



NEW MEXICO
LEGISLATIVE
FINANCE
COMMITTEE

Status Report of LFC Review of Criminal Justice System in Bernalillo County

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Presentation to the Legislative Finance Committee

January 15, 2018

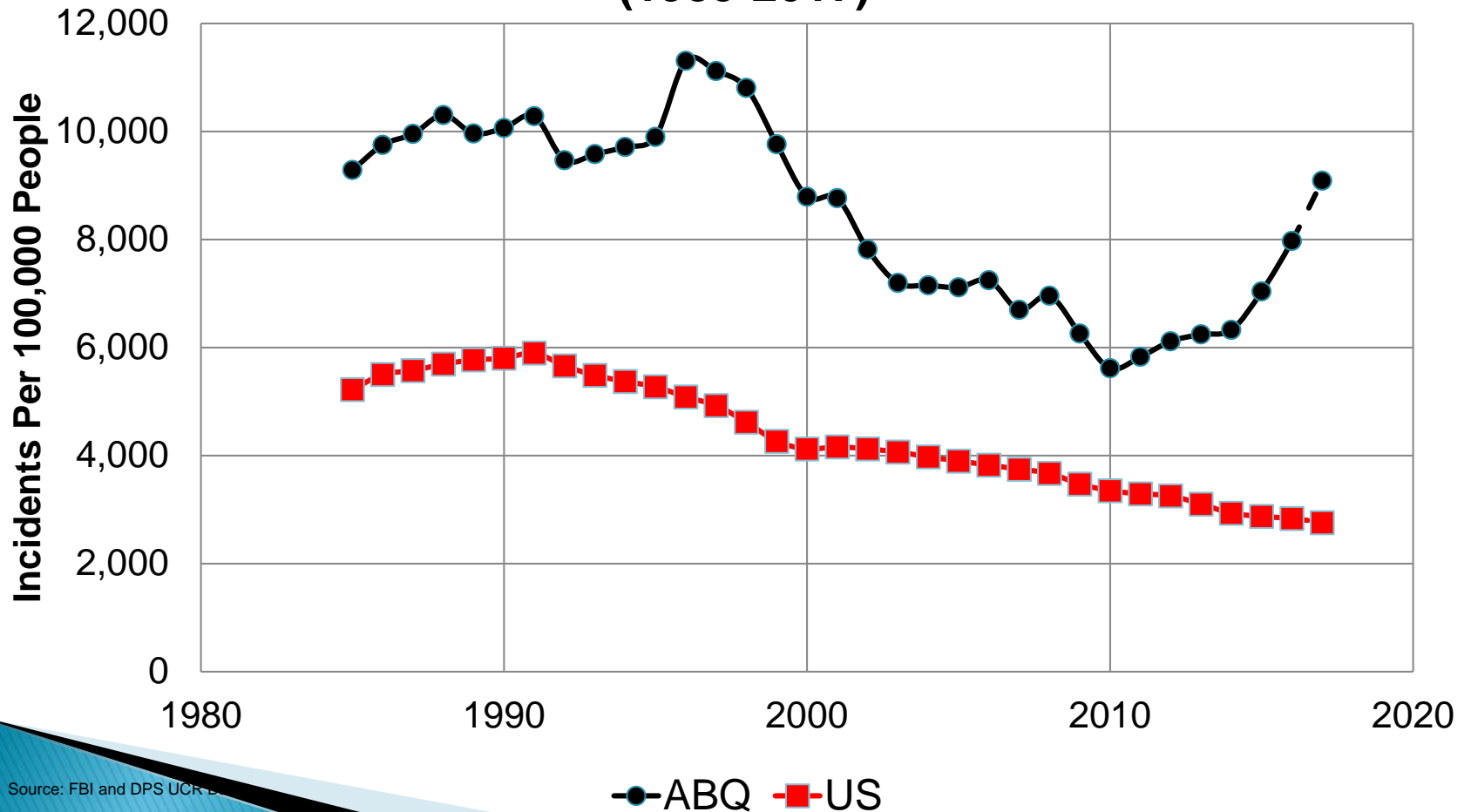
Overview



- ▶ The LFC has a review of the crime increase in the Bernalillo County/Albuquerque area on the work plan
 - Target completion date is Spring 2018
 - Others have also been working on this issue (UNM, Bernalillo County, City of ABQ, Bloomberg Philanthropies, Virginia Tech, and others)
- ▶ Today's presentation will describe the current situation in the BernCo/ABQ area including:
 - Benchmarking crime with other cities in NM and nationally
 - Discussing key reforms that have happened and system function at key points
 - Discussing what works in deterring crime and reducing criminal behavior and next steps in the review

Crime Rates in Albuquerque and the US (1985-2017)

Total Crime Rate Albuquerque and United States (1985-2017)

