1	HOUSE BILL 706
2	45TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2001
3	INTRODUCED BY
4	Ray Begaye
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10	AN ACT
11	RELATING TO EDUCATION; AUTHORIZING LOCAL OPTION SCHOOL
12	ELECTIONS ON THE BALLOT QUESTION OF WHETHER TO IMPLEMENT SITE-
13	BASED DECISION-MAKING BY TRANSFERRING GOVERNANCE DUTIES AND
14	POWERS, INCLUDING DECISION-MAKING AUTHORITY, FROM LOCAL SCHOOL
15	BOARDS AND DISTRICT ADMINISTRATIONS TO SCHOOL SITES;
16	ESTABLISHING REGIONAL SERVICE CENTERS TO PROVIDE CERTAIN SCHOOL
	DISTRICT FUNCTIONS; CONVERTING SOME REGIONAL EDUCATION
918 18	COOPERATIVES TO REGIONAL SERVICE CENTERS; CREATING THE
	EDUCATION REGULATION REVIEW TASK FORCE; AMENDING, REPEALING AND
nterial terial	ENACTING CERTAIN SECTIONS OF THE NMSA 1978; MAKING AN
	APPROPRI ATI ON.
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underscored mterial [ <del>bracketed mterial</del> ] b © % T 0 0	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
	Section 1. A new section of the Election Code is enacted

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to read:

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"[<u>NEW MATERIAL</u>] SHORT TITLE.--Sections 1 through 9 of this act may be cited as the "Local Option School Election Act"."

Section 2. A new section of the Election Code is enacted to read:

"[<u>NEW MATERIAL</u>] PURPOSE. -- The purpose of the Local Option School Election Act is to provide procedures for registered voters of a school district to vote on whether to implement site-based decision-making by transferring governance duties and powers, including decision-making authority for school budgets, human resources and curriculum, from local school boards and district administrations to principals, parents and teachers at school sites within the district in order to maximize local control and autonomy."

Section 3. A new section of the Election Code is enacted to read:

"[<u>NEW MATERIAL</u>] DEFINITIONS.--As used in the Local Option School Election Act:

A. "ballot question" means the question of whether to implement site-based decision-making provided in Subsection B of Section 9 of the Local Option School Election Act to be presented to the registered voters of a school district at a regular school district election;

B. "canvasser" means a registered voter who circulates a petition and collects signatures;

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C. "date of closure" means the date the proper filing officer receives and stamps a completed petition calling for a local option school election;

D. "date of initiation" means the date the proper filing officer stamps the face sheet of a petition, initiating the local option school election procedure;

E. "face sheet" means the first page of a petition that contains the information provided in Subsections C and D of Section 4 of the Local Option School Election Act;

F. "local option school election" means the election held with a regular school district election on the ballot question of whether to implement site-based decisionmaking;

G. "petition" means a document consisting of one completed face sheet, or exact duplicate thereof, and as many subsequent pages as are necessary for signatures;

H. "petitioner" means a person, group or organization initiating a petition; and

I. "proper filing officer" means the county clerk or, in the case of a multicounty school district, the clerk of the county in which the administrative office of the school district is located."

Section 4. A new section of the Election Code is enacted to read:

"[<u>NEW MATERIAL</u>] LOCAL OPTION SCHOOL ELECTION PETITION. --. 136445. 1

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1 A. A local option school election petition shall be 2 on eight and one-half inch by fourteen inch paper. 3 Β. Information written on a petition shall be in 4 compliance with the federal Voting Rights Act of 1965, as 5 amended. The face sheet of the petition shall contain the 6 С. 7 following: 8 (1) a space for the date of initiation; 9 (2) a space for the name of the person, group 10 or organization initiating the petition; and 11 a notice stating "Signatures are valid for (3) 12 a maximum of one hundred days from date of initiation.". 13 The remaining portion of a face sheet shall be D. 14 substantially in the following form: 15 "I the undersigned, a registered voter in the county of 16 ...... New Mexico, and a resident of the ..... school **ž**17 district, hereby petition for a local option school election on **–** 18 the question of whether to implement site-based decision-making Ш by transferring governance duties and powers, including decision-making authority for school budgets, human resources and curriculum, from local school boards and district administrations to principals, parents and teachers at school sites within the district in order to maximize local control and autonomy. 25 

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	1	Usual signature Name printed Address as City Date
	2	as registered registered
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	4	Usual signature Name printed Address as City Date
	5	as registered registered
	6	E. The first page of the circulated petition shall
	7	be one completed face sheet or duplicate thereof.
	8	F. Each subsequent page of the petition following
	9	the face sheet shall have approximately twenty-five lines,
	10	numbered one to twenty-five, and shall be substantially in the
	11	form as provided in Subsection D of this section.
	12	G. The petition for a local option school election
	13	shall be received by the proper filing officer no later than
	14	5:00 p.m. sixty days prior to the regular school district
	15	election."
	16	Section 5. A new section of the Election Code is enacted
>.	9 17	to read:
new		"[ <u>NEW MATERIAL</u> ] AFFIDAVIT WITH PETITIONINVALIDATION
"		A. When submitted to the proper filing officer, a
underscored material	19 19 18 18 19 19 19 19 19 10 10 10 10 10 10 10 10 10 10 10 10 10	petition shall have attached to it a notarized affidavit signed
an .	21	by the canvasser, stating that the canvasser is a registered
ored	22	voter of the county and school district in which he circulated
ersc.	2 S S S S S S S S S S S S S S S S S S S	the petition; that the canvasser circulated the petition and
<u>unde</u>	24	witnessed each signer write his signature; and other
	25	information recorded on the petition.

