SENATE BILL 167

55th legislature - STATE OF NEW MEXICO - second session, 2022

INTRODUCED BY

Gregory A. Baca

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AN ACT

RELATING TO THE DELINQUENCY ACT; ALLOWING FOR THE IMPOSITION OF A STAYED ADULT CRIMINAL SENTENCE UPON ADJUDICATION OF A YOUTHFUL OFFENDER.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. Section 32A-2-3 NMSA 1978 (being Laws 1993, Chapter 77, Section 32, as amended) is amended to read:

DEFINITIONS.--As used in the Delinquency Act:

"amenable to treatment" means the ability of a child to be rehabilitated or treated sufficiently by the time the child reaches twenty-one years of age to protect the public's safety;

[A.] B. "delinquent act" means an act committed by a child that would be designated as a crime under the law if committed by an adult, not including a violation of Section .222093.1

1	30-9-2 NMSA 1978, including the following offenses:
2	(1) any of the following offenses pursuant to
3	municipal traffic codes or the Motor Vehicle Code:
4	(a) driving while under the influence of
5	intoxicating liquor or drugs;
6	(b) failure to stop in the event of an
7	accident causing death, personal injury or damage to property;
8	(c) unlawful taking of a vehicle or
9	motor vehicle;
10	(d) receiving or transferring of a
11	stolen vehicle or motor vehicle;
12	(e) homicide by vehicle;
13	(f) injuring or tampering with a
14	vehicle;
15	(g) altering or changing of an engine
16	number or other vehicle identification numbers;
17	(h) altering or forging of a driver's
18	license or permit or any making of a fictitious license or
19	permit;
20	(i) reckless driving;
21	(j) driving with a suspended or revoked
22	license; or
23	(k) an offense punishable as a felony;
24	(2) buying, attempting to buy, receiving,
25	possessing or being served any alcoholic liquor or being
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present in a licensed liquor establishment, other than a
restaurant or a licensed retail liquor establishment, except in
the presence of the child's parent, guardian, custodian or
adult spouse. As used in this paragraph, "restaurant" means an
establishment where meals are prepared and served primarily for
on-premises consumption and that has a dining room, a kitchen
and the employees necessary for preparing, cooking and serving
meals. "Restaurant" does not include an establishment, as
defined in regulations promulgated by the director of the
special investigations unit of the department of public safety,
that serves only hamburgers, sandwiches, salads and other fast
foods;

- a violation of Section 30-29-2 NMSA 1978, (3) regarding the illegal use of a glue, aerosol spray product or other chemical substance;
- a violation of the Controlled Substances Act;
- escape from the custody of a law enforcement officer or a juvenile probation or parole officer or from any placement made by the department by a child who has been adjudicated a delinquent child;
- a violation of Section 30-15-1.1 NMSA 1978 (6) regarding unauthorized graffiti on personal or real property; or
- a violation of an order of protection .222093.1

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issued pursuant to the provisions of the Family Violence Protection Act:

- [B.] C. "delinquent child" means a child who has committed a delinquent act;
- [6.] D. "delinquent offender" means a delinquent child who is subject to juvenile sanctions only and who is not a youthful offender or a serious youthful offender;
- $[\mathfrak{D}_{ullet}]$ $\underline{\mathrm{E.}}$ "detention facility" means a place where a child may be detained under the Children's Code pending court hearing and does not include a facility for the care and rehabilitation of an adjudicated delinquent child;
- [E.] F. "felony" means an act that would be a felony if committed by an adult;
- $[F_{\bullet}]$ G_{\bullet} "misdemeanor" means an act that would be a misdemeanor or petty misdemeanor if committed by an adult;
- [G.] H. "restitution" means financial reimbursement by the child to the victim or community service imposed by the court and is limited to easily ascertainable damages for injury to or loss of property, actual expenses incurred for medical, psychiatric and psychological treatment for injury to a person and lost wages resulting from physical injury, which are a direct and proximate result of a delinquent act. "Restitution" does not include reimbursement for damages for mental anguish, pain and suffering or other intangible losses. As used in this subsection, "victim" means a person who is injured or suffers

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damage of any kind by an act that is the subject of a complaint or referral to law enforcement officers or juvenile probation authorities. Nothing contained in this definition limits or replaces the provisions of Subsections A and B of Section 32A-2-27 NMSA 1978;

[H.] $\underline{I.}$ "serious youthful offender" means an individual fifteen to eighteen years of age who is charged with and indicted or bound over for trial for first degree murder. A "serious youthful offender" is not a delinquent child as defined pursuant to the provisions of this section;

