



NEW MEXICO LEGISLATIVE FINANCE COMMITTEE

Local Government Dashboard San Juan County, Farmington/Shiprock

Legislative Finance Committee Hearing
August 25th, 2026
Farmington, New Mexico

Economy & Finance

The City of Farmington’s general fund balance by liquidity has fluctuated from FY18 to FY25 and has consistently been majorly unassigned. Over the past three fiscal years its general fund balance has been on an upward trajectory.

San Juan County’s general fund balance by liquidity has remained generally stable over the past eight fiscal years with a roughly even split between non spendable and unassigned.

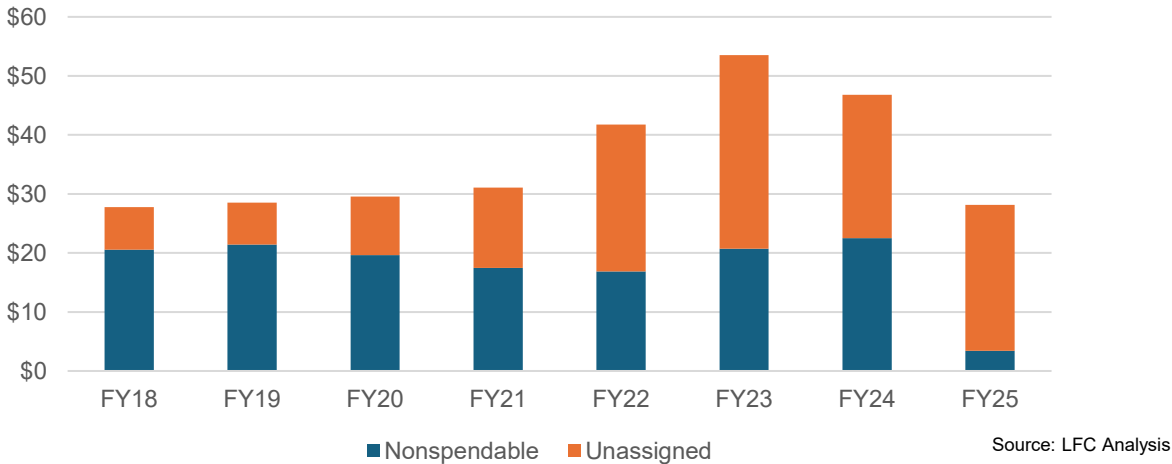
Note: unassigned fund balance refers to money that is not restricted, committed, or assigned to any particular purpose.

In 2024, San Juan County paid more in overall property taxes than the statewide average. San Juan County residents pay about two dollars more per one thousand dollars of property value towards higher education than the statewide average.

