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LEGISLATIVE EDUCATION STUDY COMMITTEE BILL ANALYSIS

53rd Legislature, 2nd Session, 2018

Bill Number SB206	Sponsor Munoz
Tracking Number209946.1	Committee Referrals SCC/SPAC/SCORC
Short Title Raise Minimum Wage	
Analyst Bedeaux	Original Date 2/2/18 Last Updated

BILL SUMMARY

Synopsis of Bill

Senate Bill 206 (SB206) increases the statewide minimum wage from \$7.50 to \$9 per hour, and to \$8 per hour for trainee employees during a 60-day training period. SB206 also increases the minimum wage for tipped employees from \$2.13 to \$2.63.

FISCAL IMPACT

SB206 does not contain an appropriation. This analysis focuses on the impact to New Mexico public schools.

Because the new minimum wage would become effective on October 1, 2018, school districts and charter schools would realize close to 75 percent of the impact of the new wage in FY19, scaling to the full effect in FY20. Based on wage data for 48,173 public school employees obtained from the Public Education Department (PED), LESC staff estimates the statewide impact of increasing the minimum wage to \$9 and providing benefits at 30 percent would be \$977 thousand in FY19, increasing to \$1.3 million in FY20 and subsequent fiscal years. The impact to each school district and charter school can be found on Attachment 1.

Fiscal Impact of SB206, FY19-FY22

	FY19	FY20	FY21	FY22	
Minimum Wage for School Personnel	\$7.50 increasing to \$9.00 Oct. 1	\$9.00	\$9.00	\$9.00	Recurring or Nonrecurring
Cost to School Districts (in thousands)		(\$1,302.4)	(\$1,302.4)	(\$1,302.4)	Recurring

Source: LESC Analysis of PED Data

According to PED data, there are 882 certified and non-certified personnel that make less than \$9 per hour. A plurality (40 percent) of SB206's fiscal impact would be realized by non-certified cafeteria workers, followed by support staff and bus drivers. The average statewide hourly wage for cafeteria workers is \$12.05 per hour.

It is likely that some school districts would utilize a trainee wage for some trainee employees, slightly lessening the fiscal impact. The 60-day limit to the trainee period means the trainee wage would not significantly affect the annual \$1.3 million projection.

SUBSTANTIVE ISSUES

The Public School Code currently lists a minimum wage rate of \$6 per hour, a rate lower than the federal minimum wage of \$7.25 and the statewide minimum wage of \$7.50. School district and charter schools are currently required to pay personnel at least \$7.50 per hour. The local minimum wage provisions in Bernalillo County, Santa Fe County, and the city of Las Cruces are all higher than this are all higher than \$9 per hour.

A study by the National Conference of State Legislatures (NCSL) confirms that 32 states currently have a statewide minimum wage higher than \$7.50. A ballot initiative in Colorado increased the minimum wage to \$9.30 on January 1, 2017, with steady increases to \$12 in 2020. After that, the minimum wage will be increased annually for the cost of living. A ballot initiative

Full Annual Cost of SB206 by Personnel Category

	New Wages and Benefits at 30%	Percent of Total
Certified Personnel		
Educational Assistants	\$43,169	3%
Teachers	\$37,095	3%
Other Certified Staff	\$24,942	2%
Noncertified Personnel		
Bus Drivers	\$218,533	17%
Cafeteria Workers	\$515,304	40%
Educational Assistants	\$30,834	2%
Healthcare	\$2,080	0.2%
Maintenance	\$61,357	5%
Support Staff	\$252,710	19%
Teachers	\$29,816	2%
Other Noncertified Staff	\$86,554	7%
Statewide FY20 Impact	\$1,302,393	100%

Source: LESC Analysis of PED Data

in Arizona raised the minimum wage to \$10 on January 1, 2017. The local minimum wage in Flagstaff, AZ was raised to \$15 per hour. Texas' minimum wage mirrors the federal \$7.25 figure, although local counties and cities may have a higher minimum wage.

Raising the minimum wage without also raising the wages and salaries of other workers can result in a climate of pay compression. Pay compression occurs when there is little difference in the salaries of new employees and experienced employees. Imagine a minimum wage employee hired two years ago whose starting hourly rate of \$7.50 steadily grew to a rate of \$9. If SB206 were signed into law, this employee would make exactly as much as a brand new hire on October 1, 2019. The fiscal impact to school districts and charter schools would be exacerbated if they received pressure to maintain significant differences in job salary based on education level, qualifications, skills, and performance.