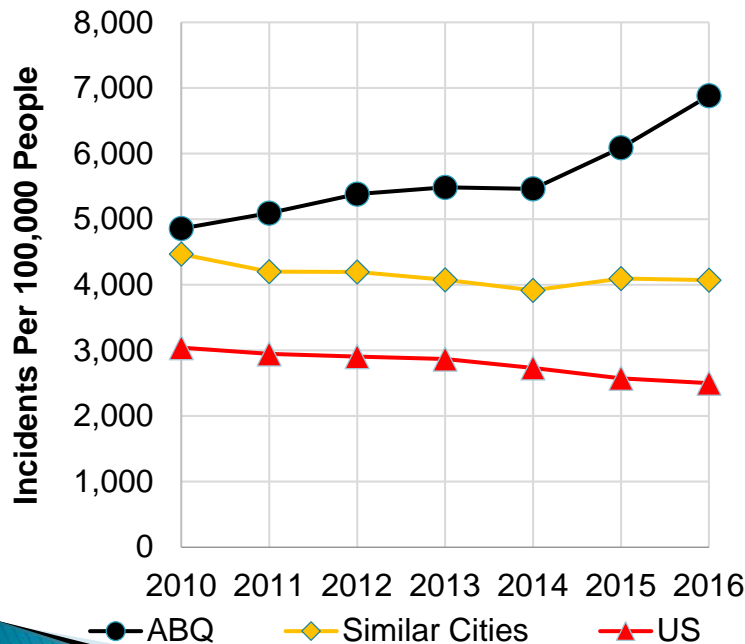


Source: FBI and DPS UCR Data

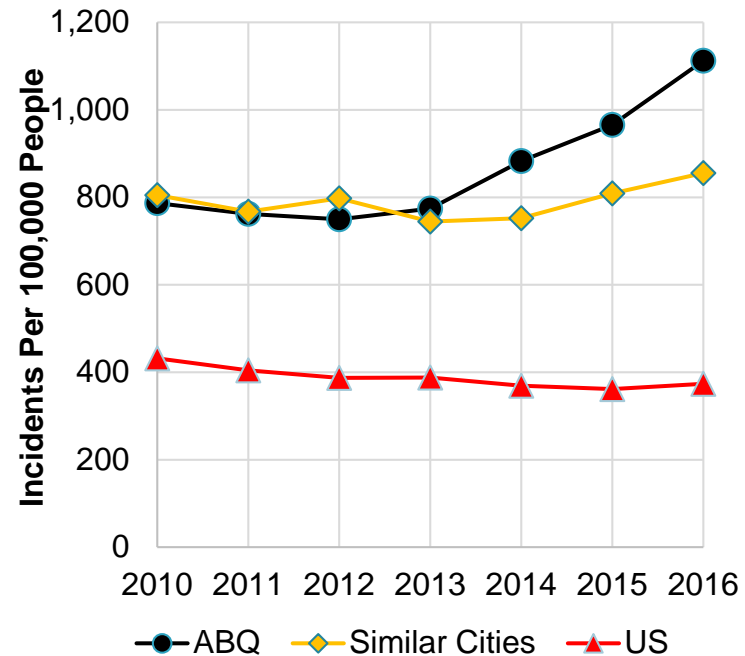
Albuquerque has experienced a significant increase in crime since 2010

- ▶ Property crime started increasing in 2010
- ▶ Violent crime started increasing in 2013

Property Crime Rate



Violent Crime Rate



Source: FBI

Note: Similar cities are defined as those with a population from 500,000 to 999,999

A note about benchmarking and rankings...

- ▶ From the FBI:
 - Many entities—news media, tourism agencies, and other groups with an interest in crime in our Nation—use figures from the Uniform Crime Reporting (UCR) Program to compile rankings of cities and counties. These rankings, however, are merely a quick choice made by the data user; they provide no insight into the many variables that mold the crime in a particular town, city, county, state, region, or other jurisdiction. Consequently, these rankings lead to simplistic and/or incomplete analyses that often create misleading perceptions adversely affecting cities and counties, along with their residents.

Other areas in New Mexico

NM Cities With Highest Crime Rates Per 1,000* (2016)

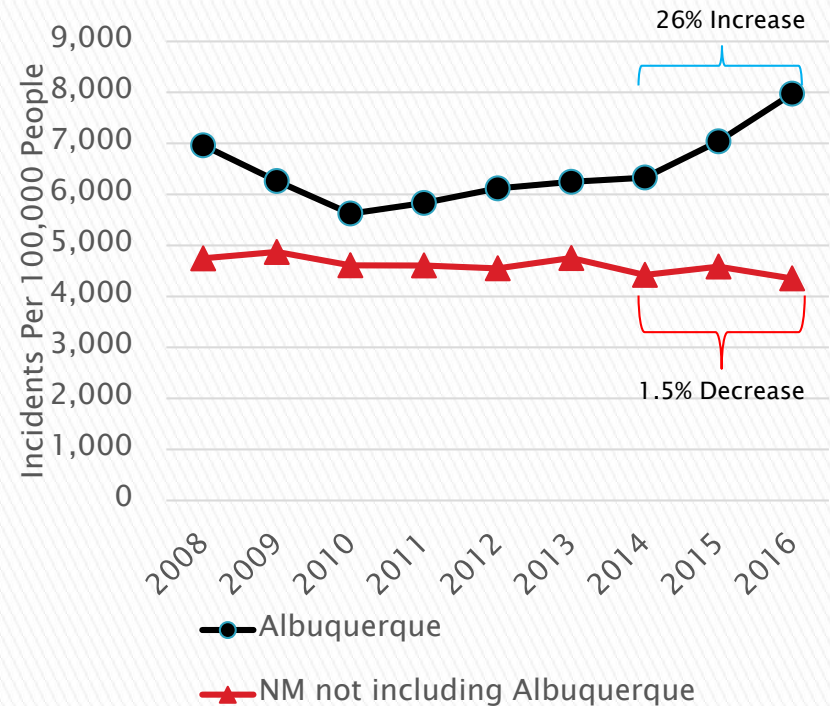
City	Violent Crime Per 1,000	Property Crime Per 1,000	Total Crime Per 1,000
Belen	17.1	75.3	92.5
Taos	9.9	78.7	88.6
Gallup	17.3	70.0	87.3
Espanola	26.7	55.5	82.3
Albuquerque	11.1	68.6	79.7

