# PROPOSED HOUSE APPROPRIATIONS AND FINANCE COMMITTEE SUBSTITUTE FOR HOUSE BILL 227

55TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2022

AN ACT

RELATING TO THE PUBLIC PEACE, HEALTH, SAFETY AND WELFARE;
ENACTING THE HYDROGEN HUB DEVELOPMENT ACT; PROVIDING FOR THE
DESIGNATION OF HYDROGEN HUBS; ALLOWING PUBLIC PARTNERS TO ENTER
INTO PUBLIC-PRIVATE PARTNERSHIP AGREEMENTS TO FACILITATE
DEVELOPMENT OF HYDROGEN HUB PROJECTS; CREATING THE HYDROGEN HUB
DEVELOPMENT BOARD AND SPECIFYING POWERS; ESTABLISHING CRITERIA
FOR APPROVAL OF HYDROGEN HUB PROJECTS; CREATING THE HYDROGEN
HUB PROJECT FUND; AUTHORIZING GRANTS, LOANS AND REVENUE BONDS;
SPECIFYING POWERS AND DUTIES OF THE NEW MEXICO FINANCE
AUTHORITY; REQUIRING REPORTS; CREATING THE HYDROGEN PRODUCTION
AND ENERGY GENERATION INCOME TAX CREDIT, THE HYDROGEN
PRODUCTION AND ENERGY GENERATION CORPORATE INCOME TAX CREDIT
AND GROSS RECEIPTS AND COMPENSATING TAX DEDUCTIONS FOR
HYDROGEN-RELATED SALES AND USE; SPECIFYING ADDITIONAL DUTIES OF
THE DEPARTMENT OF ENVIRONMENT; ADDING AN EXEMPTION TO THE

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PROCUREMENT	CODE; AMENDING	DEFINITIONS	IN THE	RURAL ELECT	'RIC
COOPERATIVE	ACT AND THE REI	NEWABLE ENERG	SY ACT;	MAKING AN	
APPROPRIATIO	ON; DECLARING A	N EMERGENCY.			

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BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. [NEW MATERIAL] SHORT TITLE.--Sections 1 through 14 of this act may be cited as the "Hydrogen Hub Development Act".

SECTION 2. [NEW MATERIAL] DEFINITIONS.--As used in the Hydrogen Hub Development Act:

- "apprenticeship program" means an apprenticeship program registered pursuant to the Apprenticeship Assistance Act;
- "authority" means the New Mexico finance В. authority;
- "board" means the hydrogen hub development C. board;
- "carbon intensity" means the quantity of carbon D. dioxide equivalent emitted as determined through a life cycle analysis as expressed in kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;
- "clean hydrogen" means whichever of the following results in the lower carbon intensity:
- (1) hydrogen produced with a carbon intensity equal to or less than two kilograms of carbon dioxide .222496.2

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equivalent per kilogram of hydrogen produced; or

- (2) hydrogen meeting the standards for clean hydrogen developed pursuant to Section 822 of the federal Energy Policy Act of 2005, as that section may be amended or renumbered;
- F. "clean hydrogen electric generation facility" means "clean hydrogen electric generation facility" as defined in the Renewable Energy Act;
- G. "decarbonization" means the elimination of carbon or other greenhouse gas emissions;
- H. "greenhouse gas emissions" means the release into the atmosphere of any gas, including carbon dioxide and methane but excluding water vapor, that contributes to climate change through the trapping of heat in the atmosphere;
- I. "GREET model" means the greenhouse gases, regulated emissions and energy use in technologies model developed by Argonne national laboratory or a successor model;
- J. "hard-to-decarbonize industry" means an industry for which there are not yet easily adopted, cost-effective alternative technologies to eliminate greenhouse gas emissions;
- K. "hydrogen hub" means a distinct geographic area approved by the board pursuant to Subsection C of Section 6 of the Hydrogen Hub Development Act within which proposed hydrogen hub projects may be approved for grants or loans;
- L. "hydrogen hub project" means a project creating .222496.2

or modifying infrastructure relating to the generation of power and the production, storage, transport and consumption of hydrogen, including the conversion of methane, natural gas or water and the sequestration of carbon dioxide;

- M. "life cycle analysis" means, for hydrogen produced from methane, including feedstock extraction, agricultural waste, biomass or municipal solid waste, or from any other source, including water or wastewater, the quantity of greenhouse gas emissions through the point of hydrogen production, including all stages of production and distribution, from feedstock generation through the delivery and use of the finished fuel or other product for hydrogen production, as determined under the most recent GREET model and certified by an independent third-party entity that is qualified to verify life cycle analyses, as determined by the department of environment;
- N. "permanent sequestration of carbon dioxide"
  means carbon dioxide injected using a well permitted pursuant
  to Code of Federal Regulations, Title 40, chapter 2, Subchapter
  D, Part 146, Subpart H, or an equivalent or more stringent
  state program, and that complies with a monitoring and
  verification plan approved pursuant to Code of Federal
  Regulations Title 40, chapter 1, Subchapter C, Part 98, Subpart
  RR, Section 98.440, Paragraphs (a) and (b), excluding any well
  or group of wells where a carbon dioxide stream is being

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injected in subsurface geologic formations to enhance the recovery of oil or natural gas;

- "private partner" means an individual, a foreign or domestic corporation, a general partnership, a limited liability company, a limited partnership, a joint venture, a business trust, a public benefit corporation, a nonprofit entity or other private business entity or combination thereof;
- "public partner" means the state and its Ρ. branches, agencies, departments, boards, instrumentalities or institutions and all political subdivisions of the state and their agencies, instrumentalities and institutions, including a department, an agency, an institution of higher education, a board or a commission;
- "public-private partnership" means an Q. arrangement between one or more public partners and one or more private partners for the development of a hydrogen hub project pursuant to the Hydrogen Hub Development Act;
- "public-private partnership agreement" means a contract between one or more public partners and one or more private partners in connection with the development of a hydrogen hub project;
- "responsibly sourced gas" means gas used or purchased to produce hydrogen that satisfies the more stringent of either:
  - the standard for methane gas allowed to be (1)

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used in hydrogen hub projects as promulgated by the federal government pursuant to Title 8 of the federal Energy Policy Act of 2005; or

- (2) certification by a qualified independent organization with nationally recognized expertise to provide such certification, so long as such certification ensures using a verifiable audit trail, based in part on field measurements, that the production and transport of such gas achieves at least ninety-nine percent gas capture and meets applicable state or federal air quality emissions control requirements, and the organization has been approved by the energy, minerals and natural resources department;
- "revenue" means all revenue, income, earnings, Τ. user fees, lease payments or other service payments that support the development of a hydrogen hub project, including money received as a grant or otherwise from the federal government, a public partner or any agency or instrumentality of the federal government; and
- "user fees" means rates, fees or other charges U. imposed by the public partner or the private partner for use of all or part of a hydrogen hub project.
- SECTION 3. [NEW MATERIAL] HYDROGEN HUBS--DESIGNATION--CRITERIA. --
- A private partner or a public partner may propose a specific geographic area for designation as a .222496.2

hydrogen hub pursuant to Subsection C of Section 6 of the Hydrogen Hub Development Act.

- B. A proposed hydrogen hub shall meet as many of the following criteria as feasible at the time of designation:
- (1) reasonable access to the fuel source needed to support a proposed hydrogen hub project using:
  - (a) renewable energy sources; or
- (b) a natural gas pipeline or natural gas or methane gas generator within twenty-five miles of the proposed hydrogen hub and with a volume of responsibly sourced gas sufficient to supply one hundred fifty percent of the volume necessary to support a proposed hydrogen hub project;
- (2) access within a four-hour travel period to a designated federal interstate highway or other four-lane vehicular highway;
- (3) access within a four-hour travel period to a railroad line providing access to major markets on the west coast, gulf coast and east coast;
- (4) reasonable access to a regional power grid suitable for the export of power generated by a hydrogen hub project;
- (5) suitability for the use of renewable energy sources such as solar energy and wind power, including access to open land, sufficient to produce at least fifty percent of the power needed at the proposed hydrogen hub;

(6) geologic suitability and capacity in
proposed sequestration strata for the permanent sequestration
of carbon dioxide produced at the proposed hydrogen hub,
including demonstration that such sequestration will not
interfere with other approved operations in the same or other
geographic strata:

- (7) existing infrastructure suitable for redevelopment through a hydrogen hub project;
- (8) existing or proposed infrastructure for the use of hydrogen generated though a hydrogen hub project;
- (9) availability of a qualified labor pool, including reemployment of displaced energy transition personnel;
- (10) feasibility of the establishment of a facility to facilitate the transfer of technology necessary for the implementation of hydrogen hub projects;
- (11) beneficial impact on economically disadvantaged and distressed communities, including those impacted by the closure of coal and other fossil fuel industries;
- (12) feasibility of suitable evacuation plans for hydrogen hub projects that generate power;
- (13) availability of a public partner capable of coordinating development activities within the proposed hydrogen hub;

