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### HOUSE BILL 110

# 55TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2022

# INTRODUCED BY

Phelps Anderson

## AN ACT

RELATING TO PENSION SOLVENCY; ADDRESSING THE ACTUARIAL SOLVENCY OF THE JUDICIAL RETIREMENT FUND AND THE MAGISTRATE RETIREMENT FUND; ALLOWING FOR THE APPROPRIATION OF MONEY INTO THE JUDICIAL RETIREMENT FUND AND THE MAGISTRATE RETIREMENT FUND; CHANGING THE COMPOSITION OF THE PUBLIC EMPLOYEES RETIREMENT BOARD; CHANGING CERTAIN ELECTION REQUIREMENTS; REQUIRING NOTICE OF AN EMERGENCY MEETING; MAKING APPROPRIATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 10-11-130 NMSA 1978 (being Laws 1987, Chapter 253, Section 130, as amended) is amended to read:

"10-11-130. RETIREMENT BOARD--AUTHORITY--MEMBERSHIP.--

The "retirement board" is created and is the trustee of the association and the funds created by the state retirement system acts and has all the powers necessary or .222092.1

convenient to carry out and effectuate the purposes and provisions of the state retirement system acts, including, in addition to any specific powers provided for in the Public Employees Retirement Act but without limiting the generality of the foregoing, the power to:

- (1) administer the state retirement system acts, including the management of the association and making effective the provisions of those acts, as well as to administer and manage any other employee benefit acts as provided by law;
- (2) in addition to utilizing services of the attorney general and notwithstanding any other provision of law, employ or contract with and compensate competent legal counsel to handle the legal matters and litigation of the retirement board and the association and to give advice and counsel in regard to any matter connected with the duties of the retirement board;
  - (3) administer oaths;
- (4) adopt and use a seal for authentication of records, processes and proceedings;
- (5) create and maintain records relating to all members, affiliated public employers and all activities and duties required of the retirement board;
- (6) issue subpoenas and compel the production of evidence and attendance of witnesses in connection with any .222092.1

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hearings or proceedings of the retirement board;

- (7) make and execute contracts;
- purchase, acquire or hold land adjacent to the state capitol grounds or other suitable location and build thereon a building to house the association and its employees and, in the event additional office space is available in the building after the retirement board and its employees have been housed, to rent or lease the additional space to any public agency or private person; provided that first priority for the rental or leasing shall be to public agencies; and further provided that for the purpose of purchasing, acquiring or holding the land and the building thereon, the retirement board may use funds from the income fund and any other funds controlled by the retirement board the use of which for such purposes is not prohibited by law;
- after the sale of the land and building acquired pursuant to Paragraph (8) of this subsection, acquire land and build thereon a new building to house the association and its employees and hold the building and land in fee simple in the name of the association. In order to acquire the land and plan, design and construct the building, the retirement board may expend the proceeds of the sale of the land and building acquired pursuant to Paragraph (8) of this subsection or any funds controlled by the board, the use of which for such purposes is not otherwise prohibited by law;

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(10) make and adopt such reasonable rules as
may be necessary or convenient to carry out the duties of the
retirement board and activities of the association, including
any rules necessary to preserve the status of the association
as a qualified pension plan under the provisions of the
Internal Revenue Code of 1986, as amended, or under successor
or related provisions of law:

- (11) designate committees and designate committee members, including individuals who may not be members of the association; and
- one or more custodian banks for all funds under the retirement board's management. For the purpose of this paragraph, "custodian bank" means a financial institution with the general fiduciary duties to manage, control and collect the assets of an investment fund, including receiving all deposits and paying all disbursements as directed by staff, safekeeping of assets, coordination of asset transfers, timely settlement of securities transactions and accurate and timely reporting of the assets by individual account and in total.
  - B. The retirement board consists of
    - [(1) the secretary of state;
    - (2) the state treasurer;
- (3) four members under a state coverage plan to be elected by the members under state coverage plans;
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(4) four members under a municipal coverage
plan to be elected by the members under municipal coverage
plans, provided one member shall be a municipal member employed
hv a county: and

(5) two retired members to be elected by the retired members of the association.

