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HOUSE BILL 339

**49TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2009**

INTRODUCED BY

Roberto "Bobby" J. Gonzales

AN ACT

RELATING TO HEALTH CARE; ENACTING THE HEALTH SECURITY ACT TO PROVIDE FOR COMPREHENSIVE STATEWIDE HEALTH CARE; PROVIDING FOR HEALTH CARE PLANNING; ESTABLISHING PROCEDURES TO CONTAIN HEALTH CARE COSTS; CREATING A COMMISSION; PROVIDING FOR ITS POWERS AND DUTIES; PROVIDING FOR HEALTH CARE DELIVERY REGIONS AND REGIONAL COUNCILS; DIRECTING AND AUTHORIZING THE DEVELOPMENT OF A STATE HEALTH SECURITY PLAN; PROVIDING PENALTIES; MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. SHORT TITLE.--This act may be cited as the "Health Security Act".

Section 2. PURPOSES OF ACT.--The purposes of the Health Security Act are to:

A. create a program that ensures health care

1 coverage to all New Mexicans through a combination of public  
2 and private financing;

3 B. control escalating health care costs; and

4 C. improve the health care of all New Mexicans.

5 Section 3. DEFINITIONS.--As used in the Health Security  
6 Act:

7 A. "beneficiary" means a person eligible for health  
8 care and benefits pursuant to the health security plan;

9 B. "budget" means the total of all categories of  
10 dollar amounts of expenditures for a stated period authorized  
11 for an entity or a program;

12 C. "capital budget" means that portion of a budget  
13 that establishes expenditures for:

14 (1) acquisition or addition of substantial  
15 improvements to real property; or

16 (2) acquisition of tangible personal property;

17 D. "case management" means a comprehensive program  
18 designed to meet an individual's need for care by coordinating  
19 and linking the components of health care;

20 E. "commission" means the health care commission  
21 created pursuant to the Health Security Act;

22 F. "consumer price index for medical care prices"  
23 means that index as published by the bureau of labor statistics  
24 of the federal department of labor;

25 G. "controlling interest" means:

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1 (1) a five percent or greater ownership  
2 interest, direct or indirect, in the person controlled; or

3 (2) a financial interest, direct or indirect,  
4 and, because of business or personal relationships, having the  
5 power to influence important decisions of the person  
6 controlled;

7 H. "financial interest" means an ownership interest  
8 of any amount, direct or indirect;

9 I. "group practice" means an association of health  
10 care providers that provides one or more specialized health  
11 care services or a tribal or urban Indian coalition in  
12 partnership or under contract with the federal Indian health  
13 service that is authorized under federal law to provide health  
14 care to Native American populations in the state;

15 J. "health care" means health care provider  
16 services and health facility services;

17 K. "health care provider" means:

18 (1) a person licensed or certified and  
19 authorized to provide health care in New Mexico;

20 (2) an individual licensed or certified by a  
21 nationally recognized professional organization and designated  
22 as a health care provider by the commission; or

23 (3) a person that is a group practice of  
24 licensed providers or a transportation service;

25 L. "health facility" means a school-based clinic,

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1 an Indian health service facility, a tribally operated health  
2 care facility, a state-operated health care facility, a general  
3 hospital, a special hospital, an outpatient facility, a  
4 psychiatric hospital, a primary clinic pursuant to the Rural  
5 Primary Health Care Act, a laboratory, a skilled nursing  
6 facility or a nursing facility; provided that the health  
7 facility is authorized to receive state or federal  
8 reimbursement;

9 M. "health security plan" means the program that is  
10 created and administered by the commission for provision of  
11 health care pursuant to the Health Security Act;

12 N. "major capital expenditure" means construction  
13 or renovation of facilities or the acquisition of diagnostic,  
14 treatment or transportation equipment by a health care provider  
15 or health facility that costs more than an amount recommended  
16 and established by the commission;

17 O. "operating budget" means the budget of a health  
18 facility exclusive of the facility's capital budget;

19 P. "person" means an individual or any other legal  
20 entity;

21 Q. "primary care provider" means a health care  
22 provider who is a physician, osteopathic physician, nurse  
23 practitioner, physician assistant, osteopathic physician's  
24 assistant, pharmacist clinician or other health care provider  
25 certified by the commission;

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1           R. "provider budget" means the authorized  
2 expenditures pursuant to payment mechanisms established by the  
3 commission to pay for health care furnished by health care  
4 providers participating in the health security plan; and

5           S. "transportation service" means a person  
6 providing the services of an ambulance, helicopter or other  
7 conveyance that is equipped with health care supplies and  
8 equipment and is used to transport patients to other health  
9 care providers or health facilities.

10           Section 4. HEALTH CARE COMMISSION CREATED--GOVERNMENTAL  
11 INSTRUMENTALITY.--The "health care commission" is created as a  
12 public body, politic and corporate, constituting a governmental  
13 instrumentality. The commission consists of fifteen members.

14           Section 5. CREATION OF HEALTH CARE COMMISSION MEMBERSHIP  
15 NOMINATING COMMITTEE--MEMBERSHIP, TERMS AND DUTIES OF  
16 COMMITTEE.--

17           A. The "health care commission membership  
18 nominating committee" is created consisting of twelve members,  
19 to reflect the geographic diversity of the state, as follows:

- 20                   (1) two members appointed by the governor;  
21                   (2) three members appointed by the speaker of  
22 the house of representatives;  
23                   (3) three members appointed by the president  
24 pro tempore of the senate;  
25                   (4) two members appointed by the minority

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1 leader of the house of representatives; and

2 (5) two members appointed by the minority  
3 leader of the senate.

4 B. At the first meeting of the committee it shall  
5 elect a chair from its membership. The chair shall vote only  
6 in the case of a tie vote.

7 C. Members shall serve four-year terms; provided,  
8 however, that the first twelve members appointed to the  
9 committee shall serve staggered terms as follows:

10 (1) the governor shall appoint the first two  
11 appointees to three-year terms;

12 (2) the speaker of the house of  
13 representatives shall appoint the first three appointees so  
14 that one serves for two years, one for three years and one for  
15 four years;

16 (3) the president pro tempore of the senate  
17 shall appoint the first three appointees so that one serves for  
18 two years, one for three years and one for four years;

19 (4) the minority leader of the house of  
20 representatives shall appoint the first two members so that one  
21 serves for two years and one serves for four years; and

22 (5) the minority leader of the senate shall  
23 appoint the first two members so that one serves for two years  
24 and one serves for four years.

25 D. A member shall serve until the member's

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1 successor is appointed and qualified. Successor members shall  
2 be appointed by the appointing authority that made the initial  
3 appointment to the committee. A state employee who is exempt  
4 from the Personnel Act is not eligible to serve on the  
5 committee. A member shall be eligible for or enrolled in the  
6 health security plan. An elected official shall not serve on  
7 the committee. Sufficient public notice shall be provided to  
8 allow members of the public to request consideration of  
9 appointment to the committee.

10 E. Appointed members of the committee shall have  
11 substantial knowledge of the health care system as demonstrated  
12 by education or experience. A person shall not be appointed to  
13 the committee if, currently or within the previous thirty-six  
14 months, the person or a member of the person's household is  
15 employed by, an officer of or has a controlling interest in a  
16 person providing health care or health insurance, directly or  
17 as an agent of a health insurer.

18 F. The committee shall take appropriate action to  
19 ensure that adequate prior notice of its meetings is advertised  
20 and reported in media outlets throughout the state in addition  
21 to publication of a legal notice in major newspapers.  
22 Publication of the legal notice shall occur once each week for  
23 the two weeks immediately preceding the date of a meeting.  
24 Meetings of the committee shall be open to the public, and  
25 public comment shall be allowed. A majority of the committee

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1 shall constitute a quorum. The committee may allow members'  
2 participation in meetings by telephone or other electronic  
3 media that allows full participation. Meetings may be closed  
4 only for discussion of candidates prior to selection. Final  
5 selection of candidates shall be by vote of the members and  
6 shall be conducted in a public meeting.

