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#### SENATE BILL 381

### 42ND LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1996

#### INTRODUCED BY

### FERNANDO R. MACIAS

# AN ACT

RELATING TO GAMING; ENACTING THE HORSE RACING INDUSTRY ENHANCEMENT ACT; PERMITTING ELECTRONIC MACHINE GAMING AT RACETRACKS; PROVIDING FOR OFF-TRACK PARI-MUTUEL WAGERING ON HORSE RACES: PROVIDING FOR REGULATION AND LICENSING OF THE PERMITTED ACTIVITIES; CREATING A REGULATORY BOARD; PROVIDING PENALTIES; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978; MAKING AN APPROPRIATION.

# BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

[NEW MATERIAL] SHORT TITLE. -- Sections 1 Section 1. through 35 of this act shall be known and may be cited as the "Horse Racing Industry Enhancement Act".

Section 2. [NEW MATERIAL] PURPOSE. -- The purpose of the Horse Racing Industry Enhancement Act is to:

authorize and regulate the use and operation of

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electronic gaming machines at racetracks in the state;

- B. authorize and regulate the implementation and operation of pari-mutuel wagering at facilities other than racetracks, otherwise known as off-track betting;
- C. take all actions necessary to ensure the integrity, reliability and security of electronic games at racetracks and off-track betting; and
- D. encourage and enhance the horse racing industry in this state, by increasing purse funds in order to reinvigorate competitive motivation for horse trainers, breeders, owners and racetracks in this state.
- Section 3. [NEW MATERIAL] PUBLIC POLICY OF STATE

  CONCERNING GAMING. -- The legislature finds and declares it to be the public policy of this state that:
- A. regulation of electronic games at racetracks and off-track betting is critical to ensure that they are conducted honestly and competitively;
- B. the public's confidence and trust in the permitted electronic gaming activities at racetracks and off-track betting can be obtained and maintained only through strict regulation of all persons, locations, practices, associations and activities related directly or indirectly to electronic gaming at racetracks and off-track betting conducted in the state; and
  - C. a holder of a license issued pursuant to the

Horse Racing Industry Enhancement Act to conduct permitted gaming activities at racetracks and off-track betting does not acquire any vested interest or right in or under the license and has only a revocable privilege.

- Section 4. [NEW MATERIAL] DEFINITIONS. -- As used in the Horse Racing Industry Enhancement Act:
- A. "associated equipment" means any proprietary device, machine, component or part used in the manufacture or maintenance of an electronic gaming machine, including, but not limited to, integrated circuit chips, printed wired assembly, printed wire boards, printing mechanisms, video display monitors and metering devices;
- B. "board" means the gaming board regulating gaming under the Horse Racing Industry Enhancement Act;
- C. "commission" means the state racing commission as authorized pursuant to the Horse Racing Act;
- D. "committee" means the gaming oversight committee created pursuant to Section 7 of the Horse Racing Industry Enhancement Act;
- E. "distributor" means a person who finances and distributes gaming devices to a racetrack in return for consideration, but does not include a manufacturer or its affiliate providing electronic gaming machines directly to a racetrack:
  - F. "electronic game" means any simulated game of

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chance, which may involve skill of the player or application of the element of chance, or both, that is displayed and played on an electronic gaming machine which has been authorized by the commission:

- G. "electronic gaming machine" means any electronic or electromechanical or other device, contrivance or machine, including without limitation video lottery machines, and those machines commonly known as slot machines, that, upon the insertion of a coin, currency, token, credit voucher, or upon payment of any consideration, is available to play or operate or simulate the play of electronic games, the play of which may deliver or entitle a winning player to receive cash, premiums, merchandise, credits, tokens or anything of value that reflects credits earned that may be redeemed for any of the above, whether the payoff is made automatically from the machine or in any other manner;
- H. "licensee" means a person other than a racetrack licensee to whom a valid license has been issued under the Horse Racing Industry Enhancement Act;
- I. "licensed race meet" means a live or simulcast race meet licensed by the commission for a period of duration specified in the license;
- J. "major procurement" means any procurement or contract entered into by the board or commission for the purchase or lease of facilities, equipment, goods or services

used by the board or commission primarily for regulation of electronic games in excess of twenty thousand dollars (\$20,000);

- K. "manufacturer" means any person who assembles or produces electronic gaming machines or associated equipment for sale or use in this state;
  - L. "net machine income" means:
- (1) the sum of all money wagered by players of electronic games on a single licensed electronic gaming device, not including counterfeit money or tokens; coins of other countries that are received in electronic gaming devices, except to the extent that they are readily convertible into United States currency; cash taken in fraudulent acts perpetrated against a licensee for which the licensee is not reimbursed or cash received as entry fees for contests or tournaments in which the patrons compete for prizes; and
- (2) less the amount paid out to winning players, including those amounts paid to purchase annuities to fund amounts paid to winning players over several years;
- M "off-track betting" means pari-mutuel wagering on horse races at facilities or locations other than racetracks:
- N. "OTB facility" means a facility or location other than a racetrack which conducts licensed off-track betting as an extension of a live race meet conducted at a licensed New Mexico racetrack and may include a facility or location established and operated on property that is owned or leased and which is not

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used solely for the operation of an OTB facility;

- "person" means an individual or any legal entity, including a partnership, joint venture, limited liability company or corporation;
- Ρ. "progressive jackpot" means a prize that increases over time or as electronic gaming machines that are linked to a progressive system are played;
- "progressive system" means one or more electronic gaming machines linked to one or more common progressive A "local area progressive system" shall consist solely of electronic gaming machines located at a single-license A "wide area progressive system" may link electronic gaming machines at multiple-license racetracks;
- "racetrack" means a horse racetrack in New Mexico licensed by the commission to conduct pari-mutuel wagering at licensed race meets:
- "racetrack license" means a license issued to a S. racetrack pursuant to the Horse Racing Industry Enhancement Act to have electronic gaming machines in operation in that racetrack's facilities;
- "racetrack licensee" means a racetrack that has T. obtained a racetrack license;
- "vendor" means any person who is awarded a major procurement contract; and
  - V. "winning percentage" means the portion of the

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gross terminal revenue that is available for the payment of prizes to winning players.

Section 5. [NEW MATERIAL] GAMING BOARD CREATED.-
A. The "gaming board" is created. The board is administratively attached to the regulation and licensing

department and consists of five members who are:

- (1) the superintendent of regulation and licensing or his designee;
- (2) the secretary of public safety or his designee;
  - (3) the state treasurer or his designee;
- (4) an individual selected by the president protempore of the senate; and
- (5) an individual appointed by the speaker of the house of representatives.

All members of the board shall be citizens of the United States.

- B. The members of the board appointed by the speaker of the house of representatives and the president pro tempore of the senate shall be appointed for terms of two years.
- C. The board shall elect a chair annually from the board's membership.
- D. The special investigations division of the department of public safety shall conduct background investigations of all members of the board prior to their taking

office. Such background investigations shall include, but not be limited to, credit checks, police record checks, conviction record checks, national and statewide criminal records clearinghouse checks and fingerprint checks. The results of that investigation shall be furnished to the governor, the president pro tempore of the senate and the speaker of the house of representatives.

- E. Any individual convicted of any crime not a petty misdemeanor and involving gambling, moral turpitude, fraud or theft, or of a felony shall not be eligible to serve on or be appointed to the board.
- F. Board members shall report any arrest for or conviction of any crime not a petty misdemeanor and involving gambling, moral turpitude, fraud or theft, or of a felony to the governor within three days of such arrest or conviction.
- G. No person who has or later acquires an ownership interest in any vendor, licensee or racetrack licensee shall serve on the board.

# Section 6. [NEW MATERIAL] MEETINGS--QUORUM--RECORDS.--

- A. A majority of the qualified membership of the board then in office constitutes a quorum. No action may be taken by the board unless at least three members concur.
- B. The board may hold regular or special meetings upon reasonable notice.
  - C. Meetings of the board shall be open and public in

accordance with the Open Meetings Act, except that the board may have closed meetings to hear security and investigative information that is otherwise permitted by law to be confidential, to evaluate confidential proprietary information provided as part of a major procurement proposal and those matters specified as confidential in Section 13 of the Horse Racing Industry Enhancement Act.

D. All proceedings of the board shall be recorded by audiotape or other equivalent verbatim radio recording device; however, tapes of closed meetings shall not be made available to the public.

Section 7. [NEW MATERIAL] GAMING OVERSIGHT COMMITTEE-DUTIES--COMPENSATION.--

A. A joint interim legislative oversight committee to be known as the "gaming oversight committee" is created. The committee shall function from the date of its appointment until the first day of December prior to the first session of the forty-fifth legislature.

B. The committee shall be composed of ten members. Five members of the house of representatives shall be appointed by the speaker of the house of representatives and five members of the senate shall be appointed by the committees' committee of the senate or, if the senate appointments are made in the interim, by the president pro tempore of the senate after consultation with and agreement of a majority of the members of

the committees' committee. Members shall be appointed so that there is a member from each of the major political parties from each house. No person who has or later acquires an ownership interest in any vendor, licensee or racetrack licensee shall serve on the committee.

