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43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

INTRODUCED BY

JAMES G. TAYLOR

AN ACT

RELATING TO STATE LOTTERY REVENUES; CHANGING THE DISPOSITION OF STATE LOTTERY REVENUES TO EARMARK FIFTY PERCENT FOR DISTRIBUTION TO PUBLIC SCHOOLS FOR EDUCATIONAL TECHNOLOGY PURSUANT TO THE TECHNOLOGY FOR EDUCATION ACT AND TEN PERCENT FOR DEPOSIT IN THE LOTTERY TUITION TRUST FUND; CREATING THE LOTTERY TUITION TRUST FUND; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978; REPEALING A SECTION OF LAWS 1995; MAKING AN APPROPRIATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A new section of the New Mexico Lottery Act is enacted to read:

"[NEW MATERIAL] LOTTERY TUITION TRUST FUND CREATED-PURPOSE. --

A. The "lottery tuition trust fund" is created in the state treasury. The fund shall be administered by the

commission on higher education as a permanent trust fund.

Earnings from investment of the fund shall accrue to the credit of the fund. Any balance in the fund at the end of any fiscal year shall remain in the fund and shall not be appropriated for any purpose except as provided in this section.

B. Beginning in fiscal year 2003, an amount not to exceed five percent of the balance in the lottery tuition trust fund on June 30 of the prior fiscal year may be appropriated annually by the legislature to the commission on higher education for distribution to New Mexico's public post-secondary educational institutions to provide tuition assistance for New Mexico resident undergraduates as provided by law."

Section 2. Section 6-24-23 NMSA 1978 (being Laws 1995, Chapter 155, Section 2) is amended to read:

"6-24-23. LOTTERY TUITION FUND CREATED--PURPOSE. --

A. The "lottery tuition fund" is created in the state treasury. The fund shall be administered by the commission on higher education. Earnings from investment of the fund shall accrue to the credit of the fund. Any balance in the fund at the end of any fiscal year shall remain in the fund for appropriation by the legislature as provided in this section.

B. Money in the lottery tuition fund [shall be available for appropriation by the legislature] is appropriated to the commission on higher education for distribution to New Mexico's public post-secondary educational institutions to

provide tuition assistance for New Mexico resident undergraduates as provided by law."

Section 3. Section 6-24-24 NMSA 1978 (being Laws 1995, Chapter 155, Section 24) is amended to read:

"6-24-24. DI SPOSITION OF REVENUE. --

A. As nearly as practical, an amount equal to at least fifty percent of the gross annual revenues from the sale of lottery tickets shall be returned to the public in the form of lottery prizes.

B. The authority shall transmit all net revenues to the state treasurer, who shall deposit [sixty] fifty percent of the revenues in the [public school capital outlay] educational technology fund for expenditure pursuant to the provisions of the [Public School Capital Outlay] Technology for Education Act, [and] forty percent in the lottery tuition fund and ten percent in the lottery tuition trust fund. Estimated net revenues shall be transmitted monthly to the state treasurer for deposit in the funds, provided the total amount of annual net revenues for the fiscal year shall be transmitted no later than August 1 [each] of the following fiscal year.

C. In determining net revenues, operating expenses of the lottery include all costs incurred in the operation and administration of the lottery and all costs resulting from any contracts entered into for the purchase or lease of goods or services required by the lottery, including [but not limited to]

the costs of supplies, materials, tickets, independent audit services, independent studies, data transmission, advertising, promotion, incentives, public relations, communications, communications, commissions paid to lottery retailers, printing, distribution of tickets, purchases of annuities or investments to be used to pay future installments of winning lottery tickets, debt service and payment of any revenue bonds issued, contingency reserves, transfers to the reserve fund and any other necessary costs incurred in carrying out the provisions of the New Mexico Lottery Act.

D. An amount up to two percent of the gross annual revenues shall be set aside as a reserve fund to cover bonuses and incentive plans for lottery retailers, special promotions for retailers, purchasing special promotional giveaways, sponsoring special promotional events, compulsive gambling rehabilitation and such other purposes as the board deems necessary to maintain the integrity and meet the revenue goals of the lottery. The board shall report annually to the governor and each regular session of the legislature on the use of the money in the reserve fund. Any balance in excess of fifty thousand dollars (\$50,000) at the end of any fiscal year shall be transferred to the lottery tuition fund."

