53RD LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2018

INTRODUCED BY

HOUSE BILL 295

Nathan P. Small

AN ACT

RELATING TO BORDER DEVELOPMENT; AMENDING THE BORDER DEVELOPMENT ACT; ALLOWING THE BORDER AUTHORITY TO ESTABLISH SPECIAL ECONOMIC ZONES TO PLAN, DIRECT AND FUND DEVELOPMENT IN THE UNITED STATES-MEXICO BORDER REGION; CHANGING THE COMPOSITION OF THE BORDER AUTHORITY; ADDING PROFESSIONAL QUALIFICATION REQUIREMENTS TO THE POSITION OF EXECUTIVE DIRECTOR OF THE BORDER AUTHORITY; MAKING TECHNICAL AND CLARIFYING CHANGES TO LAW; REPEALING A SECTION OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. A new section of the Border Development Act is enacted to read:

"[NEW MATERIAL] SPECIAL ECONOMIC ZONE--CREATION--POWERS
EXERCISABLE WITHIN A ZONE.--

A. The authority may by resolution create a special .208564.1

1	economic zone whose boundaries, at the time of creation, lie:
2	(1) in New Mexico;
3	(2) within an area fifteen or fewer miles in
4	radius from a port of entry;
5	(3) outside the boundaries of a municipality;
6	and
7	(4) outside the boundaries of residential
8	property.
9	B. The authority shall specify in its resolution
10	creating a special economic zone the date of the resolution and
11	the boundaries of the zone. The authority shall transmit a
12	copy of the resolution to the clerk of:
13	(1) the county in which the zone is located;
14	and
15	(2) each municipality whose boundary lies
16	within five miles of the zone.
17	C. Within a special economic zone, the authority
18	exclusively may exercise the powers, otherwise provided by law
19	to a county or municipality whose jurisdiction extends to all
20	or part of the zone, of:
21	(1) subdivision;
22	(2) zoning;
23	(3) planning; and
24	(4) platting.
25	D. A municipality shall not annex any part of a
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1	special economic zone."
2	SECTION 2. Section 58-27-2 NMSA 1978 (being Laws 1991,
3	Chapter 131, Section 2) is amended to read:
4	"58-27-2. LEGISLATIVE PURPOSE[By enacting] The purpose
5	of the Border Development Act [it] is [the purpose of the
6	legislature] to:
7	A. encourage and foster development of the state
8	and its cities and counties by developing port facilities at
9	international ports of entry;
10	B. actively promote and assist public and private
11	sectors' infrastructure development to attract new industries
12	and businesses, thereby creating new job opportunities in the
13	state while resolving transportation and logistical problems
14	that may arise as ports of entry develop; and
15	C. create the statutory framework that will enable
16	the state to design, finance, construct, equip and operate port
17	facilities necessary to ensure the timely, planned and
18	efficient development of the border area between New Mexico and
19	[the Mexican state of Chihuahua] Mexico."
20	SECTION 3. Section 58-27-3 NMSA 1978 (being Laws 1991,
21	Chapter 131, Section 3, as amended) is amended to read:
22	"58-27-3. DEFINITIONSAs used in the Border Development
23	Act:
24	A. "authority" means the border authority;
25	B. "bond" includes notes and obligations;
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2	unregistered bond;
3	$[\frac{B_{\bullet}}]$ $\underline{D_{\bullet}}$ "financial assistance" means grants and
4	loans provided for projects to a qualified entity on terms and
5	conditions approved by the authority;
6	[C.] <u>E.</u> "mortgage" means a mortgage, [or] a
7	mortgage and deed of trust or the pledge and hypothecation of
8	[any] assets as collateral security;
9	$[\frac{D_{\bullet}}{F_{\bullet}}]$ "port of entry" means an international port
10	of entry in New Mexico at which customs services are provided
11	by the United States customs and border protection;
12	[E .] G . "project" means [any] land, [or] a building
13	or any other [improvements] improvement acquired as a part of a
14	port of entry, [or] associated with a port of entry or to aid
15	commerce in connection with a port of entry, including all
16	existing or not yet existing real and personal property deemed
17	necessary in connection [therewith, whether or not now in
18	existence. A project shall be] with a port of entry, that is
19	suitable for use by or for one or more of the following:
20	(1) a port of entry, $[a]$ foreign trade zone,
21	[an] inspection station, [an] emergency response station or
22	[any] other [facilities] <u>facility</u> to be used by [any] <u>an</u> agency
23	or entity of the United States government, [by another] other
24	qualified entity or [by any other] <u>a</u> foreign international
25	state:

C. "bondholder" means the owner of a registered or

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- (2) an industry for the manufacturing, processing or [assembling] assembly of [any] an agricultural, mining or manufactured product;
- (3) a railroad switching yard, railroad station, bus terminal, airport, [or] other passenger, commuter or mass transportation system or other freight transportation system;
- (4) a commercial business or other enterprise engaged in <u>the</u> storing, warehousing, [distributing]

 distribution or selling of products of a manufacturing,

 agriculture, mining or related [industries] industry, but not including [facilities] a facility designed for the distribution to the public of electricity or gas;
- (5) an enterprise [in which all or part of the activities of the enterprise involve] involving, in whole or in part, the supplying of services to the general public, [or to] governmental agencies or [to] a specific industry or customer;
- (6) [any] an industrial, commercial, agricultural, professional or other business enterprise seeking to occupy office space;
- (7) infrastructure development involving

 [acquiring, repairing, improving or maintaining] the

 acquisition, repair, improvement or maintenance of storm sewers

 [and] or other drainage [improvements] systems, sanitary

 sewers, sewage treatment systems, water utilities or solid

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acquis	sition	of	rights	of	way	or	water	rights;	

- (8) infrastructure development involving [reconstructing] the reconstruction, resurfacing, [maintaining, repairing or improving] maintenance, repair or improvement of existing alleys, streets, roads or bridges or the laying off or opening, [constructing] construction or [acquiring] acquisition of new alleys, streets, roads or bridges, including [acquiring] the acquisition of rights of way;
- (9) [any] an industry that involves [any] a water distribution or irrigation system, including pumps, distribution lines, transmission lines, fences, dams and similar facilities and equipment, including [acquiring] the acquisition of rights of way; or
- (10) fire [protection services or equipment]
 or police protection services or equipment;
- [F.] H. "property" means, as necessary to a project, land, land improvements, [to the land] buildings, [and] building improvements, [to the buildings] machinery, [and] equipment, [of any kind necessary to the project] operating capital [and any] or other personal [properties] deemed necessary in connection with the project] property; and
- [G.] I. "qualified entity" means the state, [or] one of its agencies, instrumentalities, institutions or political subdivisions, [or] the United States or [any .208564.1

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H. "bond" means any bonds, notes or other obligations; and

I. "bondholder" means a person who is the owner of a bond, regardless of whether the bond is registered] one of its corporations, departments, instrumentalities or agencies."

SECTION 4. Section 58-27-4 NMSA 1978 (being Laws 1991, Chapter 131, Section 4, as amended) is amended to read:

"58-27-4. BORDER AUTHORITY CREATED--MEMBERSHIP.--

A. The "border authority" is created. The authority is a state agency and is administratively attached to the economic development department.

B. The authority consists of seven voting members [six of whom shall be appointed by the governor. No more than three of those appointed shall belong to the same political party. The seventh member shall be the secretary of economic development or the secretary's designee. The voting members appointed by the governor shall be confirmed by the senate. The lieutenant governor shall serve as a nonvoting ex-officio member. The chair may appoint a nonvoting advisory committee to provide advice and recommendations on authority matters.

