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54TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2019

INTRODUCED BY

DISCUSSION DRAFT

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AN ACT

RELATING TO DATA SHARING; CREATING A CENTRAL REPOSITORY IN THE NEW MEXICO SENTENCING COMMISSION FOR CRIMINAL JUSTICE AND CERTAIN BEHAVIORAL HEALTH DATA; ADDING TWO MEMBERS TO THE NEW MEXICO SENTENCING COMMISSION; AMENDING SECTIONS OF CHAPTER 14, ARTICLE 6 NMSA 1978, THE MENTAL HEALTH AND DEVELOPMENTAL DISABILITIES CODE AND THE DETOXIFICATION REFORM ACT TO ALLOW THE SHARING OF DATA; SPECIFYING THAT PHOTOGRAPHS, FINGERPRINTS AND PALM PRINTS ARE BIOMETRIC IDENTIFYING INFORMATION OF AN ARRESTED PERSON; PROVIDING REQUIREMENTS FOR THE CONTENT AND DISPOSITION OF ARREST RECORDS; REQUIRING THE DEPARTMENT OF PUBLIC SAFETY TO SHARE DATA WITH THE NEW MEXICO SENTENCING COMMISSION; MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: **SECTION 1.** Section 9-3-10 NMSA 1978 (being Laws 1977,

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Chapter 257, So	ection ll, a	s amended)	is amended	to read:
" 9-3-10.	NEW MEXICO	SENTENCING	COMMISSION-	CREATION
MEMBERSHIPDU'	ΓIES			

- There is created the "New Mexico sentencing commission".
- The New Mexico sentencing commission shall be composed of [twenty-four] twenty-seven members. Appointed members shall serve at the pleasure of the appointing authority. The commission shall reflect reasonable geographical and urban-rural balances and regard for the incidence of crime and the distribution and concentration of law enforcement services in the state. The commission shall consist of the following individuals or their designees:
 - (1) the attorney general;
- a district attorney appointed by the New Mexico district [attorneys] attorney's association [of New Mexico] or its successor agency;
 - the chief public defender; (3)
- two district court judges, one of whom shall be a children's court judge, appointed by the district [court judge's] and metropolitan judges association [of New Mexico] or its successor agency;
- (5) a magistrate judge [from the court of appeals] appointed by the chief [judge of the court of appeals] justice of the supreme court;

(6) the dean of the university of New Mexico
school of law;
(7) the secretary of corrections;
(8) the secretary of public safety;
(9) the secretary of children, youth and
families;
(10) the secretary of public education;
(11) a representative from the behavioral
health services division of the human services department who
shall contribute expertise and information regarding behavioral
health issues of persons in the criminal justice system;
$[\frac{(11)}{(12)}]$ a county sheriff appointed by the
executive director of [the] New Mexico [association of]
counties;
$[\frac{(12)}{(13)}]$ two public members appointed by
the governor, one of whom shall be designated as chair of the
New Mexico sentencing commission by the governor;
$[\frac{(13)}{(14)}]$ three public members appointed by
the president pro tempore of the senate;
(15) one public member appointed by the
minority floor leader of the senate;
$[\frac{(14)}{(16)}]$ three public members appointed by
the speaker of the house of representatives;
(17) one public member appointed by the
minority floor leader of the house of representatives;
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4	American and a practicing attorney, appointed by the president
5	of the state bar association; and
6	[(17)] <u>(20)</u> one public member appointed by the
7	governor who is a representative of a New Mexico [victim]
8	victims' organization.
9	C. A majority of the members of the New Mexico
10	sentencing commission constitutes a quorum for the transaction
11	of commission business.
12	D. The New Mexico sentencing commission shall:
13	(1) hold meetings at times and for periods as
14	the commission deems necessary;
15	(2) hire staff as needed to assist the
16	commission in the performance of its duties;
17	(3) prepare an annual budget;
18	(4) establish policies for the operation of
19	the commission and supervision of the activities of commission
20	staff;
21	(5) advise the executive, judicial and
22	legislative branches of government on policy matters relating
23	to criminal and juvenile justice;
24	(6) make recommendations to the legislature
25	concerning proposed changes to laws relating to the criminal
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the chief justice of the supreme court;

