1 AN ACT 2 RELATING TO CITIZEN SUBSTITUTE CARE REVIEW BOARDS; PROVIDING 3 FOR THE ADMINISTRATIVE OFFICE OF THE COURTS TO ADMINISTER THE SUBSTITUTE CARE REVIEW BOARD SYSTEM; REVISING THE STATE 4 5 ADVISORY COMMITTEE COMPOSITION. 6 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 7 SECTION 1. Section 32A-8-3 NMSA 1978 (being Laws 1993, 8 Chapter 77, Section 205) is amended to read: 9 10 "32A-8-3. ADMINISTRATION--IMPLEMENTATION OF ACT.--The administrative office of the courts shall administer the 11 substitute care review board system using the office's staff 12 or through a contract with a nonprofit organization that has 13 a demonstrated knowledge of the problem of children in 14 15 substitute care and the issues in permanency planning to operate a statewide system of substitute care review boards." 16 SECTION 2. Section 32A-8-4 NMSA 1978 (being Laws 1993, 17 Chapter 77, Section 206) is amended to read: 18 "32A-8-4. STATE ADVISORY COMMITTEE--MEMBERS--19 20 COMPENSATION--RESPONSIBILITIES.--A. A state advisory committee shall be composed of 21 eleven persons, including: 22 the secretary of children, youth and (1) 23 families; 24 25 (2) the director of the protective services

1 division of the department; 2 (3) the attorney general; 3 (4) the following members, whom the chief justice shall appoint: 4 a justice of the supreme court; 5 (a) (b) three children's court judges; and 6 two individuals who are between (c) 7 8 seventeen and thirty years of age and who formerly received foster care in the state; and 9 (5) two public members with expertise in the 10 area of substitute care, whom the governor shall appoint. 11 B. On July 1, 2015, the chief justice of the 12 supreme court and the governor shall appoint those state 13 advisory committee members specified in Paragraphs (4) and 14 (5) of Subsection A of this section, who shall serve terms of 15 three years and who may be reappointed. In the event that a 16 vacancy occurs among appointed members of the state advisory 17 committee, the original appointing authority shall appoint 18 another person to serve the unexpired portion of the term. 19 The chief justice of the supreme court shall C. 20 select a chairperson, a vice chairperson and other officers 21 as the chief justice deems necessary. 22 D. The state advisory committee shall meet no less 23 than twice annually and more frequently upon the call of the 24 chairperson. The state advisory committee shall review and 25

1 study the purpose, structure, functions and oversight of the 2 substitute care review boards. The state advisory committee 3 is authorized to adopt rules relating to the functions and procedures of the substitute care review boards and the state 4 advisory committee in accordance with the duties of the 5 boards as provided in the Citizen Substitute Care Review Act. 6 The state advisory committee shall make a report with its 7 recommendations to the department, the courts and the 8 appropriate interim legislative committees, on or before 9 November 1 of each year, regarding statutes, policies and 10 procedures relating to substitute care. This report shall 11 include recommendations regarding any changes to the local 12 substitute care review boards. 13

E. The administrative office of the courts shall
report to the legislative health and human services committee
in 2018 and every four years thereafter as to the
effectiveness and functions of the Citizen Substitute Care
Review Act.

F. State advisory committee members shall receive per diem and mileage as provided for nonsalaried public officers in the Per Diem and Mileage Act, unless a different provision of that act applies to a specific member, in which case that member shall be paid pursuant to the applicable provision. Members shall receive no other compensation, perquisite or allowance."

SECTION 3. Section 32A-8-5 NMSA 1978 (being Laws 1993, Chapter 77, Section 207) is amended to read:

"32A-8-5. APPOINTMENTS--EXCLUSION--TERMS--TRAINING--COMPENSATION--MEETINGS.--

The state advisory committee shall establish no 5 Α. fewer than three substitute care review boards. 6 The administrative office of the courts or a contractor that is 7 8 selected by the administrative office of the courts pursuant to the provisions of Section 32A-8-3 NMSA 1978 shall 9 administer substitute care review boards as provided in the 10 Citizen Substitute Care Review Act. The composition of each 11 board shall, to the maximum extent feasible, represent the 12 various socioeconomic, racial and ethnic groups of the 13 community that each board serves. 14

B. Criteria for membership and tenure on
substitute care review boards shall be determined by the
state advisory committee. No person employed by the
administrative office of the courts, the department or a
district court may serve on a substitute care review board.