7 G. The committee shall hold its first meeting on or  
8 before June 15, 2010. The committee shall actively solicit,  
9 accept and evaluate applications from qualified persons for  
10 membership on the commission subject to the requirements for  
11 commission membership qualifications pursuant to Section 6 of  
12 the Health Security Act.

13 H. No later than September 15, 2010, the committee  
14 shall submit to the governor the names of persons recommended  
15 for appointment to the commission by a majority of the  
16 committee. Immediately after receiving committee nominations,  
17 the governor may make one request of the committee for  
18 submission of additional names. If a majority of the committee  
19 finds that additional persons would be qualified, the committee  
20 shall promptly submit additional names and recommend those  
21 persons for appointment to the commission. The committee shall  
22 submit no more than three names for a membership position for  
23 each initial or additional appointment.

24 I. Appointed committee members shall be reimbursed  
25 pursuant to the Per Diem and Mileage Act for expenses incurred

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1 in fulfilling their duties.

2 J. Staff to assist the committee in its duties  
3 until a commission is appointed shall be furnished by the  
4 department of health. Thereafter, commission staff shall  
5 assist the committee in its duties.

6 Section 6. APPOINTMENT OF COMMISSION MEMBERS--  
7 QUALIFICATIONS--TERMS.--

8 A. From the nominees submitted by the health care  
9 commission membership nominating committee, the governor shall  
10 appoint fifteen members to the commission, and the initial  
11 commission shall be in place by November 1, 2010.

12 B. The terms of the initial commission members  
13 appointed shall be chosen by lot: five members shall be  
14 appointed for terms of four years; five members shall be  
15 appointed for terms of three years; and five members shall be  
16 appointed for terms of two years. Thereafter, all members  
17 shall be appointed for terms of four years. After initial  
18 terms are served, no member shall serve more than three  
19 consecutive four-year terms. A member may serve until a  
20 successor is appointed.

21 C. A person who served on the health care  
22 commission membership nominating committee shall not be  
23 nominated for or serve on the commission within thirty-six  
24 months from the time served on the committee. A state employee  
25 who is exempt from the Personnel Act is not eligible to serve

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1 on the commission. An elected official shall not serve on the  
2 commission. A commission member shall be eligible for or  
3 enrolled in the health security plan.

4 D. When a vacancy occurs in the membership of the  
5 commission, the health care commission membership nominating  
6 committee shall meet and act within thirty days of the  
7 occurrence of the vacancy. From the nominees submitted, the  
8 governor shall fill the vacancy within thirty days after  
9 receiving final nominations.

10 E. Members of the commission shall include five  
11 persons who represent either health care providers or health  
12 facilities and ten persons who represent consumer and employer  
13 interests, the majority of whom shall represent consumer  
14 interests.

15 F. Except for persons appointed to represent health  
16 facilities or health care providers, a person shall be  
17 disqualified for appointment to the commission if, currently or  
18 during the previous thirty-six months, the person or a member  
19 of the person's household is employed by, an officer of or has  
20 a controlling interest in a person providing health care or  
21 health insurance, directly or as an agent of a health insurer.

22 G. Persons appointed who do not represent health  
23 care providers or health facilities must have a knowledge of  
24 the health care system as demonstrated by experience or  
25 education. To ensure fair representation of all areas of the

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1 state, members shall be appointed from each of the public  
2 education commission districts as follows:

3 (1) two from public education commission  
4 district 1;

5 (2) one from public education commission  
6 district 2;

7 (3) one from public education commission  
8 district 3;

9 (4) two from public education commission  
10 district 4;

11 (5) two from public education commission  
12 district 5;

13 (6) one from public education commission  
14 district 6;

15 (7) two from public education commission  
16 district 7;

17 (8) two from public education commission  
18 district 8;

19 (9) one from public education commission  
20 district 9; and

21 (10) one from public education commission  
22 district 10.

23 H. A member may be removed from the commission by a  
24 majority vote of the members present at a meeting where a  
25 quorum is duly constituted. The commission shall set standards

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1 for attendance and may remove a member for incompetence, lack  
2 of attendance, neglect of duty or malfeasance in office. A  
3 member shall not be removed without proceedings consisting of  
4 at least one notice of hearing and an opportunity to be heard.  
5 Removal proceedings shall be before the commission and in  
6 accordance with rules adopted by the commission.

7 I. A majority of the commission's members  
8 constitutes a quorum for the transaction of business. The  
9 commission may allow members' participation in meetings by  
10 telephone or other electronic media that allows full  
11 participation. Annually, the commission shall elect its chair  
12 and any other officers it deems necessary.

13 J. A member may receive per diem and mileage in  
14 accordance with the provisions of the Per Diem and Mileage Act.  
15 Additionally, members shall be compensated at the rate of two  
16 hundred dollars (\$200) for each meeting actually attended not  
17 to exceed compensation for one hundred twenty meetings for a  
18 two-year period occurring in a term.

19 Section 7. CONFLICT OF INTEREST--DISCLOSURE BY MEMBERS  
20 AND DISQUALIFICATION FROM VOTING ON CERTAIN MATTERS.--

21 A. The commission shall adopt a conflict-of-  
22 interest disclosure statement for use by all members that  
23 requires disclosure of a financial interest, whether or not a  
24 controlling interest, of the member or a member of the member's  
25 household in a person providing health care or health

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1 insurance.

2 B. A member representing health facilities or  
3 health care providers may vote on matters that pertain  
4 generally to health facilities or health care providers.

5 C. If there is a question about a conflict of  
6 interest of a commission member, the other members shall vote  
7 on whether to allow the member to vote.

8 Section 8. CODE OF CONDUCT TO BE ADOPTED BY COMMISSION.--

9 A. The commission shall adopt a general code of  
10 conduct for commission members and employees subject to the  
11 commission's control. The code of conduct shall include at  
12 least those matters and activities proscribed by the  
13 Governmental Conduct Act.

14 B. Violation of a provision of the adopted code of  
15 conduct is grounds for removal of a commission member and  
16 grounds for suspension, termination or other disciplinary  
17 action of an employee.

18 Section 9. APPLICATION OF CERTAIN STATE LAWS TO  
19 COMMISSION.--The commission and regional councils created  
20 pursuant to the Health Security Act shall be subject to and  
21 shall comply with the provisions of the:

- 22 A. Open Meetings Act;
- 23 B. State Rules Act;
- 24 C. Inspection of Public Records Act; and
- 25 D. Public Records Act.

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1           Section 10. CHIEF EXECUTIVE OFFICER--STAFF--CONTRACTS--  
2 BUDGETS.--

3           A. The commission shall appoint and set the salary  
4 of a "chief executive officer". The chief executive officer  
5 shall serve at the pleasure of the commission and has authority  
6 to carry on the day-to-day operations of the commission and the  
7 health security plan.

8           B. The chief executive officer shall employ those  
9 persons necessary to administer and implement the provisions of  
10 the Health Security Act.

11           C. The chief executive officer and the chief  
12 executive officer's staff shall implement the Health Security  
13 Act in accordance with that act and the rules adopted by the  
14 commission. The chief executive officer may delegate authority  
15 to employees and may organize the staff into units to  
16 facilitate its work.

17           D. If the chief executive officer determines that  
18 the commission staff or a state agency does not have the  
19 resources or expertise to perform a necessary task, the chief  
20 executive officer may contract for performance from a person  
21 who has a demonstrated capability to perform the task. The  
22 commission shall establish the standards and requirements by  
23 which a contract is executed by the commission or the chief  
24 executive officer. A contract shall be reviewed by the  
25 commission or the chief executive officer to ensure that it

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1 meets the criteria, performance standards, expectations and  
2 needs of the commission.

3 E. The chief executive officer shall prepare and  
4 submit an annual budget request and plan of operation to the  
5 commission for its approval. The chief executive officer shall  
6 provide at least quarterly status reports on the budget and  
7 advise of a potential shortfall as soon as practically  
8 possible.

