1	AN ACT
2	RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE;
3	ENACTING THE STATE ETHICS COMMISSION ACT; PROVIDING FOR AN
4	EXECUTIVE DIRECTOR; PROVIDING FOR ANNUAL ETHICS TRAINING AND
5	THE PUBLICATION OF ETHICS GUIDES; REQUIRING THE DEVELOPMENT
6	OF A PROPOSED ETHICS CODE; PROVIDING FOR THE ISSUANCE OF
7	ADVISORY OPINIONS; PROVIDING FOR THE FILING OF COMPLAINTS
8	AGAINST CERTAIN PUBLIC OFFICIALS, PUBLIC EMPLOYEES,
9	CANDIDATES AND PERSONS SUBJECT TO THE CAMPAIGN REPORTING ACT,
10	GOVERNMENT CONTRACTORS, LOBBYISTS AND OTHERS FOR ETHICS
11	VIOLATIONS; PROVIDING FOR INVESTIGATIONS AND HEARINGS;
12	GRANTING SUBPOENA POWERS; PROHIBITING RETALIATION;
13	PROHIBITING CERTAIN CANDIDATES AND STATE OFFICERS FROM
14	SOLICITING CONTRIBUTIONS DURING A PROHIBITED PERIOD;
15	PROVIDING PENALTIES.
16	
17	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
18	SECTION 1. SHORT TITLESections 1 through 16 of this
19	act may be cited as the "State Ethics Commission Act".
20	SECTION 2. DEFINITIONSAs used in the State Ethics
21	Commission Act:
22	A. "commission" means the state ethics commission;
23	B. "commissioner" means a member of the
24	commission;
25	C. "complainant" means a person who files a

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- D. "complaint" means a complaint that has been signed by the complainant and the complainant attests under oath and subject to penalty of perjury before a notary public that the information in the complaint, and any attachments provided with the complaint, are true and accurate;
- E. "director" means the executive director of the commission;
- F. "government contractor" means a person who has a contract with a public agency or who has submitted a competitive sealed proposal or competitive sealed bid for a contract with a public agency;
- G. "legislative body" means the house of representatives or the senate;
- H. "lobbyist" means a person who is required to register as a lobbyist pursuant to the provisions of the Lobbyist Regulation Act;
- I. "political party" means a political party that has been qualified in accordance with the provisions of the Election Code;
- J. "public agency" means any department, commission, council, board, committee, agency or institution of the executive or legislative branch of government of the state or any instrumentality of the state, including the New Mexico mortgage finance authority, the New Mexico finance

1	authority, the New Mexico exposition center authority, the
2	New Mexico hospital equipment loan council and the New Mexico
3	renewable energy transmission authority;
4	K. "public employee" means an employee of a public
5	agency;
6	L. "public official" means a person elected to an
7	office of the executive or legislative branch of the state or
8	a person appointed to a public agency; and
9	M. "respondent" means a person against whom a
10	complaint has been filed with or by the commission.
11	SECTION 3. STATE ETHICS COMMISSION CREATED
12	MEMBERSHIPTERMSREMOVAL
13	A. The "state ethics commission", as created in
14	Article 5, Section 17 of the constitution of New Mexico, is
15	composed of seven commissioners, appointed as follows:
16	(1) one commissioner appointed by the
17	speaker of the house of representatives;
18	(2) one commissioner appointed by the
19	minority floor leader of the house of representatives;
20	(3) one commissioner appointed by the
21	president pro tempore of the senate;
22	(4) one commissioner appointed by the
23	minority floor leader of the senate;
24	(5) two commissioners appointed by the four
25	legislatively appointed commissioners; and

- (6) one commissioner appointed by the governor, who shall be a retired judge and who shall chair the commission.
- B. No more than three members of the commission may be members of the same political party.
- C. The appointing authorities shall give due regard to the cultural diversity of the state and to achieving geographical representation from across the state. Each appointing authority shall file letters of appointment with the secretary of state.
- D. Commissioners shall be appointed for staggered terms of four years beginning July 1, 2019. The initial commissioners appointed by the speaker of the house of representatives and senate minority floor leader shall serve an initial term of four years; members appointed by the president pro tempore of the senate and house minority floor leader shall serve an initial term of two years; members appointed by the legislatively appointed members shall serve an initial term of one year; and the member appointed by the governor shall serve an initial term of three years. Members shall serve until their successors are appointed and qualified.
- E. A person shall not serve as a commissioner for more than two consecutive four-year terms.
  - F. When any member of the commission dies, resigns SEC/SB 668

or no longer has the qualifications required for the commissioner's original selection, the commissioner's position on the commission becomes vacant. The director shall notify the original appointing authority of the vacant position. The original appointing authority shall select a successor in the same manner as the original selection was made. A vacancy shall be filled by appointment by the original appointing authority no later than sixty days following notification of a vacancy for the remainder of the unexpired term. A vacancy on the commission shall be filled by appointment by the original appointing authority for the remainder of the unexpired term.

- G. The commission shall meet as necessary to carry out its duties pursuant to the State Ethics Commission Act.

  Commissioners are entitled to receive per diem and mileage as provided in the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance.
- H. Four commissioners consisting of two members of the largest political party in the state and two members of the second largest political party in the state constitute a quorum for the transaction of business. No action shall be taken by the commission unless at least four members, including at least two members of the largest political party in the state and two members of the second largest political party in the state, concur.

1	I. A commissioner may be removed only for
2	incompetence, neglect of duty or malfeasance in office. A
3	proceeding for the removal of a commissioner may be commenced
4	by the commission or by the attorney general upon the request
5	of the commission. A commissioner shall be given notice of
6	hearing and an opportunity to be heard before the
7	commissioner is removed. The supreme court has original
8	jurisdiction over proceedings to remove commissioners, and
9	its decision shall be final. A commissioner is also liable
10	to impeachment pursuant to Article 4, Section 36 of the
11	constitution of New Mexico.
12	SECTION 4. COMMISSIONERSQUALIFICATIONS
13	LIMITATIONS
14	A. To qualify for appointment to the commission, a
15	person shall:
16	(l) be a qualified elector of New Mexico;
17	(2) not have changed party registration in
18	the five years next preceding the member's appointment in
19	such a manner that the member's prior party registration
20	would make the member ineligible to serve on the commission;
21	(3) not continue to serve as a commissioner
22	if the member changes party registration after the date of
23	appointment in such a manner as to make the member ineligible
24	to serve on the commission; and

(4) not be, or within the two years prior to

1	appointment shall not have been, in New Mexico, any of the
2	following:
3	(a) a public official;
4	(b) a public employee;
5	(c) a candidate;
6	(d) a lobbyist;
7	(e) a government contractor; or
8	(f) an office holder in a political
9	party at the state or federal level.
10	B. Before entering upon the duties of the office
11	of commissioner, each commissioner shall review the State
12	Ethics Commission Act and other laws and rules pertaining to
13	the commission's responsibilities and to ethics and
14	governmental conduct in New Mexico. Each commissioner shall
15	take the oath of office as provided in Article 20, Section l
16	of the constitution of New Mexico.
17	C. For a period of one calendar year following a
18	commissioner's tenure or following the resignation or removal
19	of a commissioner, the commissioner shall not:
20	(1) represent a respondent, unless appearing
21	on the commissioner's own behalf; or
22	(2) accept employment or otherwise provide
23	services to a respondent unless the commissioner accepted
24	employment or provided services prior to the filing of a
25	complaint against the respondent.

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1	D. During a commissioner's tenure, a commissioner
2	shall not hold another public office or be:
3	(1) a public employee;
4	(2) a candidate;
5	(3) a lobbyist;
6	(4) a government contractor; or
7	(5) an office holder in a political party at
8	the state or federal level.
9	E. A commissioner who changes political party
10	affiliation in violation of the provisions of Subsection A of
11	this section or who chooses to seek or hold an office in
12	violation of Subsection D of this section shall resign from
13	the commission or be deemed to have resigned.
14	SECTION 5. COMMISSIONDUTIES AND POWERS
15	A. The commission shall:
16	(1) employ an executive director, who shall
17	be an attorney, upon approval of at least five commissioners;
18	(2) develop, adopt and promulgate the rules
19	necessary for it to implement and administer the provisions
20	of the State Ethics Commission Act; and
21	(3) establish qualifications for hearing
22	officers and rules for hearing procedures and appeals.
23	B. Beginning January 1, 2020, the commission
24	shall:
25	(1) receive and investigate complaints

(2) petition a district court to issue

subpoenas under seal requiring the attendance of witnesses

(1) take the oath of office required by

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interest in the outcome of the matter; or

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(2) when the commissioner has a pecuniary

- (3) when in previous employment the commissioner served as an attorney, adviser, consultant or witness in the matter in controversy.
- C. A party to the proceeding may request the recusal of a commissioner and shall provide the commission with the grounds for the request. If the commissioner declines to recuse upon request of a party to the proceeding, the commissioner shall provide a full explanation in support of the refusal to recuse.
- D. A party may appeal a commissioner's refusal to recuse, or if the propriety of a commissioner's participation in a particular matter is otherwise questioned, the issue shall be decided by a majority of the other commissioners present and voting.
- E. A disqualified commissioner shall not participate in any proceedings with reference to the matter from which the commissioner is disqualified or recused, and the commissioner shall be excused from that portion of any meeting at which the matter is discussed.
- F. Minutes of commission meetings shall record the name of any commissioner not voting on a matter by reason of disqualification or recusal.
- G. If two or more commissioners have recused themselves or are disqualified from participating in a proceeding, the remaining commissioners shall appoint

temporary commissioners to participate in that proceeding.

Appointments of temporary commissioners shall be made by a majority vote of the remaining commissioners in accordance with the political affiliation and geographical representation requirements and the qualifications set forth in the State Ethics Commission Act.

H. The commission shall promulgate rules for the recusal and disqualification of commissioners, for an appeal of a recusal decision and for the appointment of temporary commissioners.

### SECTION 8. ADVISORY OPINIONS. --

- A. The commission may issue advisory opinions on matters related to ethics. Advisory opinions shall:
- (1) be requested in writing by a public official, public employee, candidate, person subject to the Campaign Reporting Act, government contractor, lobbyist or lobbyist's employer;
- (2) identify a specific set of circumstances involving an ethics issue;
- (3) be issued within sixty days of receipt of the request unless the commission notifies the requester of a delay in issuance and continues to notify the requester every thirty days until the advisory opinion is issued; and
- (4) be published after omitting the requester's name and identifying information.

1	B. A request for an advisory opinion shall be
2	confidential and not subject to the provisions of the
3	Inspection of Public Records Act.
4	C. Unless amended or revoked, an advisory opinion
5	shall be binding on the commission in any subsequent
6	commission proceedings concerning a person who acted in good
7	faith and in reasonable reliance on the advisory opinion.
8	SECTION 9. COMMISSION JURISDICTIONCOMPLIANCE
9	PROVISIONS
10	A. The commission has jurisdiction to enforce the
11	applicable civil compliance provisions for public officials,
12	public employees, candidates, persons subject to the Campaign
13	Reporting Act, government contractors, lobbyists and
14	lobbyists' employers of:
15	(1) the Campaign Reporting Act;
16	(2) the Financial Disclosure Act;
17	(3) the Gift Act;
18	(4) the Lobbyist Regulation Act;
19	(5) the Voter Action Act;
20	(6) the Governmental Conduct Act;
21	(7) the Procurement Code;
22	(8) the State Ethics Commission Act; and
23	(9) Article 9, Section 14 of the
24	constitution of New Mexico.
25	B. All complaints filed with a public agency

- C. The commission may choose to act on some or all aspects of a complaint and forward other aspects of a complaint to another state or federal agency with jurisdiction over the matter in accordance with Subsection E of this section.
- D. If the commission decides not to act on a complaint, whether the complaint was filed with the commission or forwarded from another public agency, or decides only to act on part of a complaint, the commission shall promptly forward the complaint, or any part of a complaint on which it does not wish to act, to the public agency that has appropriate jurisdiction within ten days of the decision. The complainant and respondent shall be notified in writing when the complainant's request has been forwarded to another agency unless otherwise provided pursuant to Subsection H of Section 10 of the State Ethics Commission Act.
- E. The commission may share jurisdiction with other public agencies having authority to act on a complaint or any aspect of a complaint. Such shared jurisdiction shall be formalized through an agreement entered into by all participating agencies involved with the complaint and the director. The commission may also investigate a complaint

F. The commission may file a court action to enforce the civil compliance provisions of an act listed in Subsection A of this section. The court action shall be filed in the district court in the county where the respondent resides.

## SECTION 10. COMPLAINTS--INVESTIGATIONS--SUBPOENAS.--

- A. A complaint of an alleged ethics violation committed by a public official, public employee, candidate, person subject to the Campaign Reporting Act, government contractor, lobbyist, lobbyist's employer or a restricted donor subject to the Gift Act may be filed with the commission by a person who has actual knowledge of the alleged ethics violation.
- B. The complainant shall set forth in detail the specific charges against the respondent and the factual allegations that support the charges and shall sign the complaint under penalty of false statement. The complainant shall submit any evidence the complainant has that supports the complaint. Evidence may include documents, records and names of witnesses. The commission shall prescribe the forms

on which complaints are to be filed. The complaint form shall be signed and sworn by the complainant and notarized.

- C. Except as provided in Subsection H of this section, the respondent shall be notified within seven days of the filing of the complaint and offered an opportunity to file a response on the merits of the complaint.
- D. The director shall determine if the complaint is subject to referral to another state agency pursuant to an agreement or outside the jurisdiction of the commission, and if so, promptly refer the complaint to the appropriate agency. If the director determines that the complaint is within the commission's jurisdiction, the director shall have the general counsel initiate an investigation.
- investigation to determine whether the complaint is frivolous or unsubstantiated. If the general counsel determines that the complaint is frivolous or unsubstantiated, the complaint shall be dismissed, and the complainant and respondent shall be notified in writing of the decision and reasons for the dismissal. The commission shall not make public a complaint that has been dismissed pursuant to this subsection or the reasons for the dismissal.
- F. If the general counsel and the respondent reach a settlement on the matters of the complaint, the settlement shall be submitted to the commission for its approval, and if

G. If the general counsel determines that there is probable cause, the director shall promptly notify the respondent of the finding of probable cause and of the specific allegations in the complaint that are being investigated and that a public hearing will be set. If the finding of probable cause involves a discriminatory practice or actions by the respondent against the complainant, no settlement agreement shall be reached without prior consultation with the complainant. In any case, the notification, complaint, specific allegations being investigated and any response to the complaint shall be made public thirty days following notice to the respondent.

- H. Notwithstanding the provisions of Subsections C and G of this section, the director may delay notifying a respondent and complainant and releasing to the public the complaint and related information required by Subsection G of this section if it is deemed necessary to protect the integrity of a criminal investigation. A decision whether to delay notifying a respondent shall be taken by a majority vote of the commission and shall be documented in writing with reasonable specificity.
  - I. As part of an investigation, the general

counsel may administer oaths, interview witnesses and examine books, records, documents and other evidence reasonably related to the complaint. All testimony in an investigation shall be under oath, and the respondent may be represented by legal counsel. If the general counsel determines that a subpoena is necessary to obtain the testimony of a person or the production of books, records, documents or other evidence, the director shall request that the commission petition a district court to issue a subpoena.

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The commission may petition the court for a subpoena for the attendance and examination of witnesses or for the production of books, records, documents or other evidence reasonably related to an investigation. If a person neglects or refuses to comply with a subpoena, the commission may apply to a district court for an order enforcing the subpoena and compelling compliance. All proceedings in the district court prior to the complaint being made public pursuant to Subsection G of this section, or upon entry of a settlement agreement, shall be sealed. A case is automatically unsealed upon notice by the commission to the court that the commission has made the complaint public. later than July 1 of each even-numbered year, the chief justice of the supreme court shall appoint an active or pro tempore district judge to consider the issuance and enforcement of subpoenas provided for in this section. The

K. A public official or state public employee who is a respondent who is subject to a complaint alleging a violation made in the performance of the respondent's duties shall be entitled to representation by the risk management division of the general services department.

SECTION 11. STATUS OF INVESTIGATION--REPORTS TO COMMISSION.--

- A. If a hearing has not been scheduled concerning the disposition of a complaint within ninety days after the complaint is received, the director shall report to the commission on the status of the investigation. The commission may dismiss the complaint or instruct the director to continue the investigation of the complaint. Unless the commission dismisses the complaint, the director shall report to the commission every ninety days thereafter on the status of the investigation.
- B. Upon dismissal of a complaint or a decision to continue an investigation of a complaint, the commission shall notify the complainant and respondent in writing of its action. If the commission has not notified a respondent pursuant to the provisions of Subsection G of Section 10 of the State Ethics Commission Act, the commission shall vote on whether to notify the respondent. A decision whether to

continue to delay notifying the respondent shall be taken by a majority vote of a quorum of the commission and shall be documented in writing with reasonable specificity.

SECTION 12. INVESTIGATION REPORT--COMMISSION HEARINGS-DECISIONS AND REASONS GIVEN--DISCLOSURE OF AN ETHICS
VIOLATION.--

- A. Upon receipt of the general counsel's recommendation, the commission or hearing officer shall:
- (1) dismiss a complaint and notify the complainant and the respondent of the dismissal; or
- (2) set a public hearing, as soon as practicable.
- B. At any time before or during a hearing provided for in Subsection A of this section, the hearing officer may, at a public meeting, approve a disposition of a complaint agreed to by the general counsel and the respondent, as approved by the commission.
- C. The hearing provided for in Subsection A of this section shall be pursuant to the rules of evidence that govern proceedings in the state's courts and procedures established by the commission. An audio recording shall be made of the hearing. The respondent may be represented by counsel. The parties may present evidence and testimony, request the director to compel the presence of witnesses and examine and cross-examine witnesses.

evidence.

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- Ε. The complainant or respondent may appeal a decision of the hearing officer within thirty days of the decision to the full commission, which shall hear the matter within sixty days of notice of the appeal and issue its decision within 180 days.
- The commission shall publicly disclose a decision, including a dismissal following a finding of probable cause or the terms of a settlement, issued pursuant to this section. The commission shall provide the decision to the complainant, the respondent and the:
- (1) house of representatives if the respondent is a public official who is subject to impeachment;
- appropriate legislative body if the respondent is a member of the legislature;
  - respondent's appointing authority if the (3)

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1	respondent is an appointed public official;
2	(4) appropriate public agency if the
3	respondent is a public employee;
4	(5) public agency with which the respondent
5	has a government contract if the respondent is a government
6	contractor; and
7	(6) secretary of state and the respondent's
8	employer, if any, if the respondent is a lobbyist.
9	G. The commission shall produce a quarterly report
10	subject to public inspection containing the following
11	information:
12	(1) the number of complaints filed with and
13	referred to the commission;
14	(2) the disposition of the complaints; and
15	(3) the type of violation alleged in the
16	complaints.
17	SECTION 13. CONFIDENTIALITY OF RECORDSPENALTY
18	A. A decision that a respondent's conduct
19	constituted a violation, and the terms of a settlement
20	approved by the commission, are public records. Pleadings,
21	motions, briefs and other documents or information related to
22	the decision are public records, except for information that
23	is confidential or protected pursuant to attorney-client
24	privilege, provider-patient privilege or state or federal
25	law.

- B. If a complaint is determined to be frivolous, unsubstantiated or outside the jurisdiction of the commission, the complaint shall not be made public by the commission; provided that the commission shall not prohibit the complainant or respondent from releasing the commission's decision or other information concerning the complaint.
- C. Except as otherwise provided in the acts listed in Section 9 of the State Ethics Commission Act, all complaints, reports, files, records and communications collected or generated by the commission, hearing officer, general counsel or director that pertain to alleged violations shall not be disclosed by the commission or any commissioner, agent or employee of the commission, unless:
- (1) disclosure is necessary to pursue an investigation by the commission;
- (2) disclosure is required pursuant to the provisions of the State Ethics Commission Act; or
- (3) they are offered into evidence by the commission, respondent or another party at a judicial, legislative or administrative proceeding, including a hearing before a hearing officer.
- D. Information and reports containing information made confidential by law shall not be disclosed by the commission or its director, staff or contractors.
  - E. A commissioner, director, staff or contractor

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who knowingly discloses any confidential complaint, report, file, record or communication in violation of the State Ethics Commission Act is guilty of a petty misdemeanor.

SECTION 14. CRIMINAL VIOLATIONS--REFERRAL.--If the commission finds at any time that a respondent's conduct amounts to a criminal violation, the director shall consult with the attorney general or an appropriate district attorney, and the commission may refer the matter to the attorney general or an appropriate district attorney. The commission may provide the attorney general or district attorney with all evidence collected during the commission's investigation. Nothing in this section prevents the commission from taking any action authorized by the State Ethics Commission Act or deciding to suspend an investigation pending resolution of any criminal charges.

# SECTION 15. TIME LIMITATIONS ON JURISDICTION .--

- A. The commission shall not accept or consider a complaint unless the complaint is filed with the commission within the later of two years from the date:
  - (1) on which the alleged conduct occurred;
- (2) the alleged conduct could reasonably have been discovered.
- B. The commission shall not adjudicate a complaint filed against a candidate, except pursuant to the Campaign

Reporting Act or Voter Action Act, less than sixty days before a primary or general election. During that time period, the commission may dismiss complaints that are frivolous or unsubstantiated or refer complaints that are outside the jurisdiction of the commission.

- C. A complainant shall be notified in writing of the provisions of this section and shall also be notified in writing that the complainant may refer allegations of criminal conduct to the attorney general or the appropriate district attorney.
- D. When commission action on a complaint is suspended pursuant to the provisions of this section, the respondent shall promptly be notified that a complaint has been filed and of the specific allegations in the complaint and the specific violations charged in the complaint.

#### SECTION 16. PROHIBITED ACTIONS.--

- A. A person shall not take or threaten to take any retaliatory, disciplinary or other adverse action against another person who in good faith:
- (1) files a verified complaint with the commission that alleges a violation; or
- (2) provides testimony, records, documents or other information to the commission during an investigation or at a hearing.
  - B. A complainant and a respondent shall not

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this section shall be retained by the state for five years and may be destroyed five years after the date of filing unless a legal action or prosecution is pending that requires the preservation of the public record.

C. The secretary of state shall provide for electronic access to reports of expenditures and contributions and statements of no activity submitted electronically by reporting individuals. Electronic access shall include access via the internet and shall be in an easily searchable format."

SECTION 18. Section 1-19-34.1 NMSA 1978 (being Laws 1993, Chapter 46, Section 12, as amended) is amended to read:

"1-19-34.1. LEGISLATIVE SESSION FUNDRAISING PROHIBITION.--

A. It is unlawful during the prohibited period for a state legislator, the attorney general, the secretary of state, the state treasurer, the commissioner of public lands or the state auditor or a candidate for state legislator, attorney general, secretary of state, state treasurer, commissioner of public lands or state auditor, or any agent on behalf of the attorney general, the secretary of state, the state treasurer, the commissioner of public lands or the state auditor or a candidate for attorney general, the secretary of state, state treasurer, commissioner of public

lands or state auditor, to knowingly solicit a contribution governed by the Campaign Reporting Act. For purposes of this subsection, "prohibited period" means that period beginning January 1 prior to any regular session of the legislature or, in the case of a special session, after the proclamation has been issued, and ending on adjournment of the regular or special session.

B. It is unlawful during the prohibited period for the governor or the lieutenant governor, or any agent on the governor's or the lieutenant governor's behalf, to knowingly solicit a contribution governed by the Campaign Reporting Act. For purposes of this subsection, "prohibited period" means that period beginning January 1 prior to any regular session of the legislature or, in the case of a special session, after the proclamation has been issued, and ending on the twentieth day following the adjournment of the regular or special session."

SECTION 19. A new section of the Campaign Reporting Act is enacted to read:

### "STATE ETHICS COMMISSION--JURISDICTION.--

A. On and after January 1, 2020:

(1) the state ethics commission shall have jurisdiction to investigate and adjudicate a complaint alleging a civil violation of a provision of the Campaign Reporting Act in accordance with the provisions of that act;

(2) the state ethics commission shall share jurisdiction to investigate and adjudicate complaints, or any aspect of a complaint, with the secretary of state as formalized through an agreement. The secretary of state shall forward complaints it receives alleging violations of the Campaign Reporting Act to the state ethics commission in accordance with the agreement.

B. The state ethics commission and the secretary of state shall make recommendations to the first session of the fifty-fifth legislature on any changes to the Campaign Reporting Act necessary for the efficient administration and enforcement of the provisions of that act."

SECTION 20. A new section of the Voter Action Act is enacted to read:

"STATE ETHICS COMMISSION--JURISDICTION.--

A. On and after January 1, 2020:

- (1) the state ethics commission shall have jurisdiction to investigate and adjudicate a complaint alleging a civil violation of a provision of the Voter Action Act in accordance with the provisions of that act; and
- (2) the state ethics commission shall share jurisdiction to investigate and adjudicate complaints, or any aspect of a complaint, with the secretary of state as formalized through an agreement. The secretary of state

shall forward complaints it receives alleging violations of the Voter Action Act to the state ethics commission in accordance with the agreement.

B. The state ethics commission and the secretary of state shall make recommendations to the first session of the fifty-fifth legislature on any changes to the Voter Action Act necessary for the efficient administration and enforcement of the provisions of that act."

SECTION 21. A new section of the Lobbyist Regulation Act is enacted to read:

"STATE ETHICS COMMISSION--JURISDICTION.--

A. On and after January 1, 2020:

(1) the state ethics commission shall have jurisdiction to investigate and adjudicate a complaint alleging a civil violation of a provision of the Lobbyist Regulation Act in accordance with the provisions of that act; and

- jurisdiction to investigate and adjudicate complaints, or any aspect of a complaint, with the secretary of state as formalized through an agreement. The secretary of state shall forward complaints it receives alleging violations of the Lobbyist Regulation Act to the state ethics commission in accordance with the agreement.
  - B. The state ethics commission and the secretary

1	of state shall make recommendations to the first session of
2	the fifty-fifth legislature on any changes to the Lobbyist
3	Regulation Act necessary for the efficient administration and
4	enforcement of the provisions of that act."
5	SECTION 22. Section 2-15-8 NMSA 1978 (being Laws 1993,
6	Chapter 46, Section 53) is amended to read:
7	"2-15-8. INTERIM LEGISLATIVE ETHICS COMMITTEE
8	DUTIES
9	A. The interim legislative ethics committee is
10	authorized to:
11	(1) issue advisory opinions on the
12	interpretation and enforcement of ethical principles as
13	applied to the legislature and that are not under the
14	jurisdiction of the state ethics commission;
15	(2) investigate complaints from another
16	member of the legislature or a member of the public alleging
17	misconduct of a legislator;
18	(3) investigate referrals made to the
19	co-chairs of the New Mexico legislative council from the
20	state ethics commission, the attorney general, the secretary
21	of state or a district attorney;
22	(4) hire special counsel, arbitrators or
23	independent hearing officers as necessary; and
24	(5) make recommendations to the respective
25	houses regarding proposed sanctions for ethical misconduct.

B. The interim legislative ethics committee shall issue an annual report no later than the first day of May of each year regarding its activities during the previous twelve months, including a listing of the number of complaints received, the disposition of the complaints that have been resolved and the advisory opinions issued.

C. The interim legislative ethics committee shall maintain a web page on the legislature's website."

SECTION 23. Section 10-16-11 NMSA 1978 (being Laws 1967, Chapter 306, Section 11, as amended) is amended to read:

# "10-16-11. CODES OF CONDUCT.--

A. Each elected statewide executive branch public officer shall adopt a general code of conduct for employees subject to the officer's control. The New Mexico legislative council shall adopt a general code of conduct for all legislative branch employees. The general codes of conduct shall be based on the principles set forth in the Governmental Conduct Act.

B. Within thirty days after the general codes of conduct are adopted, they shall be given to and reviewed with all executive and legislative branch officers and employees. All new public officers and employees of the executive and legislative branches shall review the employees' general code of conduct prior to or at the time of being hired.

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The head of every executive and legislative agency and institution of the state may draft a separate code of conduct for all public officers and employees in that agency or institution. The separate agency code of conduct shall prescribe standards, in addition to those set forth in the Governmental Conduct Act and the general codes of conduct for all executive and legislative branch public officers and employees, that are peculiar and appropriate to the function and purpose for which the agency or institution was created or exists. The separate codes, upon approval of the responsible executive branch public officer for executive branch public officers and employees or the New Mexico legislative council for legislative branch employees, govern the conduct of the public officers and employees of that agency or institution and, except for those public officers and employees removable only by impeachment, shall, if violated, constitute cause for dismissal, demotion or The head of each executive and legislative suspension. branch agency shall adopt ongoing education programs to advise public officers and employees about the codes of conduct. All codes shall be filed with the state ethics commission and are open to public inspection.

D. Codes of conduct shall be reviewed at least once every four years. An amended code shall be filed as provided in Subsection C of this section.

E. All legislators shall attend a minimum of two hours of ethics continuing education and training developed and provided, in consultation with the director of the legislative council service, by the state ethics commission or a national state legislative organization of which the state is a member, approved by the director, biennially."

SECTION 24. Section 10-16-13.1 NMSA 1978 (being Laws 1993, Chapter 46, Section 35) is amended to read:

"10-16-13.1. EDUCATION AND VOLUNTARY COMPLIANCE.--

A. The state ethics commission shall advise and seek to educate all persons required to perform duties under the Governmental Conduct Act of those duties. This includes advising all those persons at least annually of that act's ethical principles.

B. The state ethics commission shall seek first to ensure voluntary compliance with the provisions of the Governmental Conduct Act. A person who violates that act unintentionally or for good cause shall be given ten days' notice to correct the matter. Referrals for civil enforcement of that act shall be pursued only after efforts to secure voluntary compliance with that act have failed."

SECTION 25. Section 10-16-14 NMSA 1978 (being Laws 1967, Chapter 306, Section 14, as amended) is amended to read:

A. The state ethics commission may investigate suspected violations of the Governmental Conduct Act and forward its findings and evidence to the attorney general, district attorney or appropriate state agency or legislative body for enforcement. If a suspected violation involves the office of the state ethics commission, the attorney general may enforce that act. If a suspected violation involves the office of the attorney general, a district attorney may enforce that act.

- B. Violation of the provisions of the Governmental Conduct Act by any legislator is grounds for discipline by the appropriate legislative body.
- C. If the state ethics commission determines that there is sufficient cause to file a complaint to remove from office a public officer removable only by impeachment, the commission shall refer the matter to the house of representatives of the legislature. If within thirty days after the referral the house of representatives has neither formally declared that the charges contained in the complaint are not substantial nor instituted hearings on the complaint, the state ethics commission shall make public the nature of the charges but shall make clear that the merits of the charges have never been determined. Days during which the legislature is not in session shall not be included in determining the thirty-day period.

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Violation of the provisions of the Governmental Conduct Act by any public officer or employee, other than those covered by Subsection C of this section, is grounds for discipline, including dismissal, demotion or suspension. Complaints against executive branch employees may be filed with the agency head and reviewed pursuant to the procedures provided in the Personnel Act. Complaints against legislative branch employees may be filed with and reviewed pursuant to procedures adopted by the New Mexico legislative council. Complaints against judicial branch employees may be filed and reviewed pursuant to the procedures provided in the judicial personnel rules. Complaints against employees subject to the State Ethics Commission Act may also be filed with the state ethics commission, which shall determine whether to forward a complaint to the appropriate state agency or investigate the complaint on its own.

E. Subject to the provisions of this section, the provisions of the Governmental Conduct Act may be enforced by the state ethics commission. Except as regards legislators, state employees or statewide elected officials, a district attorney in the county where a person who allegedly violated the provisions resides or where an alleged violation occurred may also enforce that act. Enforcement actions may include seeking civil injunctive or other appropriate orders."

SECTION 26. Section 10-16-18 NMSA 1978 (being

"10-16A-5. EDUCATION AND VOLUNTARY COMPLIANCE.--

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A. The secretary of state shall advise and seek to educate all persons required to perform duties under the Financial Disclosure Act of those duties. This includes providing timely advance notice of the required financial disclosure statement and preparing forms that are clear and easy to complete.

B. The secretary of state shall seek first to ensure voluntary compliance with the provisions of the Financial Disclosure Act. A person who violates that act unintentionally or for good cause shall be given ten days' notice to correct the matter before fines are imposed. Referrals to the state ethics commission for civil enforcement of the Financial Disclosure Act shall be pursued only after efforts to secure voluntary compliance with that act have failed."

SECTION 29. Section 10-16A-6 NMSA 1978 (being Laws 1993, Chapter 46, Section 44, as amended) is amended to read:

"10-16A-6. INVESTIGATIONS--BINDING ARBITRATION--FINES-ENFORCEMENT.--

A. The state ethics commission and the secretary of state may conduct thorough examinations of statements and initiate investigations to determine whether the Financial Disclosure Act has been violated. Any person who believes that act has been violated may file a written complaint with

- B. If the state ethics commission determines that a violation has occurred for which a penalty should be imposed, the commission shall so notify the person charged and impose the penalty. If the person charged disputes the commission's determination, the person charged may request binding arbitration.
- C. The arbitration decision shall be decided by a single arbitrator selected within ten days by the person against whom the penalty has been imposed from a list of five arbitrators provided by the state ethics commission. No arbitrator may be a person subject to the Financial Disclosure Act, Campaign Reporting Act or Lobbyist Regulation Act. Arbitrators shall be considered to be independent contractors, not public officers or employees, and shall not be paid per diem and mileage.
- D. The arbitrator may take any action the state ethics commission is authorized to take. The arbitrator shall state the reasons for the decision in a written document that shall be a public record. The decision shall be final and binding. The decision shall be issued within thirty days of the conclusion of the hearing. Unless otherwise provided for in this section, or by rule or

regulation adopted by the state ethics commission, the procedures for the arbitration shall be governed by the Uniform Arbitration Act. No arbitrator shall be subject to liability for actions taken pursuant to this section.

- E. Any person who files a statement or report after the deadline imposed by the Financial Disclosure Act or any person who files a false or incomplete statement or report is liable for and shall pay to the secretary of state, at or from the time initially required for the filing, fifty dollars (\$50.00) per day for each regular working day after the time required for the filing of the statement or report until the complete report is filed, up to a maximum of five thousand dollars (\$5,000).
- F. The secretary of state may refer a matter to the state ethics commission, attorney general or a district attorney for a civil injunctive or other appropriate order or enforcement."

SECTION 30. Section 10-16A-8 NMSA 1978 (being Laws 1995, Chapter 153, Section 25) is amended to read:

"10-16A-8. ENFORCEMENT--CIVIL PENALTIES.--

A. If the state ethics commission reasonably believes that a person committed, or is about to commit, a violation of the Financial Disclosure Act, the commission may refer the matter to the attorney general or a district attorney for enforcement.

B. The state ethics commission may institute a civil action in district court or refer a matter to the attorney general or a district attorney to institute a civil action in district court if a violation has occurred or to prevent a violation of any provision of the Financial Disclosure Act. Relief may include a permanent or temporary injunction, a restraining order or any other appropriate order, including an order for a civil penalty of two hundred fifty dollars (\$250) for each violation not to exceed five thousand dollars (\$5,000)."

SECTION 31. Section 10-16B-1 NMSA 1978 (being Laws 2007, Chapter 226, Section 1) is amended to read:

"10-16B-1. SHORT TITLE.--Chapter 10, Article 16B NMSA 1978 may be cited as the "Gift Act"."

SECTION 32. A new section of the Gift Act is enacted to read:

## "INVESTIGATIONS -- COMPLAINTS -- ENFORCEMENT. --

A. The state ethics commission may initiate investigations to determine whether the provisions of the Gift Act have been violated. A person who believes that a violation of the Gift Act has occurred may file a complaint with the state ethics commission.

B. If the state ethics commission determines that a violation has occurred, the commission shall refer the matter to the attorney general for criminal prosecution."

SECTION 33. A new section of the Procurement Code is enacted to read:

"STATE ETHICS COMMISSION JURISDICTION.--The state ethics commission may investigate complaints against a contractor who has a contract with a state agency or a person who has submitted a competitive sealed proposal or competitive sealed bid for a contract with a state agency. The state ethics commission may impose the civil penalties authorized in Sections 13-1-196 through 13-1-198 NMSA 1978 pursuant to the provisions of those sections."

SECTION 34. Section 13-1-196 NMSA 1978 (being Laws 1984, Chapter 65, Section 169) is amended to read:

"13-1-196. CIVIL PENALTY.--Any person, firm or corporation that knowingly violates any provision of the Procurement Code is subject to a civil penalty of not more than one thousand dollars (\$1,000) for each procurement in violation of any provision of the Procurement Code. The district attorney in the jurisdiction in which the violation occurs or the state ethics commission is empowered to bring a civil action for the enforcement of any provision of the Procurement Code; provided that the commission may refer a matter for enforcement to the attorney general or the district attorney in the jurisdiction in which the violation occurred. Any penalty collected under the provisions of this section shall be credited to the general fund of the

political subdivision in which the violation occurred and on whose behalf the suit was brought."

SECTION 35. Section 2-6-1 NMSA 1978 (being Laws 1961, Chapter 2, Section 1, as amended) is amended to read:

"2-6-1. LIMIT ON THE TIME WITHIN WHICH BILLS MAY BE INTRODUCED.--

A. Legislation shall not be accepted for filing until after the beginning of the prohibited period for soliciting campaign contributions provided for in Section 1-19-34.1 NMSA 1978.

B. No bill shall be introduced at any regular session of the legislature subsequent to the thirtieth legislative day in sessions held in the odd-numbered years or subsequent to the fifteenth legislative day in sessions held in the even-numbered years. The limitation provided in this subsection does not apply to the general appropriation bill, bills to provide for the current expenses of the government and such bills as may be referred to the legislature by the governor by special message specifically setting forth the emergency or necessity requiring such legislation."

SECTION 36. Section 34-10-2.1 NMSA 1978 (being Laws 1977, Chapter 289, Section 1) is amended to read:

"34-10-2.1. JUDICIAL STANDARDS COMMISSION--DUTIES-SUBPOENA POWER.--

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authority granted by Article 6, Section 32 of the constitution of New Mexico, any justice, judge or magistrate of any court may be disciplined or removed for willful misconduct in office, persistent failure or inability to perform the judge's duties or habitual intemperance, or may be retired for a disability that seriously interferes with the performance of the justice's, judge's or magistrate's duties and that is, or is likely to become, of a permanent character. The judicial standards commission is granted the same authority to regulate the conduct and character of court-appointed commissioners, hearing officers, administrative law judges or special masters while acting in a judicial capacity.

Pursuant to the judicial standards commission's

- B. With respect to the officials listed in Subsection A of this section, the judicial standards commission shall:
- investigate all charges, complaints and (1) allegations as to willful misconduct in office, persistent failure or inability to perform official duties or habitual intemperance, if the commission deems necessary, and hold a hearing on the charges, complaints or allegations concerning the discipline or removal of the official;
- investigate and, if the commission deems (2) necessary, hold hearings on any charge, complaint or

allegation that an official listed in Subsection A of this section has suffered a disability that is seriously interfering with the performance of the official's duties and that is, or is likely to become, of a permanent character;

- (3) if the commission deems it necessary or convenient, appoint three masters, who are justices or judges of courts of record, to hear and take evidence in any matter arising under Paragraph (1) or (2) of this subsection who shall report their findings to the commission; and
- (4) after a hearing deemed necessary pursuant to Paragraph (2) of this subsection or after considering the record and the findings and report of the masters, if the commission finds good cause, recommend to the supreme court the discipline, removal or retirement of the official.
- C. In any investigation or hearing held under the provisions of this section, the commission may administer oaths and, with the concurrence of a majority of the members of the commission, petition a district court to subpoena witnesses, compel their attendance and examine them under oath or affirmation and require the production of any books, records, documents or other evidence it may deem relevant or material to an investigation upon a showing of probable cause."

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after July 1, 2019.

1	SECTION 41. EFFECTIVE DATE
2	A. The effective date of the provisions of
3	Sections 1 through 8, 34, 37 and 38 of this act is
4	July 1, 2019.
5	B. The effective date of the provisions of
6	Sections 9 through 33 and 36 of this act is January 1, 2020.
7	C. The effective date of the provisions of Section
8	35 of this act is July 1, 2020.
9	SECTION 42. EFFECTIVE DATEThe effective date of the
10	provisions of Section 18 of this act is January 1, 2020 SEC/SB 668
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