

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

AN ACT

RELATING TO MEDICAID; PRESERVING ACCESS TO MEDICAID SERVICES;
PROVIDING DUE PROCESS TO MEDICAID PROVIDERS AND
SUBCONTRACTORS; PROVIDING FOR INDEPENDENT ADMINISTRATIVE LAW
JUDGES; ESTABLISHING PROCEDURES TO RESOLVE OVERPAYMENT
DISPUTES; PROVIDING FOR JUDICIAL REVIEW OF A CREDIBLE
ALLEGATION OF FRAUD DETERMINATION; CLARIFYING THE DEFINITION
OF "MEDICAID FRAUD".

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 27-11-1 NMSA 1978 (being Laws 1998,
Chapter 30, Section 1) is amended to read:

"27-11-1. SHORT TITLE.--Chapter 27, Article 11 NMSA
1978 may be cited as the "Medicaid Managed Care and Provider
Act"."

SECTION 2. Section 27-11-2 NMSA 1978 (being Laws 1998,
Chapter 30, Section 2) is amended to read:

"27-11-2. DEFINITIONS.--As used in the Medicaid Managed
Care and Provider Act:

A. "claim" means a request for payment for
services;

B. "clean claim" means a claim for reimbursement
that:

(1) contains substantially all the required
data elements necessary for accurate adjudication of the

1 claim without the need for additional information from the
2 medicaid provider or subcontractor;

3 (2) is not materially deficient or improper,
4 including lacking substantiating documentation required by
5 medicaid; and

6 (3) has no particular or unusual
7 circumstances that require special treatment or that prevent
8 payment from being made in due course on behalf of medicaid;

9 C. "credible" means having indicia of reliability
10 after the state has reviewed all allegations, facts and
11 evidence carefully and acted judiciously on a case-by-case
12 basis;

13 D. "credible allegation of fraud" means an
14 allegation that has been verified by the state from any
15 source, including fraud hotline complaints, claims data
16 mining and provider audits;

17 E. "department" means the human services
18 department;

19 F. "fraud" means an intentional deception or
20 misrepresentation made by a person with the knowledge that
21 the deception could result in some unauthorized benefit to
22 the person or some other person, including any act that
23 constitutes fraud under state or federal law;

24 G. "managed care organization" means a person
25 eligible to enter into risk-based prepaid capitation

1 agreements with the department to provide health care and
2 related services;

3 H. "medicaid" means the medical assistance program
4 established pursuant to Title 19 of the federal Social
5 Security Act and regulations issued pursuant to that act;

6 I. "medicaid provider" means a person, other than
7 a managed care organization, operating under contract with
8 the department to provide medicaid-related services to
9 recipients;

10 J. "overpayment" means an amount paid to a
11 medicaid provider or subcontractor in excess of the medicaid
12 allowable amount, including payment for any claim to which a
13 medicaid provider or subcontractor is not entitled;

14 K. "person" means an individual or other legal
15 entity;

16 L. "recipient" means a person whom the department
17 has determined to be eligible to receive medicaid-related
18 services;

19 M. "secretary" means the secretary of human
20 services; and

21 N. "subcontractor" means a person who contracts
22 with a medicaid managed care organization or a medicaid
23 provider to provide medicaid-related services to recipients."

24 SECTION 3. Section 27-11-3 NMSA 1978 (being Laws 1998,
25 Chapter 30, Section 3, as amended) is amended to read:

1 "27-11-3. REVIEW OF MEDICAID MANAGED CARE
2 ORGANIZATION--CONTRACT REMEDIES--PENALTIES.--

3 A. Consistent with the terms of any contract
4 between the department and a medicaid managed care
5 organization, the secretary shall have the right to be
6 afforded access to such of the medicaid managed care
7 organization's records and personnel, as well as its
8 subcontracts and that subcontractor's records and personnel,
9 as may be necessary to ensure that the medicaid managed care
10 organization is complying with the terms of its contract with
11 the department.

