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SENATE BILL 213

45TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2001

INTRODUCED BY

Carlos R. Cisneros

AN ACT

RELATING TO TAXATION; PROVIDING INCOME TAX RELIEF BY ADDING ZERO BRACKETS, ADJUSTING OTHER BRACKET AMOUNTS AND REDUCING THE TOP MARGINAL RATE; INCREASING THE LOW-INCOME COMPREHENSIVE TAX REBATE; CHANGING CERTAIN FILING REQUIREMENTS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 7-2-2 NMSA 1978 (being Laws 1986, Chapter 20, Section 26, as amended) is amended to read:

- "7-2-2. DEFINITIONS. -- For the purpose of the Income Tax Act and unless the context requires otherwise:
- A. "adjusted gross income" means adjusted gross income as defined in Section 62 of the Internal Revenue Code, as that section may be amended or renumbered;
 - B. "base income":
- (1) means, for estates and trusts, that part . 135315.1

of the estate's or trust's income defined as taxable income and upon which the federal income tax is calculated in the Internal Revenue Code for income tax purposes plus, for taxable years beginning on or after January 1, 1991, the amount of the net operating loss deduction allowed by Section 172(a) of the Internal Revenue Code, as that section may be amended or renumbered, and taken by the taxpayer for that year;

- (2) means, for taxpayers other than estates or trusts, that part of the taxpayer's income defined as adjusted gross income plus, for taxable years beginning on or after January 1, 1991, the amount of the net operating loss deduction allowed by Section 172(a) of the Internal Revenue Code, as that section may be amended or renumbered, and taken by the taxpayer for that year; and
- (3) includes, for all taxpayers, any other income of the taxpayer not included in adjusted gross income but upon which a federal tax is calculated pursuant to the Internal Revenue Code for income tax purposes, except amounts for which a calculation of tax is made pursuant to Section 55 of the Internal Revenue Code, as that section may be amended or renumbered; "base income" also includes interest received on a state or local bond;
- C. "compensation" means wages, salaries, commissions and any other form of remuneration paid to . 135315.1

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employees for personal services;

- "department" means the taxation and revenue department, the secretary of taxation and revenue or any employee of the department exercising authority lawfully delegated to that employee by the secretary;
- Ε. "fiduciary" means a guardian, trustee, executor, administrator, committee, conservator, receiver, individual or corporation acting in any fiduciary capacity;
- F. "filing status" means "married filing joint returns", "married filing separate returns", "head of household", "surviving spouse" and "single", as those terms are generally defined for federal tax purposes;
- G. "fiscal year" means any accounting period of twelve months ending on the last day of any month other than December:
- "head of household" means "head of household" H. as generally defined for federal income tax purposes;
- "individual" means a natural person, an estate, a trust or a fiduciary acting for a natural person, trust or estate;
- "Internal Revenue Code" means the United States J. Internal Revenue Code of 1986, as amended;
- "lump-sum amount" means an amount that, for the K. purpose of determining liability for federal income tax, was not included in adjusted gross income but upon which the five-

1	(15) income from an interest in an estate or
2	trust;
3	(16) social security benefits;
4	(17) unemployment compensation benefits;
5	(18) workers' compensation benefits;
6	(19) public assistance and welfare benefits;
7	(20) cost-of-living allowances; and
8	(21) gifts;
9	M "modified gross income" does not include:
10	(1) payments for hospital, dental, medical or
11	drug expenses whether made to or on behalf of the taxpayer;
12	(2) the value of room and board provided by
13	federal, state or local governments or by private individuals
14	or agencies based upon financial need and not as a form of
15	compensation;
16	(3) payments made pursuant to a federal,
17	state or local government program directly or indirectly to a
18	third party on behalf of the taxpayer when identified to a
19	particular use or invoice by the payer; or
20	(4) payments made pursuant to Sections
21	7-2-14, [7-2-14.1] 7-2-18, 7-2-18.1 and 7-3-9 NMSA 1978;
22	N. "net income" means, for estates and trusts,
23	base income adjusted to exclude amounts that the state is
24	prohibited from taxing because of the laws or constitution of
25	this state or the United States and means, for taxpayers other
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than estates or trusts, base income adjusted to exclude:

- **(1)** an amount equal to the standard deduction allowed the taxpayer for the taxpayer's taxable year by Section 63 of the Internal Revenue Code, as that section may be amended or renumbered:
- an amount equal to the itemized **(2)** deductions, as defined in Section 63 of the Internal Revenue Code, as that section may be amended or renumbered, allowed the taxpayer for the taxpayer's taxable year less the amount excluded pursuant to Paragraph (1) of this subsection;
- (3) an amount equal to the product of the exemption amount allowed for the taxpayer's taxable year by Section 151 of the Internal Revenue Code, as that section may be amended or renumbered, multiplied by the number of personal exemptions allowed for federal income tax purposes;
- income from obligations of the United **(4)** States of America less expenses incurred to earn that income;
- other amounts that the state is **(5)** prohibited from taxing because of the laws or constitution of this state or the United States:
- for taxable years that began prior to January 1, 1991, an amount equal to the sum of:
- net operating loss carryback deductions to that year from taxable years beginning prior to January 1, 1991 claimed and allowed, as provided by the . 135315. 1

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Internal Revenue Code; and

- (b) net operating loss carryover deductions to that year claimed and allowed; and
- **(7)** for taxable years beginning on or after January 1, 1991, an amount equal to the sum of any net operating loss carryover deductions to that year claimed and allowed, provided that the amount of any net operating loss carryover from a taxable year beginning on or after January 1, 1991 may be excluded only as follows:
- in the case of a timely filed (a) return, in the taxable year immediately following the taxable year for which the return is filed; or
- in the case of amended returns or (b) original returns not timely filed, in the first taxable year beginning after the date on which the return or amended return establishing the net operating loss is filed; and
- (c) in either case, if the net operating loss carryover exceeds the amount of net income exclusive of the net operating loss carryover for the taxable year to which the exclusion first applies, in the next four succeeding taxable years in turn until the net operating loss carryover is exhausted; in no event shall a net operating loss carryover be excluded in any taxable year after the fourth taxable year beginning after the taxable year to which the exclusion first applies;

- 0. "net operating loss" means any net operating loss, as defined by Section 172(c) of the Internal Revenue Code, as that section may be amended or renumbered, for a taxable year as further increased by the income, if any, from obligations of the United States for that year less related expenses;
- P. "net operating loss carryover" means the amount, or any portion of the amount, of a net operating loss for any taxable year that, pursuant to Paragraph (6) or (7) of Subsection N of this section, may be excluded from base income:
- Q. "nonresident" means every individual not a resident of this state;
- R. "person" means any individual, estate, trust, receiver, cooperative association, club, corporation, company, firm, partnership, limited liability company, joint venture, syndicate or other association; "person" also means, to the extent permitted by law, any federal, state or other governmental unit or subdivision or agency, department or instrumentality thereof;
- S. "resident" means an individual who is domiciled in this state during any part of the taxable year; but any individual who, on or before the last day of the taxable year, changed his place of abode to a place without this state with the bona fide intention of continuing actually to abide

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permanently without this state is not a resident for the purposes of the Income Tax Act;

- T. "secretary" means the secretary of taxation and revenue or the secretary's delegate;
- U. "state" means any state of the United States, the District of Columbia, the commonwealth of Puerto Rico, any territory or possession of the United States or any political subdivision of a foreign country;
- V. "state or local bond" means a bond issued by a state other than New Mexico or by a local government other than one of New Mexico's political subdivisions, the interest from which is excluded from income for federal income tax purposes under Section 103 of the Internal Revenue Code, as that section may be amended or renumbered;
- W. "surviving spouse" means "surviving spouse" as generally defined for federal income tax purposes;
- X. "taxable income" means net income less any lump-sum amount;
- Y. "taxable year" means the calendar year or fiscal year upon the basis of which the net income is computed under the Income Tax Act and includes, in the case of the return made for a fractional part of a year under the provisions of the Income Tax Act, the period for which the return is made; [and]
- Z. "taxpayer" means any individual subject to the . 135315.1 $\,$