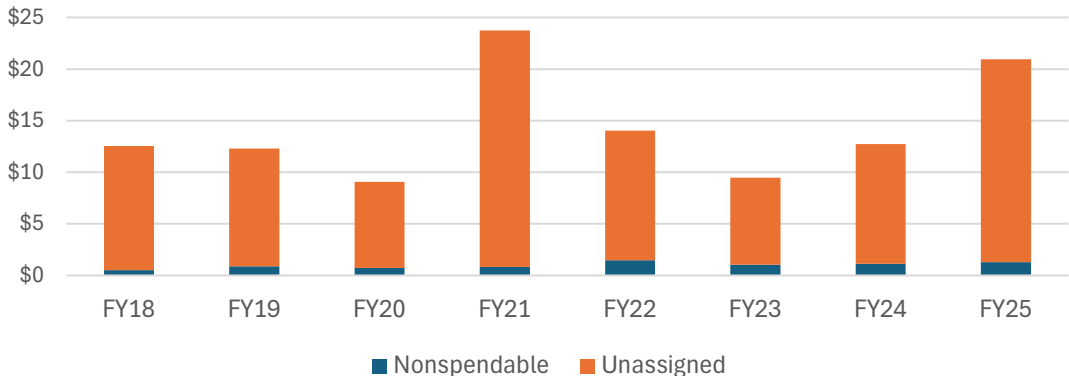
Source: LFC Analysis



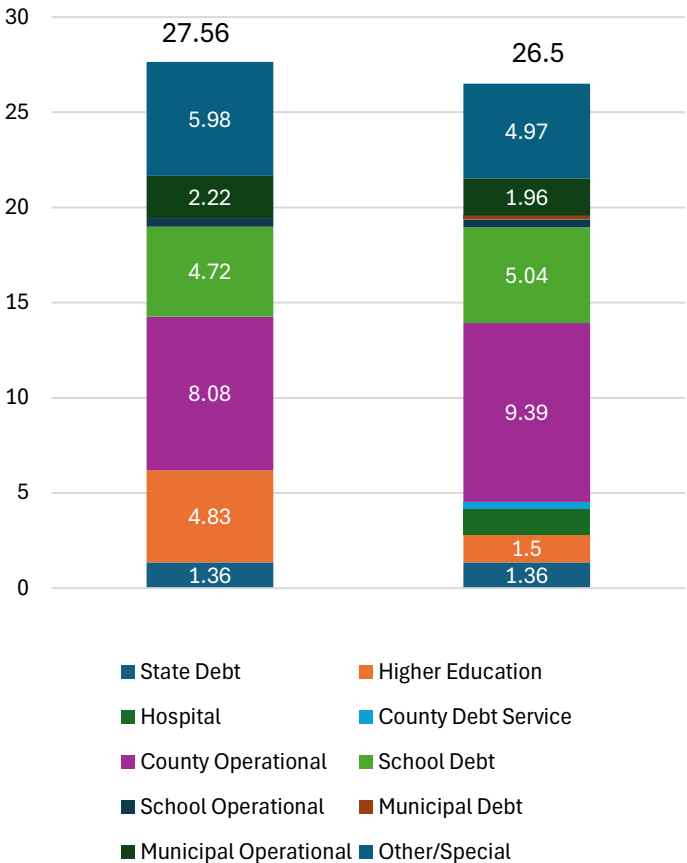
San Juan County General Fund Balance by Liquidity (in millions)



City of Farmington General Fund Balance by Liquidity (in millions)



San Juan County Residential Property Tax by Use (per thousand dollars in property value, 2024)



Expenditures vs. Revenues

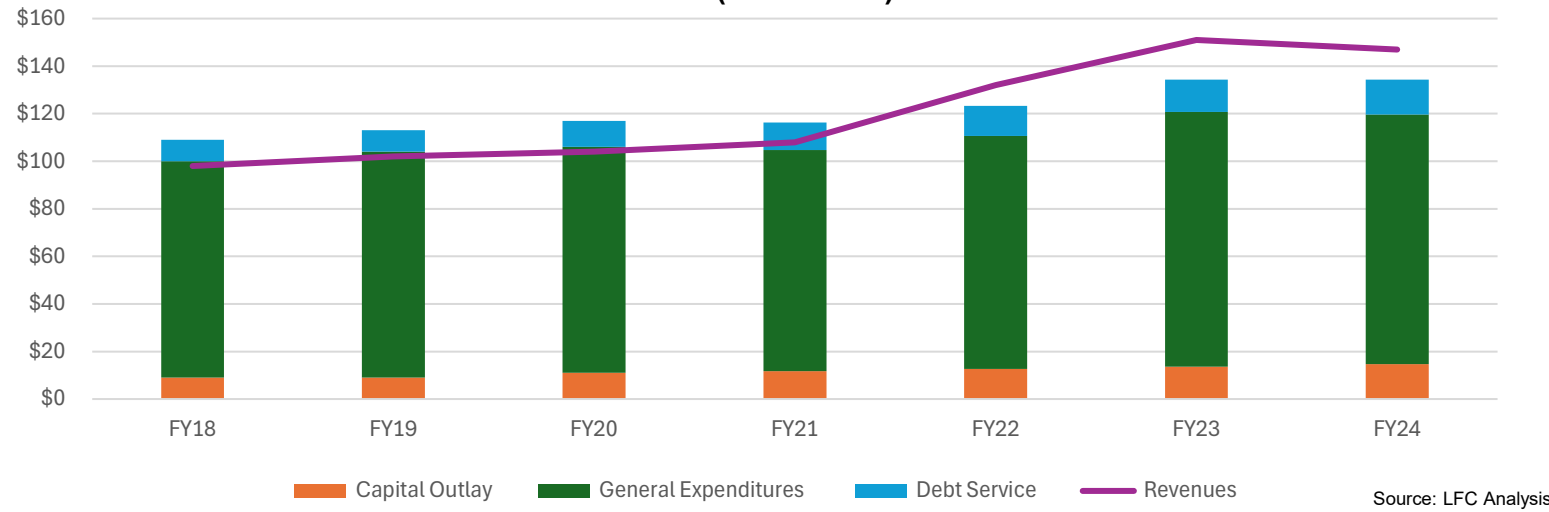
San Juan County's expenditures increased steadily from FY18 to FY24. In that same time span, the county's capital outlay expenditures have doubled, and its current expenditures have increased by \$20 million. The county saw an uptick in revenues FY21 to FY23 and have since remained constant.

