

SENATE JUDICIARY COMMITTEE SUBSTITUTE FOR
SENATE CONSERVATION COMMITTEE SUBSTITUTE FOR
SENATE BILL 94

52ND LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2015

AN ACT

RELATING TO AGRICULTURE; ENACTING A NEW SECTION OF CHAPTER 76
NMSA 1978 TO PROVIDE AUTHORIZATION FOR THE NEW MEXICO
DEPARTMENT OF AGRICULTURE TO ADOPT RULES FOR RESEARCH ON
INDUSTRIAL HEMP; PROVIDING FOR THE ESTABLISHMENT OF THE NEW
MEXICO INDUSTRIAL HEMP RESEARCH AND DEVELOPMENT FUND; MAKING AN
APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. A new section of Chapter 76 NMSA 1978 is
enacted to read:

"[NEW MATERIAL] INDUSTRIAL HEMP RESEARCH--NEW MEXICO
DEPARTMENT OF AGRICULTURE.--

A. As used in this section, "industrial hemp" means
the plant Cannabis sativa L. and any part of the plant, whether
growing or not, containing a delta-9-tetrahydrocannabinol

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underscoring material = new
[bracketed material] = delete

1 concentration of no more than three-tenths percent on a dry
2 weight basis.

3 B. The intent of this section is to bring New
4 Mexico into compliance with federal law.

5 C. Notwithstanding any other provision of law to
6 the contrary, the New Mexico department of agriculture will
7 issue licenses pursuant to rules enacted under Subsection D of
8 this section to grow industrial hemp for research and
9 development purposes, including agricultural, agronomic,
10 ecological, processing, sales and marketing research.

11 D. The director of the New Mexico department of
12 agriculture shall adopt rules to establish and carry out the
13 provisions of this section, including requirements for
14 licensure, training of law enforcement personnel, inspection,
15 recordkeeping, fees not to exceed program costs and compliance
16 processes. An institution of higher education, person or
17 business planning to grow or sell industrial hemp seed or
18 industrial hemp fiber shall obtain a grower's license by
19 submitting an application to the New Mexico department of
20 agriculture pursuant to promulgated rules.

21 E. Notwithstanding any other provision of law to
22 the contrary, a person who holds a license issued pursuant to
23 this section may grow industrial hemp for commercial production
24 or research and development purposes, including agricultural,
25 agronomic, ecological, processing, sales and marketing

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underscored material = new
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1 research.

2 F. New Mexico state university shall establish a
 3 "New Mexico industrial hemp research and development fund".
 4 The fund consists of fees collected by the New Mexico
 5 department of agriculture for administration of the industrial
 6 hemp research and development program, donations, grants and
 7 income earned from investment of the fund and money otherwise
 8 accruing to the fund. Money in the fund shall not revert to
 9 any other fund at the end of a fiscal year. The New Mexico
 10 department of agriculture shall administer the fund, and money
 11 in the fund is appropriated to the New Mexico department of
 12 agriculture to conduct related programs. Money in the fund
 13 shall be disbursed on warrants signed by the secretary of
 14 finance and administration pursuant to vouchers signed by the
 15 director of the New Mexico department of agriculture or the
 16 director's authorized representative."

17 SECTION 2. Section 30-31-2 NMSA 1978 (being Laws 1972,
 18 Chapter 84, Section 2, as amended) is amended to read:

19 "30-31-2. DEFINITIONS.--As used in the Controlled
 20 Substances Act:

21 A. "administer" means the direct application of a
 22 controlled substance by any means to the body of a patient or
 23 research subject by a practitioner or the practitioner's agent;

24 B. "agent" includes an authorized person who acts
 25 on behalf of a manufacturer, distributor or dispenser. It does

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1 not include a common or contract carrier, public
2 warehouseperson or employee of the carrier or warehouseperson;

