SENATE BILL 16 1 2 56TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2023 3 INTRODUCED BY 4 Elizabeth "Liz" Stefanics and Elizabeth "Liz" Thomson 5 6 7 8 9 10 AN ACT 11 RELATING TO EXECUTIVE REORGANIZATION; RENAMING THE HUMAN 12 SERVICES DEPARTMENT AS THE HEALTH CARE AUTHORITY DEPARTMENT; 13 CHANGING ITS POWERS AND DUTIES; PROVIDING FOR TRANSITION; 14 TRANSFERRING FUNCTIONS, PERSONNEL, MONEY, APPROPRIATIONS, 15 RECORDS, EQUIPMENT, SUPPLIES, OTHER PROPERTY, CONTRACTUAL 16 OBLIGATIONS AND STATUTORY REFERENCES; AMENDING AND REPEALING 17 SECTIONS OF THE NMSA 1978; RECONCILING CONFLICTING SECTIONS OF 18 LAW IN LAWS 2019 BY REPEALING LAWS 2019, CHAPTER 211, SECTION 19 11. 20 21 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO: 22 SECTION 1. Section 9-8-1 NMSA 1978 (being Laws 1977, 23 Chapter 252, Section 1, as amended) is amended to read: 24 "9-8-1. SHORT TITLE.--Chapter 9, Article 8 NMSA 1978 may 25 be cited as the [Human Services] "Health Care Authority .223892.2GLG

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Department Act"."

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2	SECTION 2. Section 9-8-2 NMSA 1978 (being Laws 1977,
3	Chapter 252, Section 2) is amended to read:
4	"9-8-2. DEFINITIONSAs used in the [Human Services]
5	Health Care Authority Department Act:
6	A. "department" means the [human services
7	department created under the Human Services Department Act]
8	health care authority department; and
9	B. "secretary" means the secretary of [the
10	department] health care authority."
11	SECTION 3. Section 9-8-3 NMSA 1978 (being Laws 1977,
12	Chapter 252, Section 3, as amended) is amended to read:
13	"9-8-3. PURPOSEThe purpose of the [Human Services]
14	Health Care Authority Department Act is to establish a single,
15	unified department to administer laws and exercise functions
16	relating to [human services and formerly administered and
17	exercised by the administrative services unit, the state
18	welfare and social services agencies of the health and social
19	services department and the committee on children and youth]
20	health care purchasing and regulation."
21	SECTION 4. Section 9-8-4 NMSA 1978 (being Laws 1977,
22	Chapter 252, Section 4, as amended) is amended to read:
23	"9-8-4. DEPARTMENT ESTABLISHED
24	A. [There is created in the executive branch] The
25	[human services] " <u>health care authority</u> department" <u>is created</u>
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1	<u>in the executive branch</u> . The department [shall be] <u>is</u> a
2	cabinet department and [shall consist of, but not be limited
3	to, six divisions as follows:
4	(1) the income support division;
5	(2) the administrative services division;
6	(3) the medical assistance division;
7	(4) the child support enforcement division;
8	(5) the behavioral health services division;
9	and
10	(6) the information technology division]
11	consists of:
12	(1) the office of the secretary of health care
13	authority;
14	(2) the administrative services division;
15	(3) the information technology division;
16	(4) the behavioral health services division;
17	(5) the developmental disabilities division;
18	(6) the health improvement division;
19	(7) the medical assistance division;
20	(8) the state health benefits division;
21	(9) the child support enforcement division;
22	and
23	(10) the income support division.
24	B. All references in the law to the behavioral
25	health services division of the department of health or to the
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mental health division of the department of health in Sections 29-11-1 through 29-11-7 NMSA 1978 or to the department of health in Sections 43-2-1.1 through 43-2-23 NMSA 1978 shall be construed as referring to the [human services] health care authority department."

SECTION 5. Section 9-8-5 NMSA 1978 (being Laws 1977, Chapter 252, Section 6) is amended to read:

"9-8-5. SECRETARY OF [HUMAN SERVICES] HEALTH CARE
<u>AUTHORITY</u>--APPOINTMENT.--

A. The administrative head of the [human services] <u>health care authority</u> department is the "secretary of [human <u>services</u>] <u>health care authority</u>", who shall be appointed by the governor with the consent of the senate and who shall serve in the executive cabinet.

