



# New Mexico Environment Department

**Regulatory Update**

**White Sands Test Facility (WSTF) Corrective Action**

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**Radioactive and Hazardous Materials Committee of the New Mexico  
Legislature  
September 15, 2023**



# HWB Regulatory Authority

- Regulations
  - Federal Resource Conservation and Recovery Act (RCRA)
  - New Mexico Hazardous Waste Act (HWA)
  - New Mexico Hazardous Waste Permit and Corrective Action Fee Regulations [20.4.1 and 20.4.2 New Mexico Administrative Code (NMAC)]
  
- WSTF Permit (EPA ID# NM08800019434)
  - Governs Corrective Action and Post-Closure Care at the Facility and Contains requirements for Corrective Action Process at WSTF



# Corrective Action Process

Investigation



CM Evaluation



CM Selection

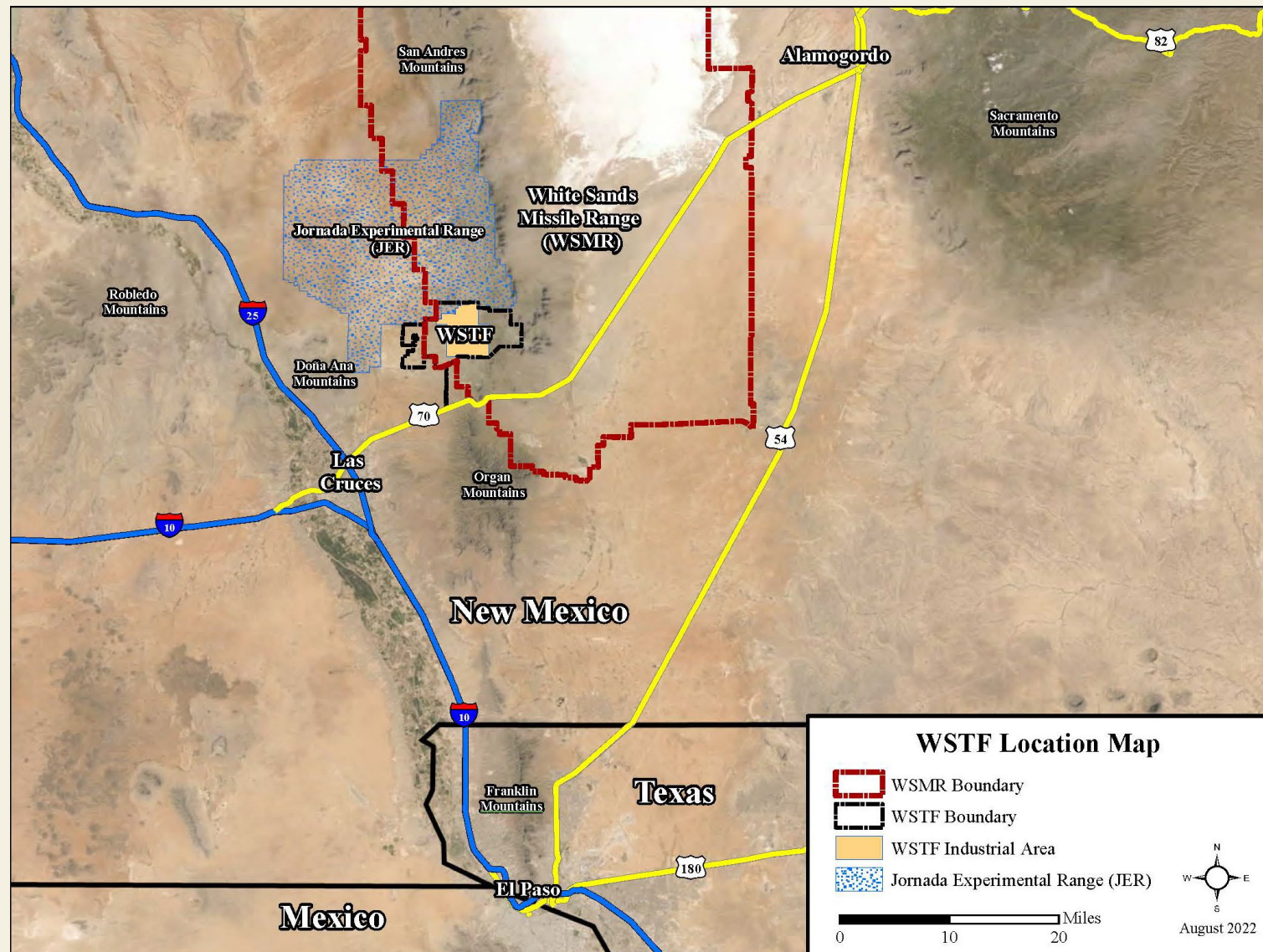


CM Implementation

- Investigation – Determine the nature and extent of the contamination in all media at the site.
- Corrective Measures Evaluation – Evaluate the potential methods to remediate the site.
- Corrective Measures Selection – Cleanup technology is chosen by NMED with input from public, stakeholder, and facility.
- Corrective Measures Implementation – Selected remedy installed, operated and maintained.



# National Aeronautics and Space Administration (NASA) White Sands Test Facility (WSTF) Location





# NASA WSTF RCRA Regulatory History

- Initial Resource Conservation and Recovery Act (RCRA) permits issued for WSTF
  - ▣ Feb. 1993 - Treatment, Storage, and Disposal Facility (TSDF) Permit
  - ▣ Sept. 1994 - Post-closure Permit for five closed hazardous waste management units (HWMUs) located at WSTF 200, 300, 400, and 600 Industrial Areas
  - ▣ RCRA Permits are issued for for a period of 10-years but remain in effect until a Permit update is issued by NMED.
- NMED reissued a RCRA Permit in 2009 for:
  - ▣ TSDF operations
  - ▣ Treatment of hazardous waste at an Evaporation Treatment Unit (ETU) and Fuel Treatment Unit (FTU)
  - ▣ Corrective action at facility SWMUs, AOCs, and closed-HWMUs, and post-closure care for HWMUs
- NASA has ceased TSDF operations as documented in NASA's June 2019 RCRA Permit Renewal Application

