HOUSE BILL 206

53rd legislature - STATE OF NEW MEXICO - SECOND SESSION, 2018

INTRODUCED BY

Jason C. Harper and Carlos R. Cisneros

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AN ACT

RELATING TO TAXATION; PROVIDING THAT THE COMPENSATING TAX RATE SHALL BE IMPOSED AT THE SAME RATE AS THE GROSS RECEIPTS TAX RATE; IMPOSING LOCAL OPTION COMPENSATING TAXES; CLARIFYING CERTAIN SECTIONS OF THE NMSA 1978; REPEALING CERTAIN TAX DEDUCTIONS AND CREDITS THAT ARE SELDOM USED OR HAVE EXPIRED; MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 4-61-2 NMSA 1978 (being Laws 1982, Chapter 44, Section 2, as amended) is amended to read:

"4-61-2. DEFINITIONS.--As used in the Small Counties Assistance Act:

A. "adjustment factor" means a fraction, the numerator of which is the net taxable value of the state for the property tax year prior to the year in which the amount of .209099.4

small counties assistance is being determined and the denominator of which is the net taxable value for property tax year 2002; the adjustment factor shall be calculated without reference to assessed value determined pursuant to the Oil and Gas Ad Valorem Production Tax Act, assessed value determined pursuant to the Oil and Gas Production Equipment Ad Valorem Tax Act or taxable value determined pursuant to the Copper Production Ad Valorem Tax Act;

B. "ceiling valuation" means,

[(1) for the 2002 property tax year, one billion four hundred million dollars (\$1,400,000,000); and

(2) for each [subsequent] property tax year, an amount equal to the product obtained by multiplying one billion four hundred million dollars (\$1,400,000,000) by the adjustment factor for the year;

- C. "demographer" means the bureau of business and economic research at the university of New Mexico;
- numerator is the annual implicit price deflator index for state and local government purchases of goods and services, as published in the United States department of commerce monthly publication entitled "Survey of Current Business" or any successor publication prepared by an agency of the United States and adopted by the department of finance and administration, for the calendar year one year prior to the

year in which the distribution is to be made and whose denominator is the annual index for calendar year 2004; provided that, if the inflation factor is calculated to have a value less than one, it shall be deemed to have a value of one;

- E. "population" means the official population shown by the most recent federal decennial census or, if there is a change in boundaries after the date of the census, "population" for each affected unit shall be the most current estimated population for that unit provided in writing by the demographer; provided that after five years from the first day of the calendar year of the most recent federal decennial census, that census shall not be used, and "population" for the period from that date until the date when the next following official final decennial census population data are available shall be the most current estimated population provided in writing by the demographer;
 - F. "qualifying county" means a county that has:
- (1) for the property tax year in which any distribution under the Small Counties Assistance Act is made to the county, imposed a property tax rate for general county purposes pursuant to Paragraph (1) of Subsection B of Section 7-37-7 NMSA 1978 as limited by Section 7-37-7.1 NMSA 1978 of at least eight dollars eighty-five cents (\$8.85) per one thousand dollars (\$1,000) of net taxable value;
 - (2) by July 1 of the property tax year in

which any distribution under the Small Counties Assistance Act is made to the county, received a written certification from the director of the property tax division of the taxation and revenue department that the county assessor of that county has implemented an acceptable program of maintaining current and correct property values for property taxation purposes as required by Section 7-36-16 NMSA 1978 or has submitted to the director an acceptable plan for the implementation of such a program;

- (3) on July 1 of the year in which any distribution under the Small Counties Assistance Act is made to the county, a population of not more than forty-eight thousand;
- increments authorized pursuant to Section 7-20E-9 NMSA 1978 totaling at least three-eighths percent and has those increments in effect on July 1 of the year in which a distribution is made; provided that this paragraph does not apply to a county if the county's valuation for property taxation purposes does not exceed the product of two hundred thirty million dollars (\$230,000,000) multiplied by the adjustment factor for the year; and
- (5) a total valuation for the property tax year preceding the year in which a distribution pursuant to the Small Counties Assistance Act for that county is to be made that is no greater than the ceiling valuation for that property .209099.4

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- G. "tax rate factor" means [a fraction, the numerator of which is the average rate imposed in Section 7-9-7 NMSA 1978 for the fiscal year one year prior to the fiscal year in which the distribution is to be made and the denominator of which is five] one and twenty-five thousandths percent; and
- H. "total valuation" means the sum for a jurisdiction for a property tax year of the net taxable value determined pursuant to the Property Tax Code, the assessed value determined pursuant to the Oil and Gas Ad Valorem Production Tax Act, the assessed value determined pursuant to the Oil and Gas Production Equipment Ad Valorem Tax Act and the taxable value determined pursuant to the Copper Production Ad Valorem Tax Act."
- SECTION 2. Section 7-1-2 NMSA 1978 (being Laws 1965, Chapter 248, Section 2, as amended) is amended to read:
- "7-1-2. APPLICABILITY.--The Tax Administration Act applies to and governs:
- A. the administration and enforcement of the following taxes or tax acts as they now exist or may hereafter be amended:
 - (1) Income Tax Act;
 - (2) Withholding Tax Act;
- (3) [\forall Venture Capital Investment] Oil and Gas

 Proceeds and Pass-Through Entity Withholding Tax Act;