9 F. A contract for claims processing functions shall  
10 require that all work for claims processing, customer service,  
11 medical and utilization review, financial audit and  
12 reimbursement and related claims adjudication functions be  
13 performed entirely in New Mexico. To the extent practicable,  
14 all other work shall be performed in New Mexico.

15 Section 11. COMMISSION--GENERAL DUTIES.--The commission  
16 shall:

17 A. adopt a five-year plan for the initial  
18 implementation of the provisions of the Health Security Act,  
19 update that plan and adopt other long- and short-range plans to  
20 provide continuity and development of the state's health care  
21 system;

22 B. design the health security plan to fulfill the  
23 purposes of and conform with the provisions of the Health  
24 Security Act;

25 C. provide a program to educate the public, health

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1 care providers and health facilities about the health security  
2 plan and the persons eligible to receive its benefits;

3 D. study and adopt as provisions of the health  
4 security plan cost-effective methods of providing quality  
5 health care to all beneficiaries, according high priority to  
6 increased reliance on:

7 (1) preventive and primary care that includes  
8 immunization and screening examinations;

9 (2) providing health care in rural or  
10 underserved areas of the state;

11 (3) in-home and community-based alternatives  
12 to institutional health care; and

13 (4) case management services when appropriate;

14 E. establish compensation methods for health care  
15 providers and health facilities and adopt standards and  
16 procedures for negotiating and entering into contracts with  
17 participating health care providers and health facilities;

18 F. annually, and for those projected future periods  
19 the commission believes appropriate, establish health security  
20 plan budgets;

21 G. establish capital budgets for health facilities,  
22 limited to capital expenditures subject to the Health Security  
23 Act, and include and adopt in establishing those budgets:

24 (1) standards and procedures for determining  
25 the budgets; and

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1 (2) a requirement for prior approval by the  
2 commission for major capital expenditures by a health facility;

3 H. negotiate and enter into health care reciprocity  
4 agreements with other states and negotiate and enter into  
5 health care agreements with out-of-state health care providers  
6 and health facilities;

7 I. develop claims and payment procedures for health  
8 care providers, health facilities and claims administrators and  
9 include provisions to ensure timely payments and provide for  
10 payment of interest when reimbursable claims are not paid  
11 within a reasonable time;

12 J. establish, in conjunction with other state  
13 agencies similarly charged, a system to collect and analyze  
14 health care data and other data necessary to improve the  
15 quality, efficiency and effectiveness of health care and to  
16 control costs of health care in New Mexico, which system shall  
17 include data on:

18 (1) mortality, including accidental causes of  
19 death, and natality;

20 (2) morbidity;

21 (3) health behavior;

22 (4) physical and psychological impairment and  
23 disability;

24 (5) health care system costs and health care  
25 availability, utilization and revenues;

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- 1 (6) environmental factors;
- 2 (7) availability, adequacy and training of
- 3 health care personnel;
- 4 (8) demographic factors;
- 5 (9) social and economic conditions affecting
- 6 health; and
- 7 (10) other factors determined by the
- 8 commission;

9 K. standardize data collection and specific methods  
10 of measurement across databases and use scientific sampling or  
11 complete enumeration for reporting health information;

12 L. establish a health care delivery system that is  
13 efficient to administer and that eliminates unnecessary  
14 administrative costs;

15 M. adopt rules necessary to implement and monitor a  
16 preferred drug list, bulk purchasing or other mechanism to  
17 provide prescription drugs and a pricing procedure for  
18 nonprescription drugs, durable medical equipment and supplies,  
19 eyeglasses, hearing aids and oxygen;

20 N. establish a pharmacy and therapeutics committee  
21 to:

22 (1) conduct concurrent, prospective and  
23 retrospective drug utilization review;

24 (2) conduct pharmacoeconomic research and  
25 analysis of clinical safety, efficacy and effectiveness of

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1 drugs;

2 (3) consult with specialists in appropriate  
3 fields of medicine for therapeutic classes of drugs;

4 (4) recommend therapeutic classes of drugs,  
5 including specific drugs within each class to be included in  
6 the preferred drug list;

7 (5) identify appropriate exclusions from the  
8 preferred drug list; and

9 (6) conduct periodic clinical reviews of  
10 preferred, nonpreferred and new drugs;

11 O. study and evaluate the adequacy and quality of  
12 health care furnished pursuant to the Health Security Act, the  
13 cost of each type of service and the effectiveness of cost-  
14 containment measures in the health security plan;

15 P. study and monitor the migration of persons to  
16 New Mexico to determine if persons with costly health care  
17 needs are moving to New Mexico to receive health care and, if  
18 migration appears to threaten the financial stability of the  
19 health security plan, recommend to the legislature changes in  
20 eligibility requirements, premiums or other changes that may be  
21 necessary to maintain the financial integrity of the health  
22 security plan;

23 Q. study and evaluate the cost of health care  
24 provider professional liability insurance and its impact on the  
25 price of health care services and recommend changes to the

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1 legislature as necessary;

2 R. establish and approve changes in coverage  
3 benefits and benefit standards in the health security plan;

4 S. conduct necessary investigations and inquiries;

5 T. adopt rules necessary to implement, administer  
6 and monitor the operation of the health security plan;

7 U. adopt rules to establish a procurement process  
8 for services and property;

9 V. meet as needed, but no less often than once  
10 every month;

11 W. report annually to the legislature and the  
12 governor on the commission's activities and the operation of  
13 the health security plan and include in the annual report:

14 (1) a summary of information about health care  
15 needs, health care services, health care expenditures, revenues  
16 received and projected revenues and other relevant issues  
17 relating to the health security plan, the initial five-year  
18 plan and future updates of that plan and other long- and short-  
19 range plans; and

20 (2) recommendations on methods to control  
21 health care costs and improve access to and the quality of  
22 health care for state residents, as well as recommendations for  
23 legislative action; and

24 X. provide annual training for its members on  
25 health care coverage, policy and financing.

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1           Section 12. COMMISSION--AUTHORITY.--The commission has  
2 the authority necessary to carry out the powers and duties  
3 pursuant to the Health Security Act. The commission retains  
4 responsibility for its duties but may delegate authority to the  
5 chief executive officer. However, the authority to take the  
6 following actions is expressly reserved to the commission:

7           A. approve the commission's budget and plan of  
8 operation;

9           B. approve the health security plan and make  
10 changes in the health security plan, but only after legislative  
11 approval of those changes specified in Section 30 of the Health  
12 Security Act;

13           C. make rules and conduct both rulemaking and  
14 adjudicatory hearings in person or by use of a hearing officer;

15           D. issue subpoenas to persons to appear and testify  
16 before the commission and to produce documents and other  
17 information relevant to the commission's inquiry and enforce  
18 this subpoena power through an action in a state district  
19 court;

20           E. make reports and recommendations to the  
21 legislature;

22           F. subject to the prohibitions and restrictions of  
23 Section 21 of the Health Security Act, apply for program  
24 waivers from any governmental entity if the commission  
25 determines that the waivers are necessary to ensure the

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1 participation by the greatest possible number of beneficiaries;

2 G. apply for and accept grants, loans and  
3 donations;

4 H. acquire or lease real property and make  
5 improvements on it and acquire by lease or by purchase tangible  
6 and intangible personal property;

7 I. dispose of and transfer personal property, but  
8 only at public sale after adequate notice;

9 J. appoint and prescribe the duties of employees,  
10 fix their compensation, pay their expenses and provide an  
11 employee benefit program;

12 K. establish and maintain banking relationships,  
13 including establishment of checking and savings accounts;

14 L. participate as a qualified entity in the  
15 programs of the New Mexico finance authority; and

16 M. enter into agreements with an employer, group or  
17 other plan to provide health care services for the employer's  
18 employees or retirees; provided, however, that nothing in the  
19 Health Security Act shall be construed to reduce or eliminate  
20 benefits to which the employee or retiree is entitled.

21 Section 13. ADVISORY BOARDS.--

22 A. The commission shall establish a "health care  
23 provider advisory board" and a "health facility advisory  
24 board". It may establish additional advisory boards to assist  
25 it in performing its duties. Advisory boards shall assist the

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1 commission in matters requiring the expertise and knowledge of  
2 the advisory boards' members.

