AN ACT

RELATING TO ECONOMIC DEVELOPMENT; AMENDING THE FAMILY OPPORTUNITY ACCOUNTS ACT TO CHANGE THE NAME OF THE ACT; CHANGING THE ELIGIBILITY REQUIREMENTS.

- BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
- Section 1. Section 58-30-1 NMSA 1978 (being Laws 2003, Chapter 362, Section 1, as amended) is amended to read:
- "58-30-1. SHORT TITLE.--Chapter 58, Article 30 NMSA 1978 may be cited as the "Individual Development Account Act"."
- Section 2. Section 58-30-2 NMSA 1978 (being Laws 2003, Chapter 362, Section 2, as amended) is amended to read:
- "58-30-2. DEFINITIONS.--As used in the Individual Development Account Act:
- A. "account owner" means the person in whose name an individual development account is originally established;
- B. "allowable use" means a use that complies with the provisions of the Individual Development Account Act, or rules adopted pursuant to that act;
- C. "authorized financial institution" means a financial institution authorized by the office to hold and manage individual development accounts and reserve accounts;
 - D. "director" means the director of the office;
 - E. "earned income" means wages from employment,

payment in lieu of wages, disability payments, tribal distributions or earnings from self-employment or acquired from the provision of services, goods or property, production of goods, management of property or supervision of services;

- F. "eligible individual" means a person who meets the criteria for opening an individual development account;
- G. "individual development account" means an account established and maintained in an authorized financial institution by an eligible individual participating in an individual development account program pursuant to the provisions of the Individual Development Account Act;
- H. "individual development account program" means a program approved by the office to establish and administer individual development accounts and reserve accounts for eligible individuals and to provide financial training required by the office for account owners;
- I. "financial institution" means a bank, bank and trust, savings bank, savings association or credit union authorized to be a trustee of individual retirement accounts as defined by federal law, the deposits of which are insured by the federal deposit insurance corporation or the national credit union administration;
- J. "indigent" means an individual who, taking into account the present income and the liquid assets and the requirement for other basic necessities of life for the

individual and the individual's dependents, is unable to pay the costs of allowable uses as set forth in the Individual Development Account Act;

- K. "matching funds" means money deposited in a reserve account to match the withdrawals for allowable uses from an individual development account according to a proportionate formula that complies with rules adopted by the director;
- L. "nonprofit organization" means an instrumentality of the state or a local government or an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986 and exempt from taxation pursuant to Section 501(a) of that code;
- M. "office" means the office of workforce training and development;
- N. "program administrator" means a nonprofit organization or tribe that is selected pursuant to the Individual Development Account Act to offer an individual development account program pursuant to a contract with the director;
- O. "reserve account" means an account established

 pursuant to the Individual Development Account Act in an

 authorized financial institution in which matching funds are

 maintained and available for payment for a predetermined

 allowable use following completion of all program requirements HJC/HB 140

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by the account owner; and

- P. "tribe" means an Indian nation, tribe or pueblo located in whole or in part within New Mexico."
- Section 3. Section 58-30-3 NMSA 1978 (being Laws 2003, Chapter 362, Section 3, as amended) is amended to read:
- "58-30-3. INDIVIDUAL DEVELOPMENT ACCOUNTS.--An individual development account may be established for an eligible individual as part of an individual development account program if the written instrument creating the account sets forth the following:
- A. the account owner is an eligible individual according to program requirements at the time the account is established;
- B. the individual development account is established and maintained in an authorized financial institution;
- C. deposits to an individual development account shall be made in accordance with the rules adopted pursuant to the Individual Development Account Act;
- D. withdrawals from an individual development account shall only be made in accordance with the Individual Development Account Act and rules adopted pursuant to that act;
- E. the matching amount that will be deposited in the reserve account for each dollar deposited by the account

owner in the individual development account; and

F. the financial institution in which an individual development account is held shall not be liable for withdrawals made for uses other than allowable uses."

