AN ACT	

RELATING TO GUARDIANSHIP; STRENGTHENING OFFICE OF
GUARDIANSHIP LEGAL AND PROFESSIONAL SERVICES FOR INCOME-
ELIGIBLE ADULTS; ESTABLISHING A WORKING INTERDISCIPLINARY
NETWORK OF GUARDIANSHIP STAKEHOLDERS; REQUIRING THE OFFICE OF
GUARDIANSHIP TO PUBLISH AN ANNUAL REPORT; ESTABLISHING THE
OFFICE OF GUARDIANSHIP VOLUNTEER COURT VISITOR PROGRAM;
REQUIRING CONSIDERATION OF LESS RESTRICTIVE ALTERNATIVES TO
GUARDIANSHIP; ESTABLISHING THE COURT VISITOR PILOT PROGRAM.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

**SECTION 1.** A new section of the Office of Guardianship Act is enacted to read:

"DEFINITIONS.--As used in the Office of Guardianship Act:

- A. "professional guardian" means an individual or entity appointed by a court that serves as a guardian for more than two individuals who are not related to the guardian by marriage, adoption or third degree of blood or affinity; and
- B. "protected person" means a person eighteen years of age or older for whom a guardian or conservator has been appointed or other protective order has been made."
- SECTION 2. Section 28-16B-2 NMSA 1978 (being Laws 2003, Chapter 280, Section 2) is amended to read:

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(2)

of persons interested and willing to serve as mental health treatment guardians;

(3) provide training and information to

provide for the recruitment and training

- interested persons on the duties and responsibilities of guardians, including alternatives to guardianship and mental health treatment guardianship;
- (4) establish procedures for the investigation and resolution of complaints against guardianship and legal services providers that have entered into service agreements with the office;
- petitioning attorney, guardian ad litem and court visitor services, to petition the district court for guardianship of persons believed to be incapacitated or to seek amendment or termination of existing guardianship orders if the needs or situation of protected persons have changed; provided that the selection of persons to receive guardianship and legal services shall be made by the office based on selection criteria established by rule;
- (6) prior to providing legal services to petition for guardianship, identify and provide information on least restrictive options, including alternatives to guardianship, to the alleged incapacitated person and to

1	individuals applying for guardianship services;
2	(7) publish an annual report regarding the
3	guardianship and legal services provided by the office of
4	guardianship, including the:
5	(a) number and ages of protected
6	persons assigned to a professional guardian, the judicial
7	district where the guardianship case is assigned and the
8	reason for appointment of a guardian;
9	(b) number of guardianship petitions
10	filed by the office and the status of the petitions;
11	(c) number of income-eligible alleged
12	incapacitated persons or protected persons on the wait list;
13	(d) number of applicants requesting
14	family guardians and the number requesting professional
15	guardians;
16	(e) number of cases dismissed or
17	terminated and the reasons for the dismissal or termination;
18	(f) number of complaints the office
19	received against guardianship and legal services providers,
20	and the status of the complaints;
21	(g) disciplinary or legal actions taken
22	by the office against guardianship and legal services
23	providers;
24	(h) number of complaints filed against
25	the office and the status of the complaints; and

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1	(i) number of cases in which a
2	professional guardian was removed, and the reason for the
3	removal;
4	(8) establish and manage a volunteer court
5	visitor program to provide post-adjudication court visitor
6	services for adult guardianship cases when requested by the
7	district court; and
8	(9) serve as an interested person as defined
9	in Subsection I of Section 45-5-101 NMSA 1978."
١0	<b>SECTION 4.</b> Section 28-16B-4 NMSA 1978 (being Laws 2003,
۱1	Chapter 280, Section 4, as amended) is amended to read:
l <b>2</b>	"28-16B-4. SERVICE AGREEMENT MONITORING AND
l <b>3</b>	ENFORCEMENT
۱4	A. The office of guardianship shall monitor
۱5	professional guardians providing services to income-eligible
۱6	protected persons and enforce agreements the office has
۱7	executed with guardianship and legal services providers. In
18	carrying out this duty, the office may:
١9	(1) have access to case records, copies of
20	court filings and reports, financial records and other
21	records maintained by guardianship and legal services
22	providers related to the services provided to income-eligible
23	protected persons, unless specifically sequestered by the
) /,	court:

(2) petition the court of jurisdiction for

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a code of ethics for guardians;

3	E. assurance that the civil rights of protected	
4	persons served by the service provider shall be met,	
5	including the right to be served in the most integrated	
6	setting appropriate to the needs of the protected person;	
7	F. provisions for access by the office of	
8	guardianship to records, protected persons and service	
9	provider staff as needed to monitor and enforce contract	
10	compliance and for quality assurance purposes; and	
11	G. minimum financial accounting and reporting	
12	requirements."	
13	SECTION 6. Section 45-5-303.1 NMSA 1978 (being Laws	
14	1989, Chapter 252, Section 6, as amended) is amended to read:	
15	"45-5-303.1. DUTIES OF GUARDIAN AD LITEM	
16	A. The guardian ad litem shall:	
17	(1) interview in person the alleged	
18	incapacitated person prior to the hearing;	
19	(2) present the alleged incapacitated	
20	person's declared position to the court;	
21	(3) identify and present all available less	
22	restrictive alternatives to guardianship;	
23	(4) interview the qualified health care	
24	professional, the visitor and the proposed guardian;	
25	(5) review both the medical report submitted	HSEIC/HB 234 Page 7

C. the maximum caseload for guardians;

D. the fee schedule for services provided;

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1978.

B. Upon death, removal or resignation of a guardian, the court may appoint another guardian or make any other order that may be appropriate. If a successor guardian

incapacitated person or if the guardian fails to comply with

the guardian's duties as required by Section 45-5-312 NMSA

- C. The incapacitated person or any person interested in the incapacitated person's welfare may petition for an order that the incapacitated person is no longer incapacitated and for removal or resignation of the guardian. A request for this order may be made by informal letter to the court or judge. Any person who knowingly interferes with transmission of this kind of request to the court may be adjudged guilty of contempt of court.
- D. Unless waived by the court upon the filing of a petition to terminate a guardianship for reasons other than the death of the incapacitated person, the court shall follow the same procedures to safeguard the rights of the incapacitated person as those that apply to a petition for appointment of a guardian as set forth in Section 45-5-303 NMSA 1978.
- E. In a proceeding that increases the guardian's authority or reduces the autonomy of the protected person, the court shall follow the same procedures to safeguard the rights of the incapacitated person as those that apply to a petition for appointment of a guardian, as set forth in Section 45-5-303 NMSA 1978.
- F. Following receipt of a request for review, the court shall hold a status hearing, which may be informal, to

- G. At any time following the appointment of a guardian, but not later than ten years after the initial appointment of a guardian for a protected person and every ten years thereafter, the court shall:
- (1) hold a status hearing, after notice to the guardian, the protected person and appropriate interested persons, to review the status of the protected person's capacity and the continued need for a guardian; or
- (2) appoint a court investigator to assess the protected person's capacity. The court investigator shall prepare a detailed report to the court regarding the status of the protected person's capacity and the continued need for a guardian. Any report shall be made available to the guardian, the protected person and interested persons identified by the court.
- H. If the court is unable to contact either the guardian or the protected person and neither appears for the

I. Following the status hearing or the court's report from the court investigator or guardian ad litem on the status of the protected person and the guardian as provided in Subsection H of this section, the court may enter an appropriate order; provided that, in entering an order that increases the guardian's authority or reduces the autonomy of the protected person, the court shall follow the same procedures to safeguard the rights of the incapacitated person as those that apply to a petition for appointment of a guardian, as set forth in Section 45-5-303 NMSA 1978."

