## HOUSE BILL 868

## 49TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2009

INTRODUCED BY

Candy Spence Ezzell

 AN ACT

RELATING TO PUBLIC ASSISTANCE; REQUIRING ANY ELIGIBLE RECIPIENT OF A NEW MEXICO PUBLIC ASSISTANCE PROGRAM TO SUBMIT TO DRUG TESTING AS A CONDITION OF ELIGIBILITY; RECONCILING MULTIPLE AMENDMENTS TO THE SAME SECTION OF LAW IN LAWS 2007.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A new section of the Public Assistance Act is enacted to read:

"[NEW MATERIAL] DRUG TESTING--TREATMENT--NONCOMPLIANCE.--

- A. The department shall provide for drug testing of an applicant or recipient if it finds there is probable cause that the applicant or recipient is using an illegal substance.
- B. The department shall contract with or create within the department a unit capable of screening an applicant's or recipient's blood, hair or urine for an illegal substance and .176103.2

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shall provide by rule for specific conditions under which a drug test shall be required and specific tests to be administered.

- If the result of a drug test indicates that an applicant or recipient is using an illegal substance, the department shall refer the applicant or recipient to a treatment program, during which the applicant or recipient shall remain eligible for assistance.
- An applicant or recipient who fails to complete rehabilitation in a treatment program is no longer eligible for public assistance and shall be required to wait a minimum of one year before becoming eligible and complying with the ordered treatment.
- Ε. For the purposes of this section and the provisions noted below, drug testing shall be conducted on an applicant or recipient if the department determines there is probable cause to conduct drug testing and if the applicant or recipient is eligible for the:
- federal low income home energy assistance program or the Low Income Utility Assistance Act; provided that the assistance is in the form of direct assistance to the recipient and not through a third party;
- food stamp program pursuant to Section (2) 27-2-10 NMSA 1978;
- cash assistance program pursuant to the .176103.2

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3	Section 27-2-7 NMSA 1978."
4	Section 2. Section 27-2-1 NMSA 1978 (being Laws 1973,
5	Chapter 376, Section 1) is amended to read:
6	"27-2-1. SHORT TITLESections [1 through 20 of this act
7	and Sections 13-1-9, 13-1-10, 13-1-12, 13-1-13, 13-1-17,
8	<del>13-1-18, 13-1-18.1, 13-1-19, 13-1-20, 13-1-20.1, 13-1-21,</del>
9	<del>13-1-22, 13-1-27, 13-1-27.2, 13-1-27.3, 13-1-27.4, 13-1-28,</del>
10	<del>13-1-28.6, 13-1-29, 13-1-30, 13-1-34, 13-1-35, 13-1-37,</del>
11	<del>13-1-39, 13-1-40, 13-1-41 and 13-1-42 NMSA 1953</del> ] <u>27-2-1 through</u>
12	27-2-34 NMSA 1978 may be cited as the "Public Assistance Act"."
13	Section 3. Section 27-2-2 NMSA 1978 (being Laws 1973,
14	Chapter 376, Section 2, as amended) is amended to read:
15	"27-2-2. DEFINITIONSAs used in the Public Assistance
16	Act:
17	A. "department" means the human services
18	department;
19	B. "board" means the [human services] department;
20	C. "director" means the secretary [ <del>of human</del>
21	<pre>services];</pre>
22	D. "drug testing" means analysis of an applicant's
23	or recipient's blood, hair or urine to screen for an illegal
24	substance;
25	$[\frac{D_{\bullet}}{}]$ $\underline{E_{\bullet}}$ "local office" means the county or district
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New Mexico Works Act or the Education Works Act; or