C. The results of elections of elected members of the retirement board shall be certified at the annual meeting of the association. Elections shall be conducted according to rules the retirement board adopts from time to time] the following members:

(1) two retired members who have skill, knowledge and experience in financial matters to be elected by the retired members of the association; and

(2) seven members appointed as follows, with due regard to the cultural diversity of the state and geographical representation of counties statewide:

(a) one active member of a municipal coverage plan to be appointed for the first term by the labor organization representing the largest number of police member coverage plan members; for the second term by the labor organization representing the largest number of municipal fire member coverage plan members; and with the labor organization representing the largest number of police member coverage plan members and the labor organization representing the largest number of police member coverage plan members and the labor organization representing the largest

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number of municipal fire member coverage plan members					
alternating appointments every term thereafter;					
(b) one active member of a municipal					
coverage plan who has skill, knowledge and experience in					
financial matters to be appointed by the New Mexico municipal					
league;					
(c) one active member of a municipal					
coverage plan who has skill, knowledge and experience in					
financial matters to be appointed by the New Mexico association					
of counties;					
(d) one active member of a state general					
member coverage plan to be appointed by the labor organization					
representing the largest number of those members;					
(e) two active members of a state					
coverage plan who have experience in the financial, actuarial					
or fiduciary aspects of pension or investment fund management					
to be appointed by the New Mexico legislative council; and					
(f) one public member, who is not a					
member of any coverage plan and who has experience in the					
financial, actuarial or fiduciary aspects of pension or					
investment fund management, to be appointed by the governor;					
provided that the member shall certify by notarized affidavit					
that the member has not had any professional or contractual					
relationship relating to the administration or investment of					
the fund for the two years immediately preceding appointment					

and that the member will not have any professional or contractual relationship relating to the administration or investment of the fund for a minimum of two years following the end of the member's term of office.

[Đ-] <u>C. Except as provided in Subsection D of this</u>

section, the regular term of office of the elected <u>or appointed</u>

members of the retirement board is [four] <u>six</u> years. [The term

of one retirement board member under a state coverage plan

expires annually on December 31. The terms of retirement board

members under a municipal coverage plan expire on December 31

of noncoinciding years in the pattern set by the retirement

board.] An appointed or elected member shall not serve more

than one regular term of office; provided that a regular term

of office shall include a period of membership on the

retirement board for three years or longer or any membership on

the retirement board prior to the effective date of this 2022

act. Members of the retirement board serve until their

successors have qualified.

D. The initial regular term of office for the first members appointed or elected to the retirement board pursuant to this 2022 act shall be as follows; provided that the initial term shall constitute a regular term of office and subsequent terms shall be for six years:

(1) the members appointed pursuant to

Subparagraphs (a) and (e) of Paragraph (2) of Subsection B of

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this section shall serve an initial term of two years beginning July 1, 2022;

(2) the members appointed pursuant to Subparagraphs (b) and (f) of Paragraph (2) of Subsection B of this section shall serve an initial term of four years beginning July 1, 2022;

(3) the members appointed pursuant to Subparagraphs (c) and (d) of Paragraph (2) of Subsection B of this section shall serve an initial term of six years beginning July 1, 2022;

(4) the retired member who was previously elected by the retired members of the association and serving on the retirement board on the effective date of this 2022 act, for a term of office ending in calendar year 2023, shall serve until June 2023, at which time an election shall be held for that office for an initial term of four years, with the term of office beginning on July 1, 2023; provided that the term of office of that previously elected member serving on the retirement board on the effective date of this 2022 act shall constitute a regular term of office; and

(5) the retired member who was previously elected by the retired members of the association and serving on the retirement board on the effective date of this 2022 act, for a term of office ending in calendar year 2024, shall serve until June 2025, at which time an election shall be held for .222092.1

that office for an initial term of six years, with the term of office beginning on July 1, 2025; provided that the term of office of that previously elected member serving on the retirement board on the effective date of this 2022 act shall constitute a regular term of office.