B. An appointed secretary shall serve and have all of the duties, responsibilities and authority of that office during the period of time prior to final action by the senate confirming or rejecting [his] the appointed secretary's appointment."

SECTION 6. Section 9-8-6 NMSA 1978 (being Laws 1977, Chapter 252, Section 7, as amended) is amended to read:

"9-8-6. SECRETARY--DUTIES AND GENERAL POWERS.--

A. The secretary is responsible to the governor for the operation of the department. It is the secretary's duty to manage all operations of the department and to administer and .223892.2GLG

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1 enforce the laws with which the secretary or the department is 2 charged.

To perform duties of office, the secretary has 3 Β. every power expressly enumerated in the laws, whether granted to the secretary or the department or any division of the department, except where authority conferred upon any division 7 is explicitly exempted from the secretary's authority by 8 statute. In accordance with these provisions, the secretary 9 shall:

10 except as otherwise provided in the [Human (1) 11 Services] Health Care Authority Department Act, exercise 12 general supervisory and appointing authority over all 13 department employees, subject to any applicable personnel laws 14 and rules;

delegate authority to subordinates as the (2) secretary deems necessary and appropriate, clearly delineating such delegated authority and the limitations thereto;

(3) organize the department into those organizational units the secretary deems will enable it to function most efficiently, subject to any provisions of law requiring or establishing specific organizational units;

(4) within the limitations of available appropriations and applicable laws, employ and fix the compensation of those persons necessary to discharge the secretary's duties;

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1 conduct background checks on department (5) employees and prospective department employees that have or 2 3 will have access to federal tax information; provided that: 4 (a) local law enforcement agency 5 criminal history record checks shall be conducted on all employees, prospective employees, contractors, prospective 6 7 contractors, subcontractors and prospective subcontractors with 8 access to federal tax information; 9 (b) record checks for any identified 10 arrests shall be conducted through local law enforcement 11 agencies in jurisdictions where the subject has lived, worked 12 or attended school within the last five years preceding the 13 record check; 14 (c) federal bureau of investigation 15 fingerprinting shall be conducted on all employees, prospective 16 employees, contractors, prospective contractors, subcontractors 17 and prospective subcontractors with access to federal tax 18 information: 19 (d) for the purpose of conducting a 20 national agency background check, the department shall submit 21 to the department of public safety and the federal bureau of 22 investigation a fingerprint card for each of the following 23 personnel who have or will have access to federal tax 24 information: 1) employees; 2) prospective employees; 3) 25 contractors; 4) prospective contractors; 5) subcontractors; and .223892.2GLG

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(e) the department shall conduct a check for eligibility to legally work as a citizen or legal resident of the United States on all employees, prospective employees, contractors, prospective contractors, subcontractors and prospective subcontractors with access to federal tax information. The department shall complete a citizenship or residency check for each new employee and any employee with expiring employment eligibility and shall document and monitor the employee's citizenship or residency status for continued compliance;

(f) criminal history records obtained by the department pursuant to the provisions of this paragraph and the information contained in those records are confidential, shall not be used for any purpose other than conducting background checks for the purpose of determining eligibility for employment and shall not be released or disclosed to any other person or agency except pursuant to a court order or with the written consent of the person who is the subject of the records;

(g) a person who releases or discloses criminal history records or information contained in those records in violation of the provisions of this paragraph is guilty of a misdemeanor and shall be sentenced pursuant to the provisions of Section 31-19-1 NMSA 1978;

