ARMING TEACHERS IS A DANGEROUS PROPOSAL

Schools are meant to be places of sanctuary, safety and learning for children. But, as the mass shooting at Marjory Stoneman Douglas High School in Parkland, Florida shows, children are also victims of America's gun violence crisis, even while attending school.

After shootings like Parkland, and as a way to further their "guns everywhere" agenda, the NRA takes every opportunity to push for policies that would arm teachers. There is no evidence that arming teachers will protect children in schools. To the contrary, research indicates that arming teachers will make children less safe.

This is why school safety experts—including teachers, school resource officers, and law enforcement organizations—oppose the policy. If lawmakers want to prevent school shootings, they must adopt proactive, commonsense solutions to prevent people with dangerous histories from obtaining guns in the first place.

Arming teachers ignores research that the presence of a gun increases the risks posed to children. As with their parents' firearms, students may be aware of where and how teachers keep their firearms, and how to obtain access. A recent study shows that the majority of children are aware of where their parents store their guns, and more than one third reported handling their parents' guns—40 percent of them doing so without the knowledge of their parents.¹ Access to a firearm, irrespective of age, triples the risk of death by suicide and doubles the risk of death by homicide.² And the vast majority of fatal unintentional shootings of children are self-inflicted, or are by other children and involve an unsecure gun found in their own home.³ Easy availability of firearms play a fatal role in child firearm suicides—in over 80 percent of youth gun suicides, the child used a gun belonging to a family member,⁴ This body of research showing the increased risks to children posed by the presence of a gun suggests that introducing guns in schools would have similar tragic consequences.

America's teachers, school safety experts, and law enforcement oppose arming teachers. The American Federation of Teachers and the National Education Association, the nation's two largest organizations of education professionals, oppose allowing guns in schools, a position they reiterated after the Parkland shooting. The Presidents of the AFT and NEA have consistently rejected calls to arm teachers:

"GUNS HAVE NO PLACE IN OUR SCHOOLS. PERIOD. We must do everything we can to reduce the possibility of any gunfire in schools, and concentrate on ways to keep all guns off school property and ensure the safety of children and school employees. Lawmakers at every level of government should dismiss this dangerous idea and instead focus on measures that will create the safe and supportive learning environments our children deserve."

A national guide published by the federal government's chief legal, law enforcement, public health, education, and emergency management agencies cautioned that *allowing civilians to carry guns in schools is not a sound security practice.*⁷

The National Association of School Resource Officers strongly opposes the proposal to arm teachers due to the risk it would pose to law enforcement, students, and the school community, as well as the risks to the armed teachers themselves. The President and Executive Director of the Major Cities Chiefs Association, which represents 75 police forces from large cities in the USA and Canada, both agree that arming teachers is "not a good idea" and say, "The more guns that are coming into the equation, the more volatility and the more risk there is of somebody getting hurt." ¹⁰

IN OVER
80 PERCENT
0F YOUTH
GUN SUICIDES,
THE CHILD
USED A GUN
BELONGING
TO A FAMILY
MEMBER.



"WE DON'T KNOW
WHO THE GOOD
GUY IS VERSUS
THE BAD GUY
WHEN EVERYONE
STARTS SHOOTING."

SINCE CONNECTICUT
PASSED A
RED FLAG LAW,
RESEARCHERS
ESTIMATE THAT
IT HAS ALREADY
SAVED MORE
THAN 70 LIVES
FROM SUICIDE.

The NRA claims arming teachers will stop "active shooters" during a school shooting. But arming civilians is not an effective way to stop active shooters. The FBI found that in 160 active shooter incidents, there was only one successful armed civilian intervention—and the civilian in that incident was a highly trained U.S., Marine. In contrast, unarmed civilians successfully intervened in over 20 incidents. Research casts significant doubt on the idea that civilians can shoot as well as trained police officers in active shooter situations. 12

In fact, armed civilians have put law enforcement in danger, delayed law enforcement responses, and posed a risk to innocent bystanders during active shooter crises. Following the shooting of 12 police officers at a demonstration where dozens of open carry activists were present, then-Dallas police chief David Brown said, "We don't know who the good guy is versus the bad guy when everyone starts shooting."