Section 4. Section 58-30-4 NMSA 1978 (being Laws 2003, Chapter 362, Section 4, as amended) is amended to read:

"58-30-4. ELIGIBLE INDIVIDUALS.--

- A. Except as set forth in Subsections B and C of this section, an eligible individual shall have earned income and shall be:
 - (1) eighteen years of age or older;
- (2) a citizen or legal resident of the United States;
 - (3) a resident of New Mexico; and
 - (4) an indigent.
- B. A child in foster care is an eligible individual if the child:
 - (1) is fifteen years of age or older;
 - (2) is an indigent;
- (3) is a citizen or legal resident of the United States; and
 - (4) is a resident of New Mexico.
 - C. A child is an eligible individual if the child:
- (1) is at least fifteen years of age and not more than eighteen years of age;

- (2) is a member of a family whose members are all indigents;
- (3) is a citizen or legal resident of the United States; and
 - (4) is a resident of New Mexico."

Section 5. Section 58-30-5 NMSA 1978 (being Laws 2003, Chapter 362, Section 5, as amended) is amended to read:

"58-30-5. RESPONSIBILITIES OF THE OFFICE.--

- A. The office shall adopt rules implementing the provisions of the Individual Development Account Act.
- B. The director shall make an annual report each November to the governor and to the legislative finance committee.
- C. The office shall use no more than five percent of the money appropriated to fund the Individual Development Account Act to administer that act."
- Section 6. Section 58-30-6 NMSA 1978 (being Laws 2003, Chapter 362, Section 6, as amended) is amended to read:

"58-30-6. INDIVIDUAL DEVELOPMENT ACCOUNT COUNCIL.--

- A. The "individual development account council" is created. The council shall:
- (1) provide oversight of the administration of the Individual Development Account Act;
- (2) suggest possible changes that benefit account owners or improve the effectiveness of the individual $\,$ HJC/HB 140 $\,$ Page 6

development account programs throughout the state; and

- (3) obtain subject matter expertise through attendance at conferences and workshops related to assetbuilding strategies.
- B. The individual development account council shall meet at least two times in a calendar year to perform its duties.
- C. The individual development account council shall consist of the lieutenant governor or the lieutenant governor's designee and eight members appointed by the governor to represent the state geographically. The director or the director's designee shall serve as an ex-officio member of the council.
- D. Appointed members of the individual development account council shall receive per diem and mileage pursuant to the Per Diem and Mileage Act for attendance at required meetings and at authorized conferences and workshops and shall receive no other compensation, perquisite or allowance for their participation on the council.
- E. The office shall provide adequate staff support and administrative services for the individual development account council."
- Section 7. Section 58-30-7 NMSA 1978 (being Laws 2003, Chapter 362, Section 7, as amended) is amended to read:

ACCOUNT PROGRAMS . - -

- A. An individual development account may be established for an eligible individual; provided that the money deposited in the account is expended for allowable uses for the account owner or the account owner's spouse or dependents unless otherwise approved by the program administrator.
- B. An individual development account program shall be approved and monitored by the director for compliance with applicable law, the Individual Development Account Act and rules adopted pursuant to that act.
- C. The program administrator shall establish a reserve account sufficient to meet the matching fund commitments made to all account owners participating in the individual development account program and shall report at least quarterly to each account owner the amount of money available in the reserve account for use by the program administrator to match withdrawals for allowable uses.

 Notwithstanding any matching commitment otherwise required, the amount of state funds deposited in a reserve account during a calendar year to match deposits from any single account owner shall not exceed the higher of:
 - (1) two thousand dollars (\$2,000); or
- (2) an amount determined by rule of the office.

- D. The program administrator shall provide financial education and other necessary training pertinent to allowable uses by account owners, develop partnerships with financial institutions, develop matching funds and manage the operations of an individual development account that is established within the program.
- E. An eligible individual may open an individual development account upon verification by the program administrator that the individual maintains no other individual development account.
- F. More than one eligible individual per household may hold an individual development account.
- G. An account owner shall complete a financial education program prior to the withdrawal of money from the account owner's individual development account unless written approval is obtained from the program administrator."
- Section 8. Section 58-30-8 NMSA 1978 (being Laws 2003, Chapter 362, Section 8, as amended) is amended to read:
- "58-30-8. ALLOWABLE USES--WITHDRAWALS FROM INDIVIDUAL DEVELOPMENT ACCOUNTS--FORFEITURE OF MATCHING FUNDS FROM RESERVE ACCOUNT--LOSS OF ELIGIBLE INDIVIDUAL STATUS.--
- A. Allowable uses of the money withdrawn from an individual development account are limited to the following:
- (1) expenses to attend an approved post-secondary or vocational educational institution, including

payment for tuition, books, supplies and equipment required for courses;

