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January 7, 2020

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LFC Recommends \$7.54 Billion Budget

Editors: Volumes I, II and III of the LFC budget recommendation are posted on the committee's website, <u>nmlegis.gov/Entity/LFC/Default</u>, on the home page and under Session Publications.

The Legislative Finance Committee today released a budget recommendation for the 2020-2021 fiscal year that calls for spending \$7.54 billion from the state's general fund, a 6.5 percent increase from FY20 spending levels.

"This year's proposal represents more modest growth compared with last year's efforts to address court-ordered education reform and restore badly depleted programs," LFC Chairman Sen. John Arthur Smith, D-Deming, said. "We still have work to do to help the state recover from a financially stressful decade and reform public schools, but this year we could also look at investing in programs with proven results, expanding service levels, and improving access to healthcare."

Vice Chairwoman Rep. Patty Lundstrom said the proposal takes a responsible approach to spending taxpayer dollars. "This budget focuses on performance with judicious investments into programs that have already demonstrated they can effectively and efficiently help New Mexicans," Vice Chairwoman Rep. Patty Lundstrom, D-Gallup, said.

In addition, Smith said, the proposal recognizes the state's economic volatility and strengthens financial stability.

"New Mexico remains heavily reliant on the booms and busts of the oil industry. With the extra cash we'll have available next year, we can maintain reserves at levels that can withstand another downturn and create endowments that will continue to generate income even when the oil industry is down."

General fund revenue for FY21 is estimated at \$7.88 billion, a 1 percent increase from this year's estimated income. The amount of "new money" available for expanded spending in FY21 – the amount of recurring revenue expected next year over the amount of planned spending for this year – is \$797 million, an 11 percent increase over FY20.

The recommendation calls for a \$464 million increase in ongoing spending in FY21, with almost half of that - \$210.5 million - for public schools, a 6.5 percent increase on top of the 16 percent increase approved for this year.

Most of the additional recurring funding for schools, about \$167 million, would be distributed to school districts and charter schools through the funding formula, including \$57 million to increase the at-risk factor in the funding formula and provide pay differentials for educators who support English learners, special education students, and beginning teachers and \$70.7 million for a 3 percent pay increase for all school staff. The recommendation also increases spending on Public Education Department oversight of local school spending and services and the extended learning time program, maintains funding for the K-5 Plus extended school year program, and authorizes PED to spend money from the public education reform fund – money available to but unused by schools this year – to pilot new extended learning programs, like K-12 Plus.

2-2-2-2 LFC Budget Recommendation

In early childhood services, the committee recommends a 14.2 percent increase in general fund spending in the new Early Childhood Education and Care Department, with \$3 million more for the home visiting program, which helps new parents develop strong parenting skills and access services and supports; \$1.5 million more for early childhood workforce development; \$5 million more for early and mixed-age prekindergarten; \$8 million more for prekindergarten in public schools; \$1 million more for childcare assistance subsidies to families; and \$4.5 million more for the Family, Infant, Toddler Program for children with early signs of disabilities and certain medical conditions. The recommendation also increases federal funding for childcare assistance by \$3 million.

In addition, the committee's spending plan includes an 8 percent increase for the Children, Youth and Families Department, with much of the new money directed to Protective Services for foster care, programs that place foster children with relatives, and a "differential response" system for low-risk cases focused on preserving and strengthening families.

The proposed general fund increase for the Medicaid program is \$45 million, a 4.4 percent increase that would primarily go to provider rate increases to encourage more providers to serve Medicaid patients. Behavioral healthcare for both children and adults would also get a boost under the committee's plan, with \$16 million more in recurring funding and \$10 million in nonrecurring funding for evidence-based prevention services, community-based child and adult interventions, and efforts to make services more widely available. Other proposed healthcare spending includes an 8.9 percent increase for the Health Department concentrated on improving services for people with development disabilities and expansions of health facility inspections, boarding home oversight, harm-reduction programs for intravenous drug users, and medication-assisted treatment services.

The committee recommends a 3.6 percent increase in general fund spending on judiciary agencies – the courts, district attorneys, and public defender – that includes new judgeships, a pay increase for judges, an expansion of pretrial services, and a behavioral health specialist. The overall recommendation for public safety agencies reflects a 5 percent increase from the general fund.

The 30-day legislative session starts Jan. 21.

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The large FY20 budget increase represented needed catchup growth in spending after two significant downturns in less than a decade and a litigation-driven response to school finance. The FY21 committee recommendation includes more modest growth rates that prioritize investments to improve outcomes for New Mexicans through rigorously evaluated evidence-based programs, improve service levels, address waiting lists for critical services, and address rates paid to providers to expand access to high-quality services.

New Mexico has experienced a boom-and-bust cycle tied to state government's reliance on revenue generated in the oil and gas sector dating back to the late 1970s. Most of today's increased general fund revenue is driven by oil production in southeast New Mexico. Given continued reliance on volatile revenue sources, the committee recommendation focuses on fiscal stability measures, such as funding large endowment funds that could provide a stable source of future revenue to priority areas.

With the experience of the Great Recession and a collapse in oil prices in the last 10 years, the committee recommendation increases general fund reserves to 25 percent. The committee's recommendation incorporates known risks, including a moderate recession, coupled with the higher reserves and fiscal stability funds, prioritized investments in proven programs in public schools, early childhood services and other agencies, funding reforms for behavioral health and criminal justice systems, and expanded services for vulnerable populations, including people with developmental delays.