Source: FBI UCR

*Note: Crime per 1,000 is used here in place of crime per 1,000 in order to make crime rates of cities with populations under 1,000 more meaningful

Some areas of the state have higher crime rates than ABQ

Total crime rate per 100,000

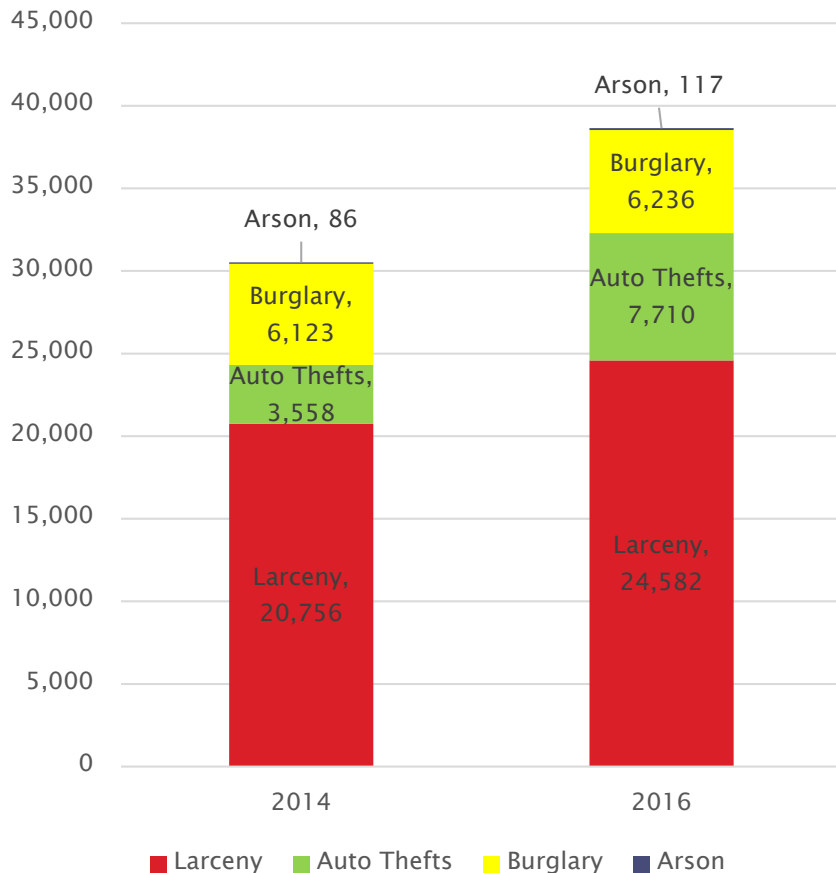


Source: FBI UCR

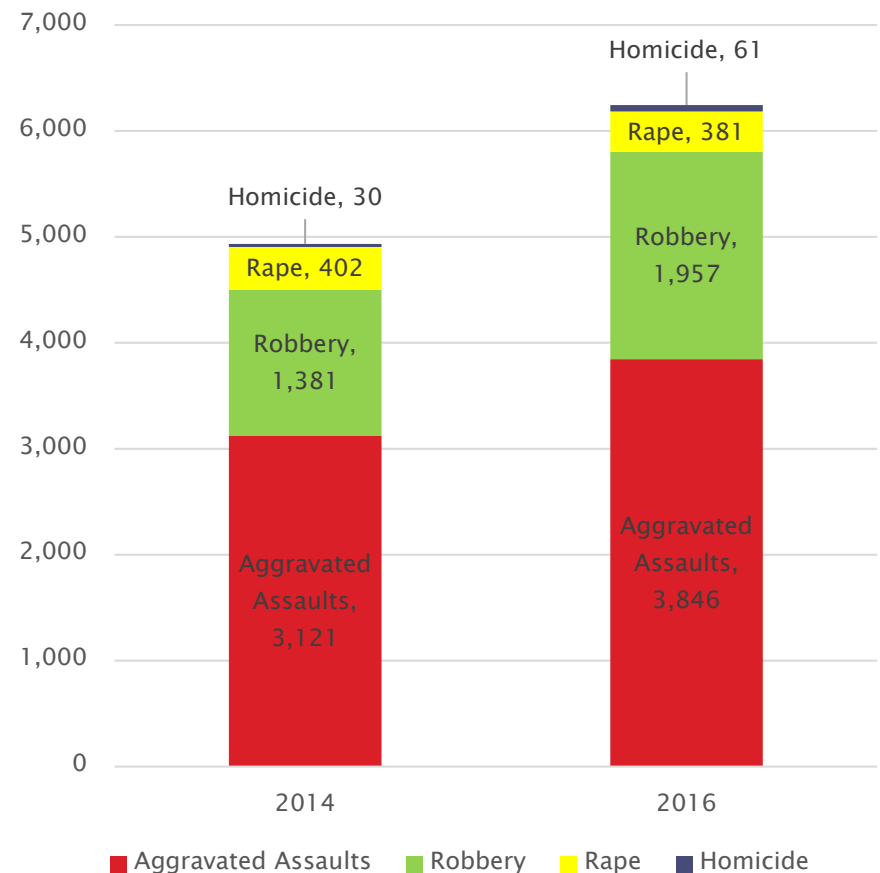
The ABQ crime rate is higher than average of other NM cities

