HOUSE BILL 325

51st legislature - STATE OF NEW MEXICO - second session, 2014

INTRODUCED BY

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AN ACT

RELATING TO PUBLIC SCHOOL SAFETY; REQUIRING SCHOOL DISTRICTS
AND CHARTER SCHOOLS TO ESTABLISH AND IMPLEMENT A SCHOOL
SECURITY SYSTEM; ESTABLISHING A PROCESS FOR AWARDING FUNDS FOR
SCHOOL SECURITY GRANTS; MAKING AN APPROPRIATION; DECLARING AN
EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. A new section of the Public School Capital Outlay Act is enacted to read:

"[NEW MATERIAL] SCHOOL SECURITY PARENT IDENTIFICATION

SYSTEM.--By the beginning of the 2014-2015 school year, school

districts and charter schools shall establish and implement a

security system."

SECTION 2. A new section of the Public School Capital Outlay Act is enacted to read:

"[NEW MATERIAL] COUNCIL GRANTS FOR SECURITY SYSTEMS FOR SCHOOL DISTRICTS AND CHARTER SCHOOLS.--

- A. The council shall develop guidelines for grant awards to fund a security system initiative in public schools and charter schools.
- B. A school district desiring a grant award pursuant to this section shall submit an application to the council. The application shall include an assessment of the school district or charter school's current security systems in place at the time of submission of the application.
- C. The public school facilities authority shall verify the assessment made by the school district or charter school and rank the application with similar applications pursuant to a methodology adopted by the council.
- D. After a public hearing, and to the extent that money is available in the fund for such purposes, the council shall approve funding requests for security system projects on the established priority basis; provided that no project shall be approved unless the council determines that the school district is willing and able to pay the portion of the total cost of the project that is not funded with grant assistance from the fund.
- E. The state share of the cost of an approved security system project shall be calculated pursuant to the methodology in Paragraph (5) of Subsection B of Section 22-24-5
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NMSA 1978.

F. A grant made pursuant to this section shall be expended by the school district or charter school within two years of the grant allocation."

SECTION 3. Section 22-24-4 NMSA 1978 (being Laws 1975, Chapter 235, Section 4, as amended) is amended to read:

"22-24-4. PUBLIC SCHOOL CAPITAL OUTLAY FUND CREATED-USE.--

- A. The "public school capital outlay fund" is created. Balances remaining in the fund at the end of each fiscal year shall not revert.
- B. Except as provided in Subsections G and I through [\pm] \underline{M} of this section, money in the fund may be used only for capital expenditures deemed necessary by the council for an adequate educational program.
- C. The council may authorize the purchase by the public school facilities authority of portable classrooms to be loaned to school districts to meet a temporary requirement. Payment for these purchases shall be made from the fund. Title to and custody of the portable classrooms shall rest in the public school facilities authority. The council shall authorize the lending of the portable classrooms to school districts upon request and upon finding that sufficient need exists. Application for use or return of state-owned portable classroom buildings shall be submitted by school districts to

the council. Expenses of maintenance of the portable classrooms while in the custody of the public school facilities authority shall be paid from the fund; expenses of maintenance and insurance of the portable classrooms while in the custody of a school district shall be the responsibility of the school district. The council may authorize the permanent disposition of the portable classrooms by the public school facilities authority with prior approval of the state board of finance.

- D. Applications for assistance from the fund shall be made by school districts to the council in accordance with requirements of the council. Except as provided in Subsection [K] L of this section, the council shall require as a condition of application that a school district have a current five-year facilities plan, which shall include a current preventive maintenance plan to which the school adheres for each public school in the school district.
- E. The council shall review all requests for assistance from the fund and shall allocate funds only for those capital outlay projects that meet the criteria of the Public School Capital Outlay Act.
- F. Money in the fund shall be disbursed by warrant of the department of finance and administration on vouchers signed by the secretary of finance and administration following certification by the council that an application has been approved or an expenditure has been ordered by a court pursuant

to Section 22-24-5.4 NMSA 1978. At the discretion of the council, money for a project shall be distributed as follows:

- (1) up to ten percent of the portion of the project cost funded with distributions from the fund or five percent of the total project cost, whichever is greater, may be paid to the school district before work commences with the balance of the grant award made on a cost-reimbursement basis; or
- (2) the council may authorize payments directly to the contractor.
- G. Balances in the fund may be annually appropriated for the core administrative functions of the public school facilities authority pursuant to the Public School Capital Outlay Act, and, in addition, balances in the fund may be expended by the public school facilities authority, upon approval of the council, for project management expenses; provided that:
- (1) the total annual expenditures from the fund for the core administrative functions pursuant to this subsection shall not exceed five percent of the average annual grant assistance authorized from the fund during the three previous fiscal years; and
- (2) any unexpended or unencumbered balance remaining at the end of a fiscal year from the expenditures authorized in this subsection shall revert to the fund.

H. Up to ten million dollars (\$10,000,000) of the
fund may be allocated annually by the council for expenditure
in fiscal years 2010 through 2015 for a roof repair and
replacement initiative with projects to be identified by the
council pursuant to Section 22-24-4.3 NMSA 1978; provided that
money allocated pursuant to this subsection shall be expended
within two years of the allocation.

I. A total of up to three million dollars

(\$3,000,000) of the fund may be allocated by the council for expenditure in fiscal years 2015 through 2017 for school districts and charter schools to establish and implement security systems.