- (2) costs to acquire or construct a principal residence as defined in rules adopted pursuant to the Individual Development Account Act that is the first principal residence acquired or constructed by the account owner;
- (3) costs of major home improvements or repairs on the home of the account owner;
- (4) capitalization or costs to start or expand a business, including capital, plant, equipment, operational and inventory expenses, attorney and accountant fees and other costs normally associated with starting or expanding a business;
- (5) acquisition of a vehicle necessary to obtain or maintain employment by an account owner or the spouse of an account owner; and
- amounts deposited by the account owner and held in an individual development account shall be distributed directly to the account owner's spouse, or if the spouse is deceased or there is no spouse, to a dependent or other named beneficiary of the deceased or if the recipient is eligible to maintain the account, the account and matching funds designated for that account from a reserve account may be transferred and

maintained in the name of the surviving spouse, dependent or beneficiary.

- B. Unless otherwise approved by the program administrator pursuant to the provisions of Subsection D of this section, account owners qualifying as eligible individuals pursuant to the provisions of Subsection B or C of Section 58-30-4 NMSA 1978 shall not be permitted to withdraw money from an individual development account until such time as the account owners have completed a high school curriculum at a public or accredited private New Mexico high school or received a general educational development certificate.
- C. Except as provided in Subsection D of this section, if an account owner withdraws money from an individual development account for a use other than an allowable use, the account owner forfeits a proportionate amount of matching funds from the reserve account, as set forth in the agreement between the program administrator and the account owner.
- D. The program administrator may approve a withdrawal by an account owner from an individual development account to be used for a purpose other than an allowable use only for serious emergencies as specified in the rules adopted by the office. For such an approved withdrawal, the proportionate matching funds in the reserve account shall remain in the reserve account for twelve months following the

withdrawal and, if an amount equal to the withdrawn money is redeposited in the individual development account within the twelve months, the matching funds shall again be available to match withdrawals for allowable uses.

E. At the request of the account owner and with the written approval of the program administrator, amounts may be withdrawn from the account owner's individual development account and deposited in another individual development account established for an eligible individual who is the account owner's spouse or dependent."

Section 9. Section 58-30-9 NMSA 1978 (being Laws 2003, Chapter 362, Section 9, as amended) is amended to read:

"58-30-9. APPROVAL OF INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAMS.--

- A. The office shall issue a request for proposals from nonprofit organizations or tribes interested in establishing an individual development account program. A proposal submitted in response to the request shall:
- (1) describe the geographic area to be served and the potential individuals who will be assisted by the program;
- (2) state the amount, if any, of requested distributions of state money from the individual development fund;
 - (3) describe the source and the amount of

private or other public funds, if any, that will be used to supplement the requested distributions from the individual development fund;

- (4) state the amount, not to be less than one dollar (\$1.00), that will be deposited in the reserve account for each dollar deposited in an individual development account;
- (5) describe the expertise, experience and other qualifications of the proposer and its employees; and
- (6) contain such other information as required in the request for proposals and rules of the director.
- B. The director shall determine if an interested nonprofit organization or tribe is eligible to be a program administrator, determine the legal sufficiency of submitted proposals, evaluate the proposals and, after consulting with the individual development account council, select the program administrators.
- C. In selecting program administrators, the director shall:
- (1) ensure that geographically diverse populations throughout New Mexico will be served by individual development account programs; and
- (2) ensure that a substantial number of individual development accounts will serve families in which HJC/HB 140 Page 13

one or more children are living with their biological or adoptive mother or father, or with their legal guardian.

- D. The director shall enter into contracts with the selected program administrators.
- E. The director shall approve an individual development account program submitted by a program administrator before the program establishes individual development accounts or reserve accounts or provides services required by the Individual Development Account Act to eligible individuals.
- F. An individual development account and a reserve account may be established only in an authorized financial institution.
- G. The director shall monitor all individual development account programs to ensure that individual development accounts and reserve accounts are being operated according to the contract provisions, federal law, the provisions of the Individual Development Account Act and rules adopted pursuant to that act."

