Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the NM Legislature. The LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

Current FIRs (in HTML & Adobe PDF formats) are available on the NM Legislative Website (legis.state.nm.us). Adobe PDF versions include all attachments, whereas HTML versions may not. Previously issued FIRs and attachments may be obtained from the LFC in Suite 101 of the State Capitol Building North.

# FISCAL IMPACT REPORT

		<b>ORIGINAL DATE</b>	02/08/07		
SPONSOR	Sanchez, M.	LAST UPDATED	03/15/07	HB	
				-	

SHORT TITLE \_\_\_\_\_\_\_ THIRD PARTY LIABILITY CLAIM TIME LIMITS \_\_\_\_\_\_ SB \_\_411/aSPAC/aHJC \_\_\_\_\_

ANALYST Weber

### **<u>APPROPRIATION</u>** (dollars in thousands)

Appropriation		Recurring or Non-Rec	Fund Affected
FY07	FY08		
	NFI		

(Parenthesis () Indicate Expenditure Decreases)

### SOURCES OF INFORMATION LFC Files

<u>Responses Received From</u> Human Services Department Office of the Attorney General

### SUMMARY

Synopsis of HJC Amendment

The House Judiciary Amendment makes the following changes.

- 1. On page 3, line 2, after "submitted", strike the remainder of the line.
- 2. On page 3, line 3, strike "that is submitted".
- 3. On page 3, line 7, after the first occurrence of "claim", insert "by the provider".
- 4. On page 3, line 15, strike the closing quotation mark.
- 5. On page 3, between lines 15 and 16, insert the following new subsection:

"D. Nothing in this section shall be construed to preclude the application of common law principles in determining equitable reimbursement from any third-party source for New Mexico or a health insurer, including self-insured plans, group health plans, service benefit plans, managed care organizations, pharmacy benefit managers or other parties."".

The first 4 changes related to minor language clarifications.

The fifth change is an addition that indicates common law principles should still be considered in settlement of the third party liability cases.

### Senate Bill 411/aSPAC/aHJC – Page 2

### Synopsis of SPAC Amendment

The amendment makes three minor changes of language and does not change the substance of the bill.

## Synopsis of Original Bill

Senate Bill 411 amends §27-2-23, NMSA 1978 to specify that it is the Income Support Division of the Human Services Department (the "Division") that is the agency having the responsibility to determine whether any third parties may be liable for all or any part of the medical costs of injury, disease or disability to a person receiving Medicaid assistance, and recognizing that the Division is entitled to any payment the Medicaid recipient would otherwise be entitled to receive from the third party payor for the medical costs paid by the Division.

The Attorney General describes the changes are "significant".

The bill proposes new subsection "C" that constitutes a significant addition to existing law. This subsection imposes a duty on all entities providing health insurance by statute, agreement, or contract within the State to:

C(1) provide information to the Division, at its request, concerning health coverage provided by that health insurer to any person receiving services paid by the Medicaid program.

C(2) accept New Mexico's right of recovery, and assignment to New Mexico of any right, of an individual or entity to payment from the party for an item or service for which payment has been made under the Medicaid program.

C(3) require the provider to respond to an inquiry from the State regarding payment of any payment for health care (not limited to just Medicaid-related payments) made within three years of the payment.

C(4) preserve legal defenses for the health insurer provider that New Mexico's subrogation claim was not timely or for failure to "present proper documentation at the point-of-sale", if the Division makes its subrogation claim within three years from the date of service, and commences a legal action to collect on the subrogation claim within six years of the Division making a subrogation claim.

## FISCAL IMPLICATIONS

There are no direct fiscal implications but the Human Services Department anticipates an increase in third party claim recoveries but does not quantify the amount. In state fiscal year 2006, HSD collected \$1.7 million related to third party liability of which most was collected from tort recoveries. This legislation could mean more revenue to HSD because the timeline for claim submission is being extended and the legislation also enables the Department to get information from entities that currently are not forthcoming with such information.

## SIGNIFICANT ISSUES

The Attorney General adds.

Section C(2) may be read to eliminate the ability of the health insurance provider to contest the State's right to those funds.

### Senate Bill 411/aSPAC/aHJC – Page 3

The bill is silent with respect to the effect of any prior payment from the private pay health insurer to the insured person on account of claims made by the Division, or if the provider would be able to assert prior payment to the covered Medicaid recipient as a defense to a claim from the Division.

The meaning of the phrase "present proper documentation at the point-of-sale" is unclear and may be subject to various interpretations.

It might be appropriate to address matters regarding privacy rights of victims of domestic violence otherwise protected under §59A-16B-6, NMSA 1978.

It might be appropriate to consider whether delay by an insurer in paying an insured is reasonable for the purposes of §39-2-1, NMSA 1978 (imposing attorneys fees and costs upon a finding that the insurer acted unreasonably in failing to pay a claim), if the insurer had reason to believe the Division might make a subrogation claim.

It might be appropriate to address in this bill or another bill the consequences eliminating the right of the health insurance provider to contest the States' right to those funds. The Medical Assistance Division's (MAD) Medicaid Provider Agreement contains a provision for a fair hearing for adverse actions taken against a provider. This could include actions such as denial of submitted claims, demand for recoupment of overpayments, etc. A provider may attempt to claim that this provision violates the Provider Agreement "right to fair hearing".

The Human Services Department notes this language is significant because the federal Deficit Reduction Act (DRA) language specifies that states must enact such language into statute. Third Party Liability cost avoidance and recoveries have become an important issue to the Centers for Medicare and Medicaid Services (CMS). CMS has stated that failure for states to enact such legislation could result in a loss of federal revenues to the states.

MW/mt