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10	AN ACT
11	RELATING TO PUBLIC FINANCING; AMENDING AND ENACTING SECTIONS OF
12	THE NEW MEXICO FINANCE AUTHORITY ACT; DECLARING EMERGENCY.
13	
14	BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:
15	Section 1. Section 6-21-3 NMSA 1978 (being Laws 1992,
16	Chapter 61, Section 3, as amended) is amended to read:
17	"6-21-3. DEFINITIONSAs used in the New Mexico Finance
18	Authority Act:
19	A. "authority" means the New Mexico finance
20	authori ty;
21	B. "bond" means any bonds, notes, certificates of
22	participation or other evidence of indebtedness;
23	C. "bondholder" or "holder" means a person who is
24	the owner of a bond, whether registered or not;
25	D. "partnership project" means the acquisition,

SENATE BILL 583

INTRODUCED BY

RAYMOND L. KYSAR

42ND LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1996

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construction, improvement, alteration or reconstruction of		
assets of a long-term capital nature, including land; buildings;		
water rights; water, sewage and waste disposal systems; or		
machinery, furniture or equipment by a qualified entity that		
controls at least twenty-five percent interest in a public-		
private partnership. The asset shall be suitable for use in any		
one or combination of the following enterprises:		

- (1) an industry for the manufacturing,
 processing or assembling of any agricultural or manufactured
 products:
- (2) commercial storage, warehousing,

 distributing or selling products of agriculture, mining industry

 or distribution to the public of electricity, gas, water or

 telephone or other services commonly classified as public

 utilities;
- (3) a business in which all or part of the activities of the business involve the supplying of services to the general public or governmental agencies or to a specific industry or customer;
 - (4) a nursing home;
- (5) a mass-transit system or other transportation activity involving the movement of passengers;
 - (6) an industrial park;
 - (7) business or corporate headquarters;
 - (8) a research and development facility; or

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(9) any water distribution or irrigation
system, including, without limitation, pumps, distribution
lines, transmission lines, towers, dams and similar facilities
and equipment, designed to provide water to an agricultural
venture:

- E. "public-private partnership project bond" means a bond issued by the authority, the proceeds of which shall be <u>used to fund partnership projects</u>;
- [D.] F. "public project" means the acquisition, construction, improvement, alteration or reconstruction of assets of a long-term capital nature by a qualified entity, including but not limited to land; buildings; water rights; water, sewerage and waste disposal systems; streets; rural <u>roads</u>; airports; municipal utilities; parking facilities; and machinery, furniture and equipment. "Public project" includes all proposed expenditures related to the entire undertaking;
- [E.] G. "qualified entity" means the state or any agency or institution of the state or any county, municipality, school district, special district [or], community water association or an Indian nation, tribe or pueblo located wholly or partially in New Mexico, including a political subdivision or a wholly owned enterprise of an Indian nation, tribe or pueblo; and
- $[\mbox{\ensuremath{F}}\mbox{\ensuremath{F}}\mbox{\ensuremath{I}}\mbox{\ensuremath{E}}\mbox{\ensuremath{B}}\mbox{\ensuremath{E}}\mbox{\ensuremath{e}}\mbox{$ context indicates otherwise, means bonds, notes or other

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evidence of indebtedness issued by a qualified entity or leases or certificates or other evidence of participation in the lessor's interest in and rights under a lease with a qualified entity and that are payable from taxes, revenues, rates, charges, assessments or user fees or from the proceeds of funding or refunding bonds, notes or other evidences of indebtedness of a qualified entity or from certificates or evidence of participation in a lease with a qualified entity."

Section 2. Section 6-21-14 NMSA 1978 (being Laws 1992, Chapter 61. Section 14) is amended to read:

"6-21-14. PUBLICATION OF NOTICE--VALIDATION--LIMITATION OF ACTION. --

After adoption of a resolution authorizing issuance of bonds, <u>including public-private partnership project</u> bonds, the authority shall publish notice of the adoption of the resolution once in a newspaper of general statewide circulation.

After the passage of thirty days from the В. publication required by Subsection A of this section, any action attacking the validity of the proceedings had or taken by the authority preliminary to and in the authorization and issuance of the bonds, <u>including public-private partnership project</u> bonds, described in the notice is perpetually barred."