The City of Farmington's expenditures to revenues ratio has fluctuated over the past seven fiscal years but has seen a general upward trajectory. Farmington's revenues have consistently been about \$20 million less than the city's expenditures.

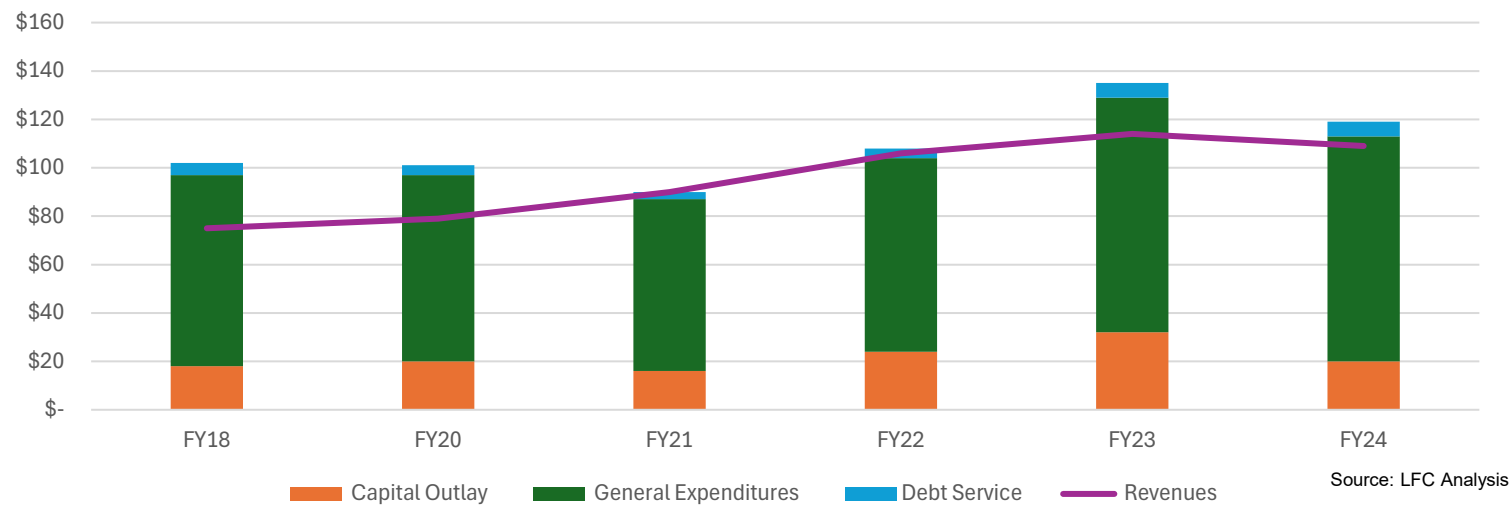
Note: Farmington's audit for 2019 could not be converted into the data needed for this dashboard



San Juan County Expenditures to Revenues by Category (in millions)



City of Farmington Expenditures to Revenues by Category (in millions)



Audits

Following the Office of the State Auditor's FY25 audit, Farmington had no financial findings.

Following the Office of the State Auditor's FY25 audit, San Juan had no financial findings.