12 B. Upon not less than two days' written notice to
13 a medicaid managed care organization, the secretary may,
14 consistent with the provisions of the Medicaid Managed Care
15 and Provider Act and rules issued pursuant to that act, carry
16 out an administrative investigation or conduct administrative
17 proceedings to determine whether a medicaid managed care
18 organization has:

19 (1) materially breached its obligation to
20 furnish medicaid-related services to recipients, or any other
21 duty specified in its contract with the department;

22 (2) violated any provision of the Public
23 Assistance Act or the Medicaid Managed Care and Provider Act
24 or any rules issued pursuant to those acts;

25 (3) intentionally or with reckless disregard

1 made any false statement with respect to any report or
2 statement required by the Public Assistance Act or the
3 Medicaid Managed Care and Provider Act, rules issued pursuant
4 to either of those acts or a contract with the department;

5 (4) intentionally or with reckless disregard
6 advertised or marketed, or attempted to advertise or market,
7 its services to recipients in a manner as to misrepresent its
8 services or capacity for services, or engaged in any
9 deceptive, misleading or unfair practice with respect to
10 advertising or marketing;

11 (5) hindered or prevented the secretary from
12 performing any duty imposed by the Public Assistance Act, the
13 Human Services Department Act or the Medicaid Managed Care
14 and Provider Act or any rules issued pursuant to those acts;
15 or

16 (6) fraudulently procured or attempted to
17 procure any benefit from medicaid.

18 C. Subject to the provisions of Subsection D of
19 this section, after affording a medicaid managed care
20 organization written notice of hearing not less than ten days
21 before the hearing date and an opportunity to be heard, and
22 upon making appropriate administrative findings, the
23 secretary may take any or any combination of the following
24 actions against the medicaid managed care organization:

25 (1) impose an administrative penalty of not

1 more than five thousand dollars (\$5,000) for engaging in any
2 practice described in Subsection B of this section; provided
3 that each separate occurrence of such practice shall
4 constitute a separate offense;

5 (2) issue an administrative order requiring
6 the medicaid managed care organization to:

7 (a) cease or modify any specified
8 conduct or practices engaged in by it or its employees,
9 subcontractors or agents;

10 (b) fulfill its contractual obligations
11 in the manner specified in the order;

12 (c) provide any service that has been
13 denied;

14 (d) take steps to provide or arrange
15 for any service that it has agreed or is otherwise obligated
16 to make available; or

17 (e) enter into and abide by the terms
18 of a binding or nonbinding arbitration proceeding, if agreed
19 to by any opposing party, including the secretary; or

20 (3) suspend or revoke the contract between
21 the medicaid managed care organization and the department
22 pursuant to the terms of that contract.

23 D. If a contract between the department and a
24 medicaid managed care organization explicitly specifies a
25 dispute resolution mechanism for use in resolving disputes

1 over performance of that contract, the dispute resolution
2 mechanism specified in the contract shall be used to resolve
3 such disputes in lieu of the mechanism set forth in
4 Subsection C of this section.

5 E. If a medicaid managed care organization's
6 contract so specifies, the medicaid managed care organization
7 shall have the right to seek de novo review in district court
8 of any decision by the secretary regarding a contractual
9 dispute."

10 SECTION 4. Section 27-11-4 NMSA 1978 (being Laws 1998,
11 Chapter 30, Section 4, as amended) is amended to read:

12 "27-11-4. RETENTION AND PRODUCTION OF RECORDS.--

13 A. Medicaid managed care organizations, medicaid
14 providers and their subcontractors shall retain, for a period
15 of at least six years from the date of creation, all medical
16 and business records that are necessary to verify the:

17 (1) treatment or care of any recipient for
18 which the medicaid managed care organization, medicaid
19 provider or subcontractor received payment from the
20 department to provide that benefit or service;

21 (2) services or goods provided to any
22 recipient for which the medicaid managed care organization,
23 medicaid provider or subcontractor received payment from the
24 department to provide that benefit or service;

25 (3) amounts paid by medicaid or the medicaid

1 managed care organization on behalf of any recipient; and

2 (4) records required by medicaid under any
3 contract between the department and the medicaid managed care
4 organization.

5 B. Upon written request by the department to a
6 medicaid managed care organization, medicaid provider or any
7 subcontractor for copies or inspection of records pursuant to
8 the Public Assistance Act, the medicaid managed care
9 organization, medicaid provider or subcontractor shall
10 provide the copies or permit the inspection, as applicable
11 within two business days after the date of the request unless
12 the records are held by a subcontractor, agent or satellite
13 office, in which case the records shall be made available
14 within ten business days after the date of the request.

15 C. Failure to provide copies or to permit
16 inspection of records requested pursuant to this section
17 shall constitute a violation of the Medicaid Managed Care and
18 Provider Act within the meaning of Paragraph (3) of
19 Subsection B of Section 27-11-3 NMSA 1978."