C. The state advisory committee shall determine the structure for each substitute care review board. In consultation with local children's court judges, the chief justice of the supreme court shall appoint the members and officers of each substitute care review board.

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D. Substitute care review board members may

receive per diem and mileage as provided for nonsalaried public officers in the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance."

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SECTION 4. Section 32A-8-6 NMSA 1978 (being Laws 1993, Chapter 77, Section 208) is repealed and a new Section 32A-8-6 NMSA 1978 is enacted to read:

"32A-8-6. SUBSTITUTE CARE REVIEW BOARDS.--

A. The state advisory committee shall establish substitute care review boards that provide opportunities for citizens to play an integral role in furthering the purposes of the Citizen Substitute Care Review Act. The state advisory committee shall identify focus areas and case selection criteria for the substitute care review boards.

B. Upon request of the state advisory committee, a substitute care review board shall prepare a report that summarizes the activities of that board and provides recommendations to the state advisory committee."

SECTION 5. Section 32A-8-7 NMSA 1978 (being Laws 1993,
Chapter 77, Section 209) is amended to read:

20 "32A-8-7. CITIZEN SUBSTITUTE CARE REVIEW--TRANSFER--21 FUNDS--CONTRACTS.--

A. On July 1, 2015, all records, money, property,
equipment and supplies of the department of finance and
administration relating to the Citizen Substitute Care Review
Act shall be transferred to the administrative office of the

courts.

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B. On July 1, 2015, all appropriations, contract funds and funds for contract administration and staff, the cost of advisory committee per diem and travel, training and all other costs relating to the Citizen Substitute Care Review Act shall be transferred from the department of finance and administration to the administrative office of the courts.

9 C. On July 1, 2015, all existing rules and
10 regulations and contracts in effect as of January 1, 2015
11 with the department of finance and administration for
12 providing a statewide system of substitute care review boards
13 shall be binding and effective on the administrative office
14 of the courts."

SECTION 6. Section 32A-1-7 NMSA 1978 (being Laws 1993, Chapter 77, Section 16, as amended) is amended to read:

"32A-1-7. GUARDIAN AD LITEM--POWERS AND DUTIES.--

A. A guardian ad litem shall zealously represent the child's best interests in the proceeding for which the guardian ad litem has been appointed and in any subsequent appeals.

B. Unless excused by a court, a guardian ad litem
appointed to represent a child's best interests shall
continue the representation in any subsequent appeals.

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C. Any party may petition the court for an order

to remove a guardian ad litem on the grounds that the guardian ad litem has a conflict of interest or is unwilling or unable to zealously represent the child's best interests.

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D. After consultation with the child, a guardian ad litem shall convey the child's declared position to the court at every hearing.

7 E. Unless a child's circumstances render the
8 following duties and responsibilities unreasonable, a
9 guardian ad litem shall:

10 (1) meet with and interview the child prior 11 to custody hearings, adjudicatory hearings, dispositional 12 hearings, judicial reviews and any other hearings scheduled 13 in accordance with the provisions of the Children's Code;

14 (2) communicate with health care, mental 15 health care and other professionals involved with the child's 16 case;

17 (3) review medical and psychological reports
18 relating to the child and the respondents;

19 (4) contact the child prior to any proposed 20 change in the child's placement;

21 (5) contact the child after changes in the 22 child's placement;

23 (6) report to the court on the child's
24 adjustment to placement, the department's and respondent's
25 compliance with prior court orders and treatment plans and

the child's degree of participation during visitations; and (7) represent and protect the cultural needs of the child.

