# Investments & Pensions Oversight Committee

Senator George K. Muñoz, Chair Representative Patricia Roybal Caballero, Vice Chair

> ERB Update August 19, 2020

Jan Goodwin, Executive Director
Bob Jacksha, Chief Investment Officer
Steven Gluckstern, Board Chair
H. Russell Goff, Vice Chair

# Today's presentation

## Sections:

- What's happened since last year
- How to improve sustainability
- On the horizon
- Investments



# What's happened since last year?

HB 46

SB 111

Covid-19 response

Experience study

BBER analysis



### HB 46

Goal: 100% funding within 30 years

A series of transfers and distributions

- FY21: \$50 million plus 1% of salaries as of June 30, 2019 plus 1% of FY20 salary increases from General Fund
- FY22: 2% of FY21 salaries from GRT
- FY23: \$50 million plus 3% of FY22 salaries from GRT
- FY24 and thereafter until 100% funded





#### SB 111

#### Repealed many parts of HB 360, ERB's 2019 full funding bill

- Eliminated contribution requirements that would have been effective July 1, 2020 for retirees (and their employers) for retirees working less than 0.25 FTE
- Eliminated contribution requirements for PERA retirees
- Eliminated contribution requirements that would have been effective July 1, 2020 for day-to-day substitute teachers (and their employers)
- Allows retirees to return to work after 90 days, earnings cap \$15,000
- Increased ERB's funding period by 2 years

In the meantime, the legislature focused on changes to increase PERA solvency...



# Covid-19 response

Most employees have been working at home since mid-March

Investment staff fully functional

NMERB operational staff fully functional

All benefits continue to be paid without operation

Virtual Board and Investment Committee meetings

Offices at no more than 25% capacity

Offices shut to public until further notice

Despite closure, NMERB fully operational—communications with public enhanced through new website



# Actuarial Experience Study

In depth review of all assumptions supporting a valuation report Based on ERB's June 30, 2019 valuation report Changes in assumptions:

- Inflation decreased from 2.5% to 2.3%
- Earnings assumption decreased from 7.25% to 7%

#### Impacts:

- Future COLAs: will average 1.8%, rather than 1.9%. With 20% reduction, must retirees receive 1.44%
- Unfunded liability: increased from \$7.9 billion to \$8.3 billion
- Funded ratio: decreased from 62.9% to 61.6%
- Funding period: increased from 47 years to 70 years



# University of New Mexico Bureau of Business and Economic Research (BBER) Analysis

Quantification of the disparity in retirement benefits among educational employees and state employees over time Employees compared:

- Average ERB member/Average state employee
- Average classroom teacher, with 4-year degree/average state employee with same educational requirements
- Average classroom teacher, with Masters degree/average state employee with same educational requirements

Cohorts compared:

Start dates 1958, 1978, 1998 and 2018



# **BBER Analysis**

- PERA has consistently paid higher retirement benefits relative to salaries. This is true for all four cohorts, although the variance is expected to narrow in the 2018 cohort.
- COLA payments account for much of the difference PERA kicks in after 2 years (52 y/o, now 57 y/o) vs. ERB at 65 y/o (now 67 y/o);
  - The 1958 and 1978 cohorts received COLAs of 3% for much of their retirements, including during periods when inflation averaged 2%.
- PERA employer contribution rates have consistently been higher than ERB's since the early 1980's.
- The largest disparities occurred in the 1978 and 1998 cohorts when PERA increased its multiplier to 3% (compared to 2.35% for ERB) while maintaining a higher COLA and shorter waiting period to receive a COLA.
- O Benefit differential for newest cohort (2018-2048) is much lower (8%)
  - O PERA multiplier was reduced (3.0% to 2.5%)
  - Time collecting COLA and the higher multiplier still explain most of the variance for this cohort.