- C. The committee shall oversee the regulation of electronic games, as well as periodically review and evaluate the success with which the board is accomplishing its duties and regulating electronic gaming activity pursuant to the Horse Racing Industry Enhancement Act. The committee may conduct any independent audit or investigation of the regulation of electronic gaming or the board as it deems necessary.
- D. Members of the committee may receive per diem and mileage in accordance with the provisions of the Per Diem and Mileage Act when the legislature is not in session and shall receive no other compensation, perquisite or allowance.
- E. The committee shall report its findings and recommendations on electronic gaming and the operation of the board to each regular session of the legislature.

### Section 8. [NEW MATERIAL] RULES AND REGULATIONS. --

A. The board shall have the power to adopt, amend or repeal those rules and regulations, consistent with the policy, objectives and purposes of the Horse Racing Industry Enhancement Act, as it deems necessary or desirable in the public interest in carrying out the policy and provisions of that act, which

shall include but not be limited to rules and regulations governing:

- (1) security for electronic games;
- (2) application requirements for racetrack licensees, including disclosure requirements related to the ownership and control of licensees and other disclosures necessary to evaluate the competence, background, integrity or character of the racetrack licensee; provided, however, that the board shall have access to and shall utilize and review all information obtained by the commission in connection with its licensing of the racetrack licensee's race meet and the racetrack licensee shall not be required to duplicate that information for the board, and provided further that the board may impose such additional requirements for information on the applicant as the board may deem necessary or appropriate;
- (3) application requirements for licensees, including disclosure requirements related to the ownership and control of licensees and other disclosures necessary to evaluate the competence, background, integrity or character of the licensee:
- (4) the percentage chances of winning electronic games and the prize structure for electronic games so that the winning percentage shall be at least eighty-five percent of the amount played or bet computed on a regular and systematic basis;

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- (6) the qualifications of vendors and licensees, and, in cooperation with the commission, the qualifications of racetrack licensees;
- (7) minimum standards for electronic gaming machines;
- (8) the operations of distributors to ensure compliance with the Horse Racing Industry Enhancement Act;
- (9) insurance and bonding requirements for vendors; and
- (10) any other matter necessary or desirable as determined by the board to promote and ensure the integrity, security, honesty and fairness of the operation of electronic games.
- B. The rules and regulations promulgated pursuant to this section shall be promulgated not later than ninety days from the effective date of the Horse Racing Industry Enhancement Act and shall be valid for no longer than a period of ten years following their promulgation unless earlier reenacted by the board.
- Section 9. [NEW MATERIAL] STATE RACING COMMISSION--POWERS
  AND DUTIES.--
  - A. The commission shall oversee implementation of

all rules and regulations adopted by the board that are applicable to racetrack licensees and licensees who are licensed by the commission under the Horse Racing Act.

- B. The board may delegate to the commission the authority to enforce all rules and regulations adopted by the board that are applicable to racetrack licensees and licensees.
- C. The board shall provide the commission notice and an opportunity to be heard in proceedings for the adoption, amendment or repeal of rules or regulations applicable to racetrack licensees.
- D. Within ninety days of the effective date of the Horse Racing Industry Enhancement Act, the commission shall adopt, amend or repeal such rules, regulations and policies, consistent with the policy, objectives and purposes of that act, as it deems necessary or desirable for the operation of racetrack licensees and electronic gaming machines for the purpose of maximizing revenue and enhancing purses, encouraging attendance at race meets and increasing public interest in horse racing in New Mexico, including, but not limited to rules, regulations and policies relating to:
- (1) enforcement of prohibitions on the playing of electronic games by or for an individual younger than twentyone years of age;
- (2) the specific games to be conducted within the electronic games to ensure that no specific game is operated

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that is unfair or misleading;

- the hours of operation of electronic games;
- the number of electronic gaming machines at **(4)** each racetrack licensee, subject to Section 30 of the Horse Racing Industry Enhancement Act;
- **(5)** the establishment of criteria and conditions for the operation of progressive jackpots and progressive systems;
- **(6)** directing and ensuring that all necessary or appropriate security systems and personnel are in place at racetrack licensees to ensure the security and integrity of the operation of electronic games;
  - the minimum and maximum bet per play; and (7)
- such other policies, rules and regulations, **(8)** not inconsistent with those promulgated by the board, as may be appropriate for the proper and fair operation of electronic gaming under the Horse Racing Industry Enhancement Act.

Section 10. [NEW MATERIAL] ADMINISTRATION -- HEARING -- RULES AND REGULATIONS. --

Rules and regulations shall be adopted, promulgated, amended or repealed only after a public hearing by the adopting authority. Notice of the hearing shall be given at least twenty days in advance in a newspaper of general circulation in the state. The adopting authority shall either approve or disapprove the proposed adoption, promulgation,

amendment or repeal of such rules and regulations within ten days of the hearing.

- B. Certified copies of any approved rules and regulations shall be submitted to the committee, the board, if adopted by the commission, the commission, if adopted by the board, and, as required, to the state records center pursuant to the State Rules Act. Copies of the rules and regulations in force shall be made available to any person upon request.
- C. The adopting authority shall adopt and promulgate rules and regulations for the conduct of all hearings.

Section 11. [NEW MATERIAL] ADMINISTRATIVE SUPPORT. -- The regulation and licensing department shall be responsible for providing to the board and commission all necessary and appropriate administrative support, which shall include but not be limited to clerical, administrative, investigatory or such other functions as are necessary or appropriate to carry out the functions of the board and commission.

### Section 12. [NEW MATERIAL] SECURITY. --

- A. The regulation and licensing department shall be responsible for providing security-related services to the board and commission, including but not limited to obtaining background checks on appropriate state personnel.
- B. The department of public safety shall perform a full criminal background investigation of any state employee, other than members of the board, directly involved in

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administration, implementation or oversight of the Horse Racing Industry Enhancement Act. Such background investigations shall include, but not be limited to, credit checks, police record checks, conviction record checks, national and statewide criminal records clearinghouse checks and fingerprint checks. The board shall reimburse the department of public safety for the actual costs of an investigation.

- C. An individual convicted of any crime, other than a petty misdemeanor, involving gambling, moral turpitude, fraud or theft or a felony shall not be eligible for state employment in any capacity directly involved in administration, implementation or oversight of the Horse Racing Industry Enhancement Act.
- Any state employee directly involved in D. administration, implementation or oversight of the Horse Racing Industry Enhancement Act shall report any arrest for or conviction of any crime not a petty misdemeanor involving gambling, moral turpitude, fraud or theft or a felony to the board within three days of such arrest or conviction.
- By July 1, 1997, and at least once every two years thereafter, the board shall employ an independent firm that is experienced in security, including computer security and systems security, to conduct a comprehensive confidential study of all aspects of electronic gaming security, including:
  - vendor, licensee and racetrack licensee (1)

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- (2) security against voucher counterfeiting and alteration and other means of fraudulent winning;
- (3) computer system security, data communications, database and systems security;
- (4) security of validation and payment procedures;
  - (5) security of electronic gaming machines; and
  - (6) other security aspects of board operations.
- F. The board shall provide the governor, the committee and the commission with a copy of the confidential security study.
- G. The board and the commission shall develop a plan to improve the security of the electronic gaming based upon the recommendations of the confidential security study; however, nothing in this section shall be construed as requiring the board or commission to implement any of the recommendations made by the study.

Section 13. [NEW MATERIAL] INFORMATION AND DATA-CONFIDENTIALITY--DISCLOSURE. --

A. All of the following information and data are confidential and may be revealed in whole or in part only in the course of the necessary administration of the Horse Racing Industry Enhancement Act or upon the lawful order of a court of competent jurisdiction, except that the board or commission may

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reveal confidential information or data to an authorized agent of any governmental agency pursuant to a reciprocal agreement with the other governmental agency to share information and maintain confidentiality of the information as provided in this section:

- (1) security measures and internal security reports;
- (2) information or data provided by a governmental agency that is required by that agency's governing law to be kept confidential;
- (3) trade secrets and proprietary information of any applicant, racetrack licensee, licensee or vendor;
- (4) personal data, including personal financial data, not otherwise public and not directly related to the license or major procurement contract; and
- (5) any information or data that are otherwise made confidential by law.
- B. Notice of the content of any information or data furnished or released pursuant to this section may be given to any applicant or licensee in a manner prescribed by regulations adopted pursuant to the Horse Racing Industry Enhancement Act.

Section 14. [NEW MATERIAL] BOOKS AND RECORDS-REQUIREMENTS. --

A. The regulation and licensing department, on behalf of the board and commission, shall make and keep books

and records that accurately and fairly reflect transactions of electronic games conducted pursuant to the Horse Racing Industry Enhancement Act, including the receipt of funds, expenses and all other activities and financial transactions involving revenue generated by electronic games, so as to permit preparation of financial statements in conformity with generally accepted accounting principles and to maintain daily accountability.