Section 3. Section 6-21-15 NMSA 1978 (being Laws 1992, Chapter 61, Section 15) is amended to read:

"6-21-15. REFUNDING BONDS. -- The authority is authorized to

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issue its bonds for the purpose of refunding any bonds, including public-private partnership project bonds, then outstanding, including the payment of any redemption premiums thereon and any interest accrued or to accrue to the date of redemption of the outstanding bonds. Until the proceeds of the bonds issued for the purpose of refunding outstanding bonds are applied to the purchase or retirement of the outstanding bonds or the redemption of the outstanding bonds, the proceeds may be placed in escrow and be invested and reinvested. The interest. income and profits, if any, earned or realized on any such investment may, in the discretion of the authority, also be applied to the payment of the outstanding bonds to be refunded by purchase, retirement or redemption, as the case may be. After the terms of the escrow have been fully satisfied and carried out, any balance of such proceeds and interest, if any, earned or realized on the investments thereof may be returned to the authority for use by it in any lawful manner. All such bonds shall be issued and secured and shall be subject to the provisions of the New Mexico Finance Authority Act in the same manner and to the same extent as any other bonds issued pursuant to the New Mexico Finance Authority Act."

Section 6-21-17 NMSA 1978 (being Laws 1992, Section 4. Chapter 61, Section 17) is amended to read:

"6-21-17. REMEDIES OF BONDHOLDERS. -- Any holder of bonds, including public-private partnership project bonds, issued

pursuant to the New Mexico Finance Authority Act or a trustee under a trust indenture entered into pursuant to that act, except to the extent that his rights are restricted by any bond resolution or trust indenture authorized pursuant to the bond resolution, may protect and enforce, by any suitable form of legal proceedings, any rights under the laws of this state or granted by the bond resolution or trust indenture authorized pursuant to the bond resolution. Such rights include the right to compel the performance of all duties of the authority required by the New Mexico Finance Authority Act or the bond resolution and to enjoin unlawful activities."

Section 5. Section 6-21-18 NMSA 1978 (being Laws 1992, Chapter 61, Section 18) is amended to read:

"6-21-18. AGREEMENT OF THE STATE.--The state does hereby pledge to and agree with the holders of any bonds or notes, including public-private partnership project bonds, issued under the New Mexico Finance Authority Act that the state will not limit or alter the rights hereby vested in the authority to fulfill the terms of any agreements made with the holders thereof or in any way impair the rights and remedies of those holders until the bonds or notes together with the interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceedings by or on behalf of those holders, are fully met and discharged. The authority is authorized to include this pledge

and agreement of the state in any agreement with the holders of the bonds or notes."

Section 6. Section 6-21-19 NMSA 1978 (being Laws 1992, Chapter 61, Section 19) is amended to read:

"6-21-19. BONDS--LEGAL INVESTMENTS FOR PUBLIC OFFICERS AND FIDUCIARIES.--The bonds, including public-private partnership project bonds, issued under the authority of the New Mexico Finance Authority Act shall be legal investments in which all insurance companies, banks and savings and loan associations organized under the laws of the state, public officers and public bodies and all administrators, guardians, executors, trustees and other fiduciaries may properly and legally invest funds."

Section 7. Section 6-21-20 NMSA 1978 (being Laws 1992, Chapter 61, Section 20) is amended to read:

"6-21-20. TAX EXEMPTION. --

A. It is [hereby] determined that the creation of the authority is in all respects for the benefit of the people of the state, for the improvement of their health and welfare and for the promotion of proposed projects or facilities pursuant to the New Mexico Finance Authority Act and that these purposes are public purposes and the authority will be performing an essential governmental function in the exercise of the powers conferred upon it by the New Mexico Finance Authority Act. The state covenants with the purchasers and all subsequent

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holders and transferees of bonds issued by the authority, in
consideration of the acceptance of and payment for the bonds,
that the bonds, including public-private partnership project
bonds, issued pursuant to that act and the income from the bonds
shall at all times be free from taxation by the state, except
for estate or gift taxes and taxes on transfers.

B. The property, income and operations of the authority shall be exempt from taxation of every kind and nature."

Section 8. Section 6-21-23 NMSA 1978 (being Laws 1992, Chapter 61, Section 23, as amended) is amended to read:

"6-21-23. PROHIBITED ACTIONS. -- The authority shall not:

- A. lend money or make a grant other than to a qualified entity;
- B. purchase securities other than from a qualified entity or other than for investment as provided in the New Mexico Finance Authority Act;
- C. lease a public project to any entity other than a qualified entity;
- D. deal in securities within the meaning of or subject to any securities law, securities exchange law or securities dealers law of the United States or of the state or of any other state or jurisdiction, domestic or foreign, except as authorized in the New Mexico Finance Authority Act;
 - E. issue bills of credit or accept deposits of money

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for time on demand deposit or administer trusts or engage in any form or manner, or in the conduct of, any private or commercial banking business, or act as a savings bank or savings and loan association or any other kind of financial institution except as authorized in the New Mexico Finance Authority Act; [or]

- F. engage in any form of private or commercial banking business except as authorized in the New Mexico Finance Authority Act; \underline{or}
- G. lend money, issue bonds, including public-private partnership project bonds, or make a grant for the promotion of gaming or a gaming enterprise or for development of infrastructure for a gaming facility."

