RELATING TO TAX INCREMENT DEVELOPMENT DISTRICTS; CLARIFYING
THAT THE TAX INCREMENT FOR DEVELOPMENT ACT ONLY ALLOWS STATE
GROSS RECEIPTS TAX INCREMENTS TO BE USED TO SECURE BONDS THAT
ARE AUTHORIZED BY THE LEGISLATURE PURSUANT TO LAW; LIMITING
THE AMOUNT OF REVENUE FROM THE STATE GROSS RECEIPTS TAX THAT
MAY BE DEDICATED; REQUIRING THE STATE BOARD OF FINANCE TO
PRIORITIZE IN ITS CONSIDERATION NEW FULL-TIME ECONOMIC BASE
JOB CREATION WHEN REVIEWING A TAX INCREMENT DEVELOPMENT PLAN
FOR APPROVAL; PROVIDING FOR A FILING FEE; REQUIRING TAX
INCREMENT DEVELOPMENT DISTRICTS TO REPORT TO THE STATE BOARD
OF FINANCE AND THE LEGISLATIVE FINANCE COMMITTEE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 5-15-3 NMSA 1978 (being Laws 2006, Chapter 75, Section 3) is amended to read:

"5-15-3. DEFINITIONS.--As used in the Tax Increment for Development Act:

A. "base gross receipts taxes" means:

(1) the total amount of gross receipts taxes collected within a tax increment development district, as estimated by the governing body that adopted a resolution to form that district, in consultation with the taxation and revenue department, in the calendar year preceding the formation of the tax increment development district or, when

an area is added to an existing district, the amount of gross receipts taxes collected in the calendar year preceding the effective date of the modification of the tax increment development plan and designated by the governing body to be available as part of the gross receipts tax increment; and

(2) any amount of gross receipts taxes that would have been collected in such year if any applicable additional gross receipts taxes imposed after that year had been imposed in that year;

B. "base property taxes" means:

by the total of all property tax levied at the rate fixed each year by each governing body levying a property tax on the assessed value of taxable property within the tax increment development area last certified for the year ending immediately prior to the year in which a tax increment development plan is approved for the tax increment development area, or, when an area is added to an existing tax increment development area, "base property taxes" means that portion of property taxes produced by the total of all property tax levied at the rate fixed each year by each governing body levying a property tax upon the assessed value of taxable property within the tax increment development area on the date of the modification of the tax increment development plan and designated by the governing body to be

available as part of the property tax increment; and

- (2) any amount of property taxes that would have been collected in such year if any applicable additional property taxes imposed after that year had been imposed in that year;
- C. "county option gross receipts taxes" means gross receipts taxes imposed by counties pursuant to the County Local Option Gross Receipts Taxes Act and designated by the governing body of the county to be available as part of the gross receipts tax increment;
- D. "district" means a tax increment development district;
- E. "district board" means a board formed in accordance with the provisions of the Tax Increment for Development Act to govern a tax increment development district;
- F. "enhanced services" means public services

 provided by a municipality or county within the district at a

 higher level or to a greater degree than otherwise available

 to the land located in the district from the municipality or

 county, including such services as public safety, fire

 protection, street or sidewalk cleaning or landscape

 maintenance in public areas; provided that "enhanced

 services" does not include the basic operation and

 maintenance related to infrastructure improvements financed

(1) that is primarily performed in New

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Mexico:

(2) that is held by an employee who is hired to work an average of at least thirty-two hours per week for at least forty-eight weeks per year;

(3) that is:

(a) involved, directly or in a supervisory capacity, with the production of: 1) a service; provided that the majority of the revenue generated from the service is from sources outside the state; or 2) tangible or intangible personal property for sale; or

(b) held by an employee that is employed at a regional, national or international headquarters operation or at an operation that primarily provides services for other operations of the qualifying entity that are located outside the state; and