ADMINISTRATIVE IMPLICATIONS

SB206 does not allocate state funds for increased compensation in school districts and state-chartered charter schools. Given that the public school funding formula does not include a provision for wage increases, SB206 places a significant financial burden on school districts, which would have to spend operational funds to offset the cost of increased wages.

OTHER SIGNIFICANT ISSUES

The House Appropriations and Finance Committee substitute for House Bill 2 (HAFC/HB2) includes language that would increase the minimum salaries of level 1, 2, and 3 teachers. Additional language in Section 8 of the bill includes appropriations of \$31.3 million to increase

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licensed teacher salaries by 2.5 percent, \$14.1 million to increase certified and non-certified personnel salaries by 2 percent, and \$1.5 million to increase school district and charter school transportation employee salaries by 2 percent.

Data for this analysis was obtained from PED and used with the following assumptions.

- 1. Records that were entered with a full time equivalency (FTE) or salary equal to zero were excluded.
- 2. Records for athletic coaches were excluded.
- 3. The hourly wage of a salaried employee is equal to salary divided by the number of hours worked per year.
- 4. Per PED staff analysis, employees entered as business office administrators, maintenance employees, or data personnel were considered to have worked a full-year schedule, or 2080 hours per year. Other employees were considered to have worked on an abbreviated schedule, 7 hours per day for 183 days, or 1281 hours per year.
- 5. Holding all above assumptions, if an employee was calculated as making less than the minimum wage, it was assumed that employee was making exactly the minimum wage for fewer total hours. This assumption affected 342 of the 42,173 employees (less than 1 percent) in the dataset.

RELATED BILLS

Related to HB60, Increase Minimum Wage, which increases the statewide minimum wage to \$15 per hour in FY20, adjusted annually for the cost of living.

Related to SB57, School District Personnel Minimum Salaries, which increases the minimum wage of non-certified personnel and certified educational assistants to \$16 per hour.

Related to SB317, Public Employee Salary Increases, which appropriates \$51.2 million to the state equalization guarantee to provide a 2.5 percent increase in salary for school district and charter school personnel.

Related to appropriations in the General Appropriation Act, HAFC/HB2, of \$31.3 million to increase licensed teacher salaries by 2.5 percent, \$14.1 million to increase certified and non-certified personnel salaries by 2 percent, and \$1.5 million to increase school district and charter school transportation employee salaries by 2 percent.

SOURCES OF INFORMATION

- LESC Files
- Public Education Department
- National Conference of State Legislatures

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Fiscal Impact of SB206 to School Districts and Charter Schools FY19 and FY20 and Subsequent Fiscal Years

