	HOUSE ENERGY, ENVIRONMENT AND NATURAL RESOURCES COMMITTEE SUBSTITUTE FOR
1	HOUSE BILL 133
2	56TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2024
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10	AN ACT
11	RELATING TO THE ENVIRONMENT; AMENDING THE OIL AND GAS ACT;
12	ALLOWING THE OIL CONSERVATION DIVISION OF THE ENERGY, MINERALS
13	AND NATURAL RESOURCES DEPARTMENT TO REGULATE CERTAIN TRANSFERS
14	OF OIL AND GAS WELLS AND AUTHORIZE THE CONVERSION OF OIL AND
15	GAS WELLS FOR ENERGY STORAGE AND GEOTHERMAL DEVELOPMENT;
16	INCREASING THE AMOUNT OF FEES AND FINANCIAL ASSURANCE
17	ASSOCIATED WITH OPERATING OIL AND GAS WELLS; INCREASING CIVIL
18	PENALTIES; ALLOWING FEES TO BE ADJUSTED TO ACCOUNT FOR
19	INFLATION; REQUIRING THE CAPTURE OF NINETY-EIGHT PERCENT OF
20	NATURAL GAS PRODUCED BEGINNING IN 2027.
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22	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
23	SECTION 1. Section 70-2-12 NMSA 1978 (being Laws 1978,
24	Chapter 71, Section 1, as amended) is amended to read:
25	"70-2-12. ENUMERATION OF POWERS
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1	A. The [oil conservation] division [of the energy,
2	minerals and natural resources department] may:
3	(1) collect data;
4	(2) make investigations and inspections;
5	(3) examine properties, leases, papers, books
6	and records;
7	(4) examine, check, test and gauge oil and gas
8	wells, tanks, plants, refineries and all means and modes of
9	transportation and equipment;
10	(5) hold hearings;
11	(6) provide for the keeping of records and the
12	making of reports and for the checking of the accuracy of the
13	records and reports;
14	(7) limit and prorate production of crude
15	petroleum oil or natural gas or both as provided in the Oil and
16	Gas Act; and
17	(8) require either generally or in particular
18	areas certificates of clearance or tenders in connection with
19	the transportation of crude petroleum oil or natural gas or any
20	products of either or both oil and products or both natural gas
21	and products.
22	B. The [oil conservation] division may make rules
23	and orders [for the purposes and with respect to the subject
24	matter stated in this subsection]:
25	(1) to require dry or abandoned wells to be
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1 plugged in a way so as to confine the crude petroleum oil, 2 natural gas or water in the strata in which it is found and to 3 prevent it from escaping into other strata; pursuant to Section 4 70-2-14 NMSA 1978, the division shall require financial 5 assurance conditioned for the performance of the rules; to prevent crude petroleum oil, natural 6 (2) 7 gas or water from escaping from strata in which it is found 8 into other strata; to require reports showing locations of 9 (3) all oil or gas wells and for the filing of logs and drilling 10 records or reports; 11 12 (4) to prevent the drowning by water of any stratum or part thereof capable of producing oil or gas or both 13 oil and gas in paying quantities and to prevent the premature 14 and irregular encroachment of water or any other kind of water 15 encroachment that reduces or tends to reduce the total ultimate 16 recovery of crude petroleum oil or gas or both oil and gas from 17 any pool; 18 to prevent fires; (5) 19 to prevent "blow-ups" and "caving" in the (6) 20 sense that the conditions indicated by such terms are generally 21 understood in the oil and gas business; 22 (7) to require wells to be drilled, operated 23 and produced in such manner as to prevent injury to neighboring 24 leases or properties; 25 .227498.2

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1 (8) to identify the ownership of oil or gas 2 producing leases, properties, wells, tanks, refineries, 3 pipelines, plants, structures and all transportation equipment 4 and facilities; 5 to require the operation of wells with (9) efficient gas-oil ratios and to fix such ratios; 6 7 (10) to fix the spacing of wells; (11) 8 to determine whether a particular well or 9 pool is a gas or oil well or a gas or oil pool, as the case may be, and from time to time to classify and reclassify wells and 10 pools accordingly; 11 12 (12) to determine the limits of any pool producing crude petroleum oil or natural gas or both and from 13 time to time redetermine the limits; 14 (13) to regulate the methods and devices 15 employed for storage in this state of oil or natural gas or any 16 product of either, including subsurface storage; 17 (14) to permit the injection of natural gas or 18 of any other substance into any pool in this state for the 19 purpose of repressuring, cycling, pressure maintenance, 20 secondary or any other enhanced recovery operations; 21 (15) to regulate the disposition, handling, 22 transport, storage, recycling, treatment and disposal of 23 produced water during, or for reuse in, the exploration, 24 drilling, production, treatment or refinement of oil or gas, 25 .227498.2 - 4 -

