SENATE BILL 627

47TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2005

INTRODUCED BY

Michael S. Sanchez

AN ACT

RELATING TO ELECTRIC POWER; ENACTING THE NEW MEXICO RENEWABLE
ENERGY TRANSMISSION AND STORAGE AUTHORITY ACT; CREATING THE NEW
MEXICO RENEWABLE ENERGY TRANSMISSION AND STORAGE AUTHORITY;
PROVIDING, UNDER CERTAIN CIRCUMSTANCES, FOR THE PLANNING,
ACQUISITION, MAINTENANCE AND OPERATION OF CERTAIN ELECTRIC
TRANSMISSION FACILITIES BY THE AUTHORITY; PROVIDING A GROSS
RECEIPTS TAX DEDUCTION FOR CERTAIN RECEIPTS RELATING TO
ELECTRIC TRANSMISSION PROJECTS; PROVIDING FOR THE ISSUANCE OF
RENEWABLE ENERGY TRANSMISSION BONDS; MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. [NEW MATERIAL] SHORT TITLE. -- Sections 1 through 15 of this act may be cited as the "New Mexico Renewable Energy Transmission and Storage Authority Act".

Section 2. [NEW MATERIAL] LEGISLATIVE FINDINGS AND . 152542. 4GR

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PURPOSES. - -

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A. The legislature finds that:

- (1) there are extensive reserves of renewable energy in New Mexico and additional facilities are needed to develop and market the reserves;
- (2) timely development of New Mexico renewable energy sources will stabilize and increase revenue to the state:
- (3) new electric transmission infrastructure and storage will increase development of New Mexico renewable energy sources and improve the reliability of the transmission grid;
- (4) it is in the public interest to promote the economic welfare of the state and its residents by increasing employment, stimulating economic activity, augmenting sources of tax revenue, fostering economic stability and improving the balance of the state's economy; and
- (5) it is in the public interest to develop

 New Mexico's vast sources of clean, renewable energy for instate consumption and for exportation to other markets desirous
 of clean renewable energy.
- B. The purposes of the New Mexico Renewable Energy Transmission and Storage Authority Act are to:
- (1) diversify and expand the New Mexico economy through improvements in the electric transmission . 152542. 4GR

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infrastructure and the development of storage technologies;

- (2) facilitate the transmission and use of New Mexico renewable energy by planning, acquiring, maintaining and operating electric transmission facilities, storage and related supporting infrastructure and interests therein; and
- (3) provide for the creation of the New Mexico renewable energy transmission and storage authority to facilitate the acquisition of existing and new electric transmission and storage facilities.
- Section 3. [NEW MATERIAL] DEFINITIONS.--As used in the New Mexico Renewable Energy Transmission and Storage Authority Act:
- A. "acquire" means to obtain eligible facilities by lease, construction, reconstruction or purchase;
- B. "authority" means the New Mexico renewable energy transmission and storage authority;
- C. "bonds" means renewable energy transmission bonds and includes notes, warrants, bonds, temporary bonds and anticipation notes issued by the authority;
- D. "eligible facilities" means facilities to be acquired by the authority, in which, within one year after beginning operation, at least thirty percent of the electric energy transmitted and stored will, as estimated by the authority, originate from renewable energy sources;
- $\hbox{ E. "facilities" means electric transmission and } \\ .\ 152542.\ 4\mbox{GR}$

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interconnected electricity storage facilities and all related structures, properties and supporting infrastructure, including any interests therein;

- F. "project" means an undertaking by the authority to plan, acquire, maintain and operate eligible facilities located in part or in whole within the state of New Mexico;
- G. "public utility" means a public electric utility regulated by the public regulation commission pursuant to the Public Utility Act and municipal utilities exempt from public regulation commission regulation pursuant to Section 62-6-4 NMSA 1978 that own or operate facilities;
 - H. "renewable energy" means electric energy:
- (1) generated by use of low- or zero-emissions generation technology with substantial long-term production potential; and
- (2) generated by use of renewable energy resources that may include:
- (a) solar, wind, hydropower and geothermal resources;
- (b) fuel cells that are not fossil fueled; and
- (c) biomass resources, such as agriculture or animal waste, small diameter timber, salt cedar and other phreatophyte or woody vegetation removed from river basins or watersheds in New Mexico, landfill gas and

anaerobically digested waste biomass; but

- (3) does not include electric energy generated by use of fossil fuel or nuclear energy; and
- I. "storage" means energy storage technologies that convert, store and return electricity to help alleviate disparities between electricity supply and demand.
- Section 4. [NEW MATERIAL] NEW MEXICO RENEWABLE ENERGY
 TRANSMISSION AND STORAGE AUTHORITY CREATED--ORGANIZATION. --
- A. There is created the "New Mexico renewable energy transmission and storage authority", a public body politic and corporate, separate and apart from the state, constituting a governmental instrumentality for the performance of essential public functions.
- B. The authority shall be composed of five members appointed by the governor with the advice and consent of the senate; provided that no more than three members shall be of the same political party. The members of the initial authority shall be appointed for staggered terms, two members for terms of one year each and the other members for terms of two, three and four years, respectively, as designated at the time of appointment. Thereafter, all members shall be appointed for four-year terms. A majority of persons appointed and serving as members shall have:
- (1) special knowledge of the public utility industry, as evidenced by college degrees or by experience, at .152542.4GR

and

least	fi ve	years	of	whi ch	must	be	wi th	the	public u	tility	
i ndust	try;										
			(2)	know	l edge	of	rene	wabl e	energy	devel op	ment;

- (3) a displayed ability to protect the public interest.
- C. In addition to the appointed members, the secretary of energy, minerals and natural resources shall serve as an ex-officio nonvoting member of the authority.
- D. The governor shall designate an appointed member of the authority to serve as chair, and the authority may elect annually such other officers as it deems necessary.
- E. Meetings of the authority shall be held at the call of the chair or whenever three members shall so request in writing. A majority of members then serving constitutes a quorum for the transaction of any business. The affirmative vote of at least a majority of a quorum present shall be necessary for any action to be taken by the authority. No vacancy in the membership of the authority shall impair the right of a quorum to exercise all rights and perform all duties of the authority.
- F. The authority is not created or organized and its operations shall not be conducted for the purpose of making a profit, but it is expected to recover the costs of operating the authority. No part of the revenues or assets of the .152542.4GR

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authority shall benefit or be distributable to its members, officers or other private persons. The members of the authority shall receive no compensation for their services but shall be reimbursed for actual and necessary expenses at the same rate and on the same basis as provided for public officers in the Per Diem and Mileage Act.

- G. The authority shall not be subject to the supervision or control of any other board, bureau, department or agency of the state except as specifically provided in the New Mexico Renewable Energy Transmission and Storage Authority Act. No use of the terms "state agency" or "instrumentality" in any other law of the state shall be deemed to refer to the authority unless the authority is specifically referred to in the law.
- H. The authority is a governmental instrumentality for purposes of the Tort Claims Act.
 - Section 5. [NEW MATERIAL] AUTHORITY--DUTIES AND POWERS.--
 - A. The authority shall:
- (1) do any and all things necessary or proper to accomplish the purposes of the New Mexico Renewable Energy Transmission and Storage Authority Act;
- (2) hire an executive director and such other employees or other agents as it deems necessary for the performance of its powers and duties, including consultants, financial advisors and legal advisors, and prescribe the powers . 152542.4GR

and duties and fix the compensation of the employees and agents. The executive director of the authority shall direct the affairs and business of the authority, subject to the policies, control and direction of the authority; and

(3) maintain such records and accounts of revenues and expenditures as required by the state auditor.

The state auditor or the state auditor's designee shall conduct an annual financial and legal compliance audit of the accounts of the authority and file copies with the governor and the legislature.

B. The authority may:

- (1) make and execute agreements, contracts and other instruments necessary or convenient in the exercise of its powers and functions with any person or governmental agency;
- (2) enter into contractual agreements with respect to one or more projects upon the terms and conditions the authority considers advisable;
- (3) utilize the services of executive departments of the state upon mutually agreeable terms and conditions:
- (4) enter into partnerships with public or private entities;
- (5) establish corridors for the transmission of electricity within the state and investigate, plan,

prioritize and negotiate with entities within and outside the state;

- (6) pursuant to Subsection C of this section, plan, acquire, maintain and operate eligible facilities necessary or useful for the accomplishment of the purposes of the New Mexico Renewable Energy Transmission and Storage Authority Act;
- (7) pursuant to the provisions of the Eminent Domain Code, exercise the power of eminent domain for acquiring property or rights of way for public use if needed for projects;
- (8) receive by gift, grant, donation or otherwise, any sum of money, aid or assistance from the United States, the state of New Mexico, any other state, any political subdivision or any other public or private entity;
- (9) for any project, provide information and training to employees of the project regarding any unique hazards that may be posed by the project, as well as training in safety work practices and emergency procedures;
- (10) issue bonds pursuant to the New Mexico Renewable Energy Transmission and Storage Authority Act as necessary to undertake a project;
- (11) enter into contracts necessary for the planning, acquisition, maintenance or operation of eligible facilities;

(12) enter into contracts for the lease and
operation by the authority of eligible facilities owned by a
public utility or other private person;
(13) enter into contracts for leasing eligi

- (13) enter into contracts for leasing eligible facilities owned by the authority, provided that any revenue derived pursuant to the lease shall be deposited in the renewable energy transmission bonding fund;
- (14) set rates for public utilities and other persons using eligible facilities owned by the authority, provided that any revenue derived from rates paid to the authority shall be deposited in the renewable energy transmission bonding fund; and
- (15) adopt such reasonable administrative, regulatory and procedural rules as may be necessary or appropriate to carry out its powers and duties.
- C. Except as provided in this subsection, the authority shall not enter into any project if public utilities or other private persons are performing the acts, are constructing or have constructed the facilities, or are providing the services contemplated by the authority, and are willing to finance and own new infrastructure to meet an identified need and market. Before entering into a project, the following procedures shall be implemented:
- (1) the authority shall provide to each public utility and publish one time in a newspaper of general

circulation in New Mexico and one time in a newspaper in the area where the eligible facilities are contemplated and on a publicly accessible web page maintained by the authority, an initial notice describing the project that the authority is contemplating, including a detailed description of the existing or anticipated renewable energy sources that justify the determination by the authority that the project facilities are eligible facilities. The description shall contain, at a minimum, the names of all persons that already are or will develop the renewable energy sources, all persons that will own the renewable energy sources and the peak output capacity, source type, location and anticipated connection date of the renewable energy sources;

affected by the proposed project shall have thirty days from the date of the last publication of the initial notice to challenge, in writing, the determination by the authority that the facilities are eligible facilities. If a challenge is received by the authority within the thirty days, the authority shall hold a public hearing after a minimum of two weeks notice in the same newspapers and web page in which the initial notice was given. Following the public hearing, the authority shall make a final determination of eligibility and give notice of the determination pursuant to Section 39-3-1.1 NMSA 1978. Any person or governmental entity participating in the hearing may

appeal the final determination by filing a notice of appeal with the district court pursuant to Section 39-3-1.1 NMSA 1978;

- (3) public utilities and other private persons willing and able to finance, acquire and operate the eligible facilities described in the notice shall have thirty days from the date of the final notice to notify the authority of intention and ability to finance, acquire and operate the eligible facilities described in the notice; and
- (4) in the absence of notification by a public utility or other private person, or if a person, having given notice of intention to finance and construct the eligible facilities contemplated by the authority, fails to make a good faith effort to commence the same within twelve months from the date of notification by the authority of its intention, the authority may proceed to plan, acquire and operate the eligible facilities originally contemplated.
- D. In soliciting and entering into contracts for the transmission or storage of electricity, the authority and any person leasing or operating eligible facilities acquired by the authority shall, if practical, give priority to those contracts that will transmit or store electricity to be sold and consumed in New Mexico.
- E. The authority and any eligible facilities acquired by the authority shall not be subject to the supervision, regulation, control or jurisdiction of the public . 152542.4GR

regulation commission; provided that nothing in this subsection shall be interpreted to allow a public utility to include the cost of using eligible facilities in its rate base without the approval of the public regulation commission.

Section 6. [NEW MATERIAL] RENEWABLE ENERGY TRANSMISSION
BONDS--APPROPRIATION OF PROCEEDS. --

A. The authority is authorized to issue and sell revenue bonds, known as "renewable energy transmission bonds", payable solely from the renewable energy transmission bonding fund, in compliance with the New Mexico Renewable Energy Transmission and Storage Authority Act, for the purpose of entering into a project when the authority determines that the project is needed.

B. The net proceeds from the bonds are appropriated to the authority for the purpose of planning and acquiring eligible facilities.

Section 7. [NEW MATERIAL] RENEWABLE ENERGY TRANSMISSION
BONDING FUND CREATED--MONEY IN THE FUND PLEDGED. --

A. The "renewable energy transmission bonding fund" is created in the state treasury. The fund shall consist of revenues received by the authority from operating or leasing eligible facilities. Earnings of the fund shall be credited to the fund. Balances in the fund at the end of any fiscal year shall remain in the fund, except as provided in this section.

B. Money in the renewable energy transmission . 152542. 4GR $\,$

bonding fund is pledged for the payment of principal and interest on all bonds issued pursuant to the New Mexico Renewable Energy Transmission and Storage Authority Act. Money in the fund is appropriated to the authority for the purpose of paying debt service, including redemption premiums, on the bonds and the expenses incurred in the issuance, payment and administration of the bonds.

- C. On the last day of January and the last day of July of each year, the authority shall estimate the amount needed to make debt service and other payments during the next twelve months from the renewable energy transmission bonding fund on the bonds plus the amount that may be needed for any required reserves. The authority shall transfer to the renewable energy transmission and storage authority operational fund any balance in the renewable energy transmission bonding fund above the estimated amounts.
- D. Bonds issued pursuant to the New Mexico
 Renewable Energy Transmission and Storage Authority Act shall
 be payable solely from the renewable energy transmission
 bonding fund or, with the approval of the bondholders, such
 other special funds as may be provided by law and do not create
 an obligation or indebtedness of the state within the meaning
 of any constitutional provision. No breach of any contractual
 obligation incurred pursuant to that act shall impose a
 pecuniary liability or a charge upon the general credit or

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taxing power of the state, and the bonds are not general obligations for which the state's full faith and credit is pl edged.

The state does hereby pledge that the renewable energy transmission bonding fund shall be used only for the purposes specified in this section and pledged first to pay the debt service on the bonds issued pursuant to the New Mexico Renewable Energy Transmission and Storage Authority Act. state further pledges that any law requiring the deposit of revenues in the renewable energy transmission bonding fund or authorizing expenditures from the fund shall not be amended or repealed or otherwise modified so as to impair the bonds to which the renewable energy transmission bonding fund is dedicated as provided in this section.

[NEW MATERIAL] AUTHORITY TO REFUND BONDS. -- The Section 8. authority may issue and sell at public or private sale bonds to refund outstanding renewable energy transmission bonds by exchange, immediate or prospective redemption, cancellation or escrow, including the escrow of debt service funds accumulated for payment of outstanding bonds, or any combination thereof, when, in its opinion, such action will be beneficial to the state.

[NEW MATERIAL] RENEWABLE ENERGY TRANSMISSION Section 9. BONDS--FORM-EXECUTION. --

The authority, except as otherwise specifically . 152542. 4GR

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provided in the New Mexico Renewable Energy Transmission and Storage Authority Act, shall determine at its discretion the terms, covenants and conditions of the bonds, including, but not limited to, date of issue, denominations, maturities, rate or rates of interest, call features, call premiums, registration, refundability and other covenants covering the general and technical aspects of the issuance of the bonds.

- B. The bonds shall be in such form as the authority may determine, and successive issues shall be identified by alphabetical, numerical or other proper series designation.
- Bonds shall be signed and attested by the executive director of the authority and shall be executed with the facsimile signature of the chair of the authority and the facsimile seal of the authority, except for bonds issued in book entry or similar form without the delivery of physical Any interest coupons attached to the bonds shall securities. bear the facsimile signature of the executive director of the authority, which officer, by the execution of the bonds, shall adopt as his own signature the facsimile thereof appearing on Except for bonds issued in book entry or similar the coupons. form without the delivery of physical securities, the Uniform Facsimile Signature of Public Officials Act shall apply, and the authority shall determine the manual signature to be affixed on the bonds.

Section 10. [NEW MATERIAL] PROCEDURE FOR SALE OF . 152542. 4GR

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RENEWABLE ENERGY TRANSMISSION BONDS. --

- A. Bonds shall be sold by the authority at such times and in such manner as the authority may elect, either at private sale for a negotiated price or to the highest bidder at public sale for cash at not less than par and accrued interest.
- In connection with any public sale of the bonds, the authority shall publish a notice of the time and place of sale in a newspaper of general circulation in the state and also in a recognized financial journal outside the state. publication shall be made once each week for two consecutive weeks prior to the date fixed for such sale, the last publication to be two business days prior to the date of sale. The notice shall specify the amount, denomination, maturity and description of the bonds to be offered for sale and the place, day and hour at which sealed bids therefor shall be received. All bids, except those of the state, shall be accompanied by a deposit of two percent of the principal amount of the bonds. Deposits of unsuccessful bidders shall be returned upon rejection of the bid. At the time and place specified in such notice, the authority shall open the bids in public and shall award the bonds, or any part thereof, to the bidder or bidders offering the best price. The authority may reject any or all bids and readvertise.
- C. The authority may sell a bond issue, or any part thereof, to the state or to one or more investment bankers or $.\,152542.\,4\text{GR}$

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institutional investors at private sale.

Section 11. [NEW MATERIAL] NEW MEXICO RENEWABLE ENERGY
TRANSMISSION AND STORAGE AUTHORITY ACT IS FULL AUTHORITY FOR
ISSUANCE OF BONDS--BONDS ARE LEGAL INVESTMENTS.--

A. The New Mexico Renewable Energy Transmission and Storage Authority Act shall, without reference to any other act of the legislature, be full authority for the issuance and sale of renewable energy transmission bonds, which bonds shall have all the qualities of investment securities under the Uniform Commercial Code and shall not be invalid for any irregularity or defect or be contestable in the hands of bona fide purchasers or holders thereof for value.

B. The bonds are legal investments for any person or board charged with the investment of any public funds and are acceptable as security for any deposit of public money.

Section 12. [NEW MATERIAL] SUIT MAY BE BROUGHT TO COMPEL PERFORMANCE OF OFFICERS. -- Any holder of bonds or any person or officer being a party in interest may sue to enforce and compel the performance of the provisions of the New Mexico Renewable Energy Transmission and Storage Authority Act.

Section 13. [NEW MATERIAL] RENEWABLE ENERGY TRANSMISSION BONDS TAX EXEMPT. -- All renewable energy transmission bonds shall be exempt from taxation by the state or any of its political subdivisions.

Section 14. [NEW MATERIAL] RENEWABLE ENERGY TRANSMISSION
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AND STORAGE AUTHORITY OPERATIONAL FUND. -- The "renewable energy transmission and storage authority operational fund" is created in the state treasury. The fund shall consist of money appropriated and transferred to the fund. Earnings from investment of the fund shall be credited to the fund. the fund is appropriated to the authority for the purpose of carrying out the provisions of the New Mexico Renewable Energy Transmission and Storage Authority Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert. Disbursements from the fund shall be made upon warrants drawn by the secretary of finance and administration pursuant to vouchers signed by the executive director of the authority.

Section 15. [NEW MATERIAL] REPORT TO LEGISLATURE. -- The authority shall submit a report of its activities to the governor and to the legislature not later than December 1 of each year. Each report shall set forth a complete operating and financial statement covering its operations for the previous fiscal year.

Section 16. A new section of the Gross Receipts and Compensating Tax Act is enacted to read:

"[NEW MATERIAL] DEDUCTION--GROSS RECEIPTS TAX--RECEIPTS
FROM SELLING EQUIPMENT OR CERTAIN SERVICES FOR CERTAIN ELECTRIC
TRANSMISSION FACILITIES.--The receipts from selling equipment
or providing services to the New Mexico renewable energy

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transmission and storage authority or an agent or lessee of the authority for the planning, construction, repair, maintenance or operation of an electric transmission and storage facility acquired by the authority pursuant to the New Mexico Renewable Energy Transmission and Storage Authority Act may be deducted from gross receipts."

Section 17. APPROPRIATION. -- One million dollars (\$1,000,000) is appropriated from the general fund to the renewable energy transmission and storage authority operational fund for expenditure by the New Mexico renewable energy transmission and storage authority in fiscal year 2006 and subsequent fiscal years to carry out the purposes of the New Mexico Renewable Energy Transmission and Storage Authority Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert; provided, however, that it is the intent of the legislature that the money appropriated by this section is to be used for initial implementation and, as balances accrue to the renewable energy transmission and storage authority operational fund above the amounts needed by the authority to perform its duties, the excess balances are to be deposited in the general fund so that the appropriation made by this section shall be completely refunded to the general fund no later than June 30, 2015.

Section 18. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 2005.