## SENATE BILL 146

# 48th legislature - STATE OF NEW MEXICO - second session, 2008

INTRODUCED BY

Cynthia Nava

FOR THE PUBLIC SCHOOL CAPITAL OUTLAY OVERSIGHT TASK FORCE

### AN ACT

RELATING TO PUBLIC SCHOOL FACILITIES; AMENDING THE PUBLIC SCHOOL CAPITAL OUTLAY ACT TO CREATE THE PUBLIC SCHOOL FACILITY OPPORTUNITY FUND, TO AUTHORIZE GRANTS FROM THE FUND TO CERTAIN SCHOOL DISTRICTS FOR CERTAIN PURPOSES, TO PROVIDE SUPPLEMENTAL FUNDING FOR PROJECTS IN CERTAIN SCHOOL DISTRICTS, TO REDUCE THE OFFSET FROM A GRANT AWARD FOR CERTAIN APPROPRIATIONS MADE FOR JOINT USE WITH A GOVERNMENTAL ENTITY, TO CHANGE THE PROCEDURE FOR MAKING PAYMENTS FOR EXPENDITURES INCURRED TO INSPECT AND PERMIT PROJECTS, TO PROVIDE AN INCREASED GRANT AWARD TO THOSE SCHOOL DISTRICTS WITH AN EXEMPLARY RECORD OF PREVENTIVE MAINTENANCE AND TO CHANGE THE MEMBERSHIP OF THE PUBLIC SCHOOL CAPITAL OUTLAY OVERSIGHT TASK FORCE; AMENDING THE PUBLIC SCHOOL CAPITAL IMPROVEMENTS ACT TO AUTHORIZE THE IMPOSITION OF AN ADDITIONAL MILL; PROVIDING FOR A DISTRIBUTION TO THE PUBLIC SCHOOL FACILITY OPPORTUNITY FUND FOR A LIMITED PERIOD;

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EXTENDING THE EXPENDITURE PERIOD FOR A CERTAIN APPROPRIATION;
MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A new section of the Public School Capital Outlay Act, Section 22-24-12 NMSA 1978, is enacted to read:

"22-24-12. [NEW MATERIAL] PUBLIC SCHOOL FACILITY
OPPORTUNITY FUND--FINDINGS--GRANTS FROM THE FUND.--

# A. The legislature finds that:

- (1) for many years, until relatively recently, educational facilities in a few school districts in New Mexico were so inadequate, due to a lack of local resources, that the quality of education offered to students in those school districts could not match the quality of education provided by districts with more resources;
- (2) in response to these inequities, the legislature has implemented a program to bring all public schools up to statewide adequacy standards;
- (3) most school districts in this state either contain enough taxable property with sufficient assessed valuation or have other additional local resources available for schools so that their public school facilities can exceed the minimum statewide adequacy standards;
- (4) however, because of a low total assessed property valuation and a continuing shortage in other available .170876.3

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local resources, some school districts will not be able to exceed statewide adequacy standards in the foreseeable future and, therefore, will not have the opportunity to provide their students with the same quality of educational facilities as students in school districts that have available resources to surpass the minimum standards; and

- a program is needed to provide state (5) support to those qualifying school districts that do not have any other resources available to provide their students with some of the educational facilities that school districts with more available resources are able to provide.
- The "public school facility opportunity fund" is created in the state treasury. The fund shall consist of transfers, appropriations, reversions, gifts, grants, donations and bequests made to the fund. Income from the fund shall be credited to the fund, and money in the fund shall not revert or be transferred to any other fund at the end of a fiscal year. Money in the fund is appropriated to the council for the purpose of making grants so that the facilities of qualifying school districts may, pursuant to the requirements of this section, exceed statewide adequacy standards. Expenditures from the fund shall be made on warrant of the secretary of finance and administration pursuant to vouchers signed by the director of the public school facilities authority.
- C. A school district may apply for a grant from the .170876.3

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public school facility opportunity fund if the council determines that:

- the project is included in the school district's five-year facilities plan and the school district meets all qualifications to apply for a grant pursuant to Section 22-24-5 NMSA 1978 and meets the requirements of Subparagraphs (b), (c), (d) and (g) of Paragraph (9) of Subsection B of that section;
- the value calculated for the school district pursuant to Subparagraph (k), (m), (n) or (o) of Paragraph (5) of Subsection B of Section 22-24-5 NMSA 1978 is equal to or greater than seven-tenths;
- (3) averaged over the previous four property tax years, the school district had a residential property tax rate of at least nine dollars (\$9.00) on each one thousand dollars (\$1,000) of taxable value, as measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds;
- at least seventy percent of the students in the school district are eligible for free or reduced-fee lunch;
- (5) the school district does not have sufficient resources nor projected resources in the next four years to expend on school district facilities for the purpose .170876.3

of exceeding the statewide adequacy standards;

- (6) the local community does not have adequate infrastructure to compensate for the school district's lack of resources; and
- (7) the planned use of the additional grant will enhance public school education in the school district, will further the school district's educational plan for student success and is a prudent use of state money.
- D. Applications for grant assistance from the public school facility opportunity fund shall be made by school districts to the council in accordance with the requirements of the council. The council shall, pursuant to criteria adopted by rule, evaluate applications and prioritize those applications most in need of a grant from the fund and, to the extent that money in the fund is available, may award grants for those prioritized applications. The evaluation criteria for school district applications shall be based primarily upon the school district's detailed description of how the proposed facilities or improvements play an essential role in the district's programmatic priorities and how they contribute to meeting goals and objectives in the school district or the school educational plan for student success.
- E. All provisions of the Public School Capital
  Outlay Act relating to the expenditure of grants awarded from
  the public school capital outlay fund, including those relating
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to reporting, oversight, project access and accountability, apply to the use and expenditure of grants made pursuant to this section. In addition, in awarding grants pursuant to this section, the council may require conditions and procedures necessary to ensure that the money is expended in the most prudent manner."