Section 4. Section 6-24-27 NMSA 1978 (being Laws 1995, Chapter 155, Section 27) is amended to read:

"6-24-27. REVENUE AND BUDGET REPORTS--RECORDS--INDEPENDENT

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AUDITS. --

A. The board shall:

- (1) submit quarterly and annual reports to the governor, legislative finance committee and lottery oversight committee disclosing the total lottery revenue, prizes, commissions, ticket costs, operating expenses and net revenues of the authority during the reporting period and, in the annual report, describe the organizational structure of the authority and summarize the functions performed by each organizational division within the authority;
- (2) maintain weekly or more frequent records of lottery transactions, including the distribution of lottery tickets to retailers, revenue received, claims for prizes, prizes paid, prizes forfeited and other financial transactions of the authority; and
 - (3) use the state government fiscal year.
- B. The board shall provide, for informational purposes, to the department of finance and administration and the legislative finance committee, by December 1 of each year, a copy of the annual proposed operating budget for the authority for the succeeding fiscal year. This budget proposal shall also be accompanied by an estimate of the net revenues to be deposited in the [public school capital outlay] educational technology fund, [and] the lottery tuition fund and the lottery tuition trust fund for the current and succeeding fiscal years.

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C. The board shall contract with an independent certified public accountant or firm for an annual financial audit of the authority. The certified public accountant or firm shall have no financial interest in any lottery contractor. The certified public accountant or firm shall present an audit report no later than March 1 for the prior fiscal year. certified public accountant or firm shall evaluate the internal auditing controls in effect during the audit period. The cost of this financial audit shall be an operating expense of the The legislative finance committee may, at any time, authori ty. order an audit of any phase of the operations of the authority, at the expense of the authority, and shall receive a copy of the annual independent financial audit. A copy of any audit performed by the certified public accountant or ordered by the legislative finance committee shall be transmitted to the governor, the speaker of the house of representatives, the president pro tempore of the senate, the legislative finance committee and the lottery oversight committee."

Section 5. Section 22-15A-9 NMSA 1978 (being Laws 1994, Chapter 96, Section 9) is amended to read:

"22-15A-9. EDUCATIONAL TECHNOLOGY FUND--DISTRIBUTION.--

A. Upon annual review and approval of a school district's educational technology plan, the bureau shall determine a separate distribution from the educational technology fund for each school district.

B. On or before July 31 of each year, the bureau
shall distribute money in the educational technology fund
directly to each school district in an amount equal to ninety
percent of the district's estimated entitlement as determined by
the projected membership for the school year. A school
district's entitlement is that portion of the total amount of
the annual appropriation that the projected membership bears to
the projected membership of the state. Kindergarten membership
shall be calculated on a one-half full-time equivalent basis.

- C. On or before January 30 of each year, the bureau shall recompute each entitlement using the final funded membership for that year and shall allocate the balance of the annual appropriation adjusting for any over- or under-projection of membership.
- D. Any school district receiving funding pursuant to the Technology for Education Act is responsible for the purchase, distribution, use and maintenance of educational technology.

E. As used in this section:

(1) "annual appropriation" means for any fiscal year the sum of appropriations to the educational technology fund for the fiscal year and all state lottery revenues distributed to the fund in the prior fiscal year; and

(2) "membership" means the total enrollment of qualified students, as defined in the Public School Finance Act,

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on the current roll of class or school on a specified day. The
current roll is established by the addition of original entries
and re-entries minus withdrawals. Withdrawal of students, in
addition to students formally withdrawn from the public school,
includes students absent from the public school for as many as
ten consecutive school days."

Section 6. REPEAL. -- Laws 1995, Chapter 155, Section 38 is repealed.

Section 7. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1997.

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State of New Mexico House of Representatives

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2	FORTY-THIRD LEGISLATURE
3	FIRST SESSION, 1997
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6	March 12, 1997
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8	Mr. Speaker:
9	m. Speaker.
10	Your EDUCATION COMMITTEE , to whom have
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15	recommendation that they DO NOT PASS , but that
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DO PASS, and thence referred to **TAXATION AND REVENUE COMMITTEE.**

Underscored material = new [bracketed material] = delete

FORTY-THIRD LEGISLATURE FIRST SESSION, 1997

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HOUSE EDUCATION COMMITTEE SUBSTITUTE FOR HOUSE BILLS 189, 8, 18, 333 & 1025