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1 Β. According to the best information and belief, 2 the canvasser shall ensure that: 3 each signature contained on the petition (1)4 is the signature of the person whose name it purports to be; 5 (2)each signature contained on the petition was obtained on or after the date of initiation; 6 7 each signer of the petition is a (3)8 registered voter of the county and school district listed on 9 the petition; and 10 (4) each signer of the petition had an 11 opportunity to read the information on the completed face sheet 12 or an exact duplicate thereof. 13 A knowingly false statement made in the С. 14 affidavit described in Subsection A of this section is grounds 15 to invalidate the petition." 16 A new section of the Election Code is enacted Section 6. **ž**17 to read: **–** 18 "[NEW MATERIAL] PETITIONER--DUTIES.--П A. The petitioner shall obtain a face sheet form and a subsequent page form from the proper filing officer, or assemble both as provided in Section 4 of the Local Option School Election Act. The petitioner shall complete the name of the **B**. person, group or organization initiating the petition. 25 **C**. The petitioner shall submit the completed face . 136445. 1

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1 sheet to the proper filing officer for affixing the date of 2 initiation.

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D. The petitioner shall duplicate the completed face sheet after the date of initiation is affixed.

**E**. The petitioner shall file all of the petitions collected for a local option school election with the proper 6 7 filing officer, together and at one time, within one hundred 8 calendar days from the date of initiation."

Section 7. A new section of the Election Code is enacted to read:

"[<u>NEW MATERIAL</u>] LOCAL OPTION SCHOOL ELECTION PETITION SI GNATURES. - -

A signer of a petition shall sign only one A. petition.

B. A signature may not be signed on the petition prior to the date of initiation.

С. A signature on the petition is valid for a maximum of one hundred calendar days from the date of initiation.

D. A signature shall not be counted unless the entire line that the signature is on is completed in full and is in the form prescribed by the Local Option School Election Act.

A signature shall be counted on the petition E. unless there is evidence presented that the person signing: . 136445. 1 - 7 -

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1 (1) is not a registered voter of the county 2 and school district listed on the face sheet of the petition; 3 (2)has signed more than one petition; or 4 (3) is not the person whose name appears on 5 the petition. The minimum number of verified signatures 6 F. 7 required to validate a petition is equal to one percent of the 8 total number of registered voters in the school district." 9 A new section of the Election Code is enacted Section 8. 10 to read: 11 "[NEW MATERIAL] PROPER FILING OFFICER--DUTIES--MANDAMUS.--12 A. The proper filing officer shall: 13 provide standard face sheet forms that (1)14 include a place for the mailing address of the petitioner, 15 standard subsequent page forms and standard affidavit forms to 16 the general public upon request; **ž**17 affix the date of initiation to a (2)**J**8 completed face sheet; and П (3) keep one copy of the completed face sheet on file. Upon receipt of a completed petition, the proper В. filing officer shall stamp the petition with the date of closure. C. Within ten working days from the date of 25 closure, the proper filing officer shall verify the signatures . 136445. 1 - 8 -

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**1** on the completed petition.

D. Within five working days of verifying the signatures on the completed petition, the proper filing officer shall determine whether the number of verified signatures on the petition meets the minimum number of verified signatures required.

E. If the proper filing officer determines that the minimum number of verified signatures on the completed petition has been submitted, he shall validate the petition and:

(1) notify the petitioner at the mailing address listed on the face sheet by registered mail, return receipt requested, within three working days after making that determination; and

(2) initiate the procedures to place the ballot question on the ballot for the next regular school district election.

F. If the proper filing officer determines that the minimum number of verified signatures has not been submitted on a completed petition, he shall notify the petitioner at the mailing address listed on the face sheet by registered mail, return receipt requested, within three working days after making that determination."

Section 9. A new section of the Election Code is enacted to read:

"[<u>NEW MATERIAL</u>] LOCAL OPTION SCHOOL ELECTION--BALLOT . 136445. 1 - 9 -

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The ballot question shall be submitted to the A. registered voters in conjunction with a regular school district election. Conduct of the election shall be as prescribed in the School Election Law for regular school district elections.

The ballot question to be submitted to the 6 **B**. 7 registered voters of a school district shall be submitted in 8 substantially the following form:

9 "SHALL SITE-BASED DECISION-MAKING BE IMPLEMENTED BY 10 TRANSFERRING GOVERNANCE DUTIES AND POWERS, INCLUDING DECISION-11 MAKING AUTHORITY FOR SCHOOL BUDGETS, HUMAN RESOURCES AND 12 CURRICULUM, FROM THE (SPECIFIC NAME OF THE SCHOOL BOARD) SCHOOL 13 BOARD AND SCHOOL DISTRICT ADMINISTRATION TO PRINCIPALS, PARENTS 14 AND TEACHERS AT SCHOOL SITES WITHIN THE DISTRICT IN ORDER TO 15 MAXIMIZE LOCAL CONTROL AND AUTONOMY?".

C. The resolution required to be published as notice of the election pursuant to Section 1-22-4 NMSA 1978 shall include the ballot question as provided in Subsection B of this section.

If a majority of the registered voters voting on D. the ballot question votes in the affirmative to implement sitebased decision-making, the governance duties and powers, including decision-making authority for school budgets, human resources and curriculum, shall be transferred to the school sites within the district effective July 1 of the year . 136445. 1

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following the vote on the ballot question; effective that same date, the schools within the district shall be governed in accordance with the Site-Based Management Schools Act and the Regional Service Center Act.

E. The certification of the results of a local option school election shall be made in accordance with the School Election Law, and a copy of the certificate of results shall be mailed immediately to the state superintendent.

F. An application to contest, recount or recheck the results of the local option school election may be filed by a person who lawfully voted in the election, and service of the application shall be made upon the proper filing officer in accordance with the School Election Law and the Election Code.

G. If a majority of the registered voters of a school district votes to reject the ballot question, the next local option school election may be held no sooner than the regular school district election four years after the election in which the registered voters rejected the ballot question."

Section 10. A new section of the Public School Code is enacted to read:

"[<u>NEW MATERIAL</u>] SHORT TITLE.--Sections 10 through 19 of this act may be cited as the "Site-Based Management Schools Act"."

