1	SENATE BILL 373
2	56TH LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 2023
3	INTRODUCED BY
4	David M. Gallegos and Crystal R. Diamond and Leo Jaramillo
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10	AN ACT
11	RELATING TO FAMILIES; ENACTING THE OFFICE OF CHILD ADVOCATE
12	ACT; PROVIDING FOR THE CHIEF CHILD ADVOCATE; CREATING THE
13	OFFICE OF CHILD ADVOCATE AND ESTABLISHING THE POWERS AND DUTIES
14	OF THAT OFFICE; PROVIDING FOR THE ESTABLISHMENT OF THE CHIEF
15	CHILD ADVOCATE SELECTION COMMITTEE; AMENDING AND ENACTING
16	SECTIONS OF THE NMSA 1978.
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18	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
19	SECTION 1. A new section of the Children's Code is
20	enacted to read:
21	"[<u>NEW MATERIAL</u>] SHORT TITLESections 1 through 13 of
22	this act may be cited as the "Office of Child Advocate Act"."
23	SECTION 2. A new section of the Children's Code is
24	enacted to read:
25	"[<u>NEW MATERIAL</u>] DEFINITIONSAs used in the Office of
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Child Advocate Act:

A. "committee" means the chief child advocate
selection committee;

B. "fictive kin" means a person not related by
birth, adoption or marriage with whom a child has an
emotionally significant relationship;

C. "guardian" means a person appointed as a guardian by a court or Indian tribal authority or a person authorized to care for the child by a parental power of attorney as permitted by law;

D. "office" means the office of child advocate;

E. "parent" means a biological or adoptive parent if the biological or adoptive parent has a constitutionally protected liberty interest in the care and custody of the child; and

F. "substitute caregiver" means a person, including a relative of the child, licensed or certified by the department or a child placement agency to provide care for children in the custody of the department or agency."

SECTION 3. A new section of the Children's Code is enacted to read:

"[<u>NEW MATERIAL</u>] OFFICE OF CHILD ADVOCATE--CREATED.--The "office of child advocate" is created and is administratively attached to the department of finance and administration pursuant to Section 9-1-7 NMSA 1978."

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<u>underscored material = new</u> [bracketed material] = delete 1 SECTION 4. A new section of the Children's Code is
2 enacted to read:

3 "[NEW MATERIAL] CHIEF CHILD ADVOCATE--APPOINTMENT--DUTIES.--The head of the office is the "chief child advocate", 4 5 who shall be appointed for a term of six years, except that the initial term shall begin on July 1, 2024 and shall end on 6 7 December 31, 2024. The chief child advocate may be reappointed 8 to successive terms. An appointed chief child advocate shall 9 serve and have all of the duties, responsibilities and 10 authority of that office during the period of time prior to 11 appointment of a new chief child advocate. The governor may 12 remove the chief child advocate only for malfeasance, 13 misfeasance or abuse of office. The chief child advocate shall 14 oversee the office and assign and distribute the work of the 15 chief child advocate."

SECTION 5. A new section of the Children's Code is enacted to read:

"[<u>NEW MATERIAL</u>] CHIEF CHILD ADVOCATE SELECTION COMMITTEE--DUTIES.--

A. The "chief child advocate selection committee" is created and consists of nine members, including:

(1) one member who shall be selected by the president pro tempore of the senate;

(2) one member who shall be selected by the minority floor leader of the senate;

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1	(3) one member who shall be selected by the
2	speaker of the house of representatives;
3	(4) one member who shall be selected by the
4	minority floor leader of the house of representatives;
5	(5) four members who shall be selected by the
6	governor, no more than two of whom are from the same political
7	party and one of whom shall have specialized expertise in the
8	federal Indian Child Welfare Act of 1978 and related New Mexico
9	laws and rules; and
10	(6) a committee chair, whom a majority of the
11	other eight members select and who is:
12	(a) not a candidate for the position of
13	chief child advocate; and
14	(b) a person with extensive knowledge of
15	child protective or juvenile justice services.
16	B. The committee shall meet exclusively for the
17	purpose of nominating persons to fill a current or impending
18	vacancy in the position of chief child advocate. The committee
19	shall actively solicit, accept and evaluate applications for
20	the position of chief child advocate and may require applicants
21	to submit any information that the committee deems relevant to
22	the consideration of applications. Within ninety days before
23	the date on which the term of a chief child advocate ends or no
24	later than thirty days after the occurrence of a vacancy in the
25	chief child advocate position, the committee shall convene and,
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within thirty days after convening, submit to the governor the names of persons who are recommended for appointment to the position by a majority of the committee members.

