AN ACT

RELATING TO FAMILIES; ENACTING THE OFFICE OF CHILD ADVOCATE

ACT; PROVIDING FOR THE STATE CHILD ADVOCATE; CREATING THE

OFFICE OF CHILD ADVOCATE AND ESTABLISHING THE POWERS AND

DUTIES OF THAT OFFICE; PROVIDING FOR THE ESTABLISHMENT OF THE

STATE CHILD ADVOCATE SELECTION COMMITTEE; AMENDING AND

ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

SECTION 1. A new section of the Children's Code is enacted to read:

"SHORT TITLE.--Sections 1 through 15 of this act may be cited as the "Office of Child Advocate Act"."

SECTION 2. A new section of the Children's Code is enacted to read:

"DEFINITIONS.--As used in the Office of Child Advocate
Act:

A. "child in custody" means a minor who is placed by the department in custodial or residential care, including foster care, kinship care or care within a group home, a residential treatment center, a juvenile justice facility, a semi-independent living program or an emergency shelter, pursuant to a court order or otherwise sanctioned by the court and does not live with either of the child's birth parents;

1	B. "committee" means the state child advocate
2	selection committee;
3	C. "department" means the children, youth and
4	families department;
5	D. "near fatality" means an injury or condition
6	caused by abuse or neglect that results in a child:
7	(l) being placed in serious or critical
8	condition, as certified by a licensed physician; and
9	(2) receiving critical care for at least
10	twenty-four hours following the child's admission to a
11	critical care unit; and
12	E. "office" means the office of child advocate."
13	SECTION 3. A new section of the Children's Code is
14	enacted to read:
15	"OFFICE OF CHILD ADVOCATECREATEDThe "office of
16	child advocate" is created and is administratively attached
17	to the office of the attorney general pursuant to Section
18	9-1-7 NMSA 1978. The office shall maintain autonomy over the
19	office's budget and any decisions the office may take."
20	SECTION 4. A new section of the Children's Code is
21	enacted to read:
22	"STATE CHILD ADVOCATEAPPOINTMENTDUTIESThe head of
23	the office is the "state child advocate", who shall be
24	appointed by the governor with the advice and consent of the
25	senate for a term of six years. The advocate shall be

appointed as soon as practicable. The initial term shall end
December 31, 2031. At the time of appointment, the state
child advocate shall have, at a minimum, five years of
documented professional experience working in child
protective or juvenile justice services and be licensed in
good standing as an attorney, a psychologist or social
worker. The state child advocate may be reappointed to two
successive terms. An appointed state child advocate shall
serve and have all of the duties, responsibilities and
authority of that office during the period of time in which
the state child advocate is appointed. The attorney general
may remove the state child advocate only for malfeasance,
misfeasance or abuse of office. The state child advocate
shall oversee the office and assign and distribute the work
of the state child advocate."

SECTION 5. A new section of the Children's Code is enacted to read:

"STATE CHILD ADVOCATE SELECTION COMMITTEE -- DUTIES. --

- A. The "state child advocate selection committee" is created and consists of seven members, including:
- (1) one member who shall be selected by the president pro tempore of the senate;
- (2) one member who shall be selected by the minority floor leader of the senate;
 - (3) one member who shall be selected by the

speaker of the house of representatives;

- (4) one member who shall be selected by the minority floor leader of the house of representatives;
- (5) one member who shall be selected by the governor; and
- (6) two members who shall be selected by the chief justice of the supreme court.
- B. The committee shall elect a chair from the committee's membership.
- exclusively for the purpose of nominating persons to fill the position of state child advocate. The committee shall actively solicit, accept and evaluate applications for the position of state child advocate and may require applicants to submit any information that the committee deems relevant to the consideration of applications. Within ninety days before the date on which the term of a state child advocate ends or no later than thirty days after the occurrence of a vacancy in the state child advocate position, the committee shall convene and, within thirty days after convening, submit to the governor the names of persons who are recommended for appointment to the position by a majority of the committee members.
- D. The governor shall fill a vacancy or appoint a successor to fill an impending vacancy in the office of state

child advocate within thirty days after receiving final nominations from the committee by appointing one of the persons nominated by the committee.

