SAN JUAN COUNTY · ALTERNATIVE SENTENCING DIVISION

Program Impact & Funding Outlook

Legislative Finance Committee · August 25–27, 2026
Calendar Years 2023–2026 | Fiscal Years 2026–2027

Providing Hope — Promoting Opportunity

Jennifer Mitchell, Division Director · August 2026

What We Do

Credible sentencing options for the courts — and a continuum of care from the jail to the community.

DWI

28-Day Jail-Based Treatment

Therapeutic Jail (Minimum Security)

Court-sentenced DWI treatment with case-managed aftercare

AXIS

60-Day Women's Program

Therapeutic Jail (Minimum Security)

Gender-responsive, trauma-informed intensive treatment

RISE

In-Facility Behavioral Health

Adult Detention Center

Group & individual counseling, peer support, aftercare

RSS

ReEntry Support Services

ADC & Community

Wrap-around case management before and after release

MCP

Adult Misdemeanor Compliance

Magistrate & District Courts

Community supervision for misdemeanor cases

CRAFT

Family Member Support

Community

Training and support for participants' families

TSS

Transition Support Services

Includes the 10-day Nexus warm handoff following Axis

Peer recovery support is embedded across DWI, AXIS and RISE.

One Program. Three Components.

The empirically-supported model behind every ASD jail-based treatment program.

01

Incarceration

ACCOUNTABILITY

Minimum-security therapeutic jail. Dorm-style housing monitored 24/7 by clinical security specialists.

02

Treatment

INTERVENTION

Community Reinforcement Approach and Motivational Interviewing — counseling, relapse prevention, life skills, and employment readiness.

03

Aftercare

CONTINUING CARE

Case management from intake through up to one year post-release — plus random testing and home visits.

Same conviction, same access point — but intervention and continuing care replace incarceration alone.

DWI Jail-Based Treatment Program

28 days of court-ordered treatment for all genders, followed by up to one year of case-managed aftercare.

DWI

28-DAY JAIL-BASED TREATMENT

99.4%

FY26 Q3 program completion rate

5.2%

FY26 re-arrest within 1 year (target ≤6%)