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1	(14) potential for participation in a regional
2	or multistate effort to develop hydrogen-related industries;
3	and
4	(15) ability to use state economic development
5	incentive programs for hydrogen hub projects, including:
6	(a) improvement districts pursuant to
7	Chapter 3, Article 33 NMSA 1978;
8	(b) the Public Improvement District Act;
9	(c) the Tax Increment for Development
10	Act;
11	(d) the Industrial Revenue Bond Act;
12	(e) the Local Economic Development Act;
13	(f) the Renewable Energy Financing
14	District Act; and
15	(g) the Infrastructure Development Zone
16	Act.
17	SECTION 4. [NEW MATERIAL] PUBLIC-PRIVATE PARTNERSHIP
18	AGREEMENTSAPPROVAL REQUIREMENTSRESTRICTIONS

- To provide economic and administrative efficiencies in connection with the development of hydrogen hub projects, a public partner is authorized to enter into publicprivate partnership agreements.
- Prior to entering into negotiations regarding the use of a public-private partnership agreement as a method of implementing a proposed hydrogen hub project, the public

partner shall publish in a newspaper of general circulation its interest in considering such an agreement, and such publication shall include a description of the scope of the proposed hydrogen hub project.

- C. Prior to entering into a public-private partnership agreement, a public partner shall:
- (1) undertake a cost-benefit analysis of a public-private partnership hydrogen hub project in comparison with a traditional public partner-managed project;
- (2) demonstrate the potential of the proposed hydrogen hub project to reduce carbon emissions, especially in hard-to-decarbonize industries;
- (3) conduct a public hearing relating to the proposed public-private partnership held in accordance with the Open Meetings Act;
- (4) demonstrate that the proposed hydrogen hub project serves an important public purpose and fulfills an important public need; and
- (5) demonstrate that the proposed hydrogen hub project will comply with applicable state and federal law.
  - D. A public-private partnership agreement shall:
- (1) define the roles and responsibilities of the public partners and the private partners;
- (2) provide clawback or recapture provisions that protect the public investment in the event of a default on .222496.2

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the agreement and that can be exercised by either the board or the public partner;

- provide a finance plan detailing the financial contributions and obligations of the public and private partners;
- require a private partner to provide, or cause to be provided, performance and payment bonds as required pursuant to Section 13-4-18 NMSA 1978;
- (5) require a private partner to provide guarantees, letters of credit or other acceptable forms of security, the amount of which may be less than one hundred percent of the value of the contract involved based on the determination of the public partner, or for public-private partnership agreements requiring board approval, based on the determination by the board;
- specify how revenue will be collected, (6) accounted for and audited;
- specify how debts incurred on behalf of (7) the public partner or private partner will be repaid;
- address how the public partners and the (8) private partners will share management and the risks of the hydrogen hub project;
- (9) provide that, in the event of an uncured default, the public partner may:
  - elect to take over the hydrogen hub

project, including the succession of all right, title and interest in the hydrogen hub project, subject to any liens on revenue previously granted by the private partner; and

- (b) terminate the public-private partnership and exercise any other rights and remedies that may be available, where such right to terminate may also be exercised by the board if the board finds it is in the public interest to do so;
- (10) specify the term of the public-private partnership agreement, which shall not exceed thirty years;
- injunctive or other equitable relief to in any way restrict a public partner from developing, constructing or maintaining a hydrogen hub project, except that the public-private partnership agreement may provide for reasonable compensation to the private partner for the adverse effect resulting from development, construction, operation and maintenance of another hydrogen hub project of the public partner;
- (12) provide for the protection of proprietary information of the private partner; and
- (13) provide provisions for termination of the public-private partnership agreement, including the cessation of the powers and duties of the private partner.
- E. A public-private partnership agreement for a hydrogen hub project shall not become effective until it is

appı	roved	bу	the	board	pursuant	to	Subsection	D	of	Section	6	of
the	Hydro	ogen	Hub	Deve]	Lopment A	ct.						

## SECTION 5. [NEW MATERIAL] HYDROGEN HUB DEVELOPMENT BOARD--CREATED--MEMBERSHIP.--

A. The "hydrogen hub development board" is created.

The department of environment shall provide necessary

administrative services to the board.

### B. The board is composed of:

- (1) the secretary of economic development or the secretary's designee;
- (2) the secretary of finance and administration or the secretary's designee;
- (3) the secretary of energy, minerals and natural resources or the secretary's designee;
- (4) the secretary of environment or the secretary's designee;
- (5) the secretary of taxation and revenue or the secretary's designee;
- (6) the chief executive officer of the authority or the chief executive officer's designee; and
- (7) five public members appointed by the New Mexico legislative council who shall have experience in architecture, the technology and analysis of reductions in greenhouse gas emissions, the development and related engineering of hydrogen hub projects, project finance, public

finance or bond and finance law.

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The public members appointed initially shall draw lots for staggered terms in such a way that two members shall serve for six years, two members shall serve for four years and one member shall serve for two years. Thereafter, the public members shall serve for six-year terms. A vacancy in a term of a public member of the board shall be filled by the New Mexico legislative council for the remainder of the original term.

- The members shall select a chair, who shall be a D. public member and who shall serve a term of two years.
- Members who are not public employees are entitled to per diem and mileage as provided in the Per Diem and Mileage Act but shall receive no other compensation, perquisite or allowance.
- A member of the board shall not participate in or influence a decision by the board in which that member has a conflict of interest, pecuniary interest or other disqualifying interest respecting a public-private partnership agreement or a hydrogen hub project that is considered by the board. members of the board shall certify annually and in writing compliance with this subsection.
- SECTION 6. [NEW MATERIAL] HYDROGEN HUB DEVELOPMENT BOARD--POWERS--DUTIES.--The board has the following powers and duties:

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- meet quarterly and at such other times as deemed necessary by the chair;
- develop forms of applications for approval of public-private partnerships;
- review and approve, modify or disapprove C. specific geographic areas to be designated as hydrogen hubs;
- review and approve or disapprove proposed public-private partnership agreements for a hydrogen hub project;
- modify or terminate existing approvals or designations for failure to meet the requirements of the Hydrogen Hub Development Act;
- F. certify the need for the issuance of revenue bonds and refunding bonds by the authority;
- G. adopt and promulgate rules establishing the application process and criteria for the approval of publicprivate partnership agreements in accordance with the provisions of the State Rules Act;
- approve or disapprove applications for grants or Η. loans from the hydrogen hub project fund for hydrogen hub projects;
- consult with state agencies, including the taxation and revenue department, the department of environment or the energy, minerals and natural resources department, on technical issues relevant to the board's consideration of an

1	application;
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- J. request updates to any technical information, including any annual certification, provided in connection with an approved application or designation;
- K. take all other action necessary to implement the Hydrogen Hub Development Act, including entering into joint powers agreements and retaining legal counsel and experts when appropriate; and
- L. consider a petition from any person requesting the board to take any action it is authorized to take pursuant to law.
- SECTION 7. [NEW MATERIAL] HYDROGEN HUB PROJECTS--CRITERIA

  FOR APPROVAL.--
- A. If the proposed hydrogen hub project generates hydrogen, the board shall approve a proposed public-private partnership agreement only if it finds the proposed project:
- (1) is a clean hydrogen electric generation facility or will generate or use only clean hydrogen;
- (2) provides for the permanent sequestration of carbon dioxide created in the production of hydrogen by the proposed hydrogen hub project, either by the creator of the carbon dioxide or by a purchaser of the carbon dioxide; and
- (3) provides certification that methane gas produced or purchased, regardless of the source, for the generation of hydrogen is responsibly sourced gas.