Source: OSA Audits

Economy & Finance

San Juan County's total debt services to revenues have been consistently greater than its population cluster, except in 2022 when the county's debt service to revenue equaled the population cluster.

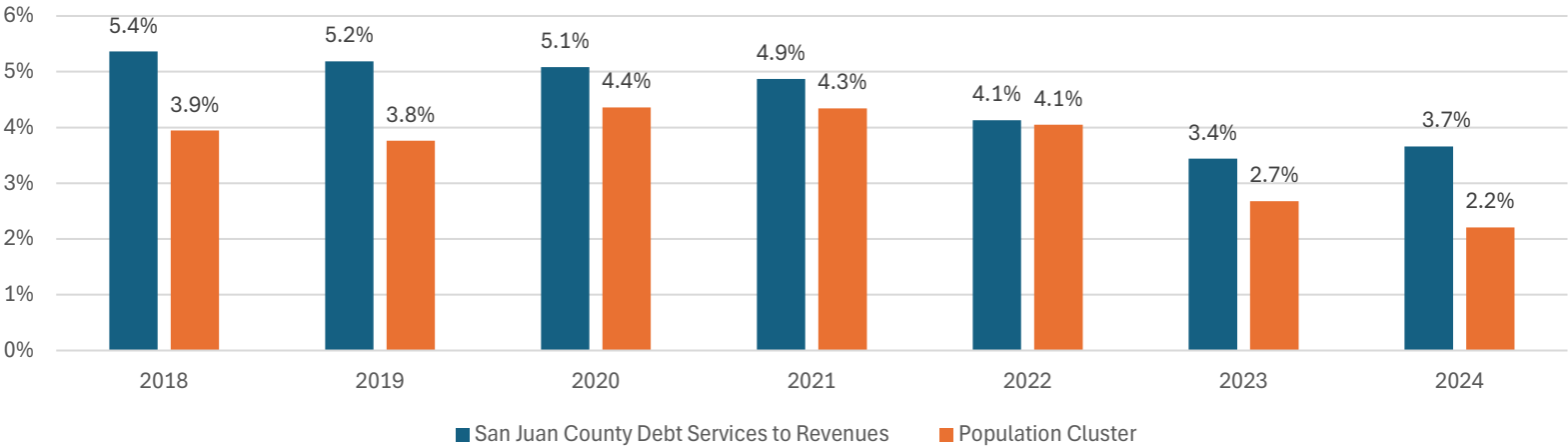
The county's top five industries by matched taxable gross receipts in the third quarter of FY26 were retail trade; construction; professional, scientific, and technical services; and accommodation and food services.

Source: Economic Development Department

Note: San Juan County is in the large population cluster median. Counties in the large cluster are between the 75th and 90th percentile of population size. These counties include Lea, McKinley, San Juan, and Valencia.