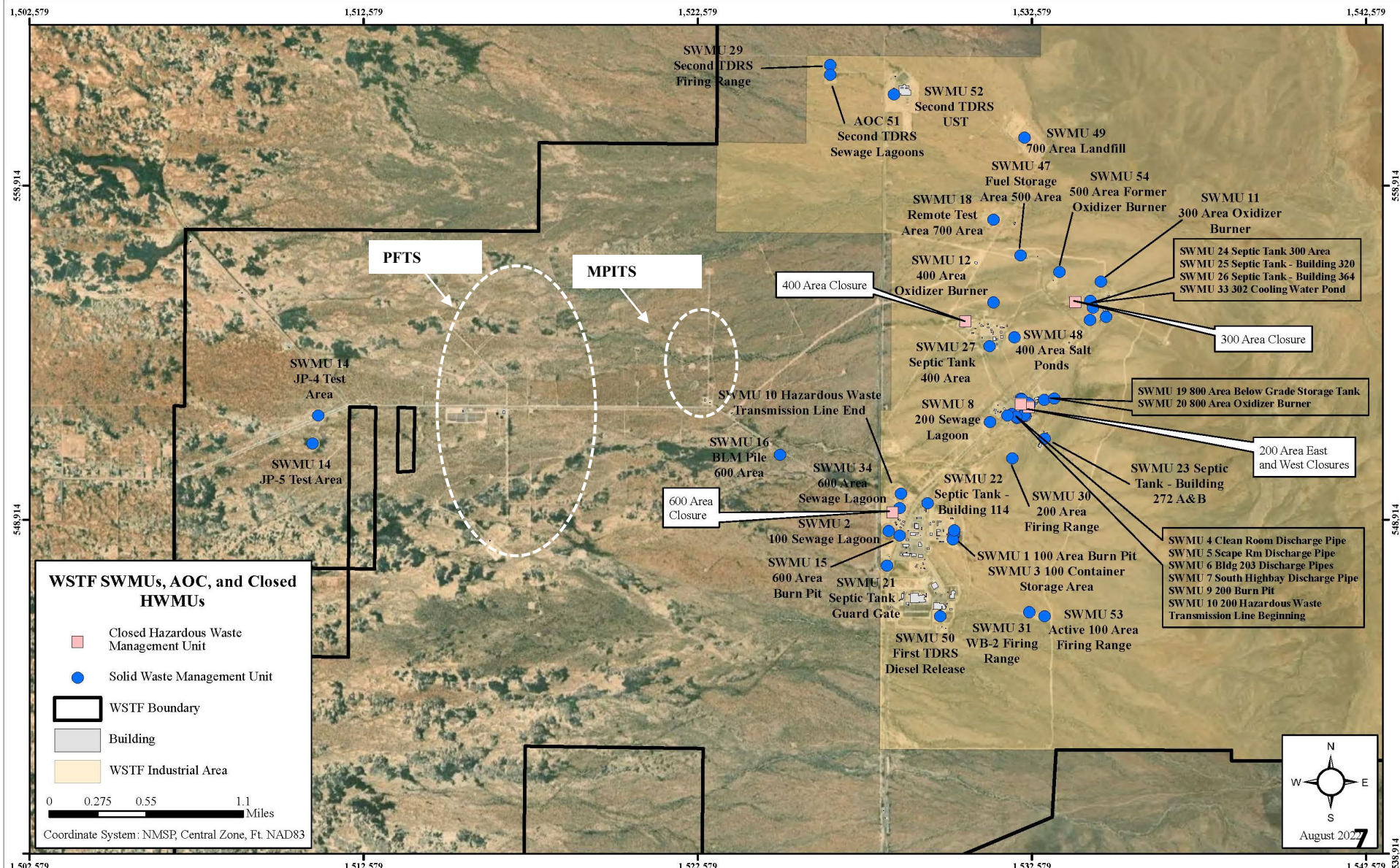


# NASA WSTF RCRA Regulatory History (2)

- Current Permit (March 2023) includes NASA WSTF RCRA Post-Closure Care Permit.
- Requires corrective action at SWMUs, AOCs, and closed-HWMUs and continued post-closure care of the 200, 300, 400, and 600 Industrial Area HWMU Closures.
- NASA WSTF currently manages hazardous waste generated during routine facility operations as a RCRA large quantity generator that does not require a permit.



