SENATE BILL 256

56TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2023

INTRODUCED BY

Daniel A. Ivey-Soto and Leo Jaramillo and Gail Chasey

AN ACT

RELATING TO PROFESSIONAL LICENSURE; AMENDING SECTIONS OF THE UNIFORM LICENSING ACT, NURSING PRACTICE ACT, MEDICAL PRACTICE ACT, PROFESSIONAL PSYCHOLOGIST ACT, COUNSELING AND THERAPY PRACTICE ACT AND SOCIAL WORK PRACTICE ACT TO MAKE THE PROVISION OF CONVERSION THERAPY TO ANY PERSON, REGARDLESS OF AGE, SUBJECT TO DISCIPLINARY ACTION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 61-1-3.3 NMSA 1978 (being Laws 2017, Chapter 132, Section 1) is amended to read:

"61-1-3.3. CONVERSION THERAPY--GROUNDS FOR DISCIPLINARY ACTION.--

A. A person licensed pursuant to provisions of Chapter 61 NMSA 1978 shall not provide conversion therapy to any person [under eighteen years of age]. The provision of .223351.1

conversion therapy in violation of the provisions of this subsection shall be grounds for disciplinary action by a board in accordance with the provisions of the Uniform Licensing Act.

B. As used in this section:

(1) "conversion therapy" means any practice or

treatment that seeks to change a person's sexual orientation or gender identity, including any effort to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward persons of the same sex.

"Conversion therapy" does not mean:

(a) counseling or mental health services that provide acceptance, support and understanding of a person without seeking to change gender identity or sexual orientation; or

(b) mental health services that facilitate a person's coping, social support, sexual orientation or gender identity exploration and development, including an intervention to prevent or address unlawful conduct or unsafe sexual practices, without seeking to change gender identity or sexual orientation;

(2) "gender identity" means a person's selfperception, or perception of that person by another, of the
person's identity as a male or female based upon the person's
appearance, behavior or physical characteristics that are in
accord with or opposed to the person's physical anatomy,

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chromosomal sex or sex at birth; and

(3) "sexual orientation" means
heterosexuality, homosexuality or bisexuality, whether actual
or perceived."

SECTION 2. Section 61-3-28 NMSA 1978 (being Laws 1968, Chapter 44, Section 24, as amended) is amended to read:

"61-3-28. DISCIPLINARY PROCEEDINGS--JUDICIAL REVIEW-APPLICATION OF UNIFORM LICENSING ACT--LIMITATION.--

A. In accordance with the procedures contained in the Uniform Licensing Act, the board may deny, revoke or suspend any license held or applied for under the Nursing Practice Act, reprimand or place a licensee on probation or deny, limit or revoke the multistate licensure privilege of a nurse desiring to practice or practicing professional registered nursing or licensed practical nursing as provided in the Nurse Licensure Compact upon grounds that the licensee, applicant or nurse:

- (1) is guilty of fraud or deceit in procuring or attempting to procure a license or certificate of registration;
 - (2) is convicted of a felony;
 - (3) is unfit or incompetent;
- (4) is intemperate or is addicted to the use of habit-forming drugs;
 - (5) is mentally incompetent;

- (6) is guilty of unprofessional conduct as defined by the rules and regulations adopted by the board pursuant to the Nursing Practice Act;
- (7) has willfully or repeatedly violated any provisions of the Nursing Practice Act, including any rule or regulation adopted by the board pursuant to that act;
- (8) was licensed to practice nursing in any jurisdiction, territory or possession of the United States or another country and was the subject of disciplinary action as a licensee for acts similar to acts described in this subsection. A certified copy of the record of the jurisdiction, territory or possession of the United States or another country taking the disciplinary action is conclusive evidence of the action; or
 - (9) uses conversion therapy [on a minor].
- B. Disciplinary proceedings may be instituted by any person, shall be by complaint and shall conform with the provisions of the Uniform Licensing Act. Any party to the hearing may obtain a copy of the hearing record upon payment of costs for the copy.
- C. Any person filing a complaint shall be immune from liability arising out of civil action if the complaint is filed with reasonable care.
- D. The board shall not initiate a disciplinary action more than two years after the date that it receives a .223351.1

complaint.