E. Annually, pursuant to guidelines adopted by the retirement board, each member shall provide written certification to the retirement board that the member has completed a minimum of sixteen hours of continuing education during the preceding year relevant to pension or investment fund management. Failure to provide a written certification that complies with this subsection shall constitute grounds for removal from the retirement board.

[E. A] F. An appointed or elected member [elected to] of the retirement board who fails to attend four consecutively scheduled meetings of the retirement board, unless in each case excused for cause by the retirement board members in attendance, is considered to have resigned from the retirement board, and the retirement board shall by resolution declare the office vacated as of the date of adoption of the resolution. [A vacancy occurring on the retirement board, except in the case of an elected official, shall be filled by the remaining retirement board members, without requirement that a quorum be present. The member appointed to fill the vacancy serves for the remainder of the vacated term.]

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G. When a vacancy on the retirement board occurs, the original appointing authority shall select a successor in the same manner as the original selection was made. A vacancy on the retirement board of an appointed member shall be filled by appointment no later than sixty days following notification of a vacancy and shall be filled by the original appointing authority for the remainder of the unexpired term of office, or in the case of an elected member, shall be filled by a majority vote of the remaining members of the retirement board for the remainder of the unexpired term of office no later than sixty days following notification of a vacancy. An appointed or elected member may be removed by the retirement board; provided that the retirement board holds a removal hearing regarding the member and finds cause, by a two-thirds' vote of the members of the retirement board, to remove the member for reason of incompetence, breach of fiduciary duty or malfeasance.

[F.]  $\underline{H.}$  Members of the retirement board serve without salary for their services as retirement board members, but they shall receive those amounts authorized under the Per Diem and Mileage Act.

[G.] I. The retirement board shall hold four regular meetings each year and shall designate in advance the time and place of the meetings. Special meetings and emergency meetings of the retirement board may be held upon call of the chair or any three members of the retirement board. Written .222092.1

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notice of special meetings shall be sent to each member of the retirement board at least seventy-two hours in advance of the special meeting. [Verbal] Written notice of emergency meetings, including written notice provided through electronic means, shall be [given to as many members as is feasible] sent to each member at least eight hours before the emergency meeting, and the meeting shall commence with a statement of the nature of the emergency. The retirement board shall adopt its own rules of procedure and shall keep a record of its proceedings. All meetings of the retirement board shall comply with the Open Meetings Act. A majority of retirement board members, including members participating through a virtual platform, shall constitute a quorum. Each attending member of the retirement board is entitled to one vote on each question before the retirement board, and at least a majority of a quorum shall be necessary for a decision by the retirement board; provided that a vote shall not be cast pursuant to a proxy.

[H.] J. Annual meetings of the members of the association shall be held in Santa Fe at such time and place as the retirement board shall from time to time determine. Special meetings of the members of the association shall be held in Santa Fe upon call of any [seven] five retirement board members. The retirement board shall send a written notice to the last known residence address of each member currently .222092.1

employed by an affiliated public employer at least ten days prior to any meeting of the members of the association. The notice shall contain the call of the meeting and the principal purpose of the meeting. All meetings of the association shall be public and shall be conducted according to procedures the retirement board shall from time to time adopt. The retirement board shall keep a record of the proceedings of each meeting of the association.

[1.] K. Neither the retirement board nor the association shall allow public inspection of, or disclosure of, information from any member or retiree file unless a prior release and consent, in the form prescribed by the association, has been executed by the member or retiree; except that applicable coverage plans, amounts of retirement plan contributions made by members and affiliated public employers, pension amounts paid and the names and addresses of public employees retirement association members or retirees requested for election purposes by candidates for election to the retirement board may be produced or disclosed without release or consent.

L. For the purpose of determining which labor organization represents the largest number of the members of any plan, the public employee labor relations board shall calculate the membership numbers as of ninety days prior to the expiration of the relevant retirement board member's term. In

the event of a dispute over which labor organization represents
the largest number of the members of any plan, the public
employee labor relations board shall make a binding and final
determination on which organization shall serve as the
appointing authority.