SECTION 8. Section 45-5-312 NMSA 1978 (being Laws 1975, Chapter 257, Section 5-312, as amended) is amended to read:

"45-5-312. GENERAL POWERS AND DUTIES OF THE LIMITED GUARDIAN AND GUARDIAN.--

A. If the court enters judgment pursuant to Subsection C of Section 45-5-304 NMSA 1978, it shall appoint a limited guardian if it determines that the protected person is able to manage some but not all aspects of personal care.

The court shall specify those powers that the limited guardian shall have and may further restrict each power so as to permit the protected person to care for the protected person's own self commensurate with the protected person's ability to do so. A person for whom a limited guardian has been appointed retains all legal and civil rights except those that have been specifically granted to the limited guardian by the court. The limited guardian shall exercise supervisory powers over the protected person in a manner that is the least restrictive form of intervention consistent with the order of the court.

- B. A guardian is not legally obligated to provide from the guardian's own funds for the protected person and is not liable to third persons for acts of the protected person solely by reason of the guardianship. In particular and without qualifying the foregoing, a guardian or the guardian's replacement has the following powers and duties, except as modified by order of the court:
- (1) to the extent that it is consistent with the terms of any order by a court of competent jurisdiction relating to detention or commitment of the protected person, a guardian is entitled to custody of the protected person and may establish the protected person's place of abode within or without New Mexico;
  - (2) if entitled to custody of the protected

person, a guardian shall make provision for the care, comfort and maintenance of the protected person and, whenever appropriate, arrange for training and education. The guardian shall take reasonable care of the protected person's clothing, furniture, vehicles and other personal effects and commence conservatorship proceedings if other property of the protected person is in need of protection;

(3) if no agent is entitled to make health care decisions for the protected person under the provisions of the Uniform Health-Care Decisions Act, then the guardian shall make health care decisions for the protected person in accordance with the provisions of that act. In exercising health care powers, a guardian may consent or withhold consent that may be necessary to enable the protected person to receive or refuse medical or other professional care, counsel, treatment or service. That decision shall be made in accordance with the values of the protected person, if known, or the best interests of the protected person if the values are not known;

(4) if no conservator for the estate of the protected person has been appointed, if the court has determined that a conservatorship is not appropriate and if a guardian appointed by the court has been granted authority to make financial decisions on behalf of the protected person in the order of appointment and in the letters of guardianship

1	pursuant to Subsection C of Section 45-5-308 NMSA 1978, the
2	guardian has the following powers and duties, including the
3	power:
4	(a) to institute proceedings to compel
5	any person under a duty to support the protected person or to
6	pay sums for the welfare of the protected person to perform
7	that duty;
8	(b) to receive money and tangible
9	property deliverable to the protected person and apply the
١0	money and property for support, care and education of the
۱1	protected person, but the guardian shall not use funds from
l <b>2</b>	the protected person's estate for room and board that the
l <b>3</b>	guardian or the guardian's spouse, parent or child has
۱4	furnished the protected person, unless a charge for the
15	service is approved by order of the court made upon notice to
۱6	at least one of the next of kin of the protected person, if
١7	notice is possible;
18	(c) to serve as advocate and decision
١9	maker for the protected person in any disputes with persons
20	or organizations, including financial institutions, regarding
21	the protected person's finances;
22	(d) to obtain information regarding the

protected person's assets and income from persons or

organizations handling the protected person's finances;

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(e) to file an initial inventory of all  $_{\mbox{\scriptsize HSEIC/HB}}$  234  $_{\mbox{\scriptsize Page }14}$ 