Section 11. A new section of the Public School Code is enacted to read:

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1 "[<u>NEW MATERIAL</u>] PURPOSE. -- The purpose of the Site-Based 2 Management Schools Act is to provide a governance system for 3 public schools in those school districts in which the 4 registered voters have voted to implement site-based 5 decision-making." Section 12. A new section of the Public School Code is 6 7 enacted to read: 8 "[NEW MATERIAL] DEFINITIONS.--As used in the Site-Based 9 Management Schools Act: 10 "principal" means the principal of a site-based A. 11 school; 12 "school council" means the governing body of a **B**. 13 site-based school; 14 "site-based school" means a public school C. 15 governed by a school council implementing site-based decision-16 making pursuant to the provisions of the Site-Based Management **ž**17 Schools Act: and **–** 18 "teacher" means a teacher employed at a site-D. II bracketed mterial 1 8 2 2 1 0 6 based school." Section 13. A new section of the Public School Code is enacted to read: "[NEW MATERIAL] SITE-BASED SCHOOLS--DUTIES--POWERS--**OPERATION. - -**A site-based school shall annually develop a A. 25 plan for student achievement that shall be submitted to the . 136445. 1

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	1	department of education and shall be made available at the
	2	school for public inspection. The plan shall include:
	3	(1) a mission statement for the site-based
	4	school;
	5	(2) the plan of the site-based school relating
	6	to meeting performance standards, content standards and
	7	benchmarks and a method of measuring student achievement;
	8	(3) a description of the ways in which the
	9	site-based school's education program will meet student needs,
	10	including the needs of its at-risk students;
	11	(4) a financial plan and evidence that the
	12	plan is economically sound and complies with applicable federal
	13	and state laws relating to fiscal procedures; and
	14	(5) the employment and student discipline
	15	policies of the site-based school.
	16	B. A site-based school shall:
M		(1) be subject to all federal and state laws
= nev		and constitutional provisions prohibiting discrimination on the
al	19 1	basis of disability, race, creed, color, gender, national
teri	19 19 22 22 12 1	origin, religion, ancestry or need for special education
l ma	21	servi ces;
<u>underscored</u> mterial		(2) be accredited by the department of
ersc	22 3 3 4 4	education and accountable to the department for purposes of
pun	24	ensuring compliance with applicable laws and rules;
	25	(3) be subject to the educational standards
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1 set for all public schools; 2 be responsible for the accountability (4) 3 report required by Section 22-1-6 NMSA 1978 to ensure that 4 relevant data is provided annually to parents, students, 5 educators, policymakers, legislators, the governor and business 6 and economic development organizations; 7 be a nonsectarian and nonreligious public (5) 8 school and shall not charge tuition or have admission 9 requirements; 10 comply with all state and federal health (6) 11 and safety requirements applicable to public schools; 12 (7) participate in the public school insurance 13 authority; 14 (8) be administered and governed by a school 15 council in accordance with the law; 16 contract with a regional service center (9) **ž**17 for payroll, accounting and food services and for the **–** 18 transportation of students; П (10)submit to an annual financial audit to be conducted in a manner determined by the state superintendent; and (11)be responsible for its operation, including contracting for services and human resources. A site-based school may: C. 25 (1) negotiate or contract with a regional . 136445. 1 - 14 -

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1 service center or other entity for the provision of a service 2 or activity necessary for the site-based school to carry out 3 its education program; and 4 (2)acquire and dispose of property, other 5 than real property, belonging to the site-based school. A site-based school shall not be subject to the 6 D. 7 state board's requirements relating to individual class load 8 and teaching load, length of the school day, staffing patterns, 9 subject areas and the purchase of instructional material." 10 A new section of the Public School Code is Section 14. 11 enacted to read: 12 "[NEW MATERIAL] SCHOOL COUNCIL--ESTABLISHMENT--13 MEMBERSHIP--TERMS--ELECTIONS--MANDATORY TRAINING.--14 A site-based school shall establish its A. 15 governing body known as a "school council". 16 B. The membership of a school council shall consist **ž**17 of the principal, two teachers employed at the site-based **–** 18 school, two parents, each of whom has at least one child Ш enrolled in the site-based school, and one member of the local community who is a registered voter of the school district. The teacher representatives shall be elected by a majority vote of the teaching staff of the site-based school. The parent representatives shall be elected by a majority vote of the school's parent organization, or, if there is no parent 25 organization, by another method determined by the principal. . 136445. 1

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If there are not enough parent representatives to serve on the school council, a member of the local community may serve in the place of a parent; provided no more than two members of the community shall serve at one time. Any community representative shall be elected by a majority vote of the parents whose children are enrolled in the site-based school and the teachers who are employed at the site-based school.

C. The parent, teacher and community representatives shall serve staggered two-year terms, except for the first year when one parent, one teacher and the community representative shall each serve a one-year term. Thereafter, all parent, teacher and community representative terms shall be for two years. A term shall begin on July 1 and end on June 30.

D. Elections for membership on the school council shall be held in May. Notice of the election and candidate nominations shall be given to all interested parties, as determined by the principal, in April prior to the election.

Ε. In the event of a vacancy on the school council, the principal shall call for an election at an appropriate time and the vacancy shall be filled in the same manner as the vacant seat was originally filled. The member filling the vacancy shall serve the remainder of the unexpired term.

F. Members of a school council shall attend training courses developed and provided by the school . 136445. 1

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1 district's regional service center. Attendance at the training 2 shall be mandatory, and the introductory portion of the 3 training shall be completed within sixty days of the election 4 of a member of the school council. The introductory training 5 courses shall include information in the areas of state and 6 federal laws and rules applicable to public education; fiscal 7 management, including preparing a budget; the School Personnel 8 Act; the Procurement Code; and team building."