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B. If the proposed hydrogen hub project generates hydrogen, in deciding whether to approve a proposed public-private partnership agreement for a hydrogen hub project, in addition to the criteria set forth in Subsection C of this section, the board shall consider at least the following criteria:

- (1) whether hydrogen is a cost-effective decarbonization solution for the proposed hydrogen hub project;
- (2) the cost of alternative decarbonization technologies;
- (3) the net environmental impact of the proposed hydrogen hub project, including the potential for cost-effective decarbonization of electric generation, industrial manufacturing and transportation and the impact on fresh water reserves; and
- (4) the opportunities for the proposed hydrogen hub project to participate in a regional energy or power market.
- C. For all proposed hydrogen hub projects, in deciding whether to approve a proposed public-private partnership agreement for a hydrogen hub project, the board shall consider at least the following criteria:
- (1) the technological feasibility of the proposed hydrogen hub project and the ability of the private partners and public partners to successfully implement the

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proposed	hydrogen	hub	project:
Proposed	11, 410,011	Hub	project,

- (2) the projected time frame for completion of the proposed hydrogen hub project;
- (3) the impact of the proposed hydrogen hub project on the local employment base and on an economically distressed community;
- (4) subject to the availability of qualified applicants, whether the construction of a proposed hydrogen hub project shall employ apprentices from an apprenticeship program during the construction phase of a project at a minimum level of the following percentages of all persons employed for the project:
- (a) ten percent for projects for which on-site construction commences beginning on or after January 1, 2023 and prior to January 1, 2024;
- (b) seventeen and one-half percent for projects for which on-site construction commences beginning on or after January 1, 2024 and prior to January 1, 2025; and
- (c) twenty-five percent for projects for
  which on-site construction commences beginning on or after
  January 1, 2026;
- (5) the projected impact of the proposed hydrogen hub project on the taxable revenue for the state and relevant municipalities and counties;
  - (6) the financial feasibility of the proposed

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hydrogen hub project, including the cost of the hydrogen hub project, the projected financial income from the proposed hydrogen hub project and the public-private partnership's ability to leverage grants or loans from the state;

- (7) the potential qualification of the proposed hydrogen hub project for state and federal grants, loans and tax incentives;
- (8) the possibility of state investment in the proposed hydrogen hub project pursuant to Section 7-27-5.15 NMSA 1978; and
- (9) the opportunities for the proposed hydrogen hub project to participate in a regional hydrogen hub.
- D. For the purposes of Paragraph (4) of Subsection C of this section, apprenticeship programs shall encourage diversity among participants, participation by those underrepresented in the industry associated with that apprenticeship program and participation from disadvantaged communities, as determined by the workforce solutions department. That department shall promulgate rules to ensure compliance with this subsection.
- SECTION 8. [NEW MATERIAL] NEW MEXICO FINANCE AUTHORITY-DUTIES.--The authority shall:
- A. provide staff support to the board for the financial analysis of proposed hydrogen hub projects;
  - B. administer the hydrogen hub project fund;

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- develop forms of grant and loan applications for hydrogen hub projects seeking funds from the hydrogen hub project fund;
- make grants and loans from the hydrogen hub project fund for applications that have been approved by the board pursuant to Subsection H of Section 6 of the Hydrogen Hub Development Act;
- adopt and promulgate rules as necessary relating Ε. to the issuance of bonds for hydrogen hub projects;
- F. upon certification by the board, issue revenue bonds and refunding bonds in accordance with the provisions of the Hydrogen Hub Development Act;
- fix, revise from time to time, charge and collect fees and other charges in connection with making grants and loans from the hydrogen hub project fund;
- be compensated from the hydrogen hub project Η. fund for administrative and reimbursable costs in connection with the authority's support of the board and administration of the hydrogen hub project fund; and
- take all other action necessary to implement the Hydrogen Hub Development Act, including entering into joint powers agreements with other agencies.
- SECTION 9. [NEW MATERIAL] HYDROGEN HUB PROJECT FUND CREATED -- STUDY GRANTS -- INFRASTRUCTURE LOANS . --
- The "hydrogen hub project fund" is created .222496.2

within the authority. The fund consists of appropriations, payments of principal and interest on loans made from the fund, income from investment of the fund and any other money distributed or otherwise allocated to the fund. Balances in the fund at the end of any fiscal year shall not revert to the general fund. The fund may consist of such subaccounts as the authority deems necessary to carry out the purposes of the fund.

- B. Money in the hydrogen hub project fund may be used to make grants of up to two hundred fifty thousand dollars (\$250,000) to a public partner for the purposes of studying the costs and benefits of entering into a public-private partnership for a proposed hydrogen hub project. A private partner shall provide funds that match or exceed the public partner's monetary obligation for the cost of the study, as required by the authority.
- C. Money in the hydrogen hub project fund may be used to provide grants and loans for financing a hydrogen hub project through a public-private partnership agreement; provided that:
- (1) the private partner shall provide funds in the form of capital, either equity or debt, that match or exceed the public partner's monetary obligation for the publicprivate partnership agreement, as provided by rule; and
  - (2) the public partner certifies to the board

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that the public partner has taken all action necessary to approve the public-private partnership agreement and that the public-private partnership agreement contains all terms and conditions required by Subsection D of Section 4 of the Hydrogen Hub Development Act.

- D. Money in the hydrogen hub project fund may be used pursuant to Subsections B and C of this section only for grants or loans to a public partner for a hydrogen hub project.
- E. Money in the hydrogen hub project fund may be used for grants or loans to an Indian nation, tribe or pueblo that has entered into a partnership with a private partner for the development of a hydrogen hub project only if:
- (1) the agreement between the Indian nation, tribe or pueblo and the private partner is approved by the board; and
- (2) the grant or loan application is approved by the board.
- F. Money in the hydrogen hub project fund may be used for administrative and reimbursable costs incurred by the board, the department of environment and the authority, subject to the legislative appropriation process.

#### SECTION 10. [NEW MATERIAL] REVENUE BONDING AUTHORITY.--

A. Upon certification of the board, the authority may issue revenue bonds, the pledged revenues for which shall be fees, charges, lease payments, installment sale payments or

other revenue sources of a hydrogen hub project for any one or more of the purposes authorized by the Hydrogen Hub Development Act.

- B. The authority may pledge irrevocably any or all of the revenue received by the authority to the payment of the interest on and principal of revenue bonds for any of the purposes authorized in the Hydrogen Hub Development Act.
- C. In addition to the pledge of revenues to the payment of revenue bonds, the authority may grant a mortgage on a hydrogen hub project that has been solely financed by revenue bonds to the bondholders or a trustee for the benefit of the holders of revenue bonds.
- D. Revenue in excess of the annual principal and interest due on revenue bonds secured by a pledged revenue may be accumulated in a debt service reserve account. The authority may appoint a commercial bank trust department to act as paying agent or trustee of the revenue and to administer the payment of principal of and interest on the revenue bonds.
- E. Except as otherwise provided in the Hydrogen Hub

  Development Act, revenue bonds:
- (1) may have interest, principal value or any part thereof payable at intervals or at maturity as may be determined by the authority;
- (2) may be subject to prior redemption at the authority's option at a time and upon terms and conditions,

with	or	without	the	payment	of	a	premium,	as	determined	by	the
autho	ori	ty;									

- (3) may mature at any time not exceeding thirty years after the date of issuance;
- (4) may be serial in form and maturity, may consist of one bond payable at one time or in installments or may be in another form determined by the authority;
- par and at a price that results in a net effective interest rate that does not exceed the maximum permitted by the Public Securities Act and the Public Securities Short-Term Interest Rate Act; and
  - (6) may be sold at public or negotiated sale.
- F. At a regular or special meeting, the authority may, upon receipt of a certification from the board, adopt a resolution that:
- (1) declares the necessity for issuing revenue bonds;
- (2) authorizes the issuance of revenue bonds by an affirmative vote of a majority of all of the members of the authority; and
- (3) designates the sources of revenues to be pledged to the repayment of the revenue bonds.

#### SECTION 11. [NEW MATERIAL] REFUNDING BOND AUTHORITY.--

A. Upon certification of the board, the authority .222496.2

may issue refunding bonds for the purpose of refinancing,

paying and discharging all or any part of outstanding bonds for

the:

- (1) acceleration, deceleration or other modification of the payment of the outstanding bonds, including any capitalization of any interest thereon in arrears or about to become due for any period not exceeding two years from the date of the refunding bonds;
- (2) reduction of interest costs or effecting other economies; or
- (3) modification or elimination of restrictive contractual limitations pertaining to the issuance of additional bonds or concerning the outstanding bonds or hydrogen hub project relating to the outstanding bonds.
- B. The authority shall pledge irrevocably for the payment of interest, principal and premium, if any, on refunding bonds the appropriate pledged revenues, which may be pledged to an original issue of bonds.
- C. In addition to the pledge of revenue to the payment of refunding bonds, the authority may grant a mortgage on a hydrogen hub project that has been solely financed by revenue bonds to the bondholders or a trustee for the benefit of the holders of the bonds.
- D. Refunding bonds may be issued separately or in combination in one series or more.

- E. Refunding bonds shall be authorized by resolution. Bonds that are refunded shall be paid at maturity or on any permitted prior redemption date in the amounts, at the time and places and, if called prior to maturity, in accordance with any applicable notice provisions, all as provided in the proceedings authorizing the issuance of the refunded bonds or otherwise appertaining thereto, except for any such bond that is voluntarily surrendered for exchange or payment by the holder or owner.
- F. The principal amount of the refunding bonds may exceed the principal amount of the refunded bonds and may also be less than or the same as the principal amount of the bonds being refunded if provision is duly and sufficiently made for the payment of the refunded bonds.
- G. The proceeds of refunding bonds, including accrued interest and premiums appertaining to the sale of refunding bonds, shall be immediately applied to the retirement of the bonds being refunded or placed in escrow in a commercial bank or trust company that possesses and exercises trust powers and that is a member of the federal deposit insurance corporation.
- H. Refunding bonds may bear additional terms and provisions as determined by the authority subject to the limitations in this section relating to original bond issues. Refunding bonds are not subject to the provisions of any other

statute.