Budget Development and Priorities

Budget Development

In December, the Consensus Revenue Estimating Group updated the revenue estimates, increasing FY19 recurring revenues by \$1.2 billion over FY18 and bringing general fund reserves to 28.9 percent. The estimate for FY20 recurring revenue is \$7.8 billion, a decline of \$233 from FY19. "New money" available for FY21– anticipated revenue over prior-year planned spending – is \$797 million, an 11 percent increase compared with FY20, due to the use of recurring revenue for nonrecurring investments in FY20.

The new money allows a continued focus on boosting reserves, set at about 25 percent of recurring appropriations in the LFC recommendation, to smooth future revenue swings while focusing on committee priorities.

Priorities

The recommendation provides more modest growth that improves services, increases accountability, and ensures an adequate general fund reserves. Education continues to be the administration's and Legislature's highest priority and biggest fiscal and









policy challenge. Other committee priorities include early childhood, public health, workforce development, public safety, protection of vulnerable citizens, increased economic growth, and improving transportation infrastructure.

Recommendation

Agencies requested \$7.74 billion from the general fund; the LFC recommendation is \$7.54 billion, up \$464 million, or 6.5 percent, from FY20 spending levels.

Early Childhood

The committee recommendation for additional general fund revenues for the new Early Childhood Education and Care Department (ECECD) includes an increase of \$3 million for home-visiting services to new families, \$1.5 million for workforce development, \$5 million for early and mixed-age prekindergarten, \$8 million for prekindergarten in public schools, \$1 million for childcare assistance, and \$4.5 million for the Family, Infant, Toddler Program (FIT). The recommendation also increases the federal Temporary Assistance for Needy Families (TANF) block grant transfers from the Human Services Department to ECECD for childcare assistance by \$3 million. In total, the FY21 recommendation for ECECD is \$390 million, of which \$192.3 is from the general fund, a 14.2 percent increase.

Education

Educating New Mexico's children and workforce remains a priority for the committee, especially in the wake of a court ruling around sufficient funding, resulting in an increase in funding to public schools. The recommendation also continues performance-based funding for New Mexico's colleges and universities and focuses on college-affordability and lottery scholarship access.

Public Education. The committee's recommendation allocates \$314 million in new funding, recurring and nonrecurring, for public education appropriations, particularly for evidence-based interventions to boost student achievement and address court concerns on school finance. For FY21, the recurring general fund recommendation for public education totals \$3.46 billion, a \$210.5 million, or 6.5 percent, increase from FY20 levels. The recommendation further includes \$103.7 million in nonrecurring, education-related appropriations, including \$54.5 million from the public education reform fund to address issues highlighted in the *Martinez* and *Yazzie* education sufficiency lawsuit.

The vast majority of the public education funding recommendation is attributable to the formula-based state equalization guarantee distribution (SEG), which totals \$3.26 billion, a \$166.7 million, or 5.4 percent, increase from FY20 funding levels. Contingent on enactment of legislation, the committee recommendation for SEG includes \$57 million to increase the at-risk index and provide targeted pay differentials for teachers instructing special education students, instructing English learners, and mentoring new teachers. In addition to targeted teacher pay, the committee recommendation for SEG also provides \$70.7 million to increase all school personnel salaries by an average of 3 percent. Acknowledging that pay alone will not improve quality of instruction, the committee's recommendation further includes \$24 million for mentorship, professional development, and early literacy initiatives within the program cost, aligned with Public Education

Department (PED) special program funds to improve oversight and technical assistance for these initiatives.

The recommendation maintains funding for K-5 Plus and adds \$8.9 million, or about 14 percent, to the extended learning time program (ELTP). PED projects a doubling of enrollment in the programs next year and that about 90 percent of available funds will be spent in FY21 at the current per pupil cost. Additionally, the committee recommendation authorizes PED to pilot new extended learning models, like K-12 Plus, using appropriations from the public education reform fund.

The committee general fund recommendation for transportation and other categorical programs totals \$131.4 million, a \$28.5 million, or 27.7 percent, increase from FY20. The increase primarily replaces bond revenue previously used for transportation, allowing the use of \$25 million from the public school capital outlay fund to address facility needs at school districts with lower local property tax revenue capacity for capital projects.

The committee general fund recommendation for PED special appropriations totals \$33 million, a \$6.1 million, or 22.8 percent, increase from FY20 funding levels, not including changes to prekindergarten funding. The committee's general fund recommendation also includes \$14.9 million for PED's operating budget, a \$1.3 million, or 9.5 percent, increase from FY20 to increase the department's oversight capacity.

Higher Education. The LFC recommendation for higher education totals \$893.2 million from the general fund, an increase of \$26 million, or 3 percent, over FY20. The recommendation supports student success efforts, improves academic pay, and make targeted investments to address state workforce needs, such as allied health and education professionals. The recommendation includes a 2.5 percent increase for instruction and general purpose (I&G) and continues supporting more adult learners working on high school diplomas, who were impacted by the age cap in public schools. The LFC recommendation for I&G minimizes base budget redistribution and shifts the incentives away from workload to awards for at-risk students.

To increase access to college for underrepresented populations and boost achievement, LFC recommends a targeted student financial aid package of \$35 million, of which \$5 million would increase the recurring appropriations to the student incentive grant, and \$30 million for one-time increases in other financial aid programs, including the lottery tuition scholarship, the college affordability fund to help adult learners return to college, and for students going into the teaching profession.

Human Services

The LFC recommendation for the Human Services Department (HSD) is \$7.68 billion from all revenue sources, a \$362.2 million, or 4.9 percent, increase over FY20, and includes an additional \$63.9 million from the general fund, an increase of 5.6 percent. LFC recommends a \$45 million increase in general fund support for Medicaid, an increase of 4.4 percent, primarily for provider rate increases.

