Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the NM Legislature. The LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

Current FIRs (in HTML & Adobe PDF formats) are available on the NM Legislative Website (legis.state.nm.us). Adobe PDF versions include all attachments, whereas HTML versions may not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

FISCAL IMPACT REPORT

SPONSOR _	Tsosie	ORIGINAL DATE LAST UPDATED	2/07/06	HB	
SHORT TITL	E INTERNET TO	THE HOGANS INITI	ATIVE	SB	626

ANALYST Weber

APPROPRIATION (dollars in thousands)

Арргор	riation	Recurring or Non-Rec	Fund Affected
FY06	FY07		
	\$5,740.6	Recurring	General

(Parenthesis () Indicate Expenditure Decreases)

Duplicates Appropriation in the General Appropriation Act Relates to Appropriation in the General Appropriation Act

SOURCES OF INFORMATION

LFC Files

<u>Responses Received From</u> Indian Affairs Department (IAD) Higher Education Department (HED) Cultural Affairs Department (CAD)

SUMMARY

Synopsis of Bill

Senate Bill 626 appropriates \$5.74 million from the general fund to the entities below for the purposes noted.

To the Indian Affairs department:

- \$156,848 for administrative costs to establish a fiscal administrative site at a tribal college for the internet to the hogans initiative; and
- \$50,000 for a land use master to advise local Navajo chapters on establishment of communication corridors and to serve as a liaison with the Navajo Nation to coordinate use of specific lands within chapter boundaries;

To the Board of Regents of the University of New Mexico:

Senate Bill 626 – Page 2

- for its public television station,\$110,000 to implement a teleconferencing pilot project at the White Rock chapter of the Navajo Nation to demonstrate and test technology and wireless communication, power and electrical systems, call routing and teleconferencing; and
- for its health sciences center, for use by the Navajo telehealth commission: \$1,200,000 to leverage existing Navajo telehealth project programs to improve the scope, accessibility and quality of medical services for people who live in New Mexico in the Navajo Nation; and
- \$480,000 to develop a cardiac rehabilitation program for people who live in New Mexico in the Navajo Nation to provide rehabilitation services to Navajo people suffering from heart disease;

To the Public Education Department, for use in schools in districts with a Native American kindergarten through twelfth grade population of at least fifty-one percent:

- \$2,895,000 to improve Native American electronic access to bilingual and other culturally relevant programming, of which \$2,755,000 is to be used to match public school funds with those of the federal government and other entities to provide college preparatory coursework, teacher collaboration and training and distance learning classes in mathematics, science or language arts through the internet; and
- \$498,748 to examine current Navajo-English bilingual programming and create a model bilingual program for pre-kindergarten through twelfth grade students, using input from consultants and educational entities that include the indigenous language institute, the university of New Mexico school of medicine's office of diversity and the Navajo education technology consortium;

To the Higher Education Department,

• \$200,000 for the governing board of San Juan college for a community college-based initiative to expand the programs of the Navajo technology empowerment center by developing technology-based training materials for community educational organizations, creating Navajo web content for access by community members, advocating technology awareness at the community level, seeking additional funding for technology and broadband initiatives, acting as a regional technology support center and coordinating the activities of governmental and nongovernmental entities that conduct business in the region; and

To the State Library

• \$150,000 to provide for computer maintenance and technical support staffing to expand access to digital technology for state tribal libraries and chapter houses, including developing a network and web-page development.

FISCAL IMPLICATIONS

The appropriation of \$5.74 million contained in this bill is a recurring expense to the general fund. Any unexpended or unencumbered balance remaining at the end of FY07 shall revert to the general fund.

SIGNIFICANT ISSUES

The Public Education Department contributes the following.

Of significance to PED is that the Internet to the Hogans initiative is targeting schools in districts with at least a 51 percent Native American kindergarten through 12th-grade student population. There are six (6) school districts with at least 51 percent Native American K-12 student population. The Internet to the Hogans initiative is primarily focused on Navajo Language through the examination of current programs and creating a model Navajo language bilingual program. There are seven school districts implementing Navajo language bilingual programs, of which three (3) have at least 51 percent Navajo K-12 student population.

All 110 Navajo chapters, including the 50 Navajo chapters in New Mexico, have websites and email service through the Navajo Nation Design and Engineering Services established under the Division of the Community Development of the Navajo Nation Government.

From 1999-2003, the Bill & Melinda Gates Foundation worked with tribal leaders, librarians and educators to help bridge the digital divide among Native Americans. The goal of the Native American Access to Technology Program (NAATP) was to empower Native communities through increased access to digital information resources. The program provided access to tools and technology to preserve local culture and heritage. The foundation's Native American Access to Technology Program (NAATP) worked with 43 tribes/pueblos in Arizona, Colorado, New Mexico and Utah to provide computers, peripherals, training and technical support. NAATP has invested \$9.6 million to provide 805 computers for 161 sites. The program provided services to all 110 Navajo Chapters. The NAATP Progress Report of December 2001 stated "most of the tribes did not cite the State Librarian as a key partner in developing their libraries (as in New Mexico)". This legislation proposes to give additional funding to the state library to provide computer maintenance and technical support to tribal libraries and Navajo chapter houses.