С. Immediately after receiving nominations for the chief child advocate, the governor may make one request of the committee for submission of additional names. The committee 7 shall promptly submit those additional names if a majority of 8 the committee members find that additional persons would be qualified and recommends those persons for appointment as chief 10 child advocate. The governor shall fill a vacancy or appoint a 11 successor to fill an impending vacancy in the office of chief 12 child advocate within thirty days after receiving final 13 nominations from the committee by appointing one of the persons 14 nominated by the committee.

The committee is administratively attached to D. the department of finance and administration pursuant to the provisions of Section 9-1-7 NMSA 1978.

Ε. After the initial meeting of the committee, the governor or a majority of the committee members may call subsequent meetings of the committee."

SECTION 6. A new section of the Children's Code is enacted to read:

"[NEW MATERIAL] OFFICE OF CHILD ADVOCATE--POWERS--DUTIES.--The office:

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1 (1) review systemic issues in the department's 2 provision of services to children and families, receive 3 complaints concerning the actions of the department or of any 4 entity that provides services to children and families through 5 funds provided by the department and make appropriate referrals and investigate complaints when the chief child advocate 6 7 determines that a child or family may be in need of assistance 8 from the office;

(2) review current systems to determine the extent to which the system protects and enhances children's personal dignity, right to privacy, appropriate health care and 12 education in accordance with state and federal law;

(3) adopt and promulgate rules in accordance with the State Rules Act as are deemed necessary to carry out the provisions of the Office of Child Advocate Act;

operate a toll-free hotline and electronic (4) communication portal to receive complaints pursuant to this section:

(5) investigate and attempt to resolve complaints made by or on behalf of children placed in the custody of the department, receiving services under the supervision of the department, subject to a referral to the department or under investigation by the department;

decide, in its discretion, whether to (6) investigate a complaint or refer complaints to another agency .223753.2 - 6 -

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1 for investigation; 2 (7) upon rendering a decision to investigate a 3 complaint, notify the complainant of the intention to 4 investigate and, if the office declines to investigate a 5 complaint or continue an investigation, notify the complainant of the reason for the action of the office; 6 7 (8) update the complainant on the progress of the investigation and notify the complainant of the final 8 9 outcome within a reasonable time frame; 10 (9) work in collaboration with relevant 11 parties to strengthen the department's services for children 12 and families; 13 analyze and monitor the development and (10)14 implementation of federal, state and local laws, regulations 15 and policies relating to child and family welfare and recommend 16 changes when appropriate; 17 support children and families by (11)18 providing information about recipients' rights and responsibilities related to departmental services; upon request, provide systemic (12) information concerning child and family welfare to the governor, state agencies and legislators; submit to the legislature and governor on (13)24 or before December 1 of each year a report addressing services 25 provided by the department, including: .223753.2 - 7 -

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1 the quality of services provided to (a) 2 children and families: 3 the conditions of placements for New (b) 4 Mexico's children, including the number of out-of-state 5 placements and an assessment of each active congregate care and juvenile justice facility where children in the custody of the 6 7 department are placed; 8 (c) the number of children removed from 9 a residence of a parent, substitute caregiver or guardian; 10 (d) the number of children returned to a 11 household from which they were removed; 12 the number of children placed in the (e) custody of a juvenile justice facility; 13 14 (f) the number of children placed in the 15 custody of the department that have run away from a department 16 placement, the number of children placed in the custody of the 17 department that have been found after running away and the 18 number of children placed in the custody of the department that 19 are presently missing; 20 the number of cases in which (g) 21 families subject to court-ordered treatment plans or voluntary 22 placement agreements have absconded with children placed in the 23 custody of the department; 24 (h) a review of systemic issues related 25 to services for assistance to children and families within the .223753.2 - 8 -

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1 child protection and juvenile justice systems; 2 (i) findings and recommendations related 3 to the implementation of the federal Indian Child Welfare Act 4 of 1978 and associated provisions of the Children's Code that 5 pertain to the welfare of Indian children; 6 (j) recommendations related to improving 7 services for children and families; 8 (k) data disaggregated by race, ethnicity, gender, geographic location, sexual identity, 9 10 disability status and any other categories that the office 11 deems necessary; and 12 an outline of the training and (1)13 certification process for the chief child advocate and office 14 staff; 15 (14) address any challenges accessing 16 information or records that are necessary for carrying out the 17 provisions of the Office of Child Advocate Act; and 18 (15)in the course of investigating a 19 complaint, have authority to request, access and review 20 information, records or documents, including records of third 21 parties, that the office deems necessary to conduct a thorough 22 and independent review of a complaint so long as the department 23 would be entitled to access or receive such information, 24 records or documents; and 25 Β. may: .223753.2 - 9 -