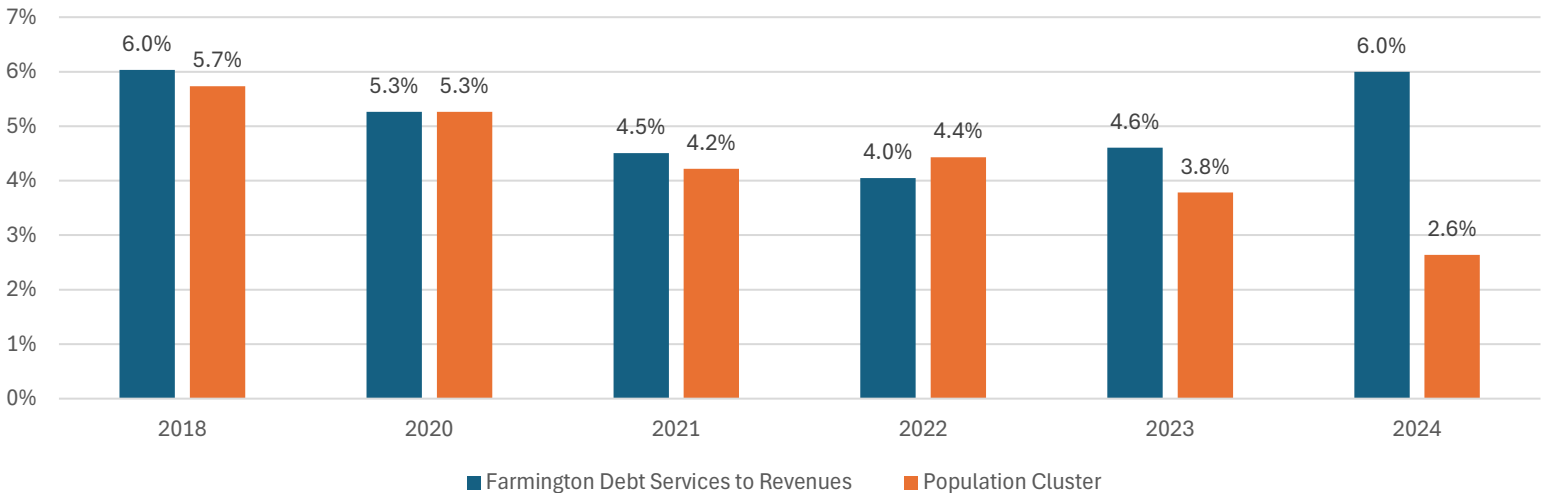
Source: LFC Analysis

San Juan County Total Debt Service to Revenues (as a percent)



Source: LFC Analysis

Farmington Total Debt Service to Revenues (as a percent)



Source: LFC Analysis

Economy & Finance

Farmington's total debt services to revenues have been generally consistent with the population cluster except in 2024 when it was over two times as large as the population cluster.

Note: Farmington is in the large population cluster median. Municipalities in the large cluster are between the 75th and 90th percentile of population size. These municipalities include Alamogordo, Carlsbad, Clovis, Farmington, Gallup, Hobbs, and Los Lunas.



ICIP Priorities

The Infrastructure Capital Improvement Plan (ICIP) is a planning tool administered by the DFA Infrastructure Planning and Development Division. It establishes priorities for anticipated capital infrastructure projects for counties, municipalities, tribal governments, special districts, and senior citizen facilities.

For FY26-30, San Juan County's ICIP submission included 29 projects totaling \$98.2 million, with 99 percent unfunded at the time of submission.

For the same period, Farmington's ICIP submission included 30 projects totaling \$172.3 million, with 69 percent unfunded at the time of submission.



San Juan County and Farmington Infrastructure Capital Improvement Plan (ICIP) Priorities FY26-30

ICIP Ranking	Project Title	Total Cost	Percent Unfunded	Planned Cost Share: Local State Federal		
San Juan County						
1	Flora Vista Wastewater Construction (Phase I)	15,850,000	94.6%	0%	100%	0%
2	SJC Clerk Expansion and Election Security Upgrades	3,500,000	71%	72%	28%	0%
3	Safety City Improvements	1,250,000	100%	0%	100%	0%
4	Replacement Fire Apparatus 2026	800,000	100%	0%	100%	0%
5	ADA Improvements at County Facilities	4,363,125	98%	5%	79%	16%
City of Farmington						
1	East Pinon Hills Boulevard Construction Phase 1 and Phase 2	\$49,791,336	0%	4%	77%	19%
2	Boundless Journey Adventure Park	\$13,633,800	55%	23%	60%	17%
3	Gateway Park Phase II	\$4,000,000	100%	0%	100%	0%
4	North Animas Trail Extension Phase III and IV	\$6,120,730	100%	0%	100%	0%
5	Police Body/In-Car Video System	\$3,300,000	100%	0%	100%	0%

Capital Outlay

From 2022 to 2026, San Juan County received 37 capital outlay appropriations totaling \$26 million, with balances totaling an estimated \$1.4 million (46 percent expended).

In the same period, Farmington received 18 capital outlay appropriations totaling \$11.7 million, with balances totaling an estimated \$6.8 million (42 percent expended).