3 C. "board" means the board of pharmacy;

4 D. "bureau" means the narcotic and dangerous drug
5 section of the criminal division of the United States
6 department of justice, or its successor agency;

7 E. "controlled substance" means a drug or substance
8 listed in Schedules I through V of the Controlled Substances
9 Act or rules adopted thereto;

10 F. "counterfeit substance" means a controlled
11 substance that bears the unauthorized trademark, trade name,
12 imprint, number, device or other identifying mark or likeness
13 of a manufacturer, distributor or dispenser other than the
14 person who in fact manufactured, distributed or dispensed the
15 controlled substance;

16 G. "deliver" means the actual, constructive or
17 attempted transfer from one person to another of a controlled
18 substance or controlled substance analog, whether or not there
19 is an agency relationship;

20 H. "dispense" means to deliver a controlled
21 substance to an ultimate user or research subject pursuant to
22 the lawful order of a practitioner, including the
23 administering, prescribing, packaging, labeling or compounding
24 necessary to prepare the controlled substance for that
25 delivery;

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1 I. "dispenser" means a practitioner who dispenses
2 and includes hospitals, pharmacies and clinics where controlled
3 substances are dispensed;

4 J. "distribute" means to deliver other than by
5 administering or dispensing a controlled substance or
6 controlled substance analog;

7 K. "drug" or "substance" means substances
8 recognized as drugs in the official United States
9 pharmacopoeia, official homeopathic pharmacopoeia of the United
10 States or official national formulary or any respective
11 supplement to those publications. It does not include devices
12 or their components, parts or accessories;

13 L. "hashish" means the resin extracted from any
14 part of marijuana, whether growing or not, and every compound,
15 manufacture, salt, derivative, mixture or preparation of such
16 resins;

17 M. "manufacture" means the production, preparation,
18 compounding, conversion or processing of a controlled substance
19 or controlled substance analog by extraction from substances of
20 natural origin or independently by means of chemical synthesis
21 or by a combination of extraction and chemical synthesis and
22 includes any packaging or repackaging of the substance or
23 labeling or relabeling of its container, except that this term
24 does not include the preparation or compounding of a controlled
25 substance:

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1 (1) by a practitioner as an incident to
2 administering or dispensing a controlled substance in the
3 course of the practitioner's professional practice; or

4 (2) by a practitioner, or by the
5 practitioner's agent under the practitioner's supervision, for
6 the purpose of or as an incident to research, teaching or
7 chemical analysis and not for sale;

8 N. "marijuana" means all parts of the plant
9 cannabis, including any and all varieties, species and
10 subspecies of the genus Cannabis, whether growing or not, the
11 seeds thereof and every compound, manufacture, salt,
12 derivative, mixture or preparation of the plant or its seeds.
13 It does not include the mature stalks of the plant, hashish,
14 tetrahydrocannabinols extracted or isolated from marijuana,
15 fiber produced from the stalks, oil or cake made from the seeds
16 of the plant, any other compound, manufacture, salt,
17 derivative, mixture or preparation of the mature stalks, fiber,
18 oil or cake, or the sterilized seed of the plant that is
19 incapable of germination or the plant Cannabis sativa L. and
20 any part of the plant, whether growing or not, containing a
21 delta-9-tetrahydrocannabinol concentration of no more than
22 three-tenths percent on a dry weight basis;

23 O. "narcotic drug" means any of the following,
24 whether produced directly or indirectly by extraction from
25 substances of vegetable origin or independently by means of

1 chemical synthesis or by a combination of extraction and
2 chemical synthesis:

3 (1) opium and opiate and any salt, compound,
4 derivative or preparation of opium or opiate;

5 (2) any salt, compound, isomer, derivative or
6 preparation that is a chemical equivalent of any of the
7 substances referred to in Paragraph (1) of this subsection,
8 except the isoquinoline alkaloids of opium;

9 (3) opium poppy and poppy straw, including all
10 parts of the plant of the species *Papaver somniferum* L. except
11 its seeds; or