C. The six voting members of the authority
appointed by the governor shall be citizens of the state and
shall serve for terms of four years except for the initial
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appointees who shall be appointed so that the terms are
staggered after initial appointment. Initial appointees shall
serve terms as follows: two members for two years, two members
for three years and two members for four years]:
(1) one of whom is the secretary of economic
development or the secretary's designee;
(2) one of whom is the secretary of
transportation or the secretary's designee;
(3) three of whom the governor shall appoint,
subject to the advice and consent of the senate, and who:
(a) are New Mexico residents;
(b) represent the private sector; and
(c) have professional experience in: 1)
land development; 2) economic development; 3) maritime or
overland shipping by truck or rail; 4) international commerce;
5) finance; 6) economics; 7) accounting; 8) engineering; 9)
law; 10) agriculture; or 11) business management that consists
of serving as the chief executive officer, president or
managing director of a business or serving in another upper-
level management position of a business; and
(4) two of whom the governor shall appoint,
subject to the advice and consent of the senate, and who serve
in the role of:
(a) city councilor or mayor of a
municipality of New Mexico whose jurisdiction extends, in whole
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1	or in part, to within twenty miles of a port of entry; or
2	(b) county commissioner of a county
3	whose jurisdiction includes a port of entry.
4	C. The members appointed by the governor shall
5	serve terms as follows:
6	(1) one initial appointee, a one-year term;
7	(2) one initial appointee, a two-year term;
8	(3) one initial appointee, a three-year term;
9	(4) one initial appointee, a four-year term;
10	<u>and</u>
11	(5) every other appointee, a five-year term.
12	D. The authority shall invite the following to
13	serve as advisory members of the authority:
14	(1) the two United States senators
15	representing New Mexico or those senators' designees;
16	(2) the United States representative
17	representing New Mexico's second congressional district or the
18	representative's designee;
19	(3) the lieutenant governor or the lieutenant
20	<pre>governor's designee;</pre>
21	(4) a representative of the governor of the
22	state of Chihuahua or the representative's designee;
23	(5) a representative of the governor of the
24	state of Sonora or the representative's designee;
25	(6) a representative of the development
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community	in	Mexico	or	the	representative's	designee;	and
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(7) additional members as deemed necessary, and approved, by the authority."

SECTION 5. Section 58-27-6 NMSA 1978 (being Laws 1991, Chapter 131, Section 6, as amended) is amended to read:

"58-27-6. OFFICERS OF THE AUTHORITY.--The [secretary of economic development] authority shall select one of its voting members to serve as the [chairman] chair of the authority and one of its voting members to serve as vice chair of the authority, each for a one-year term. Authority members shall elect any other officers from the membership that the authority [determines] deems appropriate."

SECTION 6. Section 58-27-10 NMSA 1978 (being Laws 1991, Chapter 131, Section 10, as amended) is amended to read:

"58-27-10. POWERS AND DUTIES OF AUTHORITY.--

A. The authority shall:

(1) advise the governor, [and] the governor's staff and the New Mexico finance authority oversight committee on [methods, proposals] programs and initiatives [involving] for development in the [New Mexico-Chihuahua] New Mexico-Mexico border area that may [further] stimulate the border economy and provide additional employment opportunities for New Mexico [citizens] residents and on the methods and proposals related to those programs and initiatives;

(2) subject to [the provisions of] the Border

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Development Act, initiate, develop, acquire, own, construct and maintain border development projects;

- create programs to expand economic (3) opportunities beyond the [New Mexico-Chihuahua] New Mexico-Mexico border area to other areas of the state;
- (4) create avenues of communication between New Mexico [and Chihuahua] and [the Republic of] Mexico concerning economic development, trade, [and] commerce, transportation and industrial affairs;
- (5) promote legislation that will further the goals of the authority and development of the border [region] area;
- produce or cause to have produced promotional literature [related to explanation and fulfillment of] explaining the authority's goals and reporting on the fulfillment of those goals;
- actively recruit industries and establish programs that [will] result in the location and relocation of new industries in the state:
- coordinate and expedite the involvement of the executive department's border area development efforts;
- (9) perform or cause to be performed environmental, transportation, communication, land use and other technical studies necessary or advisable for projects or programs or to secure port-of-entry approval by the United .208564.1