 $[\frac{(15)}{(18)}]$ two public members appointed by

 $[\frac{(16)}{(19)}]$ one public member who is Native

1	and juvenile justice systems that the commission determines
2	would improve those systems;
3	(7) annually assess, monitor and report to the
4	legislature on the impact of any enacted sentencing standards
5	and guidelines on state and local correctional resources and
6	programs and the need for further sentencing reform;
7	(8) when developing proposed sentencing
8	reform:
9	(a) study sentencing models in other
10	jurisdictions;
11	(b) study the Criminal Sentencing Act,
12	the Criminal Code and all other New Mexico statutes relating to
13	criminal law, criminal sentencing, criminal procedure and
14	probation and parole;
15	(c) review past studies or reports
16	regarding proposed changes to the Children's Code, the Criminal
17	Code, the Criminal Sentencing Act or other New Mexico statutes
18	relating to criminal law, criminal sentencing, criminal
19	procedure or probation and parole;
20	(d) study past and current criminal
21	sentencing and release practices and create a statistical
22	database for simulating the impact of various sentencing
23	policies;
24	(e) study the full range of prison,
25	nonprison and intermediate sanctions;

1	(f) determine the principal purpose for
2	criminal sanctions;
3	(g) rank criminal offenses by degree of
4	seriousness;
5	(h) determine the role of criminal
6	history in making criminal sentencing decisions;
7	(i) define dispositional policy that
8	determines when adult felony offenders are confined in state
9	prisons and county jails or sentenced to nonprison and
10	intermediate sanctions;
11	(j) establish the length of criminal
12	sentences;
13	(k) establish the appropriate use of
14	community service and fines;
15	(1) structure proposed sentencing
16	guidelines to ensure consistency in all aspects of criminal
17	sentencing policy;
18	(m) assess the impact of commission
19	recommendations to modify criminal sentencing policy on the
20	availability of and need for correctional resources and
21	programs;
22	(n) use the expertise of a national or
23	state organization with experience in sentencing reform; and
24	(o) present proposed legislation or
25	recommendations regarding sentencing reform to the appropriate
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legislative interim committee;

- (9) monitor any enacted sentencing guidelines with respect to uniformity and proportionality;
- (10) conduct research relating to the use and effectiveness of any enacted guidelines, prosecution standards, offense charging, plea bargaining, sentencing practices, probation and parole practices and any other matters relating to the criminal justice system;
- (11) serve as a clearinghouse for the systematic collection, analysis and dissemination of information relating to felony offense charges, plea agreements, convictions, sentences imposed, incarceration time actually served and actual and projected inmate population in the state correctional system;
- (12) review all proposed legislation that creates a new criminal offense, changes the classification of an offense or changes the range of punishments for an offense and make recommendations to the legislature as to whether proposed changes would improve the criminal and juvenile justice system; [and]
- (13) create and serve as a central criminal justice data repository to receive, store, maintain, analyze and disseminate criminal justice and behavioral health data for the purpose of evaluating criminal justice systems and programs and supporting, encouraging and accomplishing information

1	sharing among criminal justice and behavioral health agencies
2	and criminal justice coordinating councils;
3	(14) monitor the flow of criminal justice and
4	behavioral health data and the effectiveness of information
5	sharing among criminal justice and behavioral health agencies
6	and criminal justice coordinating councils, issue reports
7	highlighting deficiencies in data reporting or transmission and
8	consult with agencies to correct deficiencies;
9	(15) provide data analysis as requested by
10	criminal justice and behavioral health agencies and criminal
11	justice coordinating councils; and
12	$[\frac{(13)}{(16)}]$ contingent upon the availability
13	of funding, provide impact estimates, incorporating prison
14	population projections, on all proposed legislation that has
15	the potential to affect correctional resources.
16	E. The members of the New Mexico sentencing
17	commission shall be paid pursuant to the Per Diem and Mileage
18	Act and shall receive no other perquisite, compensation or
19	allowance.
20	F. The New Mexico sentencing commission is
21	administratively attached to the office of the governor."
22	SECTION 2. Section 14-6-1 NMSA 1978 (being Laws 1971,
23	Chapter 137, Section 1, as amended) is amended to read:
24	"14-6-1. HEALTH INFORMATIONCONFIDENTIALITYIMMUNITY
25	FROM LIABILITY FOR FURNISHING