Changes in Reported Crime by Type in Albuquerque 2014–2016

Property Crime in Albuquerque
(2014 and 2016)



Violent Crime in Albuquerque
(2014 and 2016)



Crime Trends 2014–2016

- ▶ When compared to crime trends in the 30 largest cities in the US, Albuquerque is ranked:
 - 1st in increases in all crime (26% increase)
 - 4th in increase in violent crime (26% increase)
 - 1st in increase for property crime (26% increase)
 - 1st in increase for murder (102% increase)
- ▶ On average over the same period, crime decreased in the 30 largest cities by 2.8%

Sources: FBI UCR, Brennan Center For Justice

Note: This work was informed by the University of New Mexico Institute for Social Research

Benchmarking crime types

Albuquerque Crime Rate Rankings Among 30 Largest US Cities

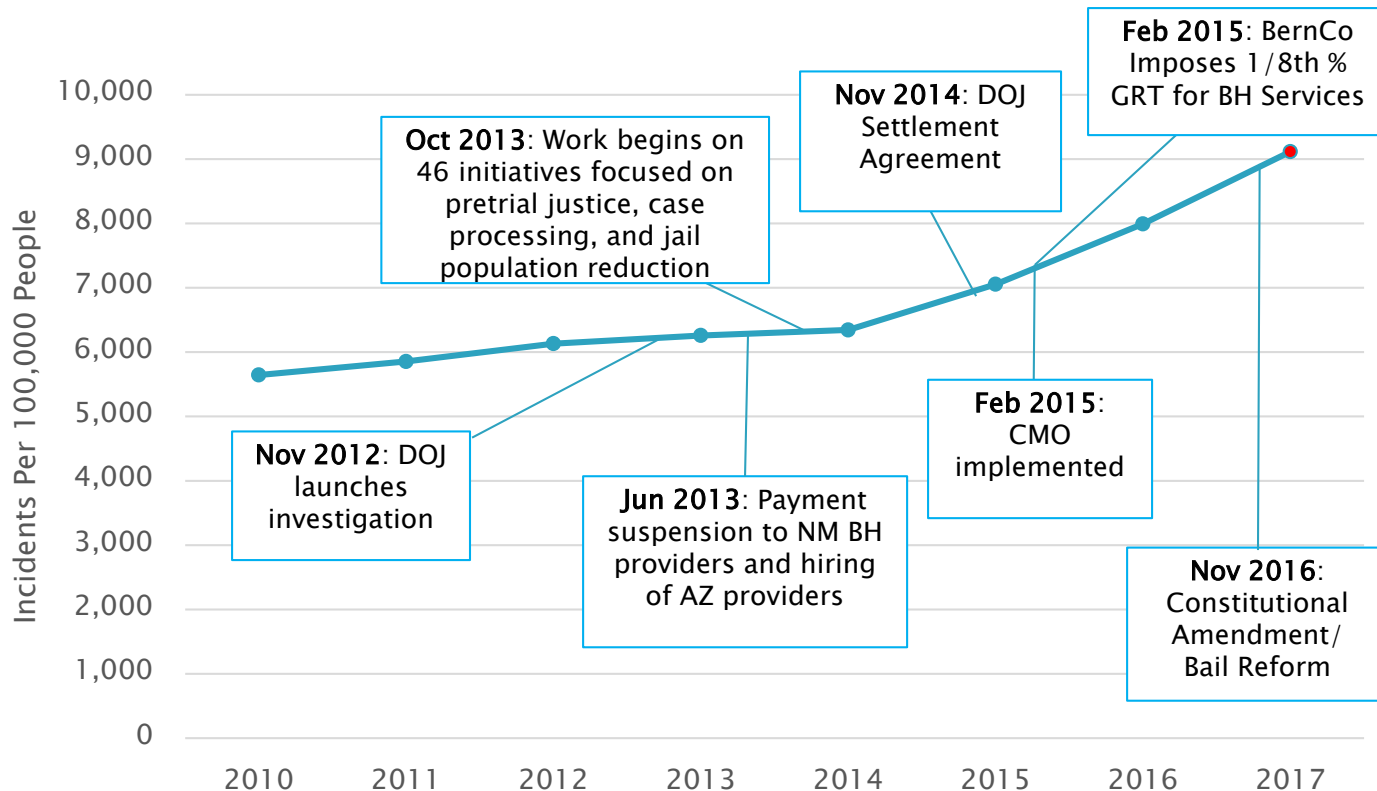
	1996	2006	<i>2014</i>	2016
All Crime	5th	9th	<i>3rd</i>	1st
Violent	12th	13th	<i>7th</i>	5th
Property	2nd	9th	<i>2nd</i>	1st
Murder	14th	27th	<i>22nd</i>	14th
Motor Vehicle Theft	6th	10th	<i>7th</i>	2nd

Sources: FBI UCR, Brennen Center For Justice

Note: This work was informed by the University of New Mexico Institute for Social Research

Significant System Policies / Reforms

Albuquerque total crime rate per 100,000



Sources: City of ABQ, Bernalillo County, LFC, FBI

Generally speaking, what works to deter crime?