M. Elections for the retirement board shall be conducted according to rules promulgated by the secretary of state; provided that such rules shall provide for the elections to:

- (1) be held in June during the years that correspond to the vacancy of an elected position on the board;
  - (2) be conducted by mail; and
- (3) conform to standards consistent with existing law related to campaign finance limits and transparency.

N. A candidate for election to the retirement board shall certify by notarized affidavit that the candidate meets the required qualifications to serve as a member of the retirement board. The affidavit shall be filed with the declaration of candidacy. The affidavit shall be on a form provided by the secretary of state that shall require a candidate to list with particularity the candidate's specific experience that meets required qualifications."

SECTION 2. Section 10-11-130.1 NMSA 1978 (being Laws 1999, Chapter 153, Section 1) is amended to read:

"10-11-130.1. RESTRICTIONS ON RECEIPT OF GIFTS-RESTRICTION ON CAMPAIGN CONTRIBUTIONS [REQUIRED REPORTING].--

A. Except for gifts of food or beverage given in a place of public accommodation, consumed at the time of receipt, not exceeding fifty dollars (\$50.00) for a single gift and the aggregate value of which gifts may not exceed one hundred fifty dollars (\$150) in a calendar year, neither a retirement board member nor an employee of the retirement board or association shall receive or accept anything of value directly or indirectly from a person who:

- (1) has a current contract with the retirement board or association;
- (2) is a potential bidder, offeror or contractor for the provision of services or personal property to the retirement board or association;
- (3) is authorized to invest public funds pursuant to state or federal law or is an employee or agent of such a person; or
- (4) is an organization, association or other entity having a membership that includes persons described in Paragraphs (1) through (3) of this subsection.
- B. No person [who is a candidate in a primary or general election for a position that qualifies the person for ex-officio membership on the retirement board, no member serving ex officio on the retirement board and no person] who .222092.1

is a nominee for retirement board membership by election [by some or all of the members of the association] pursuant to the Public Employees Retirement Act shall accept anything of a value of more than twenty-five dollars (\$25.00) as a contribution [to an ex-officio member's statewide campaign in a primary or general election or as a contribution] to the campaign of a nominee for membership on the board [as a member elected by all or some of the members of the association] from a person who:

- (1) has a current contract with the retirement board or association;
- (2) is a potential bidder, offeror or contractor for the provision of services or personal property to the retirement board or association:
- (3) is authorized to invest public funds pursuant to state or federal law or is an employee or agent of such a person; or
- (4) is an organization, association or other entity having a membership that includes persons described in Paragraphs (1) through (3) of this subsection.
- C. Within ten days after an election in which one or more board members are elected by some or all of the members of the association pursuant to the Public Employees Retirement Act, all persons who were candidates for board membership in that election shall file with the association a report

disclosing all contributions to their respective campaigns whether made directly to the candidate, a political action committee or to some other entity supporting the candidate's election. The contributions shall be reported by amount and specific source. Within sixty days after the election, the association shall publish the reports required by this subsection.]"

SECTION 3. Section 10-11-131 NMSA 1978 (being Laws 1987, Chapter 253, Section 131, as amended) is amended to read:

"10-11-131. RETIREMENT BOARD--OFFICERS--EMPLOYMENT OF SERVICES.--

- A. The retirement board shall hold a meeting following the beginning of a regular term of office for the members appointed or elected to the retirement board to elect from its own number a [chairman] chair and a vice [chairman] chair for a term of two years. In the case of a vacancy in the position of chair or vice chair, the retirement board shall elect from its own number a replacement to fill the remainder of the unexpired term.
- B. The retirement board shall appoint an executive director who shall be the chief administrative officer for the retirement board and the association.
- C. The retirement board shall employ professional, technical, clerical and other services as required for the operation of the association. The compensation for employed .222092.1

services shall be fixed by the retirement board.