The LFC recommendation includes \$1.5 million in general fund revenue, to be matched with significant federal revenues, for the Heat and Eat initiative that effectively expands food stamp eligibility and \$3.2 million for employment assistance for able-bodied adults without dependents who receive federal food aid.









The LFC recommendation for the Children, Youth, and Families Department is \$312.3 million from all revenue sources with a general fund appropriation of \$227.8 million, 8 percent more than FY20. The LFC recommends a general fund appropriation increase of about \$12 million for Protective Services, or about 9 percent over FY20, to address foster care costs, kinship care initiatives, and an evidence-based "differential response" system for low risk cases focused on preserving and strengthening families, which would receive \$2 million.

Behavioral Health Reform. The LFC recommendation is in line with a newly engaged Behavioral Health Collaborative (BHC) and its member agencies' strategic goals. The recommendation prioritizes evidence-based prevention and community-based child and adult behavioral health interventions, including wraparound services for high-needs children and for adult substance use disorders. The recommendation, along with BHC request, focuses on individuals involved in the child welfare and criminal justice systems and funds capacity building for the behavioral health system to be able to expand evidence-based services across the state. LFC recommends an increase of \$16 million in recurring revenue from the general fund to support the behavior health initiatives, and a \$10 million nonrecurring appropriation to settle a behavioral health provider lawsuit and use the proceeds to partially rebuild those providers capacity to deliver services.

Health

The \$318.4 million general fund recommendation for the Department of Health (DOH) is an 8.6 percent over the FY20 adjusted operating budget. Concentrated on improving services for people with developmental disabilities, increased funding would allow the department to remove an estimated 330 people from the waiting list for home- and community-based developmental disability services covered under a Medicaid waiver, adjust rates for developmental disability Medicaid service providers, and create a new waiver to provide community services to individuals on the wait list. The recommendation also includes an allocation to fund health facility inspections, expand regulation of boarding homes, expand clean syringe harm reduction programming, and implement medication-assisted treatment services. The total recommendation is \$580.3 million.

Judiciary

LFC recommends \$190.5 million for all judicial entities. The recommendation represents a \$6.5 million, or 3.6 percent, increase in general fund revenue over FY20. The recommended increase includes funding for four new judgeships, an additional 2 percent pay increase for judges, \$1.8 million for magistrate court leases, expansion of pretrial services statewide, a behavioral health specialist, and magistrate court security needs. The general fund recommendation for the district attorneys is up 3.8 percent from the FY20 operating budget and includes a 2 percent salary increase for all attorneys in prosecution offices statewide to improve recruitment and retention. LFC recommends a 4 percent increase from the general fund for the Public Defender Department over the FY20 operating budget.

Public Safety

The committee recommends a \$539.2 million in total revenue for the Corrections Department (NMCD) and the Department of Public Safety (DPS), \$24 million, or 5 percent, more than the FY20 operating budget. The \$343 million general

fund recommendation for NMCD is an \$18.8 million, or 6 percent, increase over FY20. The recommendation funds increases for medical services, operation of the Northeastern New Mexico Correctional Facility, personnel, and community corrections. The recommendation also supports increasing public correctional officer pay by an average of 3 percent and provides rate increases for private prisons.

The Department of Public Safety general fund recommendation is \$5.6 million, or 5 percent, more than the FY20 operating budget. The recommendation includes additional officer pay plan increases of 4.4 percent, average raises of 4.4 percent for dispatchers and transportation inspectors, and 3 percent raises for forensic scientists and technicians. The recommendation also provides \$1.2 million to fund ongoing vehicle replacement.

Criminal Justice Reform. Given the Legislature's interest in enhancing criminal justice reforms, the committee recommendation includes almost \$14 million in recurring and \$3.7 million in nonrecurring funding to expand criminal justice reform interventions across government to build capacity for best practices, such as the law enforcement assisted diversion program, address root causes of crime and drug addiction, and fund evidence-based programs to reduce the number repeat offenders, including behavioral health supports.

Compensation

Despite recent salary increases, the state struggles to recruit and retain workers. State salaries generally lag the wider labor market because the classified salary structure has only been adjusted four times in the last 11 years. Further, LFC analysis shows the compensation package offered by the state is heavily reliant on benefits, reducing take-home pay and competitiveness. Recognizing the need for increased salaries, the Legislature has appropriated funding for salary increases over the past several years.

For FY21, LFC recommends \$22.5 million for a 3 percent state employee salary increase in addition to other salary increases built into agency budgets for select agencies, including NMCD and DPS. The recommendation also includes \$95.5 million for 3 percent salary increases for higher and public education employees.

Pensions. New Mexico's pensions remain significantly underfunded despite recent reform efforts. Recognizing this, the Legislature passed benefit reductions for new hires covered by the Educational Retirement Board (ERB) in 2019. However, reform legislation for the Public Employees Retirement Association (PERA) failed to pass and the fund remains on a path toward insolvency. The Legislature will be challenged to pursue a reform package that neither benefits nor harms retirees or current or future workers disproportionately but improves pension sustainability. The LFC recommendation includes \$150 million for one-time pension changes contingent on enactment of pension reform legislation.

Deficiency, Special, and Supplemental Appropriations

The LFC recommendations for special, supplemental, and deficiency appropriations total \$291.9 million, of which \$95.3 million is from the general fund. These appropriations include \$20 million in special appropriations to the Higher Education Department for financial aid programs, \$10 million in supplemental

FY21	Compensation Co	st
	(in thousands)	

Branch	General Fund Share	General Fund Cos			
Legislative	100%	\$	392.6		
Judicial	94%	\$	6,758.4		
Executive	48%	\$	15,389.0		
Higher Education	70%	\$	24,727.9		
Public Education	100%	\$	70,767.5		





appropriations to the Human Services Department for litigation settlement with five behavioral health providers, \$6 million in special appropriations to the Department of Finance and Administration for outreach efforts to achieve a statewide complete count in the 2020 Census, \$5 million in special appropriations for instructional materials to the Public Education Department, and \$3 million for election expenses to the Secretary of State.