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1	States and the Mexican governments and, as appropriate, other
2	[appropriate] governmental agencies; and
3	(10) administer the border project fund and
4	projects financed with expenditures from that fund pursuant to
5	Section 58-27-25.1 NMSA 1978.
6	B. The authority may:
7	(1) solicit and accept federal, state, local
8	and private grants of funds, property or financial or other aid
9	in any form [for the purpose of carrying] <u>to carry</u> out [the
10	provisions of] the Border Development Act;
11	(2) adopt rules governing [the manner in
12	which] its <u>transaction of</u> business, [is transacted and the
13	manner in which] the <u>exercise of its</u> powers [of the authority
14	are exercised] and the performance of its duties [performed];
15	(3) act as an applicant for and <u>the</u> operator
16	of port-of-entry facilities and, as the applicant, carry out
17	all <u>related</u> tasks and functions, including [acquisition by]:
18	<u>(a) acquiring by</u> purchase or gift [of
19	any] real property necessary for port-of-entry facilities;
20	[acquisition by]
21	(b) acquiring by purchase, gift or
22	construction [of any] facilities or other real or personal
23	property necessary for a port of entry; and
24	(c) filing [all] necessary documents and
25	[follow-up of such] <u>following up on those</u> filings with <u>the</u>

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4	the authority to the United States government;
5	(5) acquire by construction, purchase, gift or
6	lease projects [that shall be located within] in the state;
7	(6) sell, lease or otherwise dispose of a
8	project upon terms and conditions acceptable to the authority
9	and in the best interests of the state;
10	(7) enter into agreements with the [federal]
11	United States government for the operation, improvement and
12	expansion of federal border facilities;
13	(8) enter into joint ventures, partnerships or
14	other business relationships with qualified entities and
15	private persons for the joint funding and operation of
16	projects;
17	(9) issue revenue bonds and borrow money [for
18	the purpose of defraying] to defray the cost of acquiring a
19	project by purchase or construction and to secure the payment
20	of [the] project bonds or the repayment of a project loan;
21	(10) expend funds or incur debt for the
22	improvement, maintenance or repair of, or for the addition to,
23	property owned by the authority, the state or the United
24	States; [government; and]
25	(ll) refinance a project; <u>and</u>

appropriate agencies;

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(4) as part of a port of entry, give or

transfer real property, facilities and improvements owned by

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provided	in	Section	1	of	this	201	L8	act.			

C. In exercising its authority, the authority shall not incur debt as a general obligation of the state or pledge the full faith and credit of the state to repay debt."

SECTION 7. Section 58-27-12 NMSA 1978 (being Laws 1991, Chapter 131, Section 12, as amended) is amended to read:

"58-27-12. AUTHORITY STAFF--CONTRACTS.--

A. The authority shall hire an executive director who has professional experience in land development, economic development, maritime or overland shipping by truck or rail, international commerce, finance, economics, accounting, engineering, law, agriculture or business management that consists of serving as the chief executive officer, president or managing director of a business or serving in another upper-level management position of a business.

B. The executive director shall:

(1) employ the [necessary] professional, technical and clerical staff necessary to enable the authority to function efficiently;

[B. The executive director of the authority shall] and

(2) direct the affairs and business of the authority [subject] according to the policies, control and direction of the authority.