Section 2. Section 22-24-4 NMSA 1978 (being Laws 1975, Chapter 235, Section 4, as amended) is amended to read:

"22-24-4. PUBLIC SCHOOL CAPITAL OUTLAY FUND CREATED-USE.--

- A. The "public school capital outlay fund" is created. Balances remaining in the fund at the end of each fiscal year shall not revert.
- B. Except as provided in Section 22-24-5.8 NMSA 1978 and in Subsections G through L of this section, money in the fund may be used only for capital expenditures deemed <a href="mailto:necessary">necessary</a> by the council [necessary] for an adequate educational program.
- C. The council may authorize the purchase by the public school facilities authority of portable classrooms to be loaned to school districts to meet a temporary requirement. Payment for these purchases shall be made from the fund. Title and custody to the portable classrooms shall rest in the public school facilities authority. The council shall authorize the lending of the portable classrooms to school districts upon .170876.3

request and upon finding that sufficient need exists.

Application for use or return of state-owned portable classroom buildings shall be submitted by school districts to the council. Expenses of maintenance of the portable classrooms while in the custody of the public school facilities authority shall be paid from the fund; expenses of maintenance and insurance of the portable classrooms while in the custody of a school district shall be the responsibility of the school district. The council may authorize the permanent disposition of the portable classrooms by the public school facilities authority with prior approval of the state board of finance.

- D. Applications for assistance from the fund shall be made by school districts to the council in accordance with requirements of the council. Except as provided in Subsection K of this section, the council shall require as a condition of application that a school district have a current five-year facilities plan, which shall include a current preventive maintenance plan to which the school adheres for each public school in the school district.
- E. The council shall review all requests for assistance from the fund and shall allocate funds only for those capital outlay projects that meet the criteria of the Public School Capital Outlay Act.
- F. Money in the fund shall be disbursed by warrant of the department of finance and administration on vouchers .170876.3

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signed by the secretary of finance and administration following certification by the council that an application has been approved or an expenditure has been ordered by a court pursuant to Section 22-24-5.4 NMSA 1978. At the discretion of the council, money for a project shall be distributed as follows:

- (1) up to ten percent of the portion of the project cost funded with distributions from the fund or five percent of the total project cost, whichever is greater, may be paid to the school district before work commences with the balance of the grant award made on a cost-reimbursement basis; or
- the council may authorize payments directly to the contractor.
- Balances in the fund may be annually appropriated for the core administrative functions of the public school facilities authority pursuant to the Public School Capital Outlay Act and, in addition, balances in the fund may be expended by the public school facilities authority, upon approval of the council, for project management expenses; provided that:
- the total annual expenditures from the (1) fund pursuant to this subsection shall not exceed five percent of the average annual grant assistance authorized from the fund during the three previous fiscal years; and
- (2) any unexpended or unencumbered balance .170876.3

remaining at the end of a fiscal year from the expenditures authorized in this subsection shall revert to the fund.

- H. Up to thirty million dollars (\$30,000,000) of the fund may be allocated annually by the council in fiscal years 2006 and 2007 for a roof repair and replacement initiative with projects to be identified by the council pursuant to Section 22-24-4.3 NMSA 1978; provided that all money allocated pursuant to this subsection shall be expended prior to September 1, 2008.
- I. The fund may be expended annually by the council in fiscal years 2006 through 2020 for grants to school districts for the purpose of making lease payments for classroom facilities, including facilities leased by charter schools. The grants shall be made upon application by the school districts and pursuant to rules adopted by the council; provided that an application on behalf of a charter school shall be made by the school district but, if the school district fails to make an application on behalf of a charter school, the charter school may submit its own application. The following criteria shall apply to the grants:
- (1) the amount of a grant to a school district shall not exceed:
- (a) the actual annual lease payments owed for leasing classroom space for schools, including charter schools, in the district; or

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(b) seven hundred dollars (\$700)
multiplied by the number of MEM using the leased classroom
facilities; provided that in fiscal year 2009 and in each
subsequent fiscal year, this amount shall be adjusted by the
percentage increase between the penultimate calendar year and
the immediately preceding calendar year of the consumer price
index for the United States, all items, as published by the
United States department of labor; and provided further that if
the total grants awarded pursuant to this paragraph would
exceed the total annual amount available, the rate specified in
this subparagraph shall be reduced proportionately;

- (2) a grant received for the lease payments of a charter school may be used by that charter school as a state match necessary to obtain federal grants pursuant to the federal No Child Left Behind Act of 2001;
- (3) at the end of each fiscal year, any unexpended or unencumbered balance of the appropriation shall revert to the fund;
- (4) if the lease payments are made pursuant to a financing agreement under which the facilities may be purchased for a price that is reduced according to the lease payments made:
- (a) a grant shall not be made unless the council determines that the leased facilities meet the statewide adequacy standards; and

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- (b) neither a grant nor any provision of the Public School Capital Outlay Act creates a legal obligation for the school district or charter school to continue the lease from year to year or to purchase the facilities nor does it create a legal obligation for the state to make subsequent grants pursuant to the provisions of this subsection;
- the total amount expended from the fund pursuant to this subsection shall not exceed:
- (a) seven million five hundred thousand dollars (\$7,500,000) in fiscal year 2007; and
- (b) in fiscal year 2008 and each subsequent fiscal year, the maximum amount for the previous fiscal year adjusted by the percentage increase between the penultimate calendar year and the immediately preceding calendar year of the consumer price index for the United States, all items, as published by the United States department of labor; and
  - as used in this subsection:
- "MEM" means: 1) the average (a) full-time-equivalent enrollment using leased classroom facilities on the eightieth and one hundred twentieth days of the prior school year; or 2) in the case of an approved charter school that has not commenced classroom instruction, the estimated full-time-equivalent enrollment that will use leased classroom facilities in the first year of instruction, as shown .170876.3