- E. The committee is administratively attached to the office of the attorney general pursuant to the provisions of Section 9-1-7 NMSA 1978.
- F. After the initial meeting of the committee, the governor or a majority of the committee members may call a subsequent meeting of the committee to nominate persons to fill a current or impending vacancy in the position of state child advocate.
- G. The members of the committee shall receive per diem and mileage as provided in the Per Diem and Mileage Act and shall receive no other compensation, perquisite or allowance."
- **SECTION 6.** A new section of the Children's Code is enacted to read:

"OFFICE OF CHILD ADVOCATE -- POWERS -- DUTIES .-- The office:

A. shall:

(1) review the department's provision of services to children and families, receive complaints concerning the actions of the department or of any entity or person that provides services to children and families through funds provided by the department and make appropriate referrals when the state child advocate determines that a

- 2 (2) determine the extent to which the
 3 department's policies and procedures protect and enhance
 4 children's personal dignity, right to privacy, appropriate
 5 health care and education in accordance with state and
 6 federal law;
 - (3) adopt and promulgate rules in accordance with the State Rules Act as are deemed necessary to carry out the provisions of the Office of Child Advocate Act;
 - (4) operate a toll-free hotline and electronic communication portal to receive complaints pursuant to this section;
 - (5) investigate and attempt to resolve complaints made by or on behalf of a child in custody, receiving services under the supervision of the department, subject to a referral to the department or whose parent, guardian or custodian is under investigation by the department;
 - (6) upon rendering a decision to investigate a complaint, notify the complainant of the intention to investigate and, if the office declines to investigate a complaint or continue an investigation, notify the complainant that no further action will be taken by the office;
 - (7) update the complainant on the progress

or receive, including records of third parties, that the

review of a complaint; and

office deems necessary to conduct a thorough and independent

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(14) refer any finding of a violation of federal or state constitutional rights, reckless disregard for the health and safety of a child or a pattern of conduct or repeated incidents of violating laws and rules relating to child and family welfare to the attorney general; and

B. may:

- (1) hire and contract for such professional, technical and support staff as needed to carry out the functions of the office; provided that employees of the office, except the state child advocate, are subject to the provisions of the Personnel Act;
- (2) meet or communicate with any child in custody, receiving services under the supervision of the department or under investigation by the department; and
- (3) refer a complaint to another agency for investigation."
- SECTION 7. A new section of the Children's Code is enacted to read:

"ANNUAL REPORT--REPORT CONTENTS--CREATION AND
MAINTENANCE OF WEBSITE CONTAINING REPORT INFORMATION.--

A. Each year, the office shall submit to the legislative finance committee, legislative health and human services committee, nations, tribes and pueblos of New Mexico, the department, the supreme court and the governor on or before September 1 a report addressing services provided

1	by the department, including:
2	(l) the quality of services provided to
3	children and families;
4	(2) the conditions of placements for New
5	Mexico's children, the number of out-of-state placements and
6	an assessment of each active congregate care and juvenile
7	justice facility in which children in custody are placed;
8	(3) the number of children removed from the
9	household of a parent, foster parent or guardian;
10	(4) the number of children returned to a
11	household from which they were removed;
12	(5) the number of children removed from a
13	household subsequent to being returned to a household from
14	which they were removed;
15	(6) the number of children placed in a
16	juvenile justice facility;
17	(7) the number of children in custody who
18	have run away from a department placement, the number of
19	children in custody who have been found after running away
20	and the number of children in custody who are currently
21	missing;
22	(8) the number of cases in which families
23	subject to court-ordered treatment plans or voluntary
24	placement agreements have absconded with children in custody;
25	(9) a review of systemic issues related to

1	SECTION 8. A new section of the Children's Code is	
2	enacted to read:	
3	"TRAINING AND CERTIFICATION	
4	A. The state child advocate shall ensure that	
5	office staff are trained in:	
6	(1) federal, state, local and tribal laws,	
7	regulations and policies with respect to child protection and	
8	juvenile justice services in the state;	
9	(2) investigative techniques, including	
10	trauma-informed care and questioning;	
11	(3) the federal Indian Child Welfare Act of	
12	1978, the Indian Family Protection Act, tribal culture,	
13	tribal relations and sovereign nation status;	
14	(4) department policies and procedures,	
15	including policies and procedures related to abuse and	
16	neglect, out-of-home placement and safety and risk	
17	assessments; and	
18	(5) such other matters as the office deems	
19	appropriate.	
20	B. The state child advocate shall develop	
21	procedures for the training and certification of appropriate	
22	staff.	
23	C. An officer, employee or other representative of	
24	the office shall not investigate any complaint filed with the	
25	office unless that person is certified by the office."	HB 5/a Page ll