1	property belonging to the protected person within ninety days
2	after appointment; and
3	(f) to exercise care to conserve any
4	excess for the protected person's needs and include in the
5	guardian's ninety-day and annual reports a description of
6	decisions made regarding the protected person's finances and
7	property; and
8	(5) the guardian shall exercise the
9	guardian's supervisory powers over the protected person in a
10	manner that is least restrictive of the protected person's
11	personal freedom and consistent with the need for
12	supervision. Professional guardians shall follow the
13	following standards in the national guardianship association
14	standards of practice:
15	(a) informed consent;
16	(b) standards for decision making;
17	(c) least restrictive alternatives;
18	(d) self-determination of the person;
19	and
20	(e) the guardian's duties regarding
21	diversity and personal preferences of the person.
22	C. A guardian of a protected person for whom a
23	conservator also has been appointed shall control the care
24	and custody of the protected person and is entitled to
25	receive resconship sums for services and for room and board

- D. Unless authorized by the court by specific order, a guardian for an adult shall not revoke or amend a power of attorney for health care or power of attorney for finances signed by the adult. If a power of attorney for health care is in effect, unless there is a court order to the contrary, a health care decision of an agent takes precedence over that of the guardian, and the guardian shall cooperate with the agent to the extent feasible. If a power of attorney for finances is in effect, unless there is a court order to the contrary, a decision by the agent that the agent is authorized to make under the power of attorney for finances takes precedence over that of the guardian, and the guardian shall cooperate with the agent to the extent feasible.
- E. A guardian for an adult shall not initiate the commitment of the adult to a mental health treatment facility except in accordance with the state's procedure for involuntary civil commitment.
- F. A guardian for a protected person shall not restrict the ability of the protected person to communicate, visit or interact with others, including receiving visitors

1	and making or receiving telephone calls, personal mail or
2	electronic communications, including through social media or
3	participating in social activities, unless:
4	(1) authorized by the court by specific
5	order;
6	(2) a less restrictive alternative is in
7	effect that limits contact between the protected person and a
8	person; or
9	(3) the guardian has good cause to believe
0	restriction is necessary because interaction with a specified
۱1	person poses a risk of significant physical, psychological or
l <b>2</b>	financial harm to the protected person and the restriction
.3	is:
4	(a) for a period of not more than seven
15	business days if the person has a family or preexisting
16	social relationship with the protected person; or
<b>.7</b>	(b) for a period of not more than sixty
18	days if the person does not have a family or preexisting
۱9	social relationship with the protected person.
20	G. A guardian for a protected person shall seek
21	and support the least restrictive option, consistent with the
22	court's guardianship order of appointment, including
23	developing adequate supports and requesting guardianship
24	termination if less restrictive alternatives to guardianship

are appropriate."

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SECTION 9. Section 45-5-314 NMSA 1978 (being Laws 1989, Chapter 252, Section 14, as amended) is amended to read:

"45-5-314. ANNUAL REPORT--AUDITS.--

The guardian of an incapacitated person shall file an initial report with the appointing court within ninety days of the guardian's appointment. Thereafter, the guardian shall file an annual report within thirty days of the anniversary date of the guardian's appointment. A copy of the report shall also be submitted to the district judge who appointed the guardian or the judge's successor, to the incapacitated person and to the incapacitated person's conservator, if any. The guardianship annual report review division at the administrative office of the courts shall review all reports upon their filing. The results of the review shall be delivered to the district judge presiding over the guardianship case. The report shall include information concerning the progress and condition of the incapacitated person, including the incapacitated person's health, medical and dental care, residence, education, employment and habitation; a report on the manner in which the guardian carried out the guardian's powers and fulfilled the guardian's duties; and the guardian's opinion regarding the continued need for guardianship. If the guardian has been provided power pursuant to Paragraph (4) of Subsection B of Section 45-5-312 NMSA 1978, the report shall contain

information on financial decisions made by the guardian.

Only reports that substantially comply with forms approved by the supreme court shall be accepted by the court as fulfilling the requirements of this section.

- B. Any guardian may rely on a qualified health care professional's current written report to provide descriptions of the physical and mental conditions required in the report provided for in Subsection A of this section.
- C. The guardian may be fined twenty-five dollars (\$25.00) per day for an overdue interim or annual report.