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1	(4) Gross Receipts and Compensating Tax Act,
2	[and any state gross receipts tax] <u>Interstate</u>
3	Telecommunications Gross Receipts Tax Act and Leased Vehicle
4	Gross Receipts Tax Act;
5	(5) Liquor Excise Tax Act;
6	(6) Local Liquor Excise Tax Act;
7	(7) any <u>tax imposed by the</u> Municipal Local
8	Option Gross Receipts and Compensating Tax Act;
9	(8) any <u>tax imposed by the</u> County Local Option
10	Gross Receipts and Compensating Tax Act;
11	(9) Special Fuels Supplier Tax Act;
12	(10) Gasoline Tax Act;
13	(ll) petroleum products loading fee, which fee
14	shall be considered a tax for the purpose of the Tax
15	Administration Act;
16	(12) Alternative Fuel Tax Act;
17	(13) Cigarette Tax Act;
18	(14) Estate Tax Act;
19	(15) Railroad Car Company Tax Act;
20	(16) Investment Credit Act, rural job tax
21	credit, Laboratory Partnership with Small Business Tax Credit
22	Act, Technology Jobs and Research and Development Tax Credit
23	Act, Film Production Tax Credit Act, Affordable Housing Tax
24	Credit Act and high-wage jobs tax credit;
25	(17) Corporate Income and Franchise Tax Act;
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1	(18) UNITION DIVISION OF THEOME FOR TAX
2	Purposes Act;
3	(19) Multistate Tax Compact;
4	(20) Tobacco Products Tax Act; and
5	(21) the telecommunications relay service
6	surcharge imposed by Section 63-9F-11 NMSA 1978, which
7	surcharge shall be considered a tax for the purposes of the Tax
8	Administration Act;
9	B. the administration and enforcement of the
10	following taxes, surtaxes, advanced payments or tax acts as
11	they now exist or may hereafter be amended:
12	(1) Resources Excise Tax Act;
13	(2) Severance Tax Act;
14	(3) any severance surtax;
15	(4) Oil and Gas Severance Tax Act;
16	(5) Oil and Gas Conservation Tax Act;
17	(6) Oil and Gas Emergency School Tax Act;
18	(7) Oil and Gas Ad Valorem Production Tax Act;
19	(8) Natural Gas Processors Tax Act;
20	(9) Oil and Gas Production Equipment Ad
21	Valorem Tax Act;
22	(10) Copper Production Ad Valorem Tax Act;
23	(11) any advance payment required to be made
24	by any act specified in this subsection, which advance payment
25	shall be considered a tax for the purposes of the Tax
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1	Administration Act;
2	(12) Enhanced Oil Recovery Act;
3	(13) Natural Gas and Crude Oil Production
4	Incentive Act; and
5	(14) intergovernmental production tax credit
6	and intergovernmental production equipment tax credit;
7	C. the administration and enforcement of the
8	following taxes, surcharges, fees or acts as they now exist or
9	may hereafter be amended:
10	(1) Weight Distance Tax Act;
11	(2) the workers' compensation fee authorized
12	by Section 52-5-19 NMSA 1978, which fee shall be considered a
13	tax for purposes of the Tax Administration Act;
14	(3) Uniform Unclaimed Property Act (1995);
15	(4) 911 emergency surcharge and the network
16	and database surcharge, which surcharges shall be considered
17	taxes for purposes of the Tax Administration Act;
18	(5) the solid waste assessment fee authorized
19	by the Solid Waste Act, which fee shall be considered a tax for
20	purposes of the Tax Administration Act;
21	(6) the water conservation fee imposed by
22	Section 74-1-13 NMSA 1978, which fee shall be considered a tax
23	for the purposes of the Tax Administration Act; and
24	(7) the gaming tax imposed pursuant to the
25	Gaming Control Act; and
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D. the administration and enforcement of all other laws, with respect to which the department is charged with responsibilities pursuant to the Tax Administration Act, but only to the extent that the other laws do not conflict with the Tax Administration Act."

SECTION 3. Section 7-1-6.12 NMSA 1978 (being Laws 1983, Chapter 211, Section 17, as amended) is amended to read:

"7-1-6.12. TRANSFER--REVENUES FROM MUNICIPAL LOCAL OPTION GROSS RECEIPTS AND COMPENSATING TAXES.--

A. A transfer pursuant to Section 7-1-6.1 NMSA 1978 shall be made to each municipality for which the department is collecting a local option gross receipts or compensating tax imposed by that municipality in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the net receipts attributable to the local option gross receipts or compensating tax imposed by that municipality, less any deduction for administrative cost determined and made by the department pursuant to the provisions of the act authorizing imposition by that municipality of the local option gross receipts or compensating tax and any additional administrative fee withheld pursuant to Subsection C of Section 7-1-6.41 NMSA 1978.

B. A transfer pursuant to this section may be adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax
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increment dedicated by a municipality pursuant to the Tax Increment for Development Act."

SECTION 4. Section 7-1-6.13 NMSA 1978 (being Laws 1983, Chapter 211, Section 18, as amended) is amended to read:

"7-1-6.13. TRANSFER--REVENUES FROM COUNTY LOCAL OPTION GROSS RECEIPTS AND COMPENSATING TAXES .--

Except as provided in Subsection B of this section, a transfer pursuant to Section 7-1-6.1 NMSA 1978 shall be made to each county for which the department is collecting a local option gross receipts or compensating tax imposed by that county in an amount, subject to any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, equal to the net receipts attributable to the local option gross receipts or compensating tax imposed by that county, less any deduction for administrative cost determined and made by the department pursuant to the provisions of the act authorizing imposition by that county of the local option gross receipts or compensating tax and any additional administrative fee withheld pursuant to Subsection C of Section 7-1-6.41 NMSA 1978.

A transfer pursuant to this section may be adjusted for a distribution made to a tax increment development district with respect to a portion of a gross receipts tax increment dedicated by a county pursuant to the Tax Increment for Development Act."

SECTION 5. Section 7-1-6.15 NMSA 1978 (being Laws 1983, .209099.4

bracketed material] = delete

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to read:

Chapter 211, Section 20, as amended by Laws 2015, Chapter 89,

Section 1 and by Laws 2015, Chapter 100, Section 1) is amended

"7-1-6.15. ADJUSTMENTS OF DISTRIBUTIONS OR TRANSFERS TO

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gasoline taxes pursuant to Section 7-1-6.27 NMSA 1978 [and (9) any distribution to a municipality of compensating taxes pursuant to Section 7-1-6.55 NMSA 1978].