When a man shot and killed three people at a Walmart in Thornton, Colorado, law enforcement noted that shoppers drawing weapons in self-defense "absolutely" slowed the process of identifying the suspect. 14 When Congresswoman Gabrielle Giffords was shot and injured in Tucson, Arizona, an armed civilian came very close to firing at the unarmed civilian who disarmed the shooter. 15

Arming teachers would burden schools with large new costs for insurance and security. Schools that have allowed employees to carry guns have had difficulty obtaining insurance coverage. Some liability insurance providers have declined coverage to these schools while others have increased annual premiums, stretching already tight budgets. ¹⁶ Proposals to arm teachers will likely result in additional costs for training teachers, firearms, ammunition, and other costs, putting an additional financial burden on school districts and, ultimately, on taxpayers. ¹⁷

The best way to protect American children and schools from shootings such as the incident in Parkland, Florida is to pass comprehensive gun safety laws that can prevent people with dangerous histories from ever getting a gun, some examples of which include:

Background checks on all gun sales: The foundation of any comprehensive gun violence prevention strategy must be background checks for all gun sales. Under current federal law, criminal background checks are only required for sales conducted by licensed dealers. This loophole is easy to exploit, and makes it easy for convicted felons or domestic abusers to acquire guns without a background check simply by finding an unlicensed seller online or at a gun show. When Connecticut passed a law requiring background checks for all handgun sales, the state saw a **40 percent reduction in gun homicides and a 15 percent reduction in gun suicides.** ¹⁸ 97 percent of voters support legislation to require criminal background checks on every gun sale.

Red Flag Laws: This policy, increasingly being adopted by states, empowers family members and law enforcement to petition a judge to temporarily block a person from having guns if they pose a danger to themselves or others. If Florida had a red flag law, the shooter's mother or police could have asked a judge to order a temporary removal of his guns. Red flag laws—also known as Extreme Risk Protective Orders (ERPO)—can help prevent suicide too. **That is meaningful because suicide makes up nearly two-thirds of gun deaths in this country.**²⁰ Since Connecticut passed a red flag law, researchers estimate that it has already saved more than 70 lives from suicide.²¹ Red flag bills have been introduced or carried over in 25 states and D.C. this year.²²

Keep guns out of the hands of domestic abusers: The presence of a gun in a domestic violence situation makes it five times more likely that a woman will be killed, ²³ And most mass shootings are connected to domestic and family violence. ²⁴ 1,600 children and teens are killed each year by gun homicides, most of which occur in the home and are often connected to domestic or family violence. ²⁵ When abusers are convicted of domestic violence or subject to final restraining orders, they should be blocked from purchasing guns, and required to turn in those they already own.



Raise the minimum age to 21 years old for the purchase of semi-automatic rifles and shotguns—so that it matches the minimum purchase age for handguns: Because he was under the age of 21, the Parkland shooter could not have gone into a gun store and bought a handgun, but he legally bought an AR-15. Eighteen to 20-year-olds commit gun homicides at a rate nearly four times higher than adults 21 and older.²⁶

- Baxley, F., & Miller, M. Parental misperceptions about children and firearms. Archives of Pediatrics & Adolescent Medicine. 2006; 160(5), 542-547.
- Anglemyer A, Horvath T, Rutherford G. The Accessibility of Firearms and Risk for Suicide and Homicide Victimization Among Household Members: A Systematic Review and Metaanalysis. Ann Intern Med. 2014; 160: 101–110.
- Hemenway, D., & Solnick, S. J. Children and unintentional firearm death. Injury epidemiology. 2015; 2(1), 26. Fowler, KA, Dahlberg LL, Haileyesus T, Gutierrez C, Bacon S. Childhood Firearm Injuries in the United States, *Pediatrics*, 2017; 140(1). Everytown for Gun Safety, Not An Accident Index, Available at https:// everytownresearch.org/notanaccident/.
- 4, Johnson RM, Barber C, Azrael D, Clark DE, Hemenway D, Who are the owners of firearms used in adolescent suicides? Suicide and Life-Threatening Behavior. 2010; 40(6): 609-611.
- "AFT", NEA: Arming Teachers Won't Keep Schools Safe, Dec. 20, 2012. Available at: http://www.nea. org/home/53943.htm.
- 6. Id
- 7. U.S. Department of Education, et.al, "Guide for Developing High-Quality School Emergency Operations Plans, 2012, available at: http://rems. ed.gov/docs/REMS_k-12_Guide_508.pdf.
- NASRO, "NASRO Opposes Arming Teachers," February 22, 2018. Available here: https://nasro.org/news/press-releases/ nasro-opposes-arming-teachers/
- 9. Toppo, G, "132 hours to train teachers on guns: Is it enough?," USA Today, March 8, 2018, Available here: https://www.usatoday.com/story/news/2018/03/08/132-hours-train-teachersguns-enough/408525002/
- 10. Patterson, B. "America's Police Chiefs Call BS on Arming Teachers," Mother Jones, March 8, 2018. Available here: https://www.motherjones.com/politics/2018/03/ police-chiefs-call-bullshit-on-arming-teacherssandy-hook-parkland-columbine/
- 11. Blair, J. Pete, & Schweit, Katherine W. (2014). A Study of Active Shooter Incidents, 2000 - 2013; Texas State University and Federal Bureau of Investigation, U.S. Department of Justice, Washington D.C. 2014.