9 Section 15. A new section of the Public School Code is10 enacted to read:

"[<u>NEW MATERIAL</u>] SCHOOL COUNCIL--DUTIES--POWERS.--

A. A school council shall:

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(1) employ a principal for the site-based school, who shall serve at the pleasure of the school council, and fix his salary;

(2) delegate administrative and supervisoryfunctions of the site-based school to the principal;

(3) supervise and control its site-based school and all property, other than real property, belonging to or in the possession of the site-based school;

(4) subject to the provisions of law and upon the recommendation of the principal, approve or disapprove the employment, termination or discharge of all school employees and certified school personnel of the site-based school;

(5) upon the recommendation of the principal,. 136445.1

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1 approve the budget of the site-based school and submit the 2 budget to the department of education in accordance with Section 22-8-6 NMSA 1978; and 3 4 (6) provide for the repair and maintenance of 5 all property, other than real property, belonging to the site-6 based school. 7 **B**. A school council may: 8 sue and be sued; and (1) 9 (2)accept or reject a charitable gift, grant, 10 devise or bequest. A gift, grant, devise or bequest accepted 11 shall be an asset of the site-based school. 12 C. A student who is suspended or expelled from a 13 site-based school shall be deemed suspended or expelled only 14 from that site-based school and not from other site-based 15 schools within the school district boundaries in which the 16 student resides." **ž**17 Section 16. A new section of the Public School Code is **–** 18 enacted to read: П bracketed mterial 1 8 2 2 1 0 6 "[NEW MATERIAL] SITE-BASED SCHOOLS--EMPLOYMENT.--Notwithstanding the provisions of Section 22-5-4 NMSA 1978, a site-based school shall hire its own employees. The provisions of the School Personnel Act shall apply to the employees of site-based schools."

Section 17. A new section of the Public School Code is enacted to read:

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2 A site-based school shall give enrollment 3 A. 4 preference to a student who is enrolled in the public school at 5 the time it is converted to a site-based school and to siblings 6 of students enrolled in the site-based school. A site-based 7 school may enroll all other students on a first-come, first-8 served basis or, if the total number of applicants exceeds the 9 number of spaces available at the site-based school, through a 10 lottery selection process. 11 B. In the subsequent years of its operation, a 12 site-based school shall give enrollment preference to: 13 students who have been enrolled in the (1)14 site-based school and remain enrolled through subsequent 15 grades: and 16 (2) siblings of students already enrolled in **ž**17 the site-based school." **–** 18 A new section of the Public School Code is Section 18. enacted to read: "[NEW MATERIAL] SITE-BASED SCHOOL FINANCING. --

"[NEW MATERIAL] SITE-BASED SCHOOLS ENROLLMENT PROCEDURES. -

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The amount of funding allocated to a site-based A. school shall be one hundred percent of the school-generated program cost.

That portion of money from state or federal B. programs generated by students enrolled in a site-based school . 136445. 1

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	1	shall be allocated to the site-based schools serving students
	2	eligible for that aid."
	3	Section 19. A new section of the Public School Code is
	4	enacted to read:
	5	"[ <u>NEW MATERIAL]</u> LOCAL SCHOOL BOARDPOWERSDUTIES
	6	STAFF
	7	A. In school districts governed pursuant to the
	8	Site-Based Management Schools Act, the powers and duties of the
	9	local school board shall be limited to:
	10	(1) issuing general obligation bonds of the
	11	school district;
	12	(2) acquiring and disposing of real property;
	13	(3) acquiring property by eminent domain
	14	pursuant to the procedures provided in the Eminent Domain Code;
	15	(4) providing for the repair and maintenance
	16	of all real property belonging to the district; and
5	<b>1</b> 7	(5) setting school bus routes for the
new	<b>18</b>	transportation of students.
=	" 19	B. By July 1 of the year following the regular
<u>underscored mterial</u>	19 19 20 20 19 19 19 19 19 19 19 19 19 19 19 19 19	school district election in which the registered voters of a
mat		school district vote affirmatively to implement site-based
red	222	decision-making, the local school board of the school district
rsc0	22 Stracketed 1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	shall provide for the disposition, sale, lease or transfer of
nde	<b>2</b> 24	money, records, furniture, equipment and other property, other
3	 25	than real property, of the district. Property needed for use
		. 136445. 1 - 20 -

by a site-based school within the school district shall be transferred to the site-based school. The proceeds from the sale of property, other than real property, shall be distributed to the site-based schools in the district from which the property originated on a pro-rata basis."

Section 20. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] SHORT TITLE. -- Sections 20 through 24 of this act may be cited as the "Regional Service Center Act"." Section 21. A new section of the Public School Code is enacted to read:

"[NEW MATERIAL] PURPOSE. -- The purpose of the Regional Service Center Act is to centralize, at a regional level, functions of school districts that may be offered more efficiently, economically and effectively by a single entity."

A new section of the Public School Code is Section 22. enacted to read:

"[NEW MATERIAL] DEFINITIONS. -- As used in the Regional Service Center Act:

"coordinating council" means the members of an Α. advisory council of a service center;

"school council" means the governing body of a B. site-based school:

C. "service center" means a regional service center, established by the state superintendent, that provides . 136445. 1 - 21 -

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support, including technical, administrative and training
 services, to school districts and site-based schools within its
 region;

4 D. "service center director" means the director of
5 a service center; and

E. "site-based school" means a public school
governed by a school council implementing site-based decisionmaking pursuant to the provisions of the Site-Based Management
Schools Act."

10 Section 23. A new section of the Public School Code is11 enacted to read:

"[<u>NEW MATERIAL</u>] REGIONAL SERVICE CENTERS CREATED--COORDINATING COUNCIL CREATED--DIRECTOR.--

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The state superintendent shall establish, by A. creating new service centers or by converting regional education cooperatives, five "regional service centers" to provide support services designed to help school districts and site-based schools improve their performance and operate more efficiently and economically. There shall be only one service center in each of five regions. The state superintendent shall determine the regions and sites for locating the service centers by June 30, 2002; provided that of the five service centers, one service center shall be created in the northwest region of the state and two existing regional education cooperatives shall be converted into service centers. The . 136445. 1

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state superintendent, in consultation with local school districts and other interested parties, shall determine the service region of each service center. A service center shall begin the start-up of its operations on July 1, 2002 and shall be fully operational by July 1, 2003. The state superintendent may change the regional boundaries of the service centers as he deems necessary.