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A guardian ad litem may retain separate counsel F. to represent the child in a tort action on a contingency fee basis or any other cause of action in proceedings that are 6 outside the jurisdiction of the children's court. When a guardian ad litem retains separate counsel to represent the child, the guardian ad litem shall provide the court with written notice within ten days of retaining the separate counsel. A guardian ad litem shall not retain or subsequently obtain any pecuniary interest in an action filed 12 on behalf of the child outside of the jurisdiction of the 13 children's court. 14

In the event of a change of venue, the G. 15 originating guardian ad litem shall remain on the case until 16 a new guardian ad litem is appointed by the court in the new 17 venue and the new guardian ad litem has communicated with and 18 received all pertinent information from the former guardian 19 ad litem. 20

H. A guardian ad litem shall receive notices, 21 pleadings or other documents required to be provided to or 22 served upon a party. A guardian ad litem may file motions 23 and other pleadings and take other actions consistent with 24 the guardian ad litem's powers and duties. 25

1 I. A guardian ad litem shall not serve 2 concurrently as both the child's delinquency attorney and 3 guardian ad litem." SECTION 7. Section 32A-3B-22 NMSA 1978 (being Laws 4 1993, Chapter 77, Section 94, as amended) is amended to read: 5 "32A-3B-22. CONFIDENTIALITY--RECORDS--PENALTY.--6 A. All records or information concerning a family 7 8 in need of court-ordered services, including social records, diagnostic evaluation, psychiatric or psychological reports, 9 videotapes, transcripts and audio recordings of a child's 10 statement of abuse or medical reports, obtained as a result 11 of an investigation in anticipation of or incident to a 12 family in need of court-ordered services proceeding shall be 13 confidential and closed to the public. 14 The records described in Subsection A of this Β. 15 section shall be disclosed only to the parties and to: 16 (1) court personnel; 17 (2) court appointed special advocates; 18 (3) the child's guardian ad litem or 19 attorney; 20 (4) the child's attorney representing the 21 child in an abuse or neglect action, a delinquency action or 22 any other action, including a public defender; 23 (5) department personnel; 24 (6) any substitute care review board or any 25 SPAC/SB 115 Page 9

1 agency contracted to implement substitute care review boards; 2 (7) law enforcement officials; 3 (8) district attorneys; (9) a state or tribal government social 4 services agency of any state; 5 (10) those persons or entities of an Indian 6 tribe specifically authorized to inspect the records pursuant 7 to the federal Indian Child Welfare Act of 1978 or any 8 regulations promulgated thereunder; 9 (11) tribal juvenile justice system and 10 social service representatives; 11 (12) a foster parent, if the records are 12 those of a child currently placed with that foster parent or 13 of a child being considered for placement with that foster 14 parent and the records concern the social, medical, 15 psychological or educational needs of the child; 16 (13) school personnel involved with the 17 child, if the records concern the child's social or 18 educational needs; 19 (14) health care or mental health 20 professionals involved in the evaluation or treatment of the 21 child, the child's parents, guardian or custodian or other 22 family members; 23 (15) protection and advocacy 24 representatives, pursuant to the federal Developmental 25 SPAC/SB 115 Page 10

(16) any other person or entity, by order of 4 5 the court, having a legitimate interest in the case or the work of the court. 6 C. Whoever intentionally and unlawfully releases 7 8 any information or records that are closed to the public 9 10 code is guilty of a petty misdemeanor. 11 The department shall promulgate rules for D. 12 13 and in compliance with state and federal law and the 14 Children's Court Rules." 15 SECTION 8. Section 32A-4-25 NMSA 1978 (being Laws 1993, 16 Chapter 77, Section 119, as amended) is amended to read: 17 "32A-4-25. PERIODIC REVIEW OF DISPOSITIONAL 18 JUDGMENTS.--19 Α. The initial judicial review shall be held 20 within sixty days of the disposition. At the initial review, 21 the parties shall demonstrate to the court efforts made to 22 implement the treatment plan approved by the court in its 23 dispositional order. The court shall determine the extent to 24 which the treatment plan has been implemented and make 25

Disabilities Assistance and Bill of Rights Act and the federal Protection and Advocacy for Mentally Ill Individuals Amendments Act of 1991; and

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pursuant to the provisions of the Children's Code or releases or makes other unlawful use of records in violation of that

implementing disclosure of records pursuant to this section

supplemental orders as necessary to ensure compliance with the treatment plan and the safety of the child.

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B. Subsequent periodic reviews of dispositional orders shall be held within six months of the conclusion of the permanency hearing or, if a motion has been filed for termination of parental rights or permanent guardianship, within six months of the decision on that motion and every six months thereafter. The review may be carried out by either of the following:

10 (1) a judicial review hearing conducted by 11 the court; or

(2) a judicial review hearing conducted by a
special master appointed by the court; provided, however,
that the court approve any findings made by the special
master.