168

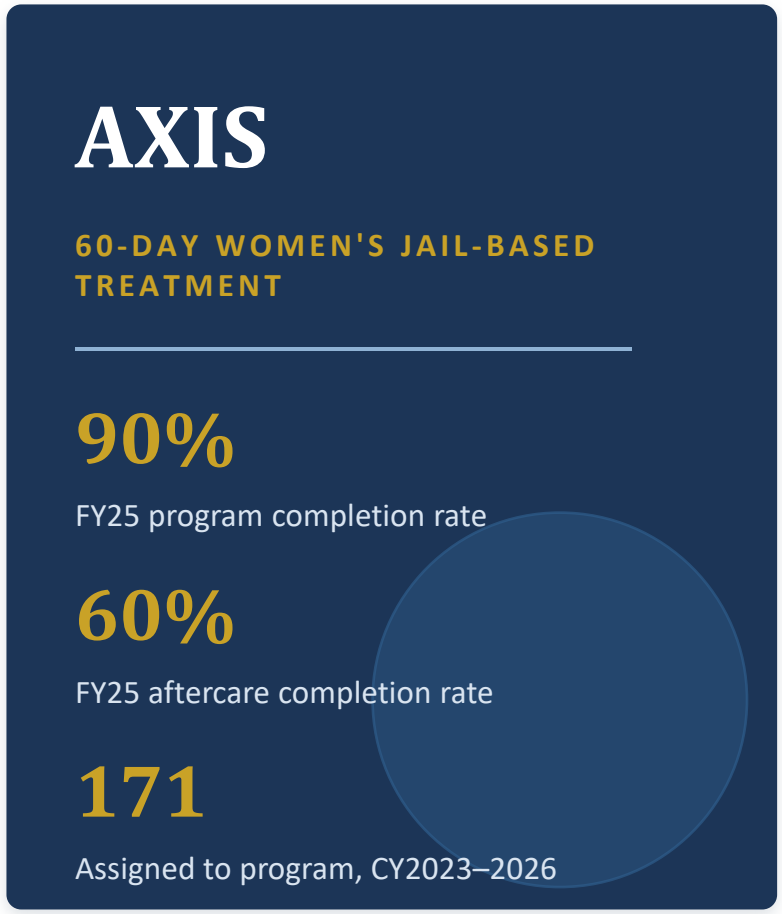
FY26 Q3 YTD treatment completions

- Serves all genders; accepts referrals from every San Juan County court.
- Evidence-based curriculum — CRA and Motivational Interviewing, trauma-informed and culturally responsive.
- Up to one year of case-managed aftercare, community referrals, and compliance monitoring.
- FY25: 205 individuals completed treatment — 98.4% program completion, 80% aftercare.
- State officials have recommended replicating this model statewide.

Fiscal-year figures reported per LDWI grant performance measures.

Axis Women's Program

60 days of intensive, gender-responsive jail-based treatment for justice-involved women.



- Built for women with co-occurring substance use and behavioral health disorders — trauma-informed and gender-responsive.
- Same Incarceration–Treatment–Aftercare model as the DWI program; housing and programming kept separate.
- Licensed counselors (LSAA/LADAC) under clinical supervision, with peer support and transitional case management.
- Referrals from Drug Court, the Public Defender, District, Magistrate and Municipal courts, and Adult Probation.
- 2008 NACo Achievement Award for innovation in county government.

FY25 recidivism 33% — reflects a higher-acuity population with co-occurring disorders and longer justice involvement.

Adult Misdemeanor Compliance Program

Community supervision under NMSA 31-20-5.1 — a county prerogative exercised on behalf of the courts.

MCP

COMMUNITY SUPERVISION

1,903

Clients admitted, CY2023–2026

~45

New clients per month, average

97–98

Avg. caseload (125-client standard)

- Monitors probation conditions for 450–500 individuals annually across every San Juan County magistrate court.
- Eligibility: misdemeanor convictions, DWI, or driving on a suspended or revoked license.
- DFA-approved RANT and DUI-RANT risk/needs assessments at intake — 100% screening compliance.
- Breath-alcohol and urinalysis testing; referrals for SUD, mental health, veterans, and criminal-thinking services.
- FY26 Q3: 68% successful probation completion, against a ≥75% target.

Program operates in compliance with Administrative Office of the Courts guidelines.

RISE & ReEntry Support Services

Behavioral health inside the Adult Detention Center, and a bridge back to the community.

RISE

301

In-Facility Behavioral Health · Adult Detention Center

individuals served, CY2023–2026

- Group and individual counseling, risk/needs assessment, and peer support for the general ADC population.
- Three staff-led group sessions weekly, plus three peer-led sessions monthly.
- Case-managed aftercare for a minimum of 14 business days post-release.
- Coordinates MAT aftercare planning and MCO linkages.

RSS

931

Transitional & Community Reintegration

individuals served, CY2025–2026

- Wrap-around case management: housing, benefits, behavioral health, employment, transportation.
- Serves ADC individuals both pre- and post-release.
- Trauma-informed and culturally responsive, including Native American cultural considerations.
- Fills continuum gaps left by FY26 funding reductions; $76,696 secured for FY27 operations.

THE EVIDENCE BASE

A Ten-Year Study of DWI Prevention in San Juan County

University of New Mexico · Center on Alcoholism, Substance Abuse, and Addictions (CASAA)

17%

lower recidivism

A 17% effect size is twice what other studied DWI prevention programs show.

STUDY SCOPE

- 5,700+ arrests examined
- Primarily first-time offenders
- San Juan County, 1994–2001
- Comprehensive cohort design
- Comparison of Center vs. non-Center clients

PEER-REVIEWED PUBLICATIONS

- Am. J. of Public Health (2002)
- Am. J. of Preventive Medicine (2004)
- Traffic Injury Prevention (2005)
- Accident Analysis & Prevention (2006)
- Alcoholism: Clin. & Exp. Research (2007)

Researchers found that length of sentence made little difference in the likelihood of re-arrest — with one exception: individuals sent to the jail treatment center.

Findings summarized from UNM CASAA research and contemporaneous reporting, Albuquerque Journal, August 5, 2005.