A. All health information that relates to and
identifies specific individuals as patients is strictly
confidential and shall not be a matter of public record or
accessible to the public even though the information is in the
custody of or contained in the records of a governmental agency
or its agent, a state educational institution, a duly organized
state or county association of licensed physicians or dentists,
a licensed health facility or staff committees of such
facilities.

- B. A custodian of information classified as confidential in Subsection A of this section may furnish the information upon request to any of the following recipients, and the custodian furnishing the information shall not be liable for damages to any person for having furnished the information:
 - (1) a governmental agency or its agent;
 - (2) a state educational institution;
- (3) a duly organized state or county association of licensed physicians or dentists;
- (4) a licensed health facility or staff committees of such facilities [and the custodian furnishing the information shall not be liable for damages to any person for having furnished the information]; or
 - (5) the New Mexico sentencing commission.
- C. Statistical studies and research reports based .211192.2

upon confidential information may be published or furnished to the public, but these studies and reports shall not in any way identify individual patients directly or indirectly [nor] or in any way violate the privileged or confidential nature of the relationship and communications between practitioner and patient.

D. This section does not affect the status of original medical records of individual patients, and the rules of confidentiality and accessibility applicable to these records continue in force. This section does not affect the status of vital statistical records of the <u>department of</u> health [and environment department]."

SECTION 3. Section 29-3-8 NMSA 1978 (being Laws 1978, Chapter 87, Section 1, as amended) is amended to read:

"29-3-8. [FINGERPRINT AND PALM PRINT IMPRESSIONS]

BIOMETRIC IDENTIFYING INFORMATION OF PERSONS ARRESTED--STATE

ARREST RECORDS--DISPOSITION.--

A. A [person arrested for] booking facility shall collect biometric identifying information prior to release from a person arrested for:

(1) the commission of a criminal offense amounting to a felony [under the laws of this state or any other jurisdiction shall be required by the arresting peace officer or the jail to make fingerprint and palm print impressions prior to the person's release. The arresting peace .211192.2

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officer or the jail shall obtain fingerprint and palm print impressions and a photograph);

- (2) the commission of a criminal offense not amounting to a felony but punishable by imprisonment for more than six months under the laws of the state or a political subdivision of the state; or
- (3) the violation of a provision of Section 66-8-102 NMSA 1978 or the violation of a municipal or county ordinance prescribing criminal penalties for driving while under the influence of intoxicating liquor or drugs.
- B. Biometric identifying information shall be obtained each time a person is arrested.
- <u>C.</u> At the time [of fingerprinting and palm printing] biometric identifying information is collected, the booking facility shall create an arrest record with a state arrest tracking number [shall be assigned to the fingerprint and palm print records and the booking sheet.
- B. A person arrested for the commission of a criminal offense not amounting to a felony but punishable by imprisonment for more than six months under the laws of this state or any political subdivision shall be required by the arresting peace officer or the jail to make fingerprint and palm print impressions prior to the person's release. The arresting peace officer or the jail shall obtain fingerprint and palm print impressions and a photograph each time a person

is arrested. At the time of fingerprinting and palm printing,

a state tracking number shall be assigned to the fingerprint

and palm print records and the booking sheet.