Before making a distribution or transfer specified in Subsection A of this section to a municipality or county for the month, amounts comprising the net receipts shall be segregated into two mutually exclusive categories. category shall be for amounts relating to the current month, and the other category shall be for amounts relating to prior periods. The total of each category for a municipality or county shall be reported each month to that municipality or county. If the total of the amounts relating to prior periods is less than zero and its absolute value exceeds the greater of one hundred dollars (\$100) or an amount equal to twenty percent of the average distribution or transfer amount for that municipality or county, then the following procedures shall be carried out:

all negative amounts relating to any period prior to the three calendar years preceding the year of the current month, net of any positive amounts in that same time period for the same taxpayers to which the negative amounts pertain, shall be excluded from the total relating to prior periods. Except as provided in Paragraph (2) of this subsection, the net receipts to be distributed or transferred to the municipality or county shall be adjusted to equal the

amount for the current month plus the revised total for prior periods; and

- determined pursuant to Paragraph (1) of this subsection is negative and its absolute value exceeds the greater of one hundred dollars (\$100) or an amount equal to twenty percent of the average distribution or transfer amount for that municipality or county, the revised total for prior periods shall be excluded from the distribution or transfers and the net receipts to be distributed or transferred to the municipality or county shall be equal to the amount for the current month.
- C. The department shall recover from a municipality or county the amount excluded by Paragraph (2) of Subsection B of this section. This amount may be referred to as the "recoverable amount".
- D. Prior to or concurrently with the distribution or transfer to the municipality or county of the adjusted net receipts, the department shall notify the municipality or county whose distribution or transfer has been adjusted pursuant to Paragraph (2) of Subsection B of this section:
- (1) that the department has made such an adjustment, that the department has determined that a specified amount is recoverable from the municipality or county and that the department intends to recover that amount from future

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distributions or transfers to the municipality or county;

- (2) that the municipality or county has ninety days from the date notice is made to enter into a mutually agreeable repayment agreement with the department;
- that if the municipality or county takes no action within the ninety-day period, the department will recover the amount from the next six distributions or transfers following the expiration of the ninety days; and
- (4) that the municipality or county may inspect, pursuant to Section 7-1-8.9 NMSA 1978, an application for a claim for refund that gave rise to the recoverable amount, exclusive of any amended returns that may be attached to the application.
- No earlier than ninety days from the date notice pursuant to Subsection D of this section is given, the department shall begin recovering the recoverable amount from a municipality or county as follows:
- the department may collect the recoverable (1) amount by:
- decreasing distributions or transfers to the municipality or county in accordance with a repayment agreement entered into with the municipality or county; or
- (b) except as provided in Paragraphs (2) and (3) of this subsection, if the municipality or county fails .209099.4

to act within the ninety days, decreasing the amount of the next six distributions or transfers to the municipality or county following expiration of the ninety-day period in increments as nearly equal as practicable and sufficient to recover the amount;

- (2) if, pursuant to Subsection B of this section, the secretary determines that the recoverable amount is more than fifty percent of the average distribution or transfer of net receipts for that municipality or county, the secretary:
- (a) shall recover only up to fifty percent of the average distribution or transfer of net receipts for that municipality or county; and
- (b) may, in the secretary's discretion, waive recovery of any portion of the recoverable amount, subject to approval by the state board of finance; and
- (3) if, after application of a refund claim, audit adjustment, correction of a mistake by the department or other adjustment of a prior period, but prior to any recovery of the department pursuant to this section, the total net receipts of a municipality or county for the twelve-month period beginning with the current month are reduced or are projected to be reduced to less than fifty percent of the average distribution or transfer of net receipts, the secretary may waive recovery of any portion of the recoverable amount,

subject to approval by the state board of finance.

- F. No later than ninety days from the date notice pursuant to Subsection D of this section is given, the department shall provide the municipality or county adequate opportunity to review an application for a claim for refund that gave rise to the recoverable amount, exclusive of any amended returns that may be attached to the application, pursuant to Section 7-1-8.9 NMSA 1978.
- G. On or before September 1 of each year beginning in 2016, the secretary shall report to the state board of finance and the legislative finance committee the total recoverable amount waived pursuant to Subparagraph (b) of Paragraph (2) and Paragraph (3) of Subsection E of this section for each municipality and county in the prior fiscal year.
- H. The secretary is authorized to decrease a distribution or transfer to a municipality or county upon being directed to do so by the secretary of finance and administration pursuant to the State Aid Intercept Act or to redirect a distribution or transfer to the New Mexico finance authority pursuant to an ordinance or a resolution passed by the county or municipality and a written agreement of the municipality or county and the New Mexico finance authority. Upon direction to decrease a distribution or transfer or notice to redirect a distribution or transfer to a municipality or county, the secretary shall decrease or redirect the next

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distributions or transfers as necessary, by the amount of the state distributions intercept authorized by the secretary of finance and administration pursuant to the State Aid Intercept Act or by the amount of the state distribution intercept authorized pursuant to an ordinance or a resolution passed by the county or municipality and a written agreement with the New Mexico finance authority. The secretary shall transfer the state distributions intercept amount to the municipal or county treasurer or other person designated by the secretary of finance and administration or to the New Mexico finance authority pursuant to written agreement to pay the debt service to avoid default on qualified local revenue bonds or meet other local revenue bond, loan or other debt obligations of the municipality or county to the New Mexico finance authority. A decrease to or redirection of a distribution or transfer pursuant to this subsection that arose:

designated distribution or transfer, and succeeding

- (1) prior to an adjustment of a distribution or transfer of net receipts creating a recoverable amount owed to the department takes precedence over any collection of any recoverable amount pursuant to Paragraph (2) of Subsection B of this section, which may be made only from the net amount of the distribution or transfer remaining after application of the decrease or redirection pursuant to this subsection; and
 - (2) after an adjustment of a distribution or

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transfer of net receipts creating a recoverable amount owed to the department shall be subordinate to any collection of any recoverable amount pursuant to Paragraph (2) of Subsection B of this section.