# SWMU, AOC, and Closed-HWMU Locations





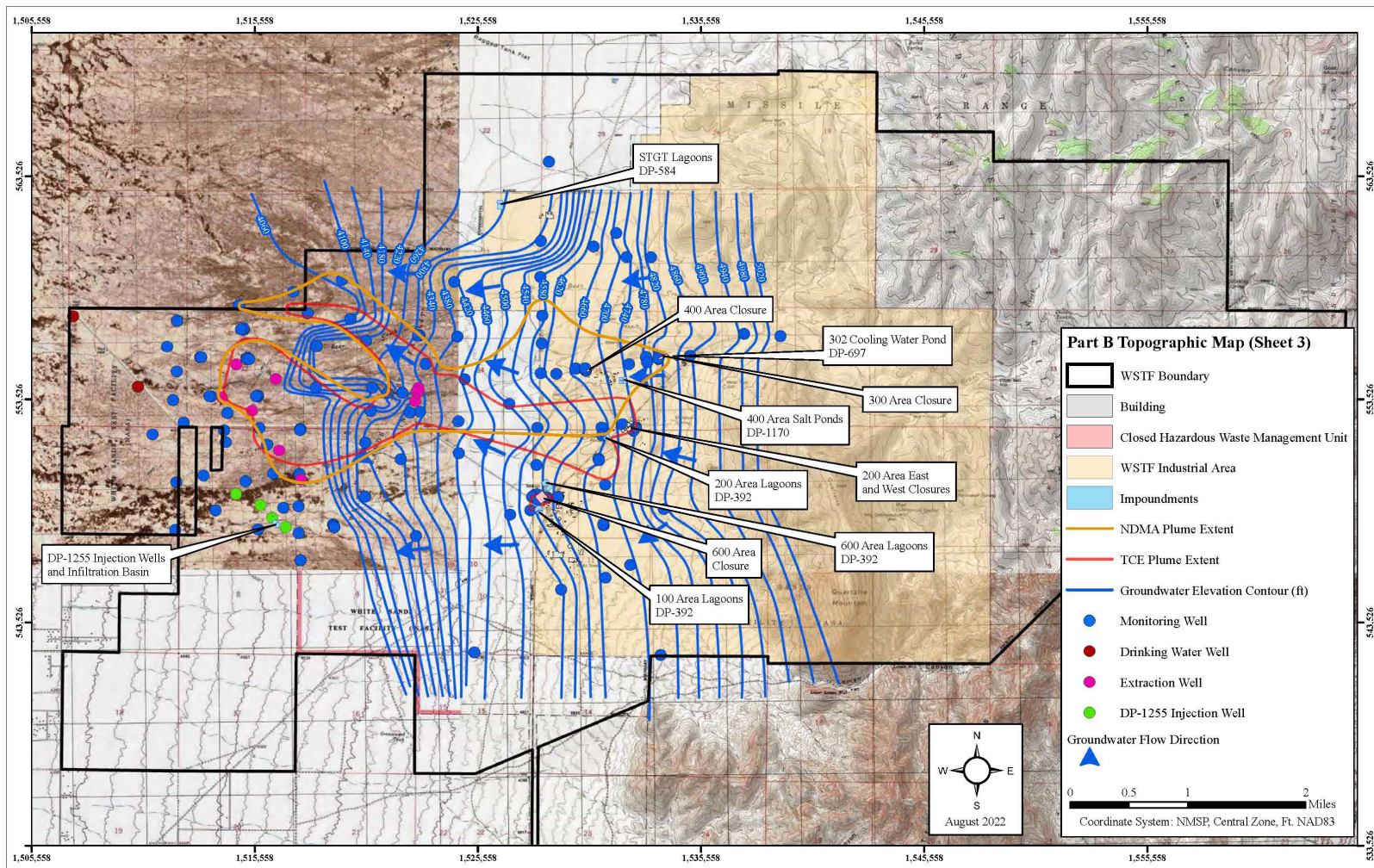
# Source of WSTF Contamination

- Historic release of hazardous waste generated by propulsion and materials testing associated with space exploration projects beginning in 1964.
- Releases of hazardous waste to the environment likely occurred during early 1960's through the mid-1980's.
- Primary contaminants of concern released to the environment at WSTF include N-nitrosodimethylamine (NDMA), trichloroethene (TCE), tetrachloroethene (PCE), trichlorofluoromethane (Freon 11), and 1,1,2-trichloro-1,2,2-trifluoroethene (Freon 113).