- ▶ According to National Institute of Justice
 - The swiftness and certainty of being caught is a vastly more powerful deterrent than the punishment
 - Sending an individual convicted of a crime to prison isn't a very effective way to deter future crime
 - Police deter crime by increasing the perception that criminals will be caught and punished
 - Increasing the severity of punishment does little to deter crime
 - There is no proof that the death penalty deters criminals

Source: NIJ Five Things About Deterrence

Note: Research indicates not all criminal acts can be influenced by deterrence. The most significant effects appear to be on minor crimes (Dolling, Entorf, Hermann, & Rupp (2009))

More on what works...

- ▶ There is a significant amount of research on the impact of program and policies on crime avoidance, recidivism, and return on investment.
- ▶ LFC has been working with the Pew MacArthur Results First Initiative for 7 years to perform such analysis.
- ▶ LFC plans to incorporate these tools into the review.
- ▶ Resources:
 - Pew MacArthur Results First Clearinghouse:
<http://www.pewtrusts.org/en/multimedia/data-visualizations/2015/results-first-clearinghouse-database>

Oversimplified Flow Chart of Criminal Justice System

Reported Crime

- APD, BCSO, UNM Police, Public

Arrests and Initial Incarceration

- Law enforcement (e.g. APD, BCSO, UNM Police), MDC

Charges, Pretrial Diversion, Indictments, Arraignments

- Court, District Attorney, Public Defender, Treatment Court, BH Providers

Conditions of Release, Pretrial Services

- Court, District Attorney, Public Defender, County (Pretrial services in 2nd Judicial District)

Trials, Pleas, Convictions, Sentencing

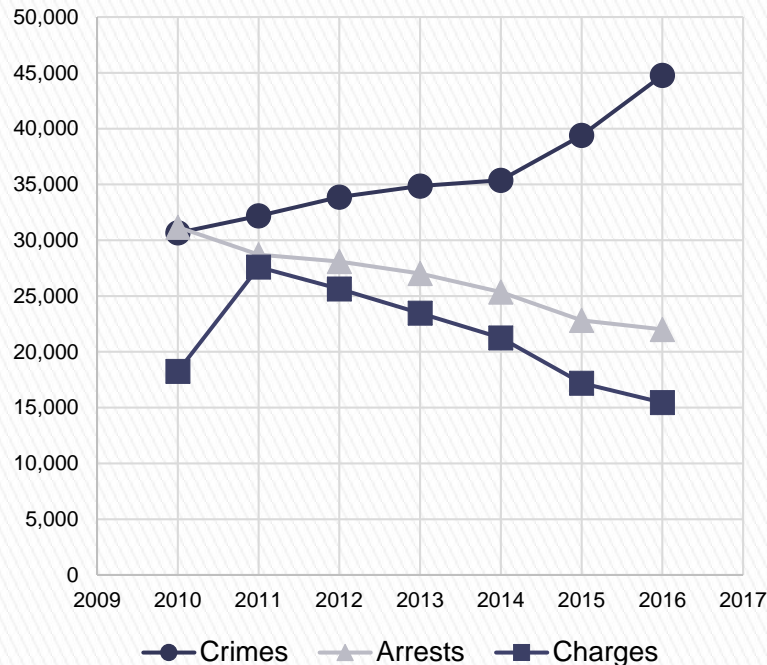
- Court, District Attorney, Public Defender

Incarceration and Reentry

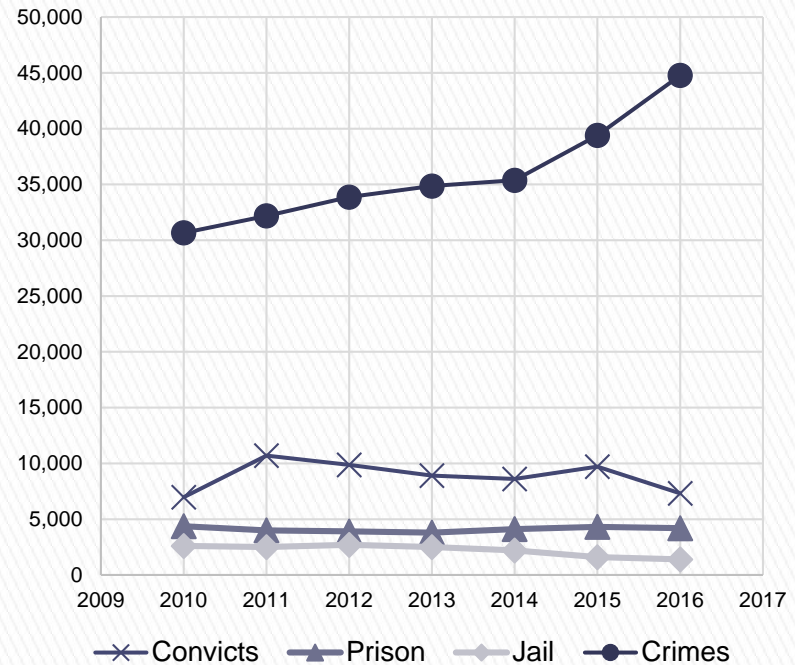
- MDC, NMCD, BH Providers

CJ System Data: While reported crime has increased, number of people in the system has remained consistent or decreased