B. The state superintendent shall appoint a "service center director" for each service center. The service center director shall hold an advanced degree.

C. The service center director, in consultation with a coordinating council, shall adopt a budget and administrative guidelines as necessary to carry out the purposes of the service center.

D. The service center director shall appoint such professional, technical and clerical support as necessary to carry out the powers and duties of the service center.

E. The state superintendent shall establish an advisory coordinating council made up of the superintendents from each school district in the region and, if the region contains a district consisting of site-based schools, a principal from each such district. The principal representative from a district consisting of site-based schools shall be elected by a majority vote of all of the principals in the district. The coordinating council shall advise the . 136445.1 - 23 -

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service center director on services to be provided by the
 service center and on other matters as requested by the service
 center director.

F. The coordinating council shall meet annually to evaluate and review how well the service center is satisfying the needs of the school districts and site-based schools; to discuss new program development; and to make recommendations on services to be provided. The coordinating council may meet more often as requested by the service center director or the state superintendent."

Section 24. A new section of the Public School Code is enacted to read:

"[<u>NEW MATERIAL</u>] SERVICE CENTERS--POWERS AND DUTIES--TRAINING COURSES.--

A. A service center shall provide training, administrative services and technical support to school districts and site-based schools within its region. A service center shall contract with site-based schools to develop and conduct training courses, including an introductory training course, for members of school councils. The introductory training course shall include information in the following areas:

(1) state board rules and state and federallaws applicable to public education;

(2) fiscal management, including financial .136445.1

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1 accountability, planning, budgeting and accounting; 2 human resource management, including the (3) School Personnel Act: 3 4 (4) contracting, including rules pertaining to 5 the Procurement Code; and 6 (5) team-building skills. 7 **B**. A service center shall provide the following 8 services for purchase by school districts and site-based 9 schools within its region: 10 payroll, accounting and finance functions, (1)11 including handling federal flow-through funds; 12 (2)administrative services, including serving 13 as central purchasing agent and providing centralized 14 purchasing of instructional materials; 15 (3) special education and other educational 16 servi ces: **ž**17 (4) grant research and writing services; **–** 18 (5) technology support services; П racketed mterial L 2 2 1 0 6 (6) legal services; (7) transportation services; food service; (8) background checks as provided in Section (9) 22-10-3.3 NMSA 1978; and other programs, goods or services (10)25 requested by the coordinating council within the constraints of . 136445. 1 - 25 -

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1 budgetary resources.

2 C. A service center shall be an archive for resumes 3 of persons seeking positions in schools across the state, 4 including principals and teachers. 5 D. A service center may: 6 (1) sue and be sued: and 7 accept or reject a charitable gift, grant, (2) 8 devise or bequest. A gift, grant, devise or bequest accepted 9 shall be an asset of the service center to which it is 10 accepted." 11 Section 25. Section 22-1-2 NMSA 1978 (being Laws 1967, 12 Chapter 16, Section 2, as amended) is amended to read: 13 "22-1-2. DEFINITIONS. -- As used in the Public School Code: 14 "state board" means the state board of A. 15 education: 16 "state superintendent" means the superintendent B. **ž**17 of public instruction; **–** 18 "department of education" means the state C. II bracketed mterial 1 8 2 2 1 0 6 department of public education; "certified school instructor" means [any] a D. person holding a valid certificate authorizing the person to teach, supervise an instructional program, counsel or provide special instructional services in the public schools of the state: 25

"certified school administrator" means  $[\frac{any}{a}]$  a **E**. . 136445. 1

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person holding a valid certificate authorizing the person to
 administer in the public schools of the state;

F. "certified school employee" or "certified school personnel" means [any] an employee who is either a certified school instructor or a certified school administrator or both;

G. "non-certified school employee" means [any] an employee who is not a certified school employee;

H. "certificate" means a certificate issued by the state board authorizing a person to teach, supervise an instructional program, counsel, provide special instructional services or administer in the public schools of the state;

I. "chief" or "director" means the state superintendent or his designee unless the context clearly indicates otherwise;

J. "private school" means a school offering on-site programs of instruction not under the control, supervision or management of a local school board, exclusive of <u>a site-based</u> <u>school or</u> home instruction offered by the parent, guardian or one having custody of the student;

K. "school district" means an area of land established as a political subdivision of the state for the administration of public schools and segregated geographically for taxation and bonding purposes;

L. "local school board" means the governing body of a school district <u>except for school districts governed pursuant</u> . 136445.1

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## to the Site-Based Management Schools Act;

M "public school" means that part of a school district that is a single attendance center where instruction is offered by a certified school instructor or a group of certified school instructors and is discernible as a building or group of buildings generally recognized as either an elementary, secondary, junior high or high school or any combination thereof;

N. "school year" means the total number of teaching days offered by public schools in a school district during a period of twelve consecutive months;

0. "consolidation" means the combination of part or all of the geographical area of an existing school district with part or all of the geographical area of one or more contiguous existing school districts;

P. "consolidated school district" means a school district created by order of the state board by combining part or all of the geographical area of an existing school district with part or all of the geographical area of one or more contiguous existing school districts;

Q. "state institution" means the New Mexico military institute, the New Mexico school for the visually handicapped, the New Mexico school for the deaf, the New Mexico boys' school, the New Mexico youth diagnostic and development center, the Los Lunas medical center, the Fort Stanton . 136445.1 - 28 -

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hospital, the Las Vegas medical center or the Carrie Tingley
 crippled children's hospital;

R. "state educational institution" means an institution enumerated in Article 12, Section 11 of the constitution of New Mexico;

S. "forty-day report" means the report of qualified student membership of each school district and of those eligible to be qualified students but enrolled in a private school or a home school for the first forty days of school;

T. "school" means [<del>any</del>] <u>a</u> supervised program of instruction designed to educate a person in a particular place, manner and subject area;

U. "school-age person" means [any] <u>a</u> person who is at least five years of age prior to 12:01 a.m. on September 1 of the school year and who has not received a high school diploma or its equivalent. A maximum age of twenty-one shall be used for persons who are classified as special education membership as defined in Section 22-8-2 NMSA 1978 or as residents of state institutions;

