

SENATE FINANCE COMMITTEE SUBSTITUTE FOR  
SENATE BILL 152

**57TH LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 2026**

AN ACT

RELATING TO TELECOMMUNICATIONS; AMENDING THE RURAL  
TELECOMMUNICATIONS ACT OF NEW MEXICO TO ESTABLISH A LOW-INCOME  
TELECOMMUNICATIONS ASSISTANCE PROGRAM AND RESTRUCTURE THE  
EXISTING BROADBAND PROGRAM; MAKING CONFORMING AND CLEAN-UP  
AMENDMENTS; REQUIRING REPORTS; ESTABLISHING STATE RURAL  
UNIVERSAL SERVICE FUND BUDGET CAPS; REPEALING THE LOW INCOME  
TELEPHONE SERVICE ASSISTANCE ACT; AMENDING, REPEALING AND  
ENACTING SECTIONS OF THE NMSA 1978.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

**SECTION 1.** Section 63-9A-5 NMSA 1978 (being Laws 1985,  
Chapter 242, Section 5, as amended) is amended to read:

"63-9A-5. REGULATION BY COMMISSION.--

A. Except as otherwise provided in the New Mexico  
Telecommunications Act, each public telecommunications service

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underscored material = new  
[bracketed material] = delete

1 is declared to be affected with the public interest and, as  
2 such, subject to the provisions of that act, including the  
3 regulation thereof as provided in that act.

4 B. Except in cases regarding the fixing of rates  
5 pursuant to Section 63-7-1.1 NMSA 1978, the commission has  
6 exclusive jurisdiction to regulate incumbent local exchange  
7 carriers that serve fifty thousand or more access lines within  
8 the state to the extent authorized by the New Mexico  
9 Telecommunications Act; provided that:

10 (1) the commission's jurisdiction includes the  
11 regulation of wholesale rates, including access charges and  
12 interconnection agreements consistent with federal law and its  
13 enforcement and determinations of participation in low-income  
14 telephone service assistance programs pursuant to the [~~Low~~  
15 ~~Income Telephone Service Assistance Act~~] Rural  
16 Telecommunications Act of New Mexico; and

17 (2) incumbent local exchange carriers  
18 regulated pursuant to this section shall be regulated in the  
19 same manner as incumbent rural telecommunications carriers are  
20 regulated pursuant to the Rural Telecommunications Act of New  
21 Mexico.

22 C. Any rules adopted by the commission for the  
23 regulation of incumbent local exchange carriers pursuant to the  
24 New Mexico Telecommunications Act shall preserve and not alter:

25 (1) the rights and obligations of any entity,

1 including the commission, established pursuant to federal law,  
2 including 47 U.S.C. Sections 251 and 252, or established  
3 pursuant to any state law, rule, procedure, regulation or order  
4 related to interconnection, intercarrier compensation,  
5 intercarrier complaints, wholesale rights and obligations or  
6 any wholesale rate or schedule that is filed with and  
7 maintained by the commission;

8 (2) the rights and obligations of any  
9 competitive telecommunications service provider holding a  
10 certificate of public convenience and necessity, or the rights  
11 and obligations of any competitive carrier to obtain such a  
12 certificate;

13 (3) the authority of the commission to resolve  
14 consumer complaints regarding basic local exchange service;  
15 provided, however, that the commission's authority to resolve  
16 such complaints shall be limited to resolving issues of  
17 consumer protection and shall not include the authority to  
18 determine or fix rates, provider of last resort obligations or  
19 service quality standards except as expressly set forth in the  
20 New Mexico Telecommunications Act;

21 (4) the authority of the commission to  
22 establish reasonable quality of service standards; provided,  
23 however, that the enforcement of such standards shall be  
24 limited to the commission's fining authority set forth in  
25 Section 63-7-23 NMSA 1978 and the authority to seek an

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injunction set forth in Section 63-9-19 NMSA 1978;

(5) the rights and obligations of any entity, including the commission, regarding the fund;

(6) the rights and obligations of any entity, including the commission, regarding access to emergency service to the extent consistent with the Enhanced 911 Act; or

(7) the rights and obligations of any entity, including the commission, regarding the administration of slamming and cramming rules, telecommunications relay service and numbering resources to the extent permitted by and consistent with federal law.

D. The provisions of the New Mexico Telecommunications Act do not apply to incumbent rural telecommunications carriers."

**SECTION 2.** Section 63-9D-5 NMSA 1978 (being Laws 1989, Chapter 25, Section 5, as amended) is amended to read:

"63-9D-5. IMPOSITION OF SURCHARGE.--

A. A 911 emergency surcharge is imposed in the amount of one dollar (\$1.00) to be billed to each subscriber access line by a communications service provider, on each active number for a commercial mobile radio service subscriber and on the number of VoIP lines for which the VoIP service provider enables the capacity for simultaneous calls, regardless of actual usage, to be connected to the public switched telephone network during the period for which the

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1 fixed charge is imposed. The surcharge is imposed on all  
2 subscribers whose place of primary use, as defined in the  
3 federal Mobile Telecommunications Sourcing Act, is in New  
4 Mexico; provided, however, that the surcharge shall not be  
5 imposed upon subscribers receiving reduced rates [~~pursuant to~~  
6 ~~the Low Income Telephone Service Assistance Act~~] as a result of  
7 the low-income telecommunications assistance program pursuant  
8 to the Rural Telecommunications Act of New Mexico; and provided  
9 further that the surcharge shall not apply to prepaid wireless  
10 communication service; and provided further that a 911  
11 emergency surcharge shall not be assessed on the provision of  
12 broadband internet access service.

