Improving Child Well-Being Through Tax Policy: Progress and Possibilities

Revenue Stabilization & Tax Policy Committee November 20, 2023



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Our mission is to champion public policies that improve the well-being of New Mexico's children, families, and communities.





Why NM Voices works on tax policy

- 1. Adequate, reliable revenues are necessary to support the programs that matter most to kids and families
- 2. Tax policy can also be a powerful tool to help advance equity and well-being in New Mexico





Our state tax revenue is what allows us to accomplish things that benefit us individually & collectively.





The two things on our agenda:

- Recent progress in tax policy and impact on children and families
- Recommendations for improving equity and adequacy through our tax code





YOU made important tax policy progress

- More racially and ethnically equitable
- Better for families
- More progressive
- More diversified revenue streams
- More stability through various funds and higher reserves



Recent tax policy improvements for families

Legislative Tax Changes (by Year)	Additional Annual Recurring Benefit to Families (in Millions)	One-time Non- recurring Benefit to Families (in Millions)
2019 Working Families Tax Credit increased (HB 6)	\$41	
Dependent deduction created (HB 6)	\$28	
2021 LICTR increased & expanded (HB 291)	\$51	
Working Families Tax Credit increased & expanded (HB 2	291) \$49	
Income tax rebate enacted (SB 1)		\$109
2022 Child Tax Credit created (HB 163)	\$74	
Income tax rebate enacted (HB 163)		\$312
Second income tax rebate enacted (HB 2; 2022 special)		\$678
2023 Child Tax Credit increased (HB 547)	\$105	
Income tax rebate enacted (HB 547)		\$667
Тс	tals \$348	\$1,766

Source: New Mexico Legislative Finance Committee, 2022 and 2023

Working Families Tax Credit

The WFTC is a tax credit known to improve outcomes for working families with children. Over the last several years lawmakers have:

- Increased it twice:
 - from 10% to 17% of the federal EITC in 2019 and;
 - From 17% to 25% of the federal EITC in 2021
- Expanded it to include 41,000 young workers without children and 10,000+ immigrant workers
- Ensured it will return an additional \$90 million annually to 250,000 hard-working New Mexicans, for a total benefit of nearly \$130 million once these improvements are completely phased in

Low-Income Comprehensive Tax Rebate

LICTR benefits those facing the biggest financial challenges in the state, including our seniors. Recently, lawmakers have:

- Increased both the amount and income eligibility, nearly tripling its value for families
- Indexed the rebate amount to inflation so it will hold its value over time
- Ensured it will return an additional \$50 million annually to those who need it the most, for a total benefit of \$70 million to 380,000 residents





Child Tax Credit

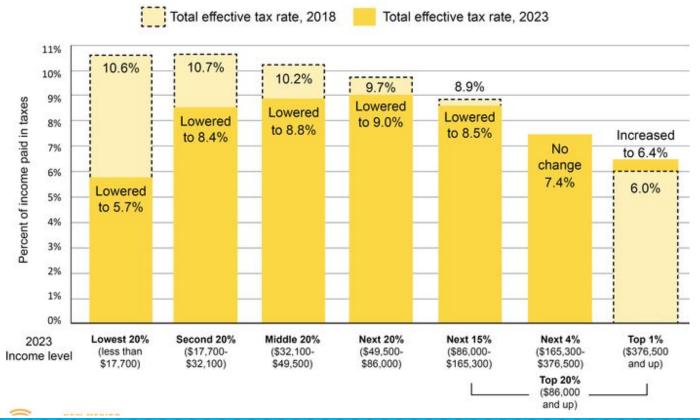
The CTC will help reduce childhood poverty and reach every single child in New Mexico:

- The newly enacted, recently increased, refundable credit ranges from \$25-\$600 per child
- It is progressive, so families with lower incomes will receive larger credits
- It will return \$175 million annually to families in New Mexico, benefiting 475,000 children
- Notably, a higher CTC has shown to improve both health and educational outcomes for children.



New Mexico's tax system: then and now

Share of family income paid in state and local taxes by income group, 2018 and 2023



2023 tax bill vetoes

- Reducing gross receipts tax rate (vs. anti-pyramiding)
- Improving Low-income Comprehensive Tax Rebate
- Limiting capital gains deduction
- Restructuring personal income tax rates
- Protecting the climate with tax credits
- Increasing liquor excise tax
- Increasing cigar tax
- Changing corporate income taxes





Tax recommendations to improve fairness and family economic security





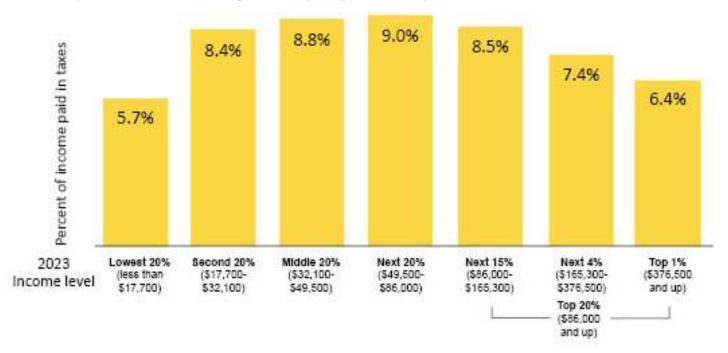
Consider increasing the impact of new Child Tax Credit by:

- Doubling the credit amount for young children under 6
 - Historically, poverty has been highest amongst our youngest children
 - Research shows this is the most important time for brain growth and development
 - Tax credits are the best policies for reducing poverty and improving outcomes for families struggling financially
- Make payments quarterly to better help families afford their basic necessities





Share of family income paid in state and local taxes by income group (2023)



Source: May 2023 update to Who Pays?, 6th edition, Institute on Taxation and Economic Policy Note: Table shows permanent law passed in New Mexico through April 2023 NEW MEXICO VOICES FOR CHILDREN

Restructure our Personal Income Tax rates

Issues:

- 2003 personal income tax cuts of more than \$500 million
- NM's PIT is significantly underutilized as compared to other states
- Best option for restoring progressivity

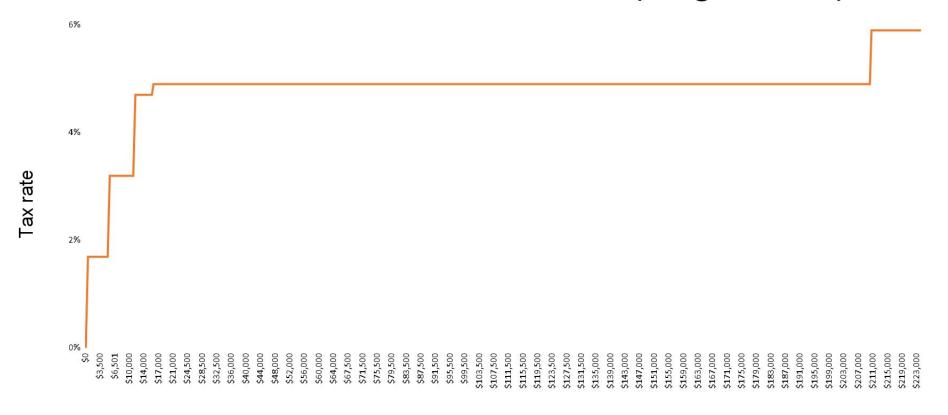
Recommendation:

 Lower rates for low- and middle-income families, and raise rates for high-income households who can afford it





New Mexico's current PIT rates (single filers)



Reduce the Gross Receipts Tax rate

Issues:

- Regressive & complicated
- Rates are high, especially in some localities
- Taxpayers are treated differently; big business benefits the most

Recommendation:

- Lower the state rate
- Do not add more holes to the GRT 'Swiss cheese'
 - NMVC opposes 'anti-pyramiding efforts' that worsen differential GRT treatment and are very expensive for state and local governments



Tax recommendations to improve equity and build a stable, sustainable, and diversified revenue system





Repeal - or limit - the Capital Gains deduction

Issues:

- Capital gains income is income that an investor gets when selling an asset - like stocks, bonds, or artwork - at a profit
- No requirement that the investment or asset is NM-based
- One of only 9 states that allows this deduction
- An unproven and costly tax giveaway

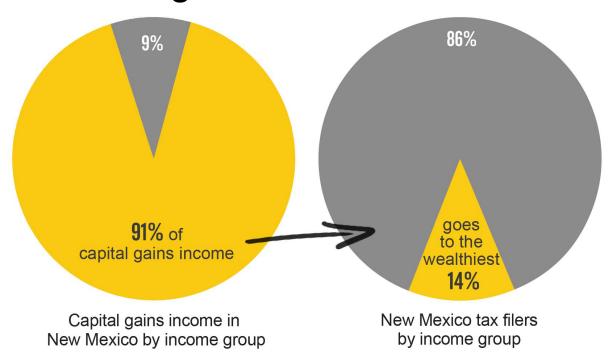
Recommendation:

 Tax capital gains income at the same rate as income from work - repeal the 40% capital gains deduction (\$70m +)





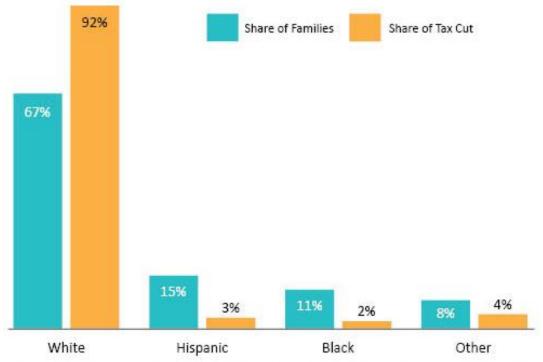
Vast majority of capital gains income goes to NM's earning more than \$100K



Even more alarming, over half (54%) of the value goes to the tiny share of New Mexicans (0.1%) who make more than \$1 million.

Income more than \$100,000
Income less than \$100,000

Share of tax cuts from federal gov. preferential rates for capital gains and dividends income



Source: U.S. Department of the Treasury, Office of Tax Analysis, Working Paper 122, January 2023 NEW MEXICO VOICES FOR CHILDREN

Reform the Corporate Income Tax

Issues:

- Corporations should be responsible for paying their fair share for use of NM's land, water, roads, and services
- NM has a lower rate than national average
- Major cuts at state level in 2013 and federal level in 2017

Recommendation:

- Raise rates for profitable corporations
- Enact mandatory worldwide combined reporting





Other revenue options:

- Enact a real estate transfer tax
- Enact a wealth tax like an estate or inheritance tax
- Increase the motor vehicle excise tax
- Repeal or reform itemized deductions
- Increase alcohol and tobacco taxes for improved health outcomes and harms reduction initiatives





Thank you!

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