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1 including disposal by injection pursuant to authority delegated 2 under the federal Safe Drinking Water Act, in a manner that 3 protects public health, the environment and fresh water 4 resources;

5 (16) to determine the limits of any area
6 containing commercial potash deposits and from time to time
7 redetermine the limits;

(17) to regulate and, where necessary, 8 prohibit drilling or producing operations for oil or gas within 9 any area containing commercial deposits of potash where the 10 operations would have the effect unduly to reduce the total 11 12 quantity of the commercial deposits of potash that may reasonably be recovered in commercial quantities or where the 13 operations would interfere unduly with the orderly commercial 14 development of the potash deposits; 15

(18) to spend the oil and gas reclamation fund and do all acts necessary and proper to plug dry and abandoned oil and gas wells and to restore and remediate abandoned well sites and associated production facilities in accordance with the provisions of the Oil and Gas Act, the rules adopted under that act and the Procurement Code, including disposing of salvageable equipment and material removed from oil and gas wells being plugged by the state;

(19) to make well price category determinations pursuant to the provisions of the federal

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Natural Gas Policy Act of 1978 or any successor act and, by
 regulation, to adopt fees for such determinations, which fees
 shall not exceed twenty-five dollars (\$25.00) per filing. Such
 fees shall be credited to the account of the [oil conservation]
 division by the state treasurer and may be expended as
 authorized by the legislature;

7 (20) to regulate the construction and
8 operation of oil treating plants and to require the posting of
9 bonds for the reclamation of treating plant sites after
10 cessation of operations;

(21) to regulate the disposition of nondomestic wastes resulting from the exploration, development, production or storage of crude oil or natural gas to protect public health and the environment; [and]

15 (22) to regulate the disposition of 16 nondomestic wastes resulting from the oil field service 17 industry, the transportation of crude oil or natural gas, the 18 treatment of natural gas or the refinement of crude oil to 19 protect public health and the environment, including 20 administering the Water Quality Act as provided in Subsection E 21 of Section 74-6-4 NMSA 1978;

(23) to regulate the transfer of oil and gas wells, including limitations on transfers when: (a) the transferor, the transferee or an entity that owns more than a twenty-five percent interest in a .227498.2

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<u>transferor or transferee has a significant history of</u>
noncompliance with the Oil and Gas Act or rules adopted
pursuant to that act, including multiple notices of violations
or spills or releases that are not in the process of being
corrected or addressed;
(b) the transferee fails to provide
adequate financial assurance as required by the division;
(c) the transferee lacks sufficient
financial capacity based on known or projected production to
manage liabilities associated with the oil and gas wells; or
(d) the division issues a written
finding that the limitations on transfer are necessary for the
purposes of mitigating risk to the state from potential
inactive or abandoned oil and gas wells; and
(24) to authorize the conversion of an oil and
gas well to a facility that supports energy storage or
geothermal development, including establishing fees and
financial assurance requirements specific to an energy storage
<u>or geothermal use</u> ."
SECTION 2. Section 70-2-14 NMSA 1978 (being Laws 1977,
Chapter 237, Section 3, as amended) is amended to read:
"70-2-14. REQUIREMENT FOR FINANCIAL ASSURANCE
A. Each person, firm, corporation or association
who operates [any] <u>an</u> oil, gas or service well within the state
shall, as a condition precedent to drilling or producing the
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1 well, furnish financial assurance in the form of an irrevocable 2 letter of credit, [or] a cash or surety bond, a well plugging 3 <u>risk pool fee</u> or a [well-specific] plugging insurance policy 4 pursuant to the provisions of this section to the [oil 5 conservation] division [of the energy, minerals and natural resources department] running to the benefit of the state and 6 7 conditioned that the covered well be plugged and abandoned in 8 [compliance with the rules of the oil conservation] accordance 9 with division <u>rules</u>. The [oil conservation] division shall establish categories of financial assurance by rule after 10 notice and hearing. Such categories shall include a blanket 11 12 plugging financial assurance [which shall be set by rule] tiered to reflect operator size and relative risk in an amount 13 not to exceed [two hundred fifty thousand dollars (\$250,000), a 14 blanket plugging financial assurance for temporarily abandoned 15 status wells, which shall be set by rule at amounts greater 16 than fifty thousand dollars (\$50,000) and] ten million dollars 17 (\$10,000,000), a well plugging risk pool fee or a one-well 18 plugging financial assurance in amounts determined sufficient 19 to reasonably pay the cost of plugging the well or wells 20 covered by the financial assurance. In establishing categories 21 of financial assurance, the [oil conservation] division shall 22 consider the depth of the well involved, the length of time 23 since the well was produced, the cost of plugging similar wells 24 and [such] other factors [as] the [oil conservation] division 25