Other entities within San Juan County received the following significant appropriations for projects from 2022-2026:

- Navajo Preparatory School, Navajo Code Talkers Museum, \$10M, 2026
- Navajo nation Shiprock Incident Command Center, \$8.6M, 2023
- Dine College South Campus Student Center, \$5M, 2022

Source: LFC \$1 Million and Greater Quarterly Report Q3 FY26.

5 Largest Capital Outlay Projects 2022-2026

Project Title	Year	Amount	Funding Source	Percent Expended	Reauth?	Progress Rating
San Juan County						
SAN JUAN CO CRISIS TRIAGE CTR CONSTRUCT	2025	\$7,000,000	GF	1%	No	G
BERGIN LANE IMPROVE	2026	\$4,710,000	CDPF	0%	No	G
CO CLERK OFC EXPAND	2025	\$2,500,000	GF	1%	No	R
CO EMERGENCY MED SVCS STN 6 CONSTRUCT	2026	\$2,000,000	GF	0%	No	G
CR 4990 CONSTRUCT	2024	\$1,921,000	GF	5%	No	Y
City of Farmington						
POLICE STN CONSTRUCT REN	2024	\$3,000,000	GF	100%	No	G
EMERGENCY COMMAND VEH PRCHS EQUIP	2024	\$2,135,000	GF	<1%	No	Y
FIRE DEPT RESCUE VEH	2025	\$1,000,000	GF	0%	No	Y
FIRE STN 5 IMPROVE	2025	\$900,000	GF	0%	No	Y
POLICE VEH RPLC	2026	\$800,000	GF	0%	No	G

Source: LFC \$1 Million and Greater Quarterly Report Q4 FY26.

In the LFC *\$1 Million and Greater Capital Outlay Quarterly Report* for the fourth quarter of FY26, entities within San Juan County reported the completion of four large capital outlay projects totaling \$6.6 million. In the same report, there are 13 outstanding capital projects within San Juan County rated “red” for lack of progress, totaling \$29.1 million, with eight percent expended.

KEY:

= significantly behind

= project on schedule

= project delayed

= project complete



Additional Funds

Farmington has received approximately \$40 million in state American Rescue Plan Act funding, \$1 million from the Capital Development Program Fund, and \$330 thousand from the NM Match Fund for their Pinon Hills Boulevard Extension project. The city also used a local match contribution of \$7.2 million, for a total project cost of approximately \$48 million.

Farmington 2019-2026 Earmarked Funds, Match Funds, and Infrastructure Grants

Project Title	Year	Amount
<i>Transportation Project Fund</i>		
San Juan Blvd. Resurfacing	2019	\$546 thousand
Foothills Dr. Phase III	2022	\$1.7 million
Main Street and Broadway resurfacing	2023	\$2.2 million
San Juan Blvd. Resurfacing Phase II	2025	\$1 million
<i>Capital Development Program Fund</i>		
Pinon Hills Boulevard Extension	2024	\$1 million
<i>Recreation and Quality of Life Grants</i>		
All Abilities Park	2022	\$3 million
Gateway Park Phase 1	2023	\$1.18 million
ORII Project Initiative	2025	\$3.8 million

Project Title	Year	Amount
<i>Match Funds</i>		
ARPA - Pinon Hills Extension	2025	\$330 thousand
IMLS - Farmington Exhibit	2026	\$300 thousand
<i>Water Trust Board</i>		
Water Treatment Plans 1, 2 and Distribution System	2024	\$20 million
La Plata Waterlines	2025	\$8.7 million
Farmington Lake Dam Spillway Raise	2026	\$4 million
<i>Trails+</i>		
Juniper Basin Trails	2022	\$40 thousand
Gateway Park Plaza Trails	2025	\$500 thousand
<i>MainStreet</i>		
Downtown Revitalization	2019	\$360 thousand
Totah Theater Project	2020	\$135 thousand
Arts and Cultural District	2022	\$40 thousand
Orchard Park Project	2023	\$50 thousand



Additional Funds

From 2019-2026, entities within San Juan County received approximately \$12.6 million in state funding from other sources, including \$4.7 million from the Capital Development Program Fund, \$3.8 million from the Transportation Project Fund, and \$3 million from the Water Trust Board.