(4) general assistance program pursuant to

1	office of the [ <del>numan services</del> ] department;
2	[ <del>E.</del> ] <u>F.</u> "public welfare" or "public assistance"
3	means any aid or relief granted to or on behalf of an eligible
4	person under the Public Assistance Act and regulations issued
5	pursuant to that act;
6	$[F_{ullet}]$ $G_{ullet}$ "applicant" means a person who has applied
7	for assistance or services under the Public Assistance Act;
8	[ <del>G.</del> ] <u>H.</u> "recipient" means a person who is receiving
9	assistance or services under the Public Assistance Act;
10	[ $H_{ullet}$ ] $I_{ullet}$ "federal act" means the federal Social
11	Security Act, as may be amended from time to time, and
12	regulations issued pursuant to that act; and
13	[ <del>I.</del> ] <u>J.</u> "secretary" means the secretary of human
14	services."
15	Section 4. Section 27-2-4 NMSA 1978 (being Laws 1973,
16	Chapter 376, Section 4, as amended) is amended to read:
17	"27-2-4. ELIGIBILITY REQUIREMENTSConsistent with the
18	federal act, a person is eligible for public assistance grants
19	under the Public Assistance Act if:
20	A. pursuant to Section [ <del>13-17-3 NMSA 1953</del> ] <u>27-2-3</u>
21	NMSA 1978, the total amount of [his] the person's nonexempt
22	income is less than the applicable standard of need; [and]
23	B. nonexempt specific and total resources are less
24	than the level of maximum permissible resources established by
25	the [ <del>board; and</del> ] income support division of the department;
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С.	[ <del>he</del> ] <u>the person</u> meets all qualifications for on	.e
of the public	assistance programs authorized by the Public	
Assistance Act	-• [ <del>and</del> ]	

- D. within two years immediately prior to the filing of an application for assistance, [he] the person has not made an assignment or transfer of real property unless [he] the person has received a reasonable return for the real property or, if [he] the person has not received [such] a reasonable return, [he] the person is willing to attempt to obtain such return and, if [such] that attempt proves futile, [he] the person is willing to attempt to regain title to the property; [and]
- E. [ $\frac{he}{e}$ ] the person is not an inmate of any public nonmedical institution at the time of receiving assistance;
  - F. [he] the person is a resident of New Mexico; and
- G. based on a finding of probable cause by the department of illegal substance use, the person consents to drug testing as a condition of receiving public assistance."
- Section 5. Section 27-2B-1 NMSA 1978 (being Laws 1998, Chapter 8, Section 1 and Laws 1998, Chapter 9, Section 1) is amended to read:
- "27-2B-1. SHORT TITLE.--[Sections 1 through 20 of this

  act] Chapter 27, Article 2B NMSA 1978 may be cited as the "New

  Mexico Works Act"."

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Section 6. Section 27-2B-3 NMSA 1978 (being Laws 1998, Chapter 8, Section 3 and Laws 1998, Chapter 9, Section 3, as amended) is amended to read:

"27-2B-3. DEFINITIONS.--As used in the New Mexico Works Act:

- A. "applicant" means a person applying for cash assistance on behalf of a benefit group;
- B. "benefit group" means a pregnant woman or a group of people that includes a dependent child, all of that dependent child's full, half or adopted siblings or stepsiblings living with the dependent child's parent or relative within the fifth degree of consanguinity and the parent with whom the children live;
- C. "cash assistance" means cash payments funded by the temporary assistance for needy families block grant pursuant to the federal act and by state funds;
- D. "department" means the human services department;
- E. "dependent child" means a natural child, adopted child, stepchild or ward who is:
  - (1) seventeen years of age or younger;
- (2) eighteen years of age and is enrolled in high school; or
- (3) between eighteen and twenty-two years of age and is receiving special education services regulated by .176103.2