Total Lives Impacted

Cumulative individuals served across all programs | Calendar Years 2023–2026

301

RISE

Individuals served
(Adult Detention Center)

931

RSS

Individuals served*
(Re-Entry Support, ADC)

787

DWI

Assigned to program
(Therapeutic Jail)

171

AXIS

Assigned to program
(Therapeutic Jail)

1,903

MCP

Clients admitted
(Community Supervision)

4,093+

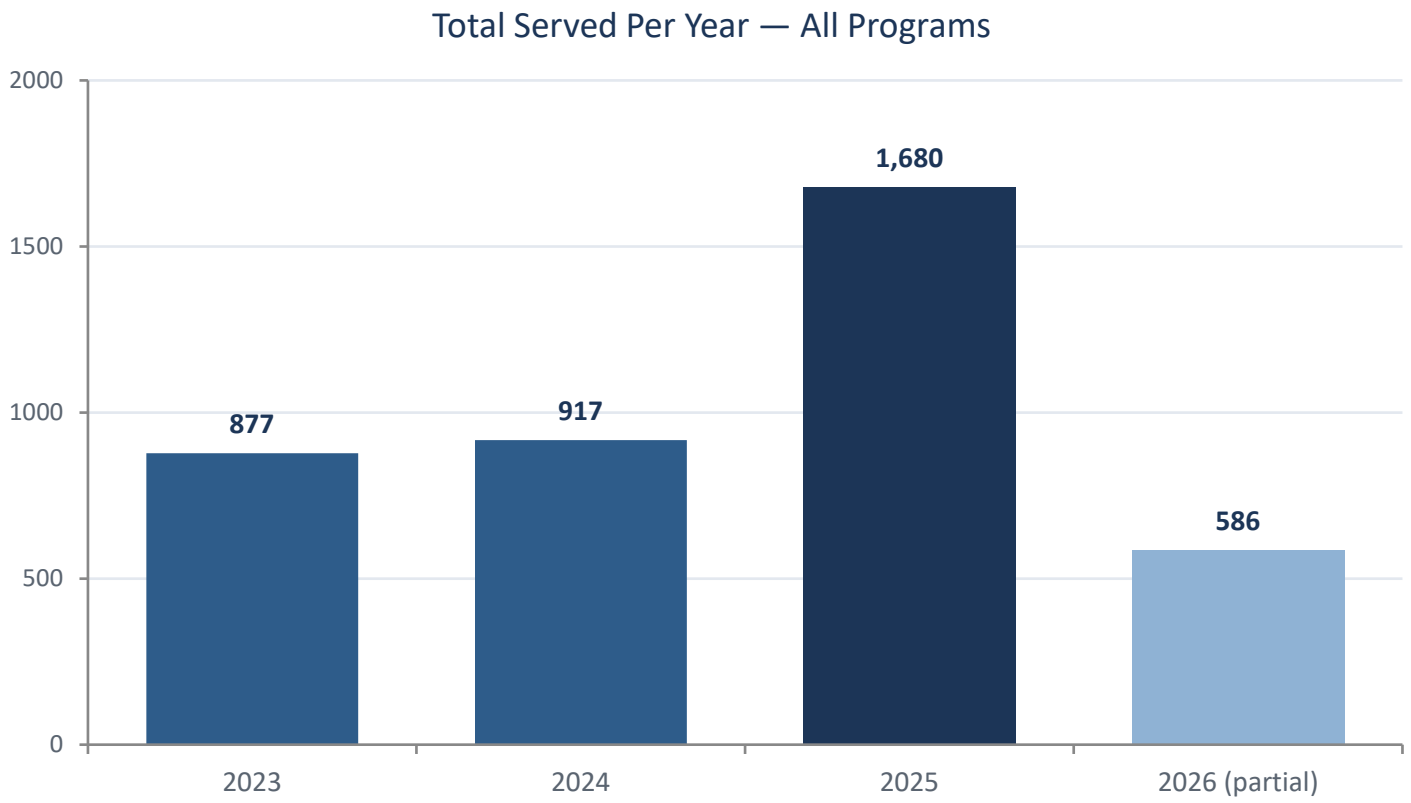
Total individuals served across all programs

Calendar Years 2023–2026, based on assigned enrollment

With peer and family connections, ASD's reach exceeds 6,000 people. ** RSS data reflects 2025–2026 only.*

Trends & Program Performance

Volume has grown sharply while completion rates have held near the top of the range.