The Navajo Technology Empowerment Center (NAVTEC) was a project funded by the Department of Commerce's Technology Opportunities Program (TOP), a part of the Department's National Telecommunications and Information Administration (NTIA). NTIA promotes the widespread availability and use of digital network technologies in the public and non-profit sectors. TOP gives grants for model projects demonstrating innovative uses of network technologies, evaluates and actively shares the lessons learned from these projects to ensure the benefits are broadly distributed across the country. NAVTEC focused on e-commerce development, e- training and government management technologies. NAVTEC applied these technology applications to deliver interactive, user-friendly instruction on economic development, career training, educational opportunities and health advisories to 18 communities throughout a three-state area. The center will house a secure, Internet-based e-commerce, etraining and data collection hub for the Western Navajo Agency, a part of the Navajo Nation. It will offer the community a variety of IT-based services, such as business management, IT training and certification, English as a Second Language, as well as dependable Internet access and services that further e-commerce. The NAVTEC partners include: Texas A&M University; Institute for Native Americans at Northern Arizona University; Dine College; U.S. Indian Health Service; Hewlett Packard Village Centers/World e-Inclusion; Teltecglobal; Navajo Nation Divisions of Human Resources, Social Services, General Services, Economic Development, Dine Education, Public Safety, Natural Resources; Navajo Nation Data Resource Center; Navajo Nation Temporary Aid to Needy Families; and the Navajo people. The start and end dates were

Senate Bill 626 – Page 4

October 1, 2001 - September 30, 2005. This legislation proposes to give additional funding to the governing body of San Juan College to expand the programs of the NAVTEC.

The Higher Education Department adds.

In 2000, the Navajo Nation first began installing the wireless network as a means to implement the Local Governance Act (LGA), which had been passed in 1998 to encourage the Navajo Nations 110 chapters to become more self-sufficient. Providing an infrastructure for technology has been a challenge because many of the communities do not have phone lines and installing a wired system takes too long and is expensive. The Navajo Nation found the wireless, satellite options to be less time-consuming and cheaper. Grant funds from the Bill and Melinda Gates Foundation helped develop the infrastructure to install computers in all 110 chapter houses and 273 Head Start pre-kindergarten centers. The foundation provided funds to the Navajo Nation to install a satellite system to cover the reservation. OnSat, a satellite company based in Park City, Utah was awarded the contract and has since opened a mostly Navajo-staffed operation on the reservation to maintain the satellite system. Of the 110 Chapter houses, over 50 of them are on the Navajo Nation in the state of New Mexico. Chapter houses serve as the local government gathering place across the Navajo Nation. Chapter houses serve as the clearing house for information and community resources. Often, chapter houses offer the only phone and internet services for miles.

The Navajo Area Indian Health Services (NAIHS) is by far the largest provider of healthcare services to the Navajo people. It administers numerous clinics, health centers, and hospitals, providing healthcare to 201,583 members of the Navajo Nation. The Navajo Nation is the largest Indian tribe in the United States and has the largest reservation, which encompasses more than 25,516 square miles in northern Arizona, western New Mexico, and southern Utah, with three satellite communities in central New Mexico.

Comprehensive health care is provided to the Navajo people through in-patient, out-patient, contract, and community health programs centered around 6 hospitals, 7 health centers, and 14 health stations. School clinics and Navajo tribal health programs also serve the community. The six hospitals range in size from 25 beds in Crownpoint, New Mexico, to 98 beds at the Gallup Indian Medical Center in Gallup, New Mexico.

Since 1997, The University of New Mexico has partnered with Northern Navajo Hospital and Alamo Health Service in Shiprock and Magdalena, NM to operate a telemedicine network from the School of Medicine. It also has an arrangement with the Albuquerque High Performance Computing Center's (AHPCC) Education and Research Center which is co-located at UNM. The AHPCC uses advanced internet-based systems and high performance computing to enhance education, training, patient care management and problem solving while working in collaboration with students, and healthcare providers at the Northern Navajo Medical Center and Alamo Indian Health Service. SB626 will support the development of new technology to deliver healthcare services to remote areas of the Navajo Nation in New Mexico.

Most students in the United States take for granted ready access to computers and the internet. But for students on the Navajo Nation, this technology is a luxury. Recent developments by state post-secondary institutions to establish increased education opportunities through computer access is allowing students on the Navajo Nation to get degrees when they otherwise wouldn't be able to because of distance or technological barriers. Tribal colleges and some New Mexico public post-secondary institutions have memorandums of understanding to offer programs and

Senate Bill 626 – Page 5

educational services to cost share in the development of new initiatives to provide education anywhere, anytime. SB626 supports these ongoing initiatives as well as ways to further develop new models of education that incorporate Navajo language and culture using a P-20 approach.

Cultural Affairs notes for the State Library.

The State Library division's tribal libraries funding currently provides a variety of support services to tribal communities throughout New Mexico. The funding provided by this section of SB 626 will expand the current capacity of the program to allow it to provide training and technical support entirely devoted specifically to Navajo chapters in New Mexico.

MW/mt