Cost of Wages and Benefits at 30 Percent

			Increase in FY	19	Increase in FY20) and	1
	School District or Charter School	FY18 Cost	(vs. FY18)		Subsequent Ye	ears	
	SCHOOL DISTRICTS						
1 /	ALAMOGORDO	\$38,098,869	\$39,033	0.10%	\$52,044	0.14%	1
2 <i>F</i>	ALBUQUERQUE	\$664,209,245	\$100,384	0.02%	\$133,845	0.02%	2
3 <i>F</i>	ANIMAS	\$2,789,631					3
4	ARTESIA	\$29,584,269	\$8,905	0.03%	\$11,873	0.04%	4
5 <i>A</i>	AZTEC	\$19,917,067	\$29,035	0.15%	\$38,713	0.19%	5
6 E	BELEN	\$30,568,305	\$4,739	0.02%	\$6,318	0.02%	6
7 E	BERNALILLO	\$24,855,093	\$12,511	0.05%	\$16,681	0.07%	7
8 E	BLOOMFIELD	\$21,020,895	\$46,251	0.22%	\$61,669	0.29%	8
9 (CAPITAN	\$5,920,283	\$11,904	0.20%	\$15,872	0.27%	9
) (CARLSBAD	\$64,579,687	\$32,989	0.05%	\$43,985	0.07%	10
1 (CARRIZOZO	\$3,242,155	\$1,129	0.03%	\$1,505	0.05%	1:
2 (CENTRAL CONS.	\$47,251,399	\$13,942	0.03%	\$18,590	0.04%	1
3 (CHAMA	\$3,483,398					1
1 (CIMARRON	\$6,607,449	\$1,249	0.02%	\$1,665	0.03%	1
5 (CLAYTON	\$5,640,928	·		·		1
6	CLOUDCROFT	\$3,703,677	\$1,640	0.04%	\$2,187	0.06%	4
, –	CLOVIS	\$52,939,893	\$12,014	0.02%	\$16,019	0.03%	4
-	COBRE CONS.	\$11,229,006	\$665	0.01%	\$887	0.01%	4
-	CORONA	\$2,057,536	\$5,157	0.25%	\$6,876	0.33%	-
-	CUBA	\$6,357,792	\$374	0.01%	\$499	0.01%	-
-	DEMING	\$42,317,652	\$25,507	0.06%	\$34,009	0.08%	4
_	DES MOINES	\$1,756,535	+=0,001	0.0075	+0.,000	0.007	2
-	DEXTER	\$8,618,956	\$1,654	0.02%	\$2,205	0.03%	-
	DORA	\$3,218,797	ΨΞ,001	0.0270	Ψ2,200	0.0070	2
	DULCE	\$7,075,505					2
-	ELIDA	\$2,007,430					2
_	ESPANOLA	\$26,684,203	\$23,597	0.09%	\$31,463	0.12%	_
	ESTANCIA	\$5,461,277	\$2,588	0.05%	\$3,450	0.12%	4
	EUNICE	\$6,068,029	φ2,566	0.05%	φ3,430	0.00%	2
-	FARMINGTON	\$72,889,703	\$14,858	0.02%	\$19,810	0.03%	-
_	FLOYD	\$3,986,098	\$1,558	0.02%	\$2,077	0.05%	-
			\$1,006	0.04%	\$2,077	0.05%	1
	FT SUMNER	\$4,649,583 \$98.828.014	¢450.000	0.45%	¢202.864	0.010/	3
	GALLUB	, , -	\$152,896	0.15%	\$203,861	0.21%	-
	GALLUP	\$91,616,626	\$13,048	0.01%	\$17,398	0.02%	1
_	GRADY	\$2,796,045	\$3,466	0.12%	\$4,621	0.17%	-
_	GRANTS	\$29,687,182	\$18,522	0.06%	\$24,696	0.08%	1
-	HAGERMAN	\$3,809,627	\$1,453	0.04%	\$1,937	0.05%	-
-	HATCH	\$8,819,377	\$477	0.01%	\$636	0.01%	4
	HOBBS	\$68,236,574	\$3,908	0.01%	\$5,211	0.01%	4
Η.	HONDO	\$1,721,894	\$3,366	0.20%	\$4,488	0.26%	1
<u> </u>	HOUSE	\$2,117,466					4
J	AL	\$4,243,431	\$4,037	0.10%	\$5,383	0.13%	4:
-	IEMEZ MOUNTAIN	\$3,675,854	\$243	0.01%	\$324	0.01%	4
L	IEMEZ VALLEY	\$4,719,211	\$8,841	0.19%	\$11,788	0.25%	4
L	_AKE ARTHUR	\$2,160,375					4
	LAS CRUCES	\$169,335,742	\$67,197	0.04%	\$89,596	0.05%	4
L	LAS VEGAS CITY	\$13,551,675	\$8,041	0.06%	\$10,721	0.08%	4
L	LOGAN	\$4,675,970					48
L	LORDSBURG	\$5,421,846	\$3,825	0.07%	\$5,100	0.09%	49

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Fiscal Impact of SB206 to School Districts and Charter Schools FY19 and FY20 and Subsequent Fiscal Years