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Ε. The time limitation contained in Subsection D of this section shall not be tolled by any civil or criminal litigation in which the licensee or applicant is a party, arising substantially from the same facts, conduct. transactions or occurrences that would be the basis for the board's disciplinary action.

The board may recover the costs associated with the investigation and disposition of a disciplinary proceeding from the nurse who is the subject of the proceeding if the nurse is practicing professional registered nursing or licensed practical nursing pursuant to a multistate licensure privilege as provided in the Nurse Licensure Compact.

G. As used in this section:

"conversion therapy" means any practice or (1) treatment that seeks to change a person's sexual orientation or gender identity, including any effort to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward persons of the same sex. "Conversion therapy" does not mean:

(a) counseling or mental health services that provide acceptance, support and understanding of a person without seeking to change gender identity or sexual orientation; or

> mental health services that (b)

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facilitate a person's coping, social support, sexual orientation or gender identity exploration and development, including an intervention to prevent or address unlawful conduct or unsafe sexual practices, without seeking to change gender identity or sexual orientation;

(2) "gender identity" means a person's selfperception, or perception of that person by another, of the
person's identity as a male or female based upon the person's
appearance, behavior or physical characteristics that are in
accord or opposed to the person's physical anatomy, chromosomal
sex or sex at birth; and

[(3) "minor" means a person under eighteen years of age; and

(4) [3] "sexual orientation" means heterosexuality, homosexuality or bisexuality, whether actual or perceived."

SECTION 3. Section 61-6-15 NMSA 1978 (being Laws 1969, Chapter 46, Section 6, as amended) is amended to read:

"61-6-15. LICENSE MAY BE REFUSED, REVOKED OR SUSPENDED-LICENSEE MAY BE FINED, CENSURED OR REPRIMANDED--PROCEDURE-PRACTICE AFTER SUSPENSION OR REVOCATION--PENALTY-UNPROFESSIONAL AND DISHONORABLE CONDUCT DEFINED--FEES AND
EXPENSES.--

A. The board may refuse to license and may revoke or suspend a license that has been issued by the board or a .223351.1

previous board and may fine, censure or reprimand a licensee upon satisfactory proof being made to the board that the applicant for or holder of the license has been guilty of unprofessional or dishonorable conduct. The board may also refuse to license an applicant who is unable to practice as a physician, practice as a physician assistant, an anesthesiologist assistant, a genetic counselor, a naturopathic practitioner or naprapathic practitioner or practice polysomnography, pursuant to Section 61-7-3 NMSA 1978. All proceedings shall be as required by the Uniform Licensing Act or the Impaired Health Care Provider Act.

- B. The board may, in its discretion and for good cause shown, place the licensee on probation on the terms and conditions it deems proper for protection of the public, for the purpose of rehabilitation of the probationer or both. Upon expiration of the term of probation, if a term is set, further proceedings may be abated by the board if the holder of the license furnishes the board with evidence that the licensee is competent to practice, is of good moral character and has complied with the terms of probation.
- C. If evidence fails to establish to the satisfaction of the board that the licensee is competent and is of good moral character or if evidence shows that the licensee has not complied with the terms of probation, the board may revoke or suspend the license. If a license to practice in

this state is suspended, the holder of the license may not practice during the term of suspension. A person whose license has been revoked or suspended by the board and who thereafter practices or attempts or offers to practice in New Mexico, unless the period of suspension has expired or been modified by the board or the license reinstated, is guilty of a felony and shall be punished as provided in Section 61-6-20 NMSA 1978.