San Juan County Entities 2019-2026 Earmarked Funds, Match Funds, and Infrastructure Grants

Project Title	Year	Amount
Transportation Project Fund		
County Rd. 6100	2022	\$603 thousand
County Rd. 6480 Resurfacing	2023	\$1.4 million
County Rd. 350 Resurfacing	2024	\$1.8 million
Capital Development Program Fund		
Bloomfield Bergin Lane	2025	\$4.7 million
Trails+		
Outdoor Recreation and Trails Master Plan	2023	\$100 thousand

Project Title	Year	Amount
Match Funds		
USDA Rural Development	2024	\$495 thousand
CDBG	2025	\$74 thousand
FEMA Disaster Assistance	2025	\$385 thousand
Water Trust Board		
SJSWCD Basin restoration	2021	\$500 thousand
SJSWCD watershed restoration	2022	\$500 thousand
SJSWCD watershed restoration	2023	\$500 thousand
SJSWCD watershed restoration	2024	\$500 thousand
SJSWCD Basin restoration	2025	\$500 thousand
SJSWCD watershed restoration	2026	\$500 thousand



Law Enforcement Agencies

San Juan County Sheriff's Office

Leadership:
Sheriff R. Shane Ferrari
Certified Officers: 90

Farmington Police Department

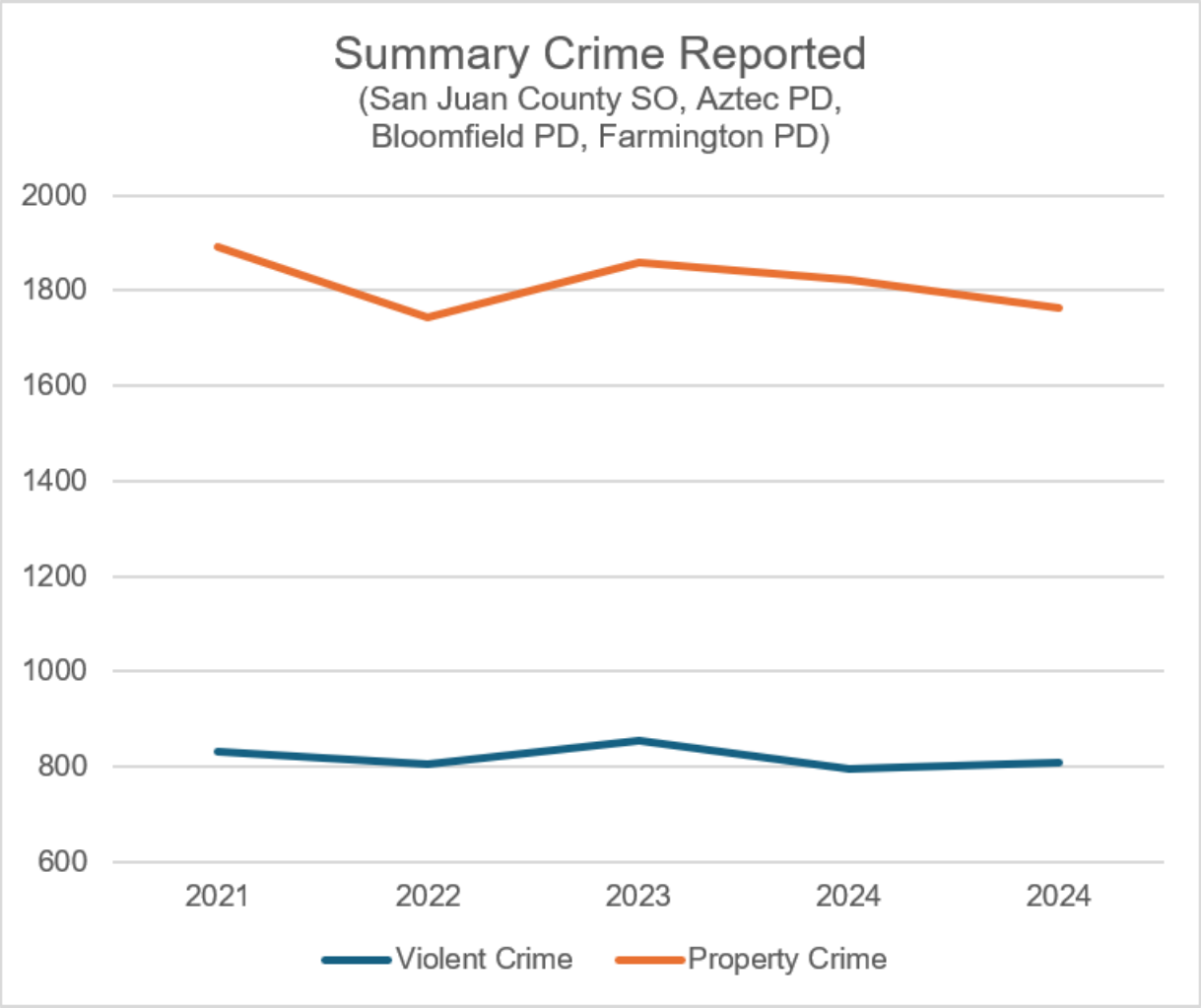
Leadership:
Chief Steve Hebbe
Certified Officers: 115