Upon the direction of the secretary of finance and administration pursuant to Section 9-6-5.2 NMSA 1978, the secretary shall temporarily withhold the balance of a distribution to a municipality or county, net of any decrease or redirected amount pursuant to Subsection H of this section and any recoverable amount pursuant to Paragraph (2) of Subsection B of this section, that has failed to submit an audit report required by the Audit Act or a financial report required by Subsection F of Section 6-6-2 NMSA 1978. amount to be withheld, the source of the withheld distribution and the number of months that the distribution is to be withheld shall be as directed by the secretary of finance and administration. A distribution withheld pursuant to this subsection shall remain in the tax administration suspense fund until distributed to the municipality or county and shall not be distributed to the general fund. An amount withheld pursuant to this subsection shall be distributed to the municipality or county upon direction of the secretary of finance and administration.

- As used in this section:
 - "amounts relating to the current month"

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means any amounts included in the net receipts of the current month that represent payment of tax due for the current month, correction of amounts processed in the current month that relate to the current month or that otherwise relate to obligations due for the current month;

- "amounts relating to prior periods" means (2) any amounts processed during the current month that adjust amounts processed in a period or periods prior to the current month regardless of whether the adjustment is a correction of a department error or due to the filing of amended returns, payment of department-issued assessments, filing or approval of claims for refund, audit adjustments or other cause;
- "average distribution or transfer amount" (3) means the following amounts; provided that a distribution or transfer that is negative shall not be used in calculating the amounts:
- the annual average of the total amount distributed or transferred to a municipality or county in each of the three twelve-month periods preceding the current month;
- (b) if a distribution or transfer to a municipality or county has been made for less than three years, the total amount distributed or transferred in the year preceding the current month; or
 - if a municipality or county has not

received distributions or transfers of net receipts for twelve or more months, the monthly average of net receipts distributed or transferred to the municipality or county preceding the current month multiplied by twelve;

- (4) "current month" means the month for which the distribution or transfer is being prepared; and
- (5) "repayment agreement" means an agreement between the department and a municipality or county under which the municipality or county agrees to allow the department to recover an amount determined pursuant to Paragraph (2) of Subsection B of this section by decreasing distributions or transfers to the municipality or county for one or more months beginning with the distribution or transfer to be made with respect to a designated month. No interest shall be charged."

SECTION 6. Section 7-1-6.16 NMSA 1978 (being Laws 1983, Chapter 213, Section 27, as amended) is amended to read:

"7-1-6.16. COUNTY EQUALIZATION DISTRIBUTION.--

- A. [Beginning on September 15, 1989 and] On September 15 of each year [thereafter], the department shall distribute to any county that has imposed or continued in effect during the [state's] preceding fiscal year a county gross receipts tax pursuant to Section 7-20E-9 NMSA 1978 an amount equal to:
- (1) the product of a fraction, the numerator of which is the county's population and the denominator of .209099.4

which is the state's population, multiplied by the annual sum for the county; less

- department during the report year, including any increase or decrease made pursuant to Section 7-1-6.15 NMSA 1978, attributable to the county gross receipts tax at a rate of one-eighth percent; provided that for any month in the report year, if no county gross receipts tax was in effect in the county in the previous month, the net receipts, for the purposes of this section, for that county for that month shall be zero.
- B. If the amount determined by the calculation in Subsection A of this section is zero or a negative number for a county, no distribution shall be made to that county.

C. As used in this section:

- (1) "annual sum" means for each county the sum of the monthly amounts for those months in the report year that follow a month in which the county had in effect a county gross receipts tax;
- (2) "monthly amount" means an amount equal to
 [the product of:

(a) two and forty-four hundredths percent of the net receipts received by the department in the month attributable to the state gross receipts tax [plus five percent of the total amount of deductions claimed pursuant to Section 7-9-92 NMSA 1978 for the month plus five percent of the .209099.4

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- (b) a fraction, the numerator of which is one-eighth percent and the denominator of which is the tax rate imposed by Section 7-9-4 NMSA 1978 in effect on the last day of the previous month];
- (3) "population" means the most recent official census or estimate determined by the United States census bureau for the unit or, if neither is available, the most current estimated population for the unit provided in writing by the bureau of business and economic research at the university of New Mexico; and
- (4) "report year" means the twelve-month period ending on the July 31 immediately preceding the date upon which a distribution pursuant to this section is required to be made."
- SECTION 7. Section 7-1-14 NMSA 1978 (being Laws 1969, Chapter 145, Section 1, as amended) is amended to read:
- "7-1-14. SECRETARY MAY DETERMINE WHERE CERTAIN GROSS

 RECEIPTS ARE TO BE REPORTED--SECRETARY SHALL DETERMINE WHERE

 GROSS RECEIPTS TAX AND COMPENSATING TAX ARE REPORTED--PLACE OF

 BUSINESS FOR CONSTRUCTION PROJECTS AND CERTAIN REAL PROPERTY

 SALES.--
- A. By [regulation] rule, the secretary may require any person maintaining one or more places of business to report .209099.4

the person's taxable gross receipts and deductions for each municipality or county or area within an Indian reservation or pueblo grant in which the person maintains a place of business.