#### I. Refunding bonds:

- (1) may have interest, principal value or any part thereof payable at intervals or at maturity, as determined by the authority;
- (2) may be subject to prior redemption at the authority's option at a time or times and upon terms and conditions with or without payment of premium or premiums, as determined by the authority;
- (3) may be serial in form and maturity or may consist of a single bond payable in one or more installments or may be in another form, as determined by the authority; and
- (4) shall be exchanged for the bonds and any matured unpaid interest being refunded at not less than par or sold at public or negotiated sale at, above or below par and at a price that results in a net effective interest rate that does not exceed the maximum permitted by the Public Securities Act.
- J. At a regular or special meeting, the authority may adopt a resolution by majority vote to authorize the issuance of the refunding bonds.

SECTION 12. [NEW MATERIAL] BONDS NOT OBLIGATION OF STATE.--All bonds or other obligations issued pursuant to the Hydrogen Hub Development Act are payable solely from the revenue of the authority that may be pledged to the payment of such obligations, and the bonds or other obligations shall not

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create an obligation, debt or liability of the state or of its
political subdivisions. No breach of any pledge, obligation or
agreement of the authority shall impose a pecuniary liability
or a charge upon the general credit or taxing power of the
state or of its political subdivisions.

SECTION 13. [NEW MATERIAL] REPORT.--By December 1, 2022, and by December 1 of each year thereafter, the board shall provide a report to the governor and the New Mexico finance authority oversight committee regarding:

- hydrogen hubs and hydrogen hub projects approved by the board;
- В. a description of the businesses and industries participating in each approved hydrogen hub and hydrogen hub project;
- C. grant and loan applications approved by the board;
- D. public-private partnership agreements approved by the board;
  - the status of the hydrogen hub project fund;
- F. any certifications for the issuance of revenue or refunding bonds made by the board to the authority; and
- any recommended changes to the Hydrogen Hub Development Act.

[NEW MATERIAL] CUMULATIVE AUTHORITY.--The SECTION 14. Hydrogen Hub Development Act shall be deemed to provide an .222496.2

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additional and alternative method for the doing of things authorized by that act and shall be regarded as supplemental and additional to powers conferred by other laws and shall not be regarded as in derogation of any powers now existing; provided that the issuance of bonds pursuant to the provisions of the Hydrogen Hub Development Act need not comply with the requirements of any other law applicable to the issuance of bonds, except the Public Securities Act, the Public Securities Short-Term Interest Rate Act and the Public Securities Limitation of Action Act, which acts shall apply.

SECTION 15. A new section of the Income Tax Act is enacted to read:

"[NEW MATERIAL] HYDROGEN PRODUCTION AND ENERGY GENERATION INCOME TAX CREDIT .--

For taxable years prior to January 1, 2032, a taxpayer who is not a dependent of another taxpayer and who holds an interest in a carbon-negative hydrogen production facility or a clean hydrogen production facility may apply for, and the department may allow, a tax credit against the taxpayer's tax liability pursuant to the Income Tax Act pursuant to the provisions of this section. The tax credit provided by this section may be referred to as the "hydrogen production and energy generation income tax credit".

В. The tax credit provided by this section shall not be claimed in addition to the renewable energy production

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tax credit pursuant to Section 7-2-18.18 NMSA 1978. A taxpayer may claim a tax credit pursuant to only one paragraph of Subsection C of this section or one paragraph of Subsection D of this section.

- C. For a facility located within a hydrogen hub created pursuant to the Hydrogen Hub Development Act, the amount of tax credit allowed pursuant to this section shall be the following amounts per kilogram of up to seventeen million kilograms of the hydrogen fuel produced in New Mexico in a taxable year:
- for the production of hydrogen for a (1) hydrogen electric generating facility, thirty cents (\$.30) per kilogram;
- for the production of hydrogen by a (2) carbon-negative hydrogen production facility, thirty cents (\$.30) per kilogram; or
- for the production of hydrogen by a clean (3) hydrogen production facility, twenty cents (\$.20) per kilogram.
- For a facility not located within a hydrogen hub created pursuant to the Hydrogen Hub Development Act, the amount of tax credit allowed pursuant to this section shall be the following amounts per kilogram of up to seventeen million kilograms of the hydrogen fuel produced in New Mexico in a taxable year:
  - for the production of hydrogen for a

hydrogen electric generating facility, fifteen cents (\$.15) per kilogram;

- (2) for the production of hydrogen by a carbon-negative hydrogen production facility, fifteen cents (\$.15) per kilogram; or
- (3) for the production of hydrogen by a clean hydrogen production facility, ten cents (\$.10) per kilogram.
- E. To be eligible for a hydrogen production and energy generation income tax credit, a taxpayer who derives hydrogen from methane shall use responsibly sourced gas.
- F. A taxpayer who seeks to claim a tax credit provided by this section shall apply for a certificate of eligibility from the department of environment on forms and in the manner prescribed by that department. The taxpayer shall include with the application an administrative fee, as determined by the department of environment, to cover the reasonable costs of that department to determine whether the facility meets the requirements of this section.
- G. A taxpayer may apply for the tax credit following commencement of production of hydrogen by a carbon-negative hydrogen production facility or a clean hydrogen production facility. Within one hundred twenty days of receiving a completed application, the department of environment shall issue a certificate of eligibility stating whether the taxpayer is eligible to claim the tax credit

provided by this section and the amount of credit to which the taxpayer is entitled for the taxable year. The certificate of eligibility shall be numbered for identification and declare the date of issuance and the amount of the tax credit allowed.

- H. A taxpayer who is eligible for a tax credit pursuant to this section shall be eligible for the credit in the amount certified by the department of environment. The taxpayer may claim the credit for sixty consecutive months from the date a carbon-negative hydrogen production facility, a clean hydrogen production facility or a hydrogen electric generating facility begins producing hydrogen. Any portion of the tax credit that remains unused at the end of the taxpayer's taxable year may be carried forward for a maximum of seven consecutive taxable years.
  - I. The department of environment shall:
- (1) adopt rules establishing procedures to provide certification of the tax credit provided by this section, including requirements related to any necessary annual recertifications; and
- (2) assess annual fees from persons seeking tax credits pursuant to this section sufficient to cover the reasonable costs of the department of environment's administration and implementation of the tax credit certification rules.
- J. The energy, minerals and natural resources
  .222496.2

department shall adopt rules establishing procedures to govern the certification of responsibly sourced gas, including requirements related to any necessary annual recertifications.

- K. To receive a tax credit provided by this section, a taxpayer shall apply to the department on forms and in the manner prescribed by the department. The application shall include a certificate of eligibility issued by the department of environment pursuant to this section.
- L. Married individuals filing separate returns for a taxable year for which they could have filed a joint return may each claim only one-half of a tax credit that would have been claimed on a joint return.
- M. A taxpayer may be allocated the right to claim a tax credit provided by this section in proportion to the taxpayer's ownership interest if the taxpayer owns an interest in a business entity that is taxed for federal income tax purposes as a partnership or limited liability company and that business entity has met all of the requirements to be eligible for the credit. The total credit claimed by all members of the partnership or limited liability company shall not exceed the allowable amount of credit pursuant to this section.
- N. A taxpayer allowed a tax credit pursuant to this section shall report the amount of the credit to the department in a manner required by the department.
- O. The department and the department of environment .222496.2

shall compile an annual report on the tax credit provided by this section that shall include the number of taxpayers approved by the department to receive the credit, the aggregate amount of credits approved and any other information necessary to evaluate the credit. The departments shall present the report to the revenue stabilization and tax policy committee and the legislative finance committee with an analysis of the cost of the tax credit.