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1 (1) adopt and promulgate rules pertaining to 2 the administration of the office and, subject to appropriation, 3 hire and contract for such professional, technical and support 4 staff as needed to carry out the functions of the office; 5 provided that such hiring and contracting shall be without 6 regard to party affiliation and solely on the grounds of 7 competence and fitness to perform the duties of the position. 8 Employees of the office, except the chief child advocate, are 9 subject to the provisions of the Personnel Act; and 10 (2) meet or communicate with any children 11 placed in the custody of the department, receiving services 12 under the supervision of the department, subject to a referral 13 to the department or under investigation by the department." 14 SECTION 7. A new section of the Children's Code is 15 enacted to read: 16 "[NEW MATERIAL] TRAINING AND CERTIFICATION .--17 Α. The chief child advocate shall ensure that 18 office staff are trained in: 19 federal, state, local and tribal laws, (1)20 regulations and policies with respect to child protection and 21 juvenile justice services in the state; 22 investigative techniques, including (2) 23 trauma-informed care and questioning; 24 the federal Indian Child Welfare Act of (3) 25 1978, related New Mexico laws and rules, tribal culture, tribal .223753.2 - 10 -

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1 relations and sovereign nation status;

(4) department policies and procedures, including policies and procedures related to abuse and neglect, out-of-home placement and safety and risk assessments; and

5 (5) such other matters as the office deems6 appropriate.

B. The chief child advocate shall develop procedures for the training and certification of appropriate staff.

C. An officer, employee or other representative of the office shall not investigate any complaint filed with the office unless that person is certified by the office."

SECTION 8. A new section of the Children's Code is enacted to read:

"[<u>NEW MATERIAL</u>] CONFLICT OF INTEREST.--Persons who are employees of the office or who have contracts with the office shall not have a conflict of interest with the department or with an entity that provides services to children and families through funds provided by the department relating to the performance of their responsibilities pursuant to the Children's Code. For the purposes of this section, a conflict of interest exists whenever the chief child advocate, an employee of the office or a person having a contract with the office:

A. has direct involvement in the licensing, .223753.2

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certification or accreditation of a provider or facility
 delivering services to children and families;

B. has a direct ownership interest in a provider or facility delivering services to children and families;

C. is employed by or participates in the management of a provider or facility delivering services to children and families; or

8 D. receives or has the right to receive, directly
9 or indirectly, remuneration pursuant to a compensation
10 arrangement with a provider or facility delivering services to
11 children and families."

12 SECTION 9. A new section of the Children's Code is 13 enacted to read:

"[<u>NEW MATERIAL</u>] INCIDENTS AND FATALITIES.--

A. The department shall provide the office with a copy of all reports related to actual physical injury to children in the custody of the department or a significant risk of such an injury.

B. The department shall provide the office with a written notification within seventy-two hours of:

(1) a fatality of a child in its custody or referred or receiving services under the supervision of the department; and

(2) the restraint or seclusion of a child in its custody."

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1 SECTION 10. A new section of the Children's Code is 2 enacted to read:

"[<u>NEW MATERIAL</u>] LAW ENFORCEMENT REPORTS.--Upon request by the office, law enforcement agencies shall share with the office all law enforcement reports involving children placed in the custody of the department, receiving services under the supervision of the department, subject to a referral to the department or under investigation by the department."

9 SECTION 11. A new section of the Children's Code is 10 enacted to read:

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"[<u>NEW MATERIAL</u>] CONFIDENTIALITY OF INFORMATION .--

A. The office shall maintain the confidentiality of all case records, third-party records and court records, as well as any information gathered in the course of investigations and system monitoring duties. These records are exempt from public inspection and copying pursuant to the Inspection of Public Records Act and shall be kept confidential unless disclosure is:

(1) ordered by the court; or

(2) necessary to prevent imminent harm.