SECTION 9. A new section of the Children's Code is enacted to read:

"CONFLICT OF INTEREST.--Persons who are employees of the office or who have contracts with the office shall not have a conflict of interest with the department or with an entity that provides services to children and families through funds provided by the department relating to the performance of their responsibilities pursuant to the Children's Code. For the purposes of this section, a conflict of interest exists whenever the state child advocate, an employee of the office or a person having a contract with the office:

- A. has direct involvement in the licensing, certification or accreditation of a provider or facility delivering services to children and families;
- B. has an ownership interest in a provider or facility delivering services to children and families;
- C. is employed by or participates in the management of a provider or facility delivering services to children and families; or
- D. receives or has the right to receive, directly or indirectly, remuneration pursuant to a compensation arrangement with a provider or facility delivering services to children and families."
- **SECTION 10.** A new section of the Children's Code is enacted to read:

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The department shall provide the office with a copy of all reports related to actual physical injury to a child in custody.

- The department shall provide the office with a written notification within seventy-two hours of:
- a fatality or near fatality of a child (1) in custody or referred or receiving services under the supervision of the department; and
- (2) the restraint or seclusion of a child in custody."
- SECTION 11. A new section of the Children's Code is enacted to read:

"LAW ENFORCEMENT REPORTS. -- Upon request by the office, law enforcement agencies shall share with the office all law enforcement reports involving a child in custody, receiving services under the supervision of the department or whose parent, guardian or custodian is under investigation by the department."

SECTION 12. A new section of the Children's Code is enacted to read:

"CONFIDENTIALITY OF INFORMATION. --

Except as provided in Subsection B of this section, the office shall maintain the confidentiality of all case records, third-party records and court records, as well

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- (3) necessary to the department for the department to determine the appropriateness of initiating an investigation regarding potential abuse or neglect or other emergency circumstances; or
- (4) necessary to the department for the department to determine the appropriateness of initiating an investigation to determine facility compliance with applicable rules of licensure or certification or both.
- B. The office may publicly report any patterns of conduct or repeated incidents identified by the office in carrying out the provisions of the Office of Child Advocate Act; provided that the office shall not publicly disclose either of the following:
- (1) individually identifiable information about a child; and
 - (2) investigation findings when there is a

pending law enforcement investigation or prosecution."

SECTION 13. A new section of the Children's Code is enacted to read:

"OTHER REMEDIES.--An individual who pursues remedies
pursuant to the Office of Child Advocate Act is not precluded
from pursuing other legal or equitable remedies."

SECTION 14. A new section of the Children's Code is enacted to read:

"NOTIFICATION OF OFFICE OF CHILD ADVOCATE.--The department shall notify all children in custody, receiving services under the supervision of the department or under investigation by the department and their parents, guardians, foster parents and fictive kin of the existence of the office, its purpose and function and its toll-free hotline and electronic communication portal with instructions for access."

SECTION 15. A new section of the Children's Code is enacted to read:

"ACTION BY THE ATTORNEY GENERAL. --

A. The attorney general may bring a civil cause of action for declaratory or injunctive relief against the department based on a finding by the office of a violation of federal or state constitutional rights, reckless disregard of the health and safety of a child or a pattern of conduct or repeated incidents of violating laws and rules relating to

child and family welfare.

- B. The attorney general shall develop and implement procedures to prevent conflicts of interest in the investigation or prosecution of the department or an employee of the department, including procedures regarding segregation or sequestration of information related to such investigations or prosecutions.
- C. The authority provided in this section is in addition to the other powers and duties of the attorney general and does not prevent prosecution for a violation of the Criminal Code."
- SECTION 16. Section 32A-2-32 NMSA 1978 (being Laws 1993, Chapter 77, Section 61, as amended) is amended to read:
 "32A-2-32. CONFIDENTIALITY--RECORDS.--
- A. All records pertaining to the child, including all related social records, behavioral health screenings, diagnostic evaluations, psychiatric reports, medical reports, social studies reports, records from local detention facilities, client-identifying records from facilities for the care and rehabilitation of delinquent children, preparole or supervised release reports and supervision histories obtained by the juvenile probation office, parole officers and the juvenile public safety advisory board or in possession of the department, are confidential and shall not be disclosed directly or indirectly to the public.