20 SECTION 5. A new section of the Medicaid Managed Care
21 and Provider Act is enacted to read:

22 "DETERMINATION OF OVERPAYMENTS--AUDIT FINDINGS--
23 SAMPLING--EXTRAPOLATION PROHIBITED--NOTICE OF RIGHT TO
24 INFORMAL CONFERENCE AND EXPEDITED ADJUDICATORY PROCEEDING.--

25 A. The department may audit a medicaid provider or SB 217
Page 8

1 subcontractor for overpayment, using sampling for the time
2 period audited. Each audited claim shall be reviewed by a
3 person who is licensed, certified, registered or otherwise
4 credentialed in New Mexico as to the matters such person
5 reviews, including coding or specific clinical practice.

6 B. The department shall not extrapolate audit
7 findings.

8 C. Prior to reaching a final determination of
9 overpayment, including an overpayment based in whole or in
10 part on a credible allegation of fraud, the department shall
11 serve the medicaid provider or subcontractor with a written
12 tentative finding of overpayment.

13 D. The tentative finding of overpayment shall:

14 (1) state with specificity the factual and
15 legal basis for each claim forming the basis of an alleged
16 overpayment;

17 (2) include a copy of the final audit report
18 if the alleged overpayment is based on an audit; and

19 (3) notify the medicaid provider or
20 subcontractor that is the subject of a tentative finding of
21 overpayment of the medicaid provider's or subcontractor's
22 right to request, within thirty calendar days of service of
23 the tentative finding of overpayment:

24 (a) an informal conference with a
25 representative of the department who is knowledgeable about

1 the department's tentative finding of overpayment and with a
2 member of the audit team, if an audit formed the basis of any
3 alleged overpayment, to informally address, resolve or
4 dispute the department's tentative finding of overpayment;
5 and

6 (b) an expedited adjudicatory
7 proceeding pursuant to the Administrative Procedures Act to
8 challenge the department's tentative finding of overpayment.

9 E. Prior to making a final determination of
10 overpayment, including an overpayment based in whole or in
11 part on a credible allegation of fraud, the department may
12 impose corrective action upon the medicaid provider or
13 subcontractor to address systemic conditions contributing to
14 errors in the submission of claims for payment to which a
15 medicaid provider or subcontractor is not entitled."

16 SECTION 6. A new section of the Medicaid Managed Care
17 and Provider Act is enacted to read:

18 "INFORMAL CONFERENCE--REQUIREMENTS.--

19 A. A medicaid provider or subcontractor seeking an
20 informal conference pursuant to this section shall serve the
21 department with a written request for such conference no
22 later than thirty calendar days following the service of a
23 tentative finding of overpayment by the department on the
24 medicaid provider or subcontractor. Upon receipt of a
25 request for an informal conference, the department shall set

1 a date for the conference to occur no later than fourteen
2 business days following receipt of the request.

3 B. The medicaid provider or subcontractor shall
4 have no less than thirty calendar days following the informal
5 conference to:

6 (1) provide additional documentation to the
7 department to attempt to informally address or resolve a
8 disputed tentative finding of overpayment; and

9 (2) correct clerical, typographical,
10 scrivener's and computer errors or to provide requested
11 credentialing, licensure or training records.

12 C. A medicaid provider's or subcontractor's
13 decision to seek an informal conference pursuant to this
14 section does not extend the time by which the medicaid
15 provider or subcontractor shall request an expedited
16 adjudicatory proceeding pursuant to Section 7 of this 2017
17 act. The informal resolution process shall run concurrently
18 with the expedited adjudicatory proceeding, and the informal
19 resolution process shall be discontinued once the presiding
20 administrative law judge issues findings of fact and
21 conclusions of law with respect to the department's tentative
22 finding of overpayment."

23 SECTION 7. A new section of the Medicaid Managed Care
24 and Provider Act is enacted to read:

25 "EXPEDITED ADJUDICATORY PROCEEDINGS--REQUIREMENTS.--

1 A. A medicaid provider or subcontractor seeking an
2 expedited adjudicatory proceeding pursuant to the Medicaid
3 Managed Care and Provider Act shall serve the department and
4 the administrative hearings office with a written request for
5 such proceeding no later than thirty calendar days following
6 the service of a tentative finding of overpayment by the
7 department on the medicaid provider or subcontractor.