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deems relevant, <u>such as operator size and relative risk</u>. The
[oil conservation] division shall require a one-well financial
assurance on any well that has been held in a temporarily
abandoned status for more than two years or, at the election of
the operator, may allow an operator to increase its blanket
plugging financial assurance to cover wells held in temporarily
abandoned status. All financial assurance shall remain in
force until released by the [oil conservation] division. The
[oil conservation] division shall release financial assurance
when [it] the division is satisfied that the conditions of the
financial assurance have been fully performed.

B. The division may assess a non-refundable monthly well plugging risk pool fee on a per well basis on a subset of an operator's wells not to exceed five hundred dollars (\$500) per well to offset bonding obligations. A well plugging risk pool fee collected by the division shall be deposited in the oil and gas reclamation fund.

[B.] C. If any of the requirements of the Oil and Gas Act or the rules promulgated pursuant to that act have not been complied with, the [oil conservation] division, after notice and hearing, may order any well plugged and abandoned by the operator or surety or both in accordance with division rules. If the order is not complied with in the time period set out in the order, the financial assurance shall be forfeited.

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1 [G.] D. When any financial assurance is forfeited 2 pursuant to the provisions of the Oil and Gas Act or rules 3 promulgated pursuant to that act, the director of the [oil 4 conservation] division shall [give notice to the attorney 5 general, who shall] collect the forfeiture without delay. 6 [D.] E. All forfeitures shall be deposited in the 7 state treasury in the oil and gas reclamation fund. 8 $[E_{\cdot}]$ F. When the financial assurance proves 9 insufficient to cover the cost of plugging oil and gas wells on land other than federal land and funds must be expended from 10 the oil and gas reclamation fund to meet the additional 11 12 expenses, the [oil conservation] division is authorized to bring suit against the operator in the district court of the 13 county in which the well is located for indemnification for all 14 costs incurred by the [oil conservation] division in plugging 15 the well. All funds collected pursuant to a judgment in a suit 16 for indemnification brought under the provisions of this 17 section shall be deposited in the oil and gas reclamation fund. 18 [F.] G. An operator required to file financial 19 assurance for a well pursuant to this section is considered to 20 have met that requirement if the operator obtains a plugging 21 insurance policy that includes the specific well and that: 22 is approved by the office of (1) 23 superintendent of insurance; 24 names the state of New Mexico as owner of (2)

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1 the policy and contingent beneficiary; 2 (3) names a primary beneficiary who agrees to 3 plug the specified wellbore; 4 (4) is fully prepaid and cannot be canceled or 5 surrendered; provides that the policy continues in 6 (5) 7 effect until the specified wellbore has been plugged; 8 (6) provides that benefits will be paid when, but not before, the specified wellbore has been plugged in 9 accordance with rules of the [oil conservation] division in 10 effect at the time of plugging; and 11 12 (7) provides benefits that are not less than an amount equal to the one-well financial assurance required by 13 [oil conservation] division rules. 14 [G.] H. If, subsequent to an operator obtaining an 15 insurance policy as provided in this section, the one-well 16 financial assurance requirement applicable to the operator's 17 well is increased, either because the well is deepened or [the 18 rules of the oil conservation | division rules are amended, the 19 operator is considered to have met the revised requirement if: 20 the existing policy benefit equals or (1) 21 exceeds the revised requirement; 22 (2) the operator obtains an amendment 23 increasing the policy benefit by the amount of the increase in 24 the applicable financial assurance requirement; or 25 .227498.2 - 11 -

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1 (3) the operator obtains financial assurance 2 equal to the amount, if any, by which the revised requirement 3 exceeds the policy benefit." 4 SECTION 3. Section 70-2-31 NMSA 1978 (being Laws 1981, 5 Chapter 362, Section 1, as amended) is amended to read: VIOLATIONS OF THE OIL AND GAS ACT--PENALTIES.--6 "70-2-31. 7 Whenever the division determines that a person Α. 8 violated or is violating the Oil and Gas Act or any provision 9 of any rule, order, permit or authorization issued pursuant to that act, the division may seek compliance and civil penalties 10 11 by: 12 (1) issuing a notice of violation; commencing a civil action in district 13 (2) court for appropriate relief, including injunctive relief; or 14 issuing a temporary cessation order if the (3) 15 division determines that the violation is causing or will cause 16 an imminent danger to public health or safety or a significant 17 imminent environmental harm. The cessation order will remain 18 in effect until the earlier of when the violation is abated or 19 thirty days unless a hearing is held before the division and a 20 new order is issued. 21 A notice of violation issued pursuant to Β. 22 Paragraph (1) of Subsection A of this section shall: 23 (1) state with reasonable specificity the 24 nature of the violation; [shall] 25 .227498.2