Criteria used in building the LFC recommendation for special, supplemental, and deficiency appropriations included prioritizing the use of federal or other state funds where appropriate, consolidating multiple small requests serving the same purpose into unified recommendations, recommending requests that were for one-time expenses or pilots, not recommending requests for recurring costs, and determining whether projected costs were reasonable.

Fund Transfers. The LFC recommendation includes \$410 million in fund transfers in FY20 and FY21 to help stabilize future revenues by setting aside funding in special or endowment funds that distribute stable recurring future revenue, address large future funding needs, or have the potential to create new revenue, such as public private partnerships. The recommended transfers include \$325 million, contingent on enactment of legislation, to create an early childhood services endowment fund, \$10 million for a college affordability endowment fund, and \$5 million for the rural library endowment fund.

Evidence- and Research-Based Requests Act

In 2019, Chapter 23 (Senate Bill 58) was enacted to amend the Government Accountability Act to formally bring more information on funding of programs with rigorous evidence of effectiveness into the state's performance-based budgeting process. LFC and the Department of Finance and Administration are required to designate agencies to collect and report on the different programs being implemented and to what degree those programs have evidence and research that they are effective. The legislation also provides consistent definition of evidence-based, research-based, and promising programs. For the FY21 budget process, LFC and DFA selected NMCD's Community Corrections Program, CYFD's children's Behavioral Health Services and Juvenile Justice Services programs, and HSD's Behavioral Health Services Program to submit inventories of evidence-based interventions, which effectively informed both agency requests and committee recommendations. The Juvenile Justice Services Program, long a state leader in using evidence to inform program decisions, confirmed most of its program budget is dedicated to evidencebased interventions that improve public safety and reduce incarceration. Other agencies requested new or expansion funding for many evidence-based behavioral health and criminal justice interventions in line with committee priorities. LFC recommended almost \$13.6 million in additional funding for HSD and CYFD evidence-based and research informed intervention requests. The LFC recommendation includes continued and expanded funding in the hundreds of millions for evidencedbased and research informed programs to improve outcomes for New Mexicans, including home-visiting services for new parents, prekindergarten, expanded learning and early literacy programs in schools, community-based health and behavioral health services. and public safety interventions.

Capital Outlay and Infrastructure

Priority capital outlay requests from state agencies, higher education institutions, tribal schools, special schools, and local entities totaled \$3.8 billion. Despite high oil and gas revenues, requests still outpace estimated severance tax bonding capacity of \$362.3 million and general obligation bond capacity of \$198.9 million.

The LFC capital outlay framework for consideration by the full Legislature includes almost \$422 million of projects, including \$142.2 million from severance tax bonds, \$195.8 million from general obligation bonds, \$25 million from nonrecurring general fund revenues, and \$58.8 million from other state funds.

Major projects in the severance tax bond framework include \$19 million for the General Services Department to address the most critical needs to preserve and restore state-owned facilities statewide, \$18 million for critical infrastructure needs in NMCD prisons, \$12 million for DOH facilities statewide to address public and patient safety, and \$6 million to the Department of Cultural Affairs for the preservation and maintenance of museums and monuments statewide.

Using the general obligation bond framework, the committee recommends a total of \$195.8 million,

including \$153.3 million for 39 projects at higher education institutions statewide. Higher education projects include \$30 million for the University of New Mexico Health Sciences Center for a new College of Nursing and Population Health building, \$18.8 million for phase two of a new agricultural center at New Mexico State University, and \$13 million for a new student services building at Central New Mexico Community College. The framework also recommends \$33 million of general obligation bonds for senior center projects statewide and \$9.5 million for libraries.

Over \$1.6 billion requested by eligible local entities reflects only the top five priorities listed in infrastructure capital improvement plans. The most critical needs requested by local entities are projects for water, transportation, quality of life (libraries, parks, senior centers, community and cultural centers, etc.), environment (utilities, landfills, clean energy, solid waste, etc.), and public safety. The priorities run in the hundreds of millions of dollars, placing the Legislature in the position of funding only a small portion of the amount needed to complete even a phase of a project and resulting in increased strain on the administrative resources of local governments. The LFC framework reserves \$220 million for policymakers to address these requests.

Transportation. The Department of Transportation (NMDOT), mainly funded with state road fund (SRF) revenues for highway maintenance and federal funds for road construction and debt service, projected state road fund revenue growth of 13 percent and flat federal funds. The LFC recommendation provides a \$2.8 million increase compared with the FY20 operating budget for personnel, largely to support the transition of port-of-entry facility staff from contract to state employees. The LFC recommendation redirected vacancy savings to support road construction and maintenance activities.

In addition to the recurring operating budget, the LFC recommendation for fund transfers includes nonrecurring road funding of \$325 million, composed of \$275 million for state roads and \$50 million for local roads.

Information Technology. The LFC recommendation for IT funding totals \$110.2 million for 31 projects. Funding sources include \$57.1 million from general fund revenues, \$5 million from other state funds, and \$48.1 million in federal funds. The recommendation includes \$4.1 million from the general fund for HSD to continue the replacement of its Medicaid management information system and \$4 million to CYFD to continue the modernization of its child welfare information system. The recommendation prioritizes ongoing projects and well-prepared and well-managed system requests that demonstrate strong positive returns on investment for each agency and New Mexico. Projects determined to be noncritical or badly prepared or that reasonably could be delayed were not recommended.