C. The children's court attorney shall give notice to all parties, including the child by and through the child's guardian ad litem or attorney, the child's CASA and the child's foster parent or substitute care provider of the time, place and purpose of any judicial review hearing held pursuant to Subsection A or B of this section.

D. At any judicial review hearing held pursuant to
Subsection B of this section, the department, the child's
guardian ad litem or attorney and all parties given notice
pursuant to Subsection C of this section shall have the

1 opportunity to present evidence and to cross-examine 2 witnesses. At the hearing, the department shall show that it 3 has made reasonable effort to implement any treatment plan approved by the court in its dispositional order and shall 4 present a treatment plan consistent with the purposes of the 5 Children's Code for any period of extension of the 6 dispositional order. The respondent shall demonstrate to the 7 8 court that efforts to comply with the treatment plan approved by the court in its dispositional order and efforts to 9 maintain contact with the child were diligent and made in 10 good faith. The court shall determine the extent of 11 compliance with the treatment plan and whether progress is 12 being made toward establishing a stable and permanent 13 placement for the child. 14

E. The Rules of Evidence shall not apply to hearings held pursuant to this section. The court may admit testimony by any person given notice of the hearing who has information about the status of the child or the status of the treatment plan.

F. At the conclusion of any hearing held pursuant to this section, the court shall make findings of fact and conclusions of law.

G. When the child is an Indian child, the court shall determine during review of a dispositional order whether the placement preferences set forth in the federal

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Indian Child Welfare Act of 1978 or the placement preferences of the child's Indian tribe were followed and whether the child's treatment plan provides for maintaining the child's cultural ties. When placement preferences have not been 4 followed, good cause for noncompliance shall be clearly stated and supported. 6

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Н. Based on its findings at a judicial review 8 hearing held pursuant to Subsection B of this section, the court shall order one of the following dispositions:

(1) dismiss the action and return the child 10 to the child's parent without supervision if the court finds 11 that conditions in the home that led to abuse have been 12 corrected and it is now safe for the return of the abused 13 child; 14

permit the child to remain with the (2) 15 child's parent, guardian or custodian subject to those 16 conditions and limitations the court may prescribe, including 17 protective supervision of the child by the department; 18

(3) return the child to the child's parent 19 and place the child under the protective supervision of the 20 department; 21

(4) transfer or continue legal custody of 22 the child to: 23

the noncustodial parent, if that is (a) 24 found to be in the child's best interests; 25

1 a relative or other individual who, (b) 2 after study by the department or other agency designated by 3 the court, is found by the court to be qualified to receive and care for the child and is appointed as a permanent 4 5 guardian of the child; or (c) the department, subject to the 6 provisions of Paragraph (6) of this subsection; 7 (5) continue the child in the legal custody 8 of the department with or without any required parental 9 involvement in a treatment plan. Reasonable efforts shall be 10 made to preserve and reunify the family, with the paramount 11 concern being the child's health and safety unless the court 12 finds that such efforts are not required. The court may 13 determine that reasonable efforts are not required to be made 14 when the court finds that: 15 (a) the efforts would be futile; or 16 (b) the parent, guardian or custodian 17 has subjected the child to aggravated circumstances; 18 (6) make additional orders regarding the 19 treatment plan or placement of the child to protect the 20 child's best interests if the court determines the department 21 has failed in implementing any material provision of the 22 treatment plan or abused its discretion in the placement or 23 proposed placement of the child; or 24 if during a judicial review the court (7) SPAC/SB 115 25 Page 15

finds that the child's parent, guardian or custodian has not complied with the court-ordered treatment plan, the court may order:

4 (a) the child's parent, guardian or
5 custodian to show cause why the parent, guardian or custodian
6 should not be held in contempt of court; or

7 (b) a hearing on the merits of8 terminating parental rights.

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9 I. Dispositional orders entered pursuant to this
10 section shall remain in force for a period of six months,
11 except for orders that provide for transfer of the child to
12 the child's noncustodial parent or to a permanent guardian.