C. A person arrested for violating a provision of Section 66-8-102 NMSA 1978 or committing a violation of a municipal or county ordinance prescribing criminal penalties for driving while under the influence of intoxicating liquor or drugs shall be required by the arresting peace officer or the jail to make fingerprint and palm print impressions prior to the person's release. The arresting peace officer or the jail shall obtain fingerprint and palm print impressions and a photograph each time a person is arrested. At the time of fingerprinting and palm printing, a state tracking number shall be assigned to the fingerprint and palm printing records and the booking sheet.

made pursuant to rules adopted by the department. Fingerprint and palm print record submission policies and a state tracking number system for fingerprint and palm print records shall be implemented pursuant to rules adopted by the department. All felony, misdemeanor and DWI arrest fingerprints and palm prints shall be made in duplicate. Both copies and a photograph of the person arrested shall be forwarded to the department within five days following the date of arrest.] provided by the department. The arrest record shall include:

1	(1) the date of arrest;
2	(2) the state arrest tracking number assigned
3	to the arrest record;
4	(3) the state personal identification number
5	assigned to the arrestee by the department;
6	(4) the arrestee's biometric identifying
7	information; and
8	(5) a completed description with charge code
9	of each offense charged.
10	D. The department shall promulgate rules
11	addressing:
12	(1) collection of biometric identifying
13	information;
14	(2) submission of biometric identifying
15	information;
16	(3) creation of a state personal
17	identification number system to identify a person arrested and
18	charged with a crime and ensure that the same state personal
19	identification number is assigned to the person regardless of
20	the number of times the person is arrested or the location of
21	the arrest within the state; and
22	(4) creation of a state arrest tracking number
23	system for each arrest record.
24	E. At booking, the booking site shall immediately
25	forward the arrest record and any other information required by
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4	(1) biometric identifying information to the					
5	federal bureau of investigation in Washington, D.C.;					
6	(2) state personal identification number to					
7	agencies at all levels of government that are engaged in the					
8	apprehension, prosecution or defense, adjudication,					
9	incarceration or rehabilitation of criminal offenders;					
10	(3) arrest record to the administrative office					
11	of the district attorneys for submission to the appropriate					
12	<pre>prosecuting authority;</pre>					
13	(4) arrest record to agencies at all levels of					
14	government that are engaged in the apprehension, prosecution or					
15	defense, adjudication, incarceration or rehabilitation of					
16	criminal offenders; and					
17	(5) arrest record to those government agencies					
18	that collect, store, disseminate or use criminal offender					
19	record information for research purposes.					
20	[E.] G. Biometric identifying information shall be					
21	collected from an inmate who is charged with a felony or					
22	misdemeanor offense while incarcerated [shall be fingerprinted,					
23	palm printed and photographed], and the jail or corrections					
24	facility shall forward the offender's [fingerprint and palm					
25	print records and photograph] biometric identifying information					

department rule to the department.

immediately provide the:

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[F.] H. The administrative office of the courts shall provide to the department the disposition of all criminal cases assigned a state <u>arrest</u> tracking number. The disposition shall be provided in electronic format, promptly upon the conclusion of the case.

[6.] I. The administrative office of the district attorneys shall provide to the department the disposition of all criminal cases assigned a state arrest tracking number when the district attorney decides not to file charges in the case. The disposition shall be provided in electronic format promptly upon a district attorney's decision not to file charges in the case.

J. The department shall forward the disposition of all criminal cases to the federal bureau of investigation and the national crime information center within five business days of receipt.

 $[H_{\bullet}]$ K. Law enforcement agencies, the administrative office of the courts and the administrative office of the district attorneys [may] shall allow the department and the New Mexico sentencing commission access to their records for the purpose of auditing those records to ensure compliance with the provisions of this section.