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4	for a filing status, for which brack	et the amount of tax due						
5	<u>is zero</u> . "							
6	Section 2. Section 7-2-7 NMSA	1978 (being Laws 1994,						
7	Chapter 5, Section 20, as amended) i	s amended to read:						
8	"7-2-7. INDIVIDUAL INCOME TAX RATESThe tax imposed by							
9	Section 7-2-3 NMSA 1978 shall be at the following rates for							
10	any taxable year beginning on or after January 1, [1998] <u>2001</u>							
11	A. For married individuals	filing separate returns:						
12	If the taxable income is:	The tax shall be:						
13	[Not over \$4,000	1.7% of taxable income						
14	Over \$ 4,000 but not over \$ 8,000	\$ 68.00 plus 3.2% of						
15		excess over \$ 4,000						
16	Over \$ 8,000 but not over \$ 12,000	\$ 196 plus 4.7% of						
17		excess over \$ 8,000						
18	Over \$ 12,000 but not over \$ 20,000	\$ 384 plus 6.0% of						
19		excess over \$ 12,000						
20	Over \$ 20,000 but not over \$ 32,000	\$ 864 plus 7.1% of						
21		excess over \$ 20,000						
22	Over \$ 32,000 but not over \$ 50,000	\$ 1,716 plus 7.9% of						
23		excess over \$ 32,000						
24	0ver \$ 50,000	\$ 3, 138 plus 8.2% of						
25		excess over \$ 50,000]						

tax imposed by the Income Tax Act; and

"zero bracket amount" means the maximum amount

tax imposed by

1, [1998] <u>2001</u>:

of taxable income in the first bracket of the tax rate table

<u>Not over \$1,600</u>	<u>\$ 0</u>
<u>0ver \$ 1,600 but not over \$ 4,000</u>	1.7% of excess over
	<u>\$1,600</u>
<u>0ver \$ 4,000 but not over \$ 8,000</u>	\$ 40.80 plus 3.2% of
	excess over \$4,000
<u>Over \$ 8,000 but not over \$ 12,000</u>	\$ 168.80 plus 4.7% of
	excess over \$8,000
<u>0ver \$ 12,000 but not over \$ 20,000</u>	\$ 356.80 plus 6.0% of
	excess over \$12,000
<u>0ver \$ 20,000 but not over \$ 40,000</u>	\$ 836.80 plus 7.1% of
	excess over \$20,000
<u>0ver \$ 40,000</u>	\$2, 256. 80 plus 7. 9% of
	excess over \$40,000.
B. For surviving spouses a	
B. For surviving spouses an filing joint returns:	
	nd married individuals
filing joint returns:	nd married individuals
filing joint returns: If the taxable income is:	nd married individuals The tax shall be: 1.7% of taxable income
filing joint returns: If the taxable income is: [Not over \$8,000	nd married individuals The tax shall be: 1.7% of taxable income
filing joint returns: If the taxable income is: [Not over \$8,000	The tax shall be: 1.7% of taxable income \$ 136 plus 3.2% of excess over \$ 8,000
filing joint returns: If the taxable income is: [Not over \$8,000 Over \$ 8,000 but not over \$ 16,000	The tax shall be: 1.7% of taxable income \$ 136 plus 3.2% of excess over \$ 8,000
filing joint returns: If the taxable income is: [Not over \$8,000 Over \$ 8,000 but not over \$ 16,000	The tax shall be: 1.7% of taxable income \$ 136 plus 3.2% of excess over \$ 8,000 \$ 392 plus 4.7% of excess over \$ 16,000
filing joint returns: If the taxable income is: [Not over \$8,000 Over \$ 8,000 but not over \$ 16,000 Over \$ 16,000 but not over \$ 24,000	The tax shall be: 1.7% of taxable income \$ 136 plus 3.2% of excess over \$ 8,000 \$ 392 plus 4.7% of excess over \$ 16,000
filing joint returns: If the taxable income is: [Not over \$8,000 Over \$ 8,000 but not over \$ 16,000 Over \$ 16,000 but not over \$ 24,000	The tax shall be: 1.7% of taxable income \$ 136 plus 3.2% of excess over \$ 8,000 \$ 392 plus 4.7% of excess over \$ 16,000 \$ 768 plus 6.0% of excess over \$ 24,000
filing joint returns: If the taxable income is: [Not over \$8,000 Over \$ 8,000 but not over \$ 16,000 Over \$ 16,000 but not over \$ 24,000 Over \$ 24,000 but not over \$ 40,000	The tax shall be: 1.7% of taxable income \$ 136 plus 3.2% of excess over \$ 8,000 \$ 392 plus 4.7% of excess over \$ 16,000 \$ 768 plus 6.0% of excess over \$ 24,000