13 B. A communications service provider shall bill and  
14 collect the surcharge from subscribers whose places of primary  
15 use, as defined in the federal Mobile Telecommunications  
16 Sourcing Act, are in New Mexico. The surcharge required to be  
17 collected by the communications service provider shall be added  
18 to and stated clearly and separately in the billings to the  
19 subscriber. The surcharge collected by the communications  
20 service provider shall not be considered revenue of the  
21 communications service provider.

22 C. A billed subscriber is liable for payment of the  
23 911 emergency surcharge until it has been paid to the  
24 communications service provider.

25 D. A communications service provider has no

1 obligation to take legal action to enforce the collection of  
2 the surcharge; an action may be brought by or on behalf of the  
3 department. A communications service provider, upon request  
4 and not more than once a year, shall provide to the department  
5 a list of the surcharge amounts uncollected, along with the  
6 names and addresses of subscribers who carry a balance that can  
7 be determined by the communications service provider to be  
8 nonpayment of the surcharge. The communications service  
9 provider shall not be held liable for uncollected surcharge  
10 amounts."

11 SECTION 3. Section 63-9F-11 NMSA 1978 (being Laws 1993,  
12 Chapter 54, Section 11, as amended) is amended to read:

13 "63-9F-11. IMPOSITION OF SURCHARGE.--

14 A. A telecommunications relay service surcharge of  
15 one and sixty-six hundredths percent is imposed on the gross  
16 amount paid:

17 (1) by customers, except customers whose  
18 telephone service rates are reduced as ~~[authorized by the Low~~  
19 ~~Income Telephone Service Assistance Act]~~ a result of the low-  
20 income telecommunications assistance program pursuant to the  
21 Rural Telecommunications Act of New Mexico, for intrastate  
22 telecommunications services provided in this state;

23 (2) by customers for the intrastate portion of  
24 interconnected voice over internet protocol service;

25 (3) by customers for intrastate mobile

1 telecommunications services that originate and terminate in the  
2 same state, regardless of where the mobile telecommunications  
3 services originate, terminate or pass through, provided by home  
4 service providers to customers whose place of primary use is in  
5 New Mexico; and

6 (4) by a prepaid consumer in a retail  
7 transaction.

8 B. The telecommunications relay service surcharge  
9 shall be included on the monthly bill of each customer of a  
10 local exchange company or other telecommunications company  
11 providing intrastate telecommunications services,  
12 interconnected voice over internet protocol services or  
13 intrastate mobile telecommunications services and paid at the  
14 time of payment of the monthly bill. Receipts from selling  
15 those services to any other telecommunications company or  
16 provider for resale are not subject to the surcharge. The  
17 customer is liable for the payment of the surcharge to the  
18 provider of intrastate mobile telecommunications services, the  
19 provider of interconnected voice over internet protocol  
20 services or the local exchange company or other  
21 telecommunications company providing intrastate  
22 telecommunications services to the customer.

23 C. For the purposes of the surcharge imposed on a  
24 retail transaction pursuant to Paragraph (4) of Subsection A of  
25 this section:

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1                   (1) the surcharge shall be collected by the  
2 seller from the prepaid consumer with respect to each retail  
3 transaction occurring in this state. The amount of the  
4 surcharge shall be either separately stated on an invoice,  
5 receipt or other similar document that is provided to the  
6 prepaid consumer by the seller or otherwise disclosed to the  
7 prepaid consumer;

8                   (2) for the purposes of Paragraph (1) of this  
9 subsection, a retail transaction that is effected in person by  
10 a prepaid consumer at a business location of the seller shall  
11 be treated as occurring in this state if that business location  
12 is in this state, and any other retail transaction is treated  
13 as occurring in this state if the retail transaction is treated  
14 as occurring in this state for purposes of the Gross Receipts  
15 and Compensating Tax Act;

16                   (3) the surcharge is the liability of the  
17 prepaid consumer and not of the seller or any provider;  
18 ~~[except]~~ provided that the seller shall be liable to remit all  
19 surcharges collected from the prepaid consumer as provided in  
20 this subsection, including all such surcharges that the seller  
21 is deemed to collect where the amount of the surcharge has not  
22 been separately stated on an invoice, receipt or other similar  
23 document provided to the prepaid consumer by the seller;

24                   (4) the amount of the surcharge that is  
25 collected by a seller from a prepaid consumer, if such amount



1 is separately stated on an invoice, receipt or other similar  
2 document provided to the prepaid consumer by the seller, shall  
3 not be included in the base for measuring any tax, fee,  
4 surcharge or other charge that is imposed by this state, any  
5 political subdivision of this state or any intergovernmental  
6 agency;

