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## FISCAL IMPACT REPORT

SPONSOR Hobbs DATE TYPED 2/07/2005 HB 50

SHORT TITLE Military Retirement Pay Income Tax Exemption
SB

ANALYST Taylor

## REVENUE

| Estimated Revenue |  | Subsequent <br> Years Impact | Recurring <br> or Non-Rec | Fund <br> Affected |
| :---: | :---: | :---: | :---: | :---: |
| FY05 | FY06 |  | Recurring | General Fund |
| $(6,000.0)$ | $(12,000.0)$ |  |  |  |

(Parenthesis ( ) Indicate Revenue Decreases)
Relates to HB 27, SB 94, SB 349 and SB 63

## SOURCES OF INFORMATION

## LFC Files

## Responses Received From

Taxation and Revenue Department (TRD)

## SUMMARY

House Bill 50 exempts military retirement paid to New Mexico residents who served in the U.S. military or to their surviving spouses from state income taxation. The bill is applicable to tax years beginning on or after January 1, 2005.

## FISCAL IMPLICATIONS

The fiscal estimates contained in this report have been revised to reflect the latest information from the Taxation and Revenue Department. The most important change was lowering the assumed applicable tax rate from 5 percent to 3.2 percent. Of course, lowering the assumed rate has the effect of lowering the estimated general fund revenue loss.

TRD's fiscal impact analysis indicates that this bill would decrease state income tax revenues by $\$ 6.0$ million in FY05 and $\$ 12.0$ million in FY06 and subsequent years. The full year estimate (FY06) assumes: there are 21,300 military retirees in the state; average annual pension is $\$ 17,650$; and the average applicable tax rate is 3.2 percent, or about $\$ 565$ per eligible taxpayer. Multiplying $\$ 565$ by 21,300 retirees implies a full year revenue loss of about $\$ 12.0$ million. The

FY05 revenue loss assumes one half of the full year impact. TRD's tables reporting the number of military retirees and average monthly pay for all states is attached.

## ADMINISTRATIVE IMPLICATIONS

TRD reports moderate administrative implications that can be handled with existing resources.

## OTHER SUBSTANTIVE ISSUES

TRD analysis raises the following issues:

- The measure encourages military retirees to move to New Mexico.
- Individuals with incomes and other circumstances similar to people receiving the proposed exemption are likely to view it as unfair, especially when they compete with the retirees for jobs, and when the retirees are individuals with relatively high incomes. According to information the "military com" website (http://usmilitary.about.com/) military retirement pay can be over $\$ 9,000$ monthly for high-ranking officers retiring in 2004.
- Reducing state income tax liability tends to increase federal income tax liability because state income taxes are deductible against federal liability.


## BT/sb/njw

Attachment

House Bill 50 -- Page 3
Illustration: Number of Retirees and Total Military Pay by State

