

#### Alcohol and Tobacco Taxes Presentation to the Indian Affairs Committee

Presented by Mark Chaiken, Tax Policy Director Taxation & Revenue Department

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#### Overview

- History of Collaboration
- Cooperative Agreements
- Liquor Taxes
- Cigarettes and Tobacco Products

Resources Available



# **Background of Collaboration**

- New Mexico and Tribal Collaboration and Cooperation going back to the 1990s.
- Largest degree of collaboration on Gasoline Taxes and Cigarette and Tobacco Products Excise Taxes.
- Gross receipts tax collaboration:
  - Avoiding double taxation;
  - Saving administrative costs;
  - Cooperative agreements;
  - <u>Important</u>: Types of receipts, and the difference between them;
  - Legal issues in state taxation.



## State-Tribal Collaboration

- Collaboration is a priority with Governor Michelle Lujan Grisham and Secretary Schardin Clarke.
  - Degree of cooperation is unique among all states.
  - Engagement is constant and continuing.
- Developed the TRD/Tribal Tax Work Group to work out the details of destination sourcing.
- Finalized and signed 14 Cooperative Agreement Amendments.
- Continue to develop cooperative agreements with Pueblos.



#### Pueblos and Nations with Signed GRT Agreements

- Isleta Pueblo
- Jicarilla Apache Nation
- Laguna Pueblo
- Ohkay Owingeh Pueblo
- Picuris Pueblo
- Pueblo de Cochiti
- Pueblo de San Ildefonso
- Pueblo of Acoma
- Pueblo of Jemez

- Pueblo of Nambe
- Pueblo of Pojoaque
- Pueblo of Zuni
- Santa Fe Indian School
- Sandia Pueblo
- Santa Ana Pueblo
- Santa Clara Pueblo
- Santo Domingo Pueblo
- Taos Pueblo
- Tesuque Pueblo
- Zia Pueblo
- 19 Pueblos

# Pueblos with Other Cooperative Agreements

- Gasoline Tax
  - Pueblo of Nambe
  - Santo Domingo Pueblo
- Cannabis Excise Tax
  - Picuris Pueblo
  - Pueblo of Pojoaque

## Liquor Excise Taxes

- Simple statute.
- No special Tribal arrangements or exemptions.
- Potential for double taxation may still exist for liquor excise taxes.



## Liquor Excise Taxes

- Liquor Excise Tax Act, Sections 7–17–1 through 7–17–12 NMSA 1978.
- Tax is on <u>wholesalers</u> of alcoholic beverages.
  - Tax varies depending on type of alcohol, e.g. beer, wine, cider, spirituous liquors.
  - Tax rates are being examined and may be subject to change by the Legislature.
- Minimal exemptions and deductions.
  - No specific exemption or deduction relating to sales to Tribes, Tribal members, or on Tribal land.
  - Nevertheless, certain receipts may not be taxable.



## **Cigarette Tax**

- Cigarette Tax Act, 7–12–1 through 7–12–19 NMSA 1978.
  - Only applies to cigarettes, not all tobacco products.
  - Tax is on distributors of cigarettes.
- 7–12–4 Cigarette Tax Exemption for Tribes.
  - Sale by distributor must be for use or sale on Tribal land.
  - But no requirement that the sale must be to a Tribal member.
  - Tribe must have its own qualifying cigarette tax.
  - "Qualifying cigarette tax" defined by level of Tribal tax.
- Impact on Reporting: In general, an exemption frees a taxpayer from a reporting obligation. Exemptions are not reported.



## Tribal Cigarette Tax: Data

- TRD does not collect tribal cigarette tax revenue data
- TRD tracks tribal cigarette stamps
  - CY16 17,760,000
  - CY17 18,060,000
  - CY18
  - CY19
  - CY20
  - CY21
  - CY22

- 15,915,000 17,179,500
  - 15,930,000
  - 13,605,000
  - 14,865,000



#### **Tobacco Products Tax**

- Tobacco Products Tax Act, Sections 7–12A–1 through 7–12A–10 NMSA 1978.
  - Applies to tobacco products other than cigarettes: cigars, little cigars, e-liquids, e-cigarettes, and closed system cartridges.
  - Different tax rates depending on type of product.
  - Tax is on manufacturing and acquisition of tobacco products.
- 7–12A–4 Tax Exemption for Tribes
  - <u>No</u> requirement that the Tribes have a similar tax for exemption to apply.
- Due to exemption, similar impact on reporting exempt sales are not reported.



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#### Thank you!

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