7 (5) when prepaid wireless communications  
8 service is sold with one or more other products or services for  
9 a single, non-itemized price, the percentage specified in  
10 Subsection A of this section shall apply to the entire non-  
11 itemized price unless the seller elects to apply such  
12 percentage to:

13 (a) if the amount of the prepaid  
14 wireless communications service is disclosed to the prepaid  
15 consumer as a dollar amount, such dollar amount; or

16 (b) if the seller can identify the  
17 portion of the price that is attributable to the prepaid  
18 wireless communications service by reasonable and verifiable  
19 standards from its books and records that are kept in the  
20 regular course of business for other purposes, including non-  
21 tax purposes, such portion;

22 (6) if a minimal amount of prepaid wireless  
23 communications service is sold with a prepaid wireless device  
24 for a single, non-itemized price, the seller may elect not to  
25 apply the percentage specified in Subsection A of this section

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1 to such transaction. For the purposes of this paragraph, an  
2 amount of service denominated as ten minutes or less, or five  
3 dollars (\$5.00) or less, is minimal;

4 (7) surcharges collected by sellers shall be  
5 remitted to the taxation and revenue department at the times  
6 and in the manner provided with respect to the Gross Receipts  
7 and Compensating Tax Act. The department shall establish  
8 registration and payment procedures that substantially coincide  
9 with the registration and payment procedures that apply to the  
10 Gross Receipts and Compensating Tax Act. A seller shall be  
11 permitted to deduct and retain three percent of surcharges that  
12 are collected by the seller from the prepaid consumer;

13 (8) the audit and appeal procedures applicable  
14 to the Gross Receipts and Compensating Tax Act shall apply to  
15 the surcharge;

16 (9) the taxation and revenue department shall  
17 establish procedures by which a seller of prepaid wireless  
18 communications services may document that a sale is not a  
19 retail transaction, which procedures shall substantially  
20 coincide with the procedures for documenting sale for resale  
21 transactions for the Gross Receipts and Compensating Tax Act;  
22 and

23 (10) notwithstanding Paragraph (1) of this  
24 subsection, if a 911 surcharge is imposed on prepaid wireless  
25 communications service pursuant to the Enhanced 911 Act, the

1     taxation and revenue department shall promulgate rules to  
2     permit sellers to combine the surcharge imposed pursuant to  
3     this section and the surcharge imposed pursuant to the Enhanced  
4     911 Act into a single surcharge on the invoice, receipt or  
5     other similar document that is provided to the prepaid  
6     consumer. The department shall ensure that appropriate  
7     surcharge revenues are directed proportionately to the  
8     respective 911 and telecommunications relay service funds.

9             D. A telecommunications company providing  
10    intrastate telecommunications services, a home service provider  
11    providing intrastate mobile telecommunications services and a  
12    seller of interconnected voice over internet protocol services  
13    shall, on sales subject to the telecommunications relay service  
14    surcharge, assess and collect the surcharge and remit the  
15    surcharge collected monthly to the taxation and revenue  
16    department on or before the twenty-fifth day of the month  
17    following collection. The department shall administer and  
18    enforce the collection of the surcharge in accordance with the  
19    Tax Administration Act.

20            E. The taxation and revenue department shall  
21    transfer the following amounts of the net receipts of the  
22    telecommunications relay service surcharge collected, less any  
23    amount deducted in accordance with Subsection F of this  
24    section, within the month following the month in which the  
25    surcharge is collected:

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1 (1) twenty percent to the telecommunications  
2 access fund; and

3 (2) eighty percent to the 988 lifeline fund.

4 F. The taxation and revenue department may deduct  
5 an amount not to exceed three percent of the telecommunications  
6 relay service surcharge collected as a charge for the  
7 administrative costs of collection and shall remit that amount  
8 to the state treasurer for deposit in the general fund each  
9 month.

10 G. The commission and the health care authority  
11 shall report to the revenue stabilization and tax policy  
12 committee annually by September 30 the following information  
13 with respect to the prior fiscal year:

14 (1) the amount and source of revenue received  
15 by the telecommunications access fund and the 988 lifeline  
16 fund;

17 (2) the amount and category of expenditures  
18 from the funds; and

19 (3) the balance of the funds on that June 30."

20 **SECTION 4.** Section 63-9H-3 NMSA 1978 (being Laws 1999,  
21 Chapter 295, Section 3, as amended by Laws 2021, Chapter 118,  
22 Section 1 and by Laws 2021, Chapter 120, Section 8) is amended  
23 to read:

24 "63-9H-3. DEFINITIONS.--As used in the Rural  
25 Telecommunications Act of New Mexico:

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1           A. "affordable rates" means rates for basic service  
2 that promote universal service [~~within a local exchange service~~  
3 ~~area~~], giving consideration to the economic conditions of  
4 households in the service area and costs to provide service in  
5 the area in which service is provided;

6           B. "basic service" means service that is provided  
7 [~~to a rural end-user customer~~] that is consistent with the  
8 federal act:

9                     (1) to a rural end-user customer; or

10                    (2) to a rural or non-rural end-user customer  
11 pursuant to the low-income telecommunications assistance  
12 program;