V. "home school" means the operation by a parent, guardian or other person having custody of a school-age person who instructs a home study program that provides a basic academic educational program, including [but not limited to] reading, language arts, mathematics, social studies and science;

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1 W. "school building" means a public school, an 2 administration building and related school structure or 3 facilities, including teacher housing, as may be owned, 4 acquired or constructed by the local school board and as 5 necessary to carry out the powers and duties of the local school board: 6

7 "commercial advertiser" means a person who X. 8 advertises a product or service for profit or not for profit 9 and has a permitted advertisement; [and]

10 Y. "school bus private owner" means a person who owns a school bus, other than a [local] school district, the 12 department of education, the state or any other political 13 subdivision of the state:

Z. "school council" means the governing body of a site-based school;

AA. "service center" means a regional service center, established by the state superintendent, that provides support, including technical, administrative and training services, to school districts and site-based schools within its region; and

"site-based school" means a public school BB. governed by a school council implementing site-based decision-making pursuant to the provisions of the Site-Based Management Schools Act."

Section 26. Section 22-2-2 NMSA 1978 (being Laws 1967, . 136445. 1 - 30 -

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Chapter 16, Section 5, as amended) is amended to read:

"22-2-2. STATE BOARD--DUTIES.--Without limiting those powers granted to the state board pursuant to Section 22-2-1 NMSA 1978, the state board shall perform the following duties:

A. properly and uniformly enforce the provisions of the Public School Code;

B. determine policy for the operation of [all] public schools and vocational education programs in the state, including vocational programs that are part of a juvenile construction industries initiative for juveniles who are committed to the custody of the children, youth and families department;

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C. appoint a state superintendent;

D. purchase and loan instructional material to students pursuant to the Instructional Material Law and adopt rules relating to the use and operation of instructional material depositories in the instructional material distribution process;

E. designate courses of instruction to be taught in [<del>all</del>] public schools in the state;

F. assess and evaluate [<del>all</del>] state institutions and those private schools that desire state accreditation;

G. determine the qualifications for and issue a certificate to [<del>any</del>] <u>a</u> person teaching, assisting teachers, supervising an instructional program, counseling, providing . 136445.1

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special instructional services or administering in public schools according to law and according to a system of classification adopted and published by the state board;

H. suspend or revoke a certificate held by a certified school instructor or certified school administrator according to law for incompetency, immorality or any other good and just cause;

I. make full and complete reports on consolidation of school districts to the legislature;

J. prescribe courses of instruction, requirements for graduation and standards for [all] public schools, for private schools seeking state accreditation and for the educational programs conducted in state institutions other than the New Mexico military institute;

K. adopt rules for the administration of [all] public schools and bylaws for its own administration;

L. require periodic reports on forms prescribed by it from [all] public schools and attendance reports from private schools;

M authorize adult educational programs to be conducted in schools under its jurisdiction and adopt and promulgate rules governing [all] such adult educational programs;

N. require [any] <u>a</u> school under its jurisdiction that sponsors athletic programs involving sports to mandate . 136445.1

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that [the] <u>a</u> participating student obtain catastrophic health and accident insurance coverage, such coverage to be offered through the school and issued by an insurance company duly licensed pursuant to the laws of New Mexico;

0. require [<del>all</del>] accrediting agencies for public schools in the state to act with its approval;

P. accept and receive [all] grants of money from the federal government or any other agency for public school purposes and disburse the money in the manner and for the purpose specified in the grant;

Q. require prior approval for [any] an educational program in a public school that is to be conducted, sponsored, carried on or caused to be carried on by a private organization or agency;

R. approve or disapprove [all] rules promulgated by [any] <u>an</u> association or organization attempting to regulate [any] <u>a</u> public school activity and invalidate any rule in conflict with [any] <u>a</u> rule promulgated by the state board. The state board shall require [any] <u>an</u> association or organization attempting to regulate [any] <u>a</u> public school activity to comply with the provisions of the Open Meetings Act and be subject to the inspection of the Public Records Act. The state board may require performance and financial audits of [any] <u>an</u> association or organization attempting to regulate [any] <u>a</u> public school activity. The state board shall have no power or .136445.1

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control over the rules or the bylaws governing the
 administration of the internal organization of the association
 or organization;

S. review decisions made by the governing board or officials of [any] <u>an</u> organization or association regulating [any] <u>a</u> public school activity, and [any] <u>a</u> decision of the state board shall be final in respect thereto;

T. accept or reject [any] <u>a</u> charitable gift, grant, devise or bequest. The [particular] gift, grant, devise or bequest accepted shall be [considered] an asset of the state;

[U. establish and maintain regional centers, at its discretion, for conducting cooperative services between public schools and school districts within and among those regions and to facilitate regulation and evaluation of school programs;

V-] U. assess and evaluate for accreditation purposes at least one-third of all public schools each year through visits by department of education personnel to investigate the adequacy of pupil gain in standard required subject matter, adequacy of pupil activities, functional feasibility of public school and school district organization, adequacy of staff preparation and other matters bearing upon the education of the students;

[W-] V. provide for management and other necessary personnel to operate [any] <u>a</u> public school or school district that has failed to meet requirements of law, state board . 136445.1 - 34 -

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standards or state board rules; provided that the operation of the public school or school district shall not include [any] consolidation or reorganization without the approval of the local board <u>or school council</u> of that school district. Until such time as requirements of law, standards or rules have been met and compliance is assured, the powers and duties of the local school board <u>or school council</u> shall be suspended;

[X.-] W. establish and implement a plan that provides for technical assistance to local school boards through workshops and other in-service training methods; provided, however, that no plan shall require mandatory attendance by [any] <u>a</u> member of a local school board;

[<del>Y.</del>] <u>X.</u> submit a plan applying for funds available under Public Law 94-142 and disburse these funds in the manner and for the purposes specified in the plan;

 $[Z_{\cdot}]$  <u>Y</u>. enforce requirements for home schools. Upon finding that a home school is not in compliance with law, the state board has authority to order that a student attend a public school or a private school; and

[AA.-] Z. develop a systemic framework for professional development that provides training to ensure quality teachers and principals and that improves and enhances student achievement. The state board shall work with public school educators, the commission on higher education and institutions of higher education to establish the framework. . 136445.1

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The framework shall include:

(1) the criteria for school districts to apply for professional development funds, including an evaluation component that will be used by the department of education in approving local school district professional development plans; and

(2) guidelines for developing extensive professional development activities for school districts, including teaching strategies, curriculum materials, distance learning networks and web sites to ensure that the state board's rules pertaining to content standards and benchmarks are used by New Mexico teachers."

