Fiscal impact reports (FIRs) are prepared by the Legislative Finance Committee (LFC) for standing finance committees of the Legislature. LFC does not assume responsibility for the accuracy of these reports if they are used for other purposes.

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| SPONSOR $\begin{array}{r}\mathrm{R} \\ \mathrm{P} \\ \hline\end{array}$ | Romero/Gurrola/Lara/Jaramillo/ Parajón |  |  | LAST UPDATEDORIGINAL DATEBILLNUMBER |  | 02/09/2024 |
| SHORT TITLE | Study Class Size Reduction |  |  |  |  | House Memorial 20 |  |
|  |  |  |  | ANAL | YST Chilton |  |
| ESTIMATED ADDITIONAL OPERATING BUDGET IMPACT*(dollars in thousands) |  |  |  |  |  |  |
| Agency/Program | FY24 | FY25 | FY26 | 3 Year Total Cost | Recurring or Nonrecurring | Fund Affected |
|  | Indeterminate but minimal | Indeterminate but minimal |  | Indeterminate but minimal | Nonrecurring | General Fund |

Parentheses ( ) indicate expenditure decreases.
*Amounts reflect most recent analysis of this legislation.
Relates to House Bills 215 and 227.

## Sources of Information

## LFC Files

Agency Analysis Received From
Higher Education Department (HED)
Early Childhood Education and Care Department (ECECD)

## Agency Analysis was Solicited but Not Received From

Public Education Department (PED)
Albuquerque Public Schools (APS)

Because of the short timeframe between the introduction of this memorial and its first hearing, LFC has yet to receive analysis from some state, education, or judicial agencies. This analysis could be updated if that analysis is received.

## SUMMARY

## Synopsis of House Memorial 20

Giving evidence of New Mexico students' poor results on standardized tests relative to students in other states, and noting some research showing that smaller class sizes may improve student outcomes, this memorial requests that the Legislative Education Study Committee work with representatives from PED, HED, LFC, ECECD, leadership from public and charter schools, teachers' unions, and those who educate prospective teachers to report on the positive and negative effects likely to occur if class size were reduced.

Results of the LESC-led study would be presented to the governor and Legislature by December 31, 2024.

There is no appropriation in House Memorial 20.

## FISCAL IMPLICATIONS

Memorials do not carry appropriations or the weight of law. There would be small costs to each agency for personnel who contribute to the deliberations of the LESC-led research.

## SIGNIFICANT ISSUES

LESC, in its analysis of this memorial, cite a Brookings Institute article, heavily-referenced, that concludes that large reduction in class size appears to have a consistently positive effect on student learning and later admission to college, while smaller reductions have inconsistent results. (Class Size: What Research Says and What it Means for State Policy | Brookings).

LESC also notes the conundrum implied by the fact that reducing class size would exacerbate the need for teachers, stating that New Mexico had 751 teacher vacancies at the start of FY24; without recruitment and retention of more teachers, lowering class size would be an exercise in futility.

HED indicates educator preparation programs in New Mexico increased in enrollment from a total of 2,903 to 3,203 from fall 2022 to fall 2023, an increase of 9.4 percent. If this trend were to continue it would bode well for both filling the vacant slots and also adding teachers to allow for reducing class size. All of that would be dependent on being able to induce many of these students to graduate and take positions in New Mexico schools and to retain them once there. HED makes note of scholarship and loan-repayment programs for potential teachers.

## CONFLICT, DUPLICATION, COMPANIONSHIP, RELATIONSHIP

HM20 relates to HB215 and HB227, each of which deal with reducing class size; HB227 provides an appropriation earmarked for capital improvements to add classrooms to accommodate the additional classes that would be required.

## TECHNICAL ISSUES

ECECD points out prekindergarten programs in the study would be supported by research that shows, "PreK children in smaller classrooms are found to gain more in literacy skills by the end of preschool (Relating preschool class size to classroom quality and student achievement; Early Childhood Research Quarterly, Volume 49, 4th Quarter), improving kindergarten preparedness and establishing a stronger foundation for improved educational outcomes."

LAC/hg