- B. The regulation and licensing department, on behalf of the board and commission, shall maintain a file of all applications for licenses and racetrack licenses under the Horse Racing Industry Enhancement Act, together with a record of all action taken with respect to those applications. The file and record are open to public inspection, except those portions declared by law to be confidential.
- C. The regulation and licensing department, on behalf of and as directed by the board and commission, may maintain such other files and records as it deems desirable.

### Section 15. [NEW MATERIAL] AUDITS. --

A. The board shall provide for a certified public accountant to conduct an independent audit for each fiscal year of all accounts and transactions related to electronic gaming. The independent audit shall be reviewed by the state auditor. The certified public accountant shall not have an ownership interest in a vendor, racetrack licensee or licensee and shall

report any conflict of interest to the board. The certified public accountant shall present an audit report to the board, the commission, the governor and the committee not later than December 31 of the year following the fiscal year for which the audit was performed.

- B. Each vendor's, licensee's and racetrack licensee's records relating to the Horse Racing Industry Enhancement Act are subject to audit by the board.
- C. The board and the committee shall develop a plan to improve the efficiency of the board based upon the recommendations of the certified public accountant; however, nothing in this section shall be construed as requiring the board to implement any of the recommendations made by the certified public accountant.
- D. All accounts and transactions relating to gaming are exempt from the Audit Act.

Section 16. [NEW MATERIAL] INVESTIGATORY POWERS. -- The board and the commission shall have the power to:

- A. examine under oath any person or any officer, employee or agent of any organization or corporation;
  - B. compel by subpoena the production of records; and
- C. compel by subpoena the attendance of any person in this state to testify before the board or commission when such investigation is necessary to the proper administration of the Horse Racing Industry Enhancement Act.

Section 17. [NEW MATERIAL] ATTORNEY GENERAL--OTHER LAW ENFORCEMENT AUTHORITY--POWERS AND DUTIES.--

A. The board or commission may confer with the attorney general as deemed necessary and advisable for the proper administration of the Horse Racing Industry Enhancement Act. Upon request of the board, it shall be the duty of the attorney general and any other law enforcement authority to whom a violation is reported to investigate and cause appropriate proceedings to be instituted without delay.

B. The attorney general and the department of public safety shall furnish to the board and the commission any information that they may have in their possession as may be necessary to ensure security, honesty, fairness and integrity in the operation and administration of electronic games conducted pursuant to the Horse Racing Industry Enhancement Act. The board and commission shall be considered to be criminal justice agencies and shall be furnished such information without charge upon proper written request.

Section 18. [NEW MATERIAL] CONFLICTS OF INTEREST-NUMERATED--COMPLIANCE WITH OTHER LAWS--VIOLATION--REMOVAL FROM
OFFICE.--

A. The members of the board, the committee, the commission and the regulation and licensing department and other restricted persons shall not, directly or indirectly:

(1) knowingly hold a financial interest or

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acquire stocks, bonds or any other interest in any entity that is a distributor or manufacturer, licensee, racetrack licensee or vendor: or

- (2) have a financial interest in the ownership or leasing of property used in the conduct or regulation of electronic games.
- B. The members of the board, the committee, the commission or the regulation and licensing department shall not ask for, offer to accept or receive any gift, gratuity or other thing of value that would inure to that person's benefit from:
- (1) any entity seeking to supply equipment, materials or services for use in the conduct or regulation of electronic games;
- (2) any applicant for a license or racetrack license; or
  - (3) any vendor, licensee or racetrack licensee.
- C. No person seeking to supply equipment, materials or services for use in the conduct or regulation of electronic games, no applicant for a license and no vendor or licensee shall offer or give to the members of the board, the committee, the commission or the regulation and licensing department any gift, gratuity or other thing of value that would inure to the recipient's personal benefit.
  - D. For purposes of this section:
    - (1) "gift, gratuity or other thing of value"

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does not include the provision of a breakfast, luncheon, dinner or other refreshment consisting of food or beverage provided for immediate consumption; and

- (2)"other restricted person" means anyone living in the same household as the board member, a member of the committee, a member of the commission, the superintendent of regulation and licensing or any administrative personnel or security personnel directly involved in administering or overseeing the Horse Racing Industry Enhancement Act.
- Ε. The board, commission and regulation and licensing department shall comply with all state laws applicable to ethics in government, conflict of interest and financial di sclosure.
- Anyone who violates this section may be removed from his position after notice and a hearing before the board, committee, commission or regulation and licensing department, as appl i cabl e.

[NEW MATERIAL] APPLICATION OF STATE REVENUES Section 19. FROM ELECTRONIC GAMES -- STATE GAMING FUND ESTABLISHED --DISTRIBUTIONS. --

The "state gaming fund" is established as a separate fund within the state treasury. The fund consists of all revenue received from electronic games and interest accrued thereon, license and application fees under the Horse Racing Industry Enhancement Act and all money credited to the fund from

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any other fund or source under law, except as otherwise provided in the Horse Racing Industry Enhancement Act.

- B. Money in the state gaming fund may be used only for the following purposes and shall be distributed as follows:
- (1) the payment of costs incurred in the operation and administration of electronic games, including any fees paid to a vendor;
- (2) five percent of the balance shall be distributed:
- (a) among municipalities in the same proportion as the revenue raised pursuant to Subsection D of Section 30 of the Horse Racing Industry Enhancement Act from racetrack licensees located within a municipality bears to the total revenue raised in the state from all racetrack licensees; and
- (b) among counties in the same proportion as the revenue raised pursuant to Subsection D of Section 30 of the Horse Racing Industry Enhancement Act from racetrack licensees located in a county outside the boundaries of any municipality bears to the total revenue raised in the state from all racetrack licensees; and
- (3) the balance shall be paid into the general fund.

Section 20. [NEW MATERIAL] PROCUREMENT OF GOODS OR

SERVICES--POWERS--LIMITATION.--The superintendent of regulation

and licensing, subject to the approval of the board, shall enter into all contracts for procurement of goods and services required by the board to carry out its duties and responsibilities under the Horse Racing Industry Enhancement Act.

Section 21. [NEW MATERIAL] MAJOR PROCUREMENT--VENDOR-DISCLOSURE REQUIRED--CONTRACT APPROVAL--REQUIREMENTS.--

- A. The board shall request proposals for major procurements by the board for effectuating the purpose of the Horse Racing Industry Enhancement Act. No contract for a major procurement may be assigned by a vendor except by a written agreement approved by the board.
- B. The board may require major procurement vendors to disclose information to enable the board to review and evaluate the responses to the requests for proposals on the basis of competence, background, integrity, character and nature of the ownership and control of vendors and to ensure compliance with the provisions of the Horse Racing Industry Enhancement Act.
- C. The board shall investigate, as part of the process for analyzing responses to requests for proposals for any major procurement, the financial responsibility, security and integrity of any party whose proposal is under final consideration. The board shall require a background investigation of any person with a substantial interest, as

defined by the board, in a party whose proposal is under final consideration. Such background investigation may include credit checks, police record checks, conviction record checks, national and statewide criminal records clearinghouse checks and fingerprint checks. Each party whose proposal is under final consideration shall pay the costs of that party's background investigation.

- D. No major procurement with any vendor shall be entered into if any person with a substantial interest, as defined by the board, in the vendor has been convicted of a felony.
- E. A vendor shall report any arrest for or conviction of a felony for any person with a substantial interest in that vendor to the board within ten days of such arrest or conviction.
- F. No contract shall be approved by the board unless the vendor has complied with this section. Any contract entered into with a vendor who has not complied with this section shall be void.
- G. This section shall be construed broadly and liberally to achieve the end of full disclosure of all information necessary to allow for a full, complete and ongoing evaluation by the board of the competence, integrity, background, character and nature of the ownership and control of vendors for major procurements.

Section 22. [NEW MATERIAL] MAJOR PROCUREMENT--VENDOR--PERFORMANCE BOND.-- Each vendor for a major procurement shall post a performance bond with the board, using a surety acceptable to the board, in consultation with the superintendent of insurance in an amount equal to the full amount estimated to be paid annually to the vendor under the contract. Nothing in the Horse Racing Industry Enhancement Act shall be construed to restrict the authority of the board to specify liquidated or other damages in contracts with vendors.

### Section 23. [NEW MATERIAL] LICENSING. --

A. No person may act as a manufacturer or distributor without first obtaining an appropriate license pursuant to the Horse Racing Industry Enhancement Act.

B. Any racetrack may apply to become a racetrack licensee. A racetrack that has received approval from the commission for specific race days in fiscal year 1996 may apply for and receive a temporary racetrack licensee's license upon payment of the license fee required for regular licensure. The temporary license shall expire six months from the date of issuance unless otherwise extended by the board for good cause. Unless the racetrack licensee has completed the application for and has been granted a regular racetrack licensee's license on or before the date of expiration of the temporary license, the racetrack licensee is not entitled to carry on electronic gaming operations on the racetrack licensee's premises after that date

until the racetrack licensee applies for and receives a regular license. A temporary racetrack licensee is entitled to have the license fee it has paid credited as payment of its regular racetrack license fee to cover the period of one year from the date of issuance of the temporary racetrack license.