STRUCTURED PROGRAM COMPLETION

DWI — 97%

767 of 787 assigned

Jail-based treatment & aftercare

AXIS — 92%

158 of 171 assigned

Jail-based treatment & aftercare

MCP: 1,903 clients admitted
approximately 45 per month

2025 was the highest-volume year on record. 2026 is on pace, with 586 served in the first four months alone.

Performance Against Targets

Fiscal-year measures reported under LDWI and grant performance requirements.

PROGRAM	PERFORMANCE MEASURE	TARGET	ACTUAL	STATUS
DWI	Program completion rate	≥ 90%	**99.4%**	**Exceeds**
DWI	Re-arrest within one year	≤ 6%	**5.2%**	**Meets**
DWI	Aftercare completion rate	≥ 75%	**80%**	**Exceeds**
AXIS	Program completion rate	≥ 85%	**90%**	**Exceeds**
AXIS	Aftercare completion rate	≥ 75%	**60%**	**Below**
MCP	Successful probation completion	≥ 75%	**68%**	**Below**
MCP	Risk/needs screening compliance	100%	**100%**	**Meets**
MCP	Officer caseload	≤ 125	**97–98**	**Meets**

Where we fall short — AXIS aftercare and MCP probation completion — the common factor is post-release support capacity: the functions most exposed to the funding reductions that follow.

A Growing Recovery Community

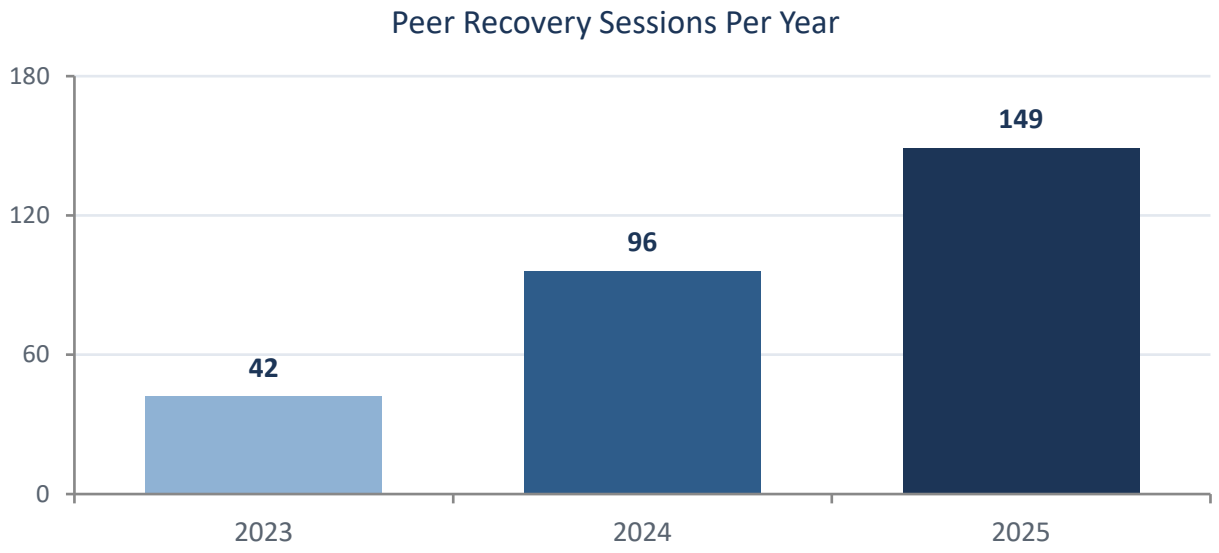
Resilient Souls — the peer-led alumni recovery group serving DWI, AXIS and RISE graduates.

3,157
total attendances

200+
unduplicated individuals

287
sessions held

512+
community members reached



WHY THIS MATTERS

- Sessions have more than tripled since 2023 — from 42 to 149 per year.
- Peer-led groups are the lowest-cost element of the continuum and the one that persists longest.
- Alumni participation is a leading indicator of sustained recovery and of the recidivism results shown earlier.