Over \$ 64,000 but not over \$100,000	\$ 3, 432 plus 7. 9% of
	excess over \$ 64,000
0ver \$100, 000	\$ 6, 276 plus 8. 2% of
	excess over \$100,000]
<u>Not over \$3,200</u>	<u>\$ 0</u>
<u>Over \$ 3,200 but not over \$ 8,000</u>	1.7% of excess over
	<u>\$3, 200</u>
<u>Over \$ 8,000 but not over \$ 16,000</u>	\$ 81.60 plus 3.2% of
	excess over \$8,000
<u>Over \$ 16,000 but not over \$ 24,000</u>	\$ 337.60 plus 4.7% of
	excess over \$16,000
<u>Over \$ 24,000 but not over \$ 40,000</u>	\$ 713.60 plus 6.0% of
	excess over \$24,000
<u>0ver \$ 40,000 but not over \$ 80,000</u>	\$ 1,673.60 plus 7.1% of
	excess over \$40,000
<u>0ver \$ 80,000</u>	§ 4, 513. 60 plus 7. 9% of
	excess over \$80,000.
C. For single individuals a	and for estates and
trusts:	
If the taxable income is:	The tax shall be:
[Not over \$3, 200	1.7% of taxable income
0ver \$ 3,200 but not over \$ 11,000	\$ 93.50 plus 3.2% of
	excess over \$ 5,500
Over \$ 11,000 but not over \$ 16,000	\$ 269.50 plus 4.7% of
	excess over \$ 11,000

Over \$ 16,000 but not over \$ 26,000	\$ 504.50 plus 6.0% of
	excess over \$ 16,000
Over \$ 26,000 but not over \$ 42,000	\$1, 104. 50 plus 7. 1% of
	excess over \$ 26,000
Over \$ 42,000 but not over \$ 65,000	\$2, 240. 50 plus 7. 9% of
	excess over \$ 42,000
0ver \$ 65, 000	\$4, 057. 50 plus 8. 2% of
	excess over \$ 65,000]
<u>Not over \$1,600</u>	<u>\$ 0</u>
<u>Over \$ 1,600 but not over \$ 5,500</u>	1.7% of excess over
	<u>\$1, 600</u>
<u>Over \$ 5,500 but not over \$ 11,000</u>	\$ 66.30 plus 3.2% of
	<u>excess over \$5,500</u>
<u>Over \$ 11,000 but not over \$ 16,000</u>	\$ 242.30 plus 4.7% of
	<u>excess over \$11,000</u>
<u>0ver \$ 16,000 but not over \$ 26,000</u>	\$ 477.30 plus 6.0% of
	excess over \$16,000
<u>0ver \$ 26,000 but not over \$ 52,000</u>	\$1,077.30 plus 7.1% of
	excess over \$26,000
<u>0ver \$ 52,000</u>	\$2, 923. 30 plus 7. 9% of
	excess over \$52,000.
D. For heads of household f	iling returns:
If the taxable income is:	The tax shall be:
[Not over \$7,000	1.7% of taxable income
0ver \$ 7,000 but not over \$ 14,000	\$ 119 plus 3.2% of
. 135315. 1	