- C. The board and commission shall adopt regulations concerning the licensing criteria. The board shall require licensees who are not distributors or manufacturers, or affiliates or employees of distributors or manufacturers, to be licensed by the commission and shall delegate licensing of those persons to the commission. The regulations shall require consideration of such factors as the applicant's financial responsibility, security of the applicant's place of business or activity, accessibility to the public and the applicant's integrity and reputation. It shall be unlawful to consider political affiliation, activities or monetary contributions to political organizations or candidates for any public office.
- D. Applicants for licensure, renewal or amendment shall pay a fee to be submitted with the application not to exceed the following:
- (1) racetrack license, twenty-five dollars(\$25.00) annually for each electronic gaming machine;
- (2) distributors, five thousand dollars
  (\$5,000) for initial licensure and two thousand five hundred dollars (\$2,500) for annual renewal;

- (3) manufacturers, ten thousand dollars (\$10,000) for initial licensure and five thousand dollars (\$5,000) for annual renewal; and
- (4) other licenses as defined by the board or commission, at fee amounts determined by the board or commission.
- E. Licenses and racetrack licenses issued pursuant to the Horse Racing Industry Enhancement Act shall be valid for one year. Upon application for renewal, the board may require such additional information as the board deems necessary to evaluate the application.
- F. The board shall require background investigations of any person with a substantial interest, as defined by the board, in the applicant. Such background investigations may include, but not be limited to, credit checks, police record checks, conviction record checks, national and statewide criminal records clearinghouse checks and fingerprint checks. The applicant shall pay the costs of the background investigation.
- G. No license or racetrack license shall be granted to an applicant if any person with a substantial interest, as defined in the regulations, if the applicant has, within ten years prior to the application, been convicted of a crime, other than a petty misdemeanor, involving gambling, moral turpitude, fraud, or theft or a felony.

	H.	The li	censee	or rac	cetrack	licensee	shall	repo	ort
any arrest	for	or cor	ıvi cti on	of a	fel ony	of any p	erson	wi th	a
substanti al	lint	erest	in that	licer	see or	racetrac	k lice	ensee	to
the board	wi thi	n ten	days of	such	arrest	or convi	cti on.		

- I. No license or racetrack license shall be granted by the board unless the applicant complies with this section.

  Any license or racetrack license granted to an applicant who has not complied with this section shall be void.
- J. The burden of proving qualifications for licensure is on the applicant.
- K. If an application is denied, the board shall prepare and make available to the applicant a written decision upon which the order denying the application is based.
- L. The holder of any license or racetrack license does not acquire any vested interest or right in or under the license, and a license issued pursuant to the Horse Racing Industry Enhancement Act is a revocable privilege.
- M This section shall be construed broadly and liberally to achieve the end of full disclosure of all information necessary to allow for a full and complete evaluation by the board of an applicant's fitness.
- N. The license fees paid pursuant to this section in fiscal years 1997 and 1998 are appropriated one-half to the regulation and licensing department and board and one-half to the commission for expenditure in that fiscal year to pay the

start-up costs incurred in establishing a regulatory system for the gaming activities permitted pursuant to the Horse Racing Industry Enhancement Act.

Section 24. [NEW MATERIAL] REVOCATION--CONTRACT--

- A. Failure to comply with any provision of the Horse Racing Industry Enhancement Act or the rules and regulations promulgated thereunder shall be sufficient cause for suspension or termination of a procurement contract; provided, however, that suspension or termination of a procurement contract shall not relieve the vendor from prosecution for any of the alleged violations or from imposition of fines and penalties.
- B. If a licensee or racetrack licensee fails to respond to a written request from the board or violates any provision of the Horse Racing Industry Enhancement Act or any rule or regulation promulgated thereunder, the license of the offending licensee or racetrack licensee may be suspended, canceled or revoked by the board; provided, however, that the licensee or racetrack licensee shall have reasonable notice and opportunity to be heard before the board before suspension, cancellation, limitation or revocation; and provided, further, that the suspension, cancellation, limitation or revocation of any license shall not relieve the licensee or racetrack licensee from prosecution for any of the alleged violations or from imposition of fines and penalties.

C. The board may levy a fine against a vendor, licensee or racetrack licensee for violation of the provisions of the Horse Racing Industry Enhancement Act or regulations promulgated pursuant to that act, not to exceed ten thousand dollars (\$10,000) per violation; provided, however, that the licensee or racetrack licensee shall have a reasonable opportunity to be heard by the board before the imposition of such fine. Nothing in this section shall limit the board from pursuing contractual remedies, including assessing penalties, pursuant to the terms of a contract with a vendor.

Section 25. [NEW MATERIAL] EMERGENCY ORDERS OF BOARD. --

- A. The board may issue an emergency order for suspension or limitation of a license or racetrack license.
- B. An emergency order may be issued only when the board finds that:
- (1) any licensee or racetrack licensee has failed to report, pay or truthfully account for and pay over any fee or money imposed by or owed under the provisions of the Horse Racing Industry Enhancement Act or attempted in any manner to evade or defeat any such fee or debt or payment thereof;
- (2) any licensee or racetrack licensee has violated any provision of the Horse Racing Industry Enhancement Act and the violation impairs the security of electronic gaming activities; or
  - (3) any licensee or racetrack licensee is

convicted of a crime, not a petty misdemeanor, involving gambling, moral turpitude, fraud, theft or a felony.

- C. The emergency order shall set forth the grounds upon which it is issued, including a statement of facts constituting the alleged emergency necessitating such action.
- D. An emergency order may be issued only with the approval of and upon signature by three members of the board.
- E. The emergency order is effective immediately upon issuance and service upon the licensee or racetrack licensee or resident agent of the licensee or racetrack licensee. The emergency order remains effective until further order of the board or final disposition of the case.
- F. The licensee or racetrack licensee may request that a hearing be held by the board regarding the issuance and maintenance of the emergency order. The board shall then hold a hearing within twenty days.

Section 26. [NEW MATERIAL] CENTRAL COMPUTER SYSTEM -- Each electronic gaming machine shall be linked via a communications network to a central computer system or systems that monitor the play or operation of each electronic gaming machine and will provide financial reporting information as required by the board. If only one central computer system is required by the board, that central computer system shall not limit participation to only one manufacturer of electronic gaming machines by either cost of implementing the necessary program

modifications to communicate or the inability to communicate with the central computer system.

Section 27. [NEW MATERIAL] RACETRACK LICENSEE--FUNDS--CONFLICTS--CHILD SUPPORT.--

- A. The board may require each racetrack licensee to deposit all money owed to the state under the Horse Racing Industry Enhancement Act into financial institutions designated by the board for credit to the state gaming fund.
- B. The board may authorize the electronic transfer of funds, other than funds derived from off-track betting, owed to the state under the Horse Racing Industry Enhancement Act from the accounts of racetrack licensees to the state gaming fund.
- C. No electronic gaming machine shall be played by and no prize shall be awarded to any racetrack licensee or business that is engaged in supplying equipment, supplies or services being used in the operation of electronic gaming machines or any officer, director, employee or owner of such licensee or business unless authorized in writing by the board for research purposes. However, no prize may be awarded as a result of play for research purposes.
- D. The superintendent of regulation and licensing shall investigate the feasibility of implementing a policy to recover delinquent child support payments or outstanding state tax liability from payment of electronic gaming prizes in excess

of six hundred dollars (\$600). If the board determines that such a policy is feasible, the superintendent of regulation and licensing shall implement a policy to credit any electronic gaming prize first against any delinquent child support owed by the winner and then against any outstanding state tax liability owed by the winner and shall pay the balance of the prize to the winner. The policy shall ensure that any person who investigates the money owed by the prize winner shall have no liability to a person to whom a delinquent child support payment may be owed, to the human services department or to the taxation and revenue department, if the investigator fails to discover that a winner owes money that is to be applied according to the policy.

Section 28. [NEW MATERIAL] REQUIREMENTS FOR LICENSED ELECTRONIC GAMING MACHINES. --

A. Each electronic gaming machine licensed under the Horse Racing Industry Enhancement Act shall fulfill as a minimum all requirements imposed by the state of Nevada to licensure and shall:

- (1) offer only games authorized by the commission;
- (2) not have any means of manipulation that affects the random probabilities of winning;
- (3) have one or more mechanisms that accept coins, tokens or cash in the form of bills. The mechanisms

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shall be designed to prevent obtaining credits without paying by any form of tampering. If such attempts involve physical tampering, the machine shall suspend itself from operation until reset:

- (4) have nonresettable meters that keep a permanent record of all coins, tokens and cash inserted into the machine and all awards of prizes, whether in coin, tokens or cash:
- (5) have accounting software that keeps an electronic record that includes but is not limited to the following:
- (a) total coin, tokens and cash inserted into the machine:
- $\mbox{(b) the value of coin, tokens or cash} \\ \mbox{paid to players; and} \\$
- (c) the winning percentage credited players of each electronic game; and
- (6) be linked via a communications network to a central computer system or systems designated by the board to provide security and financial information as required by the board.
- B. The board shall examine prototypes of electronic gaming machines of licensed manufacturers. The board shall require the manufacturer seeking the examination and approval of any electronic gaming machine or associated equipment to pay the

anticipated actual costs of the examination in advance and, after the completion of the examination, shall refund overpayments or charge and collect amounts sufficient to reimburse the board for underpayments of actual costs. The board may contract for the examination of electronic gaming machines and associated equipment as required by this section.