 $[\frac{1}{1}]$ __ "supervised release" means the release of a juvenile, whose term of commitment has not expired, from a facility for the care and rehabilitation of adjudicated delinquent children, with specified conditions to protect public safety and promote successful transition and reintegration into the community. A juvenile on supervised release is subject to monitoring by the department until the term of commitment has expired and may be returned to custody for violating conditions of release; and

- $[J_{\bullet}]$ \underline{K}_{\bullet} "youthful offender" means a delinquent child subject to adult or juvenile sanctions who is:
- fourteen to eighteen years of age at the (1) time of the offense and who is adjudicated for at least one of the following offenses:
- second degree murder, as provided in .222093.1

1	Section 30-2-1 NMSA 1978;
2	(b) assault with intent to commit a
3	violent felony, as provided in Section 30-3-3 NMSA 1978;
4	(c) kidnapping, as provided in Section
5	30-4-1 NMSA 1978;
6	(d) aggravated battery, as provided in
7	Subsection C of Section 30-3-5 NMSA 1978;
8	(e) aggravated battery against a
9	household member, as provided in Subsection C of Section
10	30-3-16 NMSA 1978;
11	(f) aggravated battery upon a peace
12	officer, as provided in Subsection C of Section 30-22-25 NMSA
13	1978;
14	(g) shooting at a dwelling or occupied
15	building or shooting at or from a motor vehicle, as provided in
16	Section 30-3-8 NMSA 1978;
17	(h) dangerous use of explosives, as
18	provided in Section 30-7-5 NMSA 1978;
19	(i) criminal sexual penetration, as
20	provided in Section 30-9-11 NMSA 1978;
21	(j) robbery, as provided in Section
22	30-16-2 NMSA 1978;
23	(k) aggravated burglary, as provided in
24	Section 30-16-4 NMSA 1978;
25	(1) aggravated arson, as provided in
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Section	30 - 1	17-6	NMSA	1978:	or
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- (m) abuse of a child that results in great bodily harm or death to the child, as provided in Section 30-6-1 NMSA 1978;
- (2) fourteen to eighteen years of age at the time of the offense, who is adjudicated for any felony offense and who has had three prior, separate felony adjudications within a three-year time period immediately preceding the instant offense. The felony adjudications relied upon as prior adjudications shall not have arisen out of the same transaction or occurrence or series of events related in time and location. Successful completion of consent decrees is not considered a prior adjudication for the purposes of this paragraph; or
- (3) fourteen years of age and who is adjudicated for first degree murder, as provided in Section 30-2-1 NMSA 1978."
- SECTION 2. Section 32A-2-6 NMSA 1978 (being Laws 1993, Chapter 77, Section 35) is amended to read:
- "32A-2-6. TRANSFER OF JURISDICTION OVER CHILD FROM OTHER TRIBUNALS TO COURT.--
- A. If it appears to a tribunal in a criminal matter that the defendant was under the age of eighteen years at the time the offense charged was alleged to have been committed and the offense charged is a delinquent act pursuant to the provisions of the Delinquency Act, the tribunal shall promptly .222093.1

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transfer jurisdiction of the matter and the defendant to the court, together with a copy of the accusatory pleading and other papers, documents and transcripts of testimony relating The tribunal shall not transfer a serious to the case. youthful offender.

Upon transfer, the court shall have exclusive jurisdiction over the proceedings and the defendant. The transferring tribunal shall order that the defendant promptly be taken to the court or taken to a place of detention designated by the court or released to the custody of a parent, guardian, custodian or other person legally responsible for the defendant to be brought before the court at a time designated by the court. Upon transfer to the court, a petition shall be prepared and filed in the court in accordance with the provisions of the Delinquency Act. If the defendant is not a child at the time of transfer, the court retains jurisdiction over the matter only until disposition is made by the court, unless disposition is made pursuant to Paragraph (2) of Subsection A of Section 32A-2-20.1 NMSA 1978."