Section 27. Section 22-2-14 NMSA 1978 (being Laws 1978, Chapter 129, Section 1, as amended) is amended to read:

"22-2-14. EDUCATION REQUIREMENTS--ENFORCEMENT--PROCEDURES.--

A. Money budgeted by a school district <u>or site-</u> <u>based school</u> shall be spent first to attain and maintain the requirements for a school district <u>or site-based school</u> as prescribed by law and by standards and regulations as prescribed by the state board. The state superintendent shall give written notification to a local school board <u>or school</u> <u>council</u> of [any] <u>a</u> failure to meet requirements by any part of the school district under the control of the local school board <u>or a school council</u>. The notice shall specify the deficiency.

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Instructional units or administrative functions may be
 disapproved for such deficiencies. The state superintendent
 shall disapprove instructional units or administrative
 functions which he determines to be detrimental to the
 educational process.

B. Within thirty days after receipt of the notice of failure to meet requirements, the local school board <u>or</u> <u>school council</u> shall:

9 (1) comply with the specific and attendant
10 requirements in order to remove the cause for disapproval; or

(2) submit plans satisfactory to the statesuperintendent to meet requirements and remove the cause fordisapproval.

C. The state board shall suspend from authority and responsibility [any] a local school board [which] or school council that has had notice of disapproval and fails to comply with procedures of Subsection B of this section. The state superintendent shall act in lieu of the suspended local school board or school council until the state board removes the suspension.

D. To suspend a local school board <u>or school</u> <u>council</u>, the state board shall deliver to the local school board <u>or school council</u> an alternative order of suspension, stating the cause for the suspension and the effective date and time the suspension will begin. The alternative order shall . 136445.1

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also contain notice of a time, date and place for a public hearing, prior to the beginning of suspension, to be held by the state board, at which the local school board <u>or school</u> <u>council</u> may appear and show cause why it should not be suspended. Within five days after the hearing, the state board shall make permanent, modify or withdraw the alternative order.

E. The state superintendent may suspend a local school board <u>or school council</u> pending a hearing before the state board when the local school board <u>or school council</u> has been notified of disapproval and when the state superintendent has sufficient reason to believe that the educational process in the school district <u>or site-based school</u> has been severely impaired or halted as a result of deficiencies so severe as to warrant disapproved status before the question of suspension can be presented to the state board for a hearing.

F. The state superintendent, while acting in lieu of a suspended local school board <u>or school council</u>, shall execute all the legal authority of the local school board <u>or</u> <u>school council</u> and assume all the responsibilities of that board <u>or school council</u>.

G. The provisions of this section shall be invoked at any time the state superintendent finds the school district <u>or site-based school</u> has failed to attain and maintain the requirements of law or state board standards and regulations."

Section 28. Section 22-2-15 NMSA 1978 (being Laws 1978, .136445.1

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Chapter 129, Section 2, as amended) is amended to read: "22-2-15. HEARINGS--SUSPENSION CONTINUANCE AND

DI SCONTI NUANCE- - APPEALS. - -

A. Within ten days after suspension, or within a reasonable time as the suspended local school board <u>or school</u> <u>council</u> may request, the state board shall give a hearing to the local school board <u>or school council</u>. At this hearing, the local school board <u>or school council</u> may appear and show cause why the suspension should not be continued. The state board employees who conducted evaluations upon which the suspension was based shall appear and give testimony.

B. After the hearing, the state board shall continue or discontinue the suspension of the local school board <u>or school council</u>.

C. [Any] <u>A</u> local school board <u>or school council</u> aggrieved by the decision of the state board may appeal to the district court pursuant to the provisions of Section 39-3-1.1 NMSA 1978."

Section 29. Section 22-8-6 NMSA 1978 (being Laws 1967, Chapter 16, Section 60, as amended by Laws 1999, Chapter 281, Section 21 and also by Laws 1999, Chapter 291, Section 2) is amended to read:

"22-8-6. BUDGETS--SUBMISSION--FAILURE TO SUBMIT.--

A. Prior to April 15 of each year, each local school board <u>or site-based school</u> shall submit to the .136445.1 - 39 -

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department an operating budget for the school district or site<u>based school</u> for the ensuing fiscal year. Upon written
approval of the state superintendent, the date for the
submission of the operating budget as required by this section
may be extended to a later date fixed by the state
superintendent.

B. The operating budget required by this section may include:

(1) estimates of the cost of insurancepolicies for periods up to five years if a lower rate may beobtained by purchasing insurance for the longer term; or

(2) estimates of the cost of contracts for the transportation of students for terms extending up to four years.

C. The operating budget required by this section shall include a proposed breakdown for charter schools in the school district, by individual charter school, of the membership projected for each charter school, the total program units generated at that charter school and approximate anticipated disbursements and expenditures at each charter school.

D. If a local school board <u>or school council</u> fails to submit a budget pursuant to this section, the department shall prepare the operating budget for the school district for the ensuing fiscal year. A local school board <u>or school</u> .136445.1 - 40 -

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<u>council</u> shall be considered as failing to submit a budget pursuant to this section if the budget submitted exceeds the total projected resources of the school district <u>or site-based</u> <u>school</u> or if the budget submitted does not comply with the law or with rules and procedures of the department."

