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53rd legislature - STATE OF NEW MEXICO - second session, 2018

INTRODUCED BY

DISCUSSION DRAFT

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AN ACT

RELATING TO TELECOMMUNICATIONS; ENACTING THE WIRELESS CONSUMER ADVANCED INFRASTRUCTURE INVESTMENT ACT; ESTABLISHING PROVISIONS FOR THE DEPLOYMENT OF CELLULAR NETWORK NODES IN PUBLIC RIGHTS OF WAY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

- SECTION 1. [NEW MATERIAL] SHORT TITLE.--This act may be cited as the "Wireless Consumer Advanced Infrastructure Investment Act".
- SECTION 2. [NEW MATERIAL] DEFINITIONS.--As used in the Wireless Consumer Advanced Infrastructure Investment Act:
- "antenna" means communications equipment that transmits or receives electromagnetic radio frequency signals and that is used to provide wireless services;
- "applicable codes" means uniform building, fire, .208690.2

electrical, plumbing or mechanical codes adopted by a recognized national code organization and enacted by the authority, including the local amendments to those codes enacted by the authority solely to address imminent threats of destruction of property or injury to persons, to the extent that those amendments are consistent with the Wireless Consumer Advanced Infrastructure Investment Act;

- C. "applicant" means a wireless provider that
 submits an application;
- D. "application" means a request submitted by an applicant to an authority for a permit to collocate one or more small wireless facilities or to approve the installation, modification or replacement of a utility pole or wireless support structure;
- E. "authority" means a municipality, county, special district or political subdivision authorized to make legislative, quasi-judicial or administrative decisions concerning an application;
- F. "authority utility pole" means a utility pole owned or operated by an authority and in a right of way;
- G. "collocate" means to install, mount, maintain, modify, operate or replace one or more wireless facilities on, in or adjacent to a wireless support structure or utility pole;
- H. "communications service" means cable service as defined in 47 United States Code Section 522(6), information .208690.2

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service as defined in 47 United States Code Section 153(24), mobile service as defined in 47 United States Code 153(33), telecommunications service as defined in 47 United States Code Section 153(53) or wireless service other than mobile service;

- I. "fee" means a one-time charge;
- J. "law" includes federal, state or local law;
- K. "permit" means the written permission of an authority to install, mount, maintain, modify, operate or replace a utility pole or to collocate a small wireless facility on a utility pole or wireless support structure;
 - L. "person":
- (1) means an individual, corporation, limited liability company, partnership, association, trust or other entity or organization; and
 - (2) includes an authority;
- M. "private easement" means an easement or other real property right given for the sole benefit of the grantor and grantee of the easement and the grantor's or grantee's successors and assigns;
 - N. "rate" means a recurring charge;
 - O. "right of way":
- (1) means the area on, below or above a public roadway, highway, street, sidewalk, alley or utility easement; and
 - (2) does not include the area on, below or

_	above.			
2	(a) a federal interstate highway;			
3	(b) a state highway or route under the			
4	jurisdiction of the department of transportation;			
5	(c) a private easement; or			
6	(d) property owned by a utility			
7	easement;			
8	P. "small wireless facility" means a wireless			
9	facility whose:			
10	(1) antennas are, or could fit, inside an			
11	enclosure with a volume of six or fewer cubic feet; and			
12	(2) other ground- or pole-mounted wireless			
13	equipment, not including the following, is twenty-eight or			
14	fewer cubic feet in volume:			
15	(a) electric meter;			
16	(b) concealment elements;			
17	(c) telecommunications demarcation box;			
18	(d) grounding equipment;			
19	(e) power transfer switch;			
20	(f) cutoff switch; and			
21	(g) vertical cable runs for the			
22	connection of power and other services;			
23	Q. "utility pole" means a pole or similar structure			
24	used in whole or in part for communications services,			
25	electricity distribution, lighting or traffic signals;			
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2	(1) means equipment at a fixed location that
3	enables wireless communications between user equipment and a
4	communications network, including:
5	(a) equipment associated with wireless
6	communications; and
7	(b) radio transceivers, antennas,
8	coaxial or fiber-optic cables, regular and backup power
9	supplies and comparable equipment, regardless of technological
10	configuration;
11	(2) includes a small wireless facility; and
12	(3) does not include:
13	(a) the structure or improvements on,
14	under or within which the equipment is collocated;
15	(b) a wireline backhaul facility,
16	coaxial cable or fiber-optic cable between wireless support
17	structures or utility poles; or
18	(c) coaxial or fiber-optic cable
19	otherwise not immediately adjacent to, or directly associated
20	with, an antenna;
21	S. "wireless infrastructure provider" means a
22	person, other than a wireless services provider, that may
23	provide telecommunications service in New Mexico and that
24	builds or installs wireless communications transmission
25	equipment, wireless facilities or utility poles;