#### Where are we?

Actuarially speaking: same position as before 2019 session

We continue to be on the path to 100% funding, but the path is too long

ERB does not have a solvency problem

Have made many needed changes to benefits to ensure equity

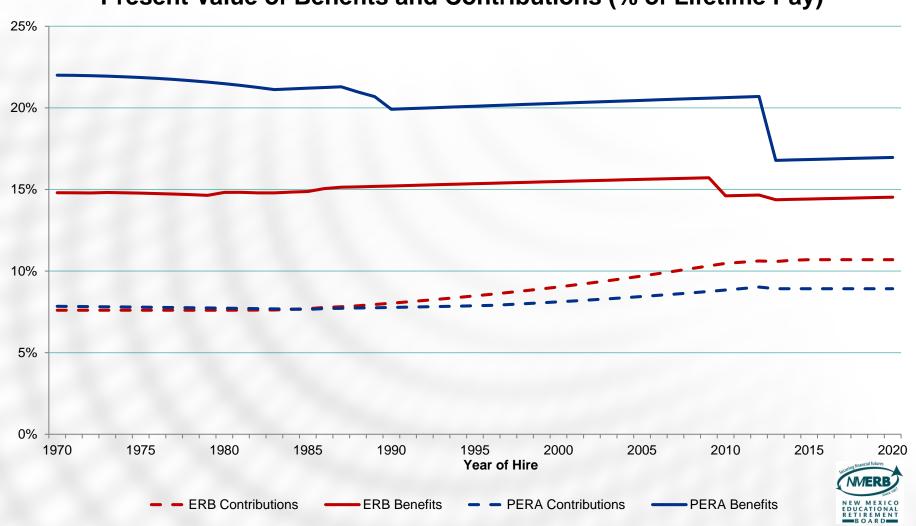
Have already increased member contribution rate to a high level

Need to increase the employer contribution

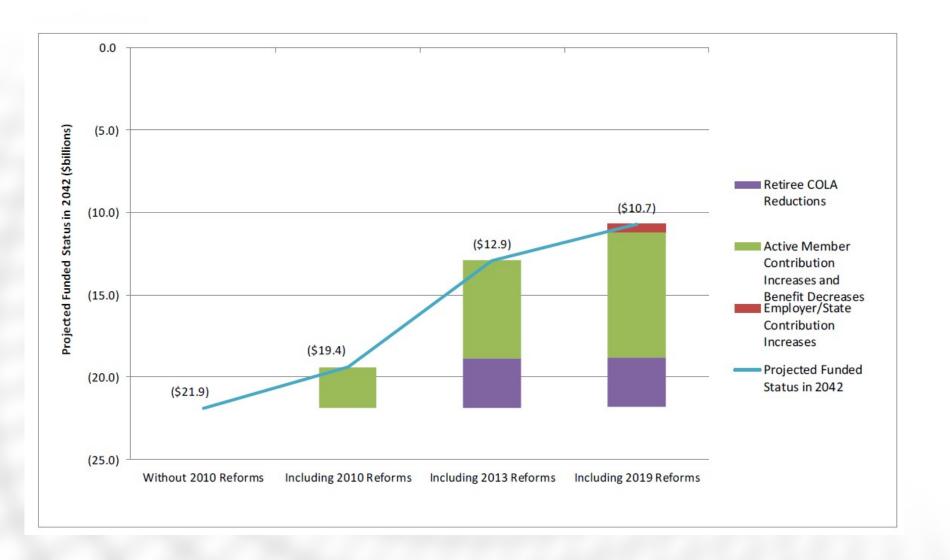


# **ERB Members Pay More for Less**

#### Present Value of Benefits and Contributions (% of Lifetime Pay)



# Who has paid for changes?



# Future changes?

First, a bit of context...

# 2020 solvency improvement changes enacted for state employees participating in PERA

PERA	ERB		
Reduce COLA delay from 7 years	COLA begins at age 65 (since 1984)		
(enacted in 2013) to 2 years; 13th check- GF	or 67 (members starting after 2013)		
Increase member contribution	Member contribution has been		
from 8.92% to 10.92% over	10.7% since 2015		
4 years			
Increase employer contribution	Employer contribution rate is		
from 17.24% to 19.24% over	14.15%		
4 years			



#### Possible courses of action

If state continues to be unwilling to increase the employer contribution rate may need to cut benefits for employees:

 Cut benefits for active and new members- reduce multiplier by 0.35% for all future work and cap COLA at 0.5% to be 100% funded in less than 30 years

Pension obligation bonds- notional amount \$1 billion Increase employer contribution rate