| Retirees By State* |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| State | Army | Navy | Marine Corps | Air Force | Total DoD |
| Alabama | 25,033 | 6,691 | 1,623 | 15,371 | 48,718 |
| Alaska | 2,761 | 652 | 133 | 4,302 | 7,848 |
| Arizona | 13,828 | 7,888 | 3,008 | 23,480 | 48,204 |
| Arkansas | 8,108 | 4,644 | 969 | 10,722 | 24,443 |
| California | 34,713 | 83,245 | 18,396 | 61,339 | 197,693 |
| Colorado | 16,586 | 5,299 | 1,299 | 21,640 | 44,824 |
| Connecticut | 3,006 | 4,986 | 584 | 2,166 | 10,742 |
| Delaware | 1,592 | 897 | 207 | 4,052 | 6,748 |
| Dist. of Columbia | 1,756 | 627 | 139 | 1,033 | 3,555 |
| Florida | 44,392 | 58,862 | 7,851 | 67,465 | 178,570 |
| Georgia | 40,385 | 11,109 | 3,421 | 21,094 | 76,009 |
| Guam, MI | 614 | 783 | 76 | 482 | 1,955 |
| Hawaii | 5,558 | 3,965 | 979 | 3,654 | 14,156 |
| Idaho | 2,554 | 2,511 | 480 | 4,802 | 10,347 |
| Illinois | 10,283 | 8,012 | 1,848 | 12,079 | 32,222 |
| Indiana | 8,947 | 4,421 | 1,377 | 6,396 | 21,141 |
| lowa | 3,736 | 2,528 | 584 | 3,026 | 9,874 |
| Kansas | 9,014 | 2,943 | 788 | 6,446 | 19,191 |
| Kentucky | 14,033 | 3,442 | 944 | 4,959 | 23,378 |
| Louisiana | 9,531 | 4,921 | 1,337 | 11,159 | 26,948 |
| Maine | 2,898 | 4,004 | 511 | 3,681 | 11,094 |
| Maryland | 16,835 | 12,810 | 2,063 | 12,322 | 44,030 |
| Massachusetts | 7,406 | 5,798 | 1,314 | 6,412 | 20,930 |
| Michigan | 9,336 | 6,266 | 1,562 | 8,077 | 25,241 |
| Minnesota | 5,515 | 3,907 | 832 | 4,854 | 15,108 |
| Mississippi | 7,344 | 5,708 | 921 | 10,227 | 24,200 |
| Missouri | 13,078 | 6,850 | 2,078 | 11,222 | 33,228 |
| Montana | 1,911 | 1,516 | 360 | 3,223 | 7,010 |
| Nebraska | 2,336 | 1,798 | 340 | 7,886 | 12,360 |
| Nevada | 4,808 | 5,669 | 1,449 | 12,816 | 24,742 |
| New Hampshire | 2,828 | 2,087 | 436 | 4,037 | 9,388 |
| New Jersey | 10,028 | 5,386 | 1,226 | 5,423 | 22,063 |
| New Mexico | 5,516 | 2,928 | 723 | 11,144 | 20,311 |
| New York | 14,443 | 8,307 | 2,319 | 10,536 | 35,605 |
| North Carolina | 30,979 | 11,599 | 10,214 | 17,671 | 70,463 |
| North Dakota | 960 | 436 | 66 | 2,239 | 3,701 |
| Ohio | 12,226 | 8,036 | 2,348 | 17,921 | 40,531 |
| Oklahoma | 13,229 | 4,494 | 1,134 | 14,149 | 33,006 |
| Oregon | 5,883 | 6,759 | 1,358 | 6,689 | 20,689 |
| Pennsylvania | 18,018 | 11,686 | 3,251 | 12,148 | 45,103 |
| Puerto Rico | 7,539 | 415 | 131 | 942 | 9,027 |
| Rhode Island | 1,406 | 3,177 | 246 | 932 | 5,761 |
| South Carolina | 17,707 | 12,548 | 2,858 | 16,248 | 49,361 |
| South Dakota | 1,513 | 792 | 132 | 2,978 | 5,415 |
| Tennessee | 18,744 | 9,979 | 2,374 | 12,254 | 43,351 |
| Texas | 65,305 | 23,760 | 6,258 | 77,830 | 173,153 |
| Utah | 3,321 | 1,805 | 431 | 5,875 | 11,432 |
| Vermont | 1,424 | 679 | 142 | 1,027 | 3,272 |
| Virginia | 39,097 | 47,543 | 7,841 | 25,641 | 120,122 |
| Virgin Islands | 183 | 49 | 6 | 44 | 282 |
| Washington | 22,706 | 21,840 | 2,252 | 20,481 | 67,279 |
| West Virginia | 3,889 | 2,208 | 684 | 2,889 | 9,670 |
| Wisconsin | 6,580 | 4,025 | 963 | 4,906 | 16,474 |
| Wyoming | 985 | 715 | 135 | 2,309 | 4,144 |
| Other | 10,486 | 5,553 | 883 | 8,707 | 25,629 |
| Total | 642,892 | 469,558 | 105,884 | 651,407 | 1,869,741 |