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in the approved charter school application; provided that, after the eightieth day of the school year, the MEM shall be adjusted to reflect the full-time-equivalent enrollment on that date; and

- (b) "classroom facilities" or "classroom space" includes the space needed, as determined by the minimum required under the statewide adequacy standards, for the direct administration of school activities.
- J. In addition to other authorized expenditures from the fund, up to one percent of the average grant assistance authorized from the fund during the three previous fiscal years may be expended in each fiscal year by the public school facilities authority to [reimburse] pay the state fire marshal, the construction industries division of the regulation and licensing department and local jurisdictions having authority from the state to permit and inspect projects for expenditures made to permit and inspect projects funded in whole or in part under the Public School Capital Outlay Act. The authority shall enter into contracts with the state fire marshal, the construction industries division or the appropriate local authorities to carry out the provisions of this subsection. Such a contract may provide for initial estimated payments from the fund prior to the expenditures if the contract also provides for additional payments from the fund if the actual expenditures exceed the initial payments and .170876.3

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for repayments back to the fund if the initial payments exceed the actual expenditures.

- K. Pursuant to guidelines established by the council, allocations from the fund may be made to assist school districts in developing and updating five-year facilities plans required by the Public School Capital Outlay Act; provided that:
- (1) no allocation shall be made unless the council determines that the school district is willing and able to pay the portion of the total cost of developing or updating the plan that is not funded with the allocation from the fund. Except as provided in Paragraph (2) of this subsection, the portion of the total cost to be paid with the allocation from the fund shall be determined pursuant to the methodology in Paragraph (5) of Subsection B of Section 22-24-5 NMSA 1978; or
- (2) the allocation from the fund may be used to pay the total cost of developing or updating the plan if:
- (a) the school district has fewer than an average of six hundred full-time-equivalent students on the eightieth and one hundred twentieth days of the prior school year; or
- (b) the school district meets all of the following requirements: 1) the school district has fewer than an average of one thousand full-time-equivalent students on the eightieth and one hundred twentieth days of the prior school

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year; 2) the school district has at least seventy percent of its students eligible for free or reduced-fee lunch; 3) the state share of the total cost, if calculated pursuant to the methodology in Paragraph (5) of Subsection B of Section 22-24-5 NMSA 1978, would be less than fifty percent; and 4) for all educational purposes, the school district has a residential property tax rate of at least seven dollars (\$7.00) on each one thousand dollars (\$1,000) of taxable value, as measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds.

- L. Upon application by a school district, allocations from the fund may be made by the council for the purpose of demolishing abandoned school district facilities, provided that:
- (1) the costs of continuing to insure an abandoned facility outweigh any potential benefit when and if a new facility is needed by the school district;
- (2) there is no practical use for the abandoned facility without the expenditure of substantial renovation costs; and
- (3) the council may enter into an agreement with the school district under which an amount equal to the savings to the district in lower insurance premiums are used to [fully or partially] reimburse the fund fully or partially for .170876.3

1	the demolition costs allocated to the district."
2	Section 3. Section 22-24-5 NMSA 1978 (being Laws 1975,
3	Chapter 235, Section 5, as amended) is amended to read:
4	"22-24-5. PUBLIC SCHOOL CAPITAL OUTLAY PROJECTS
5	APPLICATIONGRANT ASSISTANCE
6	A. Applications for grant assistance, [the]
7	approval of applications, [the] prioritization of projects and
8	grant awards shall be conducted pursuant to the provisions of
9	this section.
10	B. Except as provided in Sections 22-24-4.3,
11	22-24-5.4, [and] 22-24-5.6 and 22-24-5.8 NMSA 1978, the
12	following provisions govern grant assistance from the fund for
13	a public school capital outlay project not wholly funded
14	pursuant to Section 22-24-4.1 NMSA 1978:
15	(l) all school districts are eligible to apply
16	for funding from the fund, regardless of percentage of
17	indebtedness;
18	(2) priorities for funding shall be determined
19	by using the statewide adequacy standards developed pursuant to
20	Subsection C of this section; provided that:
21	(a) the council shall apply the
22	standards to charter schools to the same extent that they are
23	applied to other public schools; and
24	(b) in an emergency in which the health
25	or safety of students or school personnel is at immediate risk
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2	the council may award grant assistance for a project using
3	criteria other than the statewide adequacy standards;
4	(3) the council shall establish criteria to be
5	used in public school capital outlay projects that receive
6	grant assistance pursuant to the Public School Capital Outlay
7	Act. In establishing the criteria, the council shall consider:
8	(a) the feasibility of using design,
9	build and finance arrangements for public school capital outlay
10	projects;
11	(b) the potential use of more durable
12	construction materials that may reduce long-term operating
13	costs;
14	(c) concepts that promote efficient but
15	flexible utilization of space; and
16	(d) any other financing or construction
17	concept that may maximize the dollar effect of the state grant
18	assistance;
19	(4) no more than ten percent of the combined
20	total of grants in a funding cycle shall be used for
21	retrofitting existing facilities for technology infrastructure;
22	(5) except as provided in Paragraph (6), [or]
23	(8) or (9) of this subsection, the state share of a project
24	approved and ranked by the council shall be funded within
25	available resources pursuant to the provisions of this
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or in which there is a threat of significant property damage,

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paragraph. No later than May 1 of each calendar year, a value shall be calculated for each school district in accordance with the following procedure:

- the final prior year net taxable value for a school district divided by the MEM for that school district is calculated for each school district;
- the final prior year net taxable (b) value for the whole state divided by the MEM for the state is calculated;
- (c) excluding any school district for which the result calculated pursuant to Subparagraph (a) of this paragraph is more than twice the result calculated pursuant to Subparagraph (b) of this paragraph, the results calculated pursuant to Subparagraph (a) of this paragraph are listed from highest to lowest;
- (d) the lowest value listed pursuant to Subparagraph (c) of this paragraph is subtracted from the highest value listed pursuant to that subparagraph;
- (e) the value calculated pursuant to Subparagraph (a) of this paragraph for the subject school district is subtracted from the highest value listed in Subparagraph (c) of this paragraph;
- (f) the result calculated pursuant to Subparagraph (e) of this paragraph is divided by the result calculated pursuant to Subparagraph (d) of this paragraph; .170876.3

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(g) the sum of the property tax mill
levies for the prior tax year imposed by each school district
on residential property pursuant to Chapter 22, Article 18 NMSA
1978, the Public School Capital Improvements Act, the Public
School Buildings Act, the Education Technology Equipment Act
and Paragraph (2) of Subsection B of Section 7-37-7 NMSA 1978
is calculated for each school district:

- (h) the lowest value calculated pursuant to Subparagraph (g) of this paragraph is subtracted from the highest value calculated pursuant to that subparagraph;
- (i) the lowest value calculated pursuant to Subparagraph (g) of this paragraph is subtracted from the value calculated pursuant to that subparagraph for the subject school district;
- (j) the value calculated pursuant to Subparagraph (i) of this paragraph is divided by the value calculated pursuant to Subparagraph (h) of this paragraph;
- (k) if the value calculated for a subject school district pursuant to Subparagraph (j) of this paragraph is less than five-tenths, then, except as provided in Subparagraph (n) or (o) of this paragraph, the value for that school district equals the value calculated pursuant to Subparagraph (f) of this paragraph;
- (1) if the value calculated for a subject school district pursuant to Subparagraph (j) of this .170876.3

paragraph is five-tenths or greater, then that value is multiplied by five-hundredths;

(m) if the value calculated for a subject school district pursuant to Subparagraph (j) of this paragraph is five-tenths or greater, then the value calculated pursuant to Subparagraph (l) of this paragraph is added to the value calculated pursuant to Subparagraph (f) of this paragraph. Except as provided in Subparagraph (n) or (o) of this paragraph, the sum equals the value for that school district;

(n) in those instances in which the calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value less than one-tenth, one-tenth shall be used as the value for the subject school district;

(o) in those instances in which the calculation pursuant to Subparagraph (k) or (m) of this paragraph yields a value greater than one, one shall be used as the value for the subject school district;

(p) except as provided in Section 22-24-5.7 or 22-24-5.8 NMSA 1978 and except as adjusted pursuant to Paragraph (6), [or] (8) or (9) of this subsection, the amount to be distributed from the fund for an approved project shall equal the total project cost multiplied by a fraction the numerator of which is the value calculated for the subject school district in the current year plus the value .170876.3

calculated for that school district in each of the two preceding years and the denominator of which is three; and

means the average full-time-equivalent enrollment of students attending public school in a school district on the eightieth and one hundred twentieth days of the prior school year; 2) "total project cost" means the total amount necessary to complete the public school capital outlay project less any insurance reimbursement received by the school district for the project; and 3) in the case of a state-chartered charter school that has submitted an application for grant assistance pursuant to this section, the "value calculated for the subject school district" means the value calculated for the school district in which the state-chartered charter school is physically located;

(6) the amount calculated pursuant to Subparagraph (p) of Paragraph (5) of this subsection shall be reduced by the following procedure:

appropriations made after January 1, 2003 for nonoperating purposes either directly to the subject school district or to another governmental entity for the purpose of passing the money through directly to the subject school district, and not rejected by the subject school district, is calculated; provided that: 1) an appropriation made in a fiscal year shall be deemed to be accepted by a school district unless, prior to .170876.3

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department of finance and administration and the public education department that the district is rejecting the appropriation; 2) the total shall exclude any educational technology appropriation made prior to January 1, 2005 unless the appropriation was on or after January 1, 2003 and not previously used to offset distributions pursuant to the Technology for Education Act; 3) the total shall exclude any appropriation previously made to the subject school district that is reauthorized for expenditure by another recipient; 4) the total shall exclude one-half of the amount of any appropriation made or reauthorized after January 1, 2007 if the purpose of the appropriation or reauthorization is to fund, in whole or in part, a capital outlay project that, when prioritized by the council pursuant to this section either in the immediately preceding funding cycle or in the current funding cycle, ranked in the top one hundred fifty projects statewide; [and] 5) the total shall exclude the proportionate share of any appropriation made or reauthorized after January 1, 2008 for a capital project that will be jointly used by a governmental entity other than the subject school district. Pursuant to criteria adopted by rule of the council and based upon the proposed use of the capital project, the council shall determine the proportionate share to be used by the governmental entity and excluded from the total; and 6) unless .170876.3

June 1 of that fiscal year, the school district notifies the

the grant award is made to the state-chartered charter school or unless the appropriation was previously used to calculate a reduction pursuant to this paragraph, the total shall exclude appropriations made after January 1, 2007 for nonoperating purposes of a specific state-chartered charter school, regardless of whether the charter school is a state-chartered charter school at the time of the appropriation or later opts to become a state-chartered charter school;

(b) the applicable fraction used for the subject school district and the current calendar year for the calculation in Subparagraph (p) of Paragraph (5) of this subsection is subtracted from one;

(c) the value calculated pursuant to Subparagraph (a) of this paragraph for the subject school district is multiplied by the amount calculated pursuant to Subparagraph (b) of this paragraph for that school district;

(d) the total amount of reductions for the subject school district previously made pursuant to Subparagraph (e) of this paragraph for other approved public school capital outlay projects is subtracted from the amount calculated pursuant to Subparagraph (c) of this paragraph; and

(e) the amount calculated pursuant to Subparagraph (p) of Paragraph (5) of this subsection shall be reduced by the amount calculated pursuant to Subparagraph (d) of this paragraph;