13           C. "broadband infrastructure" means [~~any cable or~~  
14 ~~device used for high-capacity transmission over a wide range of~~  
15 ~~frequencies that enables a large number of electronic messages~~  
16 ~~to be transmitted or received simultaneously~~] facilities and  
17 equipment used to provide internet service, excluding  
18 telecommunications equipment owned, controlled or operated by a  
19 public or private end user;

20           D. "cable service" means the transmission to  
21 subscribers of video programming or other programming service  
22 and subscriber interaction, if any, that is required for the  
23 selection or use of the video programming or other programming  
24 service;

25           E. "commission" means the public regulation

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commission;

F. "comparable carrier" means an eligible telecommunications carrier established prior to enactment of the Rural Telecommunications Act of New Mexico that has a similar number of access lines as an eligible telecommunications carrier established after enactment of that act;

G. "digital equity" means information technology needed for civic and cultural participation, employment, education, business and economic development, lifelong learning and access to essential services generally available to residents regardless of their racial grouping, socioeconomic status or cultural identity;

H. "digital inclusion" means access to and the ability to use information technologies;

I. "eligible telecommunications carrier" means an eligible telecommunications carrier as defined in the federal act;

J. "federal act" means the federal Telecommunications Act of 1996;

K. "fund" means the state rural universal service fund;

L. "incumbent local exchange carrier" means a person that:

(1) was designated as an eligible

1 telecommunications carrier by the state corporation commission  
2 in Docket #97-93-TC by order dated October 23, 1997, or that  
3 provided local exchange service in this state on February 8,  
4 1996; or

5 (2) became a successor or assignee of an  
6 incumbent local exchange carrier;

7 M. "incumbent rural telecommunications carrier"  
8 means an incumbent local exchange carrier that serves fewer  
9 than fifty thousand access lines within the state and has been  
10 designated as an eligible telecommunications carrier by the  
11 state corporation commission or the public regulation  
12 commission;

13 N. "local exchange area" means a geographic area  
14 encompassing one or more local communities, as described in  
15 maps, tariffs or rate schedules filed with the commission,  
16 where local exchange rates apply;

17 O. "local exchange service" means the transmission  
18 of two-way interactive switched voice communications furnished  
19 by a telecommunications carrier within a local exchange area;

20 P. "long distance service" means telecommunications  
21 service between local exchange areas that originate and  
22 terminate within the state;

23 Q. "office" means the office of broadband access  
24 and expansion;

25 [Q.] R. "private telecommunications service" means

1 a system, including its construction, maintenance or operation  
2 for the provision of telecommunications service, or any portion  
3 of that service, by a person for the sole and exclusive use of  
4 that person and not for resale, directly or indirectly. For  
5 purposes of this definition, the person that may use the  
6 service includes any affiliates of the person if at least  
7 eighty percent of the assets or voting stock of the affiliates  
8 is owned by the person. If any other person uses the  
9 telecommunications service, whether for hire or not, the  
10 private telecommunications service is a public  
11 telecommunications service;

12 [R-] S. "public telecommunications service" means  
13 the transmission of signs, signals, writings, images, sounds,  
14 messages, data or other information of any nature by wire,  
15 radio, lightwaves or other electromagnetic means originating  
16 and terminating in this state regardless of actual call  
17 routing. "Public telecommunications service" does not include  
18 the provision of terminal equipment used to originate or  
19 terminate the service; private telecommunications service;  
20 broadcast transmissions by radio, television and satellite  
21 broadcast stations regulated by the federal communications  
22 commission; radio common carrier services, including mobile  
23 telephone service and radio paging; or cable service;

24 T. "rural area" means an unincorporated area or a  
25 city, a town or an incorporated area with a population of



twenty thousand or less as reflected in the most recent federal decennial census or applicable tribal census;

~~[S.] U. "statewide broadband plan" means the [State of New Mexico Broadband Strategic Plan and Rural Broadband Assessment published by the department of information technology in June 2020; provided that, upon Senate Bill 93 of the first session of the fifty-fifth legislature becoming law, "statewide broadband plan" means the statewide broadband plan developed pursuant to that law and]~~ plan developed by the office pursuant to the Broadband Access and Expansion Act;

~~[T.] V. "telecommunications carrier" means a person that provides public telecommunications service;~~

W. "underserved" means an area or property that does not have access to fixed and mobile internet service offering speeds greater than one hundred megabits per second downstream and twenty megabits per second upstream; and

X. "unserved" means an area or property that either does not have access to fixed and mobile internet service at all or only has access to internet service offering speeds below twenty-five megabits per second downstream or three megabits per second upstream."

SECTION 5. Section 63-9H-4 NMSA 1978 (being Laws 1999, Chapter 295, Section 4, as amended) is amended to read:

"63-9H-4. REGULATION BY COMMISSION.--

A. Except as otherwise provided in the Rural

1 Telecommunications Act of New Mexico or the federal act, each  
2 public telecommunications service is declared to be affected  
3 with the public interest and, as such, subject to the  
4 provisions of those acts, including the regulation thereof as  
5 provided in those acts.