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- C. The authority may contract with any other competent private or public organization or individual to assist in the fulfillment of its duties."
- SECTION 8. Section 58-27-13 NMSA 1978 (being Laws 1991, Chapter 131, Section 13) is amended to read:
- "58-27-13. LOCATION OF AUTHORITY. -- The authority shall be located in the [New Mexico-Chihuahua] New Mexico-Mexico border area."
- SECTION 9. Section 58-27-15 NMSA 1978 (being Laws 1991, Chapter 131, Section 15, as amended) is amended to read:
- "58-27-15. [BORDER] AUTHORITY--BONDING AUTHORITY--POWER TO ISSUE REVENUE BONDS. --
- The authority may act as an issuing authority Α. for the purposes of the Private Activity Bond Act.
- The authority may issue revenue bonds for authority projects. With the exception of [the] a port of entry or foreign trade zone, the [border] authority shall not [be authorized to] issue bonds for projects for a qualified entity as defined in Section 6-21-3 NMSA 1978. Revenue bonds so issued may be considered appropriate investments for the severance tax permanent fund or collateral for the deposit of public funds if the bonds are rated [not less than] "A" or higher by a national rating service and both the principal and interest of the bonds are fully and unconditionally guaranteed by a lease agreement executed by an agency of the United States .208564.1

government or by a corporation organized and operating within the United States, that corporation or the long-term debt of that corporation being rated [not less than] "A" or higher by a national rating service. All bonds issued by the authority are legal and authorized investments for banks, trust companies, savings and loan associations and insurance companies.

C. The authority may pay from the bond proceeds all expenses, premiums and commissions that the authority [may deem] deems necessary or advantageous in connection with the authorization, sale and issuance of the bonds."

SECTION 10. Section 58-27-21 NMSA 1978 (being Laws 1991, Chapter 131, Section 21) is amended to read:

"58-27-21. [BORDER] AUTHORITY REVENUE BONDS--REFUNDING AUTHORIZATION.--

A. The authority may issue refunding revenue bonds [for the purpose of refinancing, paying and discharging] to refinance, pay or discharge all or [any] part of the outstanding authority revenue bonds of [any] one or more [or all] outstanding issues to:

other modification of] accelerate, decelerate or otherwise

modify the payment of [such] those obligations, including

[without limitation] any capitalization of [any] interest

[thereon] on those obligations in arrears or about to become

due for [any] a period [not exceeding] of one year or less from

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the date of the refunding bonds;

- (2) [for the purpose of reducing] reduce interest costs or [effecting] effect other economies; or
- (3) [for the purpose of modifying or eliminating] modify or eliminate restrictive contractual limitations pertaining to the issuance of additional bonds, otherwise concerning the outstanding bonds or pertaining to [any] facilities relating [thereto; or
- (4) for any combination of those purposes] to those bonds.
- B. The authority may pledge irrevocably for the payment of interest and principal on refunding bonds the appropriate pledged revenues [which] that may be pledged to an original issue of bonds.
- C. Bonds for refunding and bonds for any purpose permitted by the Border Development Act may be issued separately or issued in combination in one series or more."
- SECTION 11. Section 58-27-25 NMSA 1978 (being Laws 1991, Chapter 131, Section 25, as amended) is amended to read:
 - "58-27-25. FUND CREATED.--
- A. The "border authority fund" is created in the state treasury. Separate accounts within the fund may be created for [any project] projects. Money in the fund is appropriated to the authority for the purposes of carrying out [the provisions of] the Border Development Act. Money in the .208564.1

2	B. Except as provided in Subsections E and F of
3	this section, money received by the authority shall be
4	deposited in the border authority fund, including [but not
5	limited to] <u>all</u> :
6	(1) [the] proceeds of bonds issued by the
7	authority or from any loan to the authority made pursuant to
8	the Border Development Act;
9	(2) interest earned [upon] <u>on</u> money in the
10	fund;
11	(3) [any] property or securities acquired
12	through the use of money belonging to the fund;
13	(4) [all] earnings of [such] <u>that</u> property or
14	those securities;
15	(5) lease or rental payments received by the
16	authority from $[rac{any}{}]$ $rac{a}{}$ project and distributed to the fund
17	pursuant to Subsection F of this section;
18	(6) [all] other money received by the
19	authority from any public or private source except [that, if
20	the public or private source expresses an intent that the]
21	money [be used] <u>designated by the source</u> for projects pursuant
22	to Section 58-27-25.1 NMSA 1978, [then the money] which shall
23	instead be deposited into the border project fund [and not the
24	border authority fund]; and
25	(7) tolls, fees, rents or other charges
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fund shall not revert at the end of a fiscal year.

imposed and collected by the authority and distributed to the fund pursuant to Subsection F of this section.