	excess over \$ 7,000
0ver \$ 14,000 but not over \$ 20,000	\$ 343 plus 4.7% of
	excess over \$ 14,000
Over \$ 20,000 but not over \$ 33,000	\$ 625 plus 6.0% of
	excess over \$ 20,000
Over \$ 33,000 but not over \$ 53,000	\$1, 405 plus 7. 1% of
	excess over \$ 33,000
Over \$ 53,000 but not over \$ 83,000	\$2,825 plus 7.9% of
	excess over \$ 53,000
0ver \$83, 000	\$5, 195 plus 8. 2% of
	excess over \$ 83,000]
<u>Not over \$2,400</u>	<u>\$ 0</u>
<u>0ver \$ 2,400 but not over \$ 7,000</u>	1.7% of excess over
	<u>\$2, 400</u>
<u>0ver \$ 7,000 but not over \$ 14,000</u>	\$ 78.20 plus 3.2% of
	excess over \$7,000
<u>0ver \$ 14,000 but not over \$ 20,000</u>	\$ 302.20 plus 4.7% of
	excess over \$14,000
<u>Over \$ 20,000 but not over \$ 33,000</u>	\$ 584.20 plus 6.0% of
	excess over \$20,000
<u>Over \$ 33,000 but not over \$ 65,000</u>	\$1, 364. 20 plus 7. 1% of
	excess over \$33,000
<u>0ver \$ 65,000</u>	\$3, 636. 20 plus 7. 9% of
	excess over \$65,000.
E. The tax on the sum of a	ny lump-sum amounts

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included in net income is an amount equal to five multiplied by the difference between:

- (1) the amount of tax due on the taxpayer's taxable income; and
- (2) the amount of tax that would be due on an amount equal to the taxpayer's taxable income and twenty percent of the taxpayer's lump-sum amounts included in net income."

Section 3. Section 7-2-12 NMSA 1978 (being Laws 1965, Chapter 202, Section 10, as amended) is amended to read:

"7-2-12. TAXPAYER RETURNS--PAYMENT OF TAX. --

A. Every resident of this state and every individual deriving income from any business transaction, property or employment within this state and not exempt from tax under the Income Tax Act [who] shall file a complete tax return with the department in form and content as prescribed by the secretary if the individual:

(1) is required by the laws of the United

States to file a federal income tax return [shall file a

complete tax return with the department in form and content

as prescribed by the secretary] or files a federal income tax

return; and

- (2) the taxpayer's taxable income exceeds
 the zero bracket amount for the taxpayer's filing status.
- B. Unless otherwise required under the Income Tax
 . 135315.1

Act or prescription of the secretary, in completing a return for a taxable year, the taxpayer shall declare the same filing status and number of personal exemptions as the taxpayer declared for federal income tax purposes for that same taxable year or, if the taxpayer was not required to file a federal income tax return for the taxable year, the filing status and number of personal exemptions that would have been required or allowed for that taxpayer by the Internal Revenue Code and regulations thereunder for the taxable year.

<u>C.</u> The return required and the tax imposed on individuals under the Income Tax Act are due and payment is required on or before the fifteenth day of the fourth month following the end of the taxable year."

Section 4. Section 7-2-14 NMSA 1978 (being Laws 1972, Chapter 20, Section 2, as amended) is amended to read:

"7-2-14. LOW-INCOME COMPREHENSIVE TAX REBATE. --

A. Except as otherwise provided in Subsection B of this section, any resident who files an individual New Mexico income tax return and who is not a dependent of another individual may claim a tax rebate for a portion of state and local taxes to which the resident has been subject during the taxable year for which the return is filed. The tax rebate may be claimed even though the resident has no income taxable under the Income Tax Act. A husband and wife

who file separate returns for a taxable year in which they could have filed a joint return may each claim only one-half of the tax rebate that would have been allowed on a joint return.

- B. No claim for the tax rebate provided in this section shall be filed by a resident who was an immate of a public institution for more than six months during the taxable year for which the tax rebate could be claimed or who was not physically present in New Mexico for at least six months during the taxable year for which the tax rebate could be claimed.
- C. For the purposes of this section, the total number of exemptions for which a tax rebate may be claimed or allowed is determined by adding the number of federal exemptions allowable for federal income tax purposes for each individual included in the return who is domiciled in New Mexico plus two additional exemptions for each individual domiciled in New Mexico included in the return who is sixty-five years of age or older plus one additional exemption for each individual domiciled in New Mexico included in the return who, for federal income tax purposes, is blind plus one exemption for each minor child or stepchild of the resident who would be a dependent for federal income tax purposes if the public assistance contributing to the support of the child or stepchild was considered to have been

contributed by the resident.