- (4) that is not directly involved with natural resources extraction or processing, on-site services where the customer is present for the delivery of the service, retail, construction or agriculture except for value-added processing performed on agricultural products that would then be sold for wholesale or retail consumption;
- N. "owner" means a person owning real property within the boundaries of a district;
- O. "person" means an individual, corporation, association, partnership, limited liability company or other

legal entity;

- P. "project" means a tax increment development project;
 - Q. "property tax increment" means all property tax collected on real property within the designated tax increment development area that is in excess of the base property tax until termination of the district and distributed to the district in the same manner as distributions are made under the provisions of the Tax Administration Act;
 - R. "property tax increment bonds" means bonds issued by a district in accordance with the Tax Increment for Development Act, the pledged revenue for which is a property tax increment;
 - S. "public improvements" means on-site improvements and off-site improvements that directly or indirectly benefit a tax increment development district or facilitate development within a tax increment development area and that are dedicated to the governing body in which the district lies. "Public improvements" includes:
 - (1) sanitary sewage systems, including collection, transport, treatment, dispersal, effluent use and discharge;
 - (2) drainage and flood control systems, including collection, transport, storage, treatment,

1	dispersal, effluent use and discharge;						
2	(3) water systems for domestic, commercial,						
3	office, hotel or motel, industrial, irrigation, municipal or						
4	fire protection purposes, including production, collection,						
5	storage, treatment, transport, delivery, connection and						
6	dispersal;						
7	(4) highways, streets, roadways, bridges,						
8	crossing structures and parking facilities, including all						
9	areas for vehicular use for travel, ingress, egress and						
10	parking;						
11	(5) trails and areas for pedestrian,						
12	equestrian, bicycle or other non-motor vehicle use for						
13	travel, ingress, egress and parking;						
14	(6) pedestrian and transit facilities,						
15	parks, recreational facilities and open space areas for the						
16	use of members of the public for entertainment, assembly and						
17	recreation;						
18	(7) landscaping, including earthworks,						
19	structures, plants, trees and related water delivery systems;						
20	(8) public buildings, public safety						
21	facilities and fire protection and police facilities;						
22	(9) electrical generation, transmission and						
23	distribution facilities;						
24	(10) natural gas distribution facilities;						
25	(ll) lighting systems;						

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1	(12) cable or other telecommunications lines							
2	and related equipment;							
3	(13) traffic control systems and devices,							
4	including signals, controls, markings and signage;							
5	(14) school sites and facilities with the							
6	consent of the governing board of the public school district							
7	for which the facility is to be acquired, constructed or							
8	renovated;							
9	(15) library and other public educational or							
10	cultural facilities;							
11	(16) equipment, vehicles, furnishings and							
12	other personal property related to the items listed in this							
13	subsection;							
14	(17) inspection, construction management,							
15	planning and program management and other professional							
16	services costs incidental to the project;							
17	(18) workforce housing; and							
18	(19) any other improvement that the							
19	governing body determines to be for the use or benefit of the							
20	public;							
21	T. "resident qualified elector" means a person who							
22	resides within the boundaries of a tax increment development							
23	district or proposed tax increment development district and							
24	who is qualified to vote in the general elections held in the							
25	state pursuant to Section 1-1-4 NMSA 1978;	SB 566 Page 8						

U. "state gross receipts tax" means the gross receipts tax imposed pursuant to the Gross Receipts and Compensating Tax Act, but does not include that portion distributed to municipalities pursuant to Sections 7-1-6.4 and 7-1-6.46 NMSA 1978 or to counties pursuant to Section 7-1-6.47 NMSA 1978;

- V. "sustainable development" means land development that achieves sustainable economic and social goals in ways that can be supported for the long term by conserving resources, protecting the environment and ensuring human health and welfare using mixed-use, pedestrian-oriented, multimodal land use planning;
- W. "tax increment development area" means the land included within the boundaries of a tax increment development district;
- X. "tax increment development district" means a district formed for the purposes of carrying out tax increment development projects;
- Y. "tax increment development plan" means a plan for the undertaking of a tax increment development project;
- Z. "tax increment development project" means activities undertaken within a tax increment development area to enhance the sustainability of the local, regional or statewide economy; to support the creation of jobs, schools and workforce housing; and to generate tax revenue for the