Section 32A-2-17 NMSA 1978 (being Laws 1993, SECTION 3. Chapter 77, Section 46, as amended) is amended to read:

"32A-2-17. PREDISPOSITION STUDIES -- REPORTS AND EXAMINATIONS. --

A. After a petition has been filed and either a finding with respect to the allegations of the petition has .222093.1

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been made or a notice of intent to admit the allegations of the petition has been filed, the court may direct that a predisposition study and report to the court be made in writing by the department or an appropriate agency designated by the court concerning the child, the family of the child, the environment of the child and any other matters relevant to the need for treatment or to appropriate disposition of the case. The following predisposition reports shall be provided to the parties and the court five days before actual disposition or sentencing:

- the adult probation and parole division of the corrections department shall prepare a predisposition report for a serious youthful offender;
- the department shall prepare a (2) predisposition report for a serious youthful offender who is convicted of an offense other than first degree murder;
- the department shall prepare a (3) predisposition report for a youthful offender concerning the youthful offender's amenability to treatment, and if:
- the court determines that a juvenile disposition is appropriate, the department shall prepare a subsequent predisposition report; or
- the court makes the findings (b) necessary to impose an adult sentence pursuant to Section 32A-2-20 NMSA 1978, the adult probation and parole division of .222093.1

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the corrections department shall prepare a subsequent predisposition report; this subparagraph shall not apply, however, to any adult sentence sought pursuant to Section 32A-2-20.1 NMSA 1978; and

- (4) the department shall prepare a predisposition report for a delinquent offender upon the court's request.
- Where there are indications that the child may have a mental disorder or developmental disability, the court, on motion by the children's court attorney or that of counsel for the child, may order the child to be examined at a suitable place by a physician or psychiatrist, a licensed psychologist, a licensed professional clinical counselor or a licensed independent social worker prior to a hearing on the merits of the petition. An examination made prior to the hearing or as a part of the predisposition study and report shall be conducted on an outpatient basis, unless the court finds that placement in a hospital or other appropriate facility is necessary.
- The court, after a hearing, may order examination by a physician or psychiatrist, a licensed psychologist or a licensed professional clinical counselor or a licensed independent social worker of a parent or custodian whose ability to care for or supervise a child is an issue before the court.
- The court may order that a child adjudicated as .222093.1

a delinquent child be administered a predispositional evaluation by a professional designated by the department for purposes of diagnosis, with direction that the court be given a report indicating what disposition appears most suitable when the interests of the child and the public are considered. The evaluation shall be completed within fifteen days of the court's order, and the preference shall be for performing the evaluation in the child's community.

E. If a child is detained for purposes of performing a predispositional evaluation, it shall be completed within fifteen days, and in no event shall a child be detained for more than fifteen days within a three-hundred-sixty-five-day period for a predispositional evaluation, unless for good cause shown."

SECTION 4. Section 32A-2-18 NMSA 1978 (being Laws 1993, Chapter 77, Section 47, as amended) is amended to read:

"32A-2-18. JUDGMENT--NONCRIMINAL NATURE-NONADMISSIBILITY.--

A. The court shall enter a judgment setting forth the court's findings and disposition in the proceeding. A judgment in proceedings on a petition under the Delinquency Act resulting in a juvenile disposition shall not be deemed a conviction of a crime nor shall it impose any civil disabilities ordinarily resulting from conviction of a crime nor shall it operate to disqualify the child in any civil .222093.1

service application or appointment. The juvenile disposition of a child and any evidence given in a hearing in court shall not be admissible as evidence against the child in any case or proceeding in any other tribunal whether before or after reaching the age of majority, except in sentencing proceedings after conviction of a felony and then only for the purpose of a presentence study and report.

- B. If a judgment resulting from a youthful offender or serious youthful offender proceeding under the Delinquency Act results in an adult sentence, a record of the judgment shall be admissible in any other case or proceeding in any other court involving the youthful offender or serious youthful offender, unless the sentence was imposed pursuant to Paragraph (2) of Subsection F and Subsection H of Section 32A-2-20.2 NMSA 1978, and the offender successfully completed adult probation.
- C. If a judgment on a proceeding under the Delinquency Act results in an adult sentence, the determination of guilt at trial becomes a conviction for purposes of the Criminal Code, except as provided in Subsection H of Section 32A-2-20.2 NMSA 1978."
- SECTION 5. Section 32A-2-20 NMSA 1978 (being Laws 1993, Chapter 77, Section 49, as amended) is amended to read:
 - "32A-2-20. DISPOSITION OF A YOUTHFUL OFFENDER.--
- A. The court has the discretion to invoke either an adult sentence or juvenile sanctions on a youthful offender .222093.1

Section 32A-2-20.1 NMSA 1978. If seeking an adult sentence, the children's court attorney shall file a notice of intent to invoke an adult sentence within ten working days of the filing of the petition, provided that the court may extend the time for filing of the notice of intent to invoke an adult sentence, for good cause shown, prior to the adjudicatory hearing. A preliminary hearing by the court or a hearing before a grand jury shall be held, within ten days after the filing of the intent to invoke an adult sentence, to determine whether probable cause exists to support the allegations contained in the petition.