43RD LEGISLATURE - STATE OF NEW MEXICO - FIRST SESSION, 1997

AN ACT

RELATING TO STATE LOTTERY REVENUES; CHANGING THE DISPOSITION OF NET REVENUES FOR PUBLIC SCHOOL PURPOSES; CREATING THE LOTTERY PUBLIC SCHOOL CAPITAL FUND; CREATING THE LOTTERY TUITION TRUST FUND; AMENDING AND ENACTING SECTIONS OF THE NMSA 1978; REPEALING A SECTION OF LAWS 1995; MAKING APPROPRIATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF NEW MEXICO:

Section 1. A new section of the New Mexico Lottery Act is enacted to read:

"[NEW MATERIAL] LOTTERY PUBLIC SCHOOL CAPITAL FUND
CREATED--PURPOSES. --

A. The "lottery public school capital fund" is created in the state treasury. The fund shall be administered by the state department of public education. Earnings from investment of the fund shall accrue to the credit of the fund. Any balance in the fund at the end of any fiscal year shall remain in the fund for use solely for the purposes of the fund.

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1 В. Money in the lottery public school capital fund shall be used only to carry out the provisions of the Public 2 3 4 appropriated for those purposes. 5 6 7 8 9 10 11 12 13 14 15 16 **17** 18 19 20 21

School Capital Improvements Act, the Public School Capital Outlay Act and the Technology for Education Act and is Annually the state department of public education shall determine the amount needed for distribution to school districts pursuant to the Public School Capital Improvements Act and shall determine the balance in the lottery public school capital fund on August 1. Upon the determination of the amount to be distributed and the fund balance as of August 1, the department shall transfer that amount from that balance to the public school capital improvements fund for distribution to school districts pursuant to the Public School Capital Improvements Act. From any portion of the August 1 balance remaining in the lottery public school capital fund after the annual distribution to the public school capital improvements fund, half shall be transferred to the educational technology fund for expenditure in accordance with the provisions of the Technology for Education Act and half to the public school capital outlay fund for expenditure in accordance with the Public School Capital Outlay Act."

A new section of the New Mexico Lottery Act is Section 2. enacted to read:

"[NEW MATERIAL] LOTTERY TUITION TRUST FUND CREATED--PURPOSE. --

A. The "lottery tuition trust fund" is created in the
state treasury. The fund shall be administered by the commission
on higher education as a permanent trust fund. Earnings from
investment of the fund shall accrue to the credit of the fund. Any
balance in the fund at the end of any fiscal year shall remain in
the fund and shall not be appropriated for any purpose except as
provided in this section.

B. Beginning in fiscal year 2003, an amount not to exceed five percent of the balance in the lottery tuition trust fund on June 30 of the prior fiscal year may be appropriated annually by the legislature to the commission on higher education for distribution to New Mexico's public post-secondary educational institutions to provide tuition assistance for New Mexico resident undergraduates as provided by law."

Section 3. Section 6-24-23 NMSA 1978 (being Laws 1995, Chapter 155, Section 2) is amended to read:

"6-24-23. LOTTERY TUITION FUND CREATED--PURPOSE. --

A. The "lottery tuition fund" is created in the state treasury. The fund shall be administered by the commission on higher education. Earnings from investment of the fund shall accrue to the credit of the fund. Any balance in the fund at the end of any fiscal year shall remain in the fund for appropriation by the legislature as provided in this section.

B. Money in the lottery tuition fund [shall be available for appropriation by the legislature] is appropriated to

the commission on higher education for distribution to New Mexico's public post-secondary educational institutions to provide tuition assistance for New Mexico resident undergraduates as provided by law."

Section 4. Section 6-24-24 NMSA 1978 (being Laws 1995, Chapter 155, Section 24) is amended to read:

"6-24-24. DI SPOSITION OF REVENUE. --

- A. As nearly as practical, an amount equal to at least fifty percent of the gross annual revenues from the sale of lottery tickets shall be returned to the public in the form of lottery prizes.
- B. The authority shall transmit all net revenues to the state treasurer, who shall deposit sixty percent of the revenues in the <u>lottery</u> public school capital [outlay] fund for expenditure pursuant to the provisions of the <u>Public School Capital</u>