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	2 LAW OFFICES OF THE PUBLIC DEFENDER	2,764.2 55,488.0	3,865.5 62,032.6	2,936.0 57,713.5	2,225.5	6.2% 4.0%		
Fotal Judicial 318,833.0 350,204.6 330,626.1 11,793.1						3.7%		

Business Unit Description	FY20 Operating Budget	FY21 Agency Request	FY21 Recomm.	\$ Over FY20 Oper.	Percent Change
General Control					
305 ATTORNEY GENERAL	14,603.0	17,442.3	14,821.7	218.7	1.5%
308 STATE AUDITOR	3,206.3	4,392.2	3,343.3	137.0	4.3%
333 TAXATION AND REVENUE DEPARTMENT	63,602.3	69,104.3	66,796.6	3,194.3	5.0%
337 STATE INVESTMENT COUNCIL	0.0	0.0	0.0	0.0	0.0%
340 ADMINISTRATIVE HEARINGS OFFICE	1,857.6	2,031.2	1,885.8	28.2	1.5%
341 DEPARTMENT OF FINANCE AND ADMINISTRATION	21,268.1	24,129.9	22,235.9	967.8	4.6%
342 PUBLIC SCHOOL INSURANCE AUTHORITY	0.0	0.0	0.0	0.0	0.0%
343 RETIREE HEALTH CARE AUTHORITY	0.0	0.0	0.0	0.0	0.0%
350 GENERAL SERVICES DEPARTMENT	15,690.7	18,987.0	17,787.5	2,096.8	13.4%
352 EDUCATIONAL RETIREMENT BOARD	0.0	0.0	0.0	0,0	0.0%
354 NEW MEXICO SENTENCING COMMISSION	1,238.1	1,909.6	1,238.1	0.0	0.0%
356 EXECUTIVE MANAGEMENT AND LEADERSHIP PROGRAM	4,184.6	4,582.9	4,442.9	258.3	6.2%
360 STATE OMBUDSMAN PROGRAM	580.9	600.8	600.8	19.9	3,4%
361 DEPARTMENT OF INFORMATION TECHNOLOGY	868.6	868.5	868.5	-0.1	0.0%
366 PUBLIC EMPLOYEES RETIREMENT ASSOCIATION	80.3	54.6	54.6	-25.7	-32.0%
369 STATE COMMISSION OF PUBLIC RECORDS	2,583.5	2,953.0	2,648.1	64.6	2.5%
370 SECRETARY OF STATE	9,715.5	12,002.9	11,073.6	1,358.1	14.0%
378 PERSONNEL BOARD	3,974.6	4,396.1	4,034.2	59.6	1.5%
379 PUBLIC EMPLOYEE LABOR RELATIONS BOARD	242.6	321.7	252.8	10.2	4.2%
394 STATE TREASURER	3,838.9	3,946.5	3,838.9	0.0	0.0%
Total General Control	147,535.6	167,723.5	155,923.3	8,387.7	5.7%
Commerce and Industry					
404 BOARD OF EXAMINERS FOR ARCHITECTS	0.0	0.0	0.0	0.0	0.0%
410 ETHICS COMMISSION	0,0	1,144.1	985.6	985.6	0.0%
417 BORDER AUTHORITY	328.7	522.2	400.1	71.4	21.7%
418 TOURISM DEPARTMENT	16,777.5	23,870.5	17,371.5	594.0	3.5%
19 ECONOMIC DEVELOPMENT DEPARTMENT	14,330.2	16,538.1	14,731.2	401.0	2.8%
420 REGULATION AND LICENSING DEPARTMENT	13,566.0	15,082.2	13,862.7	296.7	2.2%
430 PUBLIC REGULATION COMMISSION	8,032.0	10,589.2	8,889.3	857,3	10.7%
430 PRC SPECIAL REVENUES	0.0	0.0	0.0	0.0	0.0%
440 OFFICE OF THE SUPERINTENDENT OF INSURANCE	50,0	50.0	0.0	-50.0	-100.0%
46 MEDICAL BOARD	0.0	0.0	0.0	0.0	0.0%
49 BOARD OF NURSING	0.0	0.0	0.0	0.0	0.0%
60 NEW MEXICO STATE FAIR	0.0	198.0	125.0	125.0	0.0%
64 STATE BOARD OF LICENSURE FOR ENGINEERS & LAND SU	0.0	0.0	0.0	0.0	0.0%
65 GAMING CONTROL BOARD	5,536.8	6,509.6	5,692.0	155,2	2.8%
69 STATE RACING COMMISSION	2,400.9	3,271.8	2,497.6	96.7	4.0%
79 BOARD OF VETERINARY MEDICINE	0.0	0.0	0.0	0.0	0.0%
90 CUMBRES AND TOLTEC SCENIC RAILROAD COMMISSION	261.8	261.8	261.8	0.0	0.0%
	226.9	257.1	257.1	30.2	13.3%
91 OFFICE OF MILITARY BASE PLANNING AND SUPPORT 95 SPACEPORT AUTHORITY				311.1	
	1,111.3	3,645.4	1,422.4		28.0%
Total Commerce and Industry	62,622.1	81,940.0	66,496.3	3,874.2	6.2%
griculture, Energy and Natural Resources		· ·			,
05 CULTURAL AFFAIRS DEPARTMENT	32,895.3	37,475.0	33,885.4	990.1	3.0%
08 NEW MEXICO LIVESTOCK BOARD	593.4	1,212.0	705.0	111.6	18.8%
16 DEPARTMENT OF GAME AND FISH	0.0	0.0	0.0	0.0	0.0%
21 ENERGY, MINERALS AND NATURAL RESOURCES DEPARTM	22,813.0	26,260.5	23,955.6	1,142.6	5.0%