Section 30. Section 22-10-3.3 NMSA 1978 (being Laws 1997, Chapter 238, Section 1, as amended) is amended to read: "22-10-3.3. BACKGROUND CHECKS.--

An applicant for initial certification shall be A. fingerprinted and shall provide two fingerprint cards or the equivalent electronic fingerprints to the department of education to obtain the applicant's federal bureau of Convictions of felonies or misdemeanors investigation record. contained in the federal bureau of investigation record shall be used in accordance with the Criminal Offender Employment Other information contained in the federal bureau of Act. investigation record, if supported by independent evidence, may form the basis for the denial, suspension or revocation of a certificate for good and just cause. Records and [any] related information shall be privileged and shall not be disclosed to a person not directly involved in the certification or employment decisions affecting the specific applicant. The applicant for initial certification shall pay for the cost of obtaining the federal bureau of investigation record.

B. Local school boards <u>and service centers</u> shall . 136445.1

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1 develop policies and procedures to require background checks on 2 an applicant who has been offered employment, a contractor or a 3 contractor's employee with unsupervised access to students at a 4 public school, including a charter school. An applicant for 5 employment who has been initially certified within twelve 6 months of applying for employment with a local school board,  $\underline{a}$ 7 service center or a charter school shall not be required to 8 submit to another background check if the department of 9 education has copies of his federal bureau of investigation 10 records on file. An applicant who has been offered employment, 11 a contractor or a contractor's employee with unsupervised 12 access to students at a public school, including a charter 13 school, shall provide two fingerprint cards or the equivalent 14 electronic fingerprints to the local school board or service 15 <u>center</u> to obtain his federal bureau of investigation record. 16 The applicant who has been offered employment, contractor or **ž**17 contractor's employee with unsupervised access to students at a **1**8 public school, including a charter school, may be required to pay for the cost of obtaining a background check. At the request of a local school board, service center or charter school, the department of education is authorized to release copies of federal bureau of investigation records that are on file with the department of education and that are not more than twelve months old. Convictions of felonies or 25 misdemeanors contained in the federal bureau of investigation . 136445. 1

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record shall be used in accordance with the Criminal Offender Employment Act; provided that other information contained in the federal bureau of investigation record, if supported by independent evidence, may form the basis for the employment decisions for good and just cause. Records and [any] related information shall be privileged and shall not be disclosed to a 6 7 person not directly involved in the employment decision 8 affecting the specific applicant who has been offered 9 employment, contractor or contractor's employee with 10 unsupervised access to students at a public school, including a 11 charter school.

С. The department of education shall implement the provisions of Subsection A of this section on or before July 1, 1998. "

Section 31. **TEMPORARY PROVISION--TRANSFER OF REGIONAL** EDUCATION COOPERATIVES' APPROPRIATIONS, PROPERTY AND AGREEMENTS--DISPOSITION OF REGIONAL CENTER COOPERATIVES' **PROPERTY. - -**

A. When the superintendent of public instruction converts a regional education cooperative to a regional service center, personnel, appropriations, money, records, furniture, equipment and other property of the regional education cooperative shall be transferred to the regional service center converted from the regional education cooperative. Contractual obligations of the regional education cooperative shall become . 136445. 1 - 43 -

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contractual obligations of the regional service center.

B. If the superintendent of public instruction creates a regional service center in a region that has a regional center cooperative, the school districts that participate in the regional center cooperative shall disband that regional center cooperative. The school districts shall provide for the disposition of money, records, furniture, equipment and other property either as provided in the joint powers agreement that created the regional center cooperative or by transferring the property to the state department of public education.

Section 32. TEMPORARY PROVISION--EDUCATION REGULATION REVIEW TASK FORCE CREATED.--The "education regulation review task force" is created. The task force shall function from the date of the appointment of its members until December 31, 2002.

Section 33. TEMPORARY PROVISION -- MEMBERSHIP--VACANCIES--COMPENSATION.--

A. The education regulation review task force shall be composed of twelve members appointed as follows:

(1) six members shall be principals and four members shall be teachers from New Mexico public schools. The New Mexico legislative council shall appoint five members, including three principals and two teachers, and the governor shall appoint five members, including three principals and two teachers; and

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(2) there shall be one member representing the state department of public education and one member representing school district superintendents, both of whom shall be appointed by the superintendent of public instruction.

A vacancy on the education regulation review B. task force shall be filled by appointment and in the same manner as the vacant seat was originally filled. All members of the task force shall be appointed by July 31, 2001 and shall represent the geographic and cultural diversity of the state.

С. The state department of public education shall staff the education regulation review task force.

D. Members of the education regulation review task force shall be paid pursuant to the Per Diem and Mileage Act and shall receive no other perquisite, compensation or allowance.

> TEMPORARY PROVISION -- POWERS AND DUTLES. --Section 34.

A. The education regulation review task force shall initially hold an organizational meeting to select a chairman and to develop a work plan. Thereafter, the task force shall meet as necessary to carry out its duties as provided in Subsection B of this section.

The education regulation review task force shall B. conduct a review of the rules and regulations governing primary and secondary education in New Mexico to identify those rules and regulations that unnecessarily burden administrators and . 136445. 1

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teachers at the school site and that prevent administrators and
 teachers at the school site from effectively performing their
 roles as instructional leaders and educators.

C. The education regulation review task force shall present its findings and recommendations no later than December 31, 2002 to the state board of education, the governor and the legislative education study committee for further action in eliminating the identified rules or regulations that are found to be unnecessary and burdensome.

Section 35. APPROPRIATION. -- Twenty thousand dollars (\$20,000) is appropriated from the general fund to the state department of public education for expenditure in fiscal year 2002 to provide per diem and mileage for the members of the education regulation review task force. Any unexpended or unencumbered balance remaining at the end of the fiscal year 2002 shall revert to the general fund.

Section 36. DELAYED REPEAL. -- Sections 22-2B-1 through 22-2B-6 NMSA 1978 (being Laws 1993, Chapter 232, Sections 1 through 6) are repealed effective July 1, 2003.

Section 37. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 2001.

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