"wireless facility":

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1	i. "wireless provider" means a cable operator,
2	wireless infrastructure provider or wireless services provider;
3	U. "wireless services" means services provided to
4	the public that use licensed or unlicensed spectrum, either
5	mobile or at a fixed location, through wireless facilities;
6	V. "wireless services provider" means a person that
7	provides wireless services; and
8	W. "wireless support structure" means a
9	freestanding structure, including a monopole, guyed or
10	self-supporting tower, sign or billboard, but not including a
11	utility pole designed to support, or capable of supporting, a
12	small wireless facility.
13	SECTION 3. [NEW MATERIAL] WIRELESS PROVIDERUSE OF RIGHT
14	OF WAYRATES, FEES AND TERMSRIGHT TO ACCESSDAMAGE AND
15	REPAIR
16	A. This section applies to the activities of a
17	wireless provider within a right of way.
18	B. An authority shall not enter into an exclusive
19	agreement with a wireless provider for the use of a right of
20	way in:
21	(1) constructing, installing, maintaining,
22	modifying, operating or replacing a utility pole; or
23	(2) collocating a small wireless facility on a
24	utility pole or wireless support structure.
25	C. An authority may charge a wireless provider a

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rate or fee for the provider's use of a right of way in constructing, installing, maintaining, modifying, operating or replacing a utility pole, or in collocating a small wireless facility, in the right of way only if:

- (1) the authority otherwise may, under law, charge the rate or fee;
- (2) the authority charges other communications service providers or publicly, cooperatively or municipally owned utilities for their use, if any, of the right of way; and
 - (3) the rate or fee:
- (a) does not exceed the direct and actual cost of managing the right of way for the wireless provider's use;
- (b) is competitively neutral as compared to other users, including investor-owned, authority-owned or cooperatively owned entities, if any, of the right of way, unless the other users are exempt under law from paying a rate or fee for their use of the right of way;
- (c) does not result in a double recovery, whereby preexisting rates, fees or taxes recover the direct and actual costs of managing the right of way;
- (d) is not in the form of a franchise or other fee based on revenue or customer counts;
 - (e) is reasonable and nondiscriminatory;

and

(f) annually, does not exceed an amount equal to fifty dollars (\$50.00) multiplied by the number of small wireless facilities placed by the wireless provider in the right of way and in the authority's jurisdiction.

- D. Except as otherwise provided in the Wireless Consumer Advanced Infrastructure Investment Act, and if such an application is required, a wireless provider whose application is approved may collocate small wireless facilities and construct, install, modify, mount, maintain, operate and replace utility poles associated with the collocation of a small wireless facility along, across, on or under the right of way.
- E. If a wireless provider or the provider's contractor causes damage to the authority's property or right of way while the provider or contractor occupies, installs, repairs or maintains a small wireless facility, wireless support structure or utility pole in the right of way, the authority may require the provider to return the property to its pre-damage condition according to the authority's requirements and specifications if the requirements and specifications are competitively neutral and reasonable and upon written notice of the requirement to the provider. If the provider does not, within a reasonable period after receiving the notice, repair the property as required by the authority, the authority may make the repairs and charge the provider the

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reasonable, documented cost of the repairs.

A wireless provider that deploys a utility pole or small wireless facility in a right of way shall construct, maintain and locate it so as not to obstruct or hinder the usual travel on, or endanger the public in, the right of way, damage or interfere with another utility facility in the right of way or interfere with another utility's use of its facility in the right of way. In constructing and maintaining its utility pole or facility, the wireless provider shall comply with the national electrical safety code and all applicable laws for the protection of underground and overhead utility facilities. An authority shall treat a wireless provider's facility in a right of way as it does the facilities, if any, of other utilities in the right of way; however, the authority may adopt reasonable regulations concerning the separation of the wireless provider's facilities from other utility facilities in the right of way to prevent damage to, or interference with, the facilities or to prevent interference with a utility's use of its facility or facilities in, or to be placed in, the right of way.

SECTION 4. [NEW MATERIAL] COLLOCATION OF A SMALL WIRELESS FACILITY--PERMITS--APPLICATION--FEE.--

- A. This section applies to a wireless provider's collocation activities within a right of way.
- B. An authority may prohibit, regulate or charge .208690.2

for the collocation of a small wireless facility only as provided in this section and Sections 3, 6 and 7 of the Wireless Consumer Advanced Infrastructure Investment Act.