- B. For persons engaged in the construction business, the place where the construction project is performed is a "place of business", and all receipts from that project are to be reported from that place of business.
- C. The secretary may, by [regulation] rule, also require any person maintaining a business outside the boundaries of a municipality on land owned by that municipality to report the person's taxable gross receipts for that municipality.
- D. For a person engaged in the business of selling real estate, the location of the real property sold is the "place of business", and all receipts from that sale are to be reported from that place of business.
- E. The secretary shall, by rule, require gross receipts tax and compensating tax to be reported at the location where the property or service is delivered."
- SECTION 8. Section 7-9-3 NMSA 1978 (being Laws 1978, Chapter 46, Section 1, as amended) is amended to read:
- "7-9-3. DEFINITIONS.--As used in the Gross Receipts and Compensating Tax Act:
- A. "buying" or "selling" means a transfer of property for consideration or the performance of service for .209099.4

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- "department" means the taxation and revenue В. department, the secretary of taxation and revenue or an employee of the department exercising authority lawfully delegated to that employee by the secretary;
- "financial corporation" means a savings and loan association or an incorporated savings and loan company, trust company, mortgage banking company, consumer finance company or other financial corporation;
- "initial use" or "initially used" means the first employment for the intended purpose and does not include the following activities:
- observation of tests conducted by the performer of services;
- participation in progress reviews, briefings, consultations and conferences conducted by the performer of services;
- (3) review of preliminary drafts, drawings and other materials prepared by the performer of the services;
- inspection of preliminary prototypes developed by the performer of services; or
 - (5) similar activities;
- Ε. "leasing" means an arrangement whereby, for a consideration, property is employed for or by any person other than the owner of the property, except that the granting of a .209099.4

license to use property is licensing and is not a lease;

- F. "local option gross receipts tax" means a tax authorized to be imposed by a county or municipality upon the taxpayer's gross receipts and required to be collected by the department at the same time and in the same manner as the gross receipts tax; "local option gross receipts tax" includes the taxes imposed pursuant to the Municipal Local Option Gross Receipts [Taxes] and Compensating Tax Act, Supplemental Municipal Gross Receipts Tax Act, County Local Option Gross Receipts [Taxes] and Compensating Tax Act, Local Hospital Gross Receipts Tax Act and County Correctional Facility Gross Receipts Tax Act and such other acts as may be enacted authorizing counties or municipalities to impose taxes on gross receipts, which taxes are to be collected by the department;
- G. "manufactured home" means a movable or portable housing structure for human occupancy that exceeds either a width of eight feet or a length of forty feet constructed to be towed on its own chassis and designed to be installed with or without a permanent foundation;
- H. "manufacturing" means combining or processing components or materials to increase their value for sale in the ordinary course of business, but does not include construction;

I. "person" means:

(1) an individual, estate, trust, receiver, cooperative association, club, corporation, company, firm, .209099.4

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partnership, limited liability company, limited liability partnership, joint venture, syndicate or other entity, including any gas, water or electric utility owned or operated by a county, municipality or other political subdivision of the state: or

- a national, federal, state, Indian or other governmental unit or subdivision, or an agency, department or instrumentality of any of the foregoing;
- "property" means real property, tangible J. personal property, licenses other than the licenses of copyrights, trademarks or patents and franchises. Tangible personal property includes electricity and manufactured homes;
- Κ. "research and development services" means an activity engaged in for other persons for consideration, for one or more of the following purposes:
- (1) advancing basic knowledge in a recognized field of natural science;
- advancing technology in a field of (2) technical endeavor:
- (3) developing a new or improved product, process or system with new or improved function, performance, reliability or quality, whether or not the new or improved product, process or system is offered for sale, lease or other transfer:
- developing new uses or applications for an (4) .209099.4

existing product, process or system, whether or not the new use or application is offered as the rationale for purchase, lease or other transfer of the product, process or system;

- (5) developing analytical or survey activities incorporating technology review, application, trade-off study, modeling, simulation, conceptual design or similar activities, whether or not offered for sale, lease or other transfer; or
- (6) designing and developing prototypes or integrating systems incorporating the advances, developments or improvements included in Paragraphs (1) through (5) of this subsection:
- L. "secretary" means the secretary of taxation and revenue or the secretary's delegate;
- M. "service" means all activities engaged in for other persons for a consideration, which activities involve predominantly the performance of a service as distinguished from selling or leasing property. "Service" includes activities performed by a person for its members or shareholders. In determining what is a service, the intended use, principal objective or ultimate objective of the contracting parties shall not be controlling. "Service" includes construction activities and all tangible personal property that will become an ingredient or component part of a construction project. That tangible personal property retains its character as tangible personal property until it is

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installed as an ingredient or component part of a construction project in New Mexico. Sales of tangible personal property that will become an ingredient or component part of a construction project to persons engaged in the construction business are sales of tangible personal property; and

N. "use" or "using" includes use, consumption or storage other than storage for subsequent sale in the ordinary course of business or for use solely outside this state."

SECTION 9. Section 7-9-7 NMSA 1978 (being Laws 1966, Chapter 47, Section 7, as amended) is amended to read:

"7-9-7. IMPOSITION AND RATE OF TAX--DENOMINATION AS "COMPENSATING TAX".--

A. For the privilege of using tangible property in New Mexico, there is imposed on the person using the property an excise tax [equal to five and one-eighth percent] at the rate in effect and imposed pursuant to Section 7-9-4 NMSA 1978 of the value of tangible property that was:

- (1) manufactured by the person using the property in the state; $\underline{\text{or}}$
- (2) acquired inside or outside of this state as the result of a transaction with a person located outside this state that would have been subject to the gross receipts tax had the tangible personal property been acquired from a person with nexus with New Mexico [or
 - (3) acquired as the result of a transaction

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that was not initially subject to the compensating tax imposed by Paragraph (2) of this subsection or the gross receipts tax but which transaction, because of the buyer's subsequent use of the property, should have been subject to the compensating tax imposed by Paragraph (2) of this subsection or the gross receipts tax].