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1 (h) the secretary shall adopt and promulgate rules to establish procedures to provide for 2 3 background checks; provided that background checks shall not be 4 evaluated for any purpose other than a person's department-5 related activities, and criteria according to which background checks are evaluated, for all present and prospective personnel 6 7 identified in the provisions of this paragraph; 8 (i) contractors, prospective 9 contractors, subcontractors and prospective subcontractors 10 shall bear any costs associated with ordering or conducting background checks pursuant to this paragraph; and 11 12 (j) a department employee or prospective 13 department employee who is denied employment or whose 14 employment is terminated based on information obtained in a 15 background check shall be entitled to review the information 16 obtained pursuant to this paragraph and to appeal the decision; 17 take administrative action by issuing (6) 18 orders and instructions, not inconsistent with the law, to 19 assure implementation of and compliance with the provisions of 20 law for whose administration or execution the secretary is 21 responsible and to enforce those orders and instructions by 22 appropriate administrative action in the courts; 23 conduct research and studies that will (7) 24 improve the operations of the department and the provision of 25 services to the citizens of the state;

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provide courses of instruction and 1 (8) 2 practical training for employees of the department and other 3 persons involved in the administration of programs with the objective of improving the operations and efficiency of 4 5 administration; 6 (9) prepare an annual budget of the 7 department; 8 (10) provide cooperation, at the request of 9 heads of administratively attached agencies, in order to: 10 (a) minimize or eliminate duplication of 11 services and jurisdictional conflicts; 12 (b) coordinate activities and resolve 13 problems of mutual concern; and 14 resolve by agreement the manner and (c) 15 extent to which the department shall provide budgeting, 16 recordkeeping and related clerical assistance to 17 administratively attached agencies; and 18 (11)appoint, with the governor's consent, a 19 "director" for each division. These appointed positions are 20 exempt from the provisions of the Personnel Act. Persons 21 appointed to these positions shall serve at the pleasure of the 22 secretary, except as provided in Section 9-8-9 NMSA 1978. 23 [(12) give bond in the penal sum of twenty-24 five thousand dollars (\$25,000) and require directors to each 25 give bond in the penal sum of ten thousand dollars (\$10,000) .223892.2GLG - 9 -

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conditioned upon the faithful performance of duties as provided in the Surety Bond Act. The department shall pay the costs of these bonds; and

4 (13) require performance bonds of such 5 department employees and officers as the secretary deems 6 necessary as provided in the Surety Bond Act. The department 7 shall pay the costs of these bonds.

8 The secretary may apply for and receive, with C. the governor's approval, in the name of the department, any 10 public or private funds, including United States government 11 funds, available to the department to carry out its programs, 12 duties or services.

Where functions of departments overlap or a D. function assigned to one department could better be performed by another department, the secretary may recommend appropriate legislation to the next session of the legislature for its approval.

Ε. The secretary may make and adopt such reasonable procedural rules as may be necessary to carry out the duties of the department and its divisions. No rule promulgated by the director of any division in carrying out the functions and duties of the division shall be effective until approved by the secretary unless otherwise provided by statute. Unless otherwise provided by statute, no rule affecting any person or agency outside the department shall be adopted, amended or .223892.2GLG

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repealed without a public hearing on the proposed action before the secretary or a hearing officer designated by the secretary. The public hearing shall be held in Santa Fe unless otherwise permitted by statute. Notice of the subject matter of the rule, the action proposed to be taken, the time and place of the hearing, the manner in which interested persons may present their views and the method by which copies of the proposed rule or proposed amendment or repeal of an existing rule may be obtained shall be published once at least thirty days prior to the hearing date in a newspaper of general circulation and mailed at least thirty days prior to the hearing date to all persons who have made a written request for advance notice of hearing.

F. In the event the secretary anticipates that adoption, amendment or repeal of a rule will be required by a cancellation, reduction or suspension of federal funds or order by a court of competent jurisdiction:

(1) if the secretary is notified by appropriate federal authorities at least sixty days prior to the effective date of such cancellation, reduction or termination of federal funds, the department is required to promulgate rules through the public hearing process to be effective on the date mandated by the appropriate federal authority; or

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appropriate federal authorities or court less than sixty days prior to the effective date of such cancellation, reduction or suspension of federal funds or court order, the department is authorized without a public hearing to promulgate interim rules effective for a period not to exceed ninety days. Interim rules shall not be promulgated without first providing a written notice twenty days in advance to providers of medical or behavioral health services and beneficiaries of department programs. At the time of the promulgation of the interim rules, the department shall give notice of the public hearing on the final rules in accordance with Subsection E of this section.