#### P. As used in this section:

- (1) "carbon intensity" means the quantity of carbon dioxide equivalent emitted as determined through a life cycle analysis as expressed in kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;
- (2) "carbon-negative hydrogen" means hydrogen produced with a carbon intensity less than zero kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;
- (3) "carbon-negative hydrogen production facility" means a facility located in New Mexico that begins construction prior to January 1, 2032 and produces carbon-negative hydrogen;
- (4) "clean hydrogen" means whichever of the following results in the lower carbon intensity:
- (a) hydrogen produced with a carbon intensity equal to or less than two kilograms of carbon dioxide equivalent per kilogram of hydrogen produced; or

- (b) hydrogen meeting the standards for clean hydrogen developed pursuant to Section 822 of the federal Energy Policy Act of 2005, as that section may be amended or renumbered;
- (5) "clean hydrogen production facility" means a facility located in New Mexico that begins construction prior to January 1, 2030 and produces clean hydrogen;
- (6) "GREET model" means the greenhouse gases, regulated emissions and energy use in technologies model developed by Argonne national laboratory or a successor model;
- element whose atomic number is one, that can condense into a liquid or combine with other elements to form a solid or other liquids or gases and is measured in kilograms; provided that energy units, heating values or other forms of measurement of hydrogen shall be converted to mass and expressed in kilograms;
- (8) "hydrogen electric generating facility" means a facility located in New Mexico that begins construction prior to January 1, 2032 and that uses clean or carbon-negative hydrogen to generate electricity;
- (9) "interest in a carbon-negative hydrogen production facility or a clean hydrogen production facility" means title to such facility; a leasehold interest in such facility; an ownership interest in a business or entity that is taxed for federal income tax purposes as a partnership that

holds title to or a leasehold interest in such facility; or an ownership interest, through one or more intermediate entities that are each taxed for federal income tax purposes as a partnership, in a business that holds title to or a leasehold interest in such facility;

produced from methane, including feedstock extraction, agricultural waste, biomass or municipal solid waste, or from any other source, including water or wastewater, the quantity of greenhouse gas emissions through the point of hydrogen production, including all stages of production and distribution, from feedstock generation through the delivery and use of the finished fuel or other product for hydrogen production, as determined under the most recent GREET model and certified by an independent third-party entity that is qualified to verify life cycle analyses, as determined by the department of environment;

dioxide" means carbon dioxide injected using a well permitted pursuant to Code of Federal Regulations, Title 40, chapter 2, Subchapter D, Part 146, Subpart H, or an equivalent or more stringent state program, and that complies with a monitoring and verification plan approved pursuant to Code of Federal Regulations Title 40, chapter 1, Subchapter C, Part 98, Subpart RR, Section 98.440, Paragraphs (a) and (b), excluding any well

or group of wells where a carbon dioxide stream is being injected in subsurface geologic formations to enhance the recovery of oil or natural gas; and

- (12) "responsibly sourced gas" means gas used or purchased to produce hydrogen that satisfies the more stringent of either:
- (a) the standard for methane gas allowed to be used in hydrogen hub projects as promulgated by the federal government pursuant to Title 8 of the federal Energy Policy Act of 2005; or
- (b) certification by a qualified independent organization with nationally recognized expertise to provide such certification, so long as such certification ensures using a verifiable audit trail, based in part on field measurements, that the production and transport of such gas achieves at least ninety-nine percent gas capture and meets applicable state or federal air quality emissions control requirements, and the organization has been approved by the energy, minerals and natural resources department."

**SECTION 16.** A new section of the Corporate Income and Franchise Tax Act is enacted to read:

"[NEW MATERIAL] HYDROGEN PRODUCTION AND ENERGY GENERATION
CORPORATE INCOME TAX CREDIT.--

A. For taxable years prior to January 1, 2032, a taxpayer that holds an interest in a carbon-negative hydrogen .222496.2

production facility or a clean hydrogen production facility may apply for, and the department may allow, a tax credit against the taxpayer's tax liability pursuant to the Corporate Income and Franchise Tax Act pursuant to the provisions of this section. The tax credit provided by this section may be referred to as the "hydrogen production and energy generation corporate income tax credit".

- B. The tax credit provided by this section shall not be claimed in addition to the renewable energy production tax credit pursuant to Section 7-2A-19 NMSA 1978. A taxpayer may claim a tax credit pursuant to only one paragraph of Subsection C of this section or one paragraph of Subsection D of this section.
- C. For a facility located within a hydrogen hub created pursuant to the Hydrogen Hub Development Act, the amount of tax credit allowed pursuant to this section shall be the following amounts per kilogram up to seventeen million kilograms of the hydrogen fuel produced in New Mexico in a taxable year:
- (1) for the production of hydrogen for a hydrogen electric generating facility, thirty cents (\$.30) per kilogram;
- (2) for the production of hydrogen by a
  carbon-negative hydrogen production facility, thirty cents
  (\$.30) per kilogram; or

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- for the production of hydrogen by a clean (3) hydrogen production facility, twenty cents (\$.20) per kilogram.
- For a facility not located within a hydrogen hub created pursuant to the Hydrogen Hub Development Act, the amount of tax credit allowed pursuant to this section shall be the following amounts per kilogram of up to seventeen million kilograms of the hydrogen fuel produced in New Mexico in a taxable year:
- for the production of hydrogen for a (1) hydrogen electric generating facility, fifteen cents (\$.15) per kilogram;
- (2) for the production of hydrogen by a carbon-negative hydrogen production facility, fifteen cents (\$.15) per kilogram; or
- (3) for the production of hydrogen by a clean hydrogen production facility, ten cents (\$.10) per kilogram.
- To be eligible for a hydrogen production and Ε. energy generation corporate income tax credit, a taxpayer that derives hydrogen from methane shall use responsibly sourced gas.
- A taxpayer that seeks to claim a tax credit provided by this section shall apply for a certificate of eligibility from the department of environment on forms and in the manner prescribed by that department. The taxpayer shall include with the application an administrative fee, as

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1 determined by the department of environment, to cover the 2 reasonable costs of that department to determine whether the 3 facility meets the requirements of this section.

- G. A taxpayer may apply for the tax credit following commencement of production of hydrogen by a carbonnegative hydrogen production facility or a clean hydrogen production facility. Within one hundred twenty days of receiving a completed application, the department of environment shall issue a certificate of eligibility stating whether the taxpayer is eligible to claim the tax credit provided by this section and the amount of credit to which the taxpayer is entitled for the taxable year. The certificate of eligibility shall be numbered for identification and declare the date of issuance and the amount of the tax credit allowed.
- A taxpayer that is eligible for a tax credit Η. pursuant to this section shall be eligible for the credit in the amount certified by the department of environment. taxpayer may claim the credit for sixty consecutive months from the date a carbon-negative hydrogen production facility, a clean hydrogen production facility or a hydrogen electric generating facility begins producing hydrogen. Any portion of the tax credit that remains unused at the end of the taxpayer's taxable year may be carried forward for a maximum of seven consecutive taxable years.
  - The department of environment shall:

- 1 (1) adopt rules establishing procedures to
  2 provide certification of the tax credit provided by this
  3 section, including requirements related to any necessary annual
  4 recertifications; and
  - (2) assess annual fees from persons seeking tax credits pursuant to this section sufficient to cover the reasonable costs of the department of environment's administration and implementation of the tax credit certification rules.
  - J. The energy, minerals and natural resources department shall adopt rules establishing procedures to govern the certification of responsibly sourced gas, including requirements related to any necessary annual recertifications.
  - K. To receive a tax credit provided by this section, a taxpayer shall apply to the department on forms and in the manner prescribed by the department. The application shall include a certificate of eligibility issued by the department of environment pursuant to this section.
  - L. A taxpayer allowed a tax credit pursuant to this section shall report the amount of the credit to the department in a manner required by the department.
  - M. The department and the department of environment shall compile an annual report on the tax credit provided by this section that shall include the number of taxpayers approved by the department to receive the credit, the aggregate

amount of credits approved and any other information necessary to evaluate the credit. The departments shall present the report to the revenue stabilization and tax policy committee and the legislative finance committee with an analysis of the cost of the tax credit.

#### N. As used in this section:

- (1) "carbon intensity" means the quantity of carbon dioxide equivalent emitted as determined through a life cycle analysis as expressed in kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;
- (2) "carbon-negative hydrogen" means hydrogen produced with a carbon intensity less than zero kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;
- (3) "carbon-negative hydrogen production facility" means a facility located in New Mexico that begins construction prior to January 1, 2032 and produces carbon-negative hydrogen;
- (4) "clean hydrogen" means whichever of the following results in the lower carbon intensity:
- (a) hydrogen produced with a carbon intensity equal to or less than two kilograms of carbon dioxide equivalent per kilogram of hydrogen produced; or
- (b) hydrogen meeting the standards for clean hydrogen developed pursuant to Section 822 of the federal Energy Policy Act of 2005, as that section may be amended or

renumbered;