8 B. The chief hearing officer of the administrative
9 hearings office shall appoint a presiding administrative law
10 judge no later than thirty calendar days after service upon
11 the administrative hearings office of a request for an
12 expedited adjudicatory proceeding pursuant to the Medicaid
13 Managed Care and Provider Act by a medicaid provider or
14 subcontractor.

15 C. The expedited adjudicatory proceeding requested
16 by a medicaid provider or subcontractor in accordance with
17 the Medicaid Managed Care and Provider Act shall commence no
18 later than thirty calendar days following the appointment of
19 the presiding administrative law judge or as stipulated by
20 the parties or as otherwise ordered by the presiding
21 administrative law judge upon a showing of good cause. The
22 evidentiary hearing of an expedited adjudicatory proceeding
23 pursuant to this section shall not exceed ten business days
24 in length and shall be conducted in accordance with Section
25 12-8-11 NMSA 1978.

1 D. After affording the parties the opportunity to
2 submit proposed findings and conclusions of law, and based
3 solely upon the record in accordance with the Medicaid
4 Managed Care and Provider Act and the Administrative
5 Procedures Act, the presiding administrative law judge shall
6 make findings of fact and conclusions of law on all material
7 issues of fact, law or discretion, stating the basis for
8 each. In addition, the presiding administrative law judge
9 shall determine the amount of overpayment with respect to
10 each disputed claim submitted for payment, if any. The
11 findings of fact and conclusions of law of the presiding
12 administrative law judge shall be made and served upon all
13 parties of record within thirty calendar days following the
14 presiding administrative law judge's receipt of the record.

15 E. The presiding administrative law judge's
16 findings of fact and conclusions of law shall be binding on
17 the department and constitute a final agency decision, which
18 may be appealed pursuant to Section 39-3-1.1 NMSA 1978."

19 SECTION 8. A new section of the Medicaid Managed Care
20 and Provider Act is enacted to read:

21 "QUALIFICATIONS AND SELECTION OF ADMINISTRATIVE LAW
22 JUDGE FOR EXPEDITED ADJUDICATORY PROCEEDINGS.--

23 A. The administrative law judge presiding over the
24 expedited adjudicatory proceeding held pursuant to the
25 Medicaid Managed Care and Provider Act shall:

1 (1) be licensed and in good standing to
2 practice law in New Mexico or another state;

3 (2) have at least three years' cumulative
4 experience in one or more of the following areas: the health
5 insurance industry, the medicaid program, health care
6 regulatory compliance, medical claims administration or
7 health law;

8 (3) have at least five years' experience in
9 commercial litigation demonstrating the ability to make a
10 record in an adjudicatory proceeding suitable for judicial
11 review;

12 (4) not currently be employed by or
13 represent, or belong to a law firm that currently represents,
14 the state or a medicaid managed care organization or third
15 party administrator currently doing business with the
16 department; and

17 (5) not be related within the third degree
18 of consanguinity to a person currently employed by an
19 executive agency of the state, currently doing business with
20 the state or currently employed by an organization doing
21 business with the state.

22 B. The chief hearing officer of the administrative
23 hearings office shall select an administrative law judge to
24 preside over an expedited adjudicatory proceeding held
25 pursuant to the Medicaid Managed Care and Provider Act and

1 the Administrative Procedures Act."

2 SECTION 9. A new section of the Medicaid Managed Care
3 and Provider Act is enacted to read:

4 "COSTS OF EXPEDITED ADJUDICATORY PROCEEDING.--

5 A. The department shall be responsible for the
6 costs of the administrative law judge.

7 B. Each party shall be responsible for its own
8 costs related to the expedited adjudicatory proceeding,
9 including costs associated with preparation for the hearing,
10 discovery, depositions, subpoenas, service of process and
11 witness expenses, travel expenses and investigation expenses
12 and attorney fees.

13 C. The administrative law judge shall allow
14 telephonic testimony of a witness if requested by a party."

15 SECTION 10. A new section of the Medicaid Managed Care
16 and Provider Act is enacted to read:

17 "RIGHTS OF MEDICAID PROVIDER OR SUBCONTRACTOR--TENTATIVE
18 OR FINAL DETERMINATION OF OVERPAYMENT.--

19 A. A medicaid provider or subcontractor may
20 challenge the accuracy of the department's audit, the
21 credentials of the persons who participated in the audit or
22 claims review or the good faith of a prepayment review of
23 claims and may present evidence to dispute any matter or
24 methodology forming the basis of a tentative or final
25 determination of overpayment.