G. If the secretary certifies to the secretary of finance and administration and gives contemporaneous notice of such certification through the human services register that the department has insufficient state funds to operate any of the programs it administers and that reductions in services or benefit levels are necessary, the secretary may engage in interim rulemaking. Notwithstanding any provision to the contrary in the State Rules Act, interim rulemaking shall be conducted pursuant to Subsection E of this section, except:

(1) the period of notice of public hearing shall be fifteen days;

(2) the department shall also send individual notices of the interim rulemaking and of the public hearing to .223892.2GLG - 12 -

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1 affected providers and beneficiaries;

(3) rules promulgated pursuant to the provisions of this subsection shall be in effect not less than five days after the public hearing;

(4) rules promulgated pursuant to the provisions of this subsection shall not be in effect for more than ninety days; and

(5) if final rules are necessary to replace the interim rules, the department shall give notice of intent to promulgate final rules at the time of notice herein. The final rules shall be promulgated not more than forty-five days after the public hearing and filed in accordance with the State Rules Act.

H. At the time of the promulgation of the interim rules, the department shall give notice of the public hearing on the final rules in accordance with Subsection E of this section.

I. The secretary shall ensure that any behavioral health services, including mental health and substance abuse services, provided, contracted for or approved are in compliance with the requirements of Section 9-7-6.4 NMSA 1978.

J. All rules shall be filed in accordance with the State Rules Act."

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SECTION 7. Section 9-8-7 NMSA 1978 (being Laws 1977, Chapter 252, Section 8) is amended to read:

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1 "9-8-7. ORGANIZATIONAL UNITS OF DEPARTMENT--POWERS AND 2 DUTIES SPECIFIED BY LAW--ACCESS TO INFORMATION.--Those 3 organizational units of the department and the officers of 4 those units specified by law shall have all of the powers and 5 duties enumerated in the specific laws involved. However, the 6 carrying out of those powers and duties shall be subject to the 7 direction and supervision of the secretary, and [he] the 8 secretary shall retain the final decision-making authority and 9 responsibility for the administration of any such laws as 10 provided in Subsection B of Section [7 of the Human Services 11 Department Act] 9-8-6 NMSA 1978. The department shall have 12 access to all records, data and information of other state 13 departments, agencies and institutions, including its own 14 organizational units, not specifically held confidential by 15 1aw."

SECTION 8. Section 9-8-7.1 NMSA 1978 (being Laws 2007, Chapter 325, Section 4, as amended by Laws 2019, Chapter 211, Section 1 and by Laws 2019, Chapter 222, Section 1) is amended to read:

"9-8-7.1. BEHAVIORAL HEALTH SERVICES DIVISION--POWERS AND DUTIES OF THE [HUMAN SERVICES] DEPARTMENT.--Subject to appropriation, the department shall:

A. contract for behavioral health treatment and support services, including mental health, alcoholism and other substance abuse services;

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1 Β. establish standards for the delivery of 2 behavioral health services, including quality management and 3 improvement, performance measures, accessibility and 4 availability of services, utilization management, credentialing 5 and recredentialing, rights and responsibilities of providers, preventive behavioral health services, clinical treatment and 6 7 evaluation and the documentation and confidentiality of client 8 records:

9 C. ensure that all behavioral health services,
10 including mental health and substance abuse services, that are
11 provided, contracted for or approved are in compliance with the
12 requirements of Section 9-7-6.4 NMSA 1978;

D. assume responsibility for and implement adult mental health and substance abuse services in the state in coordination with the children, youth and families department;

E. create, implement and continually evaluate the effectiveness of a framework for targeted, individualized interventions for [individuals] persons who are incarcerated in a county or municipal correctional facility and adult and juvenile offenders who have behavioral health diagnoses, which framework shall address those persons' behavioral health needs while they are incarcerated and connect them to resources and services immediately upon release;