B. If the children's court attorney has filed a

pursuant to this section, or the court may proceed pursuant to

- B. If the children's court attorney has filed a notice of intent to invoke an adult sentence and the child is adjudicated as a youthful offender, the court shall make the following findings in order to invoke an adult sentence, except when imposing an adult sentence pursuant to Section 32A-2-20.1 NMSA 1978:
- (1) the child is not amenable to treatment or rehabilitation as a child in available facilities; and
- (2) the child is not eligible for commitment to an institution for children with developmental disabilities or mental disorders.
- C. In making the findings set forth in Subsection B of this section, the judge shall consider the following .222093.1

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- (1) the seriousness of the alleged offense;
- (2) whether the alleged offense was committed in an aggressive, violent, premeditated or willful manner;
- (3) whether a firearm was used to commit the alleged offense;
- (4) whether the alleged offense was against persons or against property, greater weight being given to offenses against persons, especially if personal injury resulted;
- (5) the maturity of the child as determined by consideration of the child's home, environmental situation, social and emotional health, pattern of living, brain development, trauma history and disability;
- (6) the record and previous history of the child;
- (7) the prospects for adequate protection of the public and the likelihood of reasonable rehabilitation of the child by the use of procedures, services and facilities currently available; and
- (8) any other relevant factor, provided that factor is stated on the record.
- D. If a child has previously been sentenced as an adult pursuant to the provisions of this section, there shall be a rebuttable presumption that the child is not amenable to .222093.1

treatment or rehabilitation as a child in available facilities.

- E. If the court invokes an adult sentence, the court may sentence the child to less than, but shall not exceed, the mandatory adult sentence. A youthful offender given an adult sentence shall be treated as an adult offender and shall be transferred to the legal custody of an agency responsible for incarceration of persons sentenced to adult sentences. This transfer terminates the jurisdiction of the court over the child with respect to the delinquent acts alleged in the petition.
- F. If a juvenile disposition is appropriate, the court shall follow the provisions set forth in Section 32A-2-19 NMSA 1978. A youthful offender may be subject to extended commitment in the care of the department until the age of twenty-one, pursuant to the provisions of Section 32A-2-23 NMSA 1978.
- G. A child fourteen years of age or older, charged with first degree murder, but not convicted of first degree murder, and found to have committed a youthful offender offense as set forth in Subsection [\pm] \underline{K} of Section 32A-2-3 NMSA 1978, is subject to the dispositions set forth in this section.
- H. A child fourteen years of age or older charged with first degree murder, but found to have committed a delinquent act that is neither first degree murder nor a youthful offender offense as set forth in Subsection $[\pm]$ \underline{K} of .222093.1

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Section 32A-2-3 NMSA 1978, shall be adjudicated as a delinquent subject to the dispositions set forth in Section 32A-2-19 NMSA 1978.

I. An appeal of a court order entered in accordance with this section may be filed by either party to the case."

SECTION 6. A new section of the Delinquency Act, Section 32A-2-20.1 NMSA 1978, is enacted to read:

[NEW MATERIAL] DUAL DISPOSITION OF A "32A-2-20.1. YOUTHFUL OFFENDER AMENABLE TO TREATMENT. --

If a youthful offender prosecution results in adjudication for an offense listed in Subsection K of Section 32A-2-3 NMSA 1978 and the offender is found by the court to be amenable to treatment, the court may impose:

- a juvenile disposition under Subparagraph (1) (b) or (c) of Paragraph (1) of Subsection B of Section 32A-2-19 NMSA 1978; and
- (2) an adult criminal sentence, the execution of which shall be stayed on the condition that the offender not violate the provisions of the disposition order and not commit a new offense. Successful completion of the juvenile disposition ordered shall be a condition of suspension of the adult criminal sentence.
- In determining a disposition to impose pursuant to Subsection A of this section, the judge shall make findings on all of the following factors:

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1	(1) the seriousness of the alleged offense;
2	(2) whether the alleged offense was committed
3	in an aggressive, violent, premeditated or willful manner;
4	(3) whether a firearm was used to commit the
5	alleged offense;
6	(4) whether the alleged offense was against
7	persons or against property, greater weight being given to
8	offenses against persons, especially if personal injury
9	resulted;
10	(5) the maturity of the child as determined by
11	consideration of the child's home, environmental situation,
12	social and emotional health, pattern of living, brain
13	development, trauma history and disability;
14	(6) the record and previous history of the
15	child;
16	(7) the prospects for adequate protection of
17	the public and the likelihood of reasonable rehabilitation of
18	the child by the use of procedures, services and facilities
19	currently available; and
20	(8) any other relevant factor, provided that
21	factor is stated on the record."
22	SECTION 7. A new section of the Delinquency Act, Section
23	32A-2-20.2 NMSA 1978, is enacted to read:
24	"32A-2-20.2. [NEW MATERIAL] EXECUTION OF ADULT
25	SENTENCE
	.222093.1