1 B. A medicaid provider or subcontractor may, but
2 shall not be required to, conduct its own audit or sampling
3 to challenge a tentative or final determination of
4 overpayment."

5 SECTION 11. A new section of the Medicaid Managed Care
6 and Provider Act is enacted to read:

7 "RELEASE OF SUSPENDED PAYMENT FOR SERVICES PREVIOUSLY
8 RENDERED--PREPAYMENT REVIEW--REMEDIAL TRAINING AND
9 EDUCATION--TEMPORARY ASSISTANCE.--

10 A. The department shall release a suspended
11 payment to a medicaid provider or subcontractor that is the
12 subject of a referral based upon a determination of a
13 credible allegation of fraud for services previously rendered
14 if the medicaid provider or subcontractor posts a surety bond
15 in the amount of the suspended payment, which posting shall
16 be deemed good cause not to suspend payment.

17 B. The provisions of this section shall not
18 prevent the department from:

19 (1) conducting a good-faith prepayment
20 review of claims for ongoing services rendered by the
21 medicaid provider or subcontractor;

22 (2) requiring the medicaid provider or
23 subcontractor or its employees to complete remedial training
24 or education to prevent the submission of claims for payment
25 to which the medicaid provider or subcontractor is not

1 entitled; or

2 (3) requiring the medicaid provider or
3 subcontractor to engage an independent third party approved
4 by the department to temporarily manage or provide technical
5 assistance to the medicaid provider or subcontractor.

6 C. The department shall release a suspended
7 payment no later than ten business days following the earlier
8 of:

9 (1) the posting of a surety bond by the
10 medicaid provider or subcontractor in the amount of the
11 suspended payment;

12 (2) notice from the attorney general that
13 the attorney general will not pursue legal action against the
14 medicaid provider or subcontractor arising out of the
15 referral of the medicaid provider or subcontractor based on a
16 determination of a credible allegation of fraud;

17 (3) the date on which an administrative
18 decision as to the basis for suspending such payments, or
19 portion of such payments, in favor of the medicaid provider
20 or subcontractor becomes final; or

21 (4) the date on which a judicial decision as
22 to the basis for suspending such payments, or portion of such
23 payments, in favor of the medicaid provider or subcontractor
24 becomes final and not subject to further appeal."

25 SECTION 12. A new section of the Medicaid Managed Care

1 and Provider Act is enacted to read:

2 "MAINTENANCE OF SERVICES--PAYMENT FOR ONGOING
3 SERVICES.--

4 A. Following the referral of a medicaid provider
5 or contractor based on a determination of a credible
6 allegation of fraud, and during the pendency of a dispute
7 between the department and a medicaid provider or
8 subcontractor regarding an alleged overpayment, including an
9 overpayment based in whole or in part on a credible
10 allegation of fraud, the department shall not terminate or
11 deny the medicaid provider's or subcontractor's continued
12 participation in the state's medicaid program if the medicaid
13 provider or subcontractor:

14 (1) submits to a good-faith prepayment
15 review of claims for ongoing services;

16 (2) demonstrates that its employees have
17 completed remedial training or education required by the
18 department to prevent the submission of claims for payment to
19 which the medicaid provider or subcontractor is not entitled;
20 and

21 (3) engages an independent third party
22 approved by the department to temporarily manage or provide
23 technical assistance to the medicaid provider or
24 subcontractor following the referral or during the pendency
25 of the dispute.

1 B. The department shall not unreasonably withhold
2 approval of a third party proposed by the medicaid provider
3 or subcontractor pursuant to Paragraph (3) of Subsection A of
4 this section.

5 C. A medicaid provider or subcontractor that
6 complies with the requirements of Subsection A of this
7 section shall be reimbursed for each clean claim for ongoing
8 services within ten calendar days of receipt if submitted
9 electronically or thirty calendar days if submitted
10 manually."

11 SECTION 13. A new section of the Medicaid Managed Care
12 and Provider Act is enacted to read:

13 "DISPOSITION OF RECOVERED MEDICAID FUNDS.--

14 A. Overpayments collected pursuant to the Medicaid
15 Managed Care and Provider Act on behalf of the state shall be
16 remitted to the state treasurer for deposit in the general
17 fund to be used for the state's medicaid program.

18 B. The department shall not pay any portion of
19 funds recovered by the state from a medicaid managed care
20 organization or a medicaid provider or subcontractor to any
21 other person unless expressly authorized or required to do so
22 by state or federal law."