-	the public education department,
2	F. "director" means the director of the income
3	support division of the department;
4	G. "drug test" means analysis of an applicant's or
5	participant's blood, hair or urine to screen for an illegal
6	substance;
7	[ $\frac{G_{\bullet}}{H_{\bullet}}$ "earned income" means cash or payment in
8	kind that is received as wages from employment or payment in
9	lieu of wages; and earnings from self-employment or earnings
10	acquired from the direct provision of services, goods or
11	property, production of goods, management of property or
12	supervision of services;
13	[ $H_{ullet}$ ] $I_{ullet}$ "federal act" means the federal Social
14	Security Act and rules promulgated pursuant to the Social
15	Security Act;
16	$[rac{ extsf{J.}}{ extsf{J.}}]$ "federal poverty guidelines" means the
17	level of income defining poverty by family size published
18	annually in the federal register by the United States
19	department of health and human services;
20	$[rac{ extsf{J-}}{ extsf{J}}]$ $\underline{ extsf{K.}}$ "immigrant" means alien as defined in the
21	federal act;
22	[K.] L. "parent" means natural parent, adoptive
23	parent, stepparent or legal guardian;
24	[ <del>L.</del> ] <u>M.</u> "participant" means a recipient of cash
25	assistance or services or a member of a benefit group who has
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- [M.] N. "person" means an individual;
- "secretary" means the secretary of the [N.] 0. department;
- $[\theta_{\bullet}]$  P. "services" means child care assistance; payment for employment-related transportation costs; job search assistance; employment counseling; employment, education and job training placement; one-time payment for necessary employment-related costs; case management; or other activities whose purpose is to assist transition into employment;
- [P.] Q. "unearned income" means old age, survivors and disability insurance; railroad retirement benefits; veterans administration compensation or pension; military retirement; pensions, annuities and retirement benefits; lodge or fraternal benefits; shared shelter payments; settlement payments; individual Indian money; child support; unemployment compensation benefits; union benefits paid in cash; gifts and contributions; and real property income;
- $[Q_{\bullet}]$  R. "vehicle" means a conveyance for the transporting of individuals to or from employment, for the activities of daily living or for the transportation of goods; "vehicle" does not include any boat, trailer or mobile home used as a principal place of residence; and
- [R.] S. "vocational education" means an organized educational program that is directly related to the preparation .176103.2

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of a person for employment in a current or emerging occupation requiring training other than a baccalaureate or advanced degree. Vocational education must be provided by an educational or a training organization, such as a vocationaltechnical school, community college, post-secondary educational institution or proprietary school."

Section 7. Section 27-2B-4 NMSA 1978 (being Laws 1998, Chapter 8, Section 4 and Laws 1998, Chapter 9, Section 4, as amended) is amended to read:

"27-2B-4. APPLICATION--RESOURCE PLANNING SESSION--INDIVIDUAL RESPONSIBILITY PLANS--PARTICIPATION AGREEMENT--REVIEW PERIODS. --

Application for cash assistance or services shall be made to the department. The application shall be in writing or reduced to writing in the manner and on the form prescribed by the department. The application shall be made under oath by an applicant having custody of or residing with a dependent child who is a benefit group member and shall contain a statement of the age of the child, residence, a complete statement of the amount of property in which the applicant has an interest, a statement of all income that the applicant and other benefit group members have at the time of the filing of the application and other information required by the department.

The department shall assist an applicant in .176103.2

completing the application for cash assistance or services and shall evaluate an applicant to determine eligibility for all department programs for which the applicant is eligible. The department shall process all expedited food stamp applications within two business days of submission, and the department shall deliver expedited food stamps to an eligible applicant within seven days of the application.

- C. At the time of application for cash assistance and services, an applicant and the department shall identify everyone who is to be counted in the benefit group. Once an application is approved, the participant shall advise the department if there are any changes in the membership of the benefit group.
- D. No later than thirty days after an application is filed, the department shall provide to an applicant a resource planning session to ascertain the applicant's immediate needs, assess financial and nonfinancial options, make referrals and act on the application.
- E. No later than five days after an application is approved, the department shall provide reimbursement for child care.
- F. Whenever the department receives an application for assistance, a verification and record of the applicant's circumstances shall promptly be made to ascertain the facts supporting the application and to obtain other information .176103.2

required by the department. The verification may include a visit to the home of the applicant, as long as the department gives adequate prior notice of the visit to the applicant.

- G. No later than fifteen days after an application is approved, the department shall assess the education, skills, prior work experience and employability of the participant.
- H. After the initial assessment of skills, the department shall work with the participant to develop an individual responsibility plan that:
- (1) sets forth an employment goal for the participant and a plan for moving the participant into employment;
- (2) sets forth obligations of the participant that may include a requirement that the participant attend school, maintain certain grades and attendance, keep the participant's school-age children in school, immunize the participant's children or engage in other activities that will help the participant become and remain employed;
- (3) is designed to the greatest extent possible to move the participant into whatever employment the participant is capable of handling and to provide additional services as necessary to increase the responsibility and amount of work the participant will handle over time;
- (4) describes the services the department may provide so that the participant may obtain and keep employment; .176103.2

