

1 HOUSE BILL 357

2 **52ND LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2015**

3 INTRODUCED BY

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10 AN ACT

11 RELATING TO AGRICULTURE; ENACTING THE AGRICULTURAL HEMP ACT;
12 PROVIDING THAT INDUSTRIAL HEMP AND AGRICULTURAL HEMP SEEDS ARE
13 AGRICULTURAL PRODUCTS; REVISING THE DEFINITION OF "MARIJUANA"
14 IN THE CONTROLLED SUBSTANCES ACT; DECLARING AN EMERGENCY.

15
16 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

17 SECTION 1. [NEW MATERIAL] SHORT TITLE.--Sections 1
18 through 5 of this act may be cited as the "Agricultural Hemp
19 Act".

20 SECTION 2. [NEW MATERIAL] LEGISLATIVE FINDINGS AND
21 PURPOSE.--

22 A. Industrial hemp is a suitable crop for New
23 Mexico, and its production will contribute to the future
24 viability of New Mexico agriculture.

25 B. Allowing industrial hemp production will provide

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1 farmers an opportunity to sell their products to a marketplace
2 that pays them a reasonable rate of return for their labor and
3 capital investments. Farmers in Canada report a rate of return
4 of eight hundred dollars (\$800) per acre for the crop.

5 C. The infrastructure needed to process industrial
6 hemp will result in increased business opportunities and new
7 jobs in communities.

8 D. As a food crop, agricultural hemp seeds and oil
9 produced from the seeds have high nutritional value, including
10 healthy fats and protein.

11 E. As a fiber crop, industrial hemp can be used in
12 the manufacture of products such as clothing, building supplies
13 and animal bedding.

14 F. As a fuel crop, agricultural hemp seeds can be
15 processed into biodiesel, and stalks can be pelletized or
16 flaked for burning or processed for cellulosic ethanol.
17 Industrial hemp also expands opportunities for on-farm
18 renewable energy production.

19 G. The production of industrial hemp can play a
20 useful agronomic role in farm land management as part of a crop
21 rotation system.

22 H. In addition to being an efficient
23 photosynthesizer for converting the greenhouse gases carbon
24 dioxide and carbon monoxide to oxygen, industrial hemp is fast-
25 growing and drought-tolerant, making it suitable for the arid

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1 southwest.

2 I. The purpose of the Agricultural Hemp Act is to
3 establish policy regarding the growing of industrial hemp in
4 New Mexico so that farmers and other businesses in the New
5 Mexico agricultural industry can take advantage of this market
6 opportunity.

7 J. Notwithstanding any other provision of law to
8 the contrary, a person in this state may grow industrial hemp
9 of unlimited acreage.

10 SECTION 3. [NEW MATERIAL] DEFINITIONS.--As used in the
11 Agricultural Hemp Act:

12 A. "agricultural hemp seed" means seed of the
13 industrial hemp plant that meets any labeling, quality and
14 other standards established by the department and that is
15 intended for sale or is sold to or purchased by growers for
16 planting;

17 B. "department" means the New Mexico department of
18 agriculture;

19 C. "grower" means a person who grows industrial
20 hemp; and

21 D. "industrial hemp" means all non-seed parts of
22 any plant of the genus Cannabis that produces not more than
23 three-tenths of one percent of delta-9- tetrahydrocannabinol
24 per weighted unit of flowering tops and leaves and has a delta-
25 9-tetrahydrocannabinol concentration of not more than one

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1 percent on a dry weight basis.

2 SECTION 4. [NEW MATERIAL] INDUSTRIAL HEMP PRODUCTION,
3 POSSESSION AND COMMERCE.--Industrial hemp production and
4 possession and commerce in industrial hemp commodities and
5 products are authorized in New Mexico. Industrial hemp and
6 agricultural hemp seed are deemed to be agricultural products
7 that are subject to regulation by the department.