# WSTF TCE and NDMA Contamination Plumes, Groundwater Flow, and Well Locations



For scale: TCE and NDMA contaminant plumes are approximately four-miles long and one-mile wide at their most extensive point. Groundwater Flow is east to west.



# NASA WSTF Corrective Action

- Investigations since 2012 include:
  - 31 SWMUs, one AOC, and the five closed-HWMUs and groundwater data collection and remediation system monitoring and maintenance.
- Three HWMUs have been subject of investigation and have subsequently been “clean-closed” and do not require post-closure care.

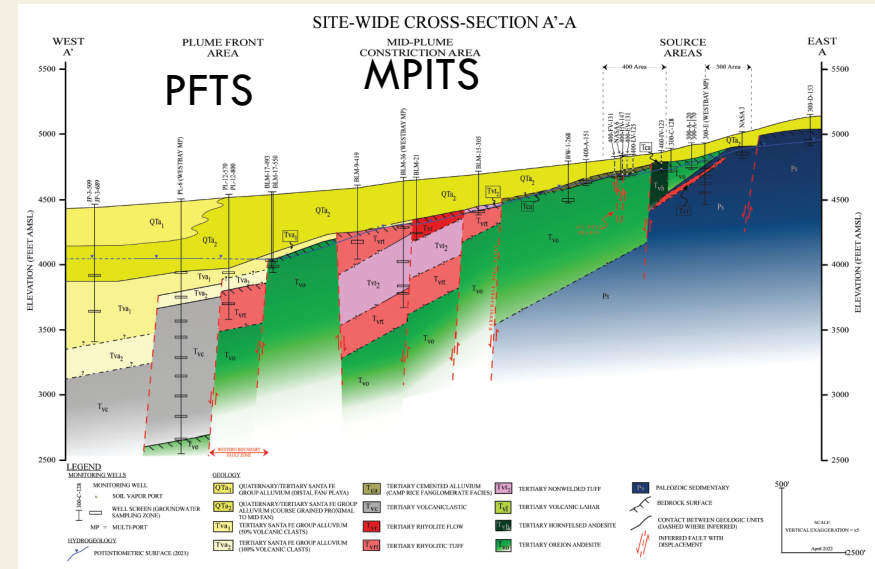
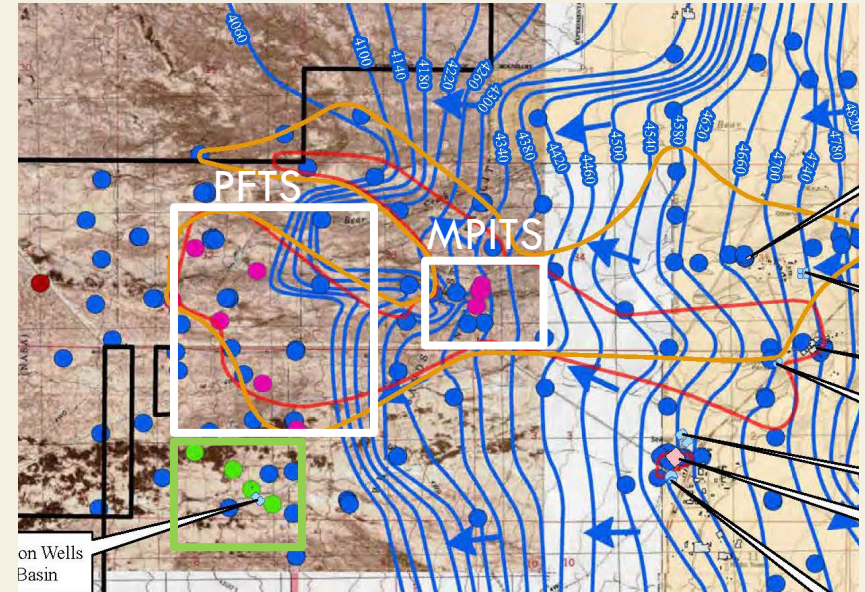