- White MD, Hitting the target (or not): Comparing characteristics of fatal, injurious, and noninjurious police shootings. *Police Quarterly*. 2006;9(3):303–330,; Nieuwenhuys A, Oudejans R, Effects of anxiety on handgun shooting behavior of police officers: A pilot study, *Anxiety, Stress, and Coping*. 2009;23(2):225–33, https://www.ncbi. nlm.nih.gov/pubmed/19462309.
- AP News, "Friend or foe? Open-carry law poses challenge to police," July 11, 2016, available at: http://bigstory.ap.org article/45f4d45b5f874c82a64228aa2ba95639/ friend-or-foe-open-carry-law-poses-challengepolice, See also The Texas Tribune, "After Dallas Ambush, Texas Police to Push for Open Carry Changes, Funding," July 23, 2016. Available at: https://www.texastribune.org/2016/07/23/ texas-law-enforcement-groups-brace-gunfunding-leg/.
- 14. The Denver Post, "Shoppers pulled guns in response to Thornton Walmart shooting, but police say that slowed investigation," November 2, 2017, Available at: http://www.denverpost. com/2017/11/02/shoppers-pulled-weaponswalmart-shooting/.
- 15. Slate, "Gabrielle Giffords and the perils of guns: How an armed hero nearly shot the wrong man," January 11, 2011 http://www.slate.com/articles/ health_and_science/human_nature/2011/01/ friendly_firearms.html
- 16. Hiltzik, M. "One big problem with the idea of arming teachers: Insurance companies won't play along, and for good reason," Los Angeles Times, February 26, 2018. Available here: http:// www.latimes.com/business/hiltzik/la-fi-hiltzikarming-teachers-20180226-story.html
- 17. Bump, P. "The economics of arming America's schools." The Washington Post, February 22, 2018. Available here: https://www. washingtonpost.com/news/politics/ wp/2018/02/22/the-economics-of-armingamericas-schools/?utm_term=.479db466d9a9
- Crifasi CK., Meyers JS, Vernick JS, & Webster DW. 2015. Effects of changes in permit-to-purchase handgun laws in Connecticut and Missouri on suicide rates. *Preventive Medicine*, 2015(79):43–49.