ABQ/Bernalillo Crime Rate Arrests and Charges



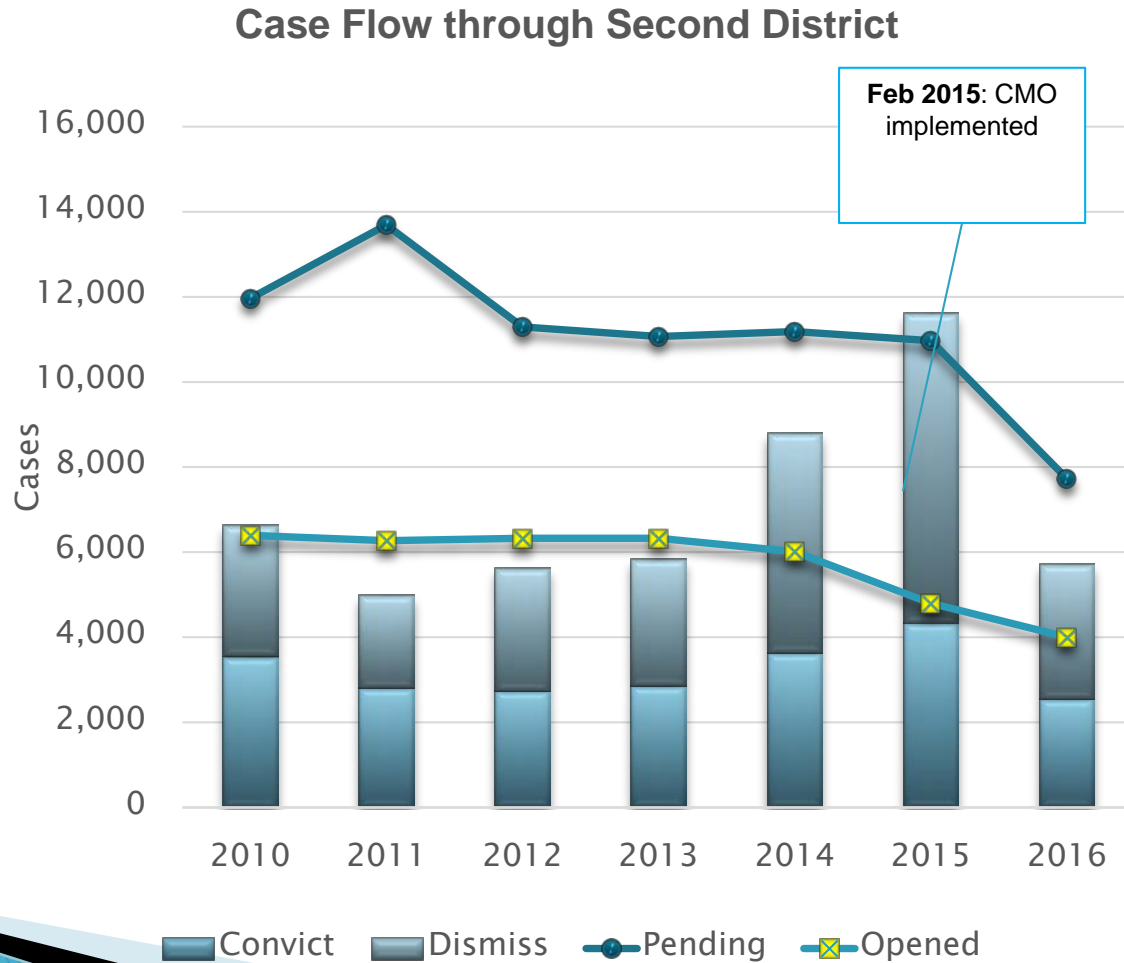
ABQ/Bernalillo Crime Rate Convictions/Incarceration



-We do not yet have any evidence that patterns in the CJ system are related to the ABQ crime rate

-We do not yet know if rates (e.g. arrest rate, incarceration rate) are high or low

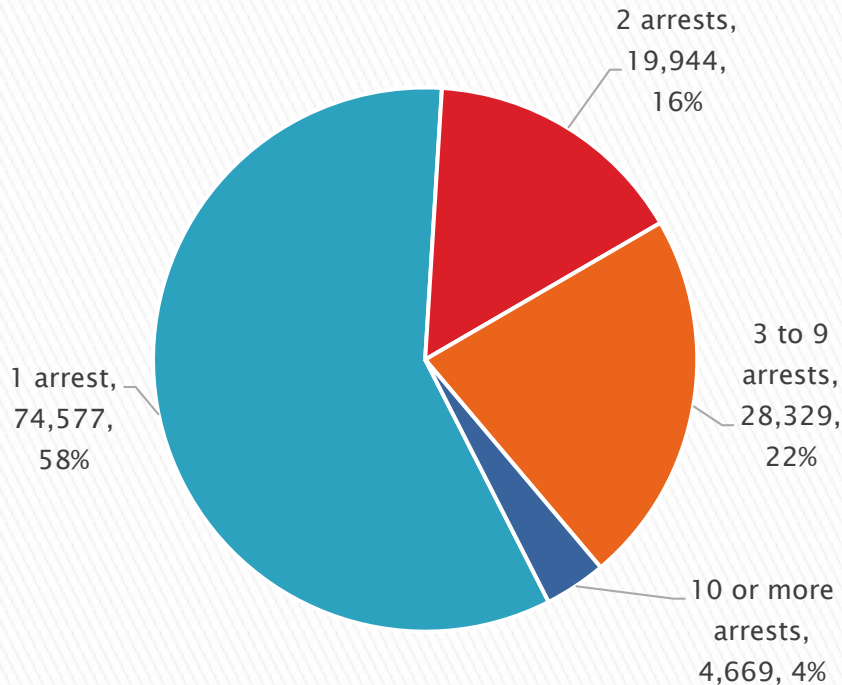
Case Management Order (CMO) implementation correlated with a spike in case dispositions