- For the purpose of Subsection A of this section, value of tangible property shall be the adjusted basis of the property for federal income tax purposes determined as of the time of acquisition or introduction into this state or of conversion to use, whichever is later. If no adjusted basis for federal income tax purposes is established for the property, a reasonable value of the property shall be used.
- C. For the privilege of using a license or franchise in New Mexico, there is imposed on the person using the property an excise tax at the rate in effect and imposed pursuant to Section 7-9-4 NMSA 1978 against the value of the property in its use in New Mexico. For use of a license or franchise to be taxable under this subsection, the value of the license or franchise acquired inside or outside of this state as the result of a transaction with a person located outside this state that would have been subject to the gross receipts tax had the license or franchise been acquired from a person with nexus with New Mexico.
- [C.] D. For the privilege of using services .209099.4

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[rendered] in New Mexico, there is imposed on the person using such services an excise tax [equal to five percent] at the rate in effect and imposed pursuant to Section 7-9-4 NMSA 1978 of the value of the services at the time [they were rendered] the product of the services was acquired. [The] For use of services to be taxable under this subsection, the services must have been [rendered as the result of a transaction that was not initially subject to the gross receipts tax but which transaction, because of the buyer's subsequent use of the services, should have been subject to the gross receipts tax] performed by a person outside this state and the product of which was acquired inside or outside of this state as the result of a transaction with a person located outside this state that would have been subject to the gross receipts tax had the service or product of the service been acquired from a person with nexus with New Mexico.

E. For the privilege of using property or services in New Mexico, there is imposed on the person using the property or services an excise tax at the rate in effect and imposed pursuant to Section 7-9-4 NMSA 1978 of the value of the property or service that was acquired as the result of a transaction that was not initially subject to the compensating tax imposed pursuant to Subsections A through D of this section or the gross receipts tax but which transaction, because of the buyer's subsequent use of the property or service, should have

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 $[rac{ extsf{F.}}{ extsf{F.}}]$ The tax imposed by this section shall be referred to as the "compensating tax"."

SECTION 10. Section 7-9-55 NMSA 1978 (being Laws 1969, Chapter 144, Section 45, as amended) is amended to read:

"7-9-55. DEDUCTION--GROSS RECEIPTS [TAX]--GOVERNMENTAL

GROSS RECEIPTS [TAX]--EXPORTS--TRANSACTION IN INTERSTATE

COMMERCE.--

A. Receipts from transactions in interstate <u>or</u>

<u>foreign</u> commerce may be deducted from gross receipts <u>and</u>

<u>governmental gross receipts</u> to the extent that the imposition of the gross receipts tax would be unlawful under the United States constitution.

[B. Receipts from transactions in interstate commerce may be deducted from governmental gross receipts.

conversations by radio other than from one point in this state to another point in this state and receipts from the sale of radio or television broadcast time when the advertising message is supplied by or on behalf of a national or regional seller or advertiser not having its principal place of business in or being incorporated under the laws of this state may be deducted from gross receipts. Commissions of advertising agencies from performing services in this state may not be deducted from

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gross receipts under this section.

- B. Receipts from selling tangible personal property in interstate or foreign commerce may be deducted from gross receipts when the order for the property is placed from outside the state and the seller ships or delivers the tangible personal property to a location outside New Mexico for use outside New Mexico.
- C. Receipts from leasing or licensing personal property in interstate or foreign commerce may be deducted from gross receipts when the order for the property is placed from outside the state and the property is employed outside New Mexico.
- D. Receipts from granting a right to use a franchise in interstate or foreign commerce may be deducted from gross receipts when the franchise is employed outside New Mexico.
- E. Receipts from selling in interstate or foreign commerce a service performed in New Mexico may be deducted from gross receipts when the seller ships or delivers the product of the service to a location outside New Mexico for initial use outside New Mexico."
- **SECTION 11.** Section 7-9-65 NMSA 1978 (being Laws 1969, Chapter 144, Section 56) is amended to read:
- "7-9-65. DEDUCTION--GROSS RECEIPTS TAX--CHEMICALS AND REAGENTS. -- Receipts from selling chemicals or reagents to any .209099.4

mining, milling or oil company for use in processing ores or oil in a mill, smelter or refinery or in acidizing oil wells

[and receipts from selling chemicals or reagents in lots in excess of eighteen tons] may be deducted from gross receipts.

Receipts from selling explosives, blasting powder or dynamite and receipts from selling chemicals or reagents for use as fuel may not be deducted from gross receipts pursuant to this section."

SECTION 12. Section 7-9-66 NMSA 1978 (being Laws 1969, Chapter 144, Section 57, as amended) is amended to read:

"7-9-66. DEDUCTION--GROSS RECEIPTS TAX--COMMISSIONS.-[A.] Receipts derived from commissions on sales of tangible
personal property [which] that are not subject to the gross
receipts tax may be deducted from gross receipts.

[B. Receipts of the owner of a dealer store derived from commissions received for performing the service of selling from the owner's dealer store a principal's tangible personal property may be deducted from gross receipts.

C. As used in this section, "dealer store" means a merchandise facility open to the public that is owned and operated by a person who contracts with a principal to act as an agent for the sale from that facility of merchandise owned by the principal.]"

SECTION 13. Section 7-19D-1 NMSA 1978 (being Laws 1993, Chapter 346, Section 1) is amended to read:

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"7-19D-1. SHORT TITLE.--Chapter 7, Article 19D NMSA 1978 may be cited as the "Municipal Local Option Gross Receipts [Taxes] and Compensating Tax Act"."