 To ensure 100% funding within set time period will need to have automatic trigger to increase employer contribution/reduce benefit if investment performance is not realized or actuarial assumptions change



#### On the Horizon

# Return to Work (RTW)statute sunsets December 31, 2021

Reality- RTW is not beneficial, on average, unless retiree works more than 11 years full-time before ceasing work

Working with our actuary to create a calculator so members can see this for themselves

# Construction of new ERB headquarters building

- Total budget: \$8.6 million
- Approved in 2020 session
- Southside of Santa Fe
- 24,500 square feet



# On the Horizon, continued

#### Divestment issue:

- Board policy December 2019
- Private prisons
- August 14, 2020 Board meeting



# Update on ERB Investment Actions

- In August 2019, the Board approved changes to the Investment Policy that will allow the use of derivatives (futures, options, etc.) and leverage at the portfolio level.
- We are currently conducting a manager search.
- Changes also included a few small adjustments to allocation targets.
- At the April 2020 Board meeting, the Board voted to reduce our return target from 7.25% to 7%.
- At the August meeting, the Board approved policy changes that allow staff to select managers and consultants. Previously, the Investment Committee of the Board had final approval authority.

# Fiscal Year 2020 Environment: Volatility Anyone?

- Initially, markets reacted violently to the economic shutdowns caused by the COVID-19 pandemic.
- For example, the S&P 500 stock index plunged almost 34% from the high on February 19th to a low on March 23<sup>rd</sup>.
- By the end of June, most of that loss had been recovered.
- The reason for the recovery?
- MASSIVE Federal stimulus.



## Federal Government Stimulus Takes Hold

- Congress issued \$ trillions in fiscal stimulus.
- The Fed also injected massive liquidity into investment markets, including purchasing a variety of public securities.
- Public markets reacted spectacularly. From March 23<sup>rd</sup>, the S&P 500 posted a gain of about 39%. Today, we are flirting with new highs.
- Private assets recovered at a slower pace. Less direct benefit from Fed actions than public securities.
- Reporting of private asset values lags, often by a calendar quarter or more.



## Outlook - Uncertain

- Dependent on the path of the pandemic and the impact on the economy and markets.
- Is more Federal stimulus forthcoming?
- If so, what will it look like?
- Impact of the 2020 elections?
- Our strategic outlook remains the same. Diversification is likely to provide benefits over time.
- Private assets are likely to provide better outcomes in the long run compared to public securities.



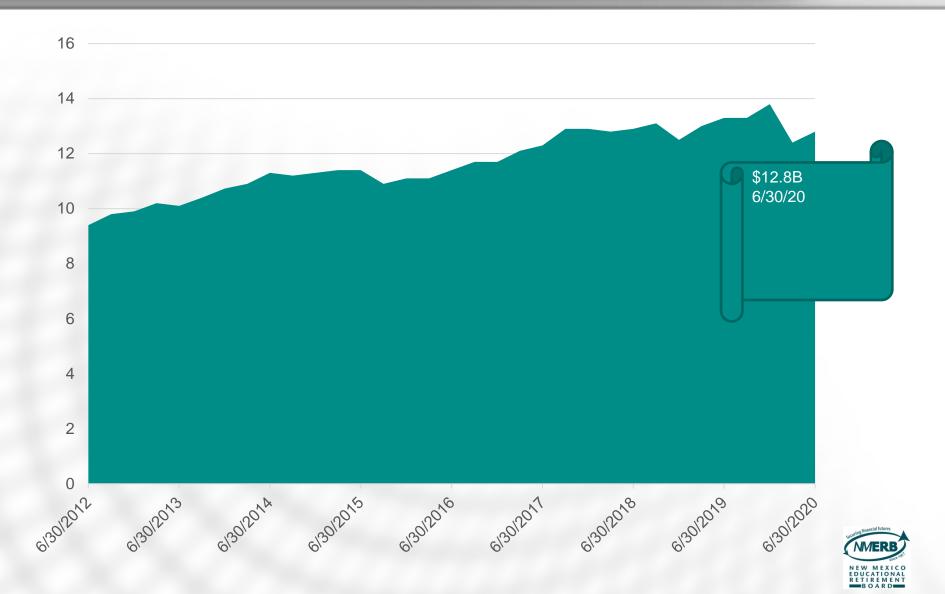
## Private Assets – June 30, 2020

- Opportunistic Credit: 18% of total assets
- Private Equity: 16%
- Real Assets: 9%
- Private Real Estate: 4%
- Other Diversifying Assets: 4%
- Total Private Assets: 41%