- c. Disbursements from the border authority fund shall be made only upon warrant drawn by the secretary of finance and administration pursuant to vouchers signed by the executive director of the authority, [or] the executive director's designee [pursuant to the Border Development Act; provided that in the event] or, if the position of executive director is vacant, [vouchers may be signed by] the chair of the authority.
- D. Earnings on the balance in the border authority fund shall be credited to the fund. [In addition, in the event that] If the proceeds from the issuance of bonds or from money borrowed by the authority are deposited in the state treasury, interest earned on that money [during the period commencing with] from the date of its deposit in the state treasury until [the] its actual transfer [of the money] to the fund shall be credited to the fund.
- E. All proceeds from issuing revenue bonds shall be placed in trust with a chartered bank to be [dispersed]

 disbursed by the trustee [pursuant] according to the terms [set forth] in the bonding resolution adopted by the authority.
- F. Ten percent of the tolls, fees, rents, lease payments and other charges that are imposed, collected and received by the authority shall be deposited [into] in the .208564.1

1	border project fund and the remaining ninety percent shall be
2	deposited [into] in the border authority fund. [provided that
3	the] Money deposited into the border authority fund shall be
4	expended only as appropriated and in accordance with a budget
5	approved by the state budget division of the department of
6	finance and administration."
7	SECTION 12. Section 58-27-25.1 NMSA 1978 (being Laws
8	2011, Chapter 59, Section 4) is amended to read:
9	"58-27-25.1. BORDER PROJECT FUNDCREATEDPURPOSE
10	EXPENDITURES
11	A. The "border project fund" is created in the
12	state treasury.
13	B. The border project fund [shall consist] consists

- (1) payments of principal and interest on
- (2) the portion of the tolls, fees, rents, lease payments or other charges imposed, collected and received by the authority and distributed to the fund pursuant to Subsection F of Section 58-27-25 NMSA 1978;
- (3) money from public or private sources [and] that is deposited into the fund pursuant to Paragraph (6) of Subsection B of Section 58-27-25 NMSA 1978;
- (4) money appropriated by the legislature or distributed or otherwise allocated to the fund;

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of:

loans for projects;

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- (5) the proceeds of severance tax bonds appropriated to the fund for projects; and
- (6) income from investment of the fund, which shall be credited to the border project fund.
- C. Except for severance tax bond proceeds required to revert to the severance tax bonding fund, balances in the border project fund at the end of a fiscal year shall not revert to any other fund.
- D. The <u>authority may</u>, as it deems necessary,

 <u>establish one or more subaccounts of the</u> border project fund

 [may consist of subaccounts as determined to be necessary by

 the authority].
- E. The border project fund is appropriated to the authority for [the following purposes]:
- (1) providing financial assistance in the form of grants or loans with terms and conditions approved by the authority to qualified entities for projects;
- (2) <u>paying</u> costs incurred in the operation of a port of entry or related project pursuant to a joint powers agreement entered into with the federal government; [or] <u>and</u>
- (3) <u>paying</u> costs incurred in the joint funding or operation of a project as part of a joint venture, partnership or other business relationship with a qualified entity or private person.
- F. The authority may, <u>as required</u>, establish .208564.1

1	procedures and adopt rules [as required] to:
2	(1) administer the border project fund;
3	(2) originate financial assistance <u>in the form</u>
4	of grants or loans with terms and conditions approved by the
5	authority for projects selected by the authority; and
6	(3) govern the process through which qualified
7	entities may apply for <u>that</u> financial assistance from the
8	border project fund."
9	SECTION 13. REPEALSection 58-27-7 NMSA 1978 (being
10	Laws 1991, Chapter 131, Section 7) is repealed.
11	SECTION 14. EFFECTIVE DATEThe effective date of the
12	provisions of this act is July 1, 2018.
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