12 (4) coca leaves and any salt, compound,
13 derivative or preparation of coca leaves, any salt, compound,
14 isomer, derivative or preparation that is a chemical equivalent
15 of any of these substances except decocainized coca leaves or
16 extractions of coca leaves that do not contain cocaine or
17 ecgonine;

18 P. "opiate" means any substance having an
19 addiction-forming or addiction-sustaining liability similar to
20 morphine or being capable of conversion into a drug having
21 addiction-forming or addiction-sustaining liability. "Opiate"
22 does not include, unless specifically designated as controlled
23 under Section 30-31-5 NMSA 1978, the dextrorotatory isomer of
24 3-methoxy-n-methylmorphinan and its salts, dextromethorphan.
25 "Opiate" does include its racemic and levorotatory forms;

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1 Q. "person" means an individual, partnership,
2 corporation, association, institution, political subdivision,
3 government agency or other legal entity;

4 R. "practitioner" means a physician, certified
5 advanced practice chiropractic physician, doctor of oriental
6 medicine, dentist, physician assistant, certified nurse
7 practitioner, clinical nurse specialist, certified nurse-
8 midwife, prescribing psychologist, veterinarian, euthanasia
9 technician, pharmacist, pharmacist clinician or other person
10 licensed or certified to prescribe and administer drugs that
11 are subject to the Controlled Substances Act;

12 S. "prescription" means an order given individually
13 for the person for whom is prescribed a controlled substance,
14 either directly from a licensed practitioner or the
15 practitioner's agent to the pharmacist, including by means of
16 electronic transmission, or indirectly by means of a written
17 order signed by the prescriber, bearing the name and address of
18 the prescriber, the prescriber's license classification, the
19 name and address of the patient, the name and quantity of the
20 drug prescribed, directions for use and the date of issue and
21 in accordance with the Controlled Substances Act or rules
22 adopted thereto;

23 T. "scientific investigator" means a person
24 registered to conduct research with controlled substances in
25 the course of the person's professional practice or research

1 and includes analytical laboratories;

2 U. "ultimate user" means a person who lawfully
3 possesses a controlled substance for the person's own use or
4 for the use of a member of the person's household or for
5 administering to an animal under the care, custody and control
6 of the person or by a member of the person's household;

7 V. "drug paraphernalia" means all equipment,
8 products and materials of any kind that are used, intended for
9 use or designed for use in planting, propagating, cultivating,
10 growing, harvesting, manufacturing, compounding, converting,
11 producing, processing, preparing, testing, analyzing,
12 packaging, repackaging, storing, containing, concealing,
13 injecting, ingesting, inhaling or otherwise introducing into
14 the human body a controlled substance or controlled substance
15 analog in violation of the Controlled Substances Act. It
16 includes:

17 (1) kits used, intended for use or designed
18 for use in planting, propagating, cultivating, growing or
19 harvesting any species of plant that is a controlled substance
20 or controlled substance analog or from which a controlled
21 substance can be derived;

22 (2) kits used, intended for use or designed
23 for use in manufacturing, compounding, converting, producing,
24 processing or preparing controlled substances or controlled
25 substance analogs;

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1 (3) isomerization devices used, intended for
2 use or designed for use in increasing the potency of any
3 species of plant that is a controlled substance;

4 (4) testing equipment used, intended for use
5 or designed for use in identifying or in analyzing the
6 strength, effectiveness or purity of controlled substances or
7 controlled substance analogs;

8 (5) scales or balances used, intended for use
9 or designed for use in weighing or measuring controlled
10 substances or controlled substance analogs;

11 (6) diluents and adulterants, such as quinine
12 hydrochloride, mannitol, mannite dextrose and lactose, used,
13 intended for use or designed for use in cutting controlled
14 substances or controlled substance analogs;