8 SECTION 5. [NEW MATERIAL] GROWERS--DUTIES.--A grower
9 shall:

10 A. comply with any applicable laws governing
11 agricultural operations and applicable rules promulgated by the
12 department; and

13 B. maintain records showing the origin of the
14 agricultural hemp seed purchased and planted.

15 SECTION 6. Section 30-31-2 NMSA 1978 (being Laws 1972,
16 Chapter 84, Section 2, as amended) is amended to read:

17 "30-31-2. DEFINITIONS.--As used in the Controlled
18 Substances Act:

19 A. "administer" means the direct application of a
20 controlled substance by any means to the body of a patient or
21 research subject by a practitioner or the practitioner's agent;

22 B. "agent" includes an authorized person who acts
23 on behalf of a manufacturer, distributor or dispenser. It does
24 not include a common or contract carrier, public
25 warehouseperson or employee of the carrier or warehouseperson;

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1 C. "board" means the board of pharmacy;

2 D. "bureau" means the narcotic and dangerous drug
3 section of the criminal division of the United States
4 department of justice, or its successor agency;

5 E. "controlled substance" means a drug or substance
6 listed in Schedules I through V of the Controlled Substances
7 Act or rules adopted thereto;

8 F. "counterfeit substance" means a controlled
9 substance that bears the unauthorized trademark, trade name,
10 imprint, number, device or other identifying mark or likeness
11 of a manufacturer, distributor or dispenser other than the
12 person who in fact manufactured, distributed or dispensed the
13 controlled substance;

14 G. "deliver" means the actual, constructive or
15 attempted transfer from one person to another of a controlled
16 substance or controlled substance analog, whether or not there
17 is an agency relationship;

18 H. "dispense" means to deliver a controlled
19 substance to an ultimate user or research subject pursuant to
20 the lawful order of a practitioner, including the
21 administering, prescribing, packaging, labeling or compounding
22 necessary to prepare the controlled substance for that
23 delivery;

24 I. "dispenser" means a practitioner who dispenses
25 and includes hospitals, pharmacies and clinics where controlled

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1 substances are dispensed;

2 J. "distribute" means to deliver other than by
3 administering or dispensing a controlled substance or
4 controlled substance analog;

5 K. "drug" or "substance" means substances
6 recognized as drugs in the official United States
7 pharmacopoeia, official homeopathic pharmacopoeia of the United
8 States or official national formulary or any respective
9 supplement to those publications. It does not include devices
10 or their components, parts or accessories;

11 L. "hashish" means the resin extracted from any
12 part of marijuana, whether growing or not, and every compound,
13 manufacture, salt, derivative, mixture or preparation of such
14 resins;

15 M. "manufacture" means the production, preparation,
16 compounding, conversion or processing of a controlled substance
17 or controlled substance analog by extraction from substances of
18 natural origin or independently by means of chemical synthesis
19 or by a combination of extraction and chemical synthesis and
20 includes any packaging or repackaging of the substance or
21 labeling or relabeling of its container, except that this term
22 does not include the preparation or compounding of a controlled
23 substance:

24 (1) by a practitioner as an incident to
25 administering or dispensing a controlled substance in the

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1 course of the practitioner's professional practice; or

2 (2) by a practitioner, or by the
3 practitioner's agent under the practitioner's supervision, for
4 the purpose of or as an incident to research, teaching or
5 chemical analysis and not for sale;

6 N. "marijuana" means:

7 (1) all parts of the plant cannabis, including
8 any and all varieties, species and subspecies of the genus
9 Cannabis, whether growing or not, the seeds thereof and every
10 compound, manufacture, salt, derivative, mixture or preparation
11 of the plant or its seeds; [~~It~~] but

12 (2) does not include the mature stalks of the
13 plant, hashish, tetrahydrocannabinols extracted or isolated
14 from marijuana, fiber produced from the stalks, oil or cake
15 made from the seeds of the plant, any other compound,
16 manufacture, salt, derivative, mixture or preparation of the
17 mature stalks, fiber, oil or cake, or the sterilized seed of
18 the plant that is incapable of germination or any variety of
19 the species or subspecies of the genus Cannabis that produces
20 not more than three-tenths of one percent of delta-9-
21 tetrahydrocannabinol per weighted unit of flowering tops and
22 leaves and that has a delta-9-tetrahydrocannabinol
23 concentration of not more than one percent on a dry weight
24 basis;

25 O. "narcotic drug" means any of the following,

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1 whether produced directly or indirectly by extraction from
2 substances of vegetable origin or independently by means of
3 chemical synthesis or by a combination of extraction and
4 chemical synthesis:

5 (1) opium and opiate and any salt, compound,
6 derivative or preparation of opium or opiate;

7 (2) any salt, compound, isomer, derivative or
8 preparation that is a chemical equivalent of any of the
9 substances referred to in Paragraph (1) of this subsection,
10 except the isoquinoline alkaloids of opium;

11 (3) opium poppy and poppy straw, including all
12 parts of the plant of the species *Papaver somniferum* L. except
13 its seeds; or

14 (4) coca leaves and any salt, compound,
15 derivative or preparation of coca leaves, any salt, compound,
16 isomer, derivative or preparation that is a chemical equivalent
17 of any of these substances except decocainized coca leaves or
18 extractions of coca leaves that do not contain cocaine or
19 ecgonine;

20 P. "opiate" means any substance having an
21 addiction-forming or addiction-sustaining liability similar to
22 morphine or being capable of conversion into a drug having
23 addiction-forming or addiction-sustaining liability. "Opiate"
24 does not include, unless specifically designated as controlled
25 under Section 30-31-5 NMSA 1978, the dextrorotatory isomer of

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1 3-methoxy-n-methylmorphinan and its salts, dextromethorphan.

2 "Opiate" does include its racemic and levorotatory forms;

3 Q. "person" means an individual, partnership,
4 corporation, association, institution, political subdivision,
5 government agency or other legal entity;

6 R. "practitioner" means a physician, certified
7 advanced practice chiropractic physician, doctor of oriental
8 medicine, dentist, physician assistant, certified nurse
9 practitioner, clinical nurse specialist, certified nurse-
10 midwife, prescribing psychologist, veterinarian, euthanasia
11 technician, pharmacist, pharmacist clinician or other person
12 licensed or certified to prescribe and administer drugs that
13 are subject to the Controlled Substances Act;

14 S. "prescription" means an order given individually
15 for the person for whom is prescribed a controlled substance,
16 either directly from a licensed practitioner or the
17 practitioner's agent to the pharmacist, including by means of
18 electronic transmission, or indirectly by means of a written
19 order signed by the prescriber, bearing the name and address of
20 the prescriber, the prescriber's license classification, the
21 name and address of the patient, the name and quantity of the
22 drug prescribed, directions for use and the date of issue and
23 in accordance with the Controlled Substances Act or rules
24 adopted thereto;

25 T. "scientific investigator" means a person

1 registered to conduct research with controlled substances in
2 the course of the person's professional practice or research
3 and includes analytical laboratories;

4 U. "ultimate user" means a person who lawfully
5 possesses a controlled substance for the person's own use or
6 for the use of a member of the person's household or for
7 administering to an animal under the care, custody and control
8 of the person or by a member of the person's household;

9 V. "drug paraphernalia" means all equipment,
10 products and materials of any kind that are used, intended for
11 use or designed for use in planting, propagating, cultivating,
12 growing, harvesting, manufacturing, compounding, converting,
13 producing, processing, preparing, testing, analyzing,
14 packaging, repackaging, storing, containing, concealing,
15 injecting, ingesting, inhaling or otherwise introducing into
16 the human body a controlled substance or controlled substance
17 analog in violation of the Controlled Substances Act. It
18 includes:

19 (1) kits used, intended for use or designed
20 for use in planting, propagating, cultivating, growing or
21 harvesting any species of plant that is a controlled substance
22 or controlled substance analog or from which a controlled
23 substance can be derived;

24 (2) kits used, intended for use or designed
25 for use in manufacturing, compounding, converting, producing,

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1 processing or preparing controlled substances or controlled
2 substance analogs;

3 (3) isomerization devices used, intended for
4 use or designed for use in increasing the potency of any
5 species of plant that is a controlled substance;

6 (4) testing equipment used, intended for use
7 or designed for use in identifying or in analyzing the
8 strength, effectiveness or purity of controlled substances or
9 controlled substance analogs;

10 (5) scales or balances used, intended for use
11 or designed for use in weighing or measuring controlled
12 substances or controlled substance analogs;

13 (6) diluents and adulterants, such as quinine
14 hydrochloride, mannitol, mannite dextrose and lactose, used,
15 intended for use or designed for use in cutting controlled
16 substances or controlled substance analogs;