- C. A small wireless facility collocated on a utility pole or wireless support structure that extends ten or fewer feet above the pole or structure in a right of way in any zone is classified as a permitted use and is not subject to zoning review or approval.
- D. An authority may require an applicant to obtain one or more permits to collocate a small wireless facility in a right of way if the requirement is of general applicability to users of the right of way. An applicant seeking to collocate, within an authority's jurisdiction, up to twenty-five small wireless facilities, all of which are substantially the same type, on substantially the same types of structures may file a consolidated application for the collocation of the facilities. The applicant shall include in that application an attestation that, unless a delay in collocation is caused by the lack of commercial power or fiber at the site, the collocation will begin within one hundred eighty days after the permit issuance date. The authority and the provider may subsequently agree to extend that period.

E. An authority shall:

(1) without bias, accept and process applications and issue permits to collocate small wireless .208690.2

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facilities;

application is complete and:

6	specifically identify the information missing from it; and
7	(b) deem the application complete if the
8	applicant is not notified within the twenty-day period;
9	(3) within sixty days after receiving a
10	completed application, approve or deny it and deem the
11	application approved if that approval or denial is not given
12	with the sixty-day period;
13	(4) approve a completed application unless the
14	application does not conform with applicable codes or local
15	laws concerning:
16	(a) public safety;
17	(b) design for utility poles, but only
18	to the extent that the standards the codes or laws impose are
19	objective;
20	(c) stealth and concealment, but only to
21	the extent that the restrictions the codes or laws impose are
22	reasonable; and
23	(d) the spacing of ground-mounted
24	equipment in a right of way; and
25	(5) if it denies an application, document the
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(2) within twenty days after receiving an

(a) for an incomplete application,

application, determine and notify the applicant of whether the

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basis for the denial, including the specific code or law on which the denial was based, and send that documentation to the applicant on or before the date the application is denied.

- If an authority determines that applicable codes or laws require that a utility pole or wireless support structure be replaced before an application for collocation is approved, the authority may condition approval of the application on that replacement. That replacement is subject to Section 3 of the Wireless Consumer Advanced Infrastructure Investment Act.
- G. An applicant whose application is denied may cure the deficiencies identified by the authority and submit a revised application within thirty days after the denial for no additional fee. The authority shall base its review of the revised application only on the deficiencies cited in the denial and shall approve or deny the revised application within thirty days after receiving it.
- If an application is for the collocation of multiple small wireless facilities, the authority may:
- (1) treat as separate those for which incomplete information has been provided, that do not qualify for consolidated treatment or that are denied; and
- issue separate permits for the (2) collocations that it approves.
 - An authority shall not: I.

(1) directly or indirectly require an
applicant to perform services unrelated to the collocation for
which approval is sought, such as the making of in-kind
contributions to the authority of reserving fiber, conduit or
pole space on the wireless provider's utility pole;
(2) require an applicant to provide more

- information to obtain a permit than the authority requires of a communications service provider that is not a wireless provider and that requests to attach facilities to a structure; however, the authority may require the applicant to certify that the small wireless facilities to be collocated conform with the federal communications commission's regulations concerning radio frequency emissions;
- (3) institute, either expressly or de facto, a moratorium on the acceptance or processing of applications or on the issuance of permits or other approvals, if any, for the collocation of small wireless facilities; or
- (4) require an application for the routine maintenance of a small wireless facility or for the replacement of a small wireless facility with one that is substantially similar in size to, the same size as or smaller than it; however, an authority may require a permit, which is subject to the requirements of this section, for that maintenance or replacement.
- J. The collocation for which a permit is issued .208690.2

shall begin within one hundred eighty days after the permit issuance date, unless the authority and the wireless provider agree to extend that period or a delay in collocation is caused by the lack of commercial power or fiber at the site. The permit gives the wireless provider the right to:

- (1) collocate the small wireless facility; and
- (2) subject to applicable relocation requirements, to the requirements imposed on the authority by Section 3 of the Wireless Consumer Advanced Infrastructure Investment Act and to the wireless provider's right to terminate collocation at any time:
- (a) operate and maintain the small wireless facility for at least ten years; and
- (b) renew the permit for the same period, unless the authority finds that the small wireless facility does not conform with the applicable codes and local laws as set forth in Subparagraphs (a) through (d) of Paragraph (4) of Subsection E of this section.
- K. An authority may charge an applicant an application fee:
- (1) that does not exceed the actual, direct and reasonable costs, which do not include third-party travel expenses related to application review and do not include the direct payment or reimbursement of third-party rates or fees charged on a contingency or result-oriented basis, incurred by .208690.2