C. Each electronic gaming machine shall be licensed by the board before placement or operation on the premises of a racetrack licensee. Each machine shall have the license prominently displayed thereon in such a way that an attempt at alteration will result in a mutilation of the license. Any machine that does not display the license required by this section is contraband and a public nuisance subject to confiscation by any law enforcement or peace officer.

Section 29. [NEW MATERIAL] AGE LIMIT--RULES FOR PLACEMENT
OF ELECTRONIC GAMING MACHINES.--

- A. No person under twenty-one years of age may play an electronic gaming machine licensed under the Horse Racing Industry Enhancement Act.
- B. Electronic gaming machines may only be operated in an area restricted to persons twenty-one years of age or older. An establishment may erect a permanent physical barrier to allow for multiple uses of the premises by persons of all ages. The entrance to the area where electronic gaming machines are located shall display a sign that the premises are

restricted to persons twenty-one years or older. Subject to the prohibition of Subsection A of this section, and except as otherwise permitted by the commission, persons under the age of twenty-one shall not enter the premises where electronic gaming machines are located unless they are accompanied by a parent, guardian or spouse aged twenty-one or older.

Section 30. [NEW MATERIAL] RACETRACK LICENSEES-ELECTRONIC GAMING MACHINES--DISTRIBUTION.--

- A. The number of electronic gaming machines permitted upon the premises of a racetrack licensee will be that number requested by the racetrack licensee and so designated by the commission.
- B. Nothing in the Horse Racing Industry Enhancement Act shall prevent a racetrack licensee from leasing or owning the electronic gaming machines in operation in that racetrack licensee's facilities or purchasing or leasing electronic gaming machines directly from a licensed manufacturer, provided that the electronic gaming machines comply with the Horse Racing Industry Enhancement Act and regulations promulgated thereunder.
- C. A racetrack licensee may operate electronic gaming machines at its facilities if approved by the commission, provided that:
- (1) effective for a live licensed race meet beginning after January 1, 1997, the licensed racetrack conducts live racing an average of four days per week during such race

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the commission may waive the live race day **(2)** requirements of this subsection for good cause shown with due regard for the interests of the licensed racetrack, the horsemen and the breeders.

- Licensed racetracks shall pay:
- ten percent of the net machine income of (1) each licensed electronic gaming machine, of which:
- the amount due as gross receipts tax under the Gross Receipts and Compensating Tax Act shall be paid to the state general fund;
- (b) one-fourth of one percent shall be paid for addictive behavior programs into an account administered by the board; and
- the balance shall be paid in lieu of all other taxes, including but not limited to income taxes, to the state gaming fund in a manner directed by the board;
- twenty and eighteen hundredths percent of (2) the net machine income of each electronic gaming machine to the New Mexico horsemen's association, of which percentage onefourth of one percent will be distributed to the New Mexico horsemen's association benevolence fund and the balance will be distributed to the appropriate New Mexico purse enhancement funds: and
  - four and eighty-two hundredths percent to **(3)**

the New Mexico horse breeders' association to be divided equally among the New Mexico breeder incentive fund and each New Mexico bred purse enhancement fund.

E. Racetrack licensees shall submit an annual accounting of distributions made pursuant to Paragraph (2) of Subsection D of this section to the board within ninety days of the end of the racetrack licensee's fiscal year each year.

Section 31. [NEW MATERIAL] PROHIBITED ACTS--VIOLATIONS-PENALTIES.--

- A. It is a misdemeanor for a racetrack licensee to knowingly allow any person under twenty-one years of age to play an electronic gaming machine.
- B. It is a misdemeanor for a person under twenty-one years of age to play an electronic gaming machine.
- C. It is a misdemeanor to release any information obtained through a background investigation performed by the board without the prior written consent of the subject of the investigation except as provided otherwise in the Horse Racing Industry Enhancement Act.
- D. It is a fourth degree felony to tamper with an electronic gaming machine with intent to interfere with the proper operation of such machine.
- E. It is a fourth degree felony to tamper with a voucher or electronic gaming machine with intent to manipulate the outcome or payoff of an electronic gaming machine.

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- F. It is a fourth degree felony to knowingly possess an unlicensed electronic gaming machine.
- It is a fourth degree felony to falsify information provided to the board for purposes of applying for a contract or a license with the board or for purposes of completing a background investigation pursuant to the Horse Racing Industry Enhancement Act.
- Any person convicted of a violation of Subsections A through C of this section shall be sentenced pursuant to the provisions of Section 31-19-1 NMSA 1978. person convicted of a violation of Subsections D through G of this section shall be sentenced pursuant to the provisions of Section 31-18-15 NMSA 1978.

[NEW MATERIAL] DISTRICT COURT OF SANTA FE Section 32. COUNTY--JURISDICTION--APPEAL.--The district court of Santa Fe county shall have exclusive original jurisdiction of all legal proceedings, except criminal actions, related to the administration, enforcement or fulfillment of the responsibilities, duties or functions of the board and commission under the Horse Racing Industry Enhancement Act. aggrieved party, including a party subject to a fine, may seek review of an order or decision of the board or commission by filing an appeal with the district court of Santa Fe county within thirty days after the date of such order or decision.

[NEW MATERIAL] EXEMPTION FROM LOCAL TAXES. --Section 33.

Electronic games conducted pursuant to the Horse Racing Industry Enhancement Act shall be exempt from any local tax levied or assessed by any political subdivision having the power to levy, assess or collect such tax.

Section 34. [NEW MATERIAL] LOCAL LAWS PREEMPTED-APPLICABILITY OF OTHER LAWS--SEVERABILITY.--

A. The Horse Racing Industry Enhancement Act shall be applicable and uniform throughout the state and all political subdivisions, and no local authority shall enact any ordinances, rules or regulations in conflict with the provisions of that act.

B. If any provision of the Horse Racing Industry Enhancement Act or the application thereof to any person or circumstance is held invalid, such invalidity shall not affect other provisions or applications of that act that can be given effect without the invalid provision or application, and to this end the provisions of that act are severable.

Section 35. [NEW MATERIAL] OFF-TRACK PARI-MUTUEL WAGERING.--

- A. Off-track betting at licensed OTB facilities in this state is declared to be legal.
- B. The commission is authorized and empowered to adopt, repeal and amend such rules and regulations as it may deem necessary or appropriate to regulate and govern the conduct of off-track betting so as to ensure the integrity, reliability

and security of off-track betting and for the protection of the public, including, without limitation, regulations covering:

- (1) grant, refusal and revocation of licenses for OTB facilities, persons holding a direct or indirect interest in or control of those facilities, and persons supplying goods or services to those facilities; provided that no OTB facility may be licensed to conduct off-track betting unless it is doing so as an extension of a live race meet conducted at a licensed New Mexico racetrack and receives, except as otherwise permitted by the commission, the simulcast of all live races from licensed race meets;
- (2) inspection and visitation at reasonable intervals at OTB facilities:
- (3) the governing, restricting or regulating of operation of off-track betting and all equipment used in connection with it;
- (4) the approval of all contracts and agreements related to off-track betting or an OTB facility;
- (5) supervision and regulation of the operation of an entity formed or joint agreement entered into at the discretion of one or more racetracks to construct, contract or subcontract for, establish or operate one or more OTB facilities, the formation of such an entity or the entering into of such an agreement being hereby specifically authorized; and
  - (6) any and all such other matters as the

commission may deem necessary or appropriate to accomplish the objectives of this section.

- C. For purposes of this section, the commission shall have all the powers and authority conferred upon it by the Horse Racing Act as if those powers and authority were restated in this section.
- D. Distribution of the gross amount wagered at an OTB facility will be made as follows:
- off-track betting on horse races run live in this state, after deductions by the racetrack, racetracks or racetrack entity operating the OTB facility as provided in Subsection H of Section 60-1-10 NMSA 1978, except that no deduction shall be taken pursuant to Paragraph (1) of Subsection B of Section 60-1-15 NMSA 1978, net retainage will be distributed to the racetrack holding the live race meet upon which off-track betting was wagered for distribution in accordance with that subsection; and
- (2) with respect to the gross amount wagered as off-track betting on horse races run live other than in this state, after deductions by the racetrack, racetracks or racetrack entity operating the OTB facility as provided in Subsection H of Section 60-1-10 NMSA 1978, except that the deduction in Paragraph (4) of that subsection for expenses incurred to engage in simulcasting shall be one and one-half

percent and no deduction shall be taken pursuant to Paragraph (1) of Subsection B of Section 60-1-15 NMSA 1978, each racetrack will receive a proportion of net retainage equal to the net retainage multiplied by the ratio of the number of live race days run at that racetrack to the total number of live race days run in this state during the preceding state fiscal year, the net retainage so received by a racetrack being then distributed as provided by Subsection H of Section 60-1-10 NMSA 1978.