3 B. The commission may appoint not more than two  
4 commission members and up to five additional persons to serve  
5 on an advisory board it creates. Advisory board members shall  
6 be paid per diem and mileage in accordance with the provisions  
7 of the Per Diem and Mileage Act.

8 C. Except for the health care provider advisory  
9 board and the health facility advisory board, no more than two  
10 advisory board members shall have a controlling interest,  
11 direct or indirect, in a person providing health care or a  
12 person providing health insurance.

13 D. Staff and technical assistance for an advisory  
14 board shall be provided by the commission as necessary.

15 Section 14. HEALTH CARE DELIVERY REGIONS.--The commission  
16 shall establish health care delivery regions in the state,  
17 based on geography and health care resources. The regions may  
18 have differential fee schedules, budgets, capital expenditure  
19 allocations or other features to encourage the provision of  
20 health care in rural and other underserved areas or to tailor  
21 otherwise the delivery of health care to fit the needs of a  
22 region or a part of a region.

23 Section 15. REGIONAL COUNCILS.--

24 A. The commission shall designate regional councils  
25 in the designated health care delivery regions. In selecting

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1 persons to serve as members of regional councils, the  
2 commission shall consider the comments and recommendations of  
3 persons in the region who are knowledgeable about health care  
4 and the economic and social factors affecting the region.

5 B. The regional councils shall be composed of the  
6 commission members who live in the region and five other  
7 members who live in the region and are appointed by the  
8 commission. No more than two noncommission council members  
9 shall have a controlling interest, direct or indirect, in a  
10 person providing health care or a person providing health  
11 insurance.

12 C. Members of a regional council shall be paid per  
13 diem and mileage in accordance with the provisions of the Per  
14 Diem and Mileage Act.

15 D. The regional councils shall hold public hearings  
16 to receive comments, suggestions and recommendations from the  
17 public regarding regional health care needs. The councils  
18 shall report to the commission at times specified by the  
19 commission to ensure that regional concerns are considered in  
20 the development and update of the five-year plan, other short-  
21 and long-range plans and projections, fee schedules, budgets  
22 and capital expenditure allocations.

23 E. Staff technical assistance for the regional  
24 councils shall be provided by the commission.

25 Section 16. RULEMAKING.--

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1           A. The commission shall adopt rules necessary to  
2 carry out the duties of the commission and the provisions of  
3 the Health Security Act.

4           B. The commission shall not adopt, amend or repeal  
5 any rule affecting a person outside the commission without a  
6 public hearing on the proposed action before the commission or  
7 a hearing officer designated by the commission. The hearing  
8 officer may be a member of the commission's staff. The hearing  
9 shall be held in a county that the commission determines would  
10 be in the interest of those affected. Notice of the subject  
11 matter of the rule, the action proposed to be taken, the time  
12 and place of the hearing, the manner in which interested  
13 persons may present their views and the method by which copies  
14 of the proposed rule or an amendment or repeal of an existing  
15 rule may be obtained shall be published once at least thirty  
16 days prior to the hearing date in a newspaper of general  
17 circulation in the state and shall also be published in an  
18 informative nonlegal format in one newspaper published in each  
19 health care delivery region and mailed at least thirty days  
20 prior to the hearing date to all persons who have made a  
21 written request for advance notice of hearing.

22           C. All rules adopted by the commission shall be  
23 filed in accordance with the State Rules Act.

24           Section 17. HEALTH SECURITY PLAN.--

25           A. After notice and public hearing, including

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1 taking public comment and the reports of the regional councils,  
2 the commission, in conjunction with other state agencies, shall  
3 adopt a five-year health security plan and review it at regular  
4 intervals for possible revision.

5 B. The health security plan shall be designed to  
6 provide comprehensive, necessary and appropriate health care  
7 benefits, including preventive health care and primary,  
8 secondary and tertiary health care for acute and chronic  
9 conditions. The health security plan may provide for certain  
10 health care services to be phased in as the health security  
11 plan budget allows.

12 C. Pursuant to the phase-in provisions of  
13 Subsection B of this section, the commission shall provide for  
14 coverage of the following health care services:

- 15 (1) preventive health services;
- 16 (2) health care provider services;
- 17 (3) health facility inpatient and outpatient  
18 services;
- 19 (4) laboratory tests and radiology procedures;
- 20 (5) hospice care;
- 21 (6) in-home, community-based and institutional  
22 long-term care services;
- 23 (7) prescription drugs;
- 24 (8) inpatient and outpatient mental and  
25 behavioral health services;

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1 (9) drug and other substance abuse services;

2 (10) preventive and prophylactic dental  
3 services, including an annual dental examination and cleaning;

4 (11) vision appliances, including medically  
5 necessary contact lenses;

6 (12) medical supplies, durable medical  
7 equipment and selected assistive devices, including hearing and  
8 speech assistive devices; and

9 (13) experimental or investigational  
10 procedures or treatments as specified by the commission.

11 D. Covered health care shall not include:

12 (1) surgery for cosmetic purposes other than  
13 for reconstructive purposes;

14 (2) medical examinations and medical reports  
15 prepared for purchasing or renewing life insurance or  
16 participating as a plaintiff or defendant in a civil action for  
17 the recovery or settlement of damages; and

18 (3) orthodontic services and cosmetic dental  
19 services except those cosmetic dental services necessary for  
20 reconstructive purposes.

21 E. The health security plan shall specify the  
22 health care to be covered and the amount, scope and duration of  
23 benefits.

24 F. The health security plan shall contain  
25 provisions to control health care costs so that beneficiaries

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1 receive comprehensive, high-quality health care consistent with  
2 available revenue and budget constraints.

3 G. The health security plan shall phase in  
4 beneficiaries as their participation becomes possible through  
5 contracts, waivers or federal legislation. The health security  
6 plan may provide for certain preventive health care to be  
7 offered to all New Mexicans regardless of a person's  
8 eligibility to participate as a beneficiary.

9 H. The five-year plan as well as other long- and  
10 short-range plans adopted by the commission shall be reviewed  
11 by the regional councils and the commission annually and  
12 revised as necessary. Revisions shall be adopted by the  
13 commission in accordance with Section 11 of the Health Security  
14 Act. In projecting services under the health security plan,  
15 the commission shall take all reasonable steps to ensure that  
16 long-term care and dental care are provided at the earliest  
17 practical times consistent with budget constraints.

18 Section 18. LONG-TERM CARE.--

19 A. Long-term care may include:

20 (1) home- and community-based services,  
21 including personal assistance and attendant care; and

22 (2) institutional care.

23 B. No later than one year after the effective date  
24 of the operation of the health security plan, the commission  
25 shall appoint an advisory "long-term care committee" made up of

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1 representatives of health care consumers, providers and  
2 administrators to develop a plan for integrating long-term care  
3 into the health security plan. The committee shall report its  
4 plan to the commission no later than one year from its  
5 appointment. Committee members shall receive per diem and  
6 mileage as provided in the Per Diem and Mileage Act.

7 C. The long-term care component of the health  
8 security plan shall provide for case management and  
9 noninstitutional services when appropriate.

10 D. Nothing in this section affects long-term care  
11 services paid through private insurance or state or federal  
12 programs subject to the provisions of Sections 40 and 41 of the  
13 Health Security Act.

14 E. Nothing in this section precludes the commission  
15 from including long-term care services from the inception of  
16 the health security plan.

17 Section 19. MENTAL AND BEHAVIORAL HEALTH SERVICES.--

18 A. No later than one year after appointment of the  
19 chief executive officer, the commission shall appoint an  
20 advisory "mental and behavioral health services committee" made  
21 up of representatives of mental and behavioral health care  
22 consumers, providers and administrators to develop a plan for  
23 coordinating mental and behavioral health services within the  
24 health security plan. The committee shall report its plan to  
25 the commission no later than one year from its appointment.

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1 Committee members may receive per diem and mileage as provided  
2 in the Per Diem and Mileage Act.

