SENATE BILL 284

52ND LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2016

INTRODUCED BY

John Arthur Smith

AN ACT

RELATING TO TAXATION; INCREASING AND INDEXING THE GASOLINE TAX AND THE SPECIAL FUEL EXCISE TAX; CREATING THE STATE ROAD

MAINTENANCE FUND; CREATING THE CARLSBAD BRINE WELL REMEDIATION

FUND; PROVIDING A DISTRIBUTION OF GASOLINE AND SPECIAL FUELS

TAXES TO THE STATE ROAD MAINTENANCE FUND, TO MUNICIPALITIES AND

COUNTIES FOR MAINTENANCE AND REPAIR OF EXISTING TRANSPORTATION

INFRASTRUCTURE AND TO THE CARLSBAD BRINE WELL REMEDIATION FUND;

REQUIRING THE CITY OF CARLSBAD AND EDDY COUNTY TO TRANSFER A

CERTAIN AMOUNT OF A DISTRIBUTION OF THE TAXES IMPOSED PURSUANT

TO THE GASOLINE TAX ACT AND THE SPECIAL FUELS SUPPLIER TAX ACT

TO THE CARLSBAD BRINE WELL REMEDIATION FUND; ADJUSTING

PERCENTAGES OF THE DISTRIBUTIONS OF THE GASOLINE AND SPECIAL

FUELS TAXES TO ENSURE CERTAIN ENTITIES RECEIVING SUCH

DISTRIBUTIONS RECEIVE THE SAME PROPORTION OF REVENUE

ATTRIBUTABLE TO THE GASOLINE AND SPECIAL FUELS TAXES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 7-1-6.7 NMSA 1978 (being Laws 1994, Chapter 5, Section 2, as amended) is amended to read:

"7-1-6.7. DISTRIBUTIONS--STATE AVIATION FUND.--

A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to four and seventy-nine hundredths percent of the taxable gross receipts attributable to the sale of fuel specially prepared and sold for use in turboprop or jet-type engines as determined by the department.

- B. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to [twenty-six hundredths] two-tenths percent of gasoline taxes [exclusive of penalties and interest] collected pursuant to the Gasoline Tax Act.
- C. From July 1, 2013 through June 30, 2018, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund in an amount equal to forty-six thousandths percent of the net receipts attributable to the gross receipts tax distributable to the general fund.
- D. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state aviation fund from the net receipts attributable to the gross receipts tax distributable to the general fund in an amount equal to:

1	(1) eighty thousand dollars (\$80,000) monthly
2	from July 1, 2007 through June 30, 2008;
3	(2) one hundred sixty-seven thousand dollars
4	(\$167,000) monthly from July 1, 2008 through June 30, 2009; and
5	(3) two hundred fifty thousand dollars
6	(\$250,000) monthly after July 1, 2009."
7	SECTION 2. Section 7-1-6.8 NMSA 1978 (being Laws 1983,
8	Chapter 211, Section 13, as amended) is amended to read:
9	"7-1-6.8. DISTRIBUTIONMOTORBOAT FUEL TAX FUNDA
10	distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be
11	made to the motorboat fuel tax fund in an amount equal to
12	[thirteen-hundredths of one] one-tenth percent of the net
13	receipts attributable to the gasoline tax."
14	SECTION 3. Section 7-1-6.9 NMSA 1978 (being Laws 1991,
15	Chapter 9, Section 11, as amended) is amended to read:
16	"7-1-6.9. DISTRIBUTION OF GASOLINE TAXES TO
17	MUNICIPALITIES AND COUNTIES
18	A. A distribution pursuant to Section 7-1-6.1 NMSA
19	1978 shall be made in an amount equal to [ten and thirty-eight
20	hundredths] eight and three-hundredths percent of the net
21	receipts attributable to the taxes [exclusive of penalties and
22	interest] imposed by the Gasoline Tax Act.
23	[B. Except as provided in Subsection D of this
24	section, the amount determined in Subsection A of this section
25	shall be distributed as follows:
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2009; and