PART TWO

Recent Funding Challenges

Two consecutive fiscal years of reductions — and what they mean for the continuum of care.

FY26 — Funding Lost

Two recurring revenue sources ended, removing roughly $730,000 from division operations.

$650,000

NOT CONTINUED

BHSD

Behavioral Health Services Division

Recurring funding for Axis and RISE operations ended in FY26 — a gap of roughly $650K against historical award levels.

Affects: Axis treatment operations, in-facility behavioral health groups, peer support, and case-managed aftercare.

$80,000

NOT CONTINUED

NMSC

NM Sentencing Commission

Crime Reduction Grant funding for ReEntry Support Services was discontinued after FY25.

Affects: pre- and post-release case management, housing and benefits navigation, and employment linkage.

≈ $730,000

in recurring revenue removed in FY26 alone — absorbed through a position freeze and other operational adjustments, without reducing the number of programs offered.

FY27 — LDWI Fund Reduction

The DWI and Compliance programs are funded through the state Local DWI program fund. Both components are down.

STATE LDWI FUNDING COMPONENT	FY26	FY27	CHANGE	%
LDWI Grant Award (ASD allocation)	$680,000	**$404,461**	**–$275,539**	**–40%**
LDWI Distribution (estimated)	≈ $1,149,000	**≈ $1,029,000**	**–$120,000**	**–10%**
Total State LDWI Funding	**$1,828,945**	**$1,433,532**	**–$395,413**	**–22%**

WHY THIS IS HAPPENING

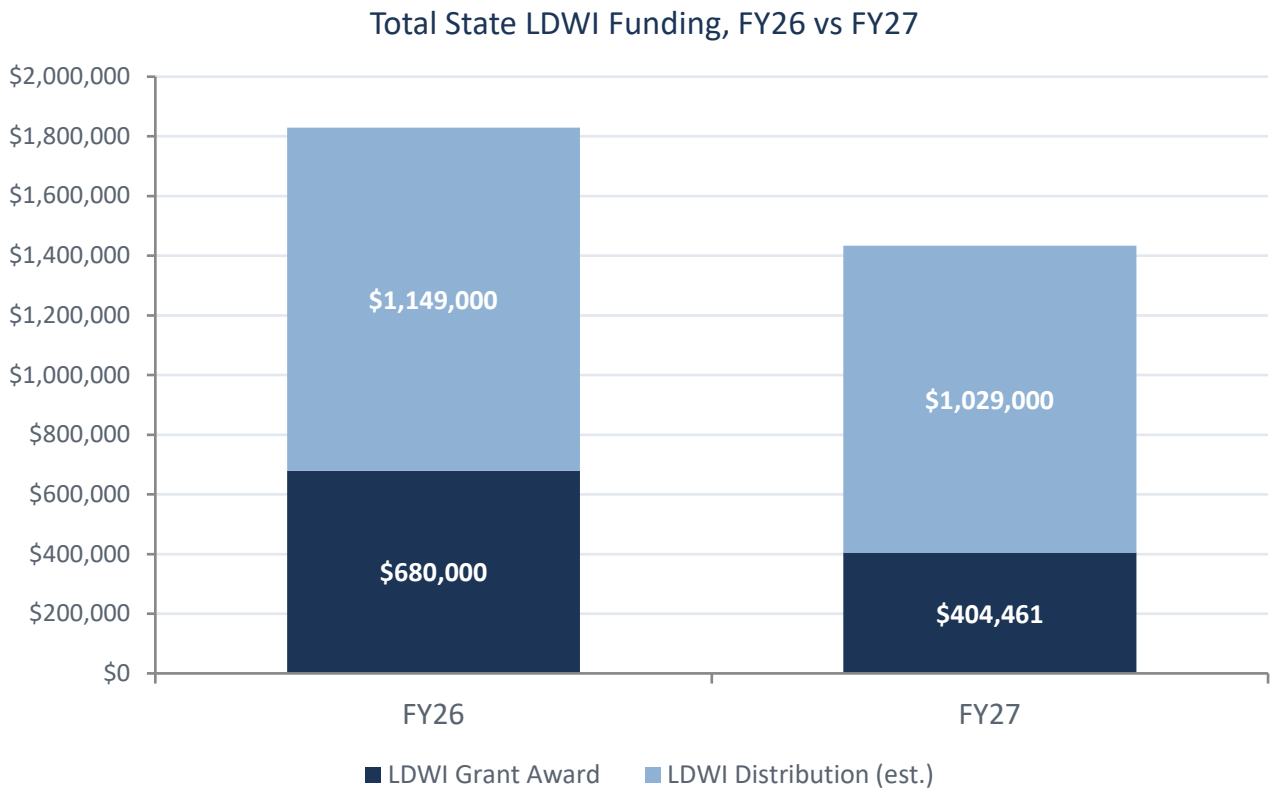
- Low LDWI fund balances statewide have reduced the pool available to all participating counties.
- A legislative increase in the DFA administrative carve-out further reduced funds flowing to local programs.
- The FY27 allocation of $404,461 is a DFA recommendation, not a local budget decision.