Source: [unclear]

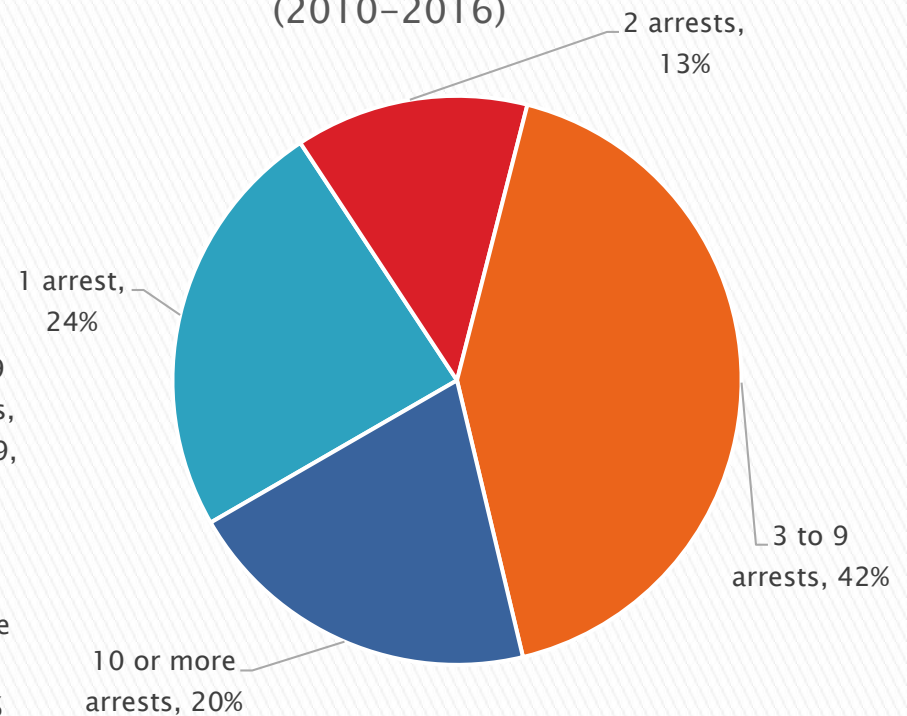
A small number of people are responsible for a large share of arrests

Number of Arrests Per Person
(2010–2016)



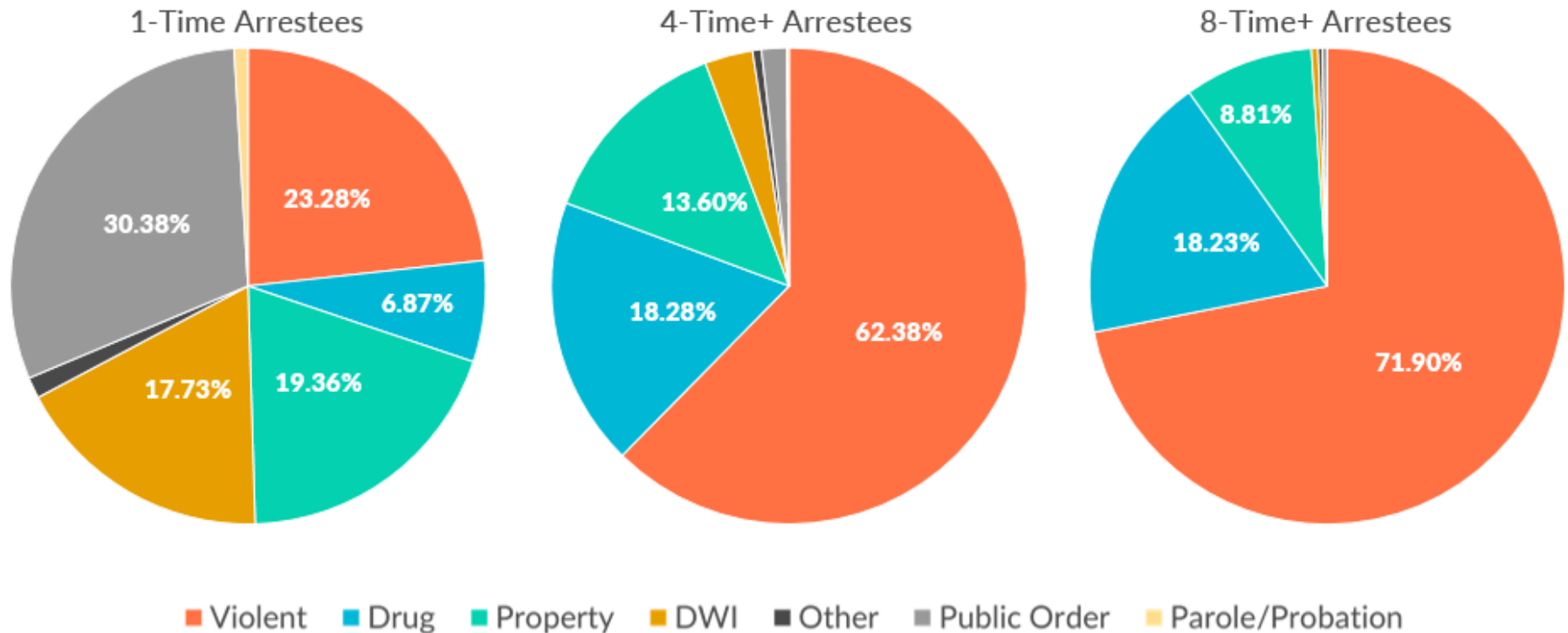
People arrested 10 or more times account for 3.7% of the arrestee population.