 Improvements Act, the Public School Capital Outlay Act and [forty] the Technology for Education Act, thirty-two percent in the lottery tuition fund and eight percent in the lottery tuition trust fund Estimated net revenues shall be transmitted monthly to the state treasurer for deposit in the funds, provided the total amount of annual net revenues for the fiscal year shall be transmitted no later than August 1 [each] of the following fiscal year.
- C. In determining net revenues, operating expenses of the lottery include all costs incurred in the operation and administration of the lottery and all costs resulting from any

contracts entered into for the purchase or lease of goods or services required by the lottery, including [but not limited to] the costs of supplies, materials, tickets, independent audit services, independent studies, data transmission, advertising, promotion, incentives, public relations, communications, communications, communications paid to lottery retailers, printing, distribution of tickets, purchases of annuities or investments to be used to pay future installments of winning lottery tickets, debt service and payment of any revenue bonds issued, contingency reserves, transfers to the reserve fund and any other necessary costs incurred in carrying out the provisions of the New Mexico Lottery Act.

D. An amount up to two percent of the gross annual revenues shall be set aside as a reserve fund to cover bonuses and incentive plans for lottery retailers, special promotions for retailers, purchasing special promotional giveaways, sponsoring special promotional events, compulsive gambling rehabilitation and such other purposes as the board deems necessary to maintain the integrity and meet the revenue goals of the lottery. The board shall report annually to the governor and each regular session of the legislature on the use of the money in the reserve fund. Any balance in excess of fifty thousand dollars (\$50,000) at the end of any fiscal year shall be transferred to the lottery tuition fund."

Section 5. Section 6-24-27 NMSA 1978 (being Laws 1995, Chapter 155, Section 27) is amended to read:

"6-24-27. REVENUE AND BUDGET REPORTS--RECORDS--INDEPENDENT
AUDITS.--

A. The board shall:

- (1) submit quarterly and annual reports to the governor, legislative finance committee and lottery oversight committee disclosing the total lottery revenue, prizes, commissions, ticket costs, operating expenses and net revenues of the authority during the reporting period and, in the annual report, describe the organizational structure of the authority and summarize the functions performed by each organizational division within the authority;
- (2) maintain weekly or more frequent records of lottery transactions, including the distribution of lottery tickets to retailers, revenue received, claims for prizes, prizes paid, prizes forfeited and other financial transactions of the authority; and
 - (3) use the state government fiscal year.
- B. The board shall provide, for informational purposes, to the department of finance and administration and the legislative finance committee, by December 1 of each year, a copy of the annual proposed operating budget for the authority for the succeeding fiscal year. This budget proposal shall also be accompanied by an estimate of the net revenues to be deposited in the [public school capital outlay fund, and] lottery public school capital fund, the lottery tuition fund and the lottery tuition trust fund for the

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current and succeeding fiscal years.

The board shall contract with an independent certified public accountant or firm for an annual financial audit of the authority. The certified public accountant or firm shall have no financial interest in any lottery contractor. The certified public accountant or firm shall present an audit report no later than March 1 for the prior fiscal year. The certified public accountant or firm shall evaluate the internal auditing controls in effect during the audit period. The cost of this financial audit shall be an operating expense of the authority. The legislative finance committee may, at any time, order an audit of any phase of the operations of the authority, at the expense of the authority, and shall receive a copy of the annual independent financial audit. A copy of any audit performed by the certified public accountant or ordered by the legislative finance committee shall be transmitted to the governor, the speaker of the house of representatives, the president pro tempore of the senate, the legislative finance committee and the lottery oversight committee."

Section 6. Section 21-1-4.4 NMSA 1978 (being Laws 1996, Chapter 71, Section 4) is amended to read:

"21-1-4.4. COMMISSION ON HIGHER EDUCATION--DETERMINATION OF TUITION SCHOLARSHIPS--USE OF LOTTERY TUITION FUND.--

A. Prior to June 1 of each year, the commission on higher education shall determine the amount of money available for tuition scholarships at state public post-secondary educational

institutions. Based on the amount [appropriated by the legislature] available from the lottery tuition fund and on the projected enrollment at all public post-secondary educational institutions, the commission on higher education shall establish the percentage of tuition that shall be awarded for qualified resident students attending New Mexico public post-secondary educational institutions. The percentage of tuition awarded shall be the same for each institution, regardless of the actual cost of tuition at each institution.