1	(1) ninety percent of the amount shall be paid
2	to the treasurers of municipalities and H class counties in the
3	proportion that the taxable motor fuel sales in each of the
4	municipalities and H class counties bears to the aggregate
5	taxable motor fuel sales in all of these municipalities and H
6	class counties; and
7	(2) ten percent of the amount shall be paid to
8	the treasurers of the counties, including H class counties, in

(2) ten percent of the amount shall be paid to the treasurers of the counties, including II class counties, in the proportion that the taxable motor fuel sales outside of incorporated municipalities in each of the counties bears to the aggregate taxable motor fuel sales outside of incorporated municipalities in all of the counties.

Except as provided in Subsection D of this section, this distribution shall be paid into a separate road fund in the municipal treasury or county road fund for expenditure only for construction, reconstruction, resurfacing or other improvement or maintenance of public roads, streets, alleys or bridges, including right-of-way and materials acquisition.

B. Money distributed pursuant to this section may be used by a municipality or county to provide matching funds for projects subject to cooperative agreements entered into with the [state highway and] department of transportation [department] pursuant to Section 67-3-28 NMSA 1978. Any municipality or H class county that has created or that creates .202345.1

a "street improvement fund" to which gasoline tax revenues or distributions are irrevocably pledged under Sections 3-34-1 through 3-34-4 NMSA 1978 or that has pledged all or a portion of gasoline tax revenues or distributions to the payment of bonds shall receive its proportion of the distribution of revenues under this section impressed with and subject to these pledges.

C. The amount determined in Subsection A of this section shall be distributed as follows:

(1) ninety percent of the amount shall be paid to the treasurers of municipalities and H class counties in the proportion that the taxable motor fuel sales in each of the municipalities and H class counties bears to the aggregate taxable motor fuel sales in all of these municipalities and H class counties; and

(2) ten percent of the amount shall be paid to the treasurers of the counties, including H class counties, in the proportion that the taxable motor fuel sales outside of incorporated municipalities in each of the counties bears to the aggregate taxable motor fuel sales outside of incorporated municipalities in all of the counties.

D. [This] The distribution made pursuant to this section may be paid into a separate road fund or the general fund of the municipality or county if the municipality has a population less than three thousand or the county has a

2	SECTION 4. Section 7-1-6.10 NMSA 1978 (being Laws 1983,
3	Chapter 211, Section 15, as amended) is amended to read:
4	"7-1-6.10. DISTRIBUTIONSSTATE ROAD FUND
5	A. A distribution pursuant to Section 7-1-6.1 NMSA
6	1978 shall be made to the state road fund in an amount equal to
7	the net receipts attributable to the taxes, surcharges,
8	penalties and interest imposed pursuant to the Gasoline Tax Act
9	and to the taxes, surtaxes, fees, penalties and interest
10	imposed pursuant to the Special Fuels Supplier Tax Act and the
11	Alternative Fuel Tax Act less:
12	(1) the amount distributed to the state
13	aviation fund pursuant to Subsection B of Section 7-1-6.7 NMSA
14	1978;
15	(2) the amount distributed to the motorboat
16	fuel tax fund pursuant to Section 7-1-6.8 NMSA 1978;
17	(3) the amount distributed to municipalities
18	and counties pursuant to [Subsection A of] Section 7-1-6.9 NMSA
19	1978 and Section 9 of this 2016 act;
20	(4) the amount distributed to the county
21	government road fund pursuant to Section 7-1-6.19 NMSA 1978;
22	(5) the amount distributed to the local
23	governments road fund pursuant to Section 7-1-6.39 NMSA 1978;
24	(6) the amount distributed to the
25	municipalities pursuant to Section 7-1-6.27 NMSA 1978;
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population less than four thousand."