Share of Arrests Per Person
(2010–2016)



People with 10 or more arrests account for 20.4% of all arrests

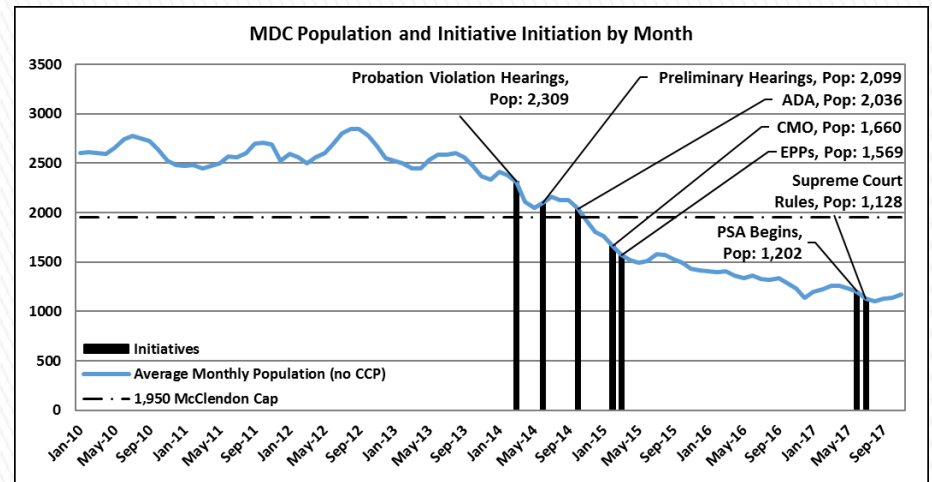
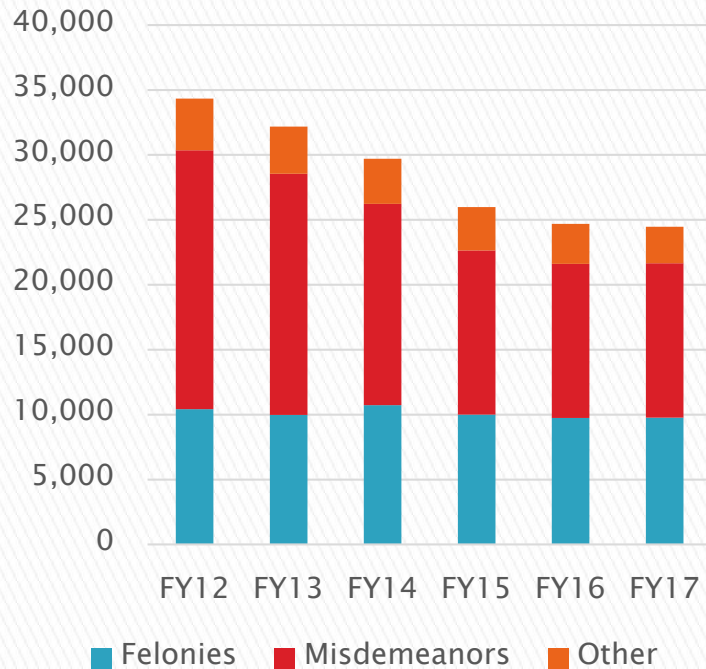
A person with more arrests tends to also have arrests for violent offenses



Source: Breaking the Crime Cycle: A Study on the Characteristics and Criminal Activity of Arrestees in Bernalillo County, Phase 1, UNM, City of ABQ, Virginia Tech

Jail Bookings and Population

Bookings By Highest Charge
(FY12-FY17)



Bookings for Felonies have remained somewhat consistent whereas bookings for misdemeanors have dropped in half

Other Initiatives may have also contributed to the decline in the jail population

We will be looking at potential factors influencing crime

- ▶ Traditional factors including:
 - Economic conditions
 - Substance Abuse
 - Gang activity
- ▶ System related issues including:
 - Diversion and Treatment (mostly dealing with substance use)
 - Theory of “revolving door”
 - Police practices, arrests and rearrests
 - Benchmarking funding and staffing levels
 - Pretrial services/Court system
 - Sentencing and incarceration
 - Reentry from Jail and Prison

Questions?

- ▶ LFC staff would like to acknowledge the assistance provided by the following agencies and organizations:
 - University of New Mexico Institute for Social Research
 - University of New Mexico Sentencing Commission
 - Administrative Office of the Courts
 - Albuquerque Police Department
 - 2nd Judicial District Court
 - 2nd Judicial District Attorney
 - Bernalillo County Metropolitan Court
 - Bernalillo County
 - City of Albuquerque
 - Department of Public Safety
 - Members of the Mental Health Response Advisory Committee (MHRAC)
 - Members of the Bernalillo County Criminal Justice Coordinating Council (BCCJCC)
 - Public Defender Department