3 B. The mental and behavioral health services  
4 component of the health security plan shall provide for case  
5 management and noninstitutional services where appropriate.

6 C. The health security plan shall not impose  
7 treatment limitations or financial requirements on the  
8 provision of mental and behavioral health benefits if identical  
9 limitations or requirements are not imposed on coverage of  
10 benefits for other conditions.

11 D. Nothing in this section limits mental and  
12 behavioral health services paid through private insurance or  
13 state or federal programs subject to the provisions of Sections  
14 40 and 41 of the Health Security Act.

15 Section 20. MEDICAID COVERAGE--AGREEMENTS.--The  
16 commission may enter into appropriate agreements with the human  
17 services department or other state agency for the purpose of  
18 furthering the goals of the Health Security Act. These  
19 agreements may provide for certain services provided pursuant  
20 to the medicaid program under Title 19 and Title 21 of the  
21 federal Social Security Act to be administered by the  
22 commission to implement the health security plan.

23 Section 21. HEALTH SECURITY PLAN COVERAGE--CONDITIONS OF  
24 ELIGIBILITY FOR BENEFICIARIES--EXCLUSIONS.--

25 A. An individual is eligible as a beneficiary of

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1 the health security plan if the individual has been physically  
2 present in New Mexico for one year prior to the date of  
3 application for enrollment in the health security plan and if  
4 the individual has a current intention to remain in New Mexico  
5 and not to reside elsewhere. A dependent of an eligible  
6 individual is included as a beneficiary.

7 B. Individuals covered under the following  
8 governmental programs shall not be brought into coverage:

- 9 (1) federal retiree health plan beneficiaries;  
10 (2) active duty and retired military  
11 personnel; and  
12 (3) individuals covered by the federal active  
13 and retired military health programs.

14 C. Federal Indian health service or tribally  
15 operated health care program beneficiaries shall not be brought  
16 into coverage except through agreements with:

- 17 (1) Indian nations, tribes or pueblos;  
18 (2) consortia of tribes or pueblos; or  
19 (3) a federal Indian health service agency  
20 subject to the approval of the tribes or pueblos located in  
21 that agency.

22 D. If an individual is ineligible due to the  
23 residence requirement, the individual may become eligible by  
24 paying the premium required by the health security plan for  
25 coverage for the period of time up to the date the individual

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1 fulfills that requirement if the individual is an employee who  
2 physically resides and intends to reside in the state because  
3 of employment offered to the individual in New Mexico while the  
4 individual was residing elsewhere as demonstrated by furnishing  
5 that evidence of those facts required by rule adopted by the  
6 commission.

7 E. An employer, group or other plan that provides  
8 health care benefits for its employees after retirement,  
9 including coverage for payment of health care supplementary  
10 coverage if the retiree is eligible for medicare, may agree to  
11 participate in the health security plan; provided, however,  
12 that there is no loss of benefits under the retiree health  
13 benefit coverage. An employer that participates in the health  
14 security plan shall contribute to the health security plan for  
15 the benefit of the retiree and the agreement shall ensure that  
16 the health benefit coverage for the retiree shall be restored  
17 in the event of the retiree's ineligibility for health security  
18 plan coverage.

19 F. The commission shall prescribe by rule  
20 conditions under which other persons in the state may be  
21 eligible for coverage pursuant to the health security plan.

22 Section 22. HEALTH SECURITY PLAN COVERAGE OF NONRESIDENT  
23 STUDENTS.--

24 A. Except as provided in Subsection B of this  
25 section, an educational institution shall purchase coverage

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1 under the health security plan for its nonresident students  
2 through fees assessed to those students. The governing body of  
3 an educational institution shall set the fees at the amount  
4 determined by the commission.

5 B. A nonresident student at an educational  
6 institution may satisfy the requirement for health care  
7 coverage by proof of coverage under a policy or plan in another  
8 state that is acceptable to the commission. The student shall  
9 not be assessed a fee in that case.

10 C. The commission shall adopt rules to determine  
11 proof of an individual's eligibility for the health security  
12 plan or a student's proof of nonresident health care coverage.

13 Section 23. REMOVING INELIGIBLE PERSONS.--The commission  
14 shall adopt rules to provide procedures for removing persons no  
15 longer eligible for coverage.

16 Section 24. ELIGIBILITY CARD--USE--PENALTIES FOR  
17 MISUSE.--

18 A. A beneficiary shall receive a card as proof of  
19 eligibility. The card shall be electronically readable and  
20 shall contain a picture or electronic image, information that  
21 identifies the beneficiary for treatment and billing, payment  
22 and other information the commission deems necessary. The use  
23 of a beneficiary's social security number as an identification  
24 number is not permitted.

25 B. The eligibility card is not transferable. A

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1 beneficiary who lends the beneficiary's card to another and an  
2 individual who uses another's card shall be jointly and  
3 severally liable to the commission for the full cost of the  
4 health care provided to the user. The liability shall be paid  
5 in full within one year of final determination of liability.  
6 Liabilities created pursuant to this section shall be collected  
7 in a manner similar to that used for collection of delinquent  
8 taxes.

9 C. A beneficiary who lends the beneficiary's card  
10 to another or an individual who uses another's card after being  
11 determined liable pursuant to Subsection B of this section of a  
12 previous misuse is guilty of a misdemeanor and shall be  
13 sentenced pursuant to the provisions of Section 31-19-1 NMSA  
14 1978. A third or subsequent conviction is a fourth degree  
15 felony, and the offender shall be sentenced pursuant to the  
16 provisions of Section 31-18-15 NMSA 1978.

17 Section 25. PRIMARY CARE PROVIDER--RIGHT TO CHOOSE--  
18 ACCESS TO SERVICES.--

19 A. Except as provided in the Workers' Compensation  
20 Act, a beneficiary has the right to choose a primary care  
21 provider.

22 B. The primary care provider is responsible for  
23 providing health care provider services to the patient except  
24 for:

- 25 (1) services in medical emergencies; and

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1 (2) services for which a primary care provider  
2 determines that specialist services are required, in which case  
3 the primary care provider shall advise the patient of the need  
4 for and the type of specialist services.

5 C. Except as otherwise provided in this section,  
6 health care provider specialists shall be paid pursuant to the  
7 health security plan only if the patient has been referred by a  
8 primary care provider. Nothing in this subsection prevents a  
9 beneficiary from obtaining the services of a health care  
10 provider specialist and paying the specialist for services  
11 provided.

12 D. The commission shall by rule specify when and  
13 under what circumstances a beneficiary may self-refer,  
14 including self-referral to a chiropractic physician, a doctor  
15 of oriental medicine, mental and behavioral health service  
16 providers and other health care providers who are not primary  
17 care providers.

18 E. The commission shall by rule specify the  
19 conditions under which a beneficiary may select a specialist as  
20 a primary care provider.

21 Section 26. DISCRIMINATION PROHIBITED.--A health care  
22 provider or health facility shall not discriminate against or  
23 refuse to furnish health care to a beneficiary on the basis of  
24 age, race, color, income level, national origin, religion,  
25 gender, sexual orientation, disabling condition or payment

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1 status. Nothing in this section shall require a health care  
2 provider or health facility to provide services to a  
3 beneficiary if the provider or facility is not qualified to  
4 provide the needed services or does not offer them to the  
5 general public.

6 Section 27. CLAIMS REVIEW.--

7 A. The commission shall adopt rules to provide a  
8 comprehensive claims review program. The procedures and  
9 standards used in the program shall be disclosed in writing to  
10 applicants, beneficiaries, health care providers and health  
11 facilities at the time of application to or participation in  
12 the health security plan.

13 B. The decision to approve or deny a claim based on  
14 a technicality shall be made in a timely manner and shall not  
15 exceed time limits established by rule of the commission. A  
16 final decision to deny payment for services based on medical  
17 necessity or utilization shall be based on a recommendation  
18 made by a health care professional having appropriate and  
19 adequate qualifications to make the recommendation. A denial  
20 of a claim for payment of a medical specialty service based on  
21 medical necessity or utilization shall be made only after a  
22 written recommendation for denial is made by a member of that  
23 medical specialty with credentials equivalent to those of the  
24 provider.