[±-] J. The fund may be expended annually by the council for grants to school districts for the purpose of making lease payments for classroom facilities, including facilities leased by charter schools. The grants shall be made upon application by the school districts and pursuant to rules adopted by the council; provided that an application on behalf of a charter school shall be made by the school district, but, if the school district fails to make an application on behalf of a charter school, the charter school may submit its own application. The following criteria shall apply to the grants:

- (1) the amount of a grant to a school district shall not exceed:
 - (a) the actual annual lease payments

owed for leasing classroom space for schools, including charter schools, in the district; or

(b) seven hundred dollars (\$700)
multiplied by the number of MEM using the leased classroom
facilities; provided that in fiscal year 2009 and in each
subsequent fiscal year, this amount shall be adjusted by the
percentage change between the penultimate calendar year and the
immediately preceding calendar year of the consumer price index
for the United States, all items, as published by the United
States department of labor;

- (2) a grant received for the lease payments of a charter school may be used by that charter school as a state match necessary to obtain federal grants pursuant to the federal No Child Left Behind Act of 2001;
- (3) at the end of each fiscal year, any unexpended or unencumbered balance of the appropriation shall revert to the fund;
- (4) no grant shall be made for lease payments due pursuant to a financing agreement under which the facilities may be purchased for a price that is reduced according to the lease payments made unless:
- (a) the agreement has been approved pursuant to the provisions of the Public School Lease Purchase Act; and
 - (b) the facilities are leased by a

charter school;

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(5) if the lease payments are made pursuant to a financing agreement under which the facilities may be purchased for a price that is reduced according to the lease payments made, neither a grant nor any provision of the Public School Capital Outlay Act creates a legal obligation for the school district or charter school to continue the lease from year to year or to purchase the facilities nor does it create a legal obligation for the state to make subsequent grants pursuant to the provisions of this subsection; and

- as used in this subsection: (6)
- "MEM" means: 1) the average full-time-equivalent enrollment using leased classroom facilities on the eightieth and one hundred twentieth days of the prior school year; or 2) in the case of an approved charter school that has not commenced classroom instruction, the estimated full-time-equivalent enrollment that will use leased classroom facilities in the first year of instruction, as shown in the approved charter school application; provided that, after the eightieth day of the school year, the MEM shall be adjusted to reflect the full-time-equivalent enrollment on that date; and
- (b) "classroom facilities" or "classroom space" includes the space needed, as determined by the minimum required under the statewide adequacy standards, for the direct

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administration of school activities.

[J.] K. In addition to other authorized expenditures from the fund, up to one percent of the average grant assistance authorized from the fund during the three previous fiscal years may be expended in each fiscal year by the public school facilities authority to pay the state fire marshal, the construction industries division of the regulation and licensing department and local jurisdictions having authority from the state to permit and inspect projects for expenditures made to permit and inspect projects funded in whole or in part under the Public School Capital Outlay Act. The authority may enter into contracts with the state fire marshal, the construction industries division or the appropriate local authorities to carry out the provisions of this subsection. Such a contract may provide for initial estimated payments from the fund prior to the expenditures if the contract also provides for additional payments from the fund if the actual expenditures exceed the initial payments and for repayments back to the fund if the initial payments exceed the actual expenditures. Money distributed from the fund to the state fire marshal or the construction industries division pursuant to this subsection shall be used to supplement, rather than supplant, appropriations to those entities.

 $[K_{ au}]$ L. Pursuant to guidelines established by the council, allocations from the fund may be made to assist school .196267.2

districts in developing and updating five-year facilities plans required by the Public School Capital Outlay Act; provided that:

(1) no allocation shall be made unless the council determines that the school district is willing and able to pay the portion of the total cost of developing or updating the plan that is not funded with the allocation from the fund. Except as provided in Paragraph (2) of this subsection, the portion of the total cost to be paid with the allocation from the fund shall be determined pursuant to the methodology in Paragraph (5) of Subsection B of Section 22-24-5 NMSA 1978; or

- (2) the allocation from the fund may be used to pay the total cost of developing or updating the plan if:
- (a) the school district has fewer than an average of six hundred full-time-equivalent students on the eightieth and one hundred twentieth days of the prior school year; or
- (b) the school district meets all of the following requirements: 1) the school district has fewer than an average of one thousand full-time-equivalent students on the eightieth and one hundred twentieth days of the prior school year; 2) the school district has at least seventy percent of its students eligible for free or reduced-fee lunch; 3) the state share of the total cost, if calculated pursuant to the methodology in Paragraph (5) of Subsection B of Section 22-24-5

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NMSA 1978, would be less than fifty percent; and 4) for all educational purposes, the school district has a residential property tax rate of at least seven dollars (\$7.00) on each one thousand dollars (\$1,000) of taxable value, as measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds.

[1.] M. Upon application by a school district, allocations from the fund may be made by the council for the purpose of demolishing abandoned school district facilities, provided that:

- the costs of continuing to insure an abandoned facility outweigh any potential benefit when and if a new facility is needed by the school district;
- there is no practical use for the abandoned facility without the expenditure of substantial renovation costs: and
- (3) the council may enter into an agreement with the school district under which an amount equal to the savings to the district in lower insurance premiums [are] is used to reimburse the fund fully or partially for the demolition costs allocated to the district."

SECTION 4. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.