L. As used in this section:

(1) "biometric identifying information" means

2	individual, including photographs, fingerprint impressions and					
3	palm print impressions;					
4	(2) "charge code" means the unique code					
5	assigned to the crime from the master charge code table					
6	distributed by the New Mexico justice information sharing					
7	<pre>council;</pre>					
8	(3) "state arrest tracking number" means an					
9	incident-based unique number assigned to the arrest; and					
10	(4) "state personal identification number"					
11	means a unique number assigned to the arrestee based on the					
12	arrestee's biometric identifying information."					
13	SECTION 4. Section 29-3-11 NMSA 1978 (being Laws 2007,					
14	Chapter 37, Section 1) is amended to read:					
15	"29-3-11. UNIFORM CRIME REPORTING SYSTEM ESTABLISHED					
16	DUTIES OF DEPARTMENT					
17	A. The department of public safety shall develop,					
18	operate and maintain a uniform crime reporting system and shall					
19	be the central repository for the collection, storage,					
20	retrieval and analysis of crime incident and arrest reports					
21	generated by all law enforcement agencies in this state. The					
22	system shall be operational as of January 1, 2008.					
23	B. The department shall:					
24	(1) compile statistical data and forward such					
25	data as required to the federal bureau of investigation or the					
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physical characteristics used in verifying the identity of an

2	standards and procedures of the national system;
3	(2) provide forms, standards and procedures
4	and related training to state and local law enforcement
5	agencies as necessary for the agencies to report incident and
6	arrest activity for inclusion in the statewide system;
7	(3) in conjunction with the New Mexico
8	sentencing commission, annually publish a report on the nature
9	and extent of crime in New Mexico and submit the report to the
10	governor and to the legislature;
11	(4) maintain the privacy and security of
12	information in accordance with applicable state and federal
13	laws; [and]
14	(5) provide the New Mexico sentencing
15	commission access to the data collected and maintained by the
16	department; and
17	[(5)] <u>(6)</u> establish rules as necessary to
18	implement the provisions of this section.
19	C. Every law enforcement agency in the state shall:
20	(1) submit crime incident reports to the
21	department of public safety on forms or in the format
22	prescribed by the department;
23	(2) submit any other crime incident
24	information as may be required by the department of public
25	safety; and
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appropriate department of justice agency in accordance with

- (3) use the [state uniform statutory charge codes] unique code assigned to the crime from the master charge code table distributed by the New Mexico justice information sharing council for the automated fingerprint identification system and use uniform crime incident reporting as provided by the department for all incidents and arrests.
- D. The annual report and other statistical data reports generated by the department shall be made available to state and local law enforcement agencies and the general public."
- SECTION 5. Section 43-1-19 NMSA 1978 (being Laws 1977, Chapter 279, Section 18, as amended) is amended to read:

"43-1-19. DISCLOSURE OF INFORMATION.--

- A. Except as otherwise provided in the code, no person shall, without the authorization of the client, disclose or transmit any confidential information from which a person well acquainted with the client might recognize the client as the described person, or any code, number or other means that can be used to match the client with confidential information regarding the client.
- B. Authorization from the client shall not be required for the disclosure or transmission of confidential information in the following circumstances:
- (1) when the request is from a mental health or developmental [disability] disabilities professional or from .211192.2

an employee or trainee working with a person with a mental disability or developmental disability, to the extent that the practice, employment or training on behalf of the client requires access to such information is necessary;

- (2) when such disclosure is necessary to protect against a clear and substantial risk of imminent serious physical injury or death inflicted by the client on the client's self or another;
- (3) when the disclosure is made pursuant to the provisions of the Assisted Outpatient Treatment Act, using reasonable efforts to limit protected health information to that which is minimally necessary to accomplish the intended purpose of the use, disclosure or request;
- (4) when the disclosure of such information is to the primary caregiver of the client and the disclosure is only of information necessary for the continuity of the client's treatment in the judgment of the treating physician or certified psychologist who discloses the information; [or]
- (5) when such disclosure is to an insurer contractually obligated to pay part or all of the expenses relating to the treatment of the client at the residential facility. The information disclosed shall be limited to data identifying the client, facility and treating or supervising physician and the dates and duration of the residential treatment. It shall not be a defense to an insurer's

obligation to pay that the information relating to the residential treatment of the client, apart from information disclosed pursuant to this section, has not been disclosed to the insurer; or

Mexico sentencing commission; provided that any statistical study or research report based upon this data that is made available to the public shall not in any way identify individual clients directly or indirectly nor in any way violate the privileged or confidential nature of the relationship and communications between a physician, mental health professional or developmental disabilities professional and the client.