Section 36. Section 10-15-1 NMSA 1978 (being Laws 1974, Chapter 91, Section 1, as amended) is amended to read:

"10-15-1. FORMATION OF PUBLIC POLICY--PROCEDURES FOR OPEN
MEETINGS--EXCEPTIONS AND PROCEDURES FOR CLOSED MEETINGS.--

A. In recognition of the fact that a representative government is dependent upon an informed electorate, it is declared to be public policy of this state that all persons are entitled to the greatest possible information regarding the affairs of government and the official acts of those officers and employees who represent them. The formation of public policy or the conduct of business by vote shall not be conducted in closed meeting. All meetings of any public body except the legislature and the courts shall be public meetings, and all persons so desiring shall be permitted to attend and listen to the deliberations and proceedings. Reasonable efforts shall be made to accommodate the use of audio and video recording devices.

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- В. All meetings of a quorum of members of any board, commission, administrative adjudicatory body or other policymaking body of any state agency, any agency or authority of any county, municipality, district or any political subdivision, held for the purpose of formulating public policy, including the development of personnel policy, rules, regulations or ordinances, discussing public business or for the purpose of taking any action within the authority of or the delegated authority of any board, commission or other policymaking body are declared to be public meetings open to the public at all times, except as otherwise provided in the constitution of New Mexico or the Open Meetings Act. No public meeting once convened that is otherwise required to be open pursuant to the Open Meetings Act shall be closed or dissolved into small groups or committees for the purpose of permitting the closing of the meeting.
- C. If otherwise allowed by law or rule of the public body, a member of a public body may participate in a meeting of the public body by means of a conference telephone or other similar communications equipment when it is otherwise difficult or impossible for the member to attend the meeting in person, provided that each member participating by conference telephone can be identified when speaking, all participants are able to hear each other at the same time and members of the public attending the meeting are able to hear any member of the public

body who speaks during the meeting.

- D. Any meetings at which the discussion or adoption of any proposed resolution, rule, regulation or formal action occurs and at which a majority or quorum of the body is in attendance, and any closed meetings, shall be held only after reasonable notice to the public. The affected body shall determine at least annually in a public meeting what notice for a public meeting is reasonable when applied to that body. That notice shall include broadcast stations licensed by the federal communications commission and newspapers of general circulation that have provided a written request for such notice.
- E. A public body may recess and reconvene a meeting to a day subsequent to that stated in the meeting notice if, prior to recessing, the public body specifies the date, time and place for continuation of the meeting, and, immediately following the recessed meeting, posts notice of the date, time and place for the reconvened meeting on or near the door of the place where the original meeting was held and in at least one other location appropriate to provide public notice of the continuation of the meeting. Only matters appearing on the agenda of the original meeting may be discussed at the reconvened meeting.
- F. Meeting notices shall include an agenda containing a list of specific items of business to be discussed or transacted at the meeting or information on how the public

may obtain a copy of such an agenda. Except in the case of an emergency, the agenda shall be available to the public at least twenty-four hours prior to the meeting.

Except for emergency matters, a public body shall take action only on items appearing on the agenda. For purposes of this subsection, an "emergency" refers to unforeseen circumstances that, if not addressed immediately by the public body, will likely result in injury or damage to persons or property or

substantial financial loss to the public body.

- G. The board, commission or other policymaking body shall keep written minutes of all its meetings. The minutes shall include at a minimum the date, time and place of the meeting, the names of members in attendance and those absent, the substance of the proposals considered and a record of any decisions and votes taken that show how each member voted. All minutes are open to public inspection. Draft minutes shall be prepared within ten working days after the meeting and shall be approved, amended or disapproved at the next meeting where a quorum is present. Minutes shall not become official until approved by the policymaking body.
- (1) meetings pertaining to issuance, suspension, renewal or revocation of a license, except that a hearing at which evidence is offered or rebutted shall be open.

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All final actions on the issuance, suspension, renewal or revocation of a license shall be taken at an open meeting;

- limited personnel matters; provided that **(2)** for purposes of the Open Meetings Act, "limited personnel matters" means the discussion of hiring, promotion, demotion, dismissal, assignment or resignation of or the investigation or consideration of complaints or charges against any individual public employee; provided further that this subsection is not to be construed as to exempt final actions on personnel from being taken at open public meetings, nor does it preclude an aggrieved public employee from demanding a public hearing. candidates interviewed by any commission shall have the right to demand an open interview;
- deliberations by a public body in connection with an administrative adjudicatory proceeding. For purposes of this paragraph, an "administrative adjudicatory proceeding" means a proceeding brought by or against a person before a public body in which individual legal rights, duties or privileges are required by law to be determined by the public body after an opportunity for a trial-type hearing. otherwise provided in this section, the actual administrative adjudicatory proceeding at which evidence is offered or rebutted and any final action taken as a result of the proceeding shall occur in an open meeting;
  - the discussion of personally identifiable **(4)**

information about any individual student, unless the student, his parent or guardian requests otherwise;

- (5) meetings for the discussion of bargaining strategy preliminary to collective bargaining negotiations between the policymaking body and a bargaining unit representing the employees of that policymaking body and collective bargaining sessions at which the policymaking body and the representatives of the collective bargaining unit are present;
- (6) that portion of meetings at which a decision concerning purchases in an amount exceeding two thousand five hundred dollars (\$2,500) that can be made only from one source and that portion of meetings at which the contents of competitive sealed proposals solicited pursuant to the Procurement Code are discussed during the contract negotiation process. The actual approval of purchase of the item or final action regarding the selection of a contractor shall be made in an open meeting;
- (7) meetings subject to the attorney-client privilege pertaining to threatened or pending litigation in which the public body is or may become a participant;
- (8) meetings for the discussion of the purchase, acquisition or disposal of real property or water rights by the public body; [and]
- (9) those portions of meetings of committees or boards of public hospitals that receive less than fifty percent

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closure:

discussed; and 3 5 7 confidential, proprietary information furnished as part of a 9 major procurement proposal or matters made confidential pursuant 10 to Section 13 of the Horse Racing Industry Enhancement Act.

(10) those portions of meetings of the gaming board held pursuant to the Horse Racing Industry Enhancement Act during which are discussed security and investigative information that is otherwise permitted by law to be

If any meeting is closed pursuant to the

appropriations where strategic and long-range business plans are

of their operating budget from direct public funds and

if made in an open meeting, shall be **(1)** approved by a majority vote of a quorum of the policymaking body; the authority for the closure and the subject to be discussed shall be stated with reasonable specificity in the motion calling for the vote on a closed meeting; the vote shall be taken in an open meeting; and the vote of each individual member shall be recorded in the minutes. Only those subjects announced or voted upon prior to closure by the policymaking body may be discussed in a closed meeting; and

exclusions contained in Subsection H of this section, the

if called for when the policymaking body is not in an open meeting, shall not be held until public notice, appropriate under the circumstances, stating the specific

provision of the law authorizing the closed meeting and stating with reasonable specificity the subject to be discussed is given to the members and to the general public.

J. Following completion of any closed meeting, the minutes of the open meeting that was closed or the minutes of the next open meeting if the closed meeting was separately scheduled shall state that the matters discussed in the closed meeting were limited only to those specified in the motion for closure or in the notice of the separate closed meeting. This statement shall be approved by the public body under Subsection G of this section as part of the minutes."

Section 37. Section 30-19-1 NMSA 1978 (being Laws 1963, Chapter 303, Section 19-1, as amended) is amended to read:

"30-19-1. DEFINITIONS RELATING TO GAMBLING.--As used in Chapter 30, Article 19 NMSA 1978:

A. "antique gambling device" means a gambling device twenty-five years of age or older and substantially in original condition that is not used for gambling or commercial gambling or located in a gambling place;

B. "bet" means a bargain in which the parties agree that, dependent upon chance, even though accompanied by some skill, one stands to win or lose anything of value specified in the agreement. A bet does not include:

(1) bona fide business transactions that are valid under the law of contracts, including [without

## limitation]:

(a) contracts for the purchase or sale, at a future date, of securities or other commodities; and

- (b) agreements to compensate for loss caused by the happening of the chance, including [without limitation] contracts for indemnity or guaranty and life or health and accident insurance;
- (2) offers of purses, prizes or premiums to the actual contestants in any bona fide contest for the determination of skill, speed, strength or endurance or to the bona fide owners of animals or vehicles entered in such contest;
  - (3) a lottery as defined in this section; or
  - (4) betting otherwise permitted by law;
- C. "lottery" means an enterprise [other than]

  excluding both the New Mexico state lottery established and operated pursuant to the New Mexico Lottery Act and the operation of electronic gaming machines licensed pursuant to the Horse Racing Industry Enhancement Act, wherein, for a consideration, the participants are given an opportunity to win a prize, the award of which is determined by chance, even though accompanied by some skill. As used in this subsection, "consideration" means anything of pecuniary value required to be paid to the promoter in order to participate in such enterprise;
- D. "gambling device" means a contrivance <u>other than</u>
  an electronic gaming machine or other device licensed pursuant

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to the Horse Racing Industry Enhancement Act or other lawfully enacted similar act, other than an antique gambling device that, for a consideration, affords the player an opportunity to obtain anything of value, the award of which is determined by chance, even though accompanied by some skill and whether or not the prize is automatically paid by the device; and

"gambling place" means any building or tent, any Ε. vehicle, whether self-propelled or not, or any room within any of them, one of whose principal uses is:

- making and settling of bets;
- receiving, holding, recording or forwarding **(2)** bets or offers to bet:
  - conducting lotteries; or
  - playing gambling devices." **(4)**

Section 30-19-6 NMSA 1978 (being Laws 1963, Section 38. Chapter 303, Section 19-6, as amended) is amended to read:

### "30-19-6. [PERMISSIVE LOTTERY] PERMITTED ACTIVITIES. --

A. Nothing in [Article 19] Chapter 30, Article 19 NMSA 1978 shall be construed to apply to any sale or drawing of any prize at any fair held in this state for the benefit of any church, public library or religious society situate or being in this state, or for charitable purposes when all the proceeds of [such] the fair shall be expended in this state for the benefit of [such] the church, public library, religious society or charitable purposes.