Section 10. Section 58-30-10 NMSA 1978 (being Laws 2003, Chapter 362, Section 10, as amended) is amended to read:

"58-30-10. TERMINATION OF INDIVIDUAL DEVELOPMENT ACCOUNT PROGRAMS.--

A. An individual development account program shall be terminated if the:

- (1) office determines that the program is not being operated pursuant to the provisions of the contract between the program administrator and the director, the Individual Development Account Act or rules adopted pursuant to that act;
- (2) provider of the program no longer retains its status as a program administrator; or
- (3) program administrator chooses to cease providing an individual development account program.
- B. Upon termination of an individual development account program, the director shall administer the program until a qualified program administrator is selected to administer the program. If, after a reasonable period, the director is unable to identify and certify a program administrator to assume the authority to continue to operate a terminated individual development account program, money in a reserve account shall be deposited into the individual development accounts of the account owners for whom the proportionate share of the reserve account was established as of the first day of termination of the program."

Section 11. Section 58-30-11 NMSA 1978 (being Laws 2003, Chapter 362, Section 11, as amended) is amended to read:

"58-30-11. REPORTING.--A program administrator operating an individual development account program pursuant to the Individual Development Account Act shall report at

least annually to the director, as set forth in the rules of the office. Individual account owners shall not be identified in the report. The report shall include:

- A. the number of eligible individuals making contributions to individual development accounts;
- B. the total money contributed to each individual development account and deposited into each reserve account;
- C. the total money in the aggregate deposited in individual development accounts and reserve accounts administered by the individual development account program;
- D. the amounts withdrawn from individual development accounts for either allowable uses or for uses other than allowable uses and the amounts withdrawn from reserve accounts;
- E. the balances remaining in individual development accounts and reserve accounts; and
- F. other information requested by the director to monitor the costs and outcomes of the individual development account program."
- Section 12. Section 58-30-12 NMSA 1978 (being Laws 2003, Chapter 362, Section 12, as amended) is amended to read:
- "58-30-12. ACCOUNT FUNDS DISREGARDED FOR PURPOSES OF CERTAIN MEANS-TESTED PROGRAMS.--
- A. Money deposited into an individual development account, interest earned on that account and interest and

matching funds deposited in a reserve account for the benefit of the account owners shall be disregarded for the purposes of determining eligibility for benefits and for determining benefit amounts pursuant to the New Mexico Works Act.

- B. When determining eligibility for benefits and determining benefit amounts due under the food stamp program and medicaid, the human services department shall, pursuant to the authority granted by 7 USCA 2014 (d) and (g), disregard money deposited into an individual development account, interest earned on that account and interest and matching funds deposited in a reserve account for the benefit of the account owners.
- C. Money withdrawn from an individual development account for a purpose other than an allowable use shall be counted as a resource for purposes of the New Mexico Works Act or medicaid unless the withdrawal is approved by the program administrator and an amount equal to the amount withdrawn is replaced within the twelve-month allowable time period pursuant to Subsection D of Section 58-30-8 NMSA 1978."

Section 13. Section 58-30-13 NMSA 1978 (being Laws 2006, Chapter 96, Section 13) is amended to read:

"58-30-13. INDIVIDUAL DEVELOPMENT FUND CREATED.--The

"individual development fund" is created in the state

treasury. The fund shall consist of appropriations, gifts,

grants, donations and bequests made to the fund. Income from

the fund shall be credited to the fund, and money in the fund shall not be transferred to any other fund at the end of a fiscal year. Money in the fund is appropriated to the office for the purposes of carrying out the provisions of the Individual Development Account Act. Expenditures shall be made on warrant of the secretary of finance and administration pursuant to vouchers signed by the director or the director's designee."

Section 14. Section 27-2B-7 NMSA 1978 (being Laws 1998, Chapter 8, Section 7 and Laws 1998, Chapter 9, Section 7, as amended) is amended to read:

"27-2B-7. FINANCIAL STANDARD OF NEED.--

A. The secretary shall adopt a financial standard of need based upon the availability of federal and state funds and based upon appropriations by the legislature of the available federal temporary assistance for needy families grant made pursuant to the federal act in the following categories:

- (1) cash assistance;
- (2) child care services;
- (3) other services; and
- (4) administrative costs.

The legislature shall determine the actual percentage of each category to be used annually of the federal temporary assistance for needy families grant made pursuant to the

federal act.