WHAT IT FUNDS

- 28-Day DWI Jail-Based Treatment Program
- Adult Misdemeanor Compliance Program
- DWI screening, assessment, and referral
- Case-managed aftercare and compliance monitoring

The Two-Year Picture

Gross reductions across FY26 and FY27 exceed $1.1 million, partially offset by a FY27 award for RSS.



FY26 figures reflect the enacted budget; FY27 LDWI grant figure reflects the DFA-recommended allocation. Distribution amounts are estimates pending final DFA certification.

–$730,000 — **FY26 reductions**

BHSD and NM Sentencing Commission funding not continued

–$395,413 — **FY27 reductions**

LDWI grant award and distribution decreases

+$76,696 — **FY27 award secured**

Restores partial funding for RSS operations

–$1,048,717 — **Net two-year impact**

Recurring revenue removed from ASD operations

Set against demand: 2025 was the highest-volume year on record, and 2026 is on pace to match it.

What This Means Operationally

The reductions do not fall evenly. They concentrate in the post-release half of the continuum.

01

Post-release capacity

Aftercare case management, peer support, and reentry navigation are carried by the positions most exposed to reduction — and are the measures already trailing target.

02

Staffing

A position freeze absorbed FY26 losses. FY27 reductions push further vacancy management, affecting caseload ratios and clinical coverage.

03

The easy cut is spent

The RISE group-therapy contract was eliminated when the funding ended, and licensed staff absorbed the work. There is no contract left to compress.

04

Demand is not falling

Referral volume from the courts continues to rise to pre-COVID levels.
Reduced capacity means longer waits, not fewer people needing service.

Every dollar removed from aftercare is a dollar removed from the component the research identified as the difference-maker.

Path Forward

What the Division is doing, and where continued support makes the difference.

ASD IS ALREADY DOING

- Diversifying revenue — opioid settlement appropriations and competitive grants, including the Early Access Grant for AXIS.
- Evaluating direct client billing for the 28-Day DWI program.
- Expanding interagency partnerships
- Managing vacancies and protecting direct-service positions ahead of administrative ones.

WHERE WE ASK FOR SUPPORT

- **Restoration of the Behavioral Health Services Division funding that operated the Axis and RISE programs — our primary request.**
- Advocacy with DFA and the Legislature on the LDWI carve-out and statewide fund balance.
- Continued county investment in the positions that carry aftercare and reentry caseloads.
- Bridge support for post-release case management and peer services — the aftercare component research identifies as decisive.

ASD remains a cost-effective alternative to incarceration and continues to meet or exceed most performance targets — under materially reduced resources.

A Continuum of Care.
For Every Stage of Recovery.

Jail-Based Treatment → Nexus Transition → Aftercare → Peer Support → Re-Entry → Supervision → Family Support

4,093+ individuals served across five programs, 2023–2026. 97% and 92% completion in our therapeutic jail programs. We respectfully ask for your continued support.

Alternative Sentencing Division · San Juan County, New Mexico

Questions & Contact

Happy to take questions, and to provide any additional program or fiscal detail on request.

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AVAILABLE ON REQUEST

- Program-level performance reports by fiscal year
- LDWI grant and distribution budget detail
- Program protocols and admission criteria
- Recidivism methodology and cohort definitions
- Cost-per-participant comparison to incarceration

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