Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the NM Legislature. The LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

Current FIRs (in HTML & Adobe PDF formats) are available on the NM Legislative Website (legis.state.nm.us). Adobe PDF versions include all attachments, whereas HTML versions may not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

FISCAL IMPACT REPORT

SPONSOR CI	ORIGINAL DA tasey LAST UPDAT		691/aHCPAC
SHORT TITLE	Medicaid Waiver Cost of Living Adju	stment SB	
		ANALYST	Geisler

APPROPRIATION (dollars in thousands)

Appropr	iation	Recurring or Non-Rec	Fund Affected
FY07	FY08		
	\$3,135.0	Recurring	General

(Parenthesis () Indicate Expenditure Decreases)

REVENUE (dollars in thousands)

Estimated Revenue			Recurring or Non-Rec	Fund Affected
FY07	FY08	FY09		
	\$7,773.1	\$7,773.1	Recurring	HSD-Title XIX Medicaid

(Parenthesis () Indicate Revenue Decreases)

Duplicates: SB 678

Relates to: HB 604/SB 651

SOURCES OF INFORMATION

LFC Files

Responses Received From
Human Services Department (HSD)
Department of Health (DOH)
Aging and Long-Term Services (ALTSD)

SUMMARY

Synopsis of HCPAC Amendments

The House Consumer and Public Affairs Committee amendments to HB 691 reduce the amount to be appropriated from \$11,005,000 to \$3,135,000. The original \$9,240,000 to DOH is reduced to \$2,625,000 and original funding of \$1,765,000 to HSD is reduced to \$510,000. HSD notes that the appropriation would be matched with federal dollars at the rate of 71.26% based on the

House Bill 691/aHCPAC – Page 2

Federal Medical Assistance Percentage (FMAP) for FY08. The total FMAP for the \$3,135,000 in general fund would be \$7,773,142 in federal funds for a total of \$10,908,142 in available funds for a cost of living increase. HSD notes that this would increase waiver provider rates by less than 4% and would require the additional funding included for providers in subsequent years.

Synopsis of Original Bill

House Bill 691, for the Legislative Health and Human Services Committee, would appropriate \$11,005,000 to the Human Services Department (HSD) and the Department of Health (DOH) to provide for a cost of living increase for Medicaid waiver programs. HB 691 would appropriate \$9,240,000 of the total to DOH (developmental disabilities, HIV-AIDS and medically fragile children waivers) and the remaining \$1,765,000 to HSD (disabled and elderly waiver program managed by the Aging and Long-Term Services Department).

FISCAL IMPLICATIONS

HSD notes that the appropriation would be matched with federal dollars at the rate of 71.26%, the Federal Medical Assistance Percentage (FMAP) for FY08. The total FMAP for the \$11,005,000 general fund would be \$27,286,580 for a total \$38,291,580 in available funds. This would increase waiver provider rates by about 3.3%.

Based on Centers for Medicare and Medicaid Services (CMS) 372 Reports for FY 06, the general fund appropriation in HB 691 and the additional FMAP would result in an average cost of living increase of more than 12% across all home and community based services (HCBS) waiver providers.

For this analysis, the percentage of the cost of living average for each HCBS Waiver program was slightly adjusted in order to utilize the entire appropriation. For the developmental disabilities (DD) waiver, the cost of living adjustment would be more than 12%, for a total of \$31,410,856. For the medically fragile waiver, the cost of living adjustment would be more than 12% for a total of \$707,307. For the AIDS waiver, the cost of living adjustment would be more than 10% for a total of \$32,150 for FY 07. For the D&E waiver, the increase would be more than 13% or \$6,141,267 for FY 07.

HB 691 does not specify whether the cost of living increase would be recurring for future fiscal years. This analysis presumes that the HCBS waiver rates for future years would continue to include the original cost of living adjustment rather than reverting to the FY 06 reimbursement rates. An increase of general fund from \$11 million in FY08 to \$12.3 million in FY09 would be needed to sustain the cost of living increase; the Medicaid match would increase from \$27.2 million to \$29 million.

SIGNIFICANT ISSUES

HSD notes they have taken a thoughtful approach to increasing provider rates, using the following criteria in its decision-making process:

- Historical increases:
- Promoting preventive care;

House Bill 691/aHCPAC – Page 3

- Establishing parity among rates paid for similar services;
- Provider costs:
- Providers' dependence on Medicaid as a funding stream;
- Rates relative value compared to Medicare.

ADMINISTRATIVE IMPLICATIONS

HSD notes HB 691 would pose additional administrative burden to HSD in that approximately 500 hours of staff time would be required to adjust the rate tables to reflect the cost of living increase. The increase in reimbursement rates for waiver services that would be effectuated by HB 691 may require the submission of amendments to each waiver application. Waiver amendments must be approved by the Centers for Medicare and Medicaid Services (CMS). Implementation of HB 691 would be contingent upon CMS's approval of the waiver amendments, if necessary.

DUPLICATION AND RELATIONSHIP

HB 691 is duplicated by SB 678. HB 691 relates to HB 604/SB 651, which would require that agency Medicaid waiver program budget requests include a cost of living increase annually.

TECHNICAL ISSUES

HB 691 does not appropriate any general fund to cover the costs to ALTSD for a cost of living increase to individuals with Brain Injury (BI) served through the Mi Via Waiver. For FY 07, ALTSD estimates that 200 BI participants will access Mi Via Waiver services with average annual budgets of \$29,749 per participant, for a total BI Mi Via Waiver budget of \$5,949,896.

GG/mt