- B. The following income sources are exempt from the gross income test, the net income test and the cash payment calculation:
 - (1) medicaid;
 - (2) food stamps;
- (3) government-subsidized foster care payments if the child for whom the payment is received is also excluded from the benefit group;
 - (4) supplemental security income;
- (5) government-subsidized housing or housing payments;
 - (6) federally excluded income;
- (7) educational payments made directly to an educational institution;
 - (8) government-subsidized child care;
- (9) earned income that belongs to a person seventeen years of age or younger who is not the head of household;
- (10) fifty dollars (\$50.00) of collected child support passed through to the participant by the department's child support enforcement program;
- (11) earned income deposited in an individual development account by a member of the benefit group or money received as matching funds for allowable uses

by the owner of the individual development account pursuant to the Individual Development Account Act; and

- $\qquad \qquad \text{(12)} \quad \text{other income sources as determined by } \\$ the department.
- C. The total countable gross earned and unearned income of the benefit group cannot exceed eighty-five percent of the federal poverty guidelines for the size of the benefit group.
- D. For a benefit group to be eligible to participate:
- (1) gross countable income that belongs to the benefit group must not exceed eighty-five percent of the federal poverty guidelines for the size of the benefit group; and
- (2) net countable income that belongs to the benefit group must not equal or exceed the financial standard of need after applying the disregards set out in Paragraphs (1) through (4) of Subsection E of this section.
- E. Subject to the availability of state and federal funds, the department shall determine the cash payment of the benefit group by applying the following disregards to the benefit group's earned income and then subtracting that amount from the benefit group's financial standard of need:
- (1) for the first two years of receiving cash assistance or services, if a participant works over the

work requirement rate set by the department pursuant to the

New Mexico Works Act, one hundred percent of the income earned

by the participant beyond that rate;

- (2) for the first two years of receiving cash assistance or services, for a two-parent benefit group in which one parent works over thirty-five hours per week and the other works over twenty-four hours per week, one hundred percent of income earned by each participant beyond the work requirement rate set by the department;
- (3) one hundred twenty-five dollars (\$125) of monthly earned income and one-half of the remainder, or for a two-parent family, two hundred twenty-five dollars (\$225) of monthly earned income and one-half of the remainder for each parent;
- (4) monthly payments made for child care at a maximum of two hundred dollars (\$200) for a child under two years of age and at a maximum of one hundred seventy-five dollars (\$175) for a child two years of age or older;
 - (5) costs of self-employment income; and
 - (6) business expenses.
- F. The department may recover overpayments of cash assistance on a monthly basis not to exceed fifteen percent of the financial standard of need applicable to the benefit group."
 - Section 15. Section 27-2B-8 NMSA 1978 (being Laws 1998, HJC/HB 140 Page 21

Chapter 8, Section 8 and Laws 1998, Chapter 9, Section 8, as amended) is amended to read:

"27-2B-8. RESOURCES.--

- A. Liquid and nonliquid resources owned by the benefit group shall be counted in the eligibility determination.
- B. A benefit group may at a maximum own the following resources:
- (1) two thousand dollars (\$2,000) in nonliquid resources;
- (2) one thousand five hundred dollars
 (\$1,500) in liquid resources;
- (3) the value of the principal residence of the participant;
- (4) the value of burial plots and funeral contracts for family members;
 - (5) individual development accounts; and
- (6) the value of work-related equipment up to one thousand dollars (\$1,000).
- C. Vehicles owned by the benefit group shall not be considered in the determination of resources attributed to the benefit group."
- Section 16. Section 27-2B-10 NMSA 1978 (being Laws 1998, Chapter 8, Section 10 and Laws 1998, Chapter 9, Section 10, as amended) is amended to read:

"27-2B-10. INDIVIDUAL DEVELOPMENT ACCOUNTS.--A
participant may establish an individual development account
pursuant to the Individual Development Account Act."

Section 17. Section 27-2D-6 NMSA 1978 (being Laws 2003, Chapter 317, Section 6, as amended) is amended to read:

"27-2D-6. RESOURCES.--

- A. Liquid and nonliquid resources owned by the benefit group shall be counted in the eligibility determination.
- B. A benefit group may at a maximum own the following resources:
- (1) two thousand dollars (\$2,000) in nonliquid resources;
- (2) one thousand five hundred dollars
 (\$1,500) in liquid resources;
- (3) the value of the principal residence of the participant;
- (4) the value of burial plots and funeral contracts for family members;
 - (5) individual development accounts; and
- (6) the value of work-related equipment up to one thousand dollars (\$1,000).
- C. Vehicles owned by the benefit group shall not be considered in the determination of resources attributed to the benefit group."

Section 18.	EFFECTIVE DATE The effective date of the	
provisions of this	s act is July 1, 2007	HJC/HB 140 Page 24