15 (7) separation gins and sifters used, intended
16 for use or designed for use in removing twigs and seeds from,
17 or in otherwise cleaning and refining, marijuana;

18 (8) blenders, bowls, containers, spoons and
19 mixing devices used, intended for use or designed for use in
20 compounding controlled substances or controlled substance
21 analogs;

22 (9) capsules, balloons, envelopes and other
23 containers used, intended for use or designed for use in
24 packaging small quantities of controlled substances or
25 controlled substance analogs;

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1 (10) containers and other objects used,
2 intended for use or designed for use in storing or concealing
3 controlled substances or controlled substance analogs;

4 (11) hypodermic syringes, needles and other
5 objects used, intended for use or designed for use in
6 parenterally injecting controlled substances or controlled
7 substance analogs into the human body;

8 (12) objects used, intended for use or
9 designed for use in ingesting, inhaling or otherwise
10 introducing marijuana, cocaine, hashish or hashish oil into the
11 human body, such as:

12 (a) metal, wooden, acrylic, glass,
13 stone, plastic or ceramic pipes, with or without screens,
14 permanent screens, hashish heads or punctured metal bowls;

15 (b) water pipes;

16 (c) carburetion tubes and devices;

17 (d) smoking and carburetion masks;

18 (e) roach clips, meaning objects used to
19 hold burning material, such as a marijuana cigarette, that has
20 become too small to hold in the hand;

21 (f) miniature cocaine spoons and cocaine
22 vials;

23 (g) chamber pipes;

24 (h) carburetor pipes;

25 (i) electric pipes;

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- 1 (j) air-driven pipes;
2 (k) chilams;
3 (l) bonges; or
4 (m) ice pipes or chillers; and
5 (13) in determining whether an object is drug
6 paraphernalia, a court or other authority should consider, in
7 addition to all other logically relevant factors, the
8 following:
9 (a) statements by the owner or by anyone
10 in control of the object concerning its use;
11 (b) the proximity of the object, in time
12 and space, to a direct violation of the Controlled Substances
13 Act or any other law relating to controlled substances or
14 controlled substance analogs;
15 (c) the proximity of the object to
16 controlled substances or controlled substance analogs;
17 (d) the existence of any residue of a
18 controlled substance or controlled substance analog on the
19 object;
20 (e) instructions, written or oral,
21 provided with the object concerning its use;
22 (f) descriptive materials accompanying
23 the object that explain or depict its use;
24 (g) the manner in which the object is
25 displayed for sale; and

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1 (h) expert testimony concerning its use;

2 W. "controlled substance analog" means a substance
3 other than a controlled substance that has a chemical structure
4 substantially similar to that of a controlled substance in
5 Schedule I, II, III, IV or V or that was specifically designed
6 to produce effects substantially similar to that of controlled
7 substances in Schedule I, II, III, IV or V. Examples of
8 chemical classes in which controlled substance analogs are
9 found include the following:

- 10 (1) phenethylamines;
- 11 (2) N-substituted piperidines;
- 12 (3) morphinans;
- 13 (4) ecgonines;
- 14 (5) quinazolinones;
- 15 (6) substituted indoles; and
- 16 (7) arylcycloalkylamines.

17 Specifically excluded from the definition of "controlled
18 substance analog" are those substances that are generally
19 recognized as safe and effective within the meaning of the
20 Federal Food, Drug and Cosmetic Act or have been manufactured,
21 distributed or possessed in conformance with the provisions of
22 an approved new drug application or an exemption for
23 investigational use within the meaning of Section 505 of the
24 Federal Food, Drug and Cosmetic Act;

25 X. "human consumption" includes application,

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1 injection, inhalation, ingestion or any other manner of
2 introduction;

3 Y. "drug-free school zone" means a public school,
4 parochial school or private school or property that is used for
5 a public, parochial or private school purpose and the area
6 within one thousand feet of the school property line, but it
7 does not mean any post-secondary school; and

8 Z. "valid practitioner-patient relationship" means
9 a professional relationship, as defined by the practitioner's
10 licensing board, between the practitioner and the patient."