Business Unit Description	FY20 Operating Budget	FY21 Agency Request	FY21 Recomm.	\$ Over FY20 Oper.	Percent Change
522 YOUTH CONSERVATION CORPS	0.0	0.0	0.0	0.0	0.0%
538 INTERTRIBAL CEREMONIAL OFFICE	100.0	348.5	175.0	75.0	75.0%
539 COMMISSIONER OF PUBLIC LANDS	0.0	0.0	0.0	0.0	0.0%
550 STATE ENGINEER	19,236.9	24,211.3	20,636.9	1,400.0	7.3%
Total Agriculture, Energy and Natural Resources	75,638.6	89,507.3	79,357.9	3,719.3	4.9%
Health, Hospitals and Human Services					
603 OFFICE OF AFRICAN AMERICAN AFFAIRS	1,071.4	1,318.9	1,071.4	0.0	0.0%
604 COMMISSION FOR DEAF AND HARD-OF-HEARING PERSONS	327.4	630,0	500.0	172.6	52.7%
605 MARTIN LUTHER KING, JR. COMMISSION	354.3	356.5	356.5	2.2	0.6%
606 COMMISSION FOR THE BLIND	2,087.1	2,737.7	2,174.6	87.5	4.2%
609 INDIAN AFFAIRS DEPARTMENT	2,537.5	3,230.5	2,640.0	102.5	4.0%
611 EARLY CHILDHOOD EDUCATION AND CARE DEPARTMENT	0.0	252,635.6	192,312.7	192,312.7	0.0%
624 AGING AND LONG-TERM SERVICES DEPARTMENT	47,172.5	54,250.6	49,181.5	2,009.0	4.3%
630 HUMAN SERVICES DEPARTMENT	1,145,284.7	1,238,079.0	1,209,210.0	63,925.3	5.6%
631 WORKFORCE SOLUTIONS DEPARTMENT	10,113.8	12,116.3	10,269.8	156.0	1.5%
631 WORKFORCE SOLUTIONS DEPARTMENT SPECIAL REVENUE	0.0	0,0	0.0	0.0	0.0%
632 WORKERS' COMPENSATION ADMINISTRATION	0.0	0.0	0.0	0.0	0.0%
644 DIVISION OF VOCATIONAL REHABILITATION	6,148.6	10,148.6	6,424.6	276.0	4.5%
645 GOVERNOR'S COMMISSION ON DISABILITY	1,389.6	1,429.6	1,420.6	31.0	4.3% 2.2%
647 DEVELOPMENTAL DISABILITIES PLANNING COUNCIL	5,170.4	6,276,8	5,299.7	129.3	
662 MINERS' HOSPITAL OF NEW MEXICO	0.0	0,270.8	-		2.5%
665 DEPARTMENT OF HEALTH			0.0	0.0	0.0%
667 DEPARTMENT OF ENVIRONMENT	318,583.7	327,680.4	318,384.2	-199.5	-0,1%
668 OFFICE OF THE NATURAL RESOURCES TRUSTEE	12,281.0	21,119.2	13,671.3	1,390.3	11.3%
670 VETERANS' SERVICES DEPARTMENT	275.2	883.4	296.6	21.4	7.8%
690 CHILDREN, YOUTH AND FAMILIES DEPARTMENT	4,978.7 313,611.1	6,318.1 241,815.7	5,289.3 227,511.5	310.6 -86,099.6	6.2% -27.5%
Total Health, Hospitals and Human Services	1,871,387.0	2,181,026.9	-	174,627.3	9.3%
Public Safety					
	7 002 2	T 7/0 4	5 (00.0		
705 DEPARTMENT OF MILITARY AFFAIRS 760 PAROLE BOARD	7,203.3	7,762.4	7,490.0	286.7	4.0%
765 JUVENILE PUBLIC SAFETY ADVISORY BOARD	527.6	1,172.1	615.7	88.1	16.7%
	8.3	8.3	8.3	0.0	0.0%
770 CORRECTIONS DEPARTMENT	324,177.5	346,941.9	343,019.2	18,841.7	5.8%
780 CRIME VICTIMS REPARATION COMMISSION	6,218.0	7,318.0	6,479.3	261.3	4.2%
790 DEPARTMENT OF PUBLIC SAFETY	127,370.7	140,586.7	132,992.0	5,621.3	4.4%
795 HOMELAND SECURITY AND EMERGENCY MANAGEMENT	3,153.9	4,153.8	3,407.3	253.4	8.0%
Total Public Safety	468,659.3	507,943.2	494,011.8	25,352.5	5.4%
Transportation					
805 DEPARTMENT OF TRANSPORTATION	0.0	0.0	0.0	0.0	0.0%
Total Transportation	0.0	0.0	0.0	0.0	0.0%
Other Education					
924 PUBLIC EDUCATION DEPARTMENT	13,618.8	15,103.8	14,919.0	1,300.2	9.5%
925 PUBLIC EDUCATION DEPARTMENT-SPECIAL APPROPRIATI	64,802.0	49,495.0	31,850.0	-32,952.0	-50.9%
		-	-		
30 REGIONAL EDUCATION COOPERATIVES	1.039.0	5 730 0	1 100 0	610	5 0.9/
930 REGIONAL EDUCATION COOPERATIVES 940 PUBLIC SCHOOL FACILITIES AUTHORITY	1,039.0 0.0	5,739.0 0.0	1,100.0 0.0	61.0 0.0	5.9% 0.0%