B. Notwithstanding Subsection A of this section, the office may publicly report any patterns of conduct or repeated incidents identified by the office in carrying out the provisions of the Office of Child Advocate Act; provided that the office shall not publicly disclose either of the following: .223753.2

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1 (1) individually identifiable information 2 about a child unless the information is already known to the 3 public; and 4 investigation findings when there is (2) 5 pending law enforcement investigation or prosecution." SECTION 12. A new section of the Children's Code is 6 7 enacted to read: 8 "[NEW MATERIAL] OTHER REMEDIES .-- An individual who pursues 9 remedies pursuant to the Office of Child Advocate Act is not 10 precluded from pursuing other legal or equitable remedies." 11 SECTION 13. A new section of the Children's Code is 12 enacted to read: 13 "[NEW MATERIAL] NOTIFICATION OF OFFICE.--The department 14 shall notify all children placed in the custody of the 15 department, receiving services under the supervision of the 16 department, subject to a referral to the department or under 17 investigation by the department and their parents, guardians, 18 substitute caregivers and fictive kin of the existence of the 19 office, its purpose and function and its toll-free hotline and 20 electronic communication portal with instructions for access." 21 SECTION 14. Section 32A-2-32 NMSA 1978 (being Laws 1993, 22 Chapter 77, Section 61, as amended) is amended to read: 23 "32A-2-32. CONFIDENTIALITY--RECORDS.--24 A. All records pertaining to the child, including 25 all related social records, behavioral health screenings, .223753.2

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1 diagnostic evaluations, psychiatric reports, medical reports, 2 social studies reports, records from local detention 3 facilities, client-identifying records from facilities for the 4 care and rehabilitation of delinquent children, pre-parole or 5 supervised release reports and supervision histories obtained by the juvenile probation office, parole officers and the 6 7 juvenile public safety advisory board or in possession of the 8 department, are confidential and shall not be disclosed 9 directly or indirectly to the public.

B. The disclosure of all mental health and developmental disability records shall be made pursuant to the Children's Mental Health and Developmental Disabilities Act.

C. The records described in Subsection A of this section, other than mental health and developmental disability records, shall be disclosed only to any of the following, provided that the agency, person or institution receiving information shall not re-release the information without proper consent or as otherwise provided by law:

(1) court personnel;

(2) the child's court appointed special

advocates;

(3) the child's attorney or guardian ad litem representing the child in any matter;

(4) department personnel;

(5) corrections department personnel;

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1 (6) law enforcement officials when the request 2 is related to the investigation of a crime; 3 district attorneys or children's court (7) 4 attorneys; 5 a state government social services agency (8) 6 in any state; 7 those persons or entities of a child's (9) 8 Indian tribe specifically authorized to inspect such records 9 pursuant to the federal Indian Child Welfare Act of 1978 or any 10 regulations promulgated under that act; 11 (10) tribal juvenile justice system and social 12 service representatives; 13 a foster parent, if the records are those (11)14 of a child currently placed with that foster parent or of a 15 child being considered for placement with that foster parent, 16 when the disclosure of the information is necessary for the 17 child's treatment or care and shall include only that 18 information necessary to provide for treatment and care of the 19 child; 20 school personnel involved with the child (12)21 if the records concern the child's educational needs, but shall 22 only include that information necessary to provide for the 23 child's educational planning and needs; 24 (13) a health care or mental health 25 professional involved in the evaluation or treatment of the .223753.2 - 16 -

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1 child, the child's parents, guardians or custodian or other 2 family members; 3 representatives of the protection and (14)4 advocacy system; 5 the child's parent, guardian or legal (15)custodian when the disclosure of the information is necessary 6 7 for the child's treatment or care and shall include only that 8 information necessary to provide for the treatment or care of 9 the child; 10 any other person or entity, by order of (16) 11 the court, having a legitimate interest in the case or the work 12 of the court who agrees not to otherwise release the records; 13 [and] 14 the child, if fourteen years of age or (17)15 older; and 16 (18) the office of child advocate and its 17 employees and contractors, pursuant to the requirements of the 18 Delinquency Act, if the records are needed for the purpose of 19 implementing the Office of Child Advocate Act. 20 If disclosure of otherwise confidential records D. 21 is made to the child or any other person or entity pursuant to 22 a valid release of information signed by the child, all victim 23 or witness identifying information shall be redacted or 24 otherwise deleted. 25 Ε. Whoever intentionally and unlawfully releases

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any information or records closed to the public pursuant to this section or releases or makes other unlawful use of records in violation of this section is guilty of a petty misdemeanor.

F. The department shall promulgate rules for implementing disclosure of records pursuant to this section and in compliance with state and federal law and the Children's Court Rules."

SECTION 15. Section 32A-4-33 NMSA 1978 (being Laws 1993, Chapter 77, Section 127, as amended) is amended to read: "32A-4-33. CONFIDENTIALITY--RECORDS--PENALTY.--

A. All records or information concerning a party to a neglect or abuse proceeding, including social records, diagnostic evaluations, psychiatric or psychological reports, videotapes, transcripts and audio recordings of a child's statement of abuse or medical reports incident to or obtained as a result of a neglect or abuse proceeding or that were produced or obtained during an investigation in anticipation of or incident to a neglect or abuse proceeding shall be confidential and closed to the public.