6 B. The commission has exclusive jurisdiction to  
7 regulate incumbent rural telecommunications carriers only in  
8 the manner and to the extent authorized by the Rural  
9 Telecommunications Act of New Mexico, and Section 63-7-1.1 NMSA  
10 1978 does not apply; provided, however, that the commission's  
11 jurisdiction includes the regulation of wholesale rates,  
12 including access charges and interconnection agreements  
13 consistent with federal law and its enforcement and a  
14 determination of participation in low-income telephone service  
15 assistance programs pursuant to the [~~Low Income Telephone~~  
16 ~~Service Assistance Act~~] Rural Telecommunications Act of New  
17 Mexico.

18 C. The commission shall adopt rules consistent with  
19 the requirement for relaxed regulation for incumbent rural  
20 telecommunications carriers set forth in the Rural  
21 Telecommunications Act of New Mexico that provide for:

22 (1) reduced filing requirements for applicants  
23 in rate increase proceedings under the Rural Telecommunications  
24 Act of New Mexico and proceedings under that act seeking  
25 payments from the fund; and

1 (2) expedited consideration in all proceedings  
2 initiated pursuant to the Rural Telecommunications Act of New  
3 Mexico in order to reduce the cost and burden for incumbent  
4 rural telecommunications carriers and other applicants."

5 SECTION 6. Section 63-9H-6 NMSA 1978 (being Laws 1999,  
6 Chapter 295, Section 6, as amended) is amended to read:

7 "63-9H-6. STATE RURAL UNIVERSAL SERVICE FUND--  
8 ESTABLISHMENT.--

9 A. The commission shall implement and maintain a  
10 "state rural universal service fund" to maintain and support  
11 universal service [~~that is~~] provided by eligible  
12 telecommunications carriers, including commercial mobile radio  
13 services carriers, as are determined by the commission. As  
14 used in this section, "universal service" means basic local  
15 exchange service, comparable retail alternative services at  
16 affordable rates, service pursuant to a low-income [~~telephone~~]  
17 telecommunications assistance plan and broadband internet  
18 access service to unserved and underserved areas as determined  
19 by the commission.

20 B. The fund shall be financed by a surcharge on  
21 intrastate retail public telecommunications services to be  
22 determined by the commission, excluding services provided  
23 pursuant to a low-income [~~telephone~~] telecommunications  
24 assistance plan billed to end-user customers by a  
25 telecommunications carrier, and excluding all amounts from

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1 surcharges, gross receipts taxes, excise taxes, franchise fees  
2 and similar charges. For the purpose of funding the fund, the  
3 commission has the authority to apply the surcharge on  
4 intrastate retail public telecommunications services provided  
5 by telecommunications carriers, including commercial mobile  
6 radio services and voice over internet protocol services, at a  
7 competitively and technologically neutral rate or rates to be  
8 determined by the commission. The commission may establish the  
9 surcharge as a percentage of intrastate retail public  
10 telecommunications services revenue or as a fixed amount  
11 applicable to each communication connection. For purposes of  
12 this section, a "communication connection" means a voice-  
13 enabled telephone access line, wireless voice connection,  
14 unique voice over internet protocol service connection or other  
15 uniquely identifiable functional equivalent as determined by  
16 the commission. Such surcharges shall be competitively and  
17 technologically neutral. Money deposited in the fund is not  
18 public money, and the administration of the fund is not subject  
19 to the provisions of law regulating public funds. The  
20 commission shall not apply this surcharge to a private  
21 telecommunications network; to the state, a county, a  
22 municipality or other governmental entity; to a public school  
23 district; to a public institution of higher education; to  
24 eligible households that participate in the low-income  
25 telecommunications assistance program; to an Indian nation,

1     tribe or pueblo; or to Native American customers who reside on  
2     tribal or pueblo land.

3             C. The fund shall be competitively and  
4     technologically neutral, equitable and nondiscriminatory in its  
5     collection and distribution of funds, portable between eligible  
6     telecommunications carriers and additionally shall provide a  
7     specific, predictable and sufficient support mechanism as  
8     determined by the commission that ensures universal service in  
9     the state.

10            D. The commission shall:

11                   (1) establish eligibility criteria for  
12     participation in the fund consistent with federal law that  
13     ensure the availability of universal service at affordable  
14     rates. The eligibility criteria shall not restrict or limit an  
15     eligible telecommunications carrier from receiving federal  
16     universal service support;

17                   (2) provide for the collection of the  
18     surcharge on a competitively neutral basis and for the  
19     administration and disbursement of money from the fund;

20                   (3) determine those services and areas  
21     requiring support from the fund;

22                   (4) provide for the separate administration  
23     and disbursement of federal universal service funds consistent  
24     with federal law; and

25                   (5) establish affordability benchmark rates

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1 for local residential and business services that shall be  
2 utilized in determining the level of support from the fund.  
3 The process for determining subsequent adjustments to the  
4 benchmark shall be established through a rulemaking.