	But Not						6 or
0ver	0ver	1	2	3	4	5	More
[\$0-	\$ 500	\$ 120	\$ 160 \$	200	\$ 240	\$ 280	\$ 320
500	1, 000	135	195	250	310	350	415
-1, 000	1, 500	135	195	250	310	350	435
-1, 500	2, 000	135	195	250	310	350	450
-2, 000	2, 500	135	195	250	310	350	450
-2, 500	3, 000	135	195	250	310	350	450
-3, 000	3, 500	135	195	250	310	350	450
-3, 500	4, 000	135	195	250	310	355	450
-4, 000	4, 500	135	195	250	310	355	450
-4, 500	5, 000	125	190	240	305	355	450
-5, 000	5, 500	115	175	230	295	355	430
-5, 500	6, 000	105	155	210	260	315	410
-6, 000	7, 000	90	130	170	220	275	370
-7, 000	8, 000	80	115	145	180	225	295
-8, 000	9, 000	70	105	135	170	195	240
-9, 000	10, 000	65 -	95	115	145	175	205
10, 000	11, 000	60	80	100	130	155	185
11, 000	12, 000	55 -	70	-90	110	135	160

1	12, 000	13, 000	50	65	85	100	115	140
2	13, 000	14, 000	50	65	85	100	115	140
3	14, 000	15, 000	45	60	75	90	105	- 120
4	15, 000	16, 000	40	55	70	85	95	110
5	16, 000	17, 000	35	50	65	80	85	105
6	17, 000	18, 000	30	45	60	70	80	95
7	18, 000	19, 000	25	35	50	60	70	80
8	19, 000	20, 000	20	30	40	50	60	65
9	20, 000	21, 000	15	25	30	40	50	55
10	21, 000	22, 000	10	20	25	35	40	45]
11	<u>\$</u> 0	\$500	\$144	\$192	\$240	\$288	\$336	\$384
12	500	1, 000	162	234	300	372	420	498
13	1, 000	1, 500	162	234	300	372	420	<u>522</u>
14	1, 500	2, 000	162	234	300	372	420	<u>540</u>
15	2, 000	2, 500	162	234	300	372	420	<u>540</u>
16	2, 500	3, 000	162	234	300	372	420	<u>540</u>
17	3, 000	3, 500	162	234	300	372	420	<u>540</u>
18	3, 500	4, 000	162	234	300	372	426	<u>540</u>
19	4, 000	4, 500	162	234	300	372	426	<u>540</u>
20	4, 500	5, 000	150	228	288	366	426	<u>540</u>
21	5, 000	5, 500	138	210	276	354	426	516
22	5, 500	6, 000	126	186	252	312	378	492
23	6, 000	7, 000	108	156	204	264	330	444
24	7, 000	8, 000	96	138	174	216	270	354
25	8, 000	9, 000	84	126	162	204	234	288

l	9,000	10, 000	78	114	138	174	210	246
	10, 000	11, 000	72	96	120	156	186	222
	11, 000	12, 000	66	84	108	132	162	192
	12, 000	13, 000	60	78	102	120	138	168
	13, 000	14, 000	60	78	102	120	138	168
	14, 000	15, 000	54	72	90	108	126	144
	15, 000	16, 000	48	66	84	102	114	132
	16, 000	17, 000	42	60	78	96	102	126
	17, 000	18, 000	36	54	72	84	96	114
	18, 000	19, 000	30	42	60	72	84	96
	19, 000	20, 000	24	36	48	60	72	78
	20, 000	21, 000	18	30	36	48	60	66
	21, 000	22, 000	12	24	30	42	48	<u>54</u> .
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E. If a taxpayer's modified gross income is zero, the taxpayer may claim a credit in the amount shown in the first row of the table appropriate for the taxpayer's number of exemptions.

- F. The tax rebates provided for in this section may be deducted from the taxpayer's New Mexico income tax liability for the taxable year. If the tax rebates exceed the taxpayer's income tax liability, the excess shall be refunded to the taxpayer.
- G. For purposes of this section, "dependent" means "dependent" as defined by Section 152 of the Internal Revenue Code of 1986, as that section may be amended or

renumbered, but also includes any minor child or stepchild of the resident who would be a dependent for federal income tax purposes if the public assistance contributing to the support of the child or stepchild was considered to have been contributed by the resident."

Section 5. APPLICABILITY.--The provisions of this act apply to taxable years beginning on or after January 1, 2001.

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