- Ongoing subsurface investigations are characterize the nature and extent of contamination at the various units and identify additional sources.
- About 21 projects have been initiated or are ongoing at Industrial Areas.



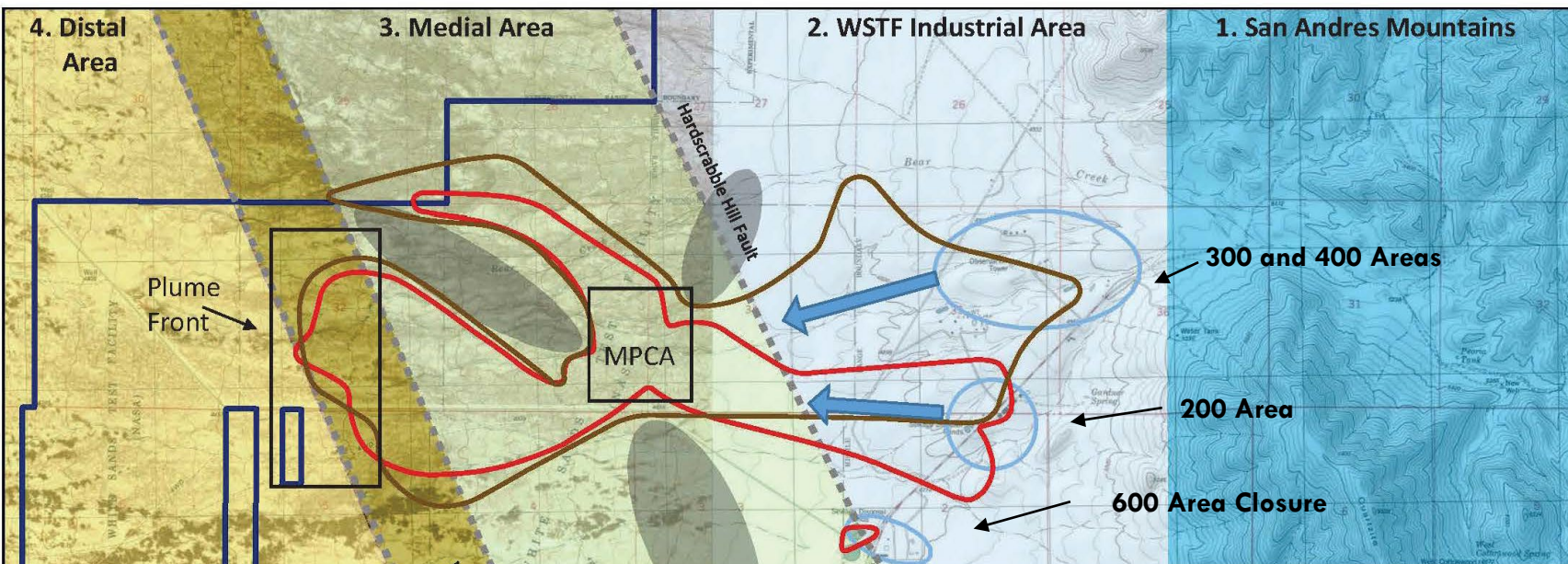
# NASA WSTF Corrective Action Cont'd

- Annual groundwater sampling at 215 monitoring locations.
- NASA has two IM pump and treat remediation systems:
  - 2005 - Plume Front Treatment System (PFTS)
  - 2011 - Mid-Plume Interception Treatment System (MPITS)
- 150 million gallons of treated groundwater from the PFTS and MPITS combined annually.
- Reinjection authorized under discharge permit DP 1255, issued May 17, 2023.





# WSTF Contamination Plume Conceptual Model



## Site Conceptual Model Fourth Quarter 2022

NASA Johnson Space Center  
White Sands Test Facility Las Cruces,  
New Mexico

Coordinate System:  
NAD 1983 StatePlane New Mexico Central FIPS 3002 Feet  
C:\Users\smportl\Desktop\Current\WFH\_Files\PMR\

- 4Q2022 NDMA Plume
- 4Q2022 TCE Plume
- Fault or Fault Zone
- Low Conductivity Zone
- Source Areas
- WSTF Boundary

N  
W — E  
S

1 inch = 3,730 feet = 0.7 miles  
February 2023

0 0.25 0.5 1 Miles  
0 2,800 5,600 Feet

### Groundwater Conceptual Model Summary

	Hydrologic Inputs	Hydrologic Outputs	Geologic Framework
<b>1. San Andres Mountains</b> <b>Hydrologic Inputs</b> a. Groundwater Recharge b. Precipitation/Runoff Inputs	<b>Hydrologic Outputs</b> a. Underflow to Industrial Area b. Runoff to Industrial Area	<b>Geologic Framework</b> a. Shallow Fractured Sedimentary and Volcanic Rocks	
<b>2. WSTF Industrial Area</b> <b>Hydrologic Inputs</b> a. Underflow b. Recharge from Mountain Runoff c. Recharge from Process Water d. Contaminants	<b>Hydrologic Outputs</b> a. Underflow with Contaminants b. Limited Runoff c. No groundwater production	<b>Geologic Framework</b> a. Fractured Sedimentary and Volcanic Rocks b. Hardscrabble Hill Fault Contact with Rocks of Medial Area	