1	B. The disclosure of all mental health and	
2	developmental disability records shall be made pursuant to	
3	the Children's Mental Health and Developmental Disabilities	
4	Act.	
5	C. The records described in Subsection A of this	
6	section, other than mental health and developmental	
7	disability records, shall be disclosed only to any of the	
8	following, provided that the agency, person or institution	
9	receiving information shall not re-release the information	
10	without proper consent or as otherwise provided by law:	
11	(1) court personnel;	
12	(2) the child's court appointed special	
13	advocates;	
14	(3) the child's attorney or guardian ad	
15	litem representing the child in any matter;	
16	(4) department personnel;	
17	(5) corrections department personnel;	
18	(6) law enforcement officials when the	
19	request is related to the investigation of a crime;	
20	(7) district attorneys or children's court	
21	attorneys;	
22	(8) a state government social services	
23	agency in any state;	
24	(9) those persons or entities of a child's	
25	Indian tribe specifically authorized to inspect such records	

1	pursuant to the federal Indian Child Welfare Act of 1978, the
2	Indian Family Protection Act or any regulations promulgated
3	under those acts;
4	(10) tribal juvenile justice system and
5	social service representatives;
6	(ll) a foster parent, if the records are
7	those of a child currently placed with that foster parent or
8	of a child being considered for placement with that foster
9	parent, when the disclosure of the information is necessary
10	for the child's treatment or care and shall include only that
11	information necessary to provide for treatment and care of
12	the child;
13	(12) school personnel involved with the
14	child if the records concern the child's educational needs,
15	but shall only include that information necessary to provide
16	for the child's educational planning and needs;
17	(13) a health care or mental health
18	professional involved in the evaluation or treatment of the
19	child, the child's parents, guardians or custodian or other
20	family members;
21	(14) representatives of the protection and
22	advocacy system;
23	(15) the child's parent, guardian or legal
24	custodian when the disclosure of the information is necessary

for the child's treatment or care and shall include only that

- (16) any other person or entity, by order of the court, having a legitimate interest in the case or the work of the court who agrees not to otherwise release the records;
- (17) the child, if fourteen years of age or older; and
- (18) the attorney general and the office of child advocate and its employees and contractors, pursuant to the requirements of the Office of Child Advocate Act, if the records are needed for the purpose of implementing that act.
- D. If disclosure of otherwise confidential records is made to the child or any other person or entity pursuant to a valid release of information signed by the child, all victim or witness identifying information shall be redacted or otherwise deleted.
- E. Whoever intentionally and unlawfully releases any information or records closed to the public pursuant to this section or releases or makes other unlawful use of records in violation of this section is guilty of a petty misdemeanor.
- F. The department shall promulgate rules for implementing disclosure of records pursuant to this section and in compliance with state and federal law and the

Children's Court Rules."

SECTION 17. Section 32A-4-33 NMSA 1978 (being Laws 1993, Chapter 77, Section 127, as amended) is amended to read:

"32A-4-33. CONFIDENTIALITY--RECORDS--PENALTY.--

A. All records or information concerning a party to a neglect or abuse proceeding, including social records, diagnostic evaluations, psychiatric or psychological reports, videotapes, transcripts and audio recordings of a child's statement of abuse or medical reports incident to or obtained as a result of a neglect or abuse proceeding or that were produced or obtained during an investigation in anticipation of or incident to a neglect or abuse proceeding shall be confidential and closed to the public.

- B. The records described in Subsection A of this section shall be disclosed only to the parties and:
- (1) court personnel and persons or entities authorized by contract with the court to review, inspect or otherwise have access to records or information in the court's possession;
- (2) court-appointed special advocates appointed to the neglect or abuse proceeding;
 - (3) the child's guardian ad litem;
- (4) the attorney representing the child in an abuse or neglect action, a delinquency action or any other $$\rm HB\ 5/a$$ Page 20

child if the records concern the child's social or

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(11) school personnel involved with the

educational needs;

(12) a grandparent, parent of a sibling, relative or fictive kin, if the records or information pertain to a child being considered for placement with that grandparent, parent of a sibling, relative or fictive kin and the records or information concern the social, medical, psychological or educational needs of the child;