D. The [state treasurer shall be the treasurer of the association and the custodian of its funds. The treasurer's general bond to the state shall cover all liability for acts as treasurer of the association. The treasurer]

executive director or the executive director's designee shall credit all receipts of money and assets of the association to the association. The [treasurer] executive director or the executive director's designee shall make disbursements from association assets only upon warrants issued by the secretary of finance and administration based upon vouchers signed by the executive [secretary] director of the association or vouchers signed by the state treasurer for purposes of investment."

SECTION 4. Section 10-12B-3 NMSA 1978 (being Laws 1992, Chapter 111, Section 3, as amended) is amended to read:

"10-12B-3. JUDICIAL RETIREMENT FUND ESTABLISHED-ADMINISTRATION OF FUND--ACCOUNTING FUNDS.--

A. There is established in the state treasury the "judicial retirement fund". The fund [is comprised] consists of appropriations, money received from docket and jury fees of metropolitan courts, district courts, the court of appeals and the supreme court, employer and employee contributions and [any] all income derived from the investment [earnings on fees and contributions] of the fund. The board is the trustee of the fund and shall administer and invest the fund. Investment .222092.1

of the fund shall be conducted pursuant to the provisions of the Public Employees Retirement Act. The provisions of the Judicial Retirement Act shall be administered by the board. The board is authorized to promulgate rules. Expenses related to the investment of the fund and administration of the Judicial Retirement Act shall be paid from the fund.

- B. For purposes of this section, the accounting funds shall be known as the "member contribution fund", "employer's accumulation fund", "retirement reserve fund" and "income fund". The maintenance of separate accounting funds shall not require the actual segregation of the assets of the fund.
- C. The accounting funds provided for in this section are trust funds and shall be used only for the purposes provided for in the Judicial Retirement Act.
- D. The member contribution fund is the accounting fund in which shall be accumulated contributions of members and from which shall be made refunds and transfers of accumulated member contributions as provided in the Judicial Retirement Act. The member's court shall cause member contributions to be deducted from the salary of the member and shall remit the deducted member contributions to the association in accordance with procedures and schedules established by the association. The association may assess an interest charge and a penalty charge on any late remittance. Each member shall be deemed to .222092.1

consent and agree to the deductions made and provided for in this section. Contributions by members shall be credited to the members' individual accounts in the member contribution fund. A member's accumulated member contributions shall be transferred to the retirement reserve fund when a pension becomes payable.

- E. The employer's accumulation fund is the accounting fund in which shall be accumulated the contributions paid by the state through the member's court. The state, through the member's court, shall remit its contributions to the association in accordance with procedures and schedules established by the association. The board may assess an interest charge and a penalty charge on any late remittance.
- F. The retirement reserve fund is the accounting fund from which shall be paid all pensions to retired members and survivor beneficiaries and all residual refunds to refund beneficiaries of retired members and survivor beneficiaries.
- G. Each year, following receipt of the report of the annual actuarial valuation, the excess, if any, of the reported actuarial present value of pensions being paid and likely to be paid to retired members and survivor beneficiaries and residual refunds likely to be paid to refund beneficiaries of retired members and survivor beneficiaries over the balance in the retirement reserve fund shall be transferred to the retirement reserve fund from the employer's accumulation fund.

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H. The income fund is the accounting fund to which shall be credited all interest, dividends, rents and other income from investments of the fund, all gifts and bequests, all unclaimed member contributions and all other money the disposition of which is not specifically provided for in the Judicial Retirement Act. Expenses related to the administration of the Judicial Retirement Act shall be paid for from the income fund.

I. The association shall at least annually distribute all or a portion of the balance in the income fund to the member contribution fund, the retirement reserve fund and the employer's accumulation fund. Distribution rates shall be determined by the board and may vary for the respective accounting funds."

SECTION 5. Section 10-12C-3 NMSA 1978 (being Laws 1992, Chapter 118, Section 3, as amended) is amended to read:

"10-12C-3. MAGISTRATE RETIREMENT FUND ESTABLISHED-ADMINISTRATION OF FUND--ACCOUNTING FUNDS.--

A. There is established in the state treasury the "magistrate retirement fund". The fund [is comprised] consists of appropriations, money received from docket fees of magistrate courts, employer and member contributions and [any] all income derived from the investment [earnings on fees and contributions] of the fund. The board is the trustee of the fund and shall administer and invest the fund. Investment of .222092.1

the fund shall be conducted pursuant to the provisions of the Public Employees Retirement Act. The provisions of the Magistrate Retirement Act shall be administered by the board. The board is authorized to promulgate rules. Expenses related to the investment of the fund and administration of the Magistrate Retirement Act shall be paid from the fund.