F. establish criteria for determining individual eligibility for behavioral health services; and

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1 G. maintain a management information system in 2 accordance with standards for reporting clinical and fiscal 3 information." 4 Section 9-8-7.2 NMSA 1978 (being Laws 2013, SECTION 9. 5 Chapter 54, Section 9) is amended to read: "9-8-7.2. COOPERATION WITH THE NEW MEXICO HEALTH 6 7 INSURANCE EXCHANGE .-- The medical assistance division of the 8 [human services] department shall cooperate with the New Mexico 9 health insurance exchange to share information and facilitate 10 transitions in enrollment between the exchange and medicaid." 11 SECTION 10. Section 9-8-7.3 NMSA 1978 (being Laws 2019, 12 Chapter 222, Section 2) is amended to read: 13 "9-8-7.3. INCARCERATED [INDIVIDUALS] PERSONS--BEHAVIORAL 14 HEALTH SERVICES -- COUNTY FUNDING PROGRAM .-- To carry out the 15 provisions of Subsection E of Section 9-8-7.1 NMSA 1978 and to 16 provide behavioral health services to [individuals] persons who 17 are incarcerated in a county correctional facility: 18 the secretary shall adopt and promulgate rules: Α. 19 (1) pursuant to which a county may apply for 20 and be awarded funding through the department; and 21 (2) to establish priorities and guidelines for 22 the award of funding to counties; and 23 the department shall distribute funds, as Β. 24 funding permits, to the county health care assistance funds of 25 those counties: .223892.2GLG

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1 that apply for behavioral health services (1) 2 funding in accordance with department rules; and 3 (2) whose proposed utilization of funding 4 pursuant to this section meets the priorities and guidelines 5 for the awarding of behavioral health services funding 6 established in department rules." 7 SECTION 11. Section 9-8-7.4 NMSA 1978 (being Laws 2019, Chapter 211, Section 2) is amended to read: 8 9 "9-8-7.4. INCARCERATED [INDIVIDUALS] PERSONS--BEHAVIORAL 10 HEALTH SERVICES -- COUNTY FUNDING PROGRAM. -- To carry out the 11 provisions of Subsection E of Section 9-8-7.1 NMSA 1978 and to 12 provide behavioral health services to [individuals] persons who 13 are incarcerated in a county correctional facility: 14 the secretary shall adopt and promulgate rules: Α. 15 (1) pursuant to which a county may apply for 16 and be awarded funding through the department; and 17 (2) to establish priorities and guidelines for 18 the award of funding to counties; and 19 Β. the department shall distribute funds, as 20 funding permits, to the county health care assistance funds of 21 those counties: 22 that apply for behavioral health services (1) 23 funding in accordance with department rules; and 24 (2) that have proposed utilization of funding 25 pursuant to this section that meets the priorities and .223892.2GLG - 17 -

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1 guidelines for the awarding of behavioral health services 2 funding established in department rules." 3 SECTION 12. Section 9-8-8 NMSA 1978 (being Laws 1977, 4 Chapter 252, Section 9, as amended by Laws 2004, Chapter 18, 5 Section 16 and by Laws 2004, Chapter 23, Section 12 and also by Laws 2004, Chapter 24, Section 16) is amended to read: 6 7 "9-8-8. ADMINISTRATIVELY ATTACHED AGENCIES.--The 8 following agencies are administratively attached to the 9 department: 10 A. the commission on the status of women [is 11 administratively attached to the human services department in 12 accordance with the Executive Reorganization Act]; 13 B. the group benefits committee; and 14 C. the New Mexico health policy commission." 15 SECTION 13. Section 9-8-10 NMSA 1978 (being Laws 1977, 16 Chapter 252, Section 11, as amended) is amended to read: 17 "9-8-10. BUREAUS--CHIEFS.--The secretary shall establish 18 within each division such bureaus as [he] the secretary deems 19 necessary to carry out the provisions of the [Human Services] 20 Health Care Authority Department Act. [He] The secretary shall 21 employ a chief to be administrative head of any such bureau. 22 The chief and all subsidiary employees of the department shall 23 be covered by the Personnel Act unless otherwise provided by 24 law." 25 SECTION 14. Section 9-8-11 NMSA 1978 (being Laws 1977,

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1 2 Chapter 252, Section 12, as amended) is amended to read: "9-8-11. ADVISORY COMMITTEES.--

3 The governor shall appoint advisory committees Α. 4 to the department's income support division [and the social 5 services division]. Creation of the advisory committees shall be in accordance with the provisions of the Executive 6 7 Reorganization Act. If the existence of a committee, 8 representational membership requirements or other matters are 9 required or specified under any federal law, regulation, rule 10 or order as a condition of receiving federal funding for a particular [human services] program administered by the 11 12 department, the governor shall comply with [such] those 13 requirements in the creation of the advisory committee.