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1	(7) as u
2	this subsection:
3	<u>(a)</u>
4	Indian nation, tribe or pu
5	<u>(b)</u>
6	school district that has s
7	and in which the approved
8	will be located;
9	<u>(8) the</u>
10	Subparagraph (p) of Paragr
11	reduction pursuant to Para
12	increased by an additional
13	that the subject school d
14	implementing and maintain:
15	The council shall adopt su
16	implement the provisions o
17	[ <del>(8)</del> ] <u>(9)</u>
18	local share otherwise requ
19	district has used all of :
20	any adjustment to the loca
21	whether:
22	(a)
23	bonding capacity over the
24	match necessary to complet
25	educational purposes, has
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	(7)	as	used	in	[ <del>Paragraphs</del>	(5)	and	(6)	<del>-of</del> ]
s subsection:									

# (a) "governmental entity" includes an or pueblo; and

(b) "subject school district" means the school district that has submitted the application for funding and in which the approved public school capital outlay project will be located:

(8) the amount calculated pursuant to Subparagraph (p) of Paragraph (5) of this subsection, after any reduction pursuant to Paragraph (6) of this subsection, may be increased by an additional five percent if the council finds that the subject school district has been exemplary in implementing and maintaining a preventive maintenance program. The council shall adopt such rules as are necessary to implement the provisions of this paragraph;

[<del>(8)</del>] <u>(9)</u> the council may adjust the amount of local share otherwise required if it determines that a school district has used all of its local resources. Before making any adjustment to the local share, the council shall consider whether:

(a) the school district has insufficient bonding capacity over the next four years to provide the local match necessary to complete the project and, for all educational purposes, has a residential property tax rate of at .170876.3

least ten dollars (\$10.00) on each one thousand dollars (\$1,000) of taxable value, as measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds;

than an average of eight hundred full-time-equivalent students on the eightieth and one hundred twentieth days of the prior school year; 2) has at least seventy percent of its students eligible for free or reduced-fee lunch; 3) has a share of the total project cost, as calculated pursuant to provisions of this section, that would be greater than fifty percent; and 4) for all educational purposes, has a residential property tax rate of at least seven dollars (\$7.00) on each one thousand dollars (\$1,000) of taxable value, as measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds; or

(c) the school district [has]: 1) has an enrollment growth rate over the previous school year of at least two and one-half percent; 2) pursuant to its five-year facilities plan, will be building a new school within the next two years; and 3) for all educational purposes, has a residential property tax rate of at least ten dollars (\$10.00) on each one thousand dollars (\$1,000) of taxable value, as .170876.3

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measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds; and  $[\frac{(9)}{(10)}]$  (10) no application for grant assistance from the fund shall be approved unless the council determines that:

- the public school capital outlay project is needed and included in the school district's five-year facilities plan among its top priorities;
- (b) the school district has used its capital resources in a prudent manner;
- (c) the school district has provided insurance for buildings of the school district in accordance with the provisions of Section 13-5-3 NMSA 1978;
- (d) the school district has submitted a five-year facilities plan that includes: 1) enrollment projections; 2) a current preventive maintenance plan that has been approved by the council pursuant to Section 22-24-5.3 NMSA 1978 and that is followed by each public school in the district; 3) the capital needs of charter schools located in the school district; and 4) projections for the facilities needed in order to maintain a full-day kindergarten program;
- (e) the school district is willing and able to pay any portion of the total cost of the public school capital outlay project that, according to Paragraph (5), (6), .170876.3

[or] (8) or (9) of this subsection, is not funded with grant assistance from the fund; provided that school district funds used for a project that was initiated after September 1, 2002 when the statewide adequacy standards were adopted, but before September 1, 2004 when the standards were first used as the basis for determining the state and school district share of a project, may be applied to the school district portion required for that project;

(f) the application includes the capital needs of any charter school located in the school district or the school district has shown that the facilities of the charter school have a smaller deviation from the statewide adequacy standards than other district facilities included in the application; and

(g) the school district has agreed, in writing, to comply with any reporting requirements or conditions imposed by the council pursuant to Section 22-24-5.1 NMSA 1978.

C. After consulting with the public school capital outlay oversight task force and other experts, the council shall regularly review and update statewide adequacy standards applicable to all school districts. The standards shall establish the acceptable level for the physical condition and capacity of buildings, the educational suitability of facilities and the need for technological infrastructure.

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Except as otherwise provided in the Public School Capital Outlay Act, the amount of outstanding deviation from the standards shall be used by the council in evaluating and prioritizing public school capital outlay projects.

- The acquisition of a facility by a school district or charter school pursuant to a financing agreement that provides for lease payments with an option to purchase for a price that is reduced according to lease payments made may be considered a public school capital outlay project and eligible for grant assistance under this section pursuant to the following criteria:
- no grant shall be awarded unless the council finds that, prior to the purchase of the facility by the school district or charter school, the facility will equal or exceed the statewide adequacy standards and the building standards for public school facilities;
- (2) no grant shall be awarded unless the school district and the need for the facility meet all of the requirements for grant assistance pursuant to the Public School Capital Outlay Act;
- the total project cost shall equal the (3) total payments that would be due under the agreement if the school district or charter school would eventually acquire title to the facility;
- (4) the portion of the total project cost to .170876.3

be paid from the fund may be awarded as one grant, but disbursements from the fund shall be made from time to time as lease payments become due;

- (5) the portion of the total project cost to be paid by the school district or charter school may be paid from time to time as lease payments become due; and
- (6) neither a grant award nor any provision of the Public School Capital Outlay Act creates a legal obligation for the school district or charter school to continue the lease from year to year or to purchase the facility.
- E. In order to encourage private capital investment in the construction of public school facilities, the purchase of a privately owned school facility that is, at the time of application, in use by a school district may be considered a public school capital outlay project and eligible for grant assistance pursuant to this section if the council finds that:
- (1) at the time of the initial use by the school district, the facility to be purchased equaled or exceeded the statewide adequacy standards and the building standards for public school facilities;
- (2) at the time of application, attendance at the facility to be purchased is at seventy-five percent or greater of design capacity and the attendance at other schools in the school district that the students at the facility would otherwise attend is at eighty-five percent or greater of design .170876.3

capacity; and

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(3) the school district and the capital outlay project meet all of the requirements for grant assistance pursuant to the Public School Capital Outlay Act; provided that, when determining the deviation from the statewide adequacy standards for the purposes of evaluating and prioritizing the project, the students using the facility shall be deemed to be attending other schools in the school district.