Section 9. Section 6-21-27 NMSA 1978 (being Laws 1992, Chapter 61, Section 27) is amended to read:

"6-21-27. CUMULATIVE AUTHORITY.--The New Mexico Finance Authority Act shall be deemed to provide an additional and alternative method for the doing of things authorized [thereby] in that act and shall be regarded as supplemental and additional to powers conferred by other laws and shall not be regarded as in derogation of any powers now existing; provided that the issuance of bonds, including public-private partnership project bonds, under the provisions of the New Mexico Finance Authority Act need not comply with the requirements of any other law applicable to the issuance of bonds."

Section 10. A new section of the New Mexico Finance

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Authority Act is enacted to read:

"[NEW MATERIAL] PARTNERSHIP PROJECT PROGRAM-DUTIES OF AUTHORITY. -- The authority has the following duties:

- to develop and administer a program to assist a qualified entity to enter into public-private partnerships that will enhance the economic base of or provide an essential service to a qualified entity's community;
- to establish a process and procedures for review and assessment of partnership projects; and
- to work together with the qualified entities of the state to develop projects that will benefit the community and the state as a whole."

Section 11. A new section of the New Mexico Finance Authority Act is enacted to read:

"[NEW MATERIAL] PARTNERSHIP PROJECTS--PROGRAM CREATED--LOANS. -- The "public-private partnership program" is created to provide needed capital for qualified entities that have created partnerships with private sector entities to participate in economic development opportunities or to provide needed services for the community. The qualified entity shall control no less than twenty-five percent of the partnership, shall be a managing partner and shall hold the title to all facilities and improvements in a percentage equal to that percentage of the cost to develop the entire facility and improvements represented by the amount of funding provided by the New Mexico finance

authority pursuant to the public-private partnership program; provided, however, that the percentage ownership of the facilities is no less than twenty-five percent of the ownership interest in the facilities and improvements funded. To further the purposes of the public-private partnership program, the authority may:

- A. make loans to qualified entities who are seeking funds for partnership projects that may be profit-generating ventures:
- B. make, enter into and enforce all contracts or agreements necessary, convenient or desirable for the purposes of the authority or pertaining to:
- (1) a loan to a qualified entity that is a partner in a public-private partnership; or
- (2) the performance of its duties and execution of its powers under the New Mexico Finance Authority Act;
- C. prescribe the form of application or procedure required of a qualified entity for a loan, fix the terms and conditions of the loan and enter into agreements with qualified entities with respect to loans;
- D. charge for the costs and services in review or consideration of a proposed partnership project incurred by the authority; or
- E. issue public-private partnership project bonds in amounts necessary to provide funding for partnership projects."

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Section 12. A new section of the New Mexico Finance Authority Act is enacted to read:

"[NEW MATERIAL] PRIVATE-PUBLIC PARTNERSHIP PROJECT BONDS--EXPRESS STATEMENT. -- No provision of the New Mexico Finance Authority Act regarding bonds issued by the authority applies to public-private partnership project bonds unless the section of that act expressly references public-private partnership project bonds. "

Section 13. A new section of the New Mexico Finance Authority Act is enacted to read:

"[NEW MATERIAL] PUBLIC-PRIVATE PARTNERSHIP PROJECT BONDS--AUTHORITY TO ISSUE--PROVISIONS. --

- Public-private partnership project bonds may be issued by the authority to fund partnership projects.
- В. Public-private partnership project bonds issued by the authority shall not be the general obligation of the state or the authority.
- C. Public-private partnership project bonds shall be repaid solely out of the revenue derived from the partnership projects that are funded by the proceeds derived from the sale of those bonds or other revenues pledged by the qualified entity.
- Public-private partnership project bonds and D. interest coupons, if any, issued by the authority, shall not constitute an indebtedness of the authority or the public

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project revolving fund or give rise to a financial liability of the authority or the public project revolving fund. public-private partnership project bond shall clearly state on its face that the bonds do not constitute an indebtedness of the authority or the public project revolving fund.