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2	arterial program of the local governments road fund pursuant to
3	Section 7-1-6.28 NMSA 1978;
4	(8) the amount distributed to a qualified
5	tribe pursuant to [a gasoline tax sharing agreement entered
6	into between the secretary of transportation and the qualified
7	tribe pursuant to the provisions of] Section [67-3-8.1]
8	<u>7-1-6.44</u> NMSA 1978; [and]
9	(9) the amount distributed to the general fund
10	pursuant to Section 7-1-6.44 NMSA 1978; and
11	(10) the amount distributed to the state road
12	maintenance fund pursuant to Section 10 of this 2016 act.
13	B. A distribution pursuant to Section 7-1-6.1 NMSA
14	1978 shall be made to the state road fund in an amount equal to
15	the net receipts attributable to the taxes, interest and
16	penalties from the Weight Distance Tax Act."
17	SECTION 5. Section 7-1-6.19 NMSA 1978 (being Laws 1991,
18	Chapter 9, Section 15, as amended) is amended to read:
19	"7-1-6.19. DISTRIBUTIONCOUNTY GOVERNMENT ROAD FUND
20	CREATED
21	A. There is created in the state treasury the
22	"county government road fund".
23	B. A distribution pursuant to Section 7-1-6.1 NMSA
24	1978 shall be made to the county government road fund in an

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amount equal to [five and seventy-six hundredths] four and

the amount distributed to the municipal

forty-five hundredths percent of the net receipts attributable
to the gasoline tax."

SECTION 6. Section 7-1-6.27 NMSA 1978 (being Laws 1991, Chapter 9, Section 20, as amended) is amended to read:

"7-1-6.27. DISTRIBUTION--MUNICIPAL ROADS.--

A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to municipalities for the purposes and amounts specified in this section in an aggregate amount equal to [five and seventy-six hundredths] four and forty-five hundredths percent of the net receipts attributable to the gasoline tax.

- B. The distribution authorized in this section shall be used for the following purposes:
- (1) reconstructing, resurfacing, maintaining, repairing or otherwise improving existing alleys, streets, roads or bridges, or any combination of the foregoing; or laying off, opening, constructing or otherwise acquiring new alleys, streets, roads or bridges, or any combination of the foregoing; provided that any of the foregoing improvements may include, but are not limited to, the acquisition of rights of way;
- (2) to provide matching funds for projects subject to cooperative agreements with the [state highway and] department of transportation [department] pursuant to Section 67-3-28 NMSA 1978; and

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(3) for expenses of purchasing, maintaining and operating transit operations and facilities, for the operation of a transit authority established by the Municipal Transit Law and for the operation of a vehicle emission inspection program. A municipality may engage in the business of the transportation of passengers and property within the political subdivision by whatever means the municipality may decide and may acquire cars, trucks, motor buses and other equipment necessary for operating the business. A municipality may acquire land, erect buildings and equip the buildings with all the necessary machinery and facilities for the operation, maintenance, modification, repair and storage of the cars, trucks, motor buses and other equipment needed. A municipality may do all things necessary for the acquisition and the conduct of the business of public transportation.

C. For the purposes of this section:

- "computed distribution amount" means the distribution amount calculated for a municipality for a month pursuant to Paragraph (2) of Subsection D of this section prior to any adjustments to the amount due to the provisions of Subsections E and F of this section;
- "floor amount" means four hundred seventeen dollars (\$417);
- "floor municipality" means a municipality whose computed distribution amount is less than the floor .202345.1

amount; and

- (4) "full distribution municipality" means a municipality whose population at the last federal decennial census was at least two hundred thousand.
- D. Subject to the provisions of Subsections E and F of this section, each municipality shall be distributed a portion of the aggregate amount distributable under this section in an amount equal to the greater of:
 - (1) the floor amount; or
- (2) eighty-five percent of the aggregate amount distributable under this section times a fraction, the numerator of which is the municipality's reported taxable gallons of gasoline for the immediately preceding state fiscal year and the denominator of which is the reported total taxable gallons for all municipalities for the same period.
- E. Fifteen percent of the aggregate amount distributable under this section shall be referred to as the "redistribution amount". Beginning in August 1990, and each month thereafter, from the redistribution amount there shall be taken an amount sufficient to increase the computed distribution amount of every floor municipality to the floor amount. In the event that the redistribution amount is insufficient for this purpose, the computed distribution amount for each floor municipality shall be increased by an amount equal to the redistribution amount times a fraction, the