Cost of Wages and Benefits at 30 Percent

School District or Charter School		FY18 Cost	Increase in FY: (vs. FY18)	19	Increase in FY20 Subsequent Ye		
50	LOS ALAMOS	\$30,011,686	\$776	0.00%	\$1,035	0.00%	50
51	LOS LUNAS	\$56,386,303	\$70,841	0.13%	\$94,455	0.17%	51
52	LOVING	\$5,752,847	\$401	0.01%	\$535	0.01%	52
53	LOVINGTON	\$25,896,269					53
54	MAGDALENA	\$5,197,899					54
55	MAXWELL	\$2,521,390	\$1,517	0.06%	\$2,023	0.08%	55
56	MELROSE	\$3,884,375	\$1,755	0.05%	\$2,340	0.06%	56
57	MESA VISTA	\$2,874,643	\$1,413	0.05%	\$1,884	0.07%	57
58	MORA	\$2,531,033					58
59	MORIARTY-EDGEWOOD	\$21,497,406	\$41,659	0.19%	\$55,545	0.26%	59
60	MOSQUERO	\$883,537	\$2,225	0.25%	\$2,966	0.34%	60
61	MOUNTAINAIR	\$2,471,660	\$3,439	0.14%	\$4,586	0.19%	6.
62	PECOS	\$5,243,948	\$1,139	0.02%	\$1,518	0.03%	4
63	PENASCO	\$7,304,495	\$11,566	0.16%	\$15,421	0.21%	4
64	POJOAQUE	\$14,505,942	\$531	0.00%	\$708	0.00%	4
65	PORTALES	\$20,121,530	7001	0.0075	7.55	0.0070	65
66	QUEMADO	\$2,618,171					66
67	OUESTA	\$6,881,133					67
68	RATON	\$6,804,246	\$13,512	0.20%	\$18,016	0.26%	4
69	RESERVE	\$2,584,288	\$1,560	0.26%	\$2,080	0.26%	4
70	RIO RANCHO	\$105,949,007	\$64,103	0.06%	\$85.470	0.08%	4
·	ROSWELL	\$64,100,787	\$04,103	0.00%	\$65,470	0.06%	1
71	ROY	\$1,134,535					71 72
72			¢4.472	0.030/	¢= =0.4	0.04%	4
73	RUIDOSO	\$12,976,007	\$4,173	0.03%	\$5,564	0.04%	1
74	SAN JON	\$2,693,687					74
75	SANTA FE	\$100,031,883	\$0.700	0.000/	#0.054	0.05%	75
76	SANTA ROSA	\$7,921,292	\$2,738	0.03%	\$3,651	0.05%	-
77	SILVER CITY	\$22,415,735	\$14,357	0.06%	\$19,143	0.09%	-
78	SOCORRO	\$12,849,906	\$955	0.01%	\$1,273	0.01%	-
79	SPRINGER	\$3,058,801	\$2,796	0.09%	\$3,728	0.12%	4
80	TAOS	\$20,762,605	\$7,273	0.04%	\$9,697	0.05%	-
81	TATUM	\$6,523,228	\$334	0.01%	\$446	0.01%	1
82	TEXICO	\$6,350,826					82
83	TRUTH OR CONS.	\$11,119,146	\$396	0.00%	\$528	0.00%	-
84	TUCUMCARI	\$7,883,474	\$3,284	0.04%	\$4,378	0.06%	84
85	TULAROSA	\$8,850,578					85
86	VAUGHN	\$1,719,374	\$1,832	0.11%	\$2,443	0.14%	4
87	WAGON MOUND	\$2,477,393	\$3,138	0.13%	\$4,184	0.17%	-
88	WEST LAS VEGAS	\$12,274,563	\$12,743	0.10%	\$16,991	0.14%	88
89	ZUNI	\$13,237,637					89
	STATE CHARTERED CHARTER SCHOOLS						
90	ABQ SCHOOL OF EXCELLENCE	\$2,032,801					90
91	ABQ SIGN LANGUAGE ACADEMY	\$2,739,200					91
92	ACADEMY OF TRADES AND TECH	\$1,126,410					92
93	ACE LEADERSHIP HIGH SCHOOL	\$2,356,459					93
94	ALBUQUERQUE INSTITUTE OF MATH & SCIENCE	\$2,115,747					94
95	ALDO LEOPOLD CHARTER	\$2,009,745	\$2,449	0.12%	\$3,265	0.16%	95
96	ALMA D'ARTE CHARTER	\$1,438,731					96
97	AMY BIEHL CHARTER HIGH SCHOOL	\$3,525,174					97
98	ANTHONY CHARTER SCHOOL	\$722,654					98

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Fiscal Impact of SB206 to School Districts and Charter Schools FY19 and FY20 and Subsequent Fiscal Years