Business Unit Description	FY20 Operating Budget	FY21 Agency Request	FY21 Recomm.	\$ Over FY20 Oper.	Percent Change
Total Other Education	79,459.8	70,337.8	47,869.0	-31,590.8	-39.8%
Higher Education					
950 HIGHER EDUCATION DEPARTMENT	39,689.2	63,161.2	43,564.2	3,875.0	9.8%
952 UNIVERSITY OF NEW MEXICO	325,449.8	343,869.3	334,198.4	8,748.6	2.7%
954 NEW MEXICO STATE UNIVERSITY	209,938.9	219,159.8	214,619.3	4,680.4	2.2%
956 NEW MEXICO HIGHLANDS UNIVERSITY	32,485.6	34,545.9	33,493.1	1,007.5	3.1%
958 WESTERN NEW MEXICO UNIVERSITY	21,886.8	23,475.1	22,877.3	990.5	4.5%
960 EASTERN NEW MEXICO UNIVERSITY	48,059.5	51,168.1	49,586.3	1,526.8	3.2%
962 NEW MEXICO INSTITUTE OF MINING AND TECHNOLOGY	39,028.4	41,082.7	40,183.0	1,154.6	3.0%
964 NORTHERN NEW MEXICO COLLEGE	11,995.7	12,441.5	12,238.6	242.9	2.0%
966 SANTA FE COMMUNITY COLLEGE	14,987.1	15,917.4	15,503.6	516.5	3.4%
968 CENTRAL NEW MEXICO COMMUNITY COLLEGE	60,141.0	65,056.5	62,342.9	2,201.9	3.7%
970 LUNA COMMUNITY COLLEGE	8,307.5	8,382.5	8,298.4	-9.1	-0.1%
972 MESALANDS COMMUNITY COLLEGE	4,424.2	4,562.1	4,469.2	45.0	1.0%
974 NEW MEXICO JUNIOR COLLEGE	6,783.2	7,127.0	6,926.6	143.4	2.1%
976 SAN JUAN COLLEGE	24,998.0	26,504.8	25,746.3	748.3	3.0%
977 CLOVIS COMMUNITY COLLEGE	10,110.2	10,585.4	10,294.8	184.6	1.8%
978 NEW MEXICO MILITARY INSTITUTE	3,011.5	3,093.9	3,011.5	0.0	0.0%
979 NEW MEXICO SCHOOL FOR THE BLIND AND VISUALLY IMP	1,519.2	1,582.0	- 1,545,4	26.2	1.7%
980 NEW MEXICO SCHOOL FOR THE DEAF	4,227.8	4,467.3	4,327.6	99.8	2.4%
Total Higher Education	867,043.6	936,182.5	893,226.5	26,182.9	3.0%
Public School Support					
993 PUBLIC SCHOOL SUPPORT	3,171,731.9	3,252,297.4	3,366,865.4	195,133.5	6.2%
Total Public School Support	3,171,731.9	3,252,297.4	3,366,865.4	195,133.5	6.2%
Recurring Special Appropriations					
90 EARLY CHILDHOOD EDUCATION AND CARE (SB22)	1,250.0	0.0	0.0	-1,250.0	-100.0%
91 FY20 UNDISTRIBUTED COMPENSATION	400.0	0.0	0.0	-400.0	-100.0%
92 FY21 STATE/HIGHER EDUCATION EMPLOYEES COMPENSAT	0.0	0.0	47,267.9	47,267.9	0.0%
Total Recurring Special Appropriations	1,650.0	0.0	47,267.9	45,617.9	2764.7%
Grand Total	7,085,292.5	7,659,383.3	7,549,324.1	464,031.6	6.5%

General Fund Financial Summary: 2020 Legislative Session - LFC Budget Recommendation

(millions of dollars)

January 6, 2020		Estimate FY2019		Estimate FY2020	Estimate FY2021
APPROPRIATION ACCOUNT					
REVENUE					
Recurring Revenue					
August 2019 Consensus Revenue Forecast	\$	7,923.7	\$	7,780.1	\$ 7,991.4
December 2019 Consensus Revenue Update	\$	85.8	\$	(3.7)	\$ (108.9)
2020 Session Recurring Revenue Legislation	\$	-	\$	-	\$ -
Total Recurring Revenue	\$	8,009.5	\$	7,776.4	\$ 7,882.5
Nonrecurring Revenue					
2019 Nonrecurring Revenue Legislation	\$	(100.0)	\$	-	\$ -
December 2019 Consensus Revenue Update	\$	-	\$	28.8	\$ -
2020 Nonrecurring Revenue Legislation scenario	\$	-	\$	-	\$ -
Total Nonrecurring Revenue	\$	(100.0)	\$	m	\$ -
TOTAL REVENUE	\$	7,909.5	\$	7,805.2	\$ 7,882.5
APPROPRIATIONS					
Recurring Appropriations					
2018 Session Legislation & Feed Bill ²	\$	6,329.8	\$	-	\$ -
2019 Session Legislation & Feed Bill	\$	10,0	\$	7,085.3	\$ -
2020 Session Legislation & Feed Bill Scenario	\$	-	\$	7.0	\$ 7,549.3
Total Recurring Appropriations	\$	6,339.8	\$	7,092.3	\$ 7,549.3
Nonrecurring Appropriations					
2018 Session Nonrecurring Appropriations	\$	47.8	\$	-	\$ -
2019 Session Nonrecurring Appropriations ³	\$	1,177.0	\$	433.2	\$ -
2020 Session Nonrecurring Appropriations	\$	-	\$	737.0	\$ 325.0
Total Nonrecurring Appropriations	\$	1,224.8	\$	1,170.2	\$ 325.0
FY2019 Ending Audit Adjustments	\$	(50.4)			
TOTAL APPROPRIATIONS	\$	7,514.2	\$	8,262.5	\$ 7,874.3
Transfer to (from) Reserves	\$	395.3	\$	(457.3)	\$ 8.2
GENERAL FUND RESERVES					
Beginning Balances	\$	1,184.6	\$	1,833.9	\$ 1,661.0
Transfers from (to) Appropriations Account	\$	395.3	\$	(457.3)	\$ 8.2
Revenue and Reversions	\$	262.6	\$	319.9	\$ 287.5
Appropriations, Expenditures and Transfers Out	\$	(8.9)	\$	(35.5)	\$ (35.0)
Ending Balances	\$	1,833.9	\$	1,661.0	\$ 1,921.6
Reserves as a Percent of Recurring Appropriations	-	29%		23%	25%
Vietere					

