# OCD Bonding Requirements and Orphan Wells

NEW MEXICO OIL CONSERVATION DIVISION (OCD) OF THE ENERGY, MINERALS AND NATURAL RESOURCES DEPARTMENT

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#### OCD Statutory Jurisdiction

- •The New Mexico Oil and Gas Act (Act) gives OCD jurisdiction to:
  - Protect correlative rights of O&G mineral rights owners
  - Prevent waste of O&G natural resources
  - Protect human health and the environment
- •Act requires OCD to collect financial assurance (FA) for well plugging and remediation
- •Act creates a "Reclamation Fund," OCD administers for well plugging and abandonment (P/A) of orphan wells
  - Funds come from percentage of Oil and Gas Conservation Tax and forfeited bonds (general fund not used to plug)
  - Requires OCD to P/A wells as funds become available
  - Allows OCD to contract personnel to survey orphan wells and associated facilities; P/A orphan wells and remediation
    - HB 2 limits Rec. Fund appropriation for OCD full time employee(s) to \$153,000
- •Majority of wells in the state are plugged by active operators, OCD only P/A wells when they have been orphaned



#### OCD Bonding Requirements

- Production, injection and service wells are required to have FA to plug wells and remediate location
- •FA comes in several forms: cash bond, surety, letter of credit, plugging insurance
- •Bonding amounts were increased by the legislature in 2018 and OCC enacted a rule to implement the increase in 2019
  - Active well "single": \$25,000 plus \$2 per foot of the projected depth of a proposed well
  - Active well "blanket" (Note: 70-2-14 set "blanket bond" limit at 250k):
    - \$50,000 for one to 10 wells;
    - \$75,000 for 11 to 50 wells;
    - \$125,000 for 51 to 100 wells; and
    - \$250,000 for more than 100 wells
  - Inactive well "single": \$25,000 plus \$2 per foot of the depth of an existing well
  - Inactive well "blanket":
    - \$150,000 for one to five wells;
    - \$300,000 for six to 10 wells;
    - \$500,000 for 11 to 25 wells; and
    - \$1,000,000 for more than 25 wells



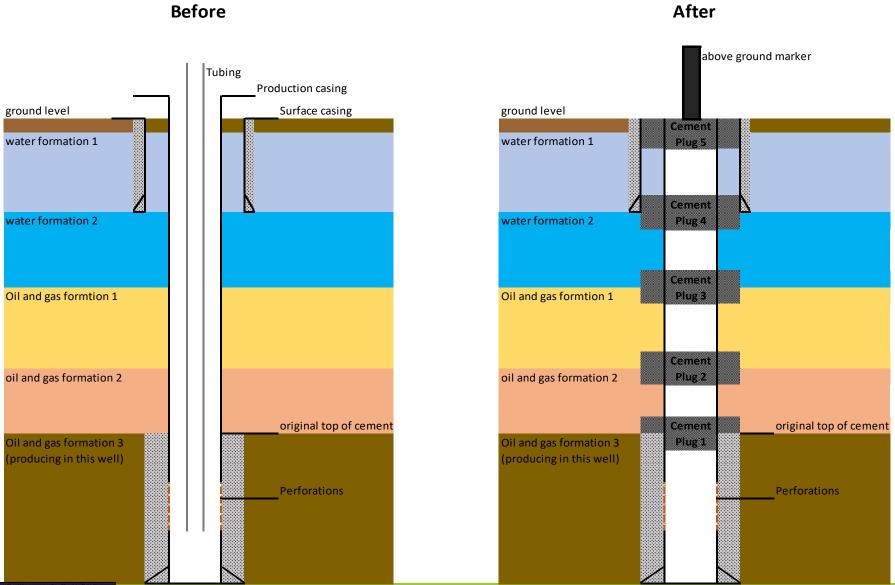
## Orphan Wells

- •What is an orphan well?
  - No current operator of record, often due to bankruptcy
  - Not properly plugged or remediated
- Approximately 312 orphan wells in NM on state and private land
  - Costs \$35,000 on average to plug a well
  - Total liability to plug those wells is approximately \$10.9 million
  - OCD has approximately \$2.2 million available in financial assurance to plug the wells leaving a gap of \$8.7 million
  - This does not include remediation costs
  - Additional 293 orphan wells on federal land
- Reclamation Fund
  - Fund Balance as of 6/23/2021 is \$7,434,424
  - OCD is appropriated a certain amount to use for reclamation work each year
  - The fund is continuously replenishing itself
- Legislature appropriated OCD appx. 5 million from Reclamation Fund for plugging in FY21
- •\$2 million from the Reclamation Fund was assigned to pay for the Carlsbad Brine Well project in FY21





#### **Plugging Example**



- between each formation and at the surface.
- This permanently isolates the oil, gas, and water zones from each other and the surface.