25 C. The fact of and the specific reasons for a

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1 denial of a health care claim shall be communicated promptly in  
2 writing to both the provider and the beneficiary involved.

3 Section 28. QUALITY OF CARE--HEALTH CARE PROVIDER AND  
4 HEALTH FACILITIES--PRACTICE STANDARDS.--

5 A. The commission shall adopt rules to establish  
6 and implement a quality improvement program that monitors the  
7 quality and appropriateness of health care provided by the  
8 health security plan, including evidence-based medicine, best  
9 practices, outcome measurements, consumer education and patient  
10 safety. The commission shall set standards and review benefits  
11 to ensure that effective, cost-efficient, high-quality and  
12 appropriate health care is provided under the health security  
13 plan.

14 B. The commission shall review and adopt  
15 professional practice guidelines developed by state and  
16 national medical and specialty organizations, federal agencies  
17 for health care policy and research and other organizations as  
18 it deems necessary to promote the quality and cost-  
19 effectiveness of health care provided through the health  
20 security plan.

21 C. The quality improvement program shall include an  
22 ongoing system for monitoring patterns of practice. The  
23 commission shall appoint a "health care practice advisory  
24 committee" consisting of health care providers, health  
25 facilities and other knowledgeable persons to advise the

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1 commission and staff on health care practice issues. The  
2 committee may appoint subcommittees and task forces to address  
3 practice issues of a specific health care provider discipline  
4 or a specific kind of health facility; provided, however, that  
5 the subcommittee or task force includes providers of  
6 substantially similar specialties or types of facilities. The  
7 advisory committee shall provide to the commission recommended  
8 standards and guidelines to be followed in making  
9 determinations on practice issues.

10 D. With the advice of the health care practice  
11 advisory committee, the commission shall establish a system of  
12 peer education for health care providers or health facilities  
13 determined to be engaging in aberrant patterns of practice  
14 pursuant to Subsection B of this section. If the commission  
15 determines that peer education efforts have failed, the  
16 commission may refer the matter to the appropriate licensing or  
17 certifying board.

18 E. The commission shall provide by rule the  
19 procedures for recouping payments or withholding payments for  
20 health care determined by the commission with the advice of the  
21 health care practice advisory committee or subcommittee to be  
22 medically unnecessary.

23 F. The commission may provide by rule for the  
24 assessment of administrative penalties for up to three times  
25 the amount of excess payments if it finds that excessive

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1 billings were part of an aberrant pattern of practice.

2 Administrative penalties shall be deposited in the current  
3 school fund.

4 G. After consultation with the health care practice  
5 advisory committee, the commission may suspend or revoke a  
6 health care provider's or health facility's privilege to be  
7 paid for health care provided under the health security plan  
8 based upon evidence clearly supporting a determination by the  
9 commission that the provider or facility engages in aberrant  
10 patterns of practice, including inappropriate utilization,  
11 attempts to unbundle health care services or other practices  
12 that the commission deems a violation of the Health Security  
13 Act or rules adopted pursuant to that act. As used in this  
14 subsection, "unbundle" means to divide a service into  
15 components in an attempt to increase, or with the effect of  
16 increasing, compensation from the health security plan.

17 H. The commission shall report a suspension or  
18 revocation of the privilege to be paid for health care pursuant  
19 to the Health Security Act to the appropriate licensing or  
20 certifying board.

21 I. The commission shall report cases of suspected  
22 fraud by a health care provider or a health facility to the  
23 attorney general or to the district attorney of the county  
24 where the health care provider or health facility operates for  
25 investigation and prosecution.

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1           Section 29. DISPUTE RESOLUTION.--A person specifically  
2 and directly aggrieved by a decision of the commission has the  
3 right to judicial review of the decision by a state district  
4 court. As a prerequisite to judicial review, the person  
5 aggrieved must exhaust administrative remedies available  
6 through procedures for dispute resolution established by rule  
7 of the commission, including mandatory participation in  
8 mediation in a good-faith effort to resolve a dispute. The  
9 commission shall include in its rules for dispute resolution  
10 provisions for adequate notice to the disputants, opportunities  
11 to be heard in informal conferences prior to mediation and all  
12 procedural due process safeguards.

13           Section 30. HEALTH SECURITY PLAN BUDGET.--

14           A. Annually, the commission shall develop and  
15 submit to the legislature a health security plan budget. The  
16 budget shall be the commission's recommendation for the total  
17 amount to be spent by the plan for covered health care services  
18 in the next fiscal year.

19           B. Unless otherwise provided in the general  
20 appropriation act or other act of the legislature, the health  
21 security plan budget shall be within projected annual revenues.  
22 After the legislative review and approval, the commission shall  
23 implement the health security plan budget. Without specific  
24 legislative approval, the commission shall not change the level  
25 of premium charged and used to project revenue or change the

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1 employer contributions under the health security plan. The  
2 legislature may base its approval on the findings and  
3 recommendations of an independent audit or actuarial study.

4 C. In developing the health security plan budget,  
5 the commission shall provide that credit be taken in the budget  
6 for all revenues produced for health care in the state pursuant  
7 to any law other than the Health Security Act.

8 D. The health security plan shall include a maximum  
9 amount or percentage for administrative costs, and this  
10 maximum, if a percentage, may change in relation to the total  
11 costs of services provided under the health security plan. For  
12 the sixth and subsequent calendar years of operation of the  
13 health security plan, administrative costs shall not exceed  
14 five percent of the health security plan budget.

15 Section 31. PAYMENTS TO HEALTH CARE PROVIDERS--  
16 CO-PAYMENTS.--

17 A. The commission shall prepare a provider budget.  
18 Consistent with the provider budget, the health security plan  
19 shall provide payment for all covered health care rendered by  
20 health care providers. A variety of payment plans, including  
21 fee-for-service, may be adopted by the commission. Payment  
22 plans shall be negotiated with providers as provided by rule.  
23 In the event that negotiation fails to develop an acceptable  
24 payment plan, the disputing parties shall submit the dispute  
25 for resolution pursuant to Section 29 of the Health Security

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1 Act.

2 B. Supplemental payment rates may be adopted to  
3 provide incentives to help ensure the delivery of needed health  
4 care in rural and other underserved areas throughout the state.

5 C. An annual percentage increase in the amount  
6 allocated for provider payments in the budget shall be no  
7 greater than the annual percentage increase in the consumer  
8 price index for medical care prices published by the bureau of  
9 labor statistics of the federal department of labor using the  
10 year prior to the year in which the health security plan is  
11 implemented as the baseline year. The annual limitation in  
12 this subsection may be adjusted up or down by the commission  
13 based on a showing of special and unusual circumstances in a  
14 hearing before the commission.

15 D. Payment, or the offer of payment whether or not  
16 that offer is accepted, to a health care provider for services  
17 covered by the health security plan shall be payment in full  
18 for those services. A health care provider shall not charge a  
19 beneficiary an additional amount for services covered by the  
20 plan.

21 E. The commission may establish a co-payment  
22 schedule if a required co-payment is determined to be an  
23 effective cost-control measure. A co-payment shall not be  
24 required for preventive health care. When a co-payment is  
25 required, the health care provider shall not waive it and if it

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1 remains uncollected, the health care provider shall demonstrate  
2 a good-faith effort to have collected the co-payment.

3 Section 32. PAYMENTS TO HEALTH FACILITIES--CO-PAYMENTS.--

4 A. A health facility shall negotiate an annual  
5 operating budget with the commission. The operating budget  
6 shall be based on a base operating budget of past performance  
7 and projected changes upward or downward in costs and services  
8 anticipated for the next year. If a negotiated annual operating  
9 budget is not agreed upon, a health facility shall submit the  
10 budget to dispute resolution pursuant to Section 29 of the  
11 Health Security Act. An annual percentage increase in the  
12 amount allocated for a health facility operating budget shall be  
13 no greater than the change in the annual consumer price index  
14 for medical care prices, published annually by the bureau of  
15 labor statistics of the federal department of labor. The annual  
16 limitation in this subsection may be adjusted up or down by the  
17 commission based on a showing of special and unusual  
18 circumstances in a hearing before the commission.