- Quinniplac University National Poll, "U.S. Support For Gun Control Tops 2-1, Highest Ever, Quinniplac University National Poll Finds; Let Dreamers Stay, 80 Percent Of Voters Say."
 February 20,2018, Available at: https://poll.qu.edu/national/release-detail?ReleaseID=2521.
- Center for Disease Control and Prevention, "Fatal Injury Reports." Injury Prevention & Control: Data & Statistics (WISQARS), accessed December 23, 2017, Available at: http://l.usa.gov/1qo12RL.
- 21. Swanson JW, Norko M, Lin H, Alanis-Hirsch K, Frisman L, Baranoski M, Easter M, Robertson AG, Swartz M, and Bonnie RJ. Implementation and effectiveness of Connecticut's risk-based gun removal law: does it prevent suicides? Law and Contemporary Problems, 2017; 80: 179-208.
- 22. AK, AL, AZ, DE, FL, HI, IA, IL, KS, KY, LA, MA, MD, MI, MN, MO, NC, NJ, NY, PA, RI, TN, UT, VA, VT, DC.
- Campbell JC, Webster DW, Koziol-McLain J, et al. (2003), Risk factors for femicide in abusive relationships: Results from a multisite case control study. *American Journal of Public Health*, 2003; 93(7):1089-1097.
- 24. Everytown for Gun Safety, "Mass Shootings in the United Sates: 2009-2016." April 11, 2017. Available at: https://everytownresearch.org/ reports/mass-shootings-analysis/.
- 25. Centers for Disease Control and Prevention. WISQARS Injury Reports. Data reflects a 5 year average (2012-2016) of gun deaths by homicide and legal intervention, Available at: http://bit. ly/2CIMGxh. Fowler KA, Dahlberg LL, Haileyesus T, Gutierrez C, Bacon S, Childhood Firearm Injuries in the United States. *Pediatrics*, 2017; 140(1).
- 26. Everytown for Gun Safety analysis; FBI Supplementary Homicide Report, 2010-2014, and US Census Population Data, 2010-2014. Persons aged 18-20 made up 4.24% of the US population and were the primary offender in 17:16% of all gun homicides for which the age of the offender was known, Adults aged 21 and over made up 72.25% of the population and were the primary offender in 76.24% of all gun homicides for which the age of the offender was known.



_				
2	FIREARMS BACKGROUND CHECKS – DISCUSSION DRAFT AUGUST 7, 2018			
3	54TH LEGISLATURE – STATE OF NEW MEXICO – FIRST SESSION, 2019			
4				
5				
6	AN ACT			
7	RELATING TO CRIME; REQUIRING A BACKGROUND CHECK ON THE SALE OF A FIREARM			
8	PROVIDING PENALTIES			
9				
10	BE IT ENACTED BY THE LEGISLATURE OF NEW MEXICO:			
11	Section 1. A new section of Chapter 30, Article 7 NMSA 1978 is enacted to read:			
12	"[NEW MATERIAL] UNLAWFUL SALE OF A FIREARM			
13	A. Unlawful sale of a firearm consists of the sale of a firearm without			
14	conducting a federal instant background check where the sale is made for a fee or other			
15	consideration. As used in this subsection, "sale" means the sale, delivery or passing o			
16	ownership, possession or control of a firearm for a fee or other consideration, but does no			
17	include temporary possession or control of a firearm provided to a customer by the			
18	proprietor of a licensed business in the conduct of that business.			
19	B. The provisions of subsection A of this section do not apply to the sale			
20	of a firearm:			
21	(1) to a person who holds a federal firearms license issued pursuant			
22	to 18 U.S.C. Section 923(a);			
23	(2) between two law enforcement officers who are certified			
24	pursuant to the Law Enforcement Training Act and authorized to carry firearms; and			

25		(3)	to a law enforcement agency of the state or a political	
26	subdivision of the state.			
27	C.	As us	sed in this section,	
28		(1)	"federal instant background check" means a background check	
29	that meets the requirements of 18 U.S.C. Section 922(t) and which does not indicate that			
30	sale to the person	receivir	ng the firearm would violate 18 U.S.C. Sections(g) or (n) or state	
31	law; and			
32		(2)	"firearm" means any weapon that will or is designed to or may	
33	readily be converte	ed to exp	pel a projectile by the action of an explosion; the frame or receiver	
34	of any such weapo	n; or an	y firearm muffler or firearm silencer; and includes any handgun,	
35	rifle or shotgun.			
36	D.	Each	party to an unlawful sale in violation of this section may be	
37	separately charged for the same sale. Each firearm sold contrary to the provisions of this			
38	section constitutes	a separ	rate offense. Two or more offenses may be charged in the same	
39	complaint, information or indictment and shall be punished as separate offenses.			
10	E.	Whoe	ever violates the provisions of this section is guilty of:	
11		(1)	for a first offense, a misdemeanor; and	
12		(2)	for a second or subsequent offense, a fourth degree felony.	
13	Section 2.	EFFE	CTIVE DATE The effective date of the provisions of this act is	
4	July 1, 2019."			