Notes:

1) Laws 2019, Chapter 87 (SB2) included non-recurring revenue impact of negative \$100 million in FY19 and negative \$95 million in FY20 for payment of the film credit claims backlog. The legislation also allowed for an additional \$30 million film credit payout in FY20 if revenues for FY19 exceeded the forecast. The FY19 payout for \$100 million was made in June 2019; however, the Economic Development Department does not expect FY20 film credit claims large enough to require the FY20 \$125 million tax expenditure (\$95 million plus \$30 million for the met contingency).

2) Less \$2.5 million in FY19 for undistributed compensation from HB2 section 8

3) Laws 2019, Chapter 271 (HB2) contained \$31 million in appropriations contingent on the consensus forecast amount presented in August 2019 for FY19 exceeding \$7.62 billion. Contingent appropriations include up to \$15 million to the Economic Development Department for LEDA projects, up to \$11 million to the Department of Transportation for road projects, and up to \$5 million to the Higher Education Department to replenish the college affordability endowment fund.

* Note: totals may not foot due to rounding

General Fund Financial Summary: 2020 Legislative Session - LFC Budget Recommendation RESERVE DETAIL

(millions of dollars)

January 6, 2020	Estimate FY2019				
OPERATING RESERVE					
Beginning Balance	\$ 485.9	\$	486.3	\$	27.0
BOF Emergency Appropriations/Reversions	\$ (2.0)	\$	(2.0)	\$	(2.0)
Transfers from/to Appropriation Account	\$ 395.3	\$	(457.3)	\$	8.2
Transfers to Tax Stabilization Reserve	\$ (378.3)	\$	-	\$	-
Disaster Allotments	\$ (14.5)	\$	-	\$	-
Transfer from (to) ACF/Other Appropriations	\$ -	\$	-		
Ending Balance	\$ 486.3	\$	27.0	\$	33.1
APPROPRIATION CONTINGENCY FUND					
Beginning Balance	\$ 12.3	\$	11. 7	\$	3.7
Disaster Allotments	\$ (15.3)	\$	(16.0)	\$	(16.0)
Other Appropriations	\$ -	\$	-	\$	-
Transfers In	\$ -	\$	-	\$	-
Revenue and Reversions	\$ 14.7	\$	8.0	\$	8.0
Ending Balance	\$ 11.7	\$	3.7	\$	(4.3)
STATE SUPPORT FUND					
Beginning Balance	\$ 1.0	\$	19.1	\$	29.1
Revenues ²	\$ 18.1	\$	10.0	\$	-
Appropriations	\$ 	\$	-	\$	-
Ending Balance	\$ 19.1	\$	29.1	\$	29.1
TOBACCO SETTLEMENT PERMANENT FUND (TSPF)					
Beginning Balance	\$ 158.7	\$	228.6	\$	260.9
Transfers In	\$ 34.2	\$	35.0	\$	34.0
Appropriation to Tobacco Settlement Program Fund	\$ (17.0)	\$	(17.5)	\$	(17.0)
Gains/Losses	\$ 12.7	\$	14.9	\$	17.0
Additional Transfers to/from TSPF	\$ 40.0	\$	-	\$	-
Transfer to General Fund Appropriation Account	\$ -	\$	<u></u>	\$	-
Ending Balance	\$ 228.6	\$	260.9	\$	294.9
TAX STABILIZATION RESERVE (RAINY DAY FUND)					
Beginning Balance	\$ 526.8	\$	1,088.3	\$	1,340.3
Revenues ⁴	\$ 182.8	\$	206.4	\$	173.2
Gains/Losses ⁵	\$ 	\$	45.6	\$	55.3
Transfers In (From Operating Reserve)	\$ 378.3	\$	-	\$	-
Transfer Out to Operating Reserve	\$ -	\$	-	\$	-
Audit Adjustments	\$ 0.4	\$	-	\$	-
Ending Balance	\$ 1,088.3	\$	1,340.3	\$	1,568.8
Percent of Recurring Appropriations	17.2%		18.9%		20.8%
TOTAL GENERAL FUND ENDING BALANCES	\$ 1,833.9	\$	1,660.9	\$	1,921.6
Percent of Recurring Appropriations	29%		23%		25%

Notes:

1) Low balance in the appropriation contingency fund in FY19 required disaster allotments to be made from the operating reserve

until additional revenue received in the appropriation contingency fund

2) Laws 2019, Chapter 271 (HB2) contained a \$10 million appropriation to the state support reserve fund

3) Laws 2019, Chapter 271 (HB2) contained a \$40 million appropriation to the tobacco settlement permanent fund

4) Estimated transfer to tax stabilization reserve from excess oil and gas emergency school tax revenues above the five-year average

5) Laws 2019, Chapter 138 (HB 393) moved investment earnings of the tax stabilization reserve from the general fund to credit back to the reserve and transferred management of the tax stabilization reserve to the State Investment Council

* Note: totals may not foot due to rounding