19 B. Supplemental payment rates may be adopted to  
20 provide incentives to help ensure the delivery of needed health  
21 care services in rural and other underserved areas throughout  
22 the state.

23 C. Each health care provider employed by a health  
24 facility shall be paid from the facility's operating budget in a  
25 manner determined by the health facility.

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1           D. The commission may establish a co-payment  
2 schedule if a required co-payment is determined to be an  
3 effective cost-control measure. A co-payment shall not be  
4 required for preventive care. When a co-payment is required,  
5 the health facility shall not waive it and if it remains  
6 uncollected, the health facility shall demonstrate a good-faith  
7 effort to have collected the co-payment.

8           Section 33. HEALTH RESOURCE CERTIFICATE--COMMISSION  
9 RULES--REQUIREMENT FOR REVIEW.--

10           A. The commission shall adopt rules stating when a  
11 health facility or health care provider participating in the  
12 health security plan shall apply for a health resource  
13 certificate, how the application will be reviewed, how the  
14 certificate will be granted, how an expedited review is  
15 conducted and other matters relating to health resource  
16 projects.

17           B. Except as provided in Subsection F of this  
18 section, a health facility or health care provider participating  
19 in the health security plan shall not make or obligate itself to  
20 make a major capital expenditure without first obtaining a  
21 health resource certificate.

22           C. A health facility or health care provider shall  
23 not acquire through rental, lease or comparable arrangement or  
24 through donation all or a part of a capital project that would  
25 have required review if the acquisition had been by purchase

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1 unless the project is granted a health resource certificate.

2 D. A health facility or health care provider shall  
3 not engage in component purchasing in order to avoid the  
4 provisions of this section.

5 E. The commission shall grant a health resource  
6 certificate for a major capital expenditure or a capital project  
7 undertaken pursuant to Subsection C of this section only when  
8 the project is determined to be needed.

9 F. This section does not apply to:

10 (1) the purchase, construction or renovation of  
11 office space for health care providers;

12 (2) expenditures incurred solely in preparation  
13 for a capital project, including architectural design, surveys,  
14 plans, working drawings and specifications and other related  
15 activities, but those expenditures shall be included in the cost  
16 of a project for the purpose of determining whether a health  
17 resource certificate is required;

18 (3) acquisition of an existing health facility,  
19 equipment or practice of a health care provider that does not  
20 result in a new service being provided or in increased bed  
21 capacity;

22 (4) major capital expenditures for nonclinical  
23 services when the nonclinical services are the primary purpose  
24 of the expenditure; and

25 (5) the replacement of equipment with equipment

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1 that has the same function and that does not result in the  
2 offering of new services.

3 G. No later than January 1, 2012, the commission  
4 shall report to the appropriate committees of the legislature on  
5 the capital needs of health facilities, including facilities of  
6 state and local governments, with a focus on underserved  
7 geographic areas with substantially below-average health  
8 facilities and investment per capita as compared to the state  
9 average. The report shall also describe geographic areas where  
10 the distance to health facilities imposes a barrier to care.  
11 The report shall include a section on health care transportation  
12 needs, including capital, personnel and training needs. The  
13 report shall make recommendations for legislation to amend the  
14 Health Security Act that the commission determines necessary and  
15 appropriate.

16 Section 34. ACTUARIAL REVIEW--AUDITS.--

17 A. The commission shall provide for an annual  
18 independent actuarial review of the health security plan and any  
19 funds of the commission or the plan.

20 B. The commission shall provide by rule requirements  
21 for independent financial audits of health care providers and  
22 health facilities.

23 C. The commission, through its staff or by contract,  
24 shall perform announced and unannounced audits, including  
25 financial, operational, management and electronic data

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1 processing audits of health care providers and health  
2 facilities. Audit findings shall be reported directly to the  
3 commission. The state auditor may be asked by the commission to  
4 review preliminary findings or to consult with audit staff  
5 before the findings are reported to the commission.

6 D. Actuarial reviews, financial audits and internal  
7 audits are public documents after they have been released by the  
8 commission, provided that the reports protect private and  
9 confidential information of a patient or provider. Copies of  
10 reviews, audits and other reports shall be transmitted to the  
11 governor, the legislature and appropriate interim committees of  
12 the legislature as well as made available via the internet.

13 Section 35. STANDARD CLAIM FORMS FOR INSURANCE PAYMENT.--  
14 The commission shall adopt standard claim forms and electronic  
15 formats that shall be used by all health care providers and  
16 health facilities that seek payment through the health security  
17 plan or from private persons, including private insurance  
18 companies, for health care services rendered in the state. Each  
19 claim form or electronic format may indicate whether a person is  
20 eligible for federal or other insurance programs for payment.  
21 To the extent practicable, the commission shall require the use  
22 of existing, nationally accepted standardized forms, formats and  
23 systems.

24 Section 36. COMPUTERIZED SYSTEM.--The commission shall  
25 require that all participating health care providers and health

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1 facilities participate in the health security plan's computer  
2 network that provides for electronic transfer of payments to  
3 health care providers and health facilities; transmittal of  
4 reports, including patient data and other statistical reports;  
5 billing data, with specificity as to procedures or services  
6 provided to individual patients; and any other information  
7 required or requested by the commission. To the extent  
8 practicable, the commission shall require the use of existing,  
9 nationally accepted standardized forms, formats and systems.

10 Section 37. REPORTS REQUIRED--CONFIDENTIAL INFORMATION.--

11 A. The commission, through the state health  
12 information system, shall require reports by all health care  
13 providers and health facilities of information needed to allow  
14 the commission to evaluate the health security plan, cost-  
15 containment measures, utilization review, health facility  
16 operating budgets, health care provider fees and any other  
17 information the commission deems necessary to carry out its  
18 duties pursuant to the Health Security Act.

19 B. The commission shall establish uniform reporting  
20 requirements for health care providers and health facilities.

21 C. Information confidential pursuant to other  
22 provisions of law shall be confidential pursuant to the Health  
23 Security Act. Within the constraints of confidentiality,  
24 reports of the commission are public documents.

25 Section 38. CONSUMER, PROVIDER AND HEALTH FACILITY

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1 ASSISTANCE PROGRAM.--

2 A. The commission shall establish a consumer, health  
3 care provider and health facility assistance program to take  
4 complaints and to provide timely and knowledgeable assistance  
5 to:

6 (1) eligible persons and applicants about their  
7 rights and responsibilities and the coverages provided in  
8 accordance with the Health Security Act; and

9 (2) health care providers and health facilities  
10 about the status of claims, payments and other pertinent  
11 information relevant to the claims payment process.

12 B. The commission shall establish a toll-free  
13 telephone line for the consumer, health care provider and health  
14 facility assistance program and shall have persons available  
15 throughout the state to assist beneficiaries, applicants, health  
16 care providers and health facilities in person.

17 Section 39. REIMBURSEMENT FOR OUT-OF-STATE SERVICES--  
18 HEALTH SECURITY PLAN'S RIGHT TO SUBROGATION AND PAYMENT FROM  
19 OTHER INSURANCE PLANS.--

20 A. A beneficiary may obtain health care services  
21 covered by the health security plan out of state; provided,  
22 however, that the services shall be paid at the same rate that  
23 would apply if the services were received in New Mexico. Higher  
24 charges for those services shall not be paid by the health  
25 security plan unless the commission negotiates a reciprocity or

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1 other agreement with the other state or with the out-of-state  
2 health care provider or health facility.

3 B. The health security plan shall make reasonable  
4 efforts to ascertain any legal liability of third parties who  
5 are or may be liable to pay all or part of the health care  
6 services costs of injury, disease or disability of a  
7 beneficiary.

8 C. When the health security plan makes payments on  
9 behalf of a beneficiary, the health security plan is subrogated  
10 to any right of the beneficiary against a third party for  
11 recovery of amounts paid by the health security plan.