5 E. All incumbent telecommunications carriers and  
6 competitive carriers already designated as eligible  
7 telecommunications carriers for the fund shall be eligible for  
8 participation in the fund. All other carriers that choose to  
9 become eligible to receive support from the fund may petition  
10 the commission to be designated as an eligible  
11 telecommunications carrier for the fund. The commission may  
12 grant eligible carrier status to a competitive carrier in a  
13 rural area upon a finding that granting the application is in  
14 the public interest. In making a public interest finding, the  
15 commission may consider at least the following items:

16 (1) the impact of designation of an additional  
17 eligible carrier on the size of the fund;

18 (2) the unique advantages and disadvantages of  
19 the competitor's service offering; and

20 (3) any commitments made regarding the quality  
21 of [telephone] service.

22 F. The commission shall adopt rules, including a  
23 provision for variances, for the implementation and  
24 administration of the fund in accordance with the provisions of  
25 this section. The rules shall enumerate the appropriate uses

1 of fund support and any restrictions on the use of fund support  
2 by eligible telecommunications carriers. The rules shall  
3 require that through December 31, 2028, an eligible  
4 telecommunications carrier receiving support from the fund  
5 pursuant to Subsection K, L, M or N of this section ~~[must]~~  
6 shall expend no less than sixty percent of the support it  
7 receives to deploy and maintain broadband internet access  
8 services in rural areas of the state. In subsequent years, the  
9 rules shall require that an eligible telecommunications carrier  
10 receiving support from the fund pursuant to Subsection K, L, M  
11 or N of this section shall expend no less than one hundred  
12 percent of the support it receives to deploy and maintain  
13 broadband internet access services. The rules also shall  
14 provide for annual reporting by eligible telecommunications  
15 carriers verifying that the reporting carrier continues to meet  
16 the requirements for designation as an eligible  
17 telecommunications carrier for purposes of the fund and is in  
18 compliance with the commission's rules, including the  
19 provisions regarding use of support from the fund.

20 G. The commission shall, upon implementation of the  
21 fund, select a neutral third-party administrator to collect,  
22 administer and disburse money from the fund under the  
23 supervision and control of the commission pursuant to  
24 established criteria and rules promulgated by the commission.  
25 The administrator may be reasonably compensated for the

1 specified services from the surcharge proceeds to be received  
2 by the fund pursuant to Subsection B of this section. For  
3 purposes of this subsection, the commission shall not be a  
4 neutral third-party administrator.

5 H. The fund established by the commission shall  
6 ensure the availability of universal service as determined  
7 by the commission at affordable rates in rural areas of the  
8 state; provided, however, that nothing in this section shall be  
9 construed as granting any authority to the commission to  
10 ~~[impose the surcharge on or otherwise]~~ regulate broadband  
11 internet access services.

12 I. The commission shall ensure that intrastate  
13 switched access charges are equal to interstate switched access  
14 charges established by the federal communications commission as  
15 of January 1, 2006. Nothing in this section shall preclude the  
16 commission from considering further adjustments to intrastate  
17 switched access charges based on changes to interstate switched  
18 access charges.

19 J. To ensure that providers of intrastate retail  
20 communications service contribute to the fund and to further  
21 ensure that the surcharge determined pursuant to Subsection B  
22 of this section to be paid by the end-user customer will be  
23 held to a minimum, the commission shall adopt rules, or take  
24 other appropriate action, to require all such providers to  
25 participate in a plan to ensure accurate reporting.



1           K. The commission shall authorize payments from the  
2 fund to incumbent local exchange carriers, in combination with  
3 revenue-neutral rate rebalancing up to the affordability  
4 benchmark rates. Beginning in 2018, the commission shall make  
5 access reduction support payments in the amount made from the  
6 fund in base year 2014, adjusted each year thereafter by:

7                   (1) the annual percentage change in the number  
8 of access lines served by the incumbent local exchange carriers  
9 receiving such support for the prior calendar year, as compared  
10 to base year 2014; and

11                   (2) changes in the affordability benchmark  
12 rates that have occurred since 2014.

13           L. Notwithstanding the provisions of Subsection K  
14 of this section, the annual amount of access reduction support  
15 payments for an eligible incumbent local exchange carrier in  
16 ~~[2024, 2025 and 2026]~~ each year shall be equal to the annual  
17 access reduction support payments for that eligible incumbent  
18 local exchange carrier for the year 2023. ~~[Access reduction~~  
19 ~~support payments shall be terminated after December 31, 2026.]~~

20           M. The commission shall determine the methodology  
21 to be used to authorize payments to all other carriers that  
22 apply for and receive eligible carrier status; provided that:

23                   (1) an eligible incumbent telecommunications  
24 carrier that is not eligible for funding pursuant to rate  
25 rebalancing in Subsection K of this section and that has been

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1 previously authorized pursuant to Subsection N of this section  
 2 for need-based support may apply for ongoing fund support at  
 3 the annual amount previously authorized in 2023;

4 (2) the commission shall award an applicant  
 5 ongoing fund support at no less than the average access line  
 6 amount of funding support for comparable carriers; ~~[provided~~  
 7 ~~that an eligible telecommunications carrier receiving fund~~  
 8 ~~support pursuant to this subsection shall not offer basic local~~  
 9 ~~exchange residential and business services at rate levels lower~~  
 10 ~~than the rates for such services charged by any of the~~  
 11 ~~comparable carriers used for the determination of the level of~~  
 12 ~~support;]~~

13 (3) the commission shall act upon a request  
 14 for ongoing fund support within one hundred twenty days of the  
 15 filing of the request; and

16 (4) nothing in this ~~[section]~~ subsection shall  
 17 limit the commission's authority to adopt rules ~~[pursuant to~~  
 18 ~~Subsection F of this section]~~ regarding appropriate uses of  
 19 fund support and any restrictions on the use of the fund  
 20 support by eligible telecommunications carriers.