- B. For purposes of this section, the accounting funds shall be known as the "member contribution fund", "employer's accumulation fund", "retirement reserve fund" and "income fund". The maintenance of separate accounting funds shall not require the actual segregation of the assets of the fund.
- C. The accounting funds provided for in this section are trust funds and shall be used only for the purposes provided for in the Magistrate Retirement Act.
- D. The member contribution fund is the accounting fund in which shall be accumulated contributions of members and from which shall be made refunds and transfers of accumulated member contributions as provided in the Magistrate Retirement Act. The member's court shall cause member contributions to be deducted from the salary of the member and shall remit the deducted member contributions to the association in accordance with procedures and schedules established by the association. The association may assess an interest charge and a penalty charge on any late remittance. Each member shall be deemed to .222092.1

consent and agree to the deductions made and provided for in this section. Contributions by members shall be credited to the members' individual accounts in the member contribution fund. A member's accumulated member contributions shall be transferred to the retirement reserve fund when a pension becomes payable.

- E. The employer's accumulation fund is the accounting fund in which shall be accumulated the contributions paid by the state through the administrative office of the courts. The state, through the administrative office of the courts, shall remit its contributions to the association in accordance with procedures and schedules established by the association. The board may assess an interest charge and a penalty charge on any late remittance.
- F. The retirement reserve fund is the accounting fund from which shall be paid all pensions to retired members and survivor beneficiaries and all residual refunds to refund beneficiaries of retired members and survivor beneficiaries.
- G. Each year, following receipt of the report of the annual actuarial valuation, the excess, if any, of the reported actuarial present value of pensions being paid and likely to be paid to retired members and survivor beneficiaries and residual refunds likely to be paid to refund beneficiaries of retired members and survivor beneficiaries over the balance in the retirement reserve fund shall be transferred to the .222092.1

retirement reserve fund from the employer's accumulation fund.

- H. The income fund is the accounting fund to which shall be credited all interest, dividends, rents and other income from investments of the fund, all gifts and bequests, all unclaimed member contributions and all other money the disposition of which is not specifically provided for in the Magistrate Retirement Act. Expenses related to the administration of the Magistrate Retirement Act shall be paid for from the income fund.
- I. The association shall at least annually distribute all or a portion of the balance in the income fund to the member contribution fund, the retirement reserve fund and the employer's accumulation fund. Distribution rates shall be determined by the board and may vary for the respective accounting funds."

### SECTION 6. TEMPORARY PROVISION. --

- A. The terms of office of the members serving on the retirement board provided for in the Public Employees Retirement Act on the effective date of this act, except for the two retired members that are elected by the retired members of the public employees retirement association, shall end on June 30, 2022, and new members shall be appointed for a term of office that shall begin on July 1, 2022 according to the provisions of Section 10-11-130 NMSA 1978.
- B. The two retired members that are elected by the .222092.1

retired members of the public employees retirement association prior to the effective date of this act shall continue to serve on the retirement board provided for in the Public Employees Retirement Act until their successors are elected and qualified pursuant to Section 10-11-130 NMSA 1978.

SECTION 7. APPROPRIATION.--Thirty-five million dollars (\$35,000,000) is appropriated from the general fund to the judicial retirement fund for expenditure in fiscal year 2023 and subsequent fiscal years to address solvency issues related to the Judicial Retirement Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert to the general fund.

SECTION 8. APPROPRIATION.--Ten million dollars (\$10,000,000) is appropriated from the general fund to the magistrate retirement fund for expenditure in fiscal year 2023 and subsequent fiscal years to address solvency issues related to the Magistrate Retirement Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert to the general fund.

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