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(2) require compliance immediately or within a specified time period; [shall]

(3) provide notice of the availability of an informal review and the date of a hearing before the division; and [shall]

(4) provide notice of potential sanctions, including assessing a penalty, suspending, canceling or terminating a permit or authorization, shutting in a well and plugging and abandonment of a well and forfeiting financial assurance pursuant to Section 70-2-14 NMSA 1978.

C. If the notice of violation is not resolved informally within thirty days after service of the notice, the division shall hold a hearing and determine whether the violation should be upheld and whether any sanctions, including civil penalties, shall be assessed. In assessing a penalty authorized by this section, the division shall take into account the seriousness of the violation, any good faith efforts to comply with the applicable requirements, any history of noncompliance under the Oil and Gas Act and other relevant factors. When a decision is rendered by the division after a hearing, any party of record adversely affected shall have the right to have the matter heard de novo before the commission pursuant to Section 70-2-13 NMSA 1978.

D. Any civil penalty assessed by a court or by the division or commission pursuant to this section may not exceed

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1 [two thousand five hundred dollars (\$2,500)] ten thousand 2 dollars (\$10,000) per day of noncompliance for each violation 3 unless the violation presents a risk either to the health or 4 safety of the public or of causing significant environmental 5 harm, or unless the noncompliance continues beyond a time specified in the notice of violation or order issued by the 6 7 division, commission or court, whereupon the civil penalty may 8 not exceed [ten thousand dollars (\$10,000)] twenty-five 9 thousand dollars (\$25,000) per day of noncompliance for each violation. [No penalty assessed by the division or commission 10 after a hearing may exceed two hundred thousand dollars 11 12 (\$200,000); provided that such limitation does not apply to penalties assessed by a court.] 13

E. The commission shall make rules, pursuant to Section 70-2-12.2 NMSA 1978, providing procedures for the issuance of notices of violations, the assessment of penalties and the conduct of informal proceedings and hearings pursuant to this section.

F. It is unlawful, subject to a criminal penalty of a fine of not more than five thousand dollars (\$5,000) or imprisonment for a term not exceeding three years or both such fine and imprisonment, for any person to knowingly and willfully:

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1 division issued pursuant to that act; or 2 do any of the following for the purpose of (2) 3 evading or violating the Oil and Gas Act or any rule, regulation or order of the commission or the division issued 4 5 pursuant to that act: make any false entry or statement in 6 (a) 7 a report required by the Oil and Gas Act or by any rule, regulation or order of the commission or division issued 8 9 pursuant to that act; (b) make or cause to be made any false 10 entry in any record, account or memorandum required by the Oil 11 12 and Gas Act or by any rule, regulation or order of the commission or division issued pursuant to that act; 13 (c) omit or cause to be omitted from any 14 such record, account or memorandum full, true and correct 15 entries; or 16 (d) remove from this state or destroy, 17 mutilate, alter or falsify any such record, account or 18 memorandum. 19 For the purposes of Subsection F of this G. 20 section, each day of violation shall constitute a separate 21 offense. 22 Any person who knowingly and willfully procures, Η. 23 counsels, aids or abets the commission of any act described in 24 Subsection A or F of this section shall be subject to the same 25 .227498.2

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1 penalties as are prescribed in Subsection D or F of this 2 section." 3 SECTION 4. Section 70-2-39 NMSA 1978 (being Laws 2019, 4 Chapter 260, Section 1) is amended to read: 5 "70-2-39. FEES--[APPROPRIATION] FEE ADJUSTMENTS--OIL 6 CONSERVATION DIVISION SYSTEMS AND HEARINGS FUND CREATED .--7 Beginning January 1, 2027 and on January 1 of Α. 8 each successive year, the fees provided by this section may be 9 adjusted for inflation as provided in Subsection B of this section. The following fees are required to be paid to the 10 [oil conservation] division [of the energy, minerals and 11 12 natural resources department] with each application for: [with each application for] a non-federal (1)13 and non-Indian permit to drill, deepen, plug back or reenter a 14 well, the applicant shall submit to the division a 15 nonrefundable fee of [five hundred dollars (\$500)] one thousand 16 five hundred dollars (\$1,500); 17 (2) [with each individual application for] 18 administrative approval of a non-standard location, downhole 19 commingle, surface commingle, off-lease measurement, release 20 notification and corrective action, change of operator, 21 application for modification to surface waste management 22 facility, request for the creation of a new pool, proposed 23 alternative method permit or closure plan application or 24 authorization to move produced water, the applicant shall 25