12 D. By operation of law, an assignment to the health  
13 security plan of the rights of a beneficiary:

14 (1) is conclusively presumed to be made of:

15 (a) a payment for health care services  
16 from any person, firm or corporation, including an insurance  
17 carrier; and

18 (b) a monetary recovery for damages for  
19 bodily injury, whether by judgment, contract for compromise or  
20 settlement;

21 (2) shall be effective to the extent of the  
22 amount of payments by the health security plan; and

23 (3) shall be effective as to the rights of any  
24 other beneficiaries whose rights can legally be assigned by the  
25 beneficiary.

1           Section 40. PRIVATE HEALTH INSURANCE COVERAGE LIMITED.--

2           A. After the date the health security plan is  
3 operating, no person shall provide private health insurance to a  
4 beneficiary for health care that is covered by the health  
5 security plan except for retiree health insurance plans that do  
6 not enter into contracts with the health security plan. A  
7 beneficiary may purchase supplemental benefits.

8           B. Nothing in this section affects insurance  
9 coverage pursuant to the federal Employee Retirement Income  
10 Security Act of 1974 unless the state obtains a congressional  
11 exemption or a waiver from the federal government. Health  
12 coverage plans that are covered by the provisions of that act  
13 may elect to participate in the health security plan.

14           Section 41. HEALTH SECURITY PLAN FUND CREATED--FEDERAL  
15 HEALTH INSURANCE PROGRAM WAIVERS--REIMBURSEMENT TO HEALTH  
16 SECURITY PLAN FROM FEDERAL AND OTHER HEALTH INSURANCE  
17 PROGRAMS.--

18           A. The "health security plan fund" is created in the  
19 state treasury. All revenues received pursuant to the Health  
20 Security Act shall be deposited in the fund.

21           B. The commission shall provide for the collection  
22 of premiums from eligible beneficiaries, employers, state and  
23 federal agencies and other entities, which money when combined  
24 with other money appropriated to the fund shall be sufficient to  
25 provide the required health care services and to pay the

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1 expenses of the commission and its administrative functions.

2 All premiums and other money appropriated to the fund shall be  
3 credited to the fund.

4 C. The fund shall be maintained in actuarially sound  
5 condition as evidenced by the annual written certification of a  
6 qualified independent actuary contracted by the commission.

7 D. The commission shall:

8 (1) in conjunction with the human services  
9 department, apply to the United States department of health and  
10 human services for all waivers of requirements under health care  
11 programs established pursuant to the federal Social Security Act  
12 that are necessary to enable the state to deposit federal  
13 payments for services covered by the health security plan into  
14 the health security plan fund and to be the supplemental payer  
15 of benefits for persons receiving medicare benefits;

16 (2) except for those programs designated in  
17 Subsection B of Section 21 of the Health Security Act, identify  
18 other federal programs that provide federal funds for payment of  
19 health care services to individuals and apply for any waivers or  
20 enter into any agreements that are necessary to enable the state  
21 to deposit federal payments for health care services covered by  
22 the health security plan into the health security plan fund;  
23 provided, however, agreements negotiated with the federal Indian  
24 health service shall not impair treaty obligations of the United  
25 States government and other agreements negotiated shall not

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1 impair portability or other aspects of the health care coverage;

2 (3) seek an amendment to the federal Employee  
3 Retirement Income Security Act of 1974 to exempt New Mexico from  
4 the provisions of that act that relate to health care services  
5 or health insurance, or the commission shall apply to the  
6 appropriate federal agency for waivers of any requirements of  
7 that act if congress provides for waivers to enable the  
8 commission to extend coverage through the Health Security Act to  
9 as many New Mexicans as possible; provided, however, that the  
10 amendment or waiver requested shall not impair portability or  
11 other aspects of the health care coverage; and

12 (4) work with the counties to determine the  
13 expenditure of funds generated pursuant to the Indigent Hospital  
14 and County Health Care Act and the Statewide Health Care Act.

15 E. The commission shall seek payment to the health  
16 security plan from medicaid, medicare or any other federal or  
17 other insurance program for any reimbursable payment provided  
18 under the plan.

19 F. The commission shall seek to maximize federal  
20 contributions and payments for health care services provided in  
21 New Mexico and shall ensure that the contributions of the  
22 federal government for health care services in New Mexico will  
23 not decrease in relation to other states as a result of any  
24 waivers, exemptions or agreements.

25 G. The commission shall maintain sufficient reserves

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1 in the fund to provide for catastrophic and unforeseen  
2 expenditures.

3 Section 42. VOLUNTARY PURCHASE OF OTHER INSURANCE.--  
4 Nothing in the Health Security Act shall be construed to  
5 prohibit the voluntary purchase of insurance coverage for health  
6 care services not covered by the health security plan or for  
7 individuals not eligible for coverage under the health security  
8 plan.

9 Section 43. INSURANCE RATES--SUPERINTENDENT OF INSURANCE  
10 DUTIES.--

11 A. The superintendent of insurance shall work  
12 closely with the legislative finance committee pursuant to  
13 Section 44 of the Health Security Act to identify premium costs  
14 associated with health care coverage in workers' compensation  
15 and automobile medical coverage. The superintendent of  
16 insurance shall develop an estimate of expected reduction in  
17 those costs based upon assumptions of health care services  
18 coverage in the health security plan, and shall report the  
19 findings to the legislative finance committee to determine the  
20 financing of the health security plan.

21 B. The superintendent of insurance shall ensure that  
22 workers' compensation and automobile insurance premiums on  
23 insurance policies written in New Mexico reflect a lower rate to  
24 account for the medical payment component to be assumed by the  
25 health security plan.

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1           Section 44. FINANCING THE HEALTH SECURITY PLAN.--

2           A. The legislative finance committee shall determine  
3 financing options for the health security plan. In making its  
4 determinations, the committee shall be guided by the following  
5 requirements and assumptions:

6                   (1) health care services to be included and for  
7 which costs are to be projected in determining the financing  
8 options shall be no less than the health care coverage afforded  
9 state employees; and

10                   (2) options may set minimum and maximum levels  
11 of a beneficiary's income-based premium payments, sliding scale  
12 premium payments and medicare credits and employer  
13 contributions, and an employer may cover all or part of an  
14 employee's premium provided that a collective bargaining  
15 agreement is not violated.

16           B. The legislative finance committee shall prepare a  
17 report of its determinations with the specific options and  
18 recommendations no later than December 15, 2009. The report  
19 shall be submitted for consideration for legislative  
20 implementation to the second session of the forty-ninth  
21 legislature.

22           Section 45. TEMPORARY PROVISION--TRANSITION PERIOD  
23 ARRANGEMENTS--PUBLICLY FUNDED HEALTH CARE SERVICE PLANS.--A  
24 person who, on the date benefits are available under the Health  
25 Security Act's health security plan, receives health care

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1 benefits under private contract or collective bargaining  
2 agreement entered into prior to July 1, 2012 shall continue to  
3 receive those benefits until the contract or agreement expires  
4 or unless the contract or agreement is renegotiated to provide  
5 participation in the health security plan.

6 Section 46. TEMPORARY PROVISION.--

7 A. If the forty-ninth legislature approves  
8 implementation and financing of the health security plan, the  
9 health security plan shall be operational by July 1, 2012.

10 B. If the forty-ninth legislature fails to implement  
11 the recommendations of the legislative finance committee or  
12 otherwise fails to determine and approve financing of the health  
13 security plan, then the health security plan shall not become  
14 effective.

15 Section 47. APPROPRIATION.--Five hundred thousand dollars  
16 (\$500,000) is appropriated from the general fund to the  
17 legislative finance committee for expenditure in fiscal year  
18 2010 to determine the financing options of the health security  
19 plan, contingent upon enactment of the Health Security Act  
20 during the first session of the forty-ninth legislature. Any  
21 unexpended or unencumbered balance remaining at the end of  
22 fiscal year 2010 shall revert to the general fund.

23 Section 48. EFFECTIVE DATE.--The effective date of the  
24 provisions of this act is July 1, 2009.