B. All members of the advisory committees appointed under the authority of this section shall receive as their sole remuneration for service as a member those amounts authorized under the Per Diem and Mileage Act."

SECTION 15. Section 9-8-12 NMSA 1978 (being Laws 1977, Chapter 252, Section 13) is amended to read:

"9-8-12. COOPERATION WITH THE FEDERAL GOVERNMENT--AUTHORITY OF SECRETARY--SINGLE STATE AGENCY STATUS.--

A. The department is authorized to cooperate with the federal government in the administration of <u>health care and</u> human services programs in which financial or other participation by the federal government is authorized or .223892.2GLG

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mandated under federal laws, regulations, rules or orders. The secretary may enter into agreements with agencies of the federal government to implement these health care or human services programs subject to availability of appropriated state funds and any provisions of state laws applicable to such agreements or participation by the state.

The governor or the secretary may by appropriate Β. 8 order designate the department or any organizational unit of the department as the single state agency for the 10 administration of any health care or human services program 11 when such designation is a condition of federal financial or 12 other participation in the program under applicable federal 13 law, regulation, rule or order. Whether or not a federal condition exists, the governor may designate the department or any organizational unit of the department as the single state agency for the administration of any health care or human services program. No designation of a single state agency 18 under the authority granted in this section shall be made in contravention of state law."

TEMPORARY PROVISION--TRANSFERS AND SECTION 16. TRANSITION. --

The governor may issue an executive order that Α. further delineates the organizational structure, power and duties of the health care authority department and moves divisions and programs to or from other departments to .223892.2GLG

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accomplish the reorganizational goals of this act. The governor shall report the reorganizational changes and recommend statutory changes to the legislative health and human services committee and the legislative finance committee by November 1, 2023 and provide a final reorganization report to the legislature by January 1, 2024.

B. On July 1, 2023, statutory references to the human services department shall be deemed to be references to the health care authority department, and contractual obligations of the human services department shall be binding on the health care authority department. Rules of the human services department shall be the rules of the health care authority department until amended or repealed. As functions of government are transferred to the health care authority department as specified in Section 9-8-4 NMSA 1978, statutory references shall be deemed to be references to the health care authority department, contractual obligations shall be binding on the department and existing pertinent rules shall be the rules of the department until amended or repealed.

C. The department of finance and administration, the secretary of health care authority, the secretary of health, the secretary of general services, members of the governor's staff and other persons assigned by the governor shall develop a transition plan that includes:

(1) what units of the executive department.223892.2GLG

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1 shall be transferred to or from the health care authority 2 department and working and final organizational charts for all 3 affected units of the executive departments; 4 how and when functions, personnel, money, (2) 5 appropriations, equipment, supplies and other property of the human services department, the department of health, the 6 7 general services department and other units of the executive 8 department shall be transferred to or from the health care 9 authority department; and 10 (3) proposed statutory changes, including 11 changes in Chapters 9, 10 and 24 NMSA 1978 and the creation of 12 a new chapter of the NMSA 1978 to include sections of Chapters 13 9 and 24 NMSA 1978 and other provisions of law pertaining to 14 health care purchasing and regulation. 15 SECTION 17. REPEAL. --16 Sections 9-8-13 and 9-8-14 NMSA 1978 (being Laws Α. 17 1977, Chapter 252, Section 15 and Laws 1987, Chapter 31, 18 Section 4, as amended) are repealed. 19 Laws 2019, Chapter 211, Section 1 is repealed. Β. 20 - 22 -21 22 23 24 25 .223892.2GLG

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