Aztec PD

Leadership:
Chief Troy Morris
Certified Officers: 16

Bloomfield PD

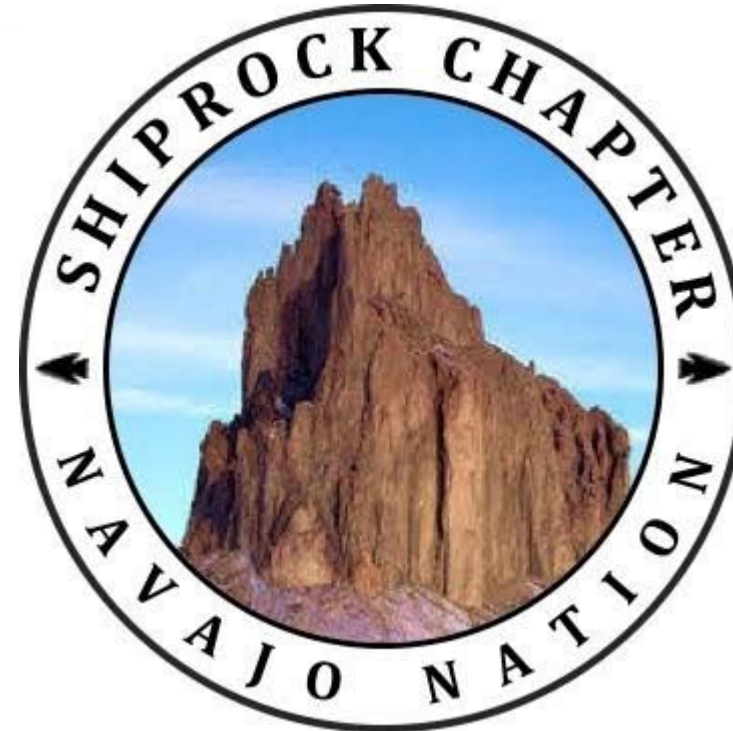
Leadership:
Chief Phillip Francisco
Certified Officers: 19



Leadership and Resources

San Jaun County Leadership

- County Commissioners:
Sam Gonzales - Chair
GloJean Todacheene
Gary McDadiel
Sandra Lanier
Terri Fortner
- County Manager
Mike Stark
- County Clerk
Alyssa Kuhn



Leadership and Resources

City Of Farmington Leadership

- Mayor
Nate Duckett
- City Council
Linda Rodgers
Stewart Logan
Jeanine Bingham-Kelly
Janis Jakino
- City Manager
Rob Mayes

Shiprock Chapter Leadership

- President
Raymond John
- Vice President
Debra A. Yazzie
- Secretary/ Treasurer
Loretta John





For More Information

- <http://www.nmlegis.gov/lcs/lfc/lfcdefault.aspx>
 - Session Publications – Budgets
 - Performance Report Cards
 - Program Evaluations

Legislative Finance Committee
325 Don Gaspar – Suite 101
Santa Fe, NM 87501
505-986-4550