- It is the intent of the legislature that grant assistance made pursuant to this section allows every school district to meet the standards developed pursuant to Subsection C of this section; provided, however, that nothing in the Public School Capital Outlay Act or the development of standards pursuant to that act prohibits a school district from using local funds to exceed the statewide adequacy standards.
- Upon request, the council shall work with, and provide assistance and information to, the public school capital outlay oversight task force.
- The council may establish committees or task forces, not necessarily consisting of council members, and may use the committees or task forces, as well as existing agencies or organizations, to conduct studies, conduct surveys, submit recommendations or otherwise contribute expertise from the public schools, programs, interest groups and segments of society most concerned with a particular aspect of the

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council's work.

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- I. Upon the recommendation of the public school facilities authority, the council shall develop building standards for public school facilities and shall promulgate other such rules as are necessary to carry out the provisions of the Public School Capital Outlay Act.
- No later than December 15 of each year, the J. council shall prepare a report summarizing its activities during the previous fiscal year. The report shall describe in detail all projects funded, the progress of projects previously funded but not completed, the criteria used to prioritize and fund projects and all other council actions. The report shall be submitted to the public education commission, the governor, the legislative finance committee, the legislative education study committee and the legislature."

Section 4. Section 22-24-5.4 NMSA 1978 (being Laws 2004, Chapter 125, Section 10) is amended to read:

"22-24-5.4. RECALCITRANT SCHOOL DISTRICTS--COURT ACTION TO ENFORCE CONSTITUTIONAL COMPLIANCE--IMPOSITION OF PROPERTY TAX.--

- The council may bring an action against a school Α. district pursuant to the provisions of this section if, based upon information submitted to the council by the public school facilities authority, the council determines that:
- the physical condition of a public school .170876.3

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facility in the school district is so inadequate that the facility or the education received by students attending the facility is below the minimum required by the constitution of New Mexico;

the school district is not taking the necessary steps to bring the facility up to the constitutionally required minimum; and

### either: (3)

- (a) the school district has not applied for the grant assistance necessary to bring the facility up to minimum constitutional standards; or
- (b) the school district is unwilling to meet all of the requirements for the approval of an application for grant assistance pursuant to Paragraph [(9)] (10) of Subsection B of Section 22-24-5 NMSA 1978.
- An action brought pursuant to this section shall be brought by the council in the name of the state against the school district in the district court for Santa Fe county.
- C. After a hearing and consideration of the evidence, if the court finds that the council's determination pursuant to Subsection A of this section was correct, the court shall:
- (1) order the council to expend sufficient resources necessary to bring the facility up to the minimum level required by the constitution of New Mexico;

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- (2) order the school district to comply with Paragraph [<del>(9)</del>] (10) of Subsection B of Section 22-24-5 NMSA 1978 and to take all other actions necessary to facilitate the completion of the project ordered pursuant to Paragraph (1) of this subsection; and
- (3) enter a judgment against the school district for court costs and attorney fees and the necessary amount to satisfy the school district share, as determined by the formula prescribed by Subsection B of Section 22-24-5 NMSA 1978, for the project ordered pursuant to Paragraph (1) of this subsection.
- D. The amount of a judgment entered against a school district pursuant to Paragraph (3) of Subsection C of this section is a public debt of the school district. If the court finds that the debt cannot be satisfied with available school district funds, other than funds needed for the operation of the public schools and other existing obligations, the court shall order the imposition of a property tax on all taxable property allocated to the school district at a rate sufficient to pay the judgment, with accrued interest, within a reasonable time as determined by the court. After paying court costs and attorney fees, amounts received pursuant to this subsection shall be deposited by the council into the fund."

Section 5. A new section of the Public School Capital Outlay Act, Section 22-24-5.8 NMSA 1978, is enacted to read: .170876.3

"22	-24	-5.8.	[ <u>NEW</u>	TAM	ERIAL]	SUPI	PLEMENTAL	FUNDING	FOR
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- A. A school district receiving grant assistance from the fund pursuant to Section 22-24-5 NMSA 1978 for a public school capital outlay project shall receive an additional grant from the fund if the school district and proposed use of the additional grant qualify pursuant to the provisions of Subsection B of this section.
- B. A school district shall receive the additional grant if the council determines that:
- (1) in calculating the grant assistance from the fund for the project pursuant to Section 22-24-5 NMSA 1978, the value calculated for the school district pursuant to Subparagraph (k), (m), (n) or (o) of Paragraph (5) of Subsection B of that section is equal to or greater than seventenths;
- (2) averaged over the previous four property tax years, the school district had a residential property tax rate of at least nine dollars (\$9.00) on each one thousand dollars (\$1,000) of taxable value, as measured by the sum of all rates imposed by resolution of the local school board plus rates set to pay interest and principal on outstanding school district general obligation bonds;
- (3) at least seventy percent of the students in the school district are eligible for free or reduced-fee .170876.3

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lunch;