- (1) acquisition of land within a designated tax increment development area or a portion of that tax increment development area;
- (2) demolition and removal of buildings and improvements and installation, construction or reconstruction of streets, utilities, parks, playgrounds and improvements necessary to carry out the objectives of the Tax Increment for Development Act;
- (3) installation, construction or reconstruction of streets, water utilities, sewer utilities, parks, playgrounds and other public improvements necessary to carry out the objectives of the Tax Increment for Development Act;
- (4) disposition of property acquired or held by a tax increment development district as part of the undertaking of a tax increment development project at the fair market value of such property for uses in accordance with the Tax Increment for Development Act;
- (5) payments for professional services contracts necessary to implement a tax increment development plan or project;
- (6) borrowing to purchase land, buildings or infrastructure in an amount not to exceed the revenue stream that may be derived from the gross receipts tax increment or

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the property tax increment estimated to be received by a tax increment development district; and

(7) grants for public improvements essential to the location or expansion of a business;

"taxing entity" means the governing body of a political subdivision of the state, the gross receipts tax increment or property tax increment of which may be used for a tax increment development project; and

"workforce housing" means decent, safe and BB. sanitary dwellings, apartments, single-family dwellings or other living accommodations that are affordable for persons or families earning less than eighty percent of the median income within the county in which the tax increment development project is located; provided that an owneroccupied housing unit is affordable to a household if the expected sales price is reasonably anticipated to result in monthly housing costs that do not exceed thirty-three percent of the household's gross monthly income; provided that:

- determination of mortgage amounts and payments are to be based on down payment rates and interest rates generally available to lower- and moderate-income households; and
- (2) a renter-occupied housing unit is affordable to a household if the unit's monthly housing costs, including rent and basic utility and energy costs, do

not exceed thirty-three percent of the household's gross
monthly income."

SECTION 2. Section 5-15-15 NMSA 1978 (being Laws 2006, Chapter 75, Section 15, as amended) is amended to read:

"5-15-15. TAX INCREMENT FINANCING--GROSS RECEIPTS TAX INCREMENT TO SECURE BONDS.--

A. A tax increment development plan, as originally approved or as later modified, may contain a provision that gross receipts tax increments collected within the tax increment development area after the effective date of approval of the tax increment development plan may be dedicated for the purpose of securing gross receipts tax increment bonds pursuant to the Tax Increment for Development Act.

B. A municipality may dedicate a portion of a gross receipts tax increment from any of the following taxes to pay the principal of, the interest on and any premium due in connection with the bonds of, loans or advances to, or any indebtedness incurred by, whether funded, refunded, assumed or otherwise, the authority for financing or refinancing, in whole or in part, a tax increment development project within the tax increment development area:

(1) municipal gross receipts tax authorized pursuant to the Municipal Local Option Gross Receipts Taxes

Act;

county infrastructure gross receipts tax

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Gross Receipts Taxes Act;

(3)

(b) the increment from county option

- (2) the state board of finance has adopted a resolution dedicating an increment attributable to the state gross receipts tax for the purpose of securing gross receipts tax increment bonds pursuant to Subsection G of this section; and
- (3) the dedication shall be conditioned on the gross receipts tax increment bonds being issued no later than four years after the state board of finance has adopted the resolution dedicating the increment.
- E. The gross receipts tax increment generated by the imposition of municipal or county option gross receipts taxes specified by statute for particular purposes may nonetheless be dedicated for the purposes of the Tax Increment for Development Act if intent to do so is set forth in the tax increment development plan approved by the governing body, if the purpose for which the increment is intended to be used is consistent with the purposes set forth in the statute authorizing the municipal or county option gross receipts tax.
- F. An imposition of a gross receipts tax increment attributable to a gross receipts tax by a taxing entity may be dedicated for the purpose of securing gross receipts tax increment bonds with the agreement of the taxing entity, evidenced by a resolution adopted by a majority vote of that

taxing entity. A taxing entity shall not agree to dedicate for the purposes of securing gross receipts tax increment bonds more than seventy-five percent of its gross receipts tax increment attributable to gross receipts taxes by the taxing entity. A resolution of the taxing entity to dedicate a gross receipts tax increment or to increase the dedication of a gross receipts tax increment shall become effective only on January 1 or July 1 of the calendar year.