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the authority for granting and processing the application and issuing a permit for the collocation of one or more small wireless facilities;

- if those costs are not otherwise recovered by the fees, rates or taxes otherwise paid by the applicant to the authority;
- (3) if the charge is made reasonably soon before or after the incurring of those costs; and
- in the amount of one hundred dollars (4) (\$100) or less for each of up to five small wireless facilities and fifty dollars (\$50.00) or less for each additional small wireless facility, whose collocation is requested in a single application.
- The Wireless Consumer Advanced Infrastructure T. Investment Act shall not be deemed to allow a person, without the consent of the property owner, to collocate a small wireless facility on a privately owned utility pole, a privately owned wireless support structure or private property.
- [NEW MATERIAL] INSTALLATION, REPLACEMENT OR SECTION 5. MODIFICATION OF A UTILITY POLE--PERMITS--APPLICATION--FEE.--
- This section applies to the activities of a wireless provider in installing a new, replacement or modified utility pole associated with the collocation of a small wireless facility in a right of way.
- B. A new, replacement or modified utility pole .208690.2

associated with the collocation of a small wireless facility and installed in a right of way is not subject to zoning review and approval, except for that which pertains to the undergrounding prohibitions described in Subparagraph (d) of Paragraph (l) of Subsection C of this section, unless the utility pole, as measured from the ground level, is higher than whichever of the following is greater:

- (1) ten feet plus the height in feet of the tallest existing utility pole, other than a utility pole supporting only one or more wireless facilities, that is:
- (a) in place on the effective date of the Wireless Consumer Advanced Infrastructure Investment Act;
- (b) located within five hundred feet of the new, replacement or modified utility pole;
- (c) in the same right of way and within the jurisdictional boundary of the authority; and
- (d) fifty or fewer feet above ground level; or

(2) fifty feet.

C. An authority may require an application for the installation of a new, replacement or modified utility pole associated with the collocation of a small wireless facility in a right of way. An authority shall approve such an application unless the authority finds that the installation of the utility pole does not conform with:

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(1)	applicable	codes	or	local	1aws	concerning:
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- (a) public safety;
- design for utility poles, but only (b) to the extent that the standards the codes or laws impose are objective;
- stealth and concealment, but only to the extent that the restrictions the codes or laws impose are reasonable; and
- (d) under-grounding prohibitions on the installation of new, or the modification of existing, utility poles in a right of way without prior approval, if those regulations: 1) require that all cable and public utility facilities be placed underground by a date certain within one year after the application; 2) include a waiver, zoning or other process that addresses requests to install such new utility poles or modify such existing utility poles; and 3) allow the replacement of utility poles;
- requirements imposed by contract between (2) an authority and a private property owner concerning the design of utility poles in the right of way; or
- the authority's laws concerning public safety and imposing minimum spacing requirements, if reasonable, for new utility poles in rights of way.
- An authority shall process an application for a permit to install a new, replacement or modified utility pole .208690.2

associated with the collocation of a small wireless facility in accordance with applicable law. If the authority fails to approve or deny the application within the period required by law, the authority shall deem the application approved. The application fee, if any, imposed by the authority for such an application shall conform with the requirements of Subsection K of Section 4 of the Wireless Consumer Advanced Infrastructure Investment Act; however, the fee shall not exceed seven hundred fifty dollars (\$750).

E. The installation, modification or replacement for which a permit is issued under this section shall begin within one hundred eighty days after the permit issuance date, unless the authority and wireless provider agree to extend that period or a delay in the installation, modification or replacement is caused by the lack of commercial power or fiber at the site. The permit gives the wireless provider the right to:

- (1) undertake the requested deployment; and
- (2) subject to applicable relocation requirements, to the requirements imposed on the authority by this section and to the provider's right to terminate the installation at any time:
- (a) operate and maintain the new, modified or replacement utility pole for a period of at least ten years; and

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(b) renew the permit for that same period, unless the authority finds that the new or modified utility pole does not conform with the restrictions set forth in Subsection C of this section.