A lottery shall be operated for the benefit of the organization or charitable purpose only when the entire proceeds of the lottery go to the organization or charitable purpose and no part of such proceeds go to any individual member or employee thereof.

- B. Nothing in [Article 19] Chapter 30, Article 19

  NMSA 1978 shall be held to prohibit any bona fide motion picture theatre from offering prizes of cash or merchandise for advertising purposes, in connection with such business or for the purpose of stimulating business, whether or not any consideration other than a monetary consideration in excess of the regular price of admission is exacted for participation in drawings for prizes.
- C. Nothing in [Article 19] Chapter 30, Article 19

  NMSA 1978 shall be held to apply to any bona fide county fair, including fairs for more than one county, which shall have been held annually at the same location for at least two years and which shall offer prizes of livestock or poultry in connection with [such] the fair when the proceeds of [such] the drawings shall be used for the benefit of [said] the fair.
- D. Nothing in [Article 19] Chapter 30, Article 19 NMSA 1978 shall be construed to apply to any lottery operated by an organization exempt from the state income tax pursuant to Subsection [ $\epsilon$ ]  $\underline{B}$  of Section 7-2-4 NMSA 1978 and not subject to the provisions of Subsection A of this section; provided that:

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operated	i n	any	year	by	such	an	or	gani	zati	on;		

- (2) all the gross proceeds less the reasonable cost of prizes of any lottery operated by such an organization shall be expended in the state for the benefit of the organization or public purposes; and
- (3) no part of the proceeds of any lottery shall go to any individual member or employee of any organization except as payment for the purchase of prizes at no more than the reasonable retail price.
- E. Nothing in Chapter 30, Article 19 NMSA 1978

  prohibits or applies to gaming activities permitted pursuant to
  the Horse Racing Industry Enhancement Act."

Section 39. Section 60-1-3 NMSA 1978 (being Laws 1933, Chapter 55, Section 2, as amended by Laws 1989, Chapter 99, Section 1 and also by Laws 1989, Chapter 377, Section 1) is amended to read:

- "60-1-3. APPLICATION FOR LICENSES--STATE RACING COMMISSION

  CREATED--MEMBERS--TERMS OF OFFICE--VACANCIES--POWERS AND

  DUTIES.--
- A. Any person, firm, association or corporation desiring to hold a horse race or to engage in horse race meetings shall apply to the state racing commission for a license.
  - B. There is created the "state racing commission".

The state racing commission shall consist of five members, no more than three of whom shall be members of the same political party. They shall be appointed by the governor, and no less than three of them shall be practical breeders of racehorses within the state. Each member shall be an actual resident of New Mexico and of such character and reputation as to promote public confidence in the administration of racing affairs.

- C. The term of office of each member of the state racing commission shall be six years from his appointment, and he shall serve until his successor is appointed and qualified. In case of any vacancy in the membership of the commission, the governor shall fill the vacancy by appointment for the unexpired term.
- D. No person shall be eligible for appointment as a member of the state racing commission who is an officer, official or director in any association or corporation conducting racing within the state.
- E. Members of the state racing commission shall receive no salary, but each member of the commission shall receive per diem and mileage in accordance with the Per Diem and Mileage Act. The commission may appoint a secretary and fix his duties and compensation.
  - F. The state racing commission has the power to:
    - (1) grant, refuse and revoke licenses;
    - (2) make rules and regulations for the holding,

conducting and operating of all race meets and races held in the state and to fix and set racing dates;

(3) oversee implementation of all rules and regulations adopted by the gaming board acting pursuant to the Horse Racing Industry Enhancement Act that are applicable to racetrack licensees and licensees who are authorized to operate electronic gaming machines at racetracks in the state and are authorized to operate pari-mutuel wagering at facilities other than racetracks pursuant to the Horse Racing Industry

Enhancement Act and who are licensed by the commission under the Horse Racing Act; and, subject to a delegation of such authority to the commission by the gaming board, enforce all rules and regulations adopted by the gaming board that are applicable to racetrack licensees and licensees pursuant to the Horse Racing Industry Enhancement Act;

 $[\frac{(3)}{4}]$  make an annual report to the governor of its administration of the racing laws;

[(4)] (5) require of each applicant for a license the full name of the person, association or corporation applying and, if the applicant is a corporation or an association, the name of the state in which incorporated, the nationality and residence of the members of the association and the names of the stockholders and directors of the corporation;

[(5)] (6) require of an applicant for a license the exact location where it is desired to conduct or hold a race

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or race meeting, whether or not the racetrack or plant is owned or leased and, if leased, the name and residence of the fee owner or, if the owner is a corporation, the names of the directors and stockholders, a statement of the assets and liabilities of the person, association or corporation making the application, the kind of racing to be conducted and the period desired and such other information as the commission may require;

[(6)] (7) require on each application a statement under oath that the information contained in the application is true;

[<del>(7)</del>] <u>(8)</u> personally or by agents and representatives supervise and check the making of pari-mutuel pools and the distribution from those pools;

[<del>(8)</del>] <u>(9)</u> cause the various places where race meets are held to be visited and inspected at reasonable intervals;

 $\left[\frac{(9)}{(10)}\right]$  make rules governing, restricting or regulating bids on leases;

[(10)] (11) regulate rates charged by the licensee for admission to races or for the performance of any service or the sale of any article on the premises of the licensee;

 $[\frac{(11)}{(12)}]$  approve all proposed extensions, additions or improvements to the buildings, stables or tracks

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[(12)] (13) completely supervise and control the pari-mutuel machines and equipment at all races held or operated by the state or any state agency or commission;

[(13)] (14) approve all contracts and agreements for the payment of money and all salaries, fees and compensations by any licensee;

[(14)] (15) regulate the size of the purse, stake or reward to be offered for the conducting of any race;

[(15)] (16) exclude or compel the exclusion of, from all racecourses, any person whom the commission deems detrimental to the best interests of racing or any person who willfully violates the racing laws or any rule, regulation or order of the commission or any law of the United States or of this state:

[(16)] (17) compel the production of all documents showing the receipts and disbursements of any licensee and determine the manner in which such financial records shall be kept;

[(17)] (18) investigate the operations of any licensee, and the commission has authority to place attendants and such other persons as may be deemed necessary in the offices, on the tracks or in places of business of any licensee for the purpose of satisfying itself that the rules and

regulations are strictly complied with; and

[(18)] (19) employ staff as peace officers for the purpose of conducting investigations and for enforcing rules and regulations of the <u>state</u> racing commission and the laws of the state and to obtain documents and information from other agencies in order to assist the <u>state</u> racing commission. Staff employed as peace officers shall be required to satisfactorily complete a basic law enforcement training program, but such peace officers shall not carry firearms or other deadly weapons while on duty.

- G. The state racing commission shall publicly state its reasons for refusing an application for a license. The reasons shall be included in the minute book of the commission, and the minute book shall be subject to public inspection at all reasonable times.
- H. The state racing commission has the power to summon witnesses, books, papers, documents or tangible things and to administer oaths for the effectual discharge of the commission's duties. The commission may appoint a hearing officer to conduct any hearing required by the Horse Racing Act or any rule or regulation promulgated pursuant to that act."

Section 40. A new section 60-1-9.1 NMSA 1978 is enacted to read:

"60-1-9.1. [NEW MATERIAL] GAMING BOARD TO HAVE ACCESS TO LICENSURE INFORMATION.--The state racing commission shall

provide access to all information obtained by the commission in connection with its licensing of horse race meetings to the gaming board operating pursuant to the Horse Racing Industry Enhancement Act, and the board shall utilize and review all such information in connection with the issuance of licenses pursuant to that act and shall not require the duplication of such information."

Section 41. Section 60-1-10 NMSA 1978 (being Laws 1933, Chapter 55, Section 6, as amended) is amended to read:

"60-1-10. PARI-MUTUEL METHOD LEGALIZED--MAXIMUM

COMMISSIONS--HORSEMEN'S COMMISSION--GAMBLING STATUTES NOT

REPEALED--COMMISSION DISTRIBUTION.--

A. Within the enclosure where any horse races are conducted, either as live on-track horse races or as horse races simulcast pursuant to Section 60-1-25 NMSA 1978, and where the licensee has been licensed to use the pari-mutuel method or system of wagering on races, the pari-mutuel system is lawful, but only within the enclosure where races are conducted.