numerator of which is the difference between the floor amount and the municipality's computed distribution amount and the denominator of which is the difference between the product of the floor amount multiplied by the number of floor municipalities and the total of the computed distribution amounts for all floor municipalities.

F. If a balance remains after the redistribution amount has been reduced pursuant to Subsection E of this section, there shall be added to the computed distribution amount of each municipality that is neither a full distribution municipality nor a floor municipality an amount that equals the balance of the redistribution amount times a fraction, the numerator of which is the computed distribution amount of the municipality and the denominator of which is the sum of the computed distribution amounts of all municipalities that are neither full distribution municipalities nor floor municipalities."

SECTION 7. Section 7-1-6.28 NMSA 1978 (being Laws 1991, Chapter 9, Section 22, as amended) is amended to read:

"7-1-6.28. DISTRIBUTION--MUNICIPAL ARTERIAL PROGRAM OF LOCAL GOVERNMENTS ROAD FUND.--A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the municipal arterial program of the local governments road fund created in Section 67-3-28.2 NMSA 1978 in an amount equal to [one and forty-four hundredths] one and twelve-hundredths percent of the .202345.1

net receipts attributable to the gasoline tax."

SECTION 8. Section 7-1-6.39 NMSA 1978 (being Laws 1995, Chapter 6, Section 9, as amended) is amended to read:

"7-1-6.39. DISTRIBUTION OF SPECIAL FUEL EXCISE TAX TO LOCAL GOVERNMENTS ROAD FUND.--A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the local governments road fund in an amount equal to [nine and fifty-two] seven and sixty-nine hundredths percent of the net receipts attributable to the taxes, exclusive of penalties and interest, from the special fuel excise tax imposed by the Special Fuels Supplier Tax Act."

SECTION 9. A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] ADDITIONAL DISTRIBUTION OF GASOLINE AND SPECIAL FUELS TAXES TO MUNICIPALITIES AND COUNTIES.--

A. A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made in an amount equal to eleven and thirty-seven hundredths percent of the net receipts attributable to the taxes imposed by the Gasoline Tax Act and nine and sixty-two hundredths percent of the net receipts attributable to the taxes imposed by the Special Fuels Supplier Tax Act. Except as provided in Section 12 of this 2016 act and Subsection C of this section, this distribution shall be paid into a maintenance and repair road fund in the municipal treasury or county road fund for expenditure only for reconstruction,

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resurfacing or other improvement or maintenance of existing public roads, streets, alleys or bridges, including right-of-way and materials acquisition.

- The amount determined in Subsection A of this section shall be distributed as follows:
- ninety percent of the amount shall be paid to the treasurers of municipalities and H class counties in the proportion that the taxable motor fuel sales in each of the municipalities and H class counties bears to the aggregate taxable motor fuel sales in all of these municipalities and H class counties; and
- ten percent of the amount shall be paid to the treasurers of the counties, including H class counties, in the proportion that the taxable motor fuel sales outside of incorporated municipalities in each of the counties bears to the aggregate taxable motor fuel sales outside of incorporated municipalities in all of the counties.
- The distributions made pursuant to this section may be paid into a separate road fund or the general fund of the municipality or county if the municipality has a population less than three thousand or the county has a population less than four thousand.
- Money from the distribution made pursuant to this section shall not be pledged for the payment of bonds or debentures or expended to pay the principal or interest of .202345.1

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outstanding bonds or debentures," except that portion of a distribution transferred to the Carlsbad brine well remediation fund pursuant to Section 12 of this 2016 act."