SECTION 6. [NEW MATERIAL] ACCESS TO AUTHORITY UTILITY POLES--RATES AND FEES--COLLOCATIONS FOR OTHER COMMERCIAL PROJECTS OR USES .--

- An authority shall not enter into an exclusive agreement with a person for the right to attach to an authority utility pole.
- The rates and fees an authority imposes for the collocation of a small wireless facility on an authority utility pole shall not vary according to the services provided by the collocating person.
- The rate to collocate a small wireless facility on an authority utility pole shall not exceed fifty dollars (\$50.00) per utility pole per year.
- D. An authority shall process an application for a permit to collocate a small wireless facility on an authority utility pole in accordance with Section 4 of the Wireless Consumer Advanced Infrastructure Investment Act. The authority may condition the issuance of the permit on the wireless provider's replacement of the authority utility pole if the authority determines that applicable codes or local laws concerning public safety require that replacement.

authority shall process an application for a permit to install a replacement authority utility pole in accordance with Section 5 of the Wireless Consumer Advanced Infrastructure Investment Act. The authority shall retain ownership of the replacement utility pole.

E. An authority may prohibit, regulate and charge for the collocation of a small wireless facility on a wireless support structure owned by the authority.

SECTION 7. [NEW MATERIAL] ESTABLISHMENT OF RATES, FEES

AND TERMS.--

A. On or before the effective date of the Wireless Consumer Advanced Infrastructure Investment Act, an authority shall establish and make known to wireless providers the rates, fees and terms for the use of a right of way as set forth in Section 3 of that act and for access to authority utility poles as set forth in Section 6 of that act. A wireless provider may request different or additional terms that, if requested, the parties shall negotiate in good faith. Documents showing the rates, fees and terms agreed to by an authority and a wireless provider are public records.

B. The rates, fees and terms for the use of a right of way as set forth in Section 3 of the Wireless Consumer Advanced Infrastructure Investment Act and for access to authority utility poles as set forth in Section 6 of the that act shall accord with that act, and the terms:

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19	C. An agree
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24	authority utility poles
25	applicable termination

- (1) shall be reasonable and nondiscriminatory;
- (2) may include requirements applicable to other users of the right of way;
- (3) may require that the wireless provider's operation of a small wireless facility in the right of way not interfere with the authority's public safety communications;
- (4) except as otherwise provided in Subsection C of Section 5 of that act, shall not:
- (a) require the placement of a small wireless facility on a specific utility pole or category of poles or require multiple antenna systems on a single utility pole; or
- (b) restrict the placement of small wireless facilities by imposing minimum spacing requirements;
- (5) shall, if reasonable, provide for a power supply to, and electric metering of, the small wireless facility.
- C. An agreement between an authority and a wireless provider in effect on the effective date of the Wireless Consumer Advanced Infrastructure Investment Act and that concerns the collocation of one or more small wireless facilities in a right of way, including that collocation on authority utility poles, remains in effect subject to applicable termination provisions. A wireless provider in such .208690.2

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an agreement may, after they become effective, accept the rates, fees and terms established in accordance with Subsection B of this section for the small wireless facilities and utility poles that are the subject of an application.

SECTION 8. [NEW MATERIAL] SCOPE OF LOCAL AUTHORITY. --

- Except as otherwise provided in the Wireless Consumer Advanced Infrastructure Investment Act, an authority may exercise its zoning, land use, planning and permitting authority and its police power for the installation, modification and replacement of wireless support structures and utility poles.
- An authority's power to control the design, engineering, construction, installation or operation of a small wireless facility in an interior structure or on the site of a campus, stadium or athletic facility not owned or controlled by the authority is limited to its authority to enforce compliance with applicable codes.
- The Wireless Consumer Advanced Infrastructure Investment Act does not authorize the state or a political subdivision of the state to require small wireless facility deployment or to regulate wireless services.
- If an authority determines that a utility pole D. or the wireless support structure of a wireless provider must be relocated to accommodate a public project, the provider shall assume the costs of relocating the wireless facilities .208690.2

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deployed on the pole or structure.

SECTION 9. [NEW MATERIAL] APPLICABILITY. -- The Wireless Consumer Advanced Infrastructure Investment Act does not:

affect the authority of an investor-owned electric utility or electric cooperative that owns, controls or operates utility poles or wireless support structures to deny, limit, restrict or determine the rates, fees, terms and conditions for the use of, or attachment to, those poles or structures by a wireless provider;

confer on an authority any zoning, land use, planning, permitting or other regulatory authority over the utility poles, wireless support structures or small wireless facilities owned, controlled or operated by an investor-owned electric utility or electric cooperative or the installation of those poles, structures or facilities by an investor-owned electric utility or electric cooperative; or

amend, modify or otherwise affect the provisions affecting a private easement; rather, all rights for the use of a right of way are subject to those provisions.

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