23 SECTION 14. A new section of the Medicaid Managed Care
24 and Provider Act is enacted to read:

25 "CREDIBLE ALLEGATION OF FRAUD--JUDICIAL REVIEW--

1 SUBSTANTIAL EVIDENCE REQUIRED.--

2 A. A credible allegation of fraud determination by
3 the department shall be deemed a final agency decision and
4 may be appealed pursuant to Section 39-3-1.1 NMSA 1978.

5 B. A medicaid provider or subcontractor who is the
6 subject of a referral to the attorney general for further
7 investigation based on a credible allegation of fraud may
8 seek judicial review, pursuant to Section 39-3-1.1 NMSA 1978,
9 of the department's determination that the allegation of
10 fraud is credible. The department shall show by substantial
11 evidence that:

12 (1) it has not abused its discretion by
13 failing to follow its own procedures; and

14 (2) the evidence relied upon to make its
15 credible allegation of fraud determination was relevant,
16 credible and material to the issue of fraud.

17 C. In a proceeding for judicial review under this
18 section, the reviewing court shall not consider evidence
19 acquired by the department after making its credible
20 allegation of fraud determination."

21 SECTION 15. A new section of the Medicaid Managed Care
22 and Provider Act is enacted to read:

23 "AWARD OF COSTS, FEES AND INTEREST.--

24 A. If a medicaid provider or subcontractor is the
25 prevailing party in any expedited adjudicatory or court

1 proceeding brought by the medicaid provider or subcontractor
2 pursuant to the Medicaid Managed Care and Provider Act on or
3 after July 1, 2017 in connection with a tentative or final
4 determination of overpayment or of credible allegation of
5 fraud, the medicaid provider or subcontractor shall be
6 entitled to:

7 (1) reasonable administrative costs incurred
8 in connection with an expedited adjudicatory proceeding with
9 the department;

10 (2) reasonable litigation costs incurred in
11 connection with a court proceeding; and

12 (3) interest pursuant to Subsection F of
13 this section.

14 B. As used in this section:

15 (1) "court proceeding" means any civil
16 action brought in state district court;

17 (2) "reasonable administrative costs" means
18 actual charges for:

19 (a) court reporter fees, service of
20 process fees and similar expenses;

21 (b) the services of expert witnesses;

22 (c) any study, analysis, report, test
23 or project reasonably necessary for the preparation of the
24 party's case; and

25 (d) fees and costs paid or incurred for SB 217
Page 21

1 the services of attorneys or of certified public accountants
2 in connection with the expedited adjudicatory proceeding; and

3 (3) "reasonable litigation costs" means:

4 (a) reasonable court costs; and

5 (b) actual charges for: 1) filing
6 fees, court reporter fees, service of process fees and
7 similar expenses; 2) the services of expert witnesses; 3) any
8 study, analysis, report, test or project reasonably necessary
9 for the preparation of the party's case; and 4) fees and
10 costs paid or incurred for the services of attorneys or
11 certified public accountants in connection with the
12 proceeding.

13 C. For purposes of this section:

14 (1) the medicaid provider or subcontractor
15 is the prevailing party if it has:

16 (a) substantially prevailed with
17 respect to the amount in controversy; or

18 (b) substantially prevailed with
19 respect to most of the issues involved in the case or the
20 most significant issue or set of issues involved in the case;

21 (2) the medicaid provider or subcontractor
22 shall not be treated as the prevailing party if, prior to
23 July 1, 2017, the department establishes or, on or after July
24 1, 2017, the presiding administrative law judge finds that
25 the position of the department in the proceeding was based

1 upon a reasonable application of the law to the facts of the
2 case. For purposes of this paragraph, the position of the
3 department shall be presumed not to be based upon a
4 reasonable application of the law to the facts of the case
5 if:

6 (a) the department did not follow its
7 own rules or procedures in making a tentative finding or
8 final determination of overpayment; or

9 (b) the department's tentative finding
10 or final determination of overpayment giving rise to the
11 proceeding was not supported by substantial evidence at the
12 time such finding or determination was made; and

13 (3) the determination of whether the
14 medicaid provider or subcontractor is the prevailing party
15 and the amount of reasonable administrative costs or
16 reasonable litigation costs shall be made:

17 (a) by agreement of the parties;

18 (b) in an expedited adjudicatory
19 proceeding, by the presiding administrative law judge; or

20 (c) in a court proceeding, by the
21 court.