- Ε. The authority shall set forth in a resolution authorizing the issuance and sale of each issue of public-private partnership project bonds, the following requirements:
- the series, time, form and denomination in (1) which the bonds are to be executed and delivered;
- the maturity schedule that shall not exceed thirty years from the date of issue;
 - interest rates of the bonds; and (3)
- whether the bonds will be sold by public or **(4)** private sale.
- Public-private partnership project bonds issued F. by the authority are negotiable instruments for all purposes of the Uniform Commercial Code, subject only to the provisions of the bonds for registration.
- Any resolution for the issuance of public-private partnership project bonds shall provide that each bond authorized shall recite that it is issued by the authority. The recital shall clearly state that the bonds are in full compliance with all the provisions of the New Mexico Finance

bracketed material |

Authority Act. "

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Section 14. A new section of the New Mexico Finance Authority Act is enacted to read:

PUBLIC-PRIVATE PARTNERSHIP PROJECT BONDS--"[NEW MATERIAL] SECURITY. --

The principal of and interest on public-private partnership project bonds issued by the authority shall be secured by a pledge of the revenues derived from the revenuegenerating enterprise anticipated by the partnership project. The principal of and interest on public-private partnership project bonds may in addition be secured by a mortgage covering all or any part of the partnership project from which the revenues pledged may be derived or may be secured by a pledge of the lease of the partnership project.

The resolution of the authority authorizing the В. issuance and sale of public-private partnership project bonds may contain agreements and provisions customarily contained in instruments securing bonds, including terms to be incorporated in a lease of the partnership project, creation and maintenance of special funds from the revenues from the partnership project and the rights and remedies available in the event of a default to the bondholders or to the trustee under a mortgage and any other provisions that the authority deems necessary and are not in conflict with the New Mexico Finance Authority Act."

Section 15. A new section of the New Mexico Finance

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Authority Act is enacted to read:

"[NEW MATERIAL] PUBLIC-PRIVATE PARTNERSHIP PROJECT BONDS-USE OF PROCEEDS. --

- A. The proceeds from the sale of public-private partnership project bonds shall be applied only for the purpose for which the bonds were issued; provided, however, that:
- (1) any accrued interest received in a sale of those bonds shall be applied to the payment of the interest on the bonds sold; or
- (2) if, for any reason, any portion of the proceeds is not needed for the purpose for which the bonds were issued, then the balance of the proceeds shall be applied to the payment of the principal of or interest on the bonds.
- B. The cost of funding a partnership project shall be deemed to include the following:
- (1) the actual cost of the construction of any part of a partnership project, including architects', attorneys' and engineers' fees;
- (2) the purchase price of any part of a project that may be acquired by purchase;
- (3) the actual cost of the extension of utilities to the project site or the development of other infrastructure for the project;
- (4) all expenses in connection with the authorization, sale and issuance of the bonds to finance the

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- (5) the interest on the bonds for a reasonable time prior to construction, during construction and not exceeding six months after completion of construction; and
 - (6) working capital."

Section 17. EMERGENCY. -- It is necessary for the public peace, health and safety that this act take effect immediately.

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SECOND SESSION, JANUARY 31, 1996 Mr. President: Your COMMITTEES' COMMITTEE, to whom has been referred SENATE BILL 583 has had it under consideration and finds same to be GERMANE, PURSUANT TO CONSTITUTIONAL PROVISIONS, and thence referred to the CORPORATIONS AND TRANSPORTATION COMMITTEE. Respectfully submitted,

FORTY-SECOND LEGISLATURE

SENATOR MANNY M. ARAGON, Chairman

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1	FORTY- SECOND LEGI SLATURE							
2	SECOND SESSION, 1996							
3								
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5	February 6, 1996							
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7	Mr. President:							
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9	Your CORPORATIONS & TRANSPORTATION COMMITTEE, to whom							
10	has been referred							
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12	SENATE BILL 583							
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14	has had it under consideration and reports same with recommendation that							
15	it DO PASS, amended as follows:							
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17	1. On page 2, line 4, strike ", furniture or equipment".							
18								
19	2. On page 2, line 12, strike ", mining industry" and strike lines							
20	13 through 24 in their entirety.							
21								
22	3. On page 2, strike line 25 through "facility".							
23								
24	4. Renumber the succeeding paragraph accordingly.							
25								
	5. On page 3, lines 13 and 14, strike "rural roads;".							