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- (5) may require the participant to participate in appropriate services, such as substance abuse, domestic violence or mental health services.
- The participant and the department shall sign the participant's individual responsibility plan. department shall not allow a participant to decline to participate in developing an individual responsibility plan. The department shall not waive the requirement that a participant develop an individual responsibility plan. department shall emphasize the importance of the individual responsibility plan to the participant.
- If a participant does not develop an individual responsibility plan, refuses to sign an individual responsibility plan, refuses a request to undergo a drug test based on a finding of probable cause by the department of illegal substance use or refuses to attend semiannual reviews of an individual responsibility plan, the participant shall be required to enter into a conciliation process pursuant to Subsection C of Section 27-2B-14 NMSA 1978. If the participant persists in noncompliance with the individual responsibility plan process after the conciliation process, the participant shall be subject to sanctions pursuant to Section 27-2B-14 NMSA 1978.
- The participant shall also sign a participation .176103.2

agreement that designates the number of hours that the participant must participate in work activities to meet participation standards.

- L. The department shall review the current financial eligibility of a benefit group when the department reviews food stamp eligibility.
- M. The department shall meet semiannually with a participant to review and revise the participant's individual responsibility plan.
- N. The department shall develop a complaint procedure to address issues pertinent to the delivery of services and other issues relating to a participant's individual responsibility plan."

Section 8. Section 27-2B-6 NMSA 1978 (being Laws 1998, Chapter 8, Section 6 and Laws 1998, Chapter 9, Section 6, as amended by Laws 2007, Chapter 46, Section 19 and by Laws 2007, Chapter 350, Section 4) is amended to read:

## "27-2B-6. DURATIONAL LIMITS.--

- A. Pursuant to the federal act, on or after
  July 1, 1997, a participant may receive federally funded cash
  assistance or state-funded cash assistance and services
  pursuant to the New Mexico Works Act for up to sixty months.
- B. During a participant's semiannual review, the department shall examine the participant's progress to determine if the participant has successfully completed an .176103.2

educational or training program or increased the number of hours the participant is working as required by the federal act. If the department has probable cause that a participant is using an illegal substance, it may require the participant to undergo a drug test. The department may refer the participant to alternative work activities or provide additional services to address barriers to employment facing the participant.

- C. Up to twenty percent of the population of participants may be exempted from the sixty-month durational limit set out in Subsection A of this section because of hardship or because those participants are battered or subject to extreme cruelty.
- D. For the purposes of this section, a participant has been battered or subjected to extreme cruelty if the participant can demonstrate by reliable medical, psychological or mental reports, court orders or police reports that the participant has been subjected to and currently is affected by:
- (1) physical acts that result in physical injury;
  - (2) sexual abuse;
- (3) being forced to engage in nonconsensual sexual acts or activities;
- (4) threats or attempts at physical or sexual abuse;

2	(6) neglect or deprivation of medical care
3	except when the deprivation is based by mutual consent on
4	religious grounds.
5	E. For the purposes of this section, a hardship
6	exception applies to a person who demonstrates through reliable
7	medical, psychological or mental reports, social security
8	administration records, court orders, police reports or
9	department records that the person is a person:
10	(l) who is barred from engaging in a work
11	activity because the person has a temporary or permanent
12	disability;
13	(2) who is the sole provider of home care to a
14	family member who is ill or has a disability;
15	(3) whose ability to be gainfully employed is
16	affected by domestic violence;
17	(4) whose application for supplemental
18	security income is pending in the application or appeals
19	process and who:
20	(a) meets the criteria of Paragraph (1)
21	of this subsection; or
22	(b) was granted a waiver from the work
23	requirement or was granted a limited participation requirement
24	pursuant to Paragraph (1) of Subsection I of Section 27-2B-5
25	NMSA 1978 in the last twenty-four months; or
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(5) mental abuse; or