17 (7) separation gins and sifters used, intended
18 for use or designed for use in removing twigs and seeds from,
19 or in otherwise cleaning and refining, marijuana;

20 (8) blenders, bowls, containers, spoons and
21 mixing devices used, intended for use or designed for use in
22 compounding controlled substances or controlled substance
23 analogs;

24 (9) capsules, balloons, envelopes and other
25 containers used, intended for use or designed for use in

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1 packaging small quantities of controlled substances or
2 controlled substance analogs;

3 (10) containers and other objects used,
4 intended for use or designed for use in storing or concealing
5 controlled substances or controlled substance analogs;

6 (11) hypodermic syringes, needles and other
7 objects used, intended for use or designed for use in
8 parenterally injecting controlled substances or controlled
9 substance analogs into the human body;

10 (12) objects used, intended for use or
11 designed for use in ingesting, inhaling or otherwise
12 introducing marijuana, cocaine, hashish or hashish oil into the
13 human body, such as:

14 (a) metal, wooden, acrylic, glass,
15 stone, plastic or ceramic pipes, with or without screens,
16 permanent screens, hashish heads or punctured metal bowls;

17 (b) water pipes;

18 (c) carburetion tubes and devices;

19 (d) smoking and carburetion masks;

20 (e) roach clips, meaning objects used to
21 hold burning material, such as a marijuana cigarette, that has
22 become too small to hold in the hand;

23 (f) miniature cocaine spoons and cocaine
24 vials;

25 (g) chamber pipes;

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- 1 (h) carburetor pipes;
- 2 (i) electric pipes;
- 3 (j) air-driven pipes;
- 4 (k) chilams;
- 5 (l) bongs; or
- 6 (m) ice pipes or chillers; and

7 (13) in determining whether an object is drug
8 paraphernalia, a court or other authority should consider, in
9 addition to all other logically relevant factors, the
10 following:

11 (a) statements by the owner or by anyone
12 in control of the object concerning its use;

13 (b) the proximity of the object, in time
14 and space, to a direct violation of the Controlled Substances
15 Act or any other law relating to controlled substances or
16 controlled substance analogs;

17 (c) the proximity of the object to
18 controlled substances or controlled substance analogs;

19 (d) the existence of any residue of a
20 controlled substance or controlled substance analog on the
21 object;

22 (e) instructions, written or oral,
23 provided with the object concerning its use;

24 (f) descriptive materials accompanying
25 the object that explain or depict its use;

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1 (g) the manner in which the object is
2 displayed for sale; and

3 (h) expert testimony concerning its use;

4 W. "controlled substance analog" means a substance
5 other than a controlled substance that has a chemical structure
6 substantially similar to that of a controlled substance in
7 Schedule I, II, III, IV or V or that was specifically designed
8 to produce effects substantially similar to that of controlled
9 substances in Schedule I, II, III, IV or V. Examples of
10 chemical classes in which controlled substance analogs are
11 found include the following:

- 12 (1) phenethylamines;
- 13 (2) N-substituted piperidines;
- 14 (3) morphinans;
- 15 (4) ecgonines;
- 16 (5) quinazolinones;
- 17 (6) substituted indoles; and
- 18 (7) arylcycloalkylamines.

19 Specifically excluded from the definition of "controlled
20 substance analog" are those substances that are generally
21 recognized as safe and effective within the meaning of the
22 Federal Food, Drug and Cosmetic Act or have been manufactured,
23 distributed or possessed in conformance with the provisions of
24 an approved new drug application or an exemption for
25 investigational use within the meaning of Section 505 of the

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1 Federal Food, Drug and Cosmetic Act;

2 X. "human consumption" includes application,
3 injection, inhalation, ingestion or any other manner of
4 introduction;

5 Y. "drug-free school zone" means a public school,
6 parochial school or private school or property that is used for
7 a public, parochial or private school purpose and the area
8 within one thousand feet of the school property line, but it
9 does not mean any post-secondary school; and

10 Z. "valid practitioner-patient relationship" means
11 a professional relationship, as defined by the practitioner's
12 licensing board, between the practitioner and the patient."

13 SECTION 7. EMERGENCY.--It is necessary for the public
14 peace, health and safety that this act take effect immediately.