- B. The sale to patrons present on the grounds of pari-mutuel tickets or certificates on the races or the use of the pari-mutuel system shall not be construed to be betting, gambling or pool selling and is authorized under the conditions provided by law.
- C. There shall be for each class A licensee a commission of nineteen percent of the gross amount wagered on

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win, place and show through the pari-mutuel system, of which eighteen and three-fourths percent shall be retained by a class A licensee and one-fourth of one percent shall be allocated to the general fund. A commission in an amount determined by the licensee of not less than eighteen and six-eighths percent and not greater than twenty-five percent of the gross amount wagered on win, place and show through the pari-mutuel system shall be retained by a class B licensee. Each class B licensee shall advise the state racing commission not less than thirty days in advance of each horse racing meeting of the percentage the licensee shall retain as commission. From that commission, each class A and class B licensee shall allocate five-eighths of one percent to the New Mexico horse breeders' association weekly for distribution pursuant to the provisions of Subsection C of Section 60-1-17 NMSA 1978.

D. Except as otherwise provided in this subsection, a commission shall be retained by the licensee at the election of each class A licensee of not less than twenty-one percent and not greater than twenty-five percent of the gross amount wagered on exotic wagering and at the election of each class B licensee, and with the approval of the state racing commission, of not less than twenty-one percent and not greater than thirty percent of the gross amount wagered on exotic wagering. For the purpose of this subsection, "exotic wagering" means all wagering other than win, place and show, through the pari-mutuel system. Each

licensee shall advise the state racing commission not less than thirty days in advance of each horse racing meeting of the amount of the commission of the gross amount wagered on exotic wagering to be retained by the licensee. From that commission, the licensee shall allocate one and three-eighths percent to the New Mexico horse breeders' association weekly for distribution pursuant to the provisions of Subsection C of Section 60-1-17 NMSA 1978.

- E. The odd cents of all redistributions to the wagerer over the next lowest multiple of ten from the gross amount wagered through the pari-mutuel system shall be retained by the licensee, with fifty percent of the total being allocated to enhance the race purses of established stake races that include only horses registered as New Mexico bred with the New Mexico horse breeders' association, to be distributed by the New Mexico horse breeders' association pursuant to Paragraph (3) of Subsection C of Section 60-1-17 NMSA 1978 subject to the approval of the state racing commission.
- F. All money resulting from the failure of patrons who purchased winning pari-mutuel tickets during the meeting to redeem their winning tickets before the end of the sixty-day period immediately succeeding the closing day of the meeting and all money resulting from the failure of patrons who purchased pari-mutuel tickets that were entitled to refund but were not refunded during the same sixty-day period shall be apportioned

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as follows:

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- thirty-three and thirty-three hundredths **(1)** percent shall be retained by the licensee;
- **(2)** thirty-three and thirty-four hundredths percent shall be distributed to the New Mexico horse breeders' association to enhance each track's established overnight purses for races that include only horses registered as New Mexico bred with the New Mexico horse breeders' association pursuant to Paragraph (3) of Subsection C of Section 60-1-17 NMSA 1978, subject to the approval of the state racing commission; and
- thirty-three and thirty-three hundredths percent shall be allocated to [horseman's] horsemen's race purses.
- To promote and improve the quality of horse G. racing and simulcasting and the participation of interested persons in horse racing in New Mexico, one-half of one percent of the gross amount wagered on simulcast horse races at each licensed racetrack in New Mexico that receives simulcast horse races shall be allocated by each licensee for distribution to the New Mexico horsemen's association, provided that at least one-quarter of one percent of the gross amount wagered on simulcast races that is so allocated is used solely for medical benefits for the members of the New Mexico horsemen's association, and provided further that the remaining one-quarter of one percent of the gross amount wagered on simulcast races

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that is so allocated shall be used to enhance purses at each such licensed racetrack. The state racing commission shall by regulation provide for the timing and manner of the distribution required by this subsection and shall audit, or arrange for an independent audit of, the disbursement required by this subsection.

- Subject to the provisions of Subsection D of Section 35 of the Horse Racing Industry Enhancement Act, fifty percent of the net retainage of each licensee shall be allocated to race purses. For purposes of this section, "net retainage" of the licensee means the commission retained by the licensee on all forms of wagers minus:
- the taxes delineated in Sections 60-1-8 and (1) 60-1-15 NMSA 1978;
- money allocated to the New Mexico horse breeders' association by this section and Section 60-1-17 NMSA 1978;
- (3) money allocated to the New Mexico horsemen's association by this section;
- a deduction for expenses incurred to engage **(4)** in intrastate simulcasting pursuant to Section 60-1-25 NMSA 1978, provided that:
- the deduction for each licensee shall be a portion of five percent of the gross amount wagered at all the sites receiving the same simulcast horse races;

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- (b) the deduction portion for each licensee shall be an amount allocated to the licensee by agreement voluntarily reached among all the licensees sending or receiving the same simulcast horse races; and
- (c) the deduction portion for each licensee shall be an amount allocated to the licensee by the state racing commission if all the licensees sending or receiving the same simulcast horse races fail to reach a voluntary agreement under Subparagraph (b) of this paragraph; and
- (5) a deduction for fees and commissions incurred to receive interstate simulcasts pursuant to Section 60-1-25 NMSA 1978.
- I. Existing statutes of this state against horse racing on Sundays or on bookmaking, pool selling or other methods of wagering on the racing of horses are not repealed but are hereby expressly continued in effect, with the exception that the operation of the pari-mutuel method or system in connection with the racing of horses, when used as provided by law, is lawful.
- J. In the event any money paid or allocated to the New Mexico horse breeders' association or the New Mexico
  Appaloosa racing association pursuant to the Horse Racing Act cannot be paid to or allocated or administered by such associations, then the state racing commission, or such other

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such money and shall pay, allocate and administer all such money 3 pursuant to the provisions of Section 60-1-17 NMSA 1978. state racing commission or its controlled designee is required 5 to pay, allocate or administer money on behalf of the New Mexico 7 horse breeders' association or the New Mexico Appaloosa racing association pursuant to this subsection, then the maximum 8 9 percentage of funds set forth in Paragraph (3) of Subsection C 10 of Section 60-1-17 NMSA 1978 shall be paid by the state racing 11 commission to the New Mexico horse breeders' association or the 12 New Mexico Appaloosa racing association as a fee to obtain the 13 certification of the registry of the dam and stud of the New 14 Mexico bred horse. 15 K. 16

organization as may be designated, retained or absolutely

controlled by the state racing commission, shall receive all

K. In the event any money paid or allocated to the New Mexico horsemen's association pursuant to the Horse Racing Act cannot be paid to or allocated or administered by the association, then the state racing commission, or such other organization as may be designated, retained or absolutely controlled by the state racing commission, shall receive all such money and shall pay, allocate and administer all such money to achieve the purposes of the provisions of this section."

Section 42. Section 60-7A-19 NMSA 1978 (being Laws 1981, Chapter 39, Section 96) is amended to read:

"60-7A-19. COMMERCIAL GAMBLING ON LICENSED PREMISES. --

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- B. In addition to any criminal penalties, any person who violates Subsection A of this section may have his license suspended or revoked or a fine imposed, or both, pursuant to the Liquor Control Act.
- C. For purposes of this section, "commercial gambling" means:
- (1) participating in the earnings of or operating a gambling place;
- (2) receiving, recording or forwarding bets or offers to bet:
- (3) possessing facilities with the intent to receive, record or forward bets or offers to bet;
- (4) for gain, becoming a custodian of anything of value bet or offered to be bet;
- (5) conducting a lottery where both the consideration and the prize are money, or whoever with intent to conduct a lottery possesses facilities to do so; or
- (6) setting up for use for the purpose of gambling, or collecting the proceeds of, any gambling device or game.
- D. A horse racetrack or off-track betting facility licensed to conduct parimutuel wagering or electronic gaming is

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exempt from the application of the provisions of this section."

# FORTY- SECOND LEGISLATURE SECOND SESSION, 1996

JANUARY 29, 1996

Mr. President:

Your **COMMITTEES' COMMITTEE**, to whom has been referred

# **SENATE BILL 381**

has had it under consideration and finds same to be **GERMANE**, PURSUANT TO CONSTITUIONAL PROVISIONS, and thence referred to the **COMMITTEE OF THE WHOLE COMMITTEE**.

Respectfully submitted,

SENATOR MANNY M ARAGON, Chairman

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FORTY- SECOND LEGISLATURE **SESSION, 1996 SECOND** February 2, 1996 Mr. President: Your **COMMITTEE OF THE WHOLE**, to whom has been referred **SENATE BILL 381** has had it under consideration and reports same WITHOUT RECOMMENDATION, and thence placed on the President's Table. Respectfully submitted, Manny M Aragon, Chairman 

Adopted\_\_\_\_\_\_Not Adopted\_\_\_\_\_

(Chief Clerk)

(Chief Clerk)