- (5) "clean hydrogen production facility" means a facility located in New Mexico that begins construction prior to January 1, 2030 and produces clean hydrogen;
- (6) "GREET model" means the greenhouse gases, regulated emissions and energy use in technologies model developed by Argonne national laboratory, or a successor model;
- (7) "hydrogen" means the gaseous chemical element whose atomic number is one, that can condense to a liquid or combine with other elements to form a solid or other liquids or gases and is measured in kilograms; provided that energy units, heating values or other forms of measurement of hydrogen shall be converted to mass and expressed in kilograms;
- (8) "hydrogen electric generating facility" means a facility located in New Mexico that begins construction prior to January 1, 2033, that uses clean or carbon-negative hydrogen to generate electricity;
- (9) "interest in a carbon-negative hydrogen production facility or a clean hydrogen production facility" means title to such facility; a leasehold interest in such facility; an ownership interest in a business or entity that is taxed for federal income tax purposes as a partnership that holds title to or a leasehold interest in such facility; or an ownership interest, through one or more intermediate entities that are each taxed for federal income tax purposes as a

partnership, in a business that holds title to or a leasehold interest in such facility;

produced from methane, including feedstock extraction, agricultural waste, biomass or municipal solid waste, or from any other source, including water or wastewater, the quantity of greenhouse gas emissions through the point of hydrogen production, including all stages of production and distribution, from feedstock generation through the delivery and use of the finished fuel or other product for hydrogen production, as determined under the most recent GREET model and certified by an independent third-party entity that is qualified to verify life cycle analyses, as determined by the department of environment;

dioxide" means carbon dioxide injected using a well permitted pursuant to Code of Federal Regulations, Title 40, chapter 2, Subchapter D, Part 146, Subpart H, or an equivalent or more stringent state program, and that complies with a monitoring and verification plan approved pursuant to Code of Federal Regulations Title 40, chapter 1, Subchapter C, Part 98, Subpart RR, Section 98.440, Paragraphs (a) and (b), excluding any well or group of wells where a carbon dioxide stream is being injected in subsurface geologic formations to enhance the recovery of oil or natural gas; and

1	(12) "responsibly sourced gas" means gas used
2	or purchased to produce hydrogen that satisfies the more
3	stringent of either:
4	(a) the standard for methane gas allowed

(a) the standard for methane gas allowed to be used in hydrogen hub projects as promulgated by the federal government pursuant to Title 8 of the federal Energy Policy Act of 2005; or

(b) certification by a qualified independent organization with nationally recognized expertise to provide such certification, so long as such certification ensures using a verifiable audit trail, based in part on field measurements, that the production and transport of such gas achieves at least ninety-nine percent gas capture and meets applicable state or federal air quality emissions control requirements, and the organization has been approved by the energy, minerals and natural resources department."

SECTION 17. A new section of the Gross Receipts and Compensating Tax Act is enacted to read:

"[NEW MATERIAL] DEDUCTIONS--GROSS RECEIPTS--COMPENSATING
TAX--HYDROGEN-RELATED SALES AND USE.--

- A. Prior to July 1, 2032, receipts from selling carbon-negative hydrogen may be deducted from gross receipts.
- B. Prior to July 1, 2032, sixty-six percent of the receipts from selling clean hydrogen may be deducted from gross receipts.

- C. Prior to July 1, 2032, receipts from selling
  tangible personal property installed as part of, or services
  rendered in connection with, constructing and equipping a
  hydrogen refueling station may be deducted from gross receipts.

  D. Prior to July 1, 2032, receipts from selling
  - D. Prior to July 1, 2032, receipts from selling hydrogen-fueled vehicles may be deducted from gross receipts.
  - E. Prior to July 1, 2032, receipts from selling tangible personal property installed as part of a system used for the distribution of hydrogen may be deducted from gross receipts.
  - F. Prior to July 1, 2032, the following amount of receipts from selling or leasing tangible personal property or selling services that are construction plant costs to a person who holds an interest in a carbon-negative hydrogen production facility, a clean hydrogen production facility or a hydrogen electric generating facility may be deducted from gross receipts if the holder of the interest delivers an appropriate nontaxable transaction certificate to the seller or lessor or provides alternative evidence pursuant to Section 7-9-43 NMSA 1978:
  - (1) in regard to a carbon-negative hydrogen production facility or a hydrogen electric generating facility, one hundred percent; and
  - (2) in regard to a clean hydrogen production facility, sixty-six percent.

- G. Prior to July 1, 2032, the value of carbonnegative hydrogen may be deducted in computing compensating tax due.
- H. Prior to July 1, 2032, sixty-six percent of the value of clean hydrogen may be deducted in computing compensating tax due.
- I. Prior to July 1, 2032, the value of tangible personal property installed as part of, or services rendered in connection with, constructing and equipping a hydrogen refueling station may be deducted in computing compensating tax due.
- J. Prior to July 1, 2032, the value of hydrogen-fueled vehicles may be deducted in computing compensating tax due.
- K. Prior to July 1, 2032, the value of tangible personal property installed as part of a system used for the distribution of hydrogen may be deducted in computing compensating tax due.
- L. Prior to July 1, 2032, the following values of construction plant costs incurred by a person who holds an interest in a carbon-negative hydrogen production facility, a clean hydrogen production facility or a hydrogen electric generating facility may be deducted in computing the compensating tax due:
  - (1) in regard to a carbon-negative hydrogen

production facility or a hydrogen electric generating facility, one hundred percent; and

- (2) in regard to a clean hydrogen production facility, sixty-six percent.
- M. A taxpayer allowed a deduction pursuant to this section shall report the amount of the deduction separately in a manner required by the department.
- N. The department shall compile an annual report on the deductions provided by this section that shall include the number of taxpayers that claimed each deduction, the aggregate amount of deductions claimed and any other information necessary to evaluate the effectiveness of the deduction. The department shall present the annual report to the revenue stabilization and tax policy committee and the legislative finance committee with an analysis of the effectiveness and cost of the deductions.

#### O. As used in this section:

- (1) "carbon intensity" means the quantity of carbon dioxide equivalent emitted as determined through a life cycle analysis as expressed in kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;
- (2) "carbon-negative hydrogen" means hydrogen produced with a carbon intensity equal to or less than zero kilograms of carbon dioxide equivalent per kilogram of hydrogen produced;

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- "carbon-negative hydrogen production (3) facility" means a facility located in New Mexico that begins construction prior to January 1, 2032 and produces carbonnegative hydrogen;
- "clean hydrogen" means whichever of the following results in the lower carbon intensity:
- (a) hydrogen produced with a carbon intensity equal to or less than two kilograms of carbon dioxide equivalent per kilogram of hydrogen produced; or
- (b) hydrogen meeting the standards for clean hydrogen developed pursuant to Section 822 of the federal Energy Policy Act of 2005, as that section may be amended or renumbered;
- "clean hydrogen production facility" means a facility located in New Mexico that begins construction prior to January 1, 2030 and produces clean hydrogen;
- "construction plant costs" means actual expenditures for the development and construction of a carbonnegative hydrogen production facility, a clean hydrogen production facility or a hydrogen electric generating facility, including permitting; site characterization and assessment; engineering; design; carbon dioxide capture, treatment, compression, transportation and sequestration; site and equipment acquisition; raw materials; and fuel supply development used directly and exclusively in the facility;

- (7) "GREET model" means the greenhouse gases, regulated emissions and energy use in technologies model developed by Argonne national laboratory or a successor model;
- (8) "hydrogen electric generating facility" means a facility located in New Mexico that begins construction prior to January 1, 2032 and that uses clean or carbon-negative hydrogen to generate electricity;
- (9) "hydrogen-fueled vehicle" means a bus, commercial motor vehicle, off-highway motor vehicle, railroad train, recreational vehicle, road tractor, school bus, special mobile equipment, tank vehicle, truck or truck tractor, as those terms are defined in the Motor Vehicle Code, that is fueled by hydrogen;
- (10) "hydrogen refueling station" means a refueling station that supplies hydrogen suitable for use as a fuel in hydrogen-fueled vehicles;
- production facility, a clean hydrogen production facility or a hydrogen electric generating facility" means title to such facility; a leasehold interest in such facility; an ownership interest in a business or entity that is taxed for federal income tax purposes as a partnership that holds title to or a leasehold interest in such facility; or an ownership interest, through one or more intermediate entities that are each taxed for federal income tax purposes as a partnership, in a business

that holds title to or a leasehold interest in such facility;

produced from methane, including feedstock extraction, agricultural waste, biomass or municipal solid waste, or from any other source, including water or wastewater, the quantity of greenhouse gas emissions through the point of hydrogen production, including all stages of production and distribution, from feedstock generation through the delivery and use of the finished fuel or other product for hydrogen production, as determined under the most recent GREET model and certified by an independent third-party entity that is qualified to verify life cycle analyses, as determined by the department of environment; and

(13) "special mobile equipment" means "special mobile equipment" as defined in the Motor Vehicle Code."