# Orphaned Well Site Remediation

6000-7000 yards of contaminated soil removed

Remediated with clean soil





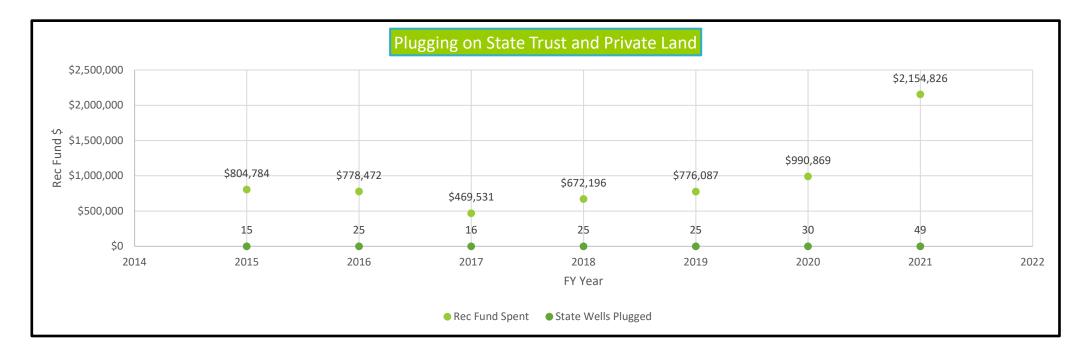
# Ranking Well Plugging Priority

- Highest priority- wells which threaten human health or the environment
  - Wells with integrity issues
- Other wells are reviewed using the following criteria:
  - Available bonding from operator to plug well
  - Proximity to other wells (for efficient well plugging)
  - History of well issues or non-compliance
  - Age of well (risk of integrity issues)
  - Duration well has been abandoned (risk of integrity issues)



## Plugging on State and Private Land

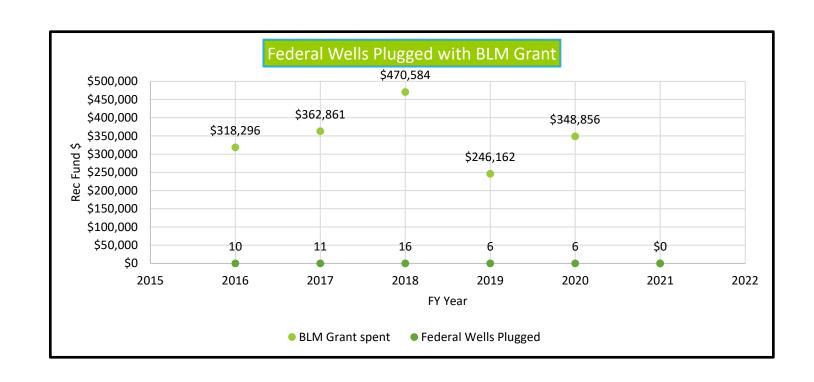
- •Since 2015, OCD has plugged 185 wells on state land OCD uses local, NM contractors to perform the work
- •Since 2015, OCD has spent approx. \$6.6 million of Rec. Fund to P/A wells on state and private land





## Plugging on Federal Land

- OCD receives grant from BLM for P/A and reclamation on BLM lands
- •A total of \$1,746,761 was spent from the BLM Grant from 2015-2021
- •49 wells plugged on BLM lands
- •Grant for up to \$5,000,000 over the next five years
- No federal wells plugged under the BLM Grant in FY 21 to focus on 49 state and fee wells





# Plugging Challenges

#### Common challenges when plugging orphaned wells

- 1. Locating the wells
  - Historical wells may not be properly surveyed or permitted
  - Often requires consultation with other agencies (OCD consults with BLM to plug wells on federal land)
- 2. OCD must obtain legal orders by hearing (notice and opportunity to respond for operator)
- 3. Wellsite access
  - For wells on private land, OCD must negotiate access through private entry and private property
  - OCD re-builds roads to well sites which have been neglected
- 4. Downhole plugging issues
  - Neglected wells have unknown issues including casing collapses and equipment downhole
- 5. Environmental contamination
  - Contamination onsite must be remediated
  - Unknown environmental issues may result in significantly greater costs



Abandoned well previously buried underground



# Questions?