You may view the full quarterly investment report on our website: <a href="https://www.nmerb.org/wp-content/uploads/2020/08/Q2-NMERB-IPA-Final.pdf">https://www.nmerb.org/wp-content/uploads/2020/08/Q2-NMERB-IPA-Final.pdf</a>

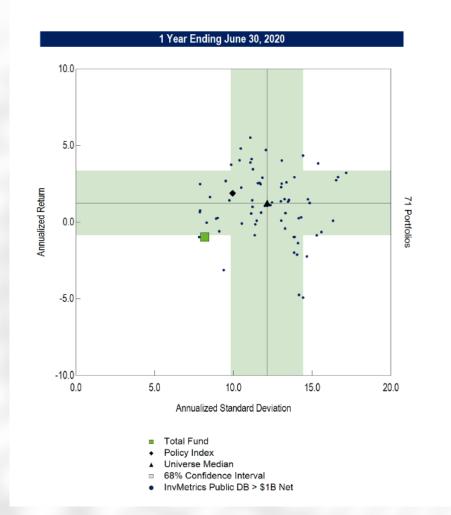


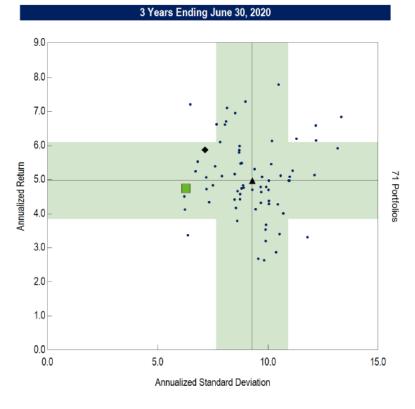
# June 30, 2020 Assets



### Risk/Return Balance: 1 and 3 Years

## **TOTAL FUND RISK/RETURN**





Total Fund

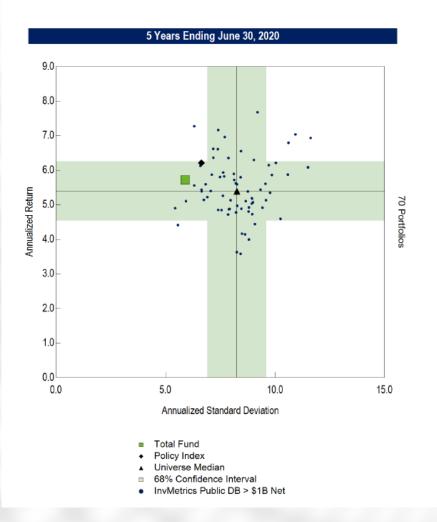
Policy Index

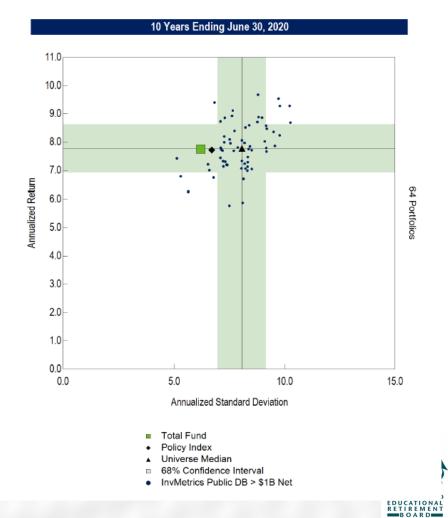
Universe Median 68% Confidence Interval

InvMetrics Public DB > \$1B Net

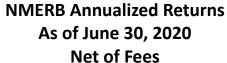
### Risk and Return: 5 and 10 Years

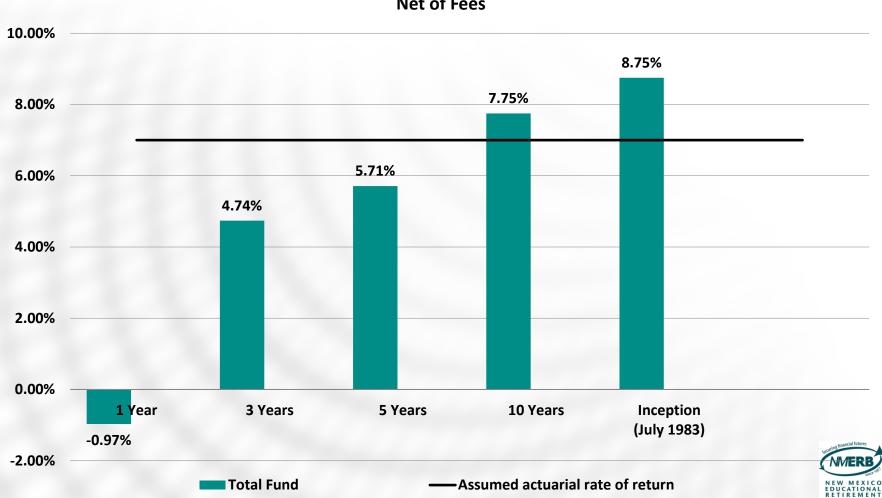
## TOTAL FUND RISK/RETURN





# Return vs. 7.25% Target





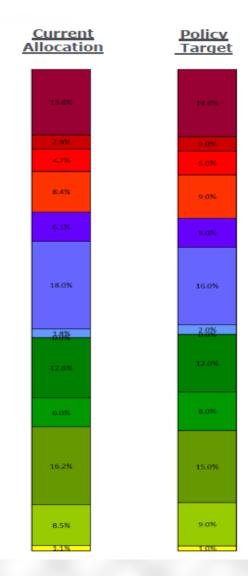
# June 30, 2018 Investment Returns

<u>Returns*</u>	<u>1 Year</u>	<u>3 Years</u>	<u>5 Years</u>	<u> 10 Years</u>	30 Years
Portfolio	-0.97%	4.74%	5.71%	7.75%	8.16%
Policy Index	1.89%	5.87%	6.21%	7.72%	7.42%
Value Add	-2.86%	-1.13%	-0.5%	0.013%	0.74%
Universe Ranking	90	60	37	54	12

<sup>\*</sup>All returns in this presentation are net of external manager fees.



## **Asset Allocation**



	Current Mkt Value	Current Allocation	Policy Target <sup>1</sup>
Equity	\$3,788,876,970	29.7%	31.0%