SECTION 14. Section 7-19D-7 NMSA 1978 (being Laws 1993, Chapter 346, Section 7, as amended) is amended to read:

"7-19D-7. COLLECTION BY DEPARTMENT--TRANSFER OF PROCEEDS -- DEDUCTIONS . --

- The department shall collect each tax imposed pursuant to the provisions of the Municipal Local Option Gross Receipts [Taxes] and Compensating Tax Act in the same manner and at the same time it collects the state gross receipts [tax] and compensating taxes.
- Except as provided in Subsection C of this В. section, the department shall withhold an administrative fee pursuant to Section [1 of this 1997 act] 7-1-6.41 NMSA 1978. The department shall transfer to each municipality for which it is collecting a tax pursuant to the provisions of the Municipal Local Option Gross Receipts [Taxes] and Compensating Tax Act the amount of each tax collected for that municipality, less the administrative fee withheld and less any disbursements for tax credits, refunds and the payment of interest applicable to The transfer to the municipality shall be made within the tax. the month following the month in which the tax is collected.
- With respect to the municipal gross receipts tax imposed by a municipality pursuant to Section 7-19D-9 NMSA .209099.4

1978, the department shall withhold the administrative fee pursuant to Section [1 of this 1997 act] 7-1-6.41 NMSA 1978 only on that portion of the municipal gross receipts tax arising from a municipal gross receipts tax rate in excess of one-half [of one] percent."

SECTION 15. A new section of the Municipal Local Option Gross Receipts and Compensating Tax Act is enacted to read:

"[NEW MATERIAL] MUNICIPAL COMPENSATING TAX.--

A. For the privilege of using tangible personal property in a municipality, there is imposed on the person using the property an excise tax at a rate equal to the combined rates imposed and in effect pursuant to the Supplemental Municipal Gross Receipts Tax Act and the Municipal Local Option Gross Receipts and Compensating Tax Act of the value of tangible property that was:

- (1) manufactured by the person using the property in the state; or
- (2) acquired inside or outside of this state as the result of a transaction with a person located outside this state that would have been subject to the state gross receipts tax had the tangible personal property been acquired from a person with nexus with New Mexico.
- B. For the purpose of Subsection A of this section, the value of tangible property shall be the adjusted basis of the property for federal income tax purposes determined as of .209099.4

the time of acquisition or introduction into this state or of conversion to use, whichever is later. If no adjusted basis for federal income tax purposes is established for the property, a reasonable value of the property shall be used.

- C. For the privilege of using a license or franchise in a municipality, there is imposed on the person using the license or franchise an excise tax equal to the tax rate provided in Subsection A of this section against the value of the property in its use in the municipality. For use of a license or franchise to be taxable under this subsection, the property must have been sold, leased or licensed by a person outside this state and the receipts from the sale, lease or licensing of the license or franchise must not have been subject to the gross receipts tax.
- D. For the privilege of using services rendered in a municipality, there is imposed on the person using such services an excise tax at the rate provided in Subsection A of this section of the value of the services at the time they were rendered. For use of services to be taxable under this subsection, the services must have been performed by a person outside this state and receipts from the performance or sale of the services not subject to the gross receipts tax.
- E. The governing body of a municipality may dedicate the revenue from the tax imposed pursuant to this section for any municipal purpose. If the governing body .209099.4

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proposes to dedicate revenue for a specific purpose, the dedicated revenue shall be used by the municipality for that purpose unless a subsequent ordinance is adopted to change the purpose to which the revenue is dedicated or to place the revenue in the general fund of the municipality.

- Any law that affects the municipal compensating tax, or any law supplemental or otherwise appertaining thereto, shall not be repealed or amended or otherwise directly or indirectly modified in such a manner as to impair adversely any outstanding revenue bonds that may be secured by a pledge of such municipal compensating tax unless such outstanding revenue bonds have been discharged in full or provision has been fully made therefor.
- The tax imposed by this section may be cited as the "municipal compensating tax"."
- SECTION 16. Section 7-20E-1 NMSA 1978 (being Laws 1993, Chapter 354, Section 1) is amended to read:
- SHORT TITLE.--Chapter 7, Article 20E NMSA 1978 may be cited as the "County Local Option Gross Receipts [Taxes] and Compensating Tax Act"."
- **SECTION 17.** Section 7-20E-7 NMSA 1978 (being Laws 1993, Chapter 354, Section 7, as amended) is amended to read:
- "7-20E-7. COLLECTION BY DEPARTMENT--TRANSFER OF PROCEEDS -- DEDUCTIONS . --
- The department shall collect each tax imposed .209099.4

pursuant to the provisions of the County Local Option Gross Receipts [$\frac{Taxes}{}$] and Compensating $\frac{Tax}{}$ Act in the same manner and at the same time it collects the state gross receipts [$\frac{tax}{}$] and compensating taxes.

B. The department shall withhold an administrative fee pursuant to Section 7-1-6.41 NMSA 1978. The department shall transfer to each county for which it is collecting a tax pursuant to the provisions of the County Local Option Gross Receipts [Taxes] and Compensating Tax Act the amount of each tax collected for that county, less the administrative fee withheld and less any disbursements for tax credits, refunds and the payment of interest applicable to the tax. The transfer to the county shall be made within the month following the month in which the tax is collected."