- D. "Unprofessional or dishonorable conduct", as used in this section, means, but is not limited to because of enumeration, conduct of a licensee that includes the following:
- (1) procuring, aiding or abetting an illegal procedure;
- (2) employing a person to solicit patients for the licensee;
- (3) representing to a patient that a manifestly incurable condition of sickness, disease or injury can be cured;
- (4) obtaining a fee by fraud or misrepresentation;
- (5) willfully or negligently divulging a professional confidence;
- (6) conviction of an offense punishable by incarceration in a state penitentiary or federal prison or conviction of a misdemeanor associated with the practice of the licensee. A copy of the record of conviction, certified by the .223351.1

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clerk of the court entering the conviction, is conclusive evidence;

- (7) habitual or excessive use of intoxicants or drugs;
- (8) fraud or misrepresentation in applying for or procuring a license to practice in this state or in connection with applying for or procuring renewal, including cheating on or attempting to subvert the licensing examinations;
- (9) making false or misleading statements regarding the skill of the licensee or the efficacy or value of the medicine, treatment or remedy prescribed or administered by the licensee or at the direction of the licensee in the treatment of a disease or other condition of the human body or mind;
- (10) impersonating another licensee, permitting or allowing a person to use the license of the licensee or practicing as a licensee under a false or assumed name;
- (11) aiding or abetting the practice of a person not licensed by the board;
- (12) gross negligence in the practice of a licensee;
- (13) manifest incapacity or incompetence to practice as a licensee;

1	(14) discipline imposed on a licensee by										
2	another licensing jurisdiction, including denial, probation,										
3	suspension or revocation, based upon acts by the licensee										
4	similar to acts described in this section. A certified copy of										
5	the record of disciplinary action or sanction taken by another										
6	jurisdiction is conclusive evidence of the action;										
7	(15) the use of a false, fraudulent or										
8	deceptive statement in a document connected with the practice										
9	of a licensee;										
10	(16) fee splitting;										
11	(17) the prescribing, administering or										
12	dispensing of narcotic, stimulant or hypnotic drugs for other										
13	than accepted therapeutic purposes;										
14	(18) conduct likely to deceive, defraud or										
15	harm the public;										
16	(19) repeated similar negligent acts or a										
17	pattern of conduct otherwise described in this section or in										
18	violation of a board rule;										
19	(20) employing abusive billing practices;										
20	(21) failure to report to the board any										
21	adverse action taken against the licensee by:										
22	(a) another licensing jurisdiction;										
23	(b) a peer review body;										
24	(c) a health care entity;										
25	(d) a professional or medical society or										

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- (e) a governmental agency;
- (f) a law enforcement agency; or
- (g) a court for acts or conduct similar to acts or conduct that would constitute grounds for action as defined in this section;
- (22) failure to report to the board the denial of licensure, surrender of a license or other authorization to practice in another state or jurisdiction or surrender of membership on any medical staff or in any medical or professional association or society following, in lieu of and while under disciplinary investigation by any of those authorities or bodies for acts or conduct similar to acts or conduct that would constitute grounds for action as defined in this section;
- (23) failure to furnish the board, its investigators or representatives with information requested by the board;
 - (24) abandonment of patients;
- (25) being found mentally incompetent or insane by a court of competent jurisdiction;
- (26) injudicious prescribing, administering or dispensing of a drug or medicine;
- (27) failure to adequately supervise, as provided by board rule, a medical or surgical assistant or .223351.1

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technician or professional licensee who renders health care;

- sexual contact with a patient or person who has authority to make medical decisions for a patient, other than the spouse of the licensee;
- conduct unbecoming in a person licensed (29) to practice or detrimental to the best interests of the public;
- the surrender of a license or withdrawal of an application for a license before another state licensing board while an investigation or disciplinary action is pending before that board for acts or conduct similar to acts or conduct that would constitute grounds for action pursuant to this section;
- sexual contact with a former mental (31) health patient of the licensee, other than the spouse of the licensee, within one year from the end of treatment;
- (32) sexual contact with a patient when the licensee uses or exploits treatment, knowledge, emotions or influence derived from the current or previous professional relationship;
- improper management of medical records, including failure to maintain timely, accurate, legible and complete medical records;
- (34) failure to provide pertinent and necessary medical records to a physician or patient of the physician in a timely manner when legally requested to do so by .223351.1

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the patient or by a legally designated representative of the patient;

- (35) undertreatment of pain as provided by le;
- (36) interaction with physicians, hospital personnel, patients, family members or others that interferes with patient care or could reasonably be expected to adversely impact the quality of care rendered to a patient;
- (37) soliciting or receiving compensation by a physician assistant or anesthesiologist assistant from a person who is not an employer of the assistant;
- (38) willfully or negligently divulging privileged information or a professional secret; or
- (39) the use of conversion therapy [on a

E. As used in this section:

(1) "conversion therapy" means any practice or creatment that seeks to change a person's sexual orientation or gender identity, including any effort to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward persons of the same sex.