22 D. A decision or order granting or denying in
23 whole or in part an award for reasonable administrative costs
24 pursuant to Subsection A of this section by the presiding
25 administrative law judge shall be reviewable in the same

1 manner as a decision of an administrative hearing officer.
2 An order granting or denying in whole or in part an award for
3 reasonable litigation costs pursuant to Subsection A of this
4 section in a court proceeding may be incorporated as a part
5 of the decision or judgment in the court proceeding and shall
6 be subject to appeal in the same manner as the decision or
7 judgment.

8 E. No agreement for or award of reasonable
9 administrative costs or reasonable litigation costs in any
10 expedited adjudicatory or court proceeding pursuant to
11 Subsection A of this section shall exceed the lesser of
12 thirty percent of the amount of the settlement or judgment or
13 one hundred thousand dollars (\$100,000). A medicaid provider
14 or subcontractor awarded administrative or litigation costs
15 pursuant to this section may not receive an award of attorney
16 fees pursuant to any other statutory provision.

17 F. Interest on amounts owed to a prevailing
18 medicaid provider or subcontractor shall accrue and be paid
19 at the rate of one and one-half percent a month on the amount
20 of a:

21 (1) clean claim electronically submitted by
22 the medicaid provider or subcontractor and not paid within
23 thirty days of receipt;

24 (2) clean claim manually submitted by
25 medicaid provider or subcontractor and not paid within

1 forty-five days of receipt; or

2 (3) claim for which additional information
3 was necessary to substantiate the claim and not paid within
4 sixty days of receipt of such additional information."

5 SECTION 16. A new section of the Medicaid Managed Care
6 and Provider Act is enacted to read:

7 "APPLICABILITY OF ADMINISTRATIVE PROCEDURES ACT.--

8 A. The department shall be subject to Sections
9 12-8-2, 12-8-10 through 12-8-13, 12-8-15 and 12-8-16 NMSA
10 1978 for expedited adjudicatory proceedings as provided by
11 the Medicaid Managed Care and Provider Act.

12 B. Sections 12-8-2, 12-8-10 through 12-8-13,
13 12-8-15 and 12-8-16 NMSA 1978 apply to Sections 5, 7 through
14 12 and 15 of this 2017 act."

15 SECTION 17. A new section of the Administrative
16 Hearings Office Act is enacted to read:

17 "APPOINTMENT OF ADMINISTRATIVE LAW JUDGE FOR EXPEDITED
18 ADJUDICATORY PROCEEDINGS UNDER THE MEDICAID MANAGED CARE AND
19 PROVIDER ACT.--The chief hearing officer shall select an
20 administrative law judge for expedited adjudicatory
21 proceedings as provided by the Medicaid Managed Care and
22 Provider Act."

23 SECTION 18. Section 30-44-7 NMSA 1978 (being Laws 1989,
24 Chapter 286, Section 7, as amended) is amended to read:

25 "30-44-7. MEDICAID FRAUD--DEFINED--INVESTIGATION--

1 PENALTIES.--

2 A. Medicaid fraud consists of:

3 (1) paying, soliciting, offering or
4 receiving:

5 (a) a kickback or bribe in connection
6 with the furnishing of treatment, services or goods for which
7 payment is or may be made in whole or in part under the
8 program, including an offer or promise to, or a solicitation
9 or acceptance by, a health care official of anything of value
10 with intent to influence a decision or commit a fraud
11 affecting a state or federally funded or mandated managed
12 health care plan;

13 (b) a rebate of a fee or charge made to
14 a provider for referring a recipient to a provider;

15 (c) anything of value, intending to
16 retain it and knowing it to be in excess of amounts
17 authorized under the program, as a precondition of providing
18 treatment, care, services or goods or as a requirement for
19 continued provision of treatment, care, services or goods; or

20 (d) anything of value, intending to
21 retain it and knowing it to be in excess of the rates
22 established under the program for the provision of treatment,
23 services or goods;

24 (2) providing with intent that a claim be
25 relied upon for the expenditure of public money:

1 (a) treatment, services or goods that
2 have not been ordered by a treating physician;

3 (b) treatment that is substantially
4 inadequate when compared to generally recognized standards
5 within the discipline or industry; or

6 (c) merchandise that has been
7 adulterated, debased or mislabeled or is outdated;

8 (3) presenting or causing to be presented
9 for allowance or payment with intent that a claim be relied
10 upon for the expenditure of public money any false,
11 fraudulent, excessive, multiple or incomplete claim for
12 furnishing treatment, services or goods; or