21 N. The commission may also authorize payments from  
 22 the fund to incumbent rural telecommunications carriers or to  
 23 telecommunications carriers providing comparable retail  
 24 alternative services that have been designated as eligible  
 25 telecommunications carriers serving in rural areas of the state

1 upon a finding, based on factors that may include a carrier's  
 2 regulated revenues, expenses or investment, by the commission  
 3 that such payments are needed to ensure the widespread  
 4 availability and affordability of universal service. The  
 5 commission shall decide cases filed pursuant to this subsection  
 6 with reasonable promptness, with or without a hearing, but no  
 7 later than six months following the filing of an application  
 8 seeking payments from the fund, unless the commission finds  
 9 that a longer time will be required, in which case the  
 10 commission may extend the period for an additional three  
 11 months.

12 ~~[O. The commission shall adopt rules that establish~~  
 13 ~~and implement a broadband program to provide funding to~~  
 14 ~~eligible telecommunications carriers for the construction and~~  
 15 ~~maintenance of broadband infrastructure. Each year, an amount~~  
 16 ~~equal to forty million dollars (\$40,000,000) less the amounts~~  
 17 ~~expended pursuant to Subsections K, L, M and N of this section~~  
 18 ~~shall be dedicated to the broadband program.~~

19 ~~P. Rules adopted pursuant to Subsection O of this~~  
 20 ~~section shall require that the commission:~~

21 ~~(1) consider applications for funding on a~~  
 22 ~~technology-neutral basis;~~

23 ~~(2) submit applications for funding to the~~  
 24 ~~connect New Mexico council for prioritization and alignment~~  
 25 ~~with the statewide broadband plan to ensure digital equity and~~

1 ~~digital inclusion; and~~

2 ~~(3) require that the awards of support be~~  
3 ~~consistent with federal universal service support programs.~~

4 ~~Q. The total obligations of the fund determined by~~  
5 ~~the commission pursuant to this section, plus administrative~~  
6 ~~expenses and a prudent fund balance, shall not exceed a cap of~~  
7 ~~forty million dollars (\$40,000,000) per year.~~

8 ~~R. By October 1 of each year, the commission shall~~  
9 ~~make a report to the legislature regarding the status of the~~  
10 ~~fund, including:~~

11 ~~(1) relevant data relating to implementation~~  
12 ~~of the broadband program and the progress toward digital equity~~  
13 ~~and digital inclusion in rural areas of the state;~~

14 ~~(2) recommendations for changes to the~~  
15 ~~structure, size and purposes of the fund and whether the cap on~~  
16 ~~the fund provided for in Subsection Q of this section should be~~  
17 ~~modified, maintained or eliminated; and~~

18 ~~(3) the service areas that received funding~~  
19 ~~awards from the broadband program and the amounts of those~~  
20 ~~awards.~~

21 ~~S. The 2025 annual report made pursuant to~~  
22 ~~Subsection R of this section shall include an assessment of the~~  
23 ~~state rural universal service fund that addresses:~~

24 ~~(1) whether to repurpose the access reduction~~  
25 ~~support funds into the commission's broadband support program;~~

~~(2) a methodology for determining broadband support levels that is consistent with the requirements of Subsection C of this section and accounts, at a minimum, for broadband costs, potential revenues from deployed infrastructure and existing federal support mechanisms;~~

~~(3) the appropriate size of the fund;~~

~~(4) criteria for awarding funding;~~

~~(5) the impact of proposed changes on per-connection assessments; and~~

~~(6) whether all sellers of prepaid telecommunications services should be required to collect state rural universal service fund assessments at the point of sale, similar to the methodology for collecting 911 emergency surcharges pursuant to Section 63-9D-5 NMSA 1978.]"~~

SECTION 7. A new section of the Rural Telecommunications Act of New Mexico is enacted to read:

"[NEW MATERIAL] LOW-INCOME TELECOMMUNICATIONS ASSISTANCE AND BROADBAND PROGRAMS--REPORTS.--

A. By January 1, 2027, the commission shall promulgate rules to implement a low-income telecommunications assistance program to ensure affordable access to telecommunications services to eligible low-income households in New Mexico. Rules adopted pursuant to this subsection shall:

(1) complement the lifeline program

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1 administered by the federal communications commission or a  
2 successor federal broadband affordability program;

3 (2) mirror quality of service standards for  
4 fixed broadband and mobile broadband provided to a broadband  
5 serviceable location established by the federal communications  
6 commission;

7 (3) establish a mechanism by which a  
8 participating eligible telecommunications carrier may be  
9 reimbursed from the fund for reduced rates provided to eligible  
10 households at levels up to the retail charges for qualifying  
11 services;