'Conversion therapy" does not mean:

(a) counseling or mental health services that provide acceptance, support and understanding of a person without seeking to change gender identity or sexual

orientation; or

(b) mental health services that facilitate a person's coping, social support, sexual orientation or gender identity exploration and development, including an intervention to prevent or address unlawful conduct or unsafe sexual practices, without seeking to change gender identity or sexual orientation;

(2) "fee splitting" includes offering,
delivering, receiving or accepting any unearned rebate,
refunds, commission preference, patronage dividend, discount or
other unearned consideration, whether in the form of money or
otherwise, as compensation or inducement for referring
patients, clients or customers to a person, irrespective of any
membership, proprietary interest or co-ownership in or with a
person to whom the patients, clients or customers are referred;

(3) "gender identity" means a person's selfperception, or perception of that person by another, of the
person's identity as a male or female based upon the person's
appearance, behavior or physical characteristics that are in
accord with or opposed to the person's physical anatomy,
chromosomal sex or sex at birth; and

[(4) "minor" means a person under eighteen years of age; and

(5) (4) "sexual orientation" means heterosexuality, homosexuality or bisexuality, whether actual .223351.1

or perceived.

F. Licensees whose licenses are in a probationary status shall pay reasonable expenses for maintaining probationary status, including laboratory costs when laboratory testing of biological fluids [are] is included as a condition of probation."

SECTION 4. Section 61-9-13 NMSA 1978 (being Laws 1963, Chapter 92, Section 12, as amended) is amended to read:

"61-9-13. DENIAL, REVOCATION OR SUSPENSION OF LICENSE.--

A. In accordance with the Uniform Licensing Act, the board, by an affirmative vote of at least five of its eight members, shall withhold, deny, revoke or suspend a psychologist or psychologist associate license issued or applied for in accordance with the provisions of the Professional Psychologist Act or otherwise discipline a psychologist or psychologist associate upon proof that the applicant, psychologist or psychologist associate:

- (1) has been convicted of a felony or an offense involving moral turpitude, the record of conviction being conclusive evidence thereof;
- (2) is using a drug, substance or alcoholic beverage to an extent or in a manner dangerous to the psychologist or psychologist associate, any other person or the public or to an extent that the use impairs the psychologist's or psychologist associate's ability to perform the work of a

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professional psycholog	ist or	psychologist	associate	with	safety
to the public;					

- has impersonated another person holding a (3) psychologist or psychologist associate license or allowed another person to use the psychologist's or psychologist associate's license;
- has used fraud or deception in applying for a license or in taking an examination provided for in the Professional Psychologist Act;
- (5) has accepted commissions or rebates or other forms of remuneration for referring clients to other professional persons;
- (6) has allowed the psychologist's or psychologist associate's name or license issued under the Professional Psychologist Act to be used in connection with a person who performs psychological services outside of the area of that person's training, experience or competence;
- is legally adjudicated insane or mentally (7) incompetent, the record of such adjudication being conclusive evidence thereof;
- has willfully or negligently violated the provisions of the Professional Psychologist Act;
- (9) has violated any code of conduct adopted by the board;
- (10) has been disciplined by another state for .223351.1