U.S. Equity	\$2,113,342,339	16.6%	17.0%
U.S. Large Cap Equity	\$1,739,309,493	13.6%	14.0%
U.S. Small/Mid Cap Equity	\$374,032,846	2.9%	3.0%
Non-U.S. Equity	\$1,675,534,632	13.1%	14.0%
Non-U.S. Developed Mkts	\$600,366,975	4.7%	5.096
Non-U.S. Emerging Mkts	\$1,075,167,656	8.4%	9.0%
Fixed Income	\$3,309,112,267	25.9%	24.0%
Core Fixed Income	\$781,261,631	6.196	6.096
Opportunistic Credit	\$2,300,805,249	18.0%	16.0%
Emerging Mkts Debt	\$227,045,386	1.896	2.096
Alternatives	\$5,519,198,823	43.3%	44.0%
Absolute Return	\$338,345	0.0%	0.0%
Diversifying Assets	\$1,601,468,055	12.6%	12.0%
Global Asset Allocation	\$381,842,886	3.0%	2.0%
Risk Parity	\$738,284,208	5.8%	3.0%
Other Diversifying Assets	\$481,340,961	3.8%	7.096
Real Estate	\$769,449,283	6.0%	8.0%
REITs	\$246,955,051	1.996	2.0%
Private Real Estate	\$522,494,232	4.196	6.096
Private Equity	\$2,066,888,858	16.2%	15.0%
Inflation-Linked Assets	\$1,081,054,283	8.5%	9.0%
Cash	\$135,703,236	1.1%	1.0%
Total	\$12,752,949,305	100.0%	100.0%

<sup>1</sup>Long-Term Policy Target approved by the Board in August 2019.

Note: Allocations shown here include cash held in separately managed portfo Totals may not add to 100% due to rounding. Total Plan includes Legacy As



# Questions?

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