1	(5) who otherwise qualifies for a hardship
2	exception as defined by the department.
3	F. Pursuant to the federal act, the department
4	shall not count a month of receipt of cash assistance or
5	services toward the sixty-month durational limit if during the
6	time of receipt the participant:
7	(1) was a minor and was not the head of a
8	household or married to the head of a household; or
9	(2) lived in Indian country, as defined in the
10	federal act, if the most reliable data available with respect
11	to the month indicate that at least fifty percent of the adults
12	living in Indian country or in the village were not employed."
13	Section 9. Section 27-2B-11 NMSA 1978 (being Laws 1998,
14	Chapter 8, Section 11 and Laws 1998, Chapter 9, Section 11, as
15	amended) is amended to read:
16	"27-2B-11. INELIGIBILITY
17	A. The following are ineligible to be members of a
18	benefit group:
19	(1) an inmate or patient of a nonmedical
20	institution;
21	(2) a person who, in the two years preceding
22	application, assigned or transferred real property unless the
23	person:
24	(a) received or receives a reasonable
25	return;
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			(b)	attempted	to	or	attempts	to	receive
a	reasonable	return;	or						

- (c) attempted to or attempts to regain title to the real property;
- (3) a minor unmarried parent who has not successfully completed a high school education and who has a child at least twelve weeks of age in the minor unmarried parent's care unless the minor unmarried parent:
- (a) participates in educational activities directed toward the attainment of a high school diploma or its equivalent; or
- (b) participates in an alternative educational or training program that has been approved by the department;
- (4) a minor unmarried parent who is not residing in a place of residence maintained by a parent, legal guardian or other adult relative unless the department:
- (a) refers or locates the minor unmarried parent to a second-chance home, maternity home or other appropriate adult-supervised supportive living arrangement, and takes into account the needs and concerns of the minor unmarried parent;
- (b) determines that the minor unmarried parent has no parent, legal guardian or other appropriate adult relative who is living or whose whereabouts are known;

1	(c) determines that a minor unmarried
2	parent is not allowed to live in the home of a living parent,
3	legal guardian or other appropriate adult relative;
4	(d) determines that the minor unmarried
5	parent is or has been subjected to serious physical or
6	emotional harm, sexual abuse or exploitation in the home of the
7	parent, legal guardian or other appropriate adult relative;
8	(e) finds that substantial evidence
9	exists of an act or a failure to act that presents an imminent
10	or serious harm to the minor unmarried parent and the child of
11	the minor unmarried parent if they live in the same residence
12	with the parent, legal guardian or other appropriate adult
13	relative; or
14	(f) determines that it is in the best
15	interest of the unmarried minor parent to waive this
16	requirement;
17	(5) a minor child who has been absent or is
18	expected to be absent from the home for forty-five days;
19	(6) a person who does not provide a social
20	security number or who refuses to apply for one;
21	(7) a person who is not a resident of
22	New Mexico;
23	(8) a person who fraudulently misrepresented
24	residency to receive assistance in two or more states
25	simultaneously, except that the person shall be ineligible only
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for ten years;

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- (9) a person who is a fleeing felon or a probation and parole violator; and
- (10) a person concurrently receiving supplemental security income, tribal temporary assistance for needy families or bureau of Indian affairs general assistance.
- For the purposes of this section, "second-chance home" means an entity that provides a supportive and supervised living arrangement to a minor unmarried parent where the minor unmarried parent is required to learn parenting skills, including child development, family budgeting, health and nutrition, and other skills to promote long-term economic independence and the well-being of children.
- Pursuant to the authorization provided to the states in the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, 21 U.S.C. Section 862a(d)(1)(A), New Mexico elects not to exempt all persons domiciled in the state from application of 21 U.S.C. Section 862a(d)(1)(A) concerning the restriction of eligibility for benefits on the basis of a conviction for distribution of a controlled substance."
- Section 10. Section 27-2D-7 NMSA 1978 (being Laws 2003, Chapter 317, Section 7) is amended to read:

"27-2D-7. INELIGIBILITY.--

The following are ineligible to be members of a .176103.2

1	benefit group:
2	(1) an inmate or patient of a nonmedical
3	institution;
4	(2) a person who, in the two years preceding
5	application, assigned or transferred real property unless [he]
6	the person:
7	(a) received or receives a reasonable
8	return;
9	(b) attempted to or attempts to receive
10	a reasonable return; or
11	(c) attempted to or attempts to regain
12	title to the real property;
13	(3) a minor unmarried parent who has not
14	successfully completed a high school education and who has a
15	child at least twelve weeks of age in [his] the minor unmarried
16	parent's care unless the minor unmarried parent:
17	(a) participates in educational
18	activities directed toward the attainment of a high school
19	diploma or its equivalent; or
20	(b) participates in an alternative
21	educational or training program that has been approved by the
22	department;
23	(4) a minor unmarried parent who is not
24	residing in a place of residence maintained by [his] the minor
25	unmarried parent's parent, legal guardian or other adult

relative	unless	the	department

(a) refers or locates the minor unmarried parent to a second-chance home, maternity home or other appropriate adult-supervised supportive living arrangement and takes into account the needs and concerns of the minor unmarried parent;

(b) determines that the minor unmarried parent has no parent, legal guardian or other appropriate adult relative who is living or whose whereabouts are known;

(c) determines that a minor unmarried parent is not allowed to live in the home of a living parent, legal guardian or other appropriate adult relative;

(d) determines that the minor unmarried parent is or has been subjected to serious physical or emotional harm, sexual abuse or exploitation in the home of the parent, legal guardian or other appropriate adult relative;

(e) finds that substantial evidence exists of an act or a failure to act that presents an imminent or serious harm to the minor unmarried parent and the child of the minor unmarried parent if they live in the same residence with the parent, legal guardian or other appropriate adult relative; or

(f) determines that it is in the best
interest of the unmarried minor parent to waive this
requirement;

1	(5) a minor child who has been absent or is
2	expected to be absent from the home for forty-five days;
3	(6) a person who does not provide a social
4	security number or who refuses to apply for one;
5	(7) a person who is not a resident of
6	New Mexico;
7	(8) a person who fraudulently misrepresented
8	residency to receive assistance in two or more states
9	simultaneously, except that the person shall be ineligible only
10	for ten years;
11	(9) a person who is a fleeing felon or a
12	probation and parole violator;
13	(10) a person concurrently receiving
14	supplemental security income, tribal temporary assistance for
15	needy families or bureau of Indian affairs general assistance;
16	[ <del>and</del> ]
17	(11) unless [ <del>he</del> ] <u>the parent</u> demonstrates good
18	cause, a parent who does not assist the department in
19	establishing paternity or obtaining child support or who does
20	not assign support rights to New Mexico as required pursuant to
21	the federal act; <u>and</u>
22	(12) an otherwise eligible person who refuses
23	to consent to drug testing as a condition of eligibility based
24	on a finding of probable cause by the department of illegal
25	substance use.
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	В.	For	the	purposes	of	this	section
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- (1) "second-chance home" means an entity that provides a supportive and supervised living arrangement to a minor unmarried parent where the minor unmarried parent is required to learn parenting skills, including child development, family budgeting, health and nutrition and other skills to promote long-term economic independence and the well-being of children; and
- (2) "drug testing" means analysis of a person's blood, hair or urine to screen for an illegal substance.
- C. Pursuant to the authorization provided to the states in the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, 21 U.S.C. Section 862a(d)(1)(A), New Mexico elects <u>not</u> to exempt all persons domiciled in the state from application of 21 U.S.C. Section 862a(a)."
- Section 11. Section 27-6-14 NMSA 1978 (being Laws 1979, Chapter 290, Section 4, as amended) is amended to read:
  - "27-6-14. PERSONS ELIGIBLE FOR UTILITY ASSISTANCE.--
- A. Utility assistance supplements shall be paid to or on behalf of those individuals who are determined to be eligible by [regulation] rule of the department.
- B. The department shall determine the amount of payment to be made; provided that no payment shall be made if a payment for the same services or incurred bills has been made .176103.2

to the household under a federal program for a similar purpose.

C. The department shall determine by rule the procedures for drug testing of an eligible individual; provided that no individual shall be eligible for direct assistance supplements to the eligible individual under this section without consenting to drug testing as a condition of eligibility based on a finding of probable cause by the department of illegal substance use.

D. For purposes of this section, "drug testing" means analysis of an individual's blood, hair or urine to screen for an illegal substance."

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