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# LEGISLATIVE EDUCATION STUDY COMMITTEE BILL ANALYSIS

56th Legislature, 1st Session, 2023

Bill Number HB127		Sponsor	Herrera/Baca/Madrid/Sariñana/Trujillo		
Tracking Numl	<b>Der</b> .223518.1	Committe	ee Referrals	HCEDC	/HEC
Short Title E	ducation Assistant Salar	y Increase			
Analyst Hoxie			0	nal Date Updated	1/27/2023

#### **BILL SUMMARY**

#### Synopsis of Bill

The bill amends the School Personnel Act to increase the statutory minimum licensed educational assistant salaries to \$25 thousand annually effective for the 2023-2024 school year. Under current law, the statutory minimum licensed educational assistant salary is \$12 thousand annually.

#### FISCAL IMPACT

The bill does not contain an appropriation. The LESC budget recommendation for FY24 includes \$14.5 million to increase minimum educational assistant salaries from \$12 thousand to \$25 thousand annually.

Funding for salary increases is distributed through the state equalization guarantee, the public school funding formula in New Mexico and is based on student and school characteristics, which will lead to differences in per-teacher allocations of funds.

Currently, the statutory minimum annual salary for licensed educational assistants is \$12 thousand. There are approximately 4,500 educational assistants working in public schools in New Mexico. While educational assistant salaries vary widely across the state, budget data from the Public Education Department (PED) shows the median annual salary for educational assistants is \$22,383 and an average salary of \$22 thousand; however, 18 percent of educational assistants earn less than \$20 thousand. This bill would raise the salaries of approximately 82 percent of educational assistants in the state.

#### SUBSTANTIVE ISSUES

**Licensed Educational Assistants.** All persons who perform services as educational assistants must be licensed by PED (three levels of licensure exist). In addition, they must be at least 18 years of age and have a high school diploma or its equivalent. Educational assistants work alongside duly licensed staff within schools. PED does not collect data on educational assistant contract hours per day or contract days per year; however, salary guides are publically

### HB 127 – Page 2

available for some school districts. For example, Española Public Schools' educational assistant salary schedules are based on a work schedule of 184 days a year and seven-hour days, whereas Albuquerque Public Schools' (APS) are based on a work schedule of 183 days and 6.5 hours per day.

**Educational Assistant Shortages.** According to the <u>2022 New Mexico Educator Vacancy</u> <u>Report</u>, there were 446 educational assistant vacancies as of September 2022, representing 33.2 percent of all educator vacancies at that time. This is a decrease of 10 vacant educational assistant positions over the 2021-2022 school year.

**Increasing Employer Insurance Contributions.** The New Mexico Public School Insurance Authority (NMPSIA) provides health insurance benefits to all public school employees except those in APS. Under current law, public school employees making less than \$25 thousand who receive health insurance through NMPSIA contribute 30 percent to 35 percent to the total health insurance cost. An increase in minimum educational assistant salaries that raise statutorily required minimums to \$25 thousand could potentially decrease take home pay under current insurance contributions. For example, if an educational assistant's annual salary is \$19 thousand for FY23 and that salary is raised to \$25 thousand in FY24, the educational assistant would contribute an additional 10 percent towards health insurance premiums.

Premiums	6
Salary Range	Employer Share
Less than \$15,000	80%
\$15,000 to \$19,999	70%
\$20,000 to \$24,999	65%
\$25,000 or more	60%

NMSPIA Share of Health Insurance
Premiums

Source: LESC

### ADMINISTRATIVE IMPLICATIONS

School districts and charter schools would be required to pay their educational assistants a minimum salary of \$25 thousand.

Following sizeable minimum salary increases for FY23, many school district and charter school stakeholders reported significant compaction in their salary schedules—a phenomenon where employees with more experience have only a slightly higher salary than those employees with less experience. Raising the minimum salary of educational assistants could lead to issues of compaction.

#### **RELATED BILLS**

HB127 relates to House Bill 25 which raises the minimum wage to \$16 per hour. Currently, 527 educational assistants make less than \$16 per hour on an 1140-hour yearly schedule.

HB127 relates to House Bill 36 and House Bill 102, which both raise health insurance employer contributions for NMSPIA covered employees.

# HB 127 – Page 3

### SOURCES OF INFORMATION

- LESC Files
- New Mexico Public School Insurance Authority

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