- (4) the school district does not have sufficient resources to expend on the project so it is unlikely that the project will ever exceed the statewide adequacy standards;
- (5) the local community does not have adequate infrastructure to compensate for the school district's lack of resources; and
- (6) the planned use of the additional grant will enhance public school education in the school district, will further the school district's educational plan for student success and is a prudent use of state money.
- C. The amount of an additional grant awarded pursuant to this section shall equal the total project cost multiplied by the lesser of:
- (1) the value calculated for the school district pursuant to Subparagraph (k), (m), (n) or (o) of Paragraph (5) of Subsection B of Section 22-24-5 NMSA 1978 minus six-tenths; or
  - (2) twenty-five hundredths.
- D. All provisions of the Public School Capital
  Outlay Act relating to the expenditure of other grants awarded
  from the fund, including those provisions relating to
  reporting, oversight, project access and accountability, apply
  to the use and expenditure of additional grants made pursuant
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1	to this section."
2	Section 6. Section 22-24-7 NMSA 1978 (being Laws 2001,
3	Chapter 338, Section 12, as amended) is amended to read:
4	"22-24-7. PUBLIC SCHOOL CAPITAL OUTLAY OVERSIGHT TASK
5	FORCECREATIONSTAFF
6	A. The "public school capital outlay oversight task
7	force" is created. The task force consists of [twenty-six]
8	twenty-five members as follows:
9	(1) the secretary of finance and
10	administration or the secretary's designee;
11	(2) the secretary of public education or the
12	secretary's designee;
13	[ <del>(3) the state investment officer or the state</del>
14	investment officer's designee;
15	$\frac{(4)}{(3)}$ the speaker of the house of
16	representatives or the speaker's designee;
17	$[\frac{(5)}{(4)}]$ the president pro tempore of the
18	senate or the president pro tempore's designee;
19	$[\frac{(6)}{(5)}]$ the chairs of the house
20	appropriations and finance committee, the senate finance
21	committee, the senate education committee and the house
22	education committee or their designees;
23	$[\frac{(7)}{(6)}]$ two minority party members of the
24	house of representatives, appointed by the New Mexico
25	legislative council;
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	$[\frac{(8)}{(7)}]$ two minority party members of the
senate,	appointed by the New Mexico legislative council;
	$[\frac{(9)}{(8)}]$ a member of the interim legislative
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committee charged with the oversight of Indian affairs, appointed by the New Mexico legislative council, provided that the member shall rotate annually between a senate member and a member of the house of representatives;

[(10)] (9) a member of the house of representatives and a member of the senate who represent districts with school districts receiving federal funds commonly known as "PL 874" funds or "impact aid", appointed by the New Mexico legislative council;

[(11)] (10) two public members who have expertise in education and finance appointed by the speaker of the house of representatives;

 $[\frac{(12)}{(11)}]$  two public members who have expertise in education and finance appointed by the president pro tempore of the senate;

[(13)] (12) three public members, two of whom are residents of school districts that receive grants from the federal government as assistance to areas affected by federal activity authorized in accordance with Title 20 of the United States Code, appointed by the governor; and

 $\left[\frac{(14)}{(13)}\right]$  three superintendents of school districts or their designees, two of whom are from school .170876.3

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districts that receive grants from the federal government as assistance to areas affected by federal activity authorized in accordance with Title 20 of the United States Code, appointed by the New Mexico legislative council in consultation with the governor.

- The chair of the public school capital outlay В. oversight task force shall be elected by the task force. task force shall meet at the call of the chair, but no more than four times per calendar year.
- C. Non-ex-officio members of the task force shall serve at the pleasure of their appointing authorities.
- The public members of the public school capital outlay oversight task force shall receive per diem and mileage pursuant to the Per Diem and Mileage Act.
- The legislative council service, with assistance Ε. from the public school facilities authority, the department of finance and administration, the public education department, the legislative education study committee and the legislative finance committee, shall provide staff for the public school capital outlay oversight task force."

Section 7. Section 22-25-1 NMSA 1978 (being Laws 1978 (S.S.), Chapter 5, Section 1, as amended) is amended to read:

"22-25-1. SHORT TITLE.--Chapter 22, Article 25 NMSA 1978 may be cited as the "Public School Capital Improvements Act"."

Section 8. Section 22-25-9 NMSA 1978 (being Laws 1975 .170876.3

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(S.S.), Chapter 5, Section 9, as amended) is amended to read: STATE DISTRIBUTION TO SCHOOL DISTRICT IMPOSING "22-25-9. TAX UNDER CERTAIN CIRCUMSTANCES. --

Except as provided in Section 22-25-11 NMSA 1978 or in Subsection C or G of this section, the secretary shall distribute to any school district that has imposed a tax under the Public School Capital Improvements Act an amount from the public school capital improvements fund that is equal to the amount by which the revenue estimated to be received from the imposed tax, at the rate certified by the department of finance and administration in accordance with Section 22-25-7 NMSA 1978, assuming a one hundred percent collection rate, is less than an amount calculated by multiplying the school district's first forty days' total program units by the amount specified in Subsection B of this section and further multiplying the product obtained by the tax rate approved by the qualified electors in the most recent election on the question of imposing a tax under the Public School Capital Improvements The distribution shall be made each year that the tax is imposed in accordance with Section 22-25-7 NMSA 1978; provided that no state distribution from the public school capital improvements fund may be used for capital improvements to any administration building of a school district. In the event that sufficient funds are not available in the public school capital improvements fund to make the state distribution .170876.3

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provided for in this section, the dollar per program unit figure shall be reduced as necessary.