SECTION 18. A new Section 74-2-5.5 NMSA 1978 is enacted to read:

"74-2-5.5. [NEW MATERIAL] DEPARTMENT DUTIES AND POWERS--GREENHOUSE GAS EMISSIONS ASSOCIATED WITH HYDROGEN GENERATION.--

### A. The department shall:

- (1) conduct an evaluation of the use of hydrogen across various sectors of the economy as it relates to decarbonization in New Mexico;
- (2) conduct an analysis of greenhouse gas emissions from hydrogen production, distribution and use in New .222496.2

Mexico and identify technologies and methods for controlling such emissions:

- (3) conduct an analysis of greenhouse gas emissions that are offset by the use of hydrogen in New Mexico; and
- (4) evaluate the sectors of the economy in which hydrogen may be used, comparing the use of hydrogen to the use of other technologies on a cost and emissions basis.
- B. The department shall complete the tasks set forth in Subsection A of this section by no later than October 1, 2023 and shall submit a report containing the department's findings to the governor, the economic development department and the legislature by October 1, 2023.
- C. As soon as practicable, but no later than

  December 1, 2024, the department shall petition the
  environmental improvement board to promulgate rules setting

  limits on greenhouse gas emissions from sources that generate
  hydrogen and any sources directly associated with hydrogen
  generation. In determining such limits, the board shall
  consider the data, information and findings in the report
  compiled by the department pursuant to Subsection B of this
  section."

SECTION 19. Section 13-1-98 NMSA 1978 (being Laws 1984, Chapter 65, Section 71, as amended by Laws 2019, Chapter 48, Section 13 and by Laws 2019, Chapter 63, Section 1) is amended .222496.2

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"13-1-98. EXEMPTIONS FROM THE PROCUREMENT CODE.--The provisions of the Procurement Code shall not apply to:

- procurement of items of tangible personal property or services by a state agency or a local public body from a state agency, a local public body or external procurement unit except as otherwise provided in Sections 13-1-135 through 13-1-137 NMSA 1978;
- B. procurement of tangible personal property or services for the governor's mansion and grounds;
- C. printing and duplicating contracts involving materials that are required to be filed in connection with proceedings before administrative agencies or state or federal courts;
- purchases of publicly provided or publicly regulated gas, electricity, water, sewer and refuse collection services;
- purchases of books, periodicals and training materials in printed or electronic format from the publishers or copyright holders thereof and purchases of print, digital or electronic format library materials by public, school and state libraries for access by the public;
- travel or shipping by common carrier or by private conveyance or to meals and lodging;
- G. purchase of livestock at auction rings or to the .222496.2

procurement of animals to be used for research and
experimentation or exhibit;

- H. contracts with businesses for public school transportation services;
- I. procurement of tangible personal property or services, as defined by Sections 13-1-87 and 13-1-93 NMSA 1978, by the corrections industries division of the corrections department pursuant to rules adopted by the corrections industries commission, which shall be reviewed by the purchasing division of the general services department prior to adoption;
- J. purchases not exceeding ten thousand dollars (\$10,000) consisting of magazine subscriptions, web-based or electronic subscriptions, conference registration fees and other similar purchases where prepayments are required;
- K. municipalities having adopted home rule charters and having enacted their own purchasing ordinances;
- L. the issuance, sale and delivery of public securities pursuant to the applicable authorizing statute, with the exception of bond attorneys and general financial consultants;
- M. contracts entered into by a local public body with a private independent contractor for the operation, or provision and operation, of a jail pursuant to Sections 33-3-26 and 33-3-27 NMSA 1978;

- N. contracts for maintenance of grounds and facilities at highway rest stops and other employment opportunities, excluding those intended for the direct care and support of persons with handicaps, entered into by state agencies with private, nonprofit, independent contractors who provide services to persons with handicaps;
- O. contracts and expenditures for services or items of tangible personal property to be paid or compensated by money or other property transferred to New Mexico law enforcement agencies by the United States department of justice drug enforcement administration;
- P. contracts for retirement and other benefits pursuant to Sections 22-11-47 through 22-11-52 NMSA 1978;
  - Q. contracts with professional entertainers;
- R. contracts and expenditures for legal subscription and research services and litigation expenses in connection with proceedings before administrative agencies or state or federal courts, including experts, mediators, court reporters, process servers and witness fees, but not including attorney contracts;
- S. contracts for service relating to the design, engineering, financing, construction and acquisition of public improvements undertaken in improvement districts pursuant to Subsection L of Section 3-33-14.1 NMSA 1978 and in county improvement districts pursuant to Subsection L of Section

# 1 4-55A-12.1 NMSA 1978;

- T. works of art for museums or for display in public buildings or places;
- U. contracts entered into by a local public body with a person, firm, organization, corporation or association or a state educational institution named in Article 12, Section 11 of the constitution of New Mexico for the operation and maintenance of a hospital pursuant to Chapter 3, Article 44 NMSA 1978, lease or operation of a county hospital pursuant to the Hospital Funding Act or operation and maintenance of a hospital pursuant to the Special Hospital District Act;
- V. purchases of advertising in all media, including radio, television, print and electronic;
- W. purchases of promotional goods intended for resale by the tourism department;
- X. procurement of printing, publishing and distribution services for materials produced and intended for resale by the cultural affairs department;
- Y. procurement by or through the public education department from the federal department of education relating to parent training and information centers designed to increase parent participation, projects and initiatives designed to improve outcomes for students with disabilities and other projects and initiatives relating to the administration of improvement strategy programs pursuant to the federal

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Individuals with Disabilities Education Act; provided that the exemption applies only to procurement of services not to exceed two hundred thousand dollars (\$200,000);

- Z. procurement of services from community rehabilitation programs or qualified individuals pursuant to the State Use Act;
- purchases of products or services for eligible persons with disabilities pursuant to the federal Rehabilitation Act of 1973;
- BB. procurement, by either the department of health or Grant county or both, of tangible personal property, services or construction that are exempt from the Procurement Code pursuant to Section 9-7-6.5 NMSA 1978;
- CC. contracts for investment advisory services, investment management services or other investment-related services entered into by the educational retirement board, the state investment officer or the retirement board created pursuant to the Public Employees Retirement Act;
- the purchase for resale by the state fair commission of feed and other items necessary for the upkeep of livestock;
- contracts entered into by the crime victims EE. reparation commission to distribute federal grants to assist victims of crime, including grants from the federal Victims of Crime Act of 1984 and the federal Violence Against Women Act of .222496.2

1994;

FF. procurement by or through the early childhood
education and care department of early pre-kindergarten and
pre-kindergarten services purchased pursuant to the Pre-
Kindergarten Act;

GG. procurement of services of commissioned advertising sales representatives for New Mexico magazine; [and]

HH. agreements and contracts entered into pursuant to the Hydrogen Hub Development Act; and

[\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\fir}{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\fir}{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac}}}}}{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{

SECTION 20. Section 62-15-37 NMSA 1978 (being Laws 2007, Chapter 4, Section 4, as amended) is amended to read:

"62-15-37. DEFINITIONS--ENERGY EFFICIENCY--RENEWABLE ENERGY.--As used in the Rural Electric Cooperative Act:

A. "carbon intensity" means the quantity of all greenhouse gases, measured in carbon dioxide equivalent, emitted as determined through the point of hydrogen production, including all stages of production specified in Subsection B of this section from feedstock generation through delivery and use, as determined under the most recent GREET model and certified by a third-party entity that is qualified to verify such analyses, as determined by the department of environment;

B. "clean hydrogen" for purposes of this section
.222496.2

1	refers to hydrogen produced subject to the following
2	requirements:
3	(1) through December 31, 2034:
4	(a) the carbon intensity of such
5	hydrogen, measured at the point of production, shall not exceed
6	one and one-half kilograms of carbon dioxide equivalent per
7	kilogram of hydrogen;
8	(b) all upstream natural gas emissions
9	associated with any methane gas used for the generation of such
10	hydrogen shall be one percent or less by volume of all gas
11	used; and
12	(c) for purposes of compliance with the
13	limits above, producers may account for overcompliance in
14	either Subparagraph (a) or (b) of this paragraph to address
15	undercompliance with a limit in the other, and such adjustments
16	shall be made on a carbon equivalent basis;
17	(2) from January 1, 2035 through December 31,
18	<u>2044:</u>
19	(a) the carbon intensity of such
20	hydrogen, measured at the point of production, shall not exceed
21	one kilogram of carbon dioxide equivalent per kilogram of
22	hydrogen;
23	(b) all upstream natural gas emissions
24	associated with any methane gas used for the generation of such
25	hydrogen shall be six-tenths of one percent or less by volume
	.222496.2

1	<u>of</u>	a11	gas	used;	and
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(c) for purposes of compliance with the limits above, producers may account for overcompliance in either Subparagraph (a) or (b) of this paragraph to address undercompliance with a limit in the other, and such adjustments shall be made on a carbon equivalent basis; and

intensity of all such hydrogen shall not exceed zero kilograms of carbon dioxide equivalent per kilogram of hydrogen, and in no event shall any methane used to generate such hydrogen exceed the upstream natural gas emission limits identified in Subparagraph (b) of Paragraph (2) of this subsection;

C. "clean hydrogen electric generation facility"

means an electric power generation facility located in New

Mexico whose electrical output can be controlled to aid in

balancing electric supply and that uses one hundred percent

clean hydrogen to generate electricity;

[A.] D. "energy efficiency" means measures, including energy conservation measures, or programs that target consumer behavior, equipment or devices to result in a decrease in consumption of electricity without reducing the amount or quality of energy services;

E. "GREET model" means the greenhouse gases,
regulated emissions and energy use in technologies model
developed by Argonne national laboratory or a successor model;

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	[ <del>B.</del> ] <u>F</u>	<u>.</u>	"renewable	e energy	y" means el	Lectr	cic energy	
generated	by use	of	renewable	energy	resources	and	delivered	to
a rural el	ectric	coc	nnerative.					