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- (11) is incompetent to practice psychology;
- has failed to furnish to the board or its (12)representative information requested by the board;
 - (13)has abandoned patients or clients;
- has failed to report to the board adverse action taken against the licensee by:
 - another licensing jurisdiction; (a)
- a professional psychologist (b) association of which the psychologist or psychologist associate is or has been a member:
 - a government agency; or
- (d) a court for actions or conduct similar to acts or conduct that would constitute grounds for action as described in this subsection:
- (15) has failed to report to the board surrender of a license or other authorization to practice psychology in another jurisdiction or surrender of membership on a health care staff or in a professional association following a disciplinary investigation, or in lieu of or while under a disciplinary investigation, by any of those authorities for acts or conduct that would constitute grounds for action as defined in this subsection;

	(16)	has	failed	to	adequately	su	pervise	а
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- (17) has employed abusive billing practices;
- (18) has aided or abetted the practice of psychology by a person not licensed by the board; or
 - (19) uses conversion therapy [on a minor].
- B. A person who has been refused a license or whose license has been restricted or suspended under the provisions of this section may reapply for licensure after more than two years have elapsed from the date the restriction or suspension is terminated.

C. As used in this section:

(1) "conversion therapy" means any practice or treatment that seeks to change a person's sexual orientation or gender identity, including any effort to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward persons of the same sex.

"Conversion therapy" does not mean:

(a) counseling or mental health services that provide acceptance, support and understanding of a person without seeking to change gender identity or sexual orientation; or

(b) mental health services that facilitate a person's coping, social support, sexual .223351.1

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1	orientation or gender identity exploration and development,
2	including an intervention to prevent or address unlawful
3	conduct or unsafe sexual practices, without seeking to change
4	gender identity or sexual orientation;
5	(2) "gender identity" means a person's
6	self-perception, or perception of that person by another, of
7	the person's identity as a male or female based upon the

[(3) "minor" means a person under eighteen years of age; and

chromosomal sex or sex at birth; and

person's appearance, behavior or physical characteristics that

are in accord with or opposed to the person's physical anatomy,

(4) [3] "sexual orientation" means heterosexuality, homosexuality or bisexuality, whether actual or perceived."

SECTION 5. Section 61-9A-26 NMSA 1978 (being Laws 1993, Chapter 49, Section 26, as amended) is amended to read:

"61-9A-26. LICENSE AND REGISTRATION--DENIAL, SUSPENSION AND REVOCATION.--

A. In accordance with the procedures established by the Uniform Licensing Act, the board may deny, suspend or revoke any license or registration held or applied for under the Counseling and Therapy Practice Act, or take any other action provided for in the Uniform Licensing Act, upon grounds that the licensee, registrant or applicant:

1	(l) is guilty of fraud, deceit or
2	misrepresentation in procuring or attempting to procure any
3	license or registration provided for in the Counseling and
4	Therapy Practice Act;
5	(2) is adjudicated mentally incompetent by
6	regularly constituted authorities;
7	(3) is found guilty of a felony or misdemeanor
8	involving moral turpitude;
9	(4) is found guilty of unprofessional or
10	unethical conduct;
11	(5) has illicitly been using any controlled
12	substances, as defined in the Controlled Substances Act, or
13	using a mood-altering substance or alcoholic beverage to an
14	extent or in a manner dangerous to the licensee, registrant or
15	applicant or any other person or the public or to an extent
16	that the use impairs the licensee's, registrant's or
17	applicant's ability to perform the work of a counselor or
18	therapist practitioner;
19	(6) has violated any provision of the
20	Counseling and Therapy Practice Act or regulations adopted by
21	the board;
22	(7) is grossly negligent in practice as a
23	professional counselor or therapist practitioner;
24	(8) willfully or negligently divulges a

professional confidence;

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practice	as	а	professional	counselor	or	therapist	practiti	oner;

- (10) has had a license or registration to practice as a counselor, therapist or other mental health practitioner revoked, suspended or denied in any jurisdiction, territory or possession of the United States or another country for acts of the licensee or registrant similar to acts described in this subsection:
- (11) knowingly and willfully practices beyond the scope of practice, as defined by the board; or
 - (12) uses conversion therapy [on a minor].
- B. A certified copy of the record of conviction shall be conclusive evidence of such conviction.
- C. Disciplinary proceedings may be instituted by the sworn complaint of any person, including members of the board, and shall conform to the provisions of the Uniform Licensing Act. Any party to a hearing may obtain a copy of the hearing record upon payment of costs for such copy.
- D. A person who violates any provision of the Counseling and Therapy Practice Act is guilty of a misdemeanor and upon conviction shall be punished as provided in Section 31-19-1 NMSA 1978.
 - E. As used in this section:
- (1) "conversion therapy" means any practice or treatment that seeks to change a person's sexual orientation or .223351.1

gender identity, including any effort to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward persons of the same sex.