- In calculating the state distribution pursuant to Subsection A of this section, the following amounts shall be used:
- the amount calculated pursuant to (1) Subsection D of this subsection per program unit; and
- an additional amount certified to the (2) secretary by the public school capital outlay council. No later than June 1 of each year, the council shall determine the amount needed in the next fiscal year for public school capital outlay projects pursuant to the Public School Capital Outlay Act and the amount of revenue, from all sources, available for the projects. If, in the sole discretion of the council, the amount available exceeds the amount needed, the council may certify an additional amount pursuant to this paragraph; provided that the sum of the amount calculated pursuant to this paragraph plus the amount in Paragraph (1) of this subsection shall not result in a total statewide distribution that, in the opinion of the council, exceeds one-half of the total revenue estimated to be received from taxes imposed pursuant to the Public School Capital Improvements Act.
- C. For any fiscal year notwithstanding the amount calculated to be distributed pursuant to Subsections A and B of this section, except as provided in Subsection G of this .170876.3

section, a school district, the voters of which have approved a tax pursuant to Section 22-25-3 NMSA 1978, shall not receive a distribution less than the amount calculated pursuant to Subsection E of this section, multiplied by the school district's first forty days' total program units and further multiplying the product obtained by the approved tax rate.

- D. For purposes of calculating the distribution pursuant to Subsection B of this section, the amount used in Paragraph (1) of that subsection shall equal seventy dollars (\$70.00) in fiscal year 2008 and in each subsequent fiscal year shall equal the amount for the previous fiscal year adjusted by the percentage increase between the next preceding calendar year and the preceding calendar year of the consumer price index for the United States, all items, as published by the United States department of labor.
- E. For purposes of calculating the minimum distribution pursuant to Subsection C of this section, the amount used in that subsection shall equal five dollars (\$5.00) through fiscal year 2005 and in each subsequent fiscal year shall equal the amount for the previous fiscal year adjusted by the percentage increase between the next preceding calendar year and the preceding calendar year of the consumer price index for the United States, all items, as published by the United States department of labor.
- F. In expending distributions made pursuant to this .170876.3

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section, school districts shall give priority to maintenance projects, including payments under contracts for maintenance support services. In addition, distributions made pursuant to this section may be expended by school districts for the school district portion of:

- (1) the total project cost for roof repair or replacement required by Section 22-24-4.3 NMSA 1978; or
- payments made under a financing agreement (2) entered into by a school district or a charter school for the leasing of a building or other real property with an option to purchase for a price that is reduced according to the payments made, if the school district has received a grant for the state share of the payments pursuant to Subsection D of Section 22-24-5 NMSA 1978.
- If a serious deficiency in a roof of a public school facility has been corrected pursuant to Section 22-24-4.4 NMSA 1978 and the school district has refused to pay its share of the cost as determined by that section, until the public school capital outlay fund is reimbursed in full for the share attributed to the district, the distribution calculated pursuant to this section shall not be made to the school district but shall be made to the public school capital outlay fund.
- In making distributions pursuant to this section, the secretary shall include such reporting .170876.3

requirements and conditions as are required by rule of the public school capital outlay council. The council shall adopt such requirements and conditions as are necessary to ensure that the distributions are expended in the most prudent manner possible and are consistent with the original purpose as specified in the authorizing resolution. Copies of reports or other information received by the secretary in response to the requirements and conditions shall be forwarded to the council."

Section 9. A new section of the Public School Capital Improvements Act, Section 22-25-11 NMSA 1978, is enacted to read:

"22-25-11. [NEW MATERIAL] AUTHORIZATION FOR ADDITIONAL MILLAGE.--

A. In addition to the tax imposed pursuant to Section 22-25-3 NMSA 1978, a local school board may adopt a resolution to submit to the qualified electors of the school district the question of whether a property tax should be imposed upon the net taxable value of property allocated to the school district under the Property Tax Code at a rate not to exceed that specified in the resolution for the purpose of capital improvements in the school district. The resolution shall:

- (1) identify the capital improvements for which the revenue proposed to be produced will be used;
- (2) specify the rate of the proposed tax, .170876.3

which shall not exceed one dollar (\$1.00) on each one thousand dollars (\$1,000) of net taxable value of property allocated to the school district under the Property Tax Code;

(3) specify the date an election will be held to submit the question of imposition of the tax to the

(4) limit the imposition of the proposed tax to no more than six property tax years.

qualified electors of the school district; and

B. All provisions of the Public School Capital Improvements Act that apply to the tax imposition provided for in Section 22-25-3 NMSA 1978 apply to the tax imposition provided for in this section except that a tax imposed pursuant to this section shall not be taken into account when calculating the state distribution pursuant to Section 22-25-9 NMSA 1978."

Section 10. [NEW MATERIAL] TRANSFER OF AN AMOUNT EQUAL TO A PORTION OF INDIAN GAMING REVENUE TO THE PUBLIC SCHOOL FACILITY OPPORTUNITY FUND. -- On July 15, 2009, July 15, 2010 and July 15, 2011, an amount equal to the lesser of eighteen million dollars (\$18,000,000) or thirty percent of the net receipts of revenue paid to the state pursuant to Indian gaming compacts during the immediately preceding fiscal year, as determined by the secretary of finance and administration, shall be transferred from the general fund to the public school facility opportunity fund.

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Section 11. Laws 2006, Chapter 95, Section 14 is amended to read:

# "Section 14. APPROPRIATIONS.--

A. Two million five hundred thousand dollars (\$2,500,000) is appropriated from the public school capital outlay fund to the public school facilities authority for expenditure in fiscal years 2006 through [2008] 2009 for continuing the development and implementation of a uniform web-based facility information management system for the public schools pursuant to the provisions of Section 22-24-5.3 NMSA 1978. Any unexpended or unencumbered balance remaining at the end of fiscal year [2008] 2009 shall revert to the public school capital outlay fund.

B. Three hundred thousand dollars (\$300,000) is appropriated from the public school capital outlay fund to the public school facilities authority for expenditure in fiscal years 2007 and 2008 for the purpose of improving the indoor air quality of public schools by implementing the New Mexico indoor air quality tools for schools program pursuant to criteria developed by the public school facilities authority in consultation with the department of environment, the public education department, the department of health, the energy, minerals and natural resources department and the children, youth and families department. Any unexpended or unencumbered balance remaining at the end of fiscal year 2008 shall revert .170876.3

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