<b>3. Medial Area Hydrologic Inputs</b> a. Underflow from Industrial Area b. Limited Recharge through Infiltration c. Contaminants with Underflow	<b>Hydrologic Outputs</b> a. Underflow with Contaminants b. Contaminants Removed by MPITS	<b>Geologic Framework</b> a. Fractured Volcanic Rocks b. Low Permeability Zones c. WBZF Contact with Distal Areas	
<b>4. Distal Area Hydrologic Inputs</b> a. Underflow from Medial Area b. Contaminants with Underflow c. Recharge from PFTS Injection Wells and MPITS Infiltration Basin	<b>Hydrologic Outputs</b> a. Contaminants Removed by PFTS b. Groundwater Production c. Underflow	<b>Geologic Framework</b> a. Well-graded Alluvium b. Hydraulic Boundary Effects with Bedrock c. Higher Permeability than Fractured Bedrock	



# Current Status

- Corrective action at WSTF is still in the investigation phase of the corrective action process at various SWMUs, AOC, and closed-HWMUs.
- NMED will continue to require NASA to submit work plans and investigation reports for SWMUs, AOCs, and closed-HWMUs.
- WSTF groundwater monitoring program will continue for the foreseeable future under the authority of the RCRA Permit.
- Groundwater remediation and post-closure care at five closed-HWMUs will continue as required by the current RCRA Permit for the foreseeable future.



# Path Forward

- NASA will continue with subsurface investigations and the delineation of source zone contamination at WSTF.
- Additional site and source zone investigation may result in the need for additional subsurface investigation and site risk assessment.
- If needed, NMED will consider future corrective action status determinations for WSTF contamination sites under their RCRA Permit.
- NASA will continue to operate the PFTS and MPITS to ensure that WSTF contaminant plumes do not migrate further.
- The discovery of emerging contaminants of concern issues at WSTF may require the need for additional investigation.