11 SECTION 3. Section 30-31-6 NMSA 1978 (being Laws 1972,
12 Chapter 84, Section 6, as amended) is amended to read:

13 "30-31-6. SCHEDULE I.--The following controlled
14 substances are included in Schedule I:

15 A. any of the following opiates, including their
16 isomers, esters, ethers, salts, and salts of isomers, esters
17 and ethers, unless specifically exempted, whenever the
18 existence of these isomers, esters, ethers and salts is
19 possible within the specific chemical designation:

- 20 (1) acetylmethadol;
- 21 (2) allylprodine;
- 22 (3) alphacetylmethadol;
- 23 (4) alphameprodine;
- 24 (5) alphamethadol;
- 25 (6) benzethidine;

- underscored material = new
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- 1 (7) betacetylmethadol;
 - 2 (8) betameprodine;
 - 3 (9) betamethadol;
 - 4 (10) betaprodine;
 - 5 (11) clonitazene;
 - 6 (12) dextromoramide;
 - 7 (13) dextrorphan;
 - 8 (14) diampromide;
 - 9 (15) diethylthiambutene;
 - 10 (16) dimenoxadol;
 - 11 (17) dimepheptanol;
 - 12 (18) dimethylthiambutene;
 - 13 (19) dioxaphetyl butyrate;
 - 14 (20) dipipanone;
 - 15 (21) ethylmethylthiambutene;
 - 16 (22) etonitazene;
 - 17 (23) etoxeridine;
 - 18 (24) furethidine;
 - 19 (25) hydroxypethidine;
 - 20 (26) ketobemidone;
 - 21 (27) levomoramide;
 - 22 (28) levophenacylmorphan;
 - 23 (29) morpheridine;
 - 24 (30) noracymethadol;
 - 25 (31) norlevorphanol;

- 1 (32) normethadone;
- 2 (33) norpipanone;
- 3 (34) phenadoxone;
- 4 (35) phenampromide;
- 5 (36) phenomorphan;
- 6 (37) phenoperidine;
- 7 (38) piritramide;
- 8 (39) proheptazine;
- 9 (40) properidine;
- 10 (41) racemoramide; and
- 11 (42) trimeperidine;

12 B. any of the following opium derivatives, their
13 salts, isomers and salts of isomers, unless specifically
14 exempted, whenever the existence of these salts, isomers and
15 salts of isomers is possible within the specific chemical
16 designation:

- 17 (1) acetorphine;
- 18 (2) acetyldihydrocodeine;
- 19 (3) benzylmorphine;
- 20 (4) codeine methylbromide;
- 21 (5) codeine-N-oxide;
- 22 (6) cyprenorphine;
- 23 (7) desomorphine;
- 24 (8) dihydromorphine;
- 25 (9) etorphine;

- 1 (10) heroin;
- 2 (11) hydromorphanol;
- 3 (12) methyl-desorphine;
- 4 (13) methyl-dihydromorphine;
- 5 (14) morphine methylbromide;
- 6 (15) morphine methylsulfonate;
- 7 (16) morphine-N-oxide;
- 8 (17) myrophine;
- 9 (18) nicocodeine;
- 10 (19) nicomorphine;
- 11 (20) normorphine;
- 12 (21) pholcodine; and
- 13 (22) thebacon;

14 C. any material, compound, mixture or preparation
15 that contains any quantity of the following hallucinogenic
16 substances, their salts, isomers and salts of isomers, unless
17 specifically exempted, whenever the existence of these salts,
18 isomers and salts of isomers is possible within the specific
19 chemical designation:

- 20 (1) 3,4-methylenedioxy amphetamine;
- 21 (2) 5-methoxy-3,4-methylenedioxy amphetamine;
- 22 (3) 3,4,5-trimethoxy amphetamine;
- 23 (4) bufotenine;
- 24 (5) diethyltryptamine;
- 25 (6) dimethyltryptamine;