The state board of finance shall

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condition a dedication of a gross receipts tax increment attributable to the state gross receipts tax on the approval required pursuant to Section 5-15-21 NMSA 1978 and that the initial gross receipts tax increment bonds issuance secured by a portion of the gross receipts tax increment attributable to the state gross receipts tax shall be issued no later than four years after the state board of finance has adopted the resolution making the dedication. Subject to the limitations provided in Subsection D of this section, the state board of finance shall not agree to dedicate more than seventy-five percent of the gross receipts tax increment attributable to the state gross receipts tax within the district. resolution of the state board of finance shall become effective on January 1 or July 1 of the calendar year following the notification period pursuant to Section 5-15-27 NMSA 1978 and shall find that:

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(3) based upon the review by the state board of finance, the use of the state gross receipts tax is likely

the state board of finance has reviewed

based upon review by the state board of

to stimulate the creation of jobs, economic opportunities and

general revenue for the state through the addition of new

the request for the use of the state gross receipts tax;

finance of the applicable tax increment development plan, the

dedication by the state board of finance of a portion of the

gross receipts tax increment within the district for use in

meeting the required goals of the tax increment plan is

reasonable and in the best interest of the state; and

businesses to the state and the expansion of existing

(1)

businesses within the state; provided that, when reviewing

the applicable tax increment development plan to create jobs

and economic opportunities, the state board of finance shall $% \left(1\right) =\left(1\right) \left(1\right)$

prioritize in its consideration net, new full-time economic base jobs that would not have occurred on a similar scale and

time line but for the use of the state gross receipts tax

increment. The benefit to be evaluated is the marginal

benefit of the speed-up in time or the incremental change in

job creation above expected normal growth and shall exclude

retail jobs, call center jobs and service jobs where the

customer is typically on site.

H. The governing body of the jurisdiction in which SB 566 Page 17

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(3) the purposes of the district have otherwise been achieved."

SECTION 3. A new Section 5-15-15.1 NMSA 1978 is enacted to read:

"5-15-15.1. FILING FEE FOR EVALUATING USE OF STATE GROSS RECEIPTS TAX INCREMENT. -- Prior to approval of a dedication of a gross receipts tax increment attributable to the state gross receipts tax by the state board of finance pursuant to Section 5-15-15 NMSA 1978, a tax increment development district shall submit a filing fee to the state board of finance to pay the reasonable costs, as determined by the department of finance and administration, of evaluating the tax increment development plan and the district's requested use of a state gross receipts tax increment."

SECTION 4. Section 5-15-16 NMSA 1978 (being Laws 2006, Chapter 75, Section 16) is amended to read:

"5-15-16. BONDING AUTHORITY--GROSS RECEIPTS TAX
INCREMENT.--

- A. A district may issue gross receipts tax increment revenue bonds, the pledged revenue for which is a gross receipts tax increment dedicated in accordance with the provisions of the Tax Increment for Development Act, for any one or more of the purposes authorized by that act.
- B. A district may pledge irrevocably the revenue from a gross receipts tax increment received by the district to the payment of the interest on and principal of the gross receipts tax increment bonds for any of the purposes authorized in the Tax Increment for Development Act. A law that imposes or authorizes the imposition of a municipal or county gross receipts tax or that affects the municipal or county gross receipts tax shall not be repealed, amended or otherwise directly or indirectly modified in any manner to adversely impair any outstanding gross receipts tax increment bonds that may be secured by a pledge of any municipal or county option gross receipts tax increment, unless those outstanding bonds have been discharged in full or provision has been fully made for those bonds.
- C. Revenues in excess of the annual principal and interest due on gross receipts tax increment bonds secured by

a pledge of gross receipts tax increment revenue may be accumulated in a debt service reserve account. The district may appoint a commercial bank trust department to act as paying agent or trustee of the gross receipts tax increment revenue and to administer the payment of principal of and interest on the bonds.