- (13) health care or mental health professionals involved in the evaluation or treatment of the child or of the child's parents, guardian, custodian or other family members;
- (14) protection and advocacy representatives pursuant to the federal Developmental Disabilities Assistance and Bill of Rights Act and the federal Protection and Advocacy for Mentally Ill Individuals Amendments Act of 1991;
- (15) children's safehouse organizations conducting investigatory interviews of children on behalf of a law enforcement agency or the department;
- (16) representatives of the federal government or their contractors authorized by federal statute or regulation to review, inspect, audit or otherwise have access to records and information pertaining to neglect or abuse proceedings;
- (17) any person or entity attending a meeting arranged by the department to discuss the safety,

- (18) any other person or entity, by order of the court, having a legitimate interest in the case or the work of the court; and
- (19) the attorney general and the office of child advocate and its employees and contractors, pursuant to the requirements of the Office of Child Advocate Act, if the records are needed for the purpose of implementing that act.
- C. A parent, guardian or legal custodian whose child has been the subject of an investigation of abuse or neglect where no petition has been filed shall have the right to inspect any medical report, psychological evaluation, law enforcement reports or other investigative or diagnostic evaluation; provided that any identifying information related to the reporting party or any other party providing information shall be deleted. The parent, guardian or legal custodian shall also have the right to the results of the investigation and the right to petition the court for full access to all department records and information except those records and information the department finds would be likely to endanger the life or safety of any person providing information to the department.

1	D. Whoever intentionally and unlawfully releases
2	any information or records closed to the public pursuant to
3	the Abuse and Neglect Act or releases or makes other unlawful
4	use of records in violation of that act is guilty of a petty
5	misdemeanor and shall be sentenced pursuant to the provisions
6	of Section 31-19-1 NMSA 1978.
7	E. The department shall promulgate rules for
8	implementing disclosure of records pursuant to this section
9	and in compliance with state and federal law and the
10	Children's Court Rules."
11	SECTION 18. Section 14-2-1 NMSA 1978 (being Laws 1947,
12	Chapter 130, Section 1, as amended) is amended to read:
13	"14-2-1. RIGHT TO INSPECT PUBLIC RECORDS—EXCEPTIONS
14	Every person has a right to inspect public records of this
15	state except:
16	A. records pertaining to physical or mental
17	examinations and medical treatment of persons confined to an
18	institution;
19	B. letters of reference concerning employment,
20	licensing or permits;
21	C. letters or memoranda that are matters of
22	opinion in personnel files or students' cumulative files;
23	D. portions of law enforcement records as provided
24	in Section 14-2-1.2 NMSA 1978;
25	E. as provided by the Confidential Materials Act;

1	r. trade secrets;
2	G. attorney-client privileged information;
3	H. long-range or strategic business plans of
4	public hospitals discussed in a properly closed meeting;
5	I. tactical response plans or procedures prepared
6	for or by the state or a political subdivision of the state,
7	the publication of which could reveal specific
8	vulnerabilities, risk assessments or tactical emergency
9	security procedures that could be used to facilitate the
10	planning or execution of a terrorist attack;
11	J. information concerning information technology
12	systems, the publication of which would reveal specific
13	vulnerabilities that compromise or allow unlawful access to
14	such systems; provided that this subsection shall not be used
15	to restrict requests for:
16	(l) records stored or transmitted using
17	information technology systems;
18	(2) internal and external audits of
19	information technology systems, except for those portions
20	that would reveal ongoing vulnerabilities that compromise or
21	allow unlawful access to such systems; or
22	(3) information to authenticate or validate
23	records received pursuant to a request fulfilled pursuant to
24	the Inspection of Public Records Act;
25	K. submissions in response to a competitive grant, HB 5/a

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1	land lease or scholarship and related scoring materials and	
2	evaluation reports until finalists are publicly named or the	
3	award is announced;	
4	L. case records, third party records, court	
5	records and any information gathered in the course of	
6	investigations and system monitoring duties by the office of	
7	child advocate, pursuant to the provisions of the Office of	
8	Child Advocate Act; and	
9	M. as otherwise provided by law."	
10	SECTION 19. EFFECTIVE DATEThe effective date of the	HB 5/a
11	provisions of this act is July 1, 2025	Page 26
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