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FORTY-SECOND LEGISLATURE SECOND SESSION, February 12, 1996 Mr. President: Your WAYS AND MEANS COMMITTEE, to whom has been referred SENATE BILL 583, as amended has had it under consideration and reports same with recommendation that it DO NOT PASS, but that SENATE WAYS AND MEANS COMMITTEE SUBSTITUTE FOR SENATE BILL 583 DO PASS, and thence referred to the FINANCE COMMITTEE. Respectfully submitted, TITO D. CHAVEZ, Chairman

Adopted_____ Not Adopted_____ (Chief Clerk) (Chief Clerk) Date _____ The roll call vote was $\underline{5}$ For $\underline{0}$ Against Yes: No: Excused: Riley, Romero, Wiener Absent: None S0583WM1

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SENATE WAYS AND MEANS COMMITTEE SUBSTITUTE FOR SENATE BILL 583

42ND LEGISLATURE - STATE OF NEW MEXICO - SECOND SESSION, 1996

AN ACT

RELATING TO PUBLIC FINANCING; AMENDING SECTIONS OF THE NEW MEXICO FINANCE AUTHORITY ACT; DECLARING AN EMERGENCY.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. Section 6-21-3 NMSA 1978 (being Laws 1992, Chapter 61, Section 3, as amended) is amended to read:

"6-21-3. DEFINITIONS.--As used in the New Mexico Finance Authority Act:

- A. "authority" means the New Mexico finance authority;
- B. "bond" means any bonds, notes, certificates of participation or other evidence of indebtedness;
- C. "bondholder" or "holder" means a person who is the owner of a bond, whether registered or not;
 - D. "public project" means the acquisition,

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construction, improvement, alteration or reconstruction of assets of a long-term capital nature by a qualified entity, including but not limited to land; buildings; water rights; water, sewerage and waste disposal systems; streets; airports; municipal utilities; parking facilities; and machinery, furniture and equipment. "Public project" includes all proposed expenditures related to the entire undertaking;

E. "qualified entity" means the state or any agency or institution of the state or any county, municipality, school district, special district [or], community water association or an Indian nation, tribe or pueblo located wholly or partially in New Mexico, including a political subdivision or a wholly owned enterprise of an Indian nation, tribe or pueblo; and

F. "security" or "securities", unless the context indicates otherwise, means bonds, notes or other evidence of indebtedness issued by a qualified entity or leases or certificates or other evidence of participation in the lessor's interest in and rights under a lease with a qualified entity and that are payable from taxes, revenues, rates, charges, assessments or user fees or from the proceeds of funding or refunding bonds, notes or other evidences of indebtedness of a qualified entity or from certificates or evidence of participation in a lease with a qualified entity."

Section 2. Section 6-21-23 NMSA 1978 (being Laws 1992, Chapter 61, Section 23, as amended) is amended to read:

"6-21-23. PROHIBITED ACTIONS. -- The authority shall not:

A. lend money or make a grant other than to a qualified entity;

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- B. purchase securities other than from a qualified entity or other than for investment as provided in the New Mexico Finance Authority Act;
- C. lease a public project to any entity other than a qualified entity;
- D. deal in securities within the meaning of or subject to any securities law, securities exchange law or securities dealers law of the United States or of the state or of any other state or jurisdiction, domestic or foreign, except as authorized in the New Mexico Finance Authority Act;
- E. issue bills of credit or accept deposits of money for time on demand deposit or administer trusts or engage in any form or manner, or in the conduct of, any private or commercial banking business, or act as a savings bank or savings and loan association or any other kind of financial institution except as authorized in the New Mexico Finance Authority Act; [or]
- F. engage in any form of private or commercial banking business except as authorized in the New Mexico Finance Authority Act; \underline{or}
- G. lend money, issue bonds, including public-private partnership project bonds, or make a grant for the promotion of gaming or a gaming enterprise or for development of infrastructure for a gaming facility."
- Section 3. EMERGENCY.--It is necessary for the public peace, health and safety that this act take effect immediately.

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State of New Mexico House of Representatives

FORTY- SECOND LEGISLATURE SECOND SESSION, 1996

February 14, 1996

Mr. Speaker:

Your BUSINESS AND INDUSTRY COMMITTEE, to whom has been referred

SENATE WAYS AND MEANS COMMITTEE SUBSTITUTE FOR SENATE BILL 583

has had it under consideration and reports same with recommendation that it DO PASS.

 ${\bf Respectfully\ submitted,}$

Fred Luna, Chairman

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FORTY- SECOND LEGISLATURE SECOND SESSION, 1996

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