SECTION 18. A new section of the County Local Option

Gross Receipts and Compensating Tax Act is enacted to read:

"[NEW MATERIAL] COUNTY COMPENSATING TAX.--

A. For the privilege of using tangible personal property in a county, there is imposed on the person using the property an excise tax at a rate equal to the combined rates imposed and in effect pursuant to the Local Hospital Gross Receipts Tax Act, the County Local Option Gross Receipts and Compensating Tax Act and the County Correctional Facility Gross Receipts Tax Act of the value of tangible property that was:

(1) manufactured by the person using the

property in the state; or

- (2) acquired inside or outside of this state as the result of a transaction with a person located outside this state that would have been subject to the state gross receipts tax had the tangible personal property been acquired from a person with nexus with New Mexico.
- B. For the purpose of Subsection A of this section, the value of tangible property shall be the adjusted basis of the property for federal income tax purposes determined as of the time of acquisition or introduction into this state or of conversion to use, whichever is later. If no adjusted basis for federal income tax purposes is established for the property, a reasonable value of the property shall be used.
- C. For the privilege of using a license or franchise in a county, there is imposed on the person using the license or franchise an excise tax equal to the tax rate provided in Subsection A of this section against the value of the property in its use in the county. For use of a license or franchise to be taxable under this subsection, the property must have been sold, leased or licensed by a person outside this state and the receipts from the sale, lease or licensing of the license or franchise must not have been subject to the gross receipts tax.
- D. For the privilege of using services rendered in a county, there is imposed on the person using such services an .209099.4

excise tax at the rate provided in Subsection A of this section of the value of the services at the time they were rendered. For use of services to be taxable under this subsection, the services must have been performed by a person outside this state and receipts from the performance or sale of the services not subject to the state gross receipts tax.

- E. The governing body of a county may dedicate the revenue from the tax imposed pursuant to this section for any county purpose. If the governing body proposes to dedicate revenue for a specific purpose, the dedicated revenue shall be used by the county for that purpose unless a subsequent ordinance is adopted to change the purpose to which the revenue is dedicated or to place the revenue in the general fund of the county.
- F. Any law that affects the county compensating tax, or any law supplemental or otherwise appertaining thereto, shall not be repealed or amended or otherwise directly or indirectly modified in such a manner as to impair adversely any outstanding revenue bonds that may be secured by a pledge of such county compensating tax unless such outstanding revenue bonds have been discharged in full or provision has been fully made therefor.
- G. The tax imposed by this section may be cited as the "county compensating tax"."

SECTION 19. TEMPORARY PROVISION--REFERENCES IN LAW.--. 209099.4

- A. References in law to the County Local Option
 Gross Receipts Taxes Act shall be deemed to be references to
 the County Local Option Gross Receipts and Compensating Tax
 Act.
- B. References in law to the Municipal Local Option Gross Receipts Taxes Act shall be deemed to be references to the Municipal Local Option Gross Receipts and Compensating Tax Act.

SECTION 20. TEMPORARY PROVISION--EXHAUSTION OF CREDITS.--

- A. If a taxpayer has met the eligibility requirements to apply for and claim a credit pursuant to Section 7-2-18.4, 7-2-18.5, 7-2-18.8, 7-2-18.21, 7-2A-8.8 or 7-2A-15 NMSA 1978 or a credit pursuant to the Venture Capital Investment Act for a period prior to the effective date of this 2018 act, the taxpayer may claim, and the taxation and revenue department may approve, the credit for those periods, including amounts that may be carried forward pursuant to those sections and acts as they were in effect prior to the effective date of this 2018 act.
- B. If a taxpayer has claimed and been awarded a credit pursuant to Section 7-2-18.4, 7-2-18.5, 7-2-18.8, 7-2-18.21, 7-2A-8.8 or 7-2A-15 NMSA 1978 or a credit pursuant to the Venture Capital Investment Act, but a portion of the credit claimed remains unused, the taxpayer may claim the unused portion, including amounts that could have been carried .209099.4

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forward pursuant to those sections and acts as they were in effect prior to the effective date of this 2018 act.

SECTION 21. REPEAL.--Sections 7-1-6.55, 7-9-26.1, 7-9-54.1, 7-9-57, 7-9-74, 7-9-76, 7-9-76.2, 7-9-79.2, 7-9-86, 7-9-91, 7-9-94, 7-9-96, 7-9-97, 7-9-99 through 7-9-102, 7-9-103.1, 7-9-103.2, 7-9-105 and 7-9-106 NMSA 1978 (being Laws 2007, Chapter 331, Section 4, Laws 2003, Chapter 62, Section 1, Laws 1992, Chapter 40, Section 1, Laws 1969, Chapter 144, Section 47, Laws 1971, Chapter 217, Section 2, Laws 1977, Chapter 288, Section 2, Laws 1984, Chapter 2, Section 6, Laws 2007, Chapter 204, Section 9, Laws 1995, Chapter 80, Section 1, Laws 2001, Chapter 135, Section 1, Laws 2005, Chapter 104, Sections 23 and 26, Laws 2005, Chapter 169, Section 1, Laws 2006, Chapter 35, Sections 1 and 2, Laws 2007, Chapter 3, Sections 16 and 17, Laws 2012, Chapter 12, Sections 2 and 3, Laws 2007, Chapter 45, Section 6 and Laws 2007, Chapter 172, Section 8, as amended) are repealed.

SECTION 22. ADDITIONAL REPEAL. -- Sections 7-2-18.4, 7-2-18.5, 7-2-18.8, 7-2-18.21, 7-2A-8.8, 7-2A-15, 7-2D-1, 7-2D-2 and 7-2D-4 through 7-2D-14 NMSA 1978 (being Laws 1994, Chapter 115, Section 1, Laws 1998, Chapter 97, Section 2, Laws 2001, Chapter 73, Section 1, Laws 2007, Chapter 204, Section 7, Laws 1998, Chapter 97, Section 3, Laws 1994, Chapter 115, Section 2, Laws 1993, Chapter 313, Sections 1, 2 and 4 through 8, Laws 1995, Chapter 89, Section 8 and Laws 1993, Chapter 313,

Sections 9 through 14, as amended) are repealed.

SECTION 23. APPLICABILITY.--The provisions of Section 22 of this act apply to taxable years beginning on or after January 1, 2019.

SECTION 24. EFFECTIVE DATE. --

A. The effective date of the provisions of Sections 1 through 21 of this act is July 1, 2018.

B. The effective date of the provisions of Section 22 of this act is January 1, 2019.

- 43 -