- 1 (7) 4-methyl-2,5-dimethoxy amphetamine;
2 (8) ibogaine;
3 (9) lysergic acid diethylamide;
4 (10) marijuana;
5 (11) mescaline;
6 (12) peyote, except as otherwise provided in
7 the Controlled Substances Act;
8 (13) N-ethyl-3-piperidyl benzilate;
9 (14) N-methyl-3-piperidyl benzilate;
10 (15) psilocybin;
11 (16) psilocyn;
12 (17) tetrahydrocannabinols;
13 (18) hashish;
14 (19) synthetic cannabinoids, including:
15 (a) 1-[2-(4-(morpholinyl)ethyl)
16 -3-(1-naphthoyl)indole;
17 (b) 1-butyl-3-(1-naphthoyl)indole;
18 (c) 1-hexyl-3-(1-naphthoyl)indole;
19 (d) 1-pentyl-3-(1-naphthoyl)indole;
20 (e) 1-pentyl-3-(2-methoxyphenylacetyl)
21 indole;
22 (f) cannabicyclohexanol (CP 47, 497 and
23 homologues: 5-(1,1-dimethylheptyl)-2-[(1R,3S)
24 -3-hydroxycyclohexyl]-phenol (CP-47,497); and 5-(1,
25 1-dimethyloctyl)-2-[(1R,3S)-3-hydroxycyclohexyl]-phenol;

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1 (g) 6aR,10aR)-9-(hydroxymethyl)
 2 -6,6-dimethyl-3-(2-methyloctan-2-yl)-6a,7,10,
 3 10a-tetrahydrobenzo[c]chromen-1-ol);

4 (h) dexanabinol, (6aS,10aS)
 5 -9-(hydroxymethyl)-6,6-dimethyl-3-(2-methyloctan-2-yl)
 6 -6a,7,10,10a-tetrahydrobenzo[c]chromen-1-ol;

7 (i) 1-pentyl-3-(4-chloro naphthoyl)
 8 indole;

9 (j) (2-methyl-1-propyl-1H-indol-3-yl)
 10 -1-naphthalenyl-methanone; and

11 (k) 5-(1,1-dimethylheptyl)-2-(3-hydroxy
 12 cyclohexyl)-phenol;

13 (20) 3,4-methylenedioxy methcathinone;

14 (21) 3,4-methylenedioxy pyrovalerone;

15 (22) 4-methylmethcathinone;

16 (23) 4-methoxymethcathinone;

17 (24) 3-fluoromethcathinone; and

18 (25) 4-fluoromethcathinone;

19 D. the enumeration of peyote as a controlled
 20 substance does not apply to the use of peyote in bona fide
 21 religious ceremonies by a bona fide religious organization, and
 22 members of the organization so using peyote are exempt from
 23 registration. Any person who manufactures peyote for or
 24 distributes peyote to the organization or its members shall
 25 comply with the federal Comprehensive Drug Abuse Prevention and

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1 Control Act of 1970 and all other requirements of law;

2 E. the enumeration of marijuana,
3 tetrahydrocannabinols or chemical derivatives of
4 tetrahydrocannabinol as Schedule I controlled substances does
5 not apply to:

6 (1) research and development of industrial
7 hemp by qualified entities pursuant to rules adopted by the New
8 Mexico department of agriculture; or

9 (2) the use of marijuana,
10 tetrahydrocannabinols or chemical derivatives of
11 tetrahydrocannabinol by certified patients pursuant to the
12 Controlled Substances Therapeutic Research Act or by qualified
13 patients pursuant to the provisions of the Lynn and Erin
14 Compassionate Use Act; and

15 F. controlled substances added to Schedule I by
16 rule adopted by the board pursuant to Section 30-31-3 NMSA
17 1978."