12 (4) require participating eligible  
13 telecommunications carriers to use the national verifier or  
14 national lifeline accountability database administered by the  
15 federal communications commission, a successor federal  
16 broadband affordability database or an alternative mechanism  
17 approved by the commission to verify eligible households under  
18 Paragraph (5) of this subsection; and

19 (5) provide for an eligible telecommunications  
20 carrier to provide assistance in the form of reduced rates to  
21 households that:

22 (a) include a student identified by the  
23 public education department who is determined to be at risk  
24 pursuant to the final judgment in the *Yazzie/Martinez v. State*  
25 *of New Mexico* consolidated lawsuit;

1 (b) meet the eligibility criteria of one  
2 or more need-based assistance programs administered by the  
3 health care authority; or

4 (c) are eligible for support under the  
5 federal lifeline program or a successor program.

6 B. Subject to state and federal laws and  
7 regulations governing the sharing of confidential information,  
8 the public education department and health care authority shall  
9 cooperate with the commission and eligible telecommunications  
10 carriers in identifying those persons eligible for assistance  
11 from the low-income telecommunications assistance program.

12 C. The commission shall adopt rules to establish  
13 and implement a broadband program to provide funding to assist  
14 eligible telecommunications carriers in the construction or  
15 maintenance of rural broadband infrastructure to ensure that  
16 all New Mexico residents have access to broadband internet  
17 access service that meets the quality of service standards  
18 established pursuant to the Broadband Access and Expansion Act  
19 or by the federal communications commission if state standards  
20 are not established pursuant to the Broadband Access and  
21 Expansion Act; provided that rules adopted pursuant to this  
22 subsection shall:

23 (1) consider applications for funding on a  
24 technology-neutral basis;

25 (2) require that applications for funding be

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1 submitted to the office for prioritization and alignment with  
2 the statewide broadband plan;

3 (3) require that the awards of support be  
4 consistent with federal universal service support programs; and

5 (4) require tribal consent for all  
6 applications that propose to provide service on the sovereign  
7 land of an Indian nation, tribe or pueblo in New Mexico.

8 D. By October 1 of each year, the commission shall  
9 make a report to the interim committee that studies economic  
10 and rural development, the legislative finance committee, the  
11 legislative education study committee and the interim committee  
12 that studies technology and telecommunications regarding the  
13 status of the broadband program and the low-income  
14 telecommunications assistance program. The report shall be  
15 shared with the office, the public education department and the  
16 health care authority. The report shall include, at a minimum:

17 (1) the number of households receiving  
18 assistance from the low-income telecommunications assistance  
19 program pursuant to this section;

20 (2) the number of households in New Mexico  
21 eligible for low-income telecommunications assistance pursuant  
22 to this section based on eligible households identified by the  
23 public education department, the health care authority and the  
24 federal communications commission;

25 (3) the estimated cost of providing low-income



1 telecommunications assistance to all eligible households in New  
2 Mexico;

3 (4) the service areas that received funding  
4 awards from the broadband program, the amounts of those awards  
5 and the nature of the awards;

6 (5) the proposed construction time lines for  
7 all new broadband construction;

8 (6) a comparison of the annual broadband  
9 operation and maintenance funding provided by the commission  
10 each year, broken down by individual carrier;

11 (7) recommendations for changes to the  
12 structure, size and purposes of the fund, including:

13 (a) whether the cap on the low-income  
14 telecommunications assistance program provided for in  
15 Subsection C of Section 8 of this 2026 act should be modified,  
16 maintained or eliminated; and

17 (b) whether the cap on the broadband  
18 program provided for in Subsection B of Section 8 of this 2026  
19 act should be modified, maintained or eliminated;

20 (8) details regarding collaboration with the  
21 office in the implementation and operation of the broadband  
22 program; and

23 (9) details regarding collaboration with the  
24 public education department and the health care authority in  
25 the implementation and operation of the low-income

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telecommunications assistance program."

**SECTION 8.** A new section of the Rural Telecommunications Act of New Mexico is enacted to read:

"[NEW MATERIAL] STATE RURAL UNIVERSAL SERVICE FUND BUDGET CAPS.--The total obligations of the fund determined by the commission, plus administrative expenses and a prudent fund balance, shall not exceed a cap of:

A. eighteen million dollars (\$18,000,000) pursuant to the access reduction support, need-based support and comparable carrier support in Subsections K through N of Section 63-9H-6 NMSA 1978;

B. twelve million dollars (\$12,000,000) pursuant to the broadband program in Subsection C of Section 7 of this 2026 act; and

C. pursuant to the low-income telecommunications assistance program:

(1) ten million dollars (\$10,000,000) in the first year of the program; and

(2) forty-five million dollars (\$45,000,000) per year in subsequent years of the program."

**SECTION 9. REPEAL.**--Sections 63-9C-1 through 63-9C-6 NMSA 1978 (being Laws 1987, Chapter 197, Sections 1 through 6, as amended) are repealed.

**SECTION 10. EFFECTIVE DATE.**--The effective date of the provisions of this act is July 1, 2026.