- A. When there is probable cause to believe that a youthful offender sentenced pursuant to Section 32A-2-20.1 NMSA 1978 has violated any condition of the stayed sentence or is alleged to have committed a new offense, the court may, if necessary, direct that the youthful offender be taken into immediate custody. The children's court attorney may petition for revocation of the stay of execution of the adult sentence and shall notify the youthful offender in writing of the reasons alleged to exist for revocation of the stay.
- B. The youthful offender shall be entitled to a hearing on the state's petition to revoke the stay or may waive a hearing. If the youthful offender challenges the petition for revocation of the stay, the court shall hold a hearing at which the youthful offender is entitled to be heard and represented by counsel. The children's court attorney shall present proof of the violation beyond a reasonable doubt. Proof of a new offense in this hearing shall not establish guilt as to that new offense. If a violation is established, the court shall proceed pursuant to Subsection D of this section.
- C. If a person described in Subsection A of this section is under the age of eighteen and is taken into custody, the person may be detained only in accordance with Section 32A-2-4.1 NMSA 1978.
- D. If it is established after a hearing that a .222093.1

youthful offender has violated the terms of suspension of the sentence stayed pursuant to Paragraph (2) of Subsection A of Section 32A-2-20.1 NMSA 1978, the court shall order execution of the previously imposed sentence unless the court makes written findings of mitigating factors that justify continuing the stay. If the court finds that no mitigating factors are present, the court shall treat the youthful offender as an adult and order any of the adult sanctions authorized by the original disposition and sentence.

- E. Upon revocation of the stay and execution of the adult sentence, the offender's youthful offender status is terminated and the court's jurisdiction over the child with respect to the delinquent acts alleged in the petition is terminated. The ongoing jurisdiction for any adult sanction, other than commitment to the corrections department, is with the adult court.
- F. Before an offender who has received a stayed adult sentence pursuant to Section 32A-2-20.1 NMSA 1978 reaches the age of twenty-one, the court shall hold a hearing. The court shall:
- (1) revoke the suspension, order execution of the adult sentence and direct that the offender be taken into the immediate custody of the corrections department;
- (2) order execution of the adult sentence and place the offender on probation; or

1	(3) order the release of the offender.
2	G. When ordering the execution of an adult sentence
3	pursuant to Paragraph (1) or (2) of Subsection F of this
4	section, the court shall:
5	(1) make the following findings:
6	(a) in the instant proceeding, during
7	the time the child was placed on probation or committed to a
8	facility for the care and rehabilitation of adjudicated
9	delinquent children, that the child was not amenable to
10	treatment or rehabilitation as a child in available facilities;
11	and
12	(b) that the child is not eligible for
13	commitment to an institution for children with developmental
14	disabilities or mental disorders; and
15	(2) make findings on the following factors:
16	(a) the seriousness of the alleged
17	offense;
18	(b) whether the alleged offense was
19	committed in an aggressive, violent, premeditated or willful
20	manner;
21	(c) whether a firearm was used to commit
22	the alleged offense;
23	(d) whether the alleged offense was
24	against a person or against property, greater weight being
25	given to an offense against a person, especially if personal
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(e) the maturity of the child as determined by consideration of the child's home, environmental situation, social and emotional health, pattern of living, brain development, trauma history and disability;

- (f) the record and previous history of the child;
- the prospects for adequate (g) protection of the public and the likelihood of reasonable rehabilitation of the child by the use of procedures, services and facilities currently available;
- (h) in the instant proceeding, the child's behavior and conduct while placed on probation or committed to a facility for the care and rehabilitation of adjudicated delinquent children;
- (i) the results of a report provided by the department of a risk assessment performed on the child using an accepted risk assessment tool; and
- (i) any other relevant factor, provided that the factor is stated on the record.
- If an offender is ordered to serve probation Η. pursuant to Paragraph (2) of Subsection F of this section and successfully completes probation, the adjudication shall not become a conviction for purposes of the Criminal Code and the court shall enter a conditional discharge as provided for in .222093.1

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Section 31-20-13 NMSA 1978.

I. If execution of the adult sentence is ordered and the offender is placed in the custody of the corrections department, all time served by the offender under the juvenile disposition shall be credited toward the adult criminal sentence imposed."

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