13 (4) executing or conspiring to execute a
14 plan or action to:

15 (a) defraud a state or federally funded
16 or mandated managed health care plan in connection with the
17 delivery of or payment for health care benefits, including
18 engaging in any intentionally deceptive marketing practice in
19 connection with proposing, offering, selling, soliciting or
20 providing any health care service in a state or federally
21 funded or mandated managed health care plan; or

22 (b) obtain by means of false or
23 fraudulent representation or promise anything of value in
24 connection with the delivery of or payment for health care
25 benefits that are in whole or in part paid for or reimbursed

1 or subsidized by a state or federally funded or mandated
2 managed health care plan. This includes representations or
3 statements of financial information, enrollment claims,
4 demographic statistics, encounter data, health services
5 available or rendered and the qualifications of persons
6 rendering health care or ancillary services.

7 B. Unless accompanied by evidence of a culpable
8 mental state, the following shall not constitute medicaid
9 fraud:

10 (1) a failure to comply with service
11 definitions or guidelines issued by the department or a
12 medicaid managed care organization; or

13 (2) a breach of contractual terms or
14 provisions.

15 C. Except as otherwise provided for in this
16 section regarding the payment of fines by an entity, whoever
17 commits medicaid fraud as described in Paragraph (1) or (3)
18 of Subsection A of this section is guilty of a fourth degree
19 felony and shall be sentenced pursuant to the provisions of
20 Section 31-18-15 NMSA 1978.

21 D. Except as otherwise provided for in this
22 section regarding the payment of fines by an entity, whoever
23 commits medicaid fraud as described in Paragraph (2) or (4)
24 of Subsection A of this section when the value of the
25 benefit, treatment, services or goods improperly provided is:

1 (1) not more than one hundred dollars (\$100)
2 is guilty of a petty misdemeanor and shall be sentenced
3 pursuant to the provisions of Section 31-19-1 NMSA 1978;

4 (2) more than one hundred dollars (\$100) but
5 not more than two hundred fifty dollars (\$250) is guilty of a
6 misdemeanor and shall be sentenced pursuant to the provisions
7 of Section 31-19-1 NMSA 1978;

8 (3) more than two hundred fifty dollars
9 (\$250) but not more than two thousand five hundred dollars
10 (\$2,500) is guilty of a fourth degree felony and shall be
11 sentenced pursuant to the provisions of Section 31-18-15 NMSA
12 1978;

13 (4) more than two thousand five hundred
14 dollars (\$2,500) but not more than twenty thousand dollars
15 (\$20,000) is guilty of a third degree felony and shall be
16 sentenced pursuant to the provisions of Section 31-18-15 NMSA
17 1978; and

18 (5) more than twenty thousand dollars
19 (\$20,000) is guilty of a second degree felony and shall be
20 sentenced pursuant to the provisions of Section 31-18-15 NMSA
21 1978.

22 E. Except as otherwise provided for in this
23 section regarding the payment of fines by an entity, whoever
24 commits medicaid fraud when the fraud results in physical
25 harm or psychological harm to a recipient is guilty of a

1 fourth degree felony and shall be sentenced pursuant to the
2 provisions of Section 31-18-15 NMSA 1978.

3 F. Except as otherwise provided for in this
4 section regarding the payment of fines by an entity, whoever
5 commits medicaid fraud when the fraud results in great
6 physical harm or great psychological harm to a recipient is
7 guilty of a third degree felony and shall be sentenced
8 pursuant to the provisions of Section 31-18-15 NMSA 1978.

9 G. Except as otherwise provided for in this
10 section regarding the payment of fines by an entity, whoever
11 commits medicaid fraud when the fraud results in death to a
12 recipient is guilty of a second degree felony and shall be
13 sentenced pursuant to the provisions of Section 31-18-15 NMSA
14 1978.

15 H. If the person who commits medicaid fraud is an
16 entity rather than an individual, the entity shall be subject
17 to a fine of not more than fifty thousand dollars (\$50,000)
18 for each misdemeanor and not more than two hundred fifty
19 thousand dollars (\$250,000) for each felony.

20 I. The unit shall coordinate with the human
21 services department, department of health and children, youth
22 and families department to develop a joint protocol
23 establishing responsibilities and procedures, including
24 prompt and appropriate referrals and necessary action
25 regarding allegations of program fraud, to ensure prompt