B. The records described in Subsection A of this section shall be disclosed only to the parties and:

(1) court personnel and persons or entities authorized by contract with the court to review, inspect or otherwise have access to records or information in the court's possession;

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1 court-appointed special advocates (2) 2 appointed to the neglect or abuse proceeding; 3 the child's guardian ad litem; (3) 4 (4) the attorney representing the child in an 5 abuse or neglect action, a delinquency action or any other action under the Children's Code: 6 7 department personnel and persons or (5) entities authorized by contract with the department to review, 8 9 inspect or otherwise have access to records or information in 10 the department's possession; 11 (6) any local substitute care review board or 12 any agency contracted to implement local substitute care review 13 boards: 14 (7) law enforcement officials, except when use 15 immunity is granted pursuant to Section 32A-4-11 NMSA 1978; 16 district attorneys, except when use (8) 17 immunity is granted pursuant to Section 32A-4-11 NMSA 1978; 18 (9) any state government or tribal government 19 social services agency in any state or when, in the opinion of 20 the department, it is in the best interest of the child, a 21 governmental social services agency of another country; 22 (10) a foster parent, if the records are those 23 of a child currently placed with that foster parent or of a 24 child being considered for placement with that foster parent 25 and the records concern the social, medical, psychological or .223753.2

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l educational needs of the child;

2	(11) school personnel involved with the child
3	if the records concern the child's social or educational needs;
4	(12) a grandparent, parent of a sibling,
5	relative or fictive kin, if the records or information pertain
6	to a child being considered for placement with that
7	grandparent, parent of a sibling, relative or fictive kin and
8	the records or information concern the social, medical,
9	psychological or educational needs of the child;
10	(13) health care or mental health
11	professionals involved in the evaluation or treatment of the
12	child or of the child's parents, guardian, custodian or other
13	family members;
14	(14) protection and advocacy representatives
15	pursuant to the federal Developmental Disabilities Assistance
16	and Bill of Rights Act and the federal Protection and Advocacy
17	for Mentally Ill Individuals Amendments Act of 1991;
18	(15) children's safehouse organizations
19	conducting investigatory interviews of children on behalf of a
20	law enforcement agency or the department;
21	(16) representatives of the federal government
22	or their contractors authorized by federal statute or
23	regulation to review, inspect, audit or otherwise have access
24	to records and information pertaining to neglect or abuse
25	proceedings;
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1 (17) any person or entity attending a meeting arranged by the department to discuss the safety, well-being 2 3 and permanency of a child, when the parent or child, or parent 4 or legal custodian on behalf of a child younger than fourteen 5 years of age, has consented to the disclosure; [and] (18)any other person or entity, by order of 6 7 the court, having a legitimate interest in the case or the work 8 of the court; and 9 (19) the office of child advocate and its 10 employees and contractors, pursuant to the requirements of the Abuse and Neglect Act, if the records are needed for the 11 12 purpose of implementing the Office of Child Advocate Act. 13 A parent, guardian or legal custodian whose C. 14 child has been the subject of an investigation of abuse or 15 neglect where no petition has been filed shall have the right 16 to inspect any medical report, psychological evaluation, law 17 enforcement reports or other investigative or diagnostic 18 evaluation; provided that any identifying information related 19 to the reporting party or any other party providing information 20 shall be deleted. The parent, guardian or legal custodian 21 shall also have the right to the results of the investigation 22 and the right to petition the court for full access to all 23 department records and information except those records and 24 information the department finds would be likely to endanger 25 the life or safety of any person providing information to the .223753.2

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1 department.

Whoever intentionally and unlawfully releases 2 D. 3 any information or records closed to the public pursuant to the 4 Abuse and Neglect Act or releases or makes other unlawful use 5 of records in violation of that act is guilty of a petty 6 misdemeanor and shall be sentenced pursuant to the provisions 7 of Section 31-19-1 NMSA 1978. 8 The department shall promulgate rules for Ε. 9 implementing disclosure of records pursuant to this section and 10 in compliance with state and federal law and the Children's 11 Court Rules." 12 EFFECTIVE DATE.--The effective date of the SECTION 16. 13 provisions of this act is July 1, 2024. 14 - 22 -15 16 17 18 19 20 21 22 23 24 25 .223753.2

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