SECTION 10. A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] DISTRIBUTION OF GASOLINE AND SPECIAL FUELS TAXES -- STATE ROAD MAINTENANCE FUND. --

- The "state road maintenance fund" is created as a nonreverting fund in the state treasury. No income earned on the fund shall be transferred to another fund.
- A distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the state road maintenance fund in an amount equal to:
- on and after July 1, 2019 and prior to July 1, 2029, five and sixty-nine hundredths percent of the net receipts attributable to the taxes imposed by the Gasoline Tax Act and four and eighty-one hundredths percent of the net receipts attributable to the taxes imposed by the Special Fuels Supplier Tax Act; and
- on and after July 1, 2029, eleven and thirty-seven hundredths percent of the net receipts attributable to the taxes imposed by the Gasoline Tax Act and nine and sixty-two hundredths percent of the taxes imposed by the Special Fuels Supplier Tax Act.
- The department of transportation shall C. .202345.1

administer the fund, and money in the fund is subject to appropriation by the legislature only to the department of transportation for expenditure for reconstruction, resurfacing or other improvement or maintenance of existing public roads, streets, alleys or bridges, including right-of-way and materials acquisition.

- D. Money in the fund shall not be pledged for the payment of bonds or debentures or expended to pay the principal or interest of outstanding bonds or debentures.
- E. Money in the fund shall be disbursed on warrants signed by the secretary of finance and administration pursuant to vouchers signed by the secretary of transportation or the secretary's authorized representative."

SECTION 11. A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] DISTRIBUTION OF GASOLINE AND SPECIAL FUELS
TAXES--CARLSBAD BRINE WELL REMEDIATION FUND.--

- A. The "Carlsbad brine well remediation fund" is created in the state treasury. Interest earned on balances in the fund shall be credited to the fund. Money in the fund shall not revert to the general fund until July 1, 2029.
- B. On and after July 1, 2019 and prior to July 1, 2029, a distribution pursuant to Section 7-1-6.1 NMSA 1978 shall be made to the Carlsbad brine well remediation fund in an amount equal to five and seventeen hundredths percent of the .202345.1

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- C. The department of transportation shall administer the fund, and money in the fund is subject to appropriation by the legislature only to the department of transportation for expenditure for remediating the Carlsbad brine well.
- D. Money in the fund shall be disbursed on warrants signed by the secretary of finance and administration pursuant to vouchers signed by the secretary of transportation or the secretary's authorized representative."

SECTION 12. A new section of the Tax Administration Act is enacted to read:

"[NEW MATERIAL] TRANSFER--REVENUE FROM ADDITIONAL
DISTRIBUTION OF GASOLINE AND SPECIAL FUELS TAXES--CARLSBAD AND
EDDY COUNTY.--On and after July 1, 2019 and prior to July 1,
2029, the city of Carlsbad and Eddy county shall transfer fifty
percent of the distribution the city or county each receives
pursuant to Section 9 of this 2016 act to the Carlsbad brine
well remediation fund."

SECTION 13. Section 7-13-3 NMSA 1978 (being Laws 1971, Chapter 207, Section 3, as amended) is amended to read:

"7-13-3. IMPOSITION AND RATE OF TAX--DENOMINATION AS "GASOLINE TAX".--

1	A. For the privilege of receiving gasoline in this
2	state, there is imposed an excise tax at a rate provided in
3	Subsection B of this section on each gallon of gasoline
4	received in New Mexico.
5	B. The tax imposed by Subsection A of this section
6	shall be:
7	(1) on or before June 30, 2019, seventeen
8	cents (\$.17) per gallon received in New Mexico;
9	(2) between July 1, 2019 and June 30, 2020,
10	twenty-two cents (\$.22) per gallon received in New Mexico;
11	(3) between July 1, 2020 and June 30, 2021,
12	twenty-three cents (\$.23) per gallon received in New Mexico;
13	(4) between July 1, 2021 and June 30, 2022,
14	twenty-four cents (\$.24) per gallon received in New Mexico;
15	(5) between July 1, 2022 and June 30, 2023,
16	twenty-five cents (\$.25) per gallon received in New Mexico;
17	(6) between July 1, 2023 and June 30, 2024,
18	twenty-six cents (\$.26) per gallon received in New Mexico;
19	(7) between July 1, 2024 and June 30, 2025,
20	twenty-seven cents (\$.27) per gallon received in New Mexico;
21	<u>and</u>
22	(8) on and after July 1, 2025, the rate
23	determined pursuant to Subsection C of this section.
24	C. No later than April 30, 2025 and April 30 of
25	each subsequent year, the department shall calculate the rate
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of gasoline tax to be imposed as of July 1 of that year. The rate of the gasoline tax per gallon shall be equal to the product, rounded down to the nearest whole cent, of twentyseven cents (\$.27) multiplied by a fraction with a numerator equal to the chained price index for the previous calendar year and a denominator equal to the chained price index for calendar year 2023; provided that the rate of the tax should not be less than the rate imposed on July 1 of the previous year.

[C.] D. The tax imposed by this section may be called the "gasoline tax".

E. As used in this section, "chained price index" means the chained price index for nonresidential construction calculated by the United States bureau of economic analysis."

SECTION 14. Section 7-16A-3 NMSA 1978 (being Laws 1992, Chapter 51, Section 3, as amended) is amended to read:

IMPOSITION AND RATE OF TAX--DENOMINATION AS "7-16A-3. SPECIAL FUEL EXCISE TAX. --

A. For the privilege of receiving or using special fuel in this state, there is imposed an excise tax at a rate provided in Subsection B of this section on each gallon of special fuel received in New Mexico.

The tax imposed by Subsection A of this section shall be:

(1) on or before June 30, 2019, twenty-one cents (\$.21) per gallon of special fuel received or used in New .202345.1

1	mexico;
2	(2) between July 1, 2019 and June 30, 2020,
3	twenty-six cents (\$.26) per gallon received or used in New
4	Mexico;
5	(3) between July 1, 2020 and June 30, 2021,
6	twenty-seven cents (\$.27) per gallon received or used in New
7	Mexico;
8	(4) between July 1, 2021 and June 30, 2022,
9	twenty-eight cents (\$.28) per gallon received or used in New
10	Mexico;
11	(5) between July 1, 2022 and June 30, 2023,
12	twenty-nine cents (\$.29) per gallon received or used in New
13	Mexico;
14	(6) between July 1, 2023 and June 30, 2024,
15	thirty cents (\$.30) per gallon received or used in New Mexico;
16	(7) between July 1, 2024 and June 30, 2025,
17	thirty-one cents (\$.31) per gallon received or used in New
18	Mexico; and
19	(8) on and after July 1, 2025, the rate
20	determined pursuant to Subsection C of this section.
21	C. No later than April 30, 2025 and April 30 of
22	each subsequent year, the department shall calculate the rate
23	of special fuel excise tax to be imposed as of July 1 of that
24	year. The rate of the special fuel excise tax per gallon shall
25	be equal to the product, rounded down to the nearest whole

cent, of thirty-one cents (\$.31) multiplied by a fraction with
<u>a numerator equal to the chained price index for the previous</u>
calendar year and a denominator equal to the chained price
index for calendar year 2023; provided that the rate of the tax
shall not be less than the rate imposed on July 1 of the
•
previous year.

[G.] \underline{D} . The tax imposed by this section may be called the "special fuel excise tax".

E. As used in this section, "chained price index"

means the chained price index for nonresidential construction

calculated by the United States bureau of economic analysis."

SECTION 15. APPLICABILITY.--The distributions pursuant to this act apply to receipts from gasoline and special fuel received on or after July 1, 2019.

SECTION 16. EFFECTIVE DATE.--The effective date of the provisions of this act is July 1, 2019.

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