- D. Except as otherwise provided in the Tax

 Increment for Development Act, gross receipts tax increment
 bonds:
- (1) may have interest, principal value or any part thereof payable at intervals or at maturity as may be determined by the governing body;
- (2) may be subject to a prior redemption at the district's option at a time and upon terms and conditions, with or without the payment of a premium, as determined by the district board;
- (3) may mature at any time not exceeding twenty-five years after the date of issuance;
- (4) may be serial in form and maturity, may consist of one bond payable at one time or in installments or may be in another form determined by the district board;
- (5) shall be sold for cash at, above or below par and at a price that results in a net effective interest rate that does not exceed the maximum permitted by the Public Securities Act and the Public Securities

1	Short-lerm interest kate Act; and							
2	(6) may be sold at public or negotiated							
3	sale.							
4	E. At a regular or special meeting, the district							
5	board may adopt a resolution that:							
6	(1) declares the necessity for issuing gross							
7	receipts tax increment bonds;							
8	(2) authorizes the issuance of gross							
9	receipts tax increment bonds by an affirmative vote of a							
١0	majority of all the members of the district board; and							
۱1	(3) designates the sources of gross receipts							
l 2	increments thereof to be pledged to the repayment of the							
L 3	gross receipts tax increment bonds."							
۱4	SECTION 5. Section 5-15-20 NMSA 1978 (being Laws 2006,							
15	Chapter 75, Section 20) is amended to read:							
۱6	"5-15-20. GENERAL BONDING AUTHORITY OF A TAX INCREMENT							
۱7	DEVELOPMENT DISTRICTOTHER LIMITATIONS							
18	A. A district board shall not issue bonds against							
۱9	gross receipts tax increments attributable to:							
20	(1) the state gross receipts tax without:							
21	(a) the state board of finance adopting							
22	a resolution dedicating a gross receipts tax increment							
23	attributable to the state gross receipts tax for the purpose							
24	of securing the gross receipts tax increment bonds pursuant							
25	to Subsection G of Section 5-15-15 NMSA 1978; and	SB 566 Page 21						

(b) the approval required by Section 5-15-21 NMSA 1978; and

- (2) a gross receipts tax imposed by a taxing entity without the agreement of the taxing entity as evidenced by a resolution adopted pursuant to Subsection B or C of Section 5-15-15 NMSA 1978.
- B. Except as otherwise provided in this section, a district board shall not issue bonds against either gross receipts tax increments or property tax increments without the express written authorization of the department of finance and administration, as evidenced by a letter signed by the secretary of finance and administration. A district formed and approved by a class A county or by a municipality within a class A county if the municipality has a population of more than sixty-five thousand persons, according to the most recent federal decennial census, is not required to obtain express written authorization of the department of finance and administration for the issuance of gross receipts tax increment bonds or property tax increment bonds.
- C. Prior to the issuance of indebtedness evidenced by the gross receipts tax increment bonds or property tax increment bonds issued by a district pursuant to the Tax Increment for Development Act, the property owners within the district shall contribute a minimum of twenty percent of the initial public infrastructure costs, which may be reimbursed

with proceeds of gross receipts tax increment or property tax increment bonds; unless the project to be financed with gross receipts tax increment bonds or property tax increment bonds is a metropolitan redevelopment project pursuant to the Metropolitan Redevelopment Code.

- D. The amount of indebtedness evidenced by the gross receipts tax increment bonds or property tax increment bonds issued pursuant to the Tax Increment for Development Act shall not exceed the estimated cost of the public improvements plus all costs connected with the public infrastructure purposes and the issuance and sale of bonds, including, without limitation, formation costs, credit enhancement and liquidity support fees and costs.
- E. The indebtedness evidenced by the gross receipts tax increment bonds or property tax increment bonds shall not affect the general obligation bonding capacity of the municipality or county in which the tax increment development district is located.
- F. The indebtedness evidenced by the gross receipts tax increment bonds or property tax increment bonds shall be payable only from the special funds into which are deposited the gross receipts tax increments and property tax increments as set forth in the Tax Increment for Development Act.
 - G. Bonds issued by a tax increment development

county or the municipality in which the tax increment development district is located and shall not pledge the full faith and credit of the state, the county or the municipality in which the tax increment development district is located."

SECTION 6. Section 5-15-21 NMSA 1978 (being Laws 2006,

district shall not be a general obligation of the state, the

Chapter 75, Section 21, as amended) is amended to read:

"5-15-21. APPROVAL REQUIRED FOR ISSUANCE OF BONDS
AGAINST STATE GROSS RECEIPTS TAX INCREMENTS.--

A. In addition to all other requirements of the Tax Increment for Development Act, prior to a district board issuing bonds that are issued in whole or in part against a gross receipts tax increment attributable to the state gross receipts tax within a district and before a distribution attributable to the state gross receipts tax is made pursuant to Section 7-1-6.54 NMSA 1978, the New Mexico finance authority shall review the proposed issuance of the bonds and determine that the proceeds of the bonds will be used for a tax increment development project in accordance with the district's tax increment development plan and present the proposed issuance of the bonds to the legislature for approval.

B. The issuance of the bonds and the maximum amount of bonds to be issued shall be specifically authorized by law."

SECTION 7. Section 5-15-27 NMSA 1978 (being Laws 2006, Chapter 75, Section 27) is amended to read:

"5-15-27. DEDICATION OF GROSS RECEIPTS TAX INCREMENT-NOTICE TO TAXATION AND REVENUE DEPARTMENT.--

A. If the state board of finance or a taxing entity approves a dedication or increase in the dedication of a gross receipts tax increment to a district, the state board of finance or the taxing entity shall notify the taxation and revenue department of that approval at least one hundred twenty days before the effective date of the dedication or increase in the dedication; provided that the effective date of the dedication by the state board of finance is on or after the date the bonds are approved by the legislature pursuant to Section 5-15-21 NMSA 1978.

B. In regard to a dedication of a gross receipts tax increment attributable to the state gross receipts tax, if the approval required pursuant to Section 5-15-21 NMSA 1978 has not occurred when the notice pursuant to Subsection A of this section is made, the state board of finance shall include in the notice that legislative approval is needed prior to a distribution pursuant to Section 7-1-6.54 NMSA 1978 attributable to the state gross receipts tax can be made. Upon approval pursuant to Section 5-15-21 NMSA 1978, the state board of finance shall notify the department of the approval."

SECTION 8. A new section of the Tax Increment for Development Act is enacted to read:

"REPORT REQUIRED.--On September 1 of each year, the district board of a district that receives a distribution of a gross receipts tax increment attributable to the state gross receipts tax shall submit a report to the state board of finance and the legislative finance committee that includes the estimated capital investment in the district, the estimated total net new jobs and new full-time economic base jobs created in the district and the total revenues distributed to the district in each previous fiscal year."

SECTION 9. Section 7-1-6.54 NMSA 1978 (being Laws 2006, Chapter 75, Section 29) is amended to read:

"7-1-6.54. DISTRIBUTIONS--TAX INCREMENT DEVELOPMENT
DISTRICTS.--A distribution for a tax increment development
district shall be made by the department to a special fund of
the district, in accordance with a notice that is filed
pursuant to Section 5-15-27 NMSA 1978 with respect to a
dedication of a gross receipts tax increment, to a special
fund of the tax increment development district."

SECTION 10. APPLICABILITY.--The provisions of this act shall not apply to dedications of gross receipts tax increments by the state board of finance made prior to the effective date of this act.

SECTION 11. EFFECTIVE DATE.--The effective date of the

1	provisions	οİ	this	act	ĺS	July	Ι,	2019	
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