"Conversion therapy" does not mean:

(a) counseling or mental health services that provide acceptance, support and understanding of a person without seeking to change gender identity or sexual orientation; or

(b) mental health services that facilitate a person's coping, social support, sexual orientation or gender identity exploration and development, including an intervention to prevent or address unlawful conduct or unsafe sexual practices, without seeking to change gender identity or sexual orientation;

(2) "gender identity" means a person's selfperception, or perception of that person by another, of the
person's identity as a male or female based upon the person's
appearance, behavior or physical characteristics that are in
accord with or opposed to the person's physical anatomy,
chromosomal sex or sex at birth; and

[(3) "minor" means a person under eighteen years of age; and

\$(4)\$] (3) "sexual orientation" means heterosexuality, homosexuality or bisexuality, whether actual or perceived."

2	Chapter 51, Section 17, as amended) is amended to read:
3	"61-31-17. LICENSE DENIAL, SUSPENSION OR REVOCATION
4	A. In accordance with procedures contained in the
5	Uniform Licensing Act, the board may deny, revoke or suspend
6	any license held or applied for under the Social Work Practice
7	Act, upon grounds that the licensee or applicant:
8	(l) is guilty of fraud, deceit or
9	misrepresentation in procuring or attempting to procure any
10	license or certification provided for in the Social Work
11	Practice Act;
12	(2) has been adjudicated as mentally
13	incompetent by regularly constituted authorities;
14	(3) has been convicted of a felony;
15	(4) is guilty of unprofessional or unethical
16	conduct;
17	(5) is habitually or excessively using
18	controlled substances or alcohol;
19	(6) has repeatedly and persistently violated
20	any of the provisions of the Social Work Practice Act or
21	regulations of New Mexico or any other state or territory and
22	has been convicted thereof;
23	(7) has been convicted of the commission of
24	any illegal operation;
25	(8) is grossly negligent or incompetent in the
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SECTION 6. Section 61-31-17 NMSA 1978 (being Laws 1989,

practice of social work;

(9) has had a license to practice social work revoked, suspended or denied in any jurisdiction, territory or possession of the United States or another country for acts of the licensee similar to acts described in this subsection. A certified copy of the record of the jurisdiction, territory or possession of the United States or another country making such revocation, suspension or denial shall be conclusive evidence thereof; or

- (10) uses conversion therapy [on a minor].
- B. Disciplinary proceedings may be instituted by sworn complaint of any person, including members of the board, and shall conform with the provisions of the Uniform Licensing Act. Any party to a hearing may obtain a copy of the hearing record upon payment of costs for the copy.
 - C. As used in this section:
- (1) "conversion therapy" means any practice or treatment that seeks to change a person's sexual orientation or gender identity, including any effort to change behaviors or gender expressions or to eliminate or reduce sexual or romantic attractions or feelings toward persons of the same sex.

 "Conversion therapy" does not mean:
- (a) counseling or mental health services that provide acceptance, support and understanding of a person without seeking to change gender identity or sexual

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(b) mental health services that facilitate a person's coping, social support, sexual orientation or gender identity exploration and development, including an intervention to prevent or address unlawful conduct or unsafe sexual practices, without seeking to change gender identity or sexual orientation;

"gender identity" means a person's selfperception, or perception of that person by another, of the person's identity as a male or female based upon the person's appearance, behavior or physical characteristics that are in accord with or opposed to the person's physical anatomy, chromosomal sex or sex at birth; and

[(3) "minor" means a person under eighteen years of age; and

(4) (3) "sexual orientation" means heterosexuality, homosexuality or bisexuality, whether actual or perceived."

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