Cost of Wages and Benefits at 30 Percent

	School District or Charter School	FY18 Cost	Increase in FY19 (vs. FY18)			
99	CARINOS DE LOS NINOS	\$1,171,993				
100	CESAR CHAVEZ COMMUNITY SCHOOL	\$1,770,884				
101	CORAL COMMUNITY CHARTER	\$1,846,085				
102	COTTONWOOD CLASSICAL PREP	\$4,372,055				
103	DEAP	\$389,474	\$975	0.25%	\$1,300	0.33%
104	DREAM DINE	\$240,500				
105	ESTANCIA VALLEY CLASSICAL ACADEMY	\$2,351,747				
106	EXPLORE ACADEMY	\$1,924,625				
107	GILBERT L SENA CHARTER HS	\$1,880,342				
108	HEALTH LEADERSHIP HIGH SCHOOL	\$2,067,937				
109	HORIZON ACADEMY WEST	\$2,524,814				
110	J PAUL TAYLOR ACADEMY	\$1,444,385				
111	LA ACADEMIA DOLORES HUERTA	\$932,491	\$335	0.04%	\$447	0.05%
112	LA PROMESA EARLY LEARNING	\$2,037,867				
113	LA TIERRA MONTESSORI SCHOOL	\$791,128				
114	LAS MONTANAS CHARTER	\$1,275,117				
115	MCCURDY CHARTER SCHOOL	\$2,022,778				
116	MEDIA ARTS COLLABORATIVE CHARTER	\$2,240,436				
117	MISSION ACHIEVEMENT AND SUCCESS	\$5,065,410				
118	MONTE DEL SOL CHARTER	\$2,722,019	\$1,713	0.06%	\$2,284	0.08%
119	MONTESSORI ELEMENTARY SCHOOL	\$2,109,085				
120	NEW AMERICA SCHOOL	\$1,865,841				
121	NEW AMERICA SCHOOL - LAS CRUCES	\$1,417,975	\$6,697	0.47%	\$8,930	0.63%
122	NEW MEXICO CONNECTIONS ACADEMY	\$4,055,619				
123	NM SCHOOL FOR ARTS	\$2,013,710	\$1,758	0.09%	\$2,344	0.12%
124	NORTH VALLEY CHARTER	\$2,614,352				
125	RED RIVER VALLEY CHARTER SCHOOL	\$678,536				
126	ROOTS AND WINGS COMMUNITY	\$446,111				
127	SANDOVAL ACADEMY OF BILINGUAL EDUCATION	\$447,448				
128	SCHOOL OF DREAMS ACADEMY	\$3,705,129				
129	SIX DIRECTIONS INDIGENOUS SCHOOL	\$594,281	\$975	0.16%	\$1,300	0.22%
130	SOUTH VALLEY PREP	\$1,398,584				
131	SOUTHWEST PREPARATORY LEARNING CENTER	\$981,607				
132	SOUTHWEST SECONDARY LEARNING CENTER	\$1,830,084				
133	STUDENT ATHLETE HEADQUARTERS (SAHQ)	\$495,737	\$1,345	0.27%	\$1,793	0.36%
134	SW AERONAUTICS MATHEMATICS AND SCIENCE	\$1,586,503	. ,		. ,	
135	TAOS ACADEMY	\$3,066,467	\$2,082	0.07%	\$2,776	0.09%
136	TAOS INTEGRATED SCHOOL OF THE ARTS	\$1,033,801	. ,		. ,	
137	TAOS INTERNATIONAL SCHOOL	\$1,215,031				
138	TECHNOLOGY LEADERSHIP	\$1,628,072		<u> </u>		
139	THE ASK ACADEMY	\$4,582,738	\$975	0.02%	\$1,300	0.03%
140	THE GREAT ACADEMY	\$1,123,093	,		, _, _ J	
141	THE MASTER PROGRAM	\$1,483,789		<u> </u>		
142	TIERRA ADENTRO	\$2,137,379	\$1,828	0.09%	\$2,437	0.11%
143	TIERRA ENCANTADA CHARTER SCHOOL	\$1,397,838	¥±,520	3.3370	<i>42,101</i>	J.1170
144	TURQUOISE TRAIL CHARTER SCHOOL	\$2,527,817	\$3,267	0.13%	\$4,356	0.17%
145	WALATOWA CHARTER HIGH	\$721,497	\$938	0.13%	\$1,251	0.17%
エマン	TO THE COUNTY OF	Ψ12±, 7 51	Ψυυο	0.40/0	Ψ1,201	J. 1 /0

Source: LESC Analysis of PED Data