B. In preparing guidelines for the administration of the tuition scholarship program pursuant to Sections 21-1-4.3, 21-13-10, 21-16-10.1 and 21-17-6.1 NMSA 1978, the commission on higher education shall ensure that tuition scholarships from the lottery tuition fund are awarded to students so that they supplement and do not replace other tuition scholarships, awards or grants given to the students from public or nonprofit sources."

Section 7. Section 22-15A-9 NMSA 1978 (being Laws 1994, Chapter 96, Section 9) is amended to read:

"22-15A-9. EDUCATIONAL TECHNOLOGY FUND--DISTRIBUTION. --

- A. Upon annual review and approval of a school district's educational technology plan, the bureau shall determine a separate distribution from the educational technology fund for each school district.
- B. On or before July 31 of each year, the bureau shall distribute money in the educational technology fund directly to

each school district in an amount equal to ninety percent of the district's estimated entitlement as determined by the projected membership for the school year. A school district's entitlement is that portion of the total amount of the annual appropriation that the projected membership bears to the projected membership of the state. Kindergarten membership shall be calculated on a one-half full-time equivalent basis.

- C. On or before January 30 of each year, the bureau shall recompute each entitlement using the final funded membership for that year and shall allocate the balance of the annual appropriation adjusting for any over- or under-projection of membership.
- D. Any school district receiving funding pursuant to the Technology for Education Act is responsible for the purchase, distribution, use and maintenance of educational technology.
 - E. As used in this section:
- (1) "annual appropriation" means for any fiscal year the sum of appropriations to the educational technology fund for the fiscal year and all state lottery revenues distributed to the fund and available for distribution in that fiscal year; and
- (2) "membership" means the total enrollment of qualified students, as defined in the Public School Finance Act, on the current roll of class or school on a specified day. The current roll is established by the addition of original entries and re-entries minus withdrawals. Withdrawal of students, in addition

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to students formally withdrawn from the public school, includes students absent from the public school for as many as ten consecutive school days."

Section 8. Section 22-25-9 NMSA 1978 (being Laws 1975 (S.S.), Chapter 5, Section 9, as amended by Laws 1988, Chapter 64, Section 44 and also by Laws 1988, Chapter 66, Section 2) is amended to read:

"22-25-9. STATE DISTRIBUTION TO DISTRICT IMPOSING TAX UNDER CERTAIN CIRCUMSTANCES. --

The [director] state superintendent shall distribute to any school district that has imposed a tax under the Public School Capital Improvements Act an amount from the public school capital improvements fund that is equal to the amount by which the revenue estimated to be received from the imposed tax, at the rate certified by the department of finance and administration in accordance with Section 22-25-7 NMSA 1978, assuming a one hundred percent collection rate, is less than an amount calculated by multiplying the district's first forty-days' total program units times thirty-five dollars (\$35.00) and further multiplying the product obtained by the tax rate approved by the qualified electors in the most recent election on the question of imposing a tax under the Public School Capital Improvements Act. The distribution shall be made each year that the tax is imposed in accordance with Section 22-25-7 NMSA 1978; provided that no state distribution from the public school capital improvements fund may be used for capital

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improvements to any administration building of a school district.

In the event that sufficient funds are not available in the public school capital improvements fund to make the state distribution provided for in this [section] subsection, the dollar per program unit figure shall be reduced as necessary.

B. After calculating the amounts to be distributed to school districts in Subsection A of this section, the state superintendent shall make the same calculation for the same school districts using forty-five dollars (\$45.00) as the dollar per program unit multiplier. Based on that calculation, the state superintendent shall make a distribution from the lottery public school capital fund to any school district that qualifies for a distribution in an amount that is equal to the amount of the difference between using thirty-five dollars (\$35.00) and fortyfive dollars (\$45.00) as the multiplier in the calculation in Subsection A of this section. This amount shall be distributed to the school district at the same time as and subject to the provisions of the distributions in Subsection A of this section. In the event that sufficient funds are not available from the balance on August 1 in the lottery public school capital fund to make the distributions provided for in this subsection, the dollar per program unit multiplier shall be reduced as necessary. In the event that sufficient funds are available from the balance on August 1 in the lottery public school capital fund to make the distributions provided for in this subsection, any excess amount

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Section 9. REPEAL. -- Laws 1995, Chapter 155, Section 38 is repealed.

Section 10. EFFECTIVE DATE. -- The effective date of the provisions of this act is July 1, 1997.

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