- [G.] G. "renewable energy certificate" means a certificate or other record, in a format approved by the public regulation commission, that represents all the environmental attributes from one megawatt-hour of electricity generated from renewable energy;
- $[ extbf{D.}]$  <u>H.</u> "renewable energy resource" means electric or useful thermal energy:
- (1) generated by use of the following energy resources, with or without energy storage and delivered to a rural electric cooperative:
  - (a) solar, wind and geothermal;
- (b) hydropower facilities brought in service on or after July 1, 2007;
- (c) other hydropower facilities supplying no greater than the amount of energy from hydropower facilities that were part of an energy supply portfolio prior to July 1, 2007;
- (d) fuel cells that do not use fossil
  fuels to create electricity;
- (e) biomass resources, limited to agriculture or animal waste, small diameter timber, not to exceed eight inches, salt cedar and other phreatophyte or woody .222496.2

vegetation removed from river basins or watersheds in New
Mexico; provided that these resources are from facilities
certified by the energy, minerals and natural resources
department to: 1) be of appropriate scale to have sustainable
feedstock in the near vicinity; 2) have zero life cycle carbon
emissions; and 3) meet scientifically determined restoration,
sustainability and soil nutrient principles; and

- (f) landfill gas and anaerobically digested waste biomass; and
- (2) does not include electric energy generated by use of fossil fuel or nuclear energy;
- [E.] I. "useful thermal energy" means renewable energy delivered from a source that can be metered and that is delivered in the state to an end user in the form of direct heat, steam or hot water or other thermal form that is used for heating, cooling, humidity control, process use or other valid end-use energy requirements and for which fossil fuel or electricity would otherwise be consumed;
- $[F_{ullet}]$  \_\_\_ "zero carbon resource" means an electricity generation resource:
- (2) that reduces methane emitted into the atmosphere in an amount equal to no less than one-tenth of the tons of carbon dioxide emitted into the atmosphere, as a result .222496.2

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of	electricity	production;	<u>or</u>	

(3) is a clean hydrogen electric generation facility; and

 $[G_{ullet}]$  K. "zero carbon resource standard" means providing New Mexico rural electric cooperative retail customers with electricity generated from one hundred percent zero carbon resources."

SECTION 21. Section 62-16-3 NMSA 1978 (being Laws 2004, Chapter 65, Section 3, as amended) is amended to read:

"62-16-3. DEFINITIONS.--As used in the Renewable Energy

A. "carbon intensity" means the quantity of all greenhouse gases, measured in carbon dioxide equivalent, emitted as determined through the point of hydrogen production, including all stages of production specified in Subsection B of this section from feedstock generation through delivery and use, as determined under the most recent GREET model and certified by a third-party entity that is qualified to verify such analyses, as determined by the department of environment;

B. "clean hydrogen" for purposes of this section refers to hydrogen produced subject to the following requirements:

## (1) through December 31, 2034:

(a) the carbon intensity of such hydrogen, measured at the point of production, shall not exceed .222496.2

I	one and one-half kilograms of carbon dioxide equivalent per
2	kilogram of hydrogen;
3	(b) all upstream natural gas emissions
4	associated with any methane gas used for the generation of such
5	hydrogen shall be one percent or less by volume of all gas
6	used; and
7	(c) for purposes of compliance with the
8	limits above, producers may account for overcompliance in
9	either Subparagraph (a) or (b) of this paragraph to address
10	undercompliance with a limit in the other, and such adjustments
11	shall be made on a carbon equivalent basis;
12	(2) from January 1, 2035 through December 31,
13	<u>2044:</u>
14	(a) the carbon intensity of such
15	hydrogen, measured at the point of production, shall not exceed
16	one kilogram of carbon dioxide equivalent per kilogram of
17	hydrogen;
18	(b) all upstream natural gas emissions
19	associated with any methane gas used for the generation of such
20	hydrogen shall be six-tenths of one percent or less by volume
21	of all gas used; and
22	(c) for purposes of compliance with the
23	limits above, producers may account for overcompliance in
24	either Subparagraph (a) or (b) of this paragraph to address
25	undercompliance with a limit in the other, and such adjustments

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shall	bе	made	on	а	carbon	ec	quivalent	basis;	and

(3) after January 1, 2045, the carbon
intensity of all such hydrogen shall not exceed zero kilograms
of carbon dioxide equivalent per kilogram of hydrogen, and in
no event shall any methane used to generate such hydrogen
exceed the upstream natural gas emission limits identified in
Subparagraph (b) of Paragraph (2) of this subsection;

- C. "clean hydrogen electric generation facility"

  means an electric power generation facility located in New

  Mexico whose electrical output can be controlled to aid in

  balancing electric supply and that uses one hundred percent

  clean hydrogen to generate electricity;
- [A.]  $\underline{D.}$  "commission" means the public regulation commission;
- [B.] E. "energy storage" means batteries or other means by which energy can be retained and delivered as electricity for use at a later time;
- F. "GREET model" means the greenhouse gases,

  regulated emissions and energy use in technologies model

  developed by Argonne national laboratory or a successor model;
- [G.] G. "municipality" means a municipal corporation, organized under the laws of the state, and H class counties;
- [ $\overline{\text{D+}}$ ]  $\underline{\text{H-}}$  "public utility" means an entity certified by the commission to provide retail electric service in New .222496.2

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Mexico pursuant to the Public Utility Act but does not include rural electric cooperatives;

- [E.] I. "reasonable cost threshold" means an average annual levelized cost of sixty dollars (\$60.00) per megawatt-hour at the point of interconnection of the renewable energy resource with the transmission system, adjusted for inflation after 2020;
- [F.] J. "renewable energy" means electric energy generated by use of renewable energy resources and delivered to a public utility;
- [G.] K. "renewable energy certificate" means a certificate or other record, in a format approved by the commission, that represents all the environmental attributes from one megawatt-hour of electricity generated from renewable energy;
- $[H_{\bullet}]$  L. "renewable energy resource" means the following energy resources, with or without energy storage:
  - solar, wind and geothermal; (1)
- (2) hydropower facilities brought in service on or after July 1, 2007;
- (3) biomass resources, limited to agriculture or animal waste, small diameter timber, not to exceed eight inches, salt cedar and other phreatophyte or woody vegetation removed from river basins or watersheds in New Mexico; provided that these resources are from facilities certified by the

1	energy, minerals and natural resources department to:
2	(a) be of appropriate scale to have
3	sustainable feedstock in the near vicinity;
4	(b) have zero life cycle carbon
5	emissions; and
6	(c) meet scientifically determined
7	restoration, sustainability and soil nutrient principles;
8	(4) fuel cells that do not use fossil fuels to
9	create electricity; and
10	(5) landfill gas and anaerobically digested
11	waste biogas;
12	$[rac{ extsf{H}_{ullet}}{ extsf{I}}]$ M. "renewable portfolio standard" means the
13	minimum percentage of retail sales of electricity by a public
14	utility to electric consumers in New Mexico that is required by
15	the Renewable Energy Act to be from renewable energy;
16	[ <del>J.</del> ] <u>N.</u> "renewable purchased power agreement" means
17	an agreement that binds an entity generating power from
18	renewable energy resources to provide power at a specified
19	price and binds the purchaser to that price;
20	[ <del>K.</del> ] <u>O.</u> "zero carbon resource" means an electricity
21	generation resource:
22	(1) that emits no carbon dioxide into the
23	atmosphere; [ <del>or</del> ]
24	(2) that reduces methane emitted into the
25	atmosphere in an amount equal to no less than one-tenth of the
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tons	of	carbon	dioxide	emitted	into	the	atmosphere,	as	а	result
of e	1ect	ricity	producti	ion; or						

(3) is a clean hydrogen electric generation facility; and

[ $\underbrace{\text{H-}}$ ]  $\underline{\text{P.}}$  "zero carbon resource standard" means providing New Mexico public utility customers with electricity generated from one hundred percent zero carbon resources."

SECTION 22. APPLICABILITY.--Sections 15 and 16 of this act apply to taxable years beginning on or after January 1, 2022.

SECTION 23. EFFECTIVE DATE.--The effective date of the provisions of Section 17 of this act is July 1, 2022.

SECTION 24. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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