| Retired Military Monthly Pay** By State (In Thousands) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| State | Army | Navy | Marine Corps | Air Force | Total DoD |
| Alabama | 35,542 | 8,086 | 2,075 | 22,048 | 64,752 |
| Alaska | 3,088 | 765 | 122 | 5,273 | 9,248 |
| Arizona | 19,140 | 10,203 | 4,226 | 35,871 | 69,441 |
| Arkansas | 9,159 | 5,575 | 1,147 | 14,220 | 30,101 |
| California | 43,382 | 113,119 | 27,044 | 93,177 | 276,722 |
| Colorado | 23,403 | 7,167 | 1,715 | 37,311 | 69,596 |
| Connecticut | 3,136 | 6,609 | 517 | 2,680 | 12,941 |
| Delaware | 1,839 | 1,037 | 232 | 5,403 | 8,513 |
| Dist. of Columbia | 2,100 | 899 | 138 | 1,220 | 4,357 |
| Florida | 44,392 | 58,862 | 7,851 | 67,465 | 263,126 |
| Georgia | 40,385 | 11,109 | 3,421 | 21,094 | 101,102 |
| Guam, MI | 614 | 783 | 76 | 482 | 2,329 |
| Hawaii | 5,558 | 3,965 | 979 | 3,654 | 20,332 |
| Idaho | 2,554 | 2,511 | 480 | 4,802 | 13,541 |
| Illinois | 10,283 | 8,012 | 1,848 | 12,079 | 39,076 |
| Indiana | 8,947 | 4,421 | 1,377 | 6,396 | 23,671 |
| lowa | 3,736 | 2,528 | 584 | 3,026 | 10,393 |
| Kansas | 9,014 | 2,943 | 788 | 6,446 | 25,013 |
| Kentucky | 14,033 | 3,442 | 944 | 4,959 | 27,745 |
| Louisiana | 9,531 | 4,921 | 1,337 | 11,159 | 33,481 |
| Maine | 2,898 | 4,004 | 511 | 3,681 | 13,360 |
| Maryland | 16,835 | 12,810 | 2,063 | 12,322 | 64,021 |
| Massachusetts | 7,406 | 5,798 | 1,314 | 6,412 | 22,815 |
| Michigan | 9,336 | 6,266 | 1,562 | 8,077 | 26,787 |
| Minnesota | 5,515 | 3,907 | 832 | 4,854 | 16,238 |
| Mississippi | 7,344 | 5,708 | 921 | 10,227 | 29,469 |
| Missouri | 13,078 | 6,850 | 2,078 | 11,222 | 40,180 |
| Montana | 1,911 | 1,516 | 360 | 3,223 | 8,759 |
| Nebraska | 2,336 | 1,798 | 340 | 7,886 | 16,926 |
| Nevada | 4,808 | 5,669 | 1,449 | 12,816 | 35,100 |
| New Hampshire | 2,828 | 2,087 | 436 | 4,037 | 12,786 |
| New Jersey | 10,028 | 5,386 | 1,226 | 5,423 | 24,918 |
| New Mexico | 5,516 | 2,928 | 723 | 11,144 | 29,861 |
| New York | 14,443 | 8,307 | 2,319 | 10,536 | 35,069 |
| North Carolina | 30,979 | 11,599 | 10,214 | 17,671 | 94,212 |
| North Dakota | 960 | 436 | 66 | 2,239 | 4,127 |
| Ohio | 12,226 | 8,036 | 2,348 | 17,921 | 47,831 |
| Oklahoma | 13,229 | 4,494 | 1,134 | 14,149 | 40,263 |
| Oregon | 5,883 | 6,759 | 1,358 | 6,689 | 25,538 |
| Pennsylvania | 18,018 | 11,686 | 3,251 | 12,148 | 52,869 |
| Puerto Rico | 7,539 | 415 | 131 | 942 | 6,544 |
| Rhode Island | 1,406 | 3,177 | 246 | 932 | 7,477 |
| South Carolina | 17,707 | 12,548 | 2,858 | 16,248 | 66,821 |
| South Dakota | 1,513 | 792 | 132 | 2,978 | 6,571 |
| Tennessee | 18,744 | 9,979 | 2,374 | 12,254 | 54,733 |
| Texas | 65,305 | 23,760 | 6,258 | 77,830 | 249,520 |
| Utah | 3,321 | 1,805 | 431 | 5,875 | 15,588 |
| Vermont | 1,424 | 679 | 142 | 1,027 | 3,784 |
| Virginia | 39,097 | 47,543 | 7,841 | 25,641 | 215,527 |
| Virgin Islands | 183 | 49 | 6 | 44 | 372 |
| Washington | 22,706 | 21,840 | 2,252 | 20,481 | 92,777 |
| West Virginia | 3,889 | 2,208 | 684 | 2,889 | 10,379 |
| Wisconsin | 6,580 | 4,025 | 963 | 4,906 | 17,141 |
| Wyoming | 985 | 715 | 135 | 2,309 | 5,283 |
| Other | 10,486 | 5,553 | 883 | 8,707 | 36,194 |
| Total | 642,892 | 469,558 | 105,884 | 651,407 | 2,535,320 |

**The monthly amount of payment (net pay) is before deductions for withholding taxes and allotments but after deductions for survivor benefits.
Source: http://www.military.com/Resources/ResourceFileView?file=retirees_stats.htm\#Monthly

