SENATE FLOOR SUBSTITUTE FOR SENATE BILL 29

50TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SPECIAL SESSION, 2011

AN ACT

RELATING TO UNEMPLOYMENT COMPENSATION; REQUIRING UNEMPLOYMENT CONTRIBUTIONS TO REMAIN AT THE CONTRIBUTION SCHEDULE 1 RATE THROUGH CALENDAR YEAR 2013; PROVIDING PER DIEM AND MILEAGE FOR STATE UNEMPLOYMENT COMPENSATION ADVISORY COUNCIL MEMBERS; DIRECTING THE STATE UNEMPLOYMENT COMPENSATION ADVISORY COUNCIL TO MAKE RECOMMENDATIONS TO THE LEGISLATURE; MAKING AN APPROPRIATION; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 51-1-11 NMSA 1978 (being Laws 2003, Chapter 47, Section 11, as amended) is amended to read:

"51-1-11. FUTURE RATES BASED ON BENEFIT EXPERIENCE.--

A. The division shall maintain a separate account for each contributing employer and shall credit the contributing employer's account with all contributions paid by .187618.1

that employer under the Unemployment Compensation Law. Nothing in the Unemployment Compensation Law shall be construed to grant an employer or individuals in the employer's service prior claims or rights to the amounts paid by the employer into the fund.

- B. Benefits paid to an individual shall be charged against the accounts of the individual's base-period employers on a pro rata basis according to the proportion of the individual's total base-period wages received from each employer, except that no benefits paid to a claimant as extended benefits under the provisions of Section 51-1-48 NMSA 1978 shall be charged to the account of any base-period employer who is not on a reimbursable basis and who is not a governmental entity and, except as the secretary shall by rule prescribe otherwise, in the case of benefits paid to an individual who:
- (1) left the employ of a base-period employer who is not on a reimbursable basis voluntarily without good cause in connection with the individual's employment;
- (2) was discharged from the employment of a base-period employer who is not on a reimbursable basis for misconduct connected with the individual's employment;
- (3) is employed part time by a base-period employer who is not on a reimbursable basis and who continues to furnish the individual the same part-time work while the

individual is separated from full-time work for a nondisqualifying reason; or

- (4) received benefits based upon wages earned from a base-period employer who is not on a reimbursable basis while attending approved training under the provisions of Subsection E of Section 51-1-5 NMSA 1978.
- C. The division shall not charge a contributing or reimbursing base-period employer's account with any portion of benefit amounts that the division can bill to or recover from the federal government as either regular or extended benefits.
- D. The division shall not charge a contributing base-period employer's account with any portion of benefits paid to an individual for dependent allowance or because the individual to whom benefits are paid:
- (1) separated from employment due to domestic abuse, as "domestic abuse" is defined in Section 40-13-2 NMSA 1978; or
- (2) voluntarily left work to relocate because of a spouse who is in the military service of the United States or the New Mexico national guard, receiving permanent change of station orders, activation orders or unit deployment orders.
- E. All contributions to the fund shall be pooled and available to pay benefits to any individual entitled thereto, irrespective of the source of the contributions.
- F. For each calendar year, if, as of the .187618.1

computation date for that year, an employer's account has been chargeable with benefits throughout the preceding thirty-six months, the secretary shall classify the employer in accordance with its actual experience of benefits charged against its accounts. For such an employer, the contribution rate shall be determined pursuant to Subsection I of this section on the basis of the employer's record and the condition of the fund as of the computation date for the calendar year. If, as of the computation date for a calendar year, an employer's account has not been chargeable with benefits throughout the preceding thirty-six months, the contribution rate for that employer for the calendar year shall be two percent, except that:

- employing unit that acquires all or part of the trade or business of another employing unit, pursuant to Paragraphs (2) and (3) of Subsection E of Section 51-1-42 NMSA 1978, that has a rate of contribution less than two percent shall be entitled to the transfer of the reduced rate to the extent permitted under Subsection H of this section;
- establishing an account, is in business in another state or states and that is not currently doing business in New Mexico may elect, pursuant to Paragraph (3) of this subsection, to receive a beginning contribution rate of two percent or a contribution rate based on the current contribution rate

schedule in Paragraph (4) of Subsection I of this section, whichever is lower, if:

(a) the employer has been in operation in the other state or states for at least three years immediately preceding the date of becoming a liable employer in New Mexico, throughout which an individual in the employer's employ could have received benefits if eligible; and

(b) the employer provides the authenticated account history as defined by rule of the secretary from information accumulated from operations in the other state or all the other states to compute a current New Mexico rate; and

of this subsection shall be made in writing within thirty days after receiving notice of New Mexico liability and, if not made timely, a two percent rate will be assigned; if the election is made timely, the employer's account will receive the lesser of the computed rate determined by the condition of the account for the computation date immediately preceding the New Mexico liable date, or two percent; rates for subsequent years will be determined by the condition of the account for the computation date.

G. An employer may make voluntary payments in addition to the contributions required under the Unemployment Compensation Law, which shall be credited to the employer's

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account in accordance with department rule. The voluntary payments shall be included in the employer's account as of the employer's most recent computation date if they are made on or before the following March 1. Voluntary payments when accepted from an employer shall not be refunded in whole or in part.

- In the case of a transfer of an employing enterprise, notwithstanding any other provision of law, the experience history of the transferred enterprise shall be transferred from the predecessor employer to the successor under the following conditions and in accordance with the applicable rules of the secretary:
 - (1) as used in this subsection:
- "employing enterprise" means a (a) business activity engaged in by a contributing employing unit in which one or more persons have been employed within the current or the three preceding calendar quarters. An "employing enterprise" includes the employer's work force;
- "predecessor" means the owner and (b) operator of an employing enterprise immediately prior to the transfer of such enterprise;
- "successor" means any person that acquires an employing enterprise and continues to operate such business entity;
- (d) "experience history" means the experience rating record and reserve account, including the

1 actual contributions, benefit charges and payroll experience of
2 the employing enterprise;

- (e) "common ownership" means that two or more businesses are substantially owned, managed or controlled by the same person or persons;
- (f) "knowingly" means having actual knowledge of or acting with deliberate ignorance of or reckless disregard for the prohibition involved; and
- (g) "violates or attempts to violate"
 includes an intent to evade, a misrepresentation or a willful
 nondisclosure;
- (2) except as otherwise provided in this subsection, for the purpose of this subsection, two or more employers who are parties to or the subject of any transaction involving the transfer of an employing enterprise shall be deemed to be a single employer and the experience history of the employing enterprise shall be transferred to the successor employer if the successor employer has acquired by the transaction all of the business enterprises of the predecessor; provided that:
- (a) all contributions, interest and penalties due from the predecessor employer have been paid;
- (b) notice of the transfer has been given in accordance with the rules of the secretary during the calendar year of the transaction transferring the employing

enterprise or the date of the actual transfer of control and operation of the employing enterprise;

(c) the successor shall notify the division of the acquisition on or before the due date of the successor's first wage and contribution report. If the successor employer fails to notify the division of the acquisition within this time limit, the division, when it receives actual notice, shall effect the transfer of the experience history and applicable rate of contribution retroactively to the date of the acquisition, and the successor shall pay a penalty of fifty dollars (\$50.00); and

(d) where the transaction involves only a merger, consolidation or other form of reorganization without a substantial change in the ownership and controlling interest of the business entity, as determined by the secretary, the limitations on transfers stated in Subparagraphs (a), (b) and (c) of this paragraph shall not apply. A party to a merger, consolidation or other form of reorganization described in this subparagraph shall not be relieved of liability for any contributions, interest or penalties due and owing from the employing enterprise at the time of the merger, consolidation or other form of reorganization;

(3) the applicable experience history may be transferred to the successor in the case of a partial transfer of an employing enterprise if the successor has acquired one or

more of the several employing enterprises of a predecessor but not all of the employing enterprises of the predecessor and each employing enterprise so acquired was operated by the predecessor as a separate store, factory, shop or other separate employing enterprise and the predecessor, throughout the entire period of the contribution with liability applicable to each enterprise transferred, has maintained and preserved payroll records that, together with records of contribution liability and benefit chargeability, can be separated by the parties from the enterprises retained by the predecessor to the satisfaction of the secretary or the secretary's delegate. A partial experience history transfer will be made only if the successor:

(a) notifies the division of the acquisition, in writing, not later than the due date of the successor's first quarterly wage and contribution report after the effective date of the acquisition;

(b) files an application provided by the division that contains the endorsement of the predecessor within thirty days from the delivery or mailing of such application by the division to the successor's last known address; and

(c) files with the application a Form ES-903A or its equivalent with a schedule of the name and social security number of and the wages paid to and the

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contributions paid for each employee for the three-and-onehalf-year period preceding the computation date as defined in Subparagraph (d) of Paragraph (3) of Subsection I of this section through the date of transfer or such lesser period as the enterprises transferred may have been in operation. application and Form ES-903A shall be supported by the predecessor's permanent employment records, which shall be available for audit by the division. The application and Form ES-903A shall be reviewed by the division, and, upon approval, the percentage of the predecessor's experience history attributable to the enterprises transferred shall be transferred to the successor. The percentage shall be obtained by dividing the taxable payrolls of the transferred enterprises for such three-and-one-half-year period preceding the date of computation or such lesser period as the enterprises transferred may have been in operation by the predecessor's entire payroll;

employing enterprise in whole or in part, both the predecessor and the successor are under common ownership, then the experience history attributable to the transferred business shall also be transferred to and combined with the experience history attributable to the successor employer. The rates of both employers shall be recalculated and made effective immediately upon the date of the transfer;

employer, acquires the trade or business of an employing enterprise, the experience history of the acquired business shall not be transferred to the successor if the secretary or the secretary's designee finds that the successor acquired the business solely or primarily for the purpose of obtaining a lower rate of contributions. Instead, the successor shall be assigned the applicable new employer rate pursuant to this section. In determining whether the business was acquired solely or primarily for the purpose of obtaining a lower rate of contribution, the secretary or the secretary's designee shall consider:

- (a) the cost of acquiring the business;
- (b) whether the person continued the business enterprise of the acquired business;
- (c) how long such business enterprise was continued; and
- (d) whether a substantial number of new employees were hired for performance of duties unrelated to those that the business activity conducted prior to acquisition;
- (6) if, following a transfer of experience history pursuant to this subsection, the department determines that a substantial purpose of the transfer of the employing enterprise was to obtain a reduced liability for contributions,

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then the experience rating accounts of the employers involved shall be combined into a single account and a single rate assigned to the combined account;

- (7) the secretary shall adopt such rules as are necessary to interpret and carry out the provisions of this subsection, including rules that:
- (a) describe how experience history is to be transferred; and
- (b) establish procedures to identify the type of transfer or acquisition of an employing enterprise; and

a person who knowingly violates or (8) attempts to violate a rule adopted pursuant to Paragraph (7) of this subsection, who transfers or acquires, or attempts to transfer or acquire, an employing enterprise for the sole or primary purpose of obtaining a reduced liability for contributions or who knowingly advises another person to violate a rule adopted pursuant to Paragraph (7) of this subsection or to transfer or acquire an employing enterprise for the sole or primary purpose of obtaining a reduced liability for contributions is guilty of a misdemeanor and shall be punished by a fine of not less than one thousand five hundred dollars (\$1,500) or more than three thousand dollars (\$3,000) or, if an individual, by imprisonment for a definite term not to exceed ninety days or both. In addition, such a person shall be subject to the following civil penalty imposed

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by the secretary:

(a) if the person is an employer, the person shall be assigned the highest contribution rate established by the provisions of this section for the calendar year in which the violation occurs and the three subsequent calendar years; provided that if the difference between the increased penalty rate and the rate otherwise applicable would be less than two percent of the employer's payroll, the contribution rate shall be increased by two percent of the employer's payroll for the calendar year in which the violation occurs and the three subsequent calendar years; or

(b) if the person is not an employer, the secretary may impose a civil penalty not to exceed three thousand dollars (\$3,000).

- I. For each calendar year, if, as of the computation date for that year, an employer's account has been chargeable with benefits throughout the preceding thirty-six months, the contribution rate for that employer shall be determined as follows:
- (1) the total assets in the fund and the total of the last annual payrolls of all employers subject to contributions as of the computation date for each year shall be determined. These annual totals are here called "the fund" and "total payrolls". For each year, the "reserve" of each employer shall be fixed by the excess of the employer's total

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1 contributions over total benefit charges computed as a 2 percentage of the employer's average payroll reported for 3 contributions. The determination of each employer's annual 4 rate, computed as of the computation date for each calendar 5 year, shall be made by matching the employer's reserve as shown in the reserve column with the corresponding rate in the rate 6 7 column of the applicable rate schedule of the table provided in 8 Paragraph (4) of this subsection; 9 for each calendar year after [2012] 2013, except as otherwise provided, each employer's rate shall be the 10

- except as otherwise provided, each employer's rate shall be the corresponding rate in:
- (a) Contribution Schedule 0 of the table provided in Paragraph (4) of this subsection if the fund equals at least two and three-tenths percent of the total payrolls;
- (b) Contribution Schedule 1 of the table provided in Paragraph (4) of this subsection if the fund equals less than two and three-tenths percent but not less than one and seven-tenths percent of the total payrolls;
- (c) Contribution Schedule 2 of the table provided in Paragraph (4) of this subsection if the fund equals less than one and seven-tenths percent but not less than one and three-tenths percent of the total payrolls;
- (d) Contribution Schedule 3 of the table provided in Paragraph (4) of this subsection if the fund equals less than one and three-tenths percent but not less than one

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Contribution Schedule 4 of the table provided in Paragraph (4) of this subsection if the fund equals less than one percent but not less than seven-tenths percent of the total payrolls;

Contribution Schedule 5 of the table provided in Paragraph (4) of this subsection if the fund equals less than seven-tenths percent but not less than three-tenths percent of the total payrolls; or

(g) Contribution Schedule 6 of the table provided in Paragraph (4) of this subsection if the fund equals less than three-tenths percent of the total payrolls;

as used in this section: (3)

"annual payroll" means the total amount of remuneration from an employer for employment during a twelve-month period ending on a computation date, and "average payroll" means the average of the last three annual payrolls;

(b) "base-period wages" means the wages of an individual for insured work during the individual's base period on the basis of which the individual's benefit rights were determined;

"base-period employers" means the (c) employers of an individual during the individual's base period; and

> "computation date" for each (d)

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calendar year means the close of business on June 30 of the preceding calendar year;

(4) table of employer reserves and

contribution rate schedules:

5	Employer	Contribution	Contribution	Contribution	Contribution
6	Reserve	Schedule 0	Schedule 1	Schedule 2	Schedule 3
7	10.0% and over	0.03%	0.05%	0.1%	0.6%
8	9.0%-9.9%	0.06%	0.1%	0.2%	0.9%
9	8.0%-8.9%	0.09%	0.2%	0.4%	1.2%
10	7.0%-7.9%	0.10%	0.4%	0.6%	1.5%
11	6.0%-6.9%	0.30%	0.6%	0.8%	1.8%
12	5.0%-5.9%	0.50%	0.8%	1.1%	2.1%
13	4.0%-4.9%	0.80%	1.1%	1.4%	2.4%
14	3.0%-3.9%	1.20%	1.4%	1.7%	2.7%
15	2.0%-2.9%	1.50%	1.7%	2.0%	3.0%
16	1.0%-1.9%	1.80%	2.0%	2.4%	3.3%
17	0.9%-0.0%	2.40%	2.4%	3.3%	3.6%
18	(-0.1%)-(-0.5%)	3.30%	3.3%	3.6%	3.9%
19	(-0.5%)-(-1.0%)	4.20%	4.2%	4.2%	4.2%
20	(-1.0%)-(-2.0%)	5.00%	5.0%	5.0%	5.0%
21	Under (-2.0%)	5.40%	5.4%	5.4%	5.4%
22	Employer	Contribution	Contribution	n Contributio	on
23	Reserve	Schedule 4	Schedule 5	Schedule 6	5
24	10.0% and over	0.9%	1.2%	2.7%	
25	9.0%-9.9%	1.2%	1.5%	2.7%	

1	8.0%-8.9%	1.5%	1.8%	2.7%
2	7.0%-7.9%	1.8%	2.1%	2.7%
3	6.0%-6.9%	2.1%	2.4%	2.7%
4	5.0%-5.9%	2.4%	2.7%	3.0%
5	4.0%-4.9%	2.7%	3.0%	3.3%
6	3.0%-3.9%	3.0%	3.3%	3.6%
7	2.0%-2.9%	3.3%	3.6%	3.9%
8	1.0%-1.9%	3.6%	3.9%	4.2%
9	0.9%-0.0%	3.9%	4.2%	4.5%
10	(-0.1%)-(-0.5%)	4.2%	4.5%	4.8%
11	(-0.5%)-(-1.0%)	4.5%	4.8%	5.1%
12	(-1.0%)-(-2.0%)	5.0%	5.1%	5.3%
13	Under (-2.0%)	5.4%	5.4%	5.4%;
14	and			

(5) from January 1, 2011 through December 31, [2011] 2013, each employer making contributions pursuant to this subsection shall make a contribution at the rate specified in Contribution Schedule 1.

J. The division shall promptly notify each employer of the employer's rate of contributions as determined for any calendar year pursuant to this section. Such notification shall include the amount determined as the employer's average payroll, the total of all of the employer's contributions paid on the employer's behalf and credited to the employer's account for all past years and total benefits

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charged to the employer's account for all such years. determination shall become conclusive and binding upon the employer unless, within thirty days after the mailing of notice thereof to the employer's last known address or in the absence of mailing, within thirty days after the delivery of such notice, the employer files an application for review and redetermination, setting forth the employer's reason therefor. The employer shall be granted an opportunity for a fair hearing in accordance with rules prescribed by the secretary, but an employer shall not have standing, in any proceeding involving the employer's rate of contributions or contribution liability, to contest the chargeability to the employer's account of any benefits paid in accordance with a determination, redetermination or decision pursuant to Section 51-1-8 NMSA 1978, except upon the ground that the services on the basis of which such benefits were found to be chargeable did not constitute services performed in employment for the employer and only in the event that the employer was not a party to such determination, redetermination or decision, or to any other proceedings under the Unemployment Compensation Law in which the character of such services was determined. The employer shall be promptly notified of the decision on the employer's application for redetermination, which shall become final unless, within fifteen days after the mailing of notice thereof to the employer's last known address or in the absence

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of mailing, within fifteen days after the delivery of such notice, further appeal is initiated pursuant to Subsection D of Section 51-1-8 NMSA 1978.

The division shall provide each contributing employer, within ninety days of the end of each calendar quarter, a written determination of benefits chargeable to the employer's account. Such determination shall become conclusive and binding upon the employer for all purposes unless, within thirty days after the mailing of the determination to the employer's last known address or in the absence of mailing, within thirty days after the delivery of such determination, the employer files an application for review and redetermination, setting forth the employer's reason therefor. The employer shall be granted an opportunity for a fair hearing in accordance with rules prescribed by the secretary, but an employer shall not have standing in any proceeding involving the employer's contribution liability to contest the chargeability to the employer's account of any benefits paid in accordance with a determination, redetermination or decision pursuant to Section 51-1-8 NMSA 1978, except upon the ground that the services on the basis of which such benefits were found to be chargeable did not constitute services performed in employment for the employer and only in the event that the employer was not a party to such determination, redetermination or decision, or to any

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other proceedings under the Unemployment Compensation Law in which the character of such services was determined. The employer shall be promptly notified of the decision on the employer's application for redetermination, which shall become final unless, within fifteen days after the mailing of notice thereof to the employer's last known address or in the absence of mailing, within fifteen days after the delivery of such notice, further appeal is initiated pursuant to Subsection D of Section 51-1-8 NMSA 1978.

The contributions, together with interest and penalties thereon imposed by the Unemployment Compensation Law, shall not be assessed nor shall action to collect the same be commenced more than four years after a report showing the amount of the contributions was due. In the case of a false or fraudulent contribution report with intent to evade contributions or a willful failure to file a report of all contributions due, the contributions, together with interest and penalties thereon, may be assessed or an action to collect such contributions may be begun at any time. Before the expiration of such period of limitation, the employer and the secretary may agree in writing to an extension thereof and the period so agreed on may be extended by subsequent agreements in writing. In any case where the assessment has been made and action to collect has been commenced within four years of the due date of any contribution, interest or penalty,

including the filing of a warrant of lien by the secretary pursuant to Section 51-1-36 NMSA 1978, such action shall not be subject to any period of limitation.

M. The secretary shall correct any error in the determination of an employer's rate of contribution during the calendar year to which the erroneous rate applies, notwithstanding that notification of the employer's rate of contribution may have been issued and contributions paid pursuant to the notification. Upon issuance by the division of a corrected rate of contribution, the employer shall have the same rights to review and redetermination as provided in Subsection J of this section.

N. Any interest required to be paid on advances to this state's unemployment compensation fund under Title 12 of the Social Security Act shall be paid in a timely manner as required under Section 1202 of Title 12 of the Social Security Act and shall not be paid, directly or indirectly, by the state from amounts in the state's unemployment compensation fund."

SECTION 2. Section 51-1-25 NMSA 1978 (being Laws 1959, Chapter 321, Section 5, as amended) is amended to read:

"51-1-25. ADVISORY COUNCILS.--

A. The secretary shall appoint a "state

unemployment compensation advisory council" composed [in each

case of men and women and including] of an equal number of

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employer and employee representatives who are representative because of their vocation, employment or affiliations and such members representing the general public as the secretary The council shall aid the department in formulating policies and discussing problems relating to the administration of the Unemployment Compensation Law and in assuring impartiality and freedom from political influence in the solution of such problems. The secretary may also appoint industry or other special councils to perform appropriate [Council members shall serve without compensation other than for wage loss sustained for attendance at formal meetings of the council or duly constituted committees. Members shall be reimbursed for any travel expense incurred in the same manner as employees of the department.] State unemployment compensation advisory council members shall receive per diem and mileage as provided for nonsalaried public officers in the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance.

B. On or before January 13, 2012, the state
unemployment compensation advisory council shall present
recommendations to the legislature for statutory changes to
provide for a permanent solution for the solvency of the
unemployment compensation fund. In preparing the
recommendations, the council shall consider the following
objectives:

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1	(1) refining the formula for determining
2	contribution rate schedules that determine an employer's
3	contribution to the unemployment compensation fund each
4	calendar year;
5	(2) reevaluating and restructuring the
6	contribution rate schedules and the employer experience rating
7	banding within each contribution rate schedule;
8	(3) adding a ceiling and floor mechanism that
9	adjusts if the unemployment compensation fund reaches a high
10	balance or is near insolvency;
11	(4) determining a target unemployment
12	compensation fund balance or ratio; and
13	(5) establishing administrative reforms that
14	will prevent the payment of fraudulent claims and overpayments
15	of unemployment compensation benefits."
16	SECTION 3. APPROPRIATIONTRANSFER
17	A. Up to thirty-five million dollars (\$35,000,000)
18	is transferred from the general fund to the unemployment
19	compensation fund in fiscal year 2012 for the purpose of
20	paying unemployment compensation benefits. The amount of this
21	transfer is limited to no more than the amount that can be
22	transferred without reducing general fund reserves to less
23	than five percent of recurring appropriations.
24	B. Up to thirty-five million dollars (\$35,000,000)

is transferred from the general fund to the unemployment

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compensation fund in fiscal year 2013 for the purpose of paying unemployment compensation benefits.

- C. Amounts transferred pursuant to this section shall be deposited in the unemployment compensation fund and shall constitute a loan governed by the following terms:
- (1) all proceeds shall be used solely for the payment of unemployment compensation; and
- (2) the loan shall bear interest at a rate of zero percent per annum.
- D. The transfers set forth in Subsections A and B of this section shall be repaid from the unemployment compensation fund to the general fund in five yearly installments of up to fourteen million dollars (\$14,000,000), with the first installment becoming due on June 30, 2015 and each subsequent installment being due on June 30 of each subsequent year until the principal balance is repaid.
- **SECTION 4.** EFFECTIVE DATE.--The effective date of the provisions of this act is January 1, 2012.
- SECTION 5. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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