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1	submit to the division a nonrefundable fee of [one hundred
2	fifty dollars (\$150)] four hundred fifty dollars (\$450);
3	(3) [with each application for] a fluid
4	injection well permit, the applicant shall submit to the
5	division a nonrefundable fee of [five hundred dollars (\$500)]
6	one thousand five hundred dollars (\$1,500) per well;
7	(4) [with each application for] a permit for a
8	commercial surface waste management facility, landfill or
9	landfarm, the applicant shall submit to the division a
10	nonrefundable fee of ten thousand dollars (\$10,000) per
11	facility;
12	(5) [with each application for] an
13	administrative hearing, re-hearing or de novo hearing before
14	the division or commission, the applicant shall submit to the
15	division a nonrefundable fee of [five hundred dollars (\$500)]
16	one thousand five hundred dollars (\$1,500) per application; and
17	(6) [with each application for] a continuance
18	of an administrative hearing, re-hearing or de novo hearing
19	before the division or commission, the applicant shall submit
20	to the division a nonrefundable fee of [one hundred fifty
21	dollars (\$150)] <u>four hundred fifty dollars (\$450)</u> per
22	application.
23	B. On January 1, 2027 and on January 1 of each
24	successive year, the division may adjust the fees provided by
25	Subsection A of this section by multiplying the fee as of

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1	January 1, 2026 by a fraction, the numerator of which is the
2	consumer price index ending in September of the previous year
3	and the denominator of which is the consumer price index ending
4	September 2025; provided that the fees shall not be adjusted
5	below the minimum amounts provided in Subsection A of this
6	section as a result of a decrease in the consumer price index.
7	By November 1, 2026 and by November 1 of each successive year,
8	the division shall post on its website the fees in Subsection A
9	of this section for the next year.
10	$[B_{\cdot}]$ <u>C.</u> An application for an administrative
11	hearing, re-hearing or de novo hearing before the oil
12	conservation division or commission will be considered to be
13	materially amended if the amendment is made for a purpose other
14	than to correct:
15	(1) typographical errors; or
16	(2) clerical errors.
17	$[C_{\bullet}]$ <u>D</u> . The "oil conservation division systems and
18	hearings fund" is created in the state treasury as a
19	nonreverting fund. All funds received by the [oil
20	conservation] division from fees imposed pursuant to Subsection
21	A of this section shall be delivered to the state treasurer and
22	deposited in the fund. Disbursements from the fund shall be
23	made upon warrants drawn by the secretary of finance and
24	administration pursuant to vouchers signed by the secretary of
25	energy, minerals and natural resources or the secretary's
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1 authorized representative. Money in the fund is subject to 2 appropriation by the legislature to the division to develop and 3 modernize the division's online application processing system, 4 online case management system, online data reporting and 5 visualization systems and online case file system and for other technological and equipment upgrades necessary to support the 6 7 efficient and transparent implementation and enforcement of the Oil and Gas Act, including hiring necessary information 8 technology personnel, and for hearing administration costs. 9 Any unexpended or unencumbered balance remaining in the fund at 10 the end of a fiscal year shall not revert to the general fund. 11 12 [Money in the fund in fiscal year 2020 may be expended by the division for the purposes of the fund.] 13

E. As used in this section, "consumer price index" means the consumer price index, not seasonally adjusted, for all urban consumers, United States city average for all items, or its successor index, as published by the United States department of labor for a twelve-month period ending September 30."

SECTION 5. A new section of the Oil and Gas Act is enacted to read:

"[<u>NEW MATERIAL</u>] NATURAL GAS CAPTURE REQUIREMENTS -- RULES.--

A. Beginning January 1, 2027, an operator shall ensure that at least ninety-eight percent of the natural gas produced or gathered by the operator's facilities is captured

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in a calendar year; provided that natural gas released during an emergency or that is beneficially used by the operator or is essential for drilling, completion, recompletion, gas gathering or production operations does not count as gas released for the purpose of determining an operator's overall capture percentage.

B. The division shall adopt rules necessary to
implement the provisions of this section and an application for
a permit to drill shall be subject to the rules to be valid.

10 C. As used in this section, "operator" means a 11 person that is duly authorized to construct, manage or operate 12 an oil or gas well or associated facilities or a natural gas 13 gathering system."

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