- C. No authorization given for the transmission or disclosure of confidential information shall be effective unless it:
 - (1) is in writing and signed; and
- (2) contains a statement of the client's right to examine and copy the information to be disclosed, the name or title of the proposed recipient of the information and a description of the use that may be made of the information.
- D. The client has a right of access to confidential information and has the right to make copies of any information and to submit clarifying or correcting statements and other documentation of reasonable length for inclusion with the

confidential information. The statements and other documentation shall be kept with the relevant confidential information, shall accompany it in the event of disclosure and shall be governed by the provisions of this section to the extent they contain confidential information. Nothing in this subsection shall prohibit the denial of access to such records when a physician or other mental health or developmental disabilities professional believes and notes in the client's medical records that such disclosure would not be in the best interests of the client. In any such case, the client has the right to petition the court for an order granting such access.

- E. Where there exists evidence that the client whose consent to disclosure of confidential information is sought is incapable of giving or withholding valid consent and the client does not have a guardian or treatment guardian appointed by a court, the person seeking such authorization shall petition the court for the appointment of a treatment guardian to make a substitute decision for the client, except that if the client is less than fourteen years of age, the client's parent or guardian is authorized to consent to disclosure on behalf of the client.
- F. Information concerning a client disclosed under this section shall not be released to any other person, agency or governmental entity or placed in files or computerized data banks accessible to any persons not otherwise authorized to

obtain information under this section.

- G. Nothing in the code shall limit the confidentiality rights afforded by federal statute or regulation.
- H. A person appointed as a treatment guardian in accordance with the Mental Health and Developmental Disabilities Code may act as the client's personal representative pursuant to the federal Health Insurance Portability and Accountability Act of 1996, Sections 1171-1179 of the Social Security Act, 42 U.S.C. Section 1320d, as amended, and applicable federal regulations to obtain access to the client's protected health information, including mental health information and relevant physical health information, and may communicate with the client's health care providers in furtherance of such treatment."

SECTION 6. Section 43-2-11 NMSA 1978 (being Laws 1949, Chapter 114, Section 9, as amended) is amended to read:

"43-2-11. VOLUNTARY CLIENTS.--

- A. The administration of a treatment facility may receive any intoxicated person, alcohol-impaired person or drug-impaired person who applies to be received as a client into the facility. If the voluntary client is:
- (1) intoxicated, the client shall be discharged pursuant to Subsection E of Section 43-2-8 NMSA 1978; or

- (2) not intoxicated, the client shall be discharged at the request of the client or, in the absence of such a request, at the discretion of the administration.
- B. If a voluntary client leaves a treatment facility with or against the advice of the administration in charge of the facility, the department shall make reasonable provisions for the client's transportation to another facility or to the client's home.
- C. A client who voluntarily submits [himself for]

 to treatment in accordance with the Detoxification Reform Act shall not forfeit or abridge thereby any of the client's rights. The fact that the client has submitted [himself for]

 to treatment or that the client has been given help or guidance shall not be used against the client in any proceeding in any court. The record of the voluntary commitment shall be confidential and shall not be divulged except in the following circumstances:
 - (1) on order of the court; [or]
- (2) when the disclosure is made to the New Mexico sentencing commission; provided that any statistical study or research report based upon this data that is made available to the public shall not in any way identify individual clients directly or indirectly nor in any way violate the privileged or confidential nature of the relationship and communications between a physician, mental

heal	th 1	professional	or	developmental	disabilities	professional
					_	
and '	the	client; or				

(3) upon receipt of a waiver and release duly executed by the client volunteering for commitment."

SECTION 7. APPROPRIATION.--One million five hundred thousand dollars (\$1,500,000) is appropriated from the general fund to the New Mexico sentencing commission for expenditure in fiscal years 2020 and subsequent fiscal years to establish a central criminal justice data repository. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert to the general fund.

SECTION 8. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 2019.

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