J. When the court determines, pursuant to 13 Paragraph (5) of Subsection H of this section, that no 14 reasonable efforts at reunification are required, the court 15 shall conduct, within thirty days, a permanency hearing as 16 described in Section 32A-4-25.1 NMSA 1978. Reasonable 17 efforts shall be made to place the child in a timely manner 18 in accordance with the permanency plan and to complete 19 whatever steps are necessary to finalize the permanent 20 placement of the child." 21

SECTION 9. Section 32A-4-25.1 NMSA 1978 (being Laws 1997, Chapter 34, Section 8, as amended) is amended to read:

"32A-4-25.1. PERMANENCY HEARINGS--PERMANENCY REVIEW HEARINGS.--

1 A permanency hearing shall be commenced within Α. 2 six months of the initial judicial review of a child's 3 dispositional order or within twelve months of a child entering foster care pursuant to Subsection D of this 4 section, whichever occurs first. Prior to the initial 5 permanency hearing, all parties to the hearing shall attend a 6 mandatory meeting and attempt to settle issues attendant to 7 8 the permanency hearing and develop a proposed treatment plan that serves the child's best interest. 9 B. At the permanency hearing, all parties shall 10 have the opportunity to present evidence and to cross-examine 11 witnesses. At the conclusion of the permanency hearing, the 12 court shall order one of the following permanency plans for 13 the child: 14 (1) reunification; 15 (2) placement for adoption after the 16 parents' rights have been relinquished or terminated or after 17 a motion has been filed to terminate parental rights; 18 (3) placement with a person who will be the 19 child's permanent guardian; 20 (4) placement in the legal custody of the 21 department with the child placed in the home of a fit and 22 willing relative; or 23 (5) placement in the legal custody of the 24 department under a planned permanent living arrangement, 25

provided that there is substantial evidence that none of the above plans is appropriate for the child.

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C. If the court adopts a permanency plan of reunification, the court shall adopt a plan for transitioning the child home and schedule a permanency review hearing within three months. If the child is reunified, the subsequent hearing may be vacated.

D. If the court adopts a permanency plan other 8 than reunification, the court shall determine whether the 9 department has made reasonable efforts to identify and locate 10 all grandparents and other relatives. The court shall also 11 determine whether the department has made reasonable efforts 12 to conduct home studies on any appropriate relative 13 expressing an interest in providing permanency for the child. 14 The court must ensure the consideration has been given to the 15 child's familial identity and connections. If the court 16 finds that reasonable efforts have not been made to identify 17 or locate grandparents and other relatives or to conduct home 18 studies on appropriate and willing relatives, the court shall 19 schedule a permanency review within sixty days to determine 20 whether an appropriate relative placement has been made. If 21 a relative placement is made, the subsequent hearing may be 22 vacated. 23

E. At the permanency review hearing, all parties and the child's guardian ad litem or attorney shall have the

opportunity to present evidence and cross-examine witnesses.
 Based on the evidence, the court shall:

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(1) change the plan from reunification toone of the alternative plans provided in Subsection B of this section;

(2) dismiss the case and return custody of the child to the child's parent, guardian or custodian; or

8 (3) return the child to the custody of the child's parent, guardian or custodian, subject to any 9 conditions or limitations as the court may prescribe, 10 including protective supervision of the child by the 11 department and continuation of the treatment plan for not 12 more than six months, after which the case shall be 13 dismissed. The department may seek removal of a child from 14 the home by obtaining an order in the pending case or by 15 seeking emergency removal under Section 32A-4-6 NMSA 1978 16 during the period of protective supervision if the child's 17 best interest requires such action. When a child is removed 18 in this situation, a permanency hearing shall be scheduled 19 within thirty days of the child coming back into the 20 department's legal custody. 21

F. The court shall hold a permanency hearing and adopt a permanency plan for a child within twelve months of the child entering foster care. For purposes of this section, a child shall be considered to have entered foster

1 care on the earlier of:

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(1) the date of the first judicial finding that the child has been abused or neglected; or

(2) sixty days after the date on which the child was removed from the home.

G. The court shall hold permanency hearings every twelve months when a child is in the legal custody of the department.

9 H. The children's court attorney shall give notice
10 to all parties, including the child by and through the
11 child's guardian ad litem or attorney, the child's CASA and
12 the child's foster parent or substitute care provider of the
13 time, place and purpose of any permanency hearing or
14 permanency review hearing held pursuant to this section.

I. The Rules of Evidence shall not apply to permanency hearings. The court may admit testimony by any person given notice of the permanency hearing who has information about the status of the child or the status of the treatment plan. All testimony shall be subject to cross-examination."

SECTION 10. Section 32A-4-33 NMSA 1978 (being Laws 1993, Chapter 77, Section 127, as amended) is amended to read:

"32A-4-33. CONFIDENTIALITY--RECORDS--PENALTY.--

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A. All records or information concerning a party SPAC/SB 115 Page 20

1 to a neglect or abuse proceeding, including social records, 2 diagnostic evaluations, psychiatric or psychological reports, 3 videotapes, transcripts and audio recordings of a child's statement of abuse or medical reports incident to or obtained 4 as a result of a neglect or abuse proceeding or that were 5 produced or obtained during an investigation in anticipation 6 of or incident to a neglect or abuse proceeding shall be 7 8 confidential and closed to the public. Β. The records described in Subsection A of this 9 section shall be disclosed only to the parties and: 10 (1) court personnel; 11 (2) court-appointed special advocates; 12 (3) the child's guardian ad litem; 13 (4) the attorney representing the child in 14 an abuse or neglect action, a delinquency action or any other 15 action under the Children's Code; 16 (5) department personnel; 17 (6) any substitute care review board or any 18 agency contracted to implement substitute care review boards; 19 (7) law enforcement officials, except when 20 use immunity is granted pursuant to Section 32A-4-11 21 NMSA 1978; 22 (8) district attorneys, except when use 23 immunity is granted pursuant to Section 32A-4-11 NMSA 1978; 24 any state government social services (9) 25

1 agency in any state or when, in the opinion of the department 2 it is in the best interest of the child, a governmental 3 social services agency of another country; (10) those persons or entities of an Indian 4 5 tribe specifically authorized to inspect the records pursuant to the federal Indian Child Welfare Act of 1978 or any 6 regulations promulgated thereunder; 7 (11) a foster parent, if the records are 8 those of a child currently placed with that foster parent or 9 of a child being considered for placement with that foster 10 parent and the records concern the social, medical, 11 psychological or educational needs of the child; 12 (12) school personnel involved with the 13 child if the records concern the child's social or 14 educational needs; 15 (13) health care or mental health 16 professionals involved in the evaluation or treatment of the 17 child or of the child's parents, guardian, custodian or other 18 family members; 19 (14) protection and advocacy representatives 20 pursuant to the federal Developmental Disabilities Assistance 21 and Bill of Rights Act and the federal Protection and 22 Advocacy for Mentally Ill Individuals Amendments Act of 1991; 23 (15) children's safehouse organizations 24 conducting investigatory interviews of children on behalf of 25

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a law enforcement agency or the department; and

(16) any other person or entity, by order of the court, having a legitimate interest in the case or the work of the court.

5 C. A parent, guardian or legal custodian whose child has been the subject of an investigation of abuse or 6 neglect where no petition has been filed shall have the right 7 to inspect any medical report, psychological evaluation, law 8 enforcement reports or other investigative or diagnostic 9 evaluation; provided that any identifying information related 10 to the reporting party or any other party providing 11 information shall be deleted. The parent, guardian or legal 12 custodian shall also have the right to the results of the 13 investigation and the right to petition the court for full 14 access to all department records and information except those 15 records and information the department finds would be likely 16 to endanger the life or safety of any person providing 17 information to the department. 18

D. Whoever intentionally and unlawfully releases any information or records closed to the public pursuant to the Abuse and Neglect Act or releases or makes other unlawful use of records in violation of that act is guilty of a petty misdemeanor and shall be sentenced pursuant to the provisions of Section 31-19-1 NMSA 1978.

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E. The department shall promulgate rules for

1	implementing disclosure of records pursuant to this section	
2	and in compliance with state and federal law and the	
3	Children's Court Rules."	
4	SECTION 11. EFFECTIVE DATEThe effective date of the	
5	provisions of this act is July 1, 2015 SPAC/SB 115 Page 24	
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