  The fine shall be paid to the current school fund.
- D. The court shall not waive the requirement of an annual report under any circumstance but may grant an extension of time not to exceed sixty days. The court may require the filing of more than one report annually.
- E. A guardian of a protected person shall fully comply with the requirements of any audit of an account, inventory, report or property of a protected person."
- SECTION 10. Section 45-5-409 NMSA 1978 (being Laws 1989, Chapter 252, Section 22, as amended) is amended to read:

"45-5-409. ANNUAL REPORT AND ACCOUNT--AUDITS.--

A. Every conservator shall file an annual report and account with the appointing court within thirty days of the anniversary date of the conservator's appointment, upon

1 the conservator's resignation or removal or upon termination 2 of the conservatorship. A copy of the annual report and 3 account shall also be submitted to the district judge who 4 appointed the conservator or the conservator's successor, to 5 the incapacitated person and to the incapacitated person's 6 guardian, if any. The report shall include information concerning the progress and condition of the person under 7 conservatorship, a report on the manner in which the 8 conservator carried out the conservator's powers and 9 10 fulfilled the conservator's duties and the conservator's opinion regarding the continued need for conservatorship. 11 Only reports that substantially comply with forms approved by 12 the supreme court shall be accepted by the court as 13

fulfilling the requirements of this section.

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- B. Any conservator may rely on a qualified health care professional's current written report to provide descriptions of the physical and mental conditions required in the report provided for in Subsection A of this section.
- C. The court shall not waive the requirement of an annual report and account under any circumstance, but may grant an extension of time. The court may require the filing of more than one report and account annually.
- D. The conservator may be fined twenty-five dollars (\$25.00) per day for an overdue interim or annual report and account. The fine shall be paid to the current

school fund.

- E. In connection with an account, the court may require a conservator to submit to a physical check of the property in the conservator's control, to be made in any manner the court may order.
- F. In any case in which property consists in whole or in part of benefits paid by the United States department of veterans affairs to the conservator or the conservator's predecessor for the benefit of the protected person, the department office that has jurisdiction over the area is entitled to a copy of any report and account filed under Chapter 45, Article 5 NMSA 1978.
- G. A conservator shall fully comply with the requirements of any audit of an account, inventory, report or property of a protected person.
- H. The court shall forward all reports submitted under Section 45-5-409 NMSA 1978 to the office of the state auditor for review within five business days of receipt of the report. The office of the state auditor shall review the report filed by the conservator and decide whether a full audit is necessary. The office of the state auditor shall submit, within fifteen business days of receiving a report from the court, either a letter of review declining to conduct a full audit or a letter of acceptance to conduct an audit. If the office of the state auditor decides to conduct

L	an audit of the contents in the report, an audit report shall
2	be filed with the court within ninety calendar days of filing
3	an acceptance for an audit. The state auditor shall have the
4	authority to subpoena any documents, records or statements
5	from any individual, company, entity or financial institution
5	necessary to conduct an audit of the contents of a
7	conservator's report. The office of the state auditor shall
3	be available to testify at any court hearing concerning the
)	results of the audit report."

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SECTION 11. A new section of Chapter 34, Article 2 NMSA 1978 is enacted to read:

"WORKING INTERDISCIPLINARY NETWORK OF GUARDIANSHIP STAKEHOLDERS--CREATED.--

- The supreme court shall establish the "working interdisciplinary network of guardianship stakeholders" to provide ongoing evaluation of New Mexico laws, services and practices related to adult guardianship and conservatorship.
- В. The network shall consist of the following members appointed by the chief justice of the supreme court in a manner that reflects a geographic balance:
  - one or more members of the judiciary; (1)
- (2) the secretary of aging and long-term services or the secretary's designee;
- the executive director of the (3) developmental disabilities planning council or the executive

1	director's designee;	
2	(4) the chief executive officer of the	
3	interagency behavioral health purchasing collaborative or the	
4	chief executive officer's designee;	
5	(5) the state auditor or the state auditor's	
6	designee;	
7	(6) the attorney general or the attorney	
8	general's designee;	
9	(7) one or more members of the legislature;	
10	(8) the chief executive officer of	
11	disability rights New Mexico or the chief executive officer's	
12	designee;	
13	(9) a professional guardian;	
14	(10) a professional conservator;	
15	(ll) a family guardian;	
16	(12) a family member, who is not a guardian	
17	or conservator, of a protected person;	
18	(13) an attorney;	
19	(14) a health care provider with experience	
20	in working with patients in need of guardianship;	
21	(15) one or more members of an Indian	
22	nation, tribe or pueblo located wholly or partly in New	
23	Mexico;	
24	(16) two protected persons;	
25	(17) a representative of the administrative	HSEIC/HB 23 Page 23

1	office of the courts;	
2	(18) a representative of the American	
3	association of retired persons; and	
4	(19) any other stakeholder the chief justice	
5	deems appropriate.	
6	C. The chief justice shall appoint the network	
7	chair and an executive committee from the network membership.	
8	D. After the initial appointments, members shall	
9	serve staggered four-year terms and may be reappointed.	
10	Initial appointments shall be for terms of at least two	
11	years.	
12	E. The network shall meet at least four times each	
13	year. Members may be reimbursed for travel expenses in	
14	accordance with the Per Diem and Mileage Act. The network	
15	shall provide reasonable accommodations to make the meetings	
16	accessible to its members."	
17	SECTION 12. A new section of Chapter 34, Article 2 NMSA	
18	1978 is enacted to read:	
19	"WORKING INTERDISCIPLINARY NETWORK OF GUARDIANSHIP	
20	STAKEHOLDERSDUTIESThe working interdisciplinary network	
21	of guardianship stakeholders shall:	
22	A. identify strengths and weaknesses in New	
23	Mexico's system of adult guardianship and conservatorship;	
24	B. identify the least restrictive decision-making	
25	options for alleged incapacitated persons and protected	

- C. review national standards on guardianship and conservatorship practices and recommend standards for implementation in New Mexico;
  - D. propose methods of training guardians and conservators in best practices or adopted standards;
  - E. recommend outreach, education and training as needed; and
  - F. serve as an ongoing problem-solving mechanism to enhance the quality of care and quality of life for adults who are or may soon be in the guardianship or conservatorship system."

## SECTION 13. COURT VISITOR PILOT PROGRAM. --

- A. The supreme court shall designate three judicial districts to participate in a court visitor pilot program. The administrative office of the courts shall randomly select cases from each judicial district designated to participate in the pilot program, and in each selected case, the court shall appoint a volunteer court visitor post-adjudication, who shall be provided by the office of guardianship.
- B. The visitor shall review any reports filed by the guardian, visit the protected person where the person resides, fulfill all responsibilities outlined in the volunteer court visitor agreement executed with the office of

1	guardianship and submit a written report to the court. The	
2	report to the court shall include:	
3	(l) any changes to the information provided	
4	in the guardian's last report;	
5	(2) any changes in the protected person's	
6	needs since the filing of the guardian's last report;	
7	(3) whether any grievances, as defined in	
8	Section 45-5-110 NMSA 1978, have been made, and resolutions	
9	of the grievances, if any;	
10	(4) whether the guardian adequately meets	
11	the protected person's needs, including the protected	
12	person's living arrangements, medical and health care needs,	
13	and, if not, the reasons why the needs are not adequately	
14	met;	
15	(5) a recommendation regarding the	
16	appropriateness of the guardianship, including whether the	
17	guardianship should be limited, increased or terminated; and	
18	(6) any other information the court deems	
19	appropriate.	
20	C. The court visitor pilot program shall be	
21	implemented no later than July 1, 2022.	
22	SECTION 14. EFFECTIVE DATE The effective